



# The Yukon Legislative Assembly

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## **HANSARD**

**Wednesday, April 2, 1980 — 7:30 p.m.**

**Thursday, April 3, 1980 — 1:30 p.m.**

Speaker: The Honourable Donald Taylor

# Yukon Legislative Assembly

SPEAKER — Honourable Donald Taylor, MLA, Watson Lake  
DEPUTY SPEAKER — Geoffrey Lattin, MLA, Whitehorse North Centre

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NAME	CONSTITUENCY	PORTFOLIO
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Hon. Doug Graham	Whitehorse Porter Creek West	Minister responsible for Education, Justice, Consumer & Corporate Affairs, Information Resources, Government Services
Hon. Dan Lang	Whitehorse Porter Creek East	Minister responsible for Highways and Public Works, Municipal and Community Affairs, Yukon Housing Corporation, and Yukon Liquor Corporation.
Hon. Meg McCall	Klondike	Minister responsible for Health and Human Resources and Workers' Compensation Board.
Hon. Peter Hanson	Mayo	Minister responsible for Renewable Resources, Tourism & Economic Development.

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Geoffrey Lattin	Whitehorse North Centre
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### (Liberal)

Iain MacKay	Whitehorse Riverdale South
Alice P. McGuire	Kluane

### (New Democratic Party)

Tony Penikett	Whitehorse West
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### (Independent)

Maurice J. Byblow	Faro
Robert Fleming	Campbell

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## Whitehorse, Yukon

Wednesday, April 2, 1980 — 7:30 p.m.

**Mr. Chairman:** I shall call the Committee of the Whole to Order. First thing on it. I would like to welcome as a Page tonight, Thomas Asfeldt. We are considering Human Resources. We are on page 72 and we are on general discussion.

**Hon. Mrs. McCall:** Mr. Chairman, I would like to answer a question. I think it was asked by the Leader of the Opposition, on the Community and Family Services Division. Personnel is one supervisor, four social workers for services, for child protection services, family services, services to unmarried parents, community prevention services, intake and stand-by services.

**Mr. MacKay:** Mr. Chairman, I am trying to rustle up the correct phrases. I would like to tell the Minister what I am about to try to do so that she can try and answer my question as shortly as possible. Her Department has a certain philosophy in various areas of trying to service various social needs of Human Resources. What I am going to try and do is try to elicit from her how closely you are able to meet the needs that you outlined in your philosophy with your existing resources, which is the question of how much money you are devoting towards meeting these needs.

Now, if there is any objection in principle to be doing that, maybe we should hear it now before I launch into it because it seems that that is what the Budget is for is to try and find out whether or not you are spending the money in such a way as to try and meet the needs. It is a pretty broad subject so I will try and keep it brief.

Starting off on the line of 10000 - Administration, I find there are 20.4 man years involved in this. I am wondering how many of the 20.4 man years are involved in line duties, in terms of dealing with the clients of this Department. Many are involved in strictly accounting and clerical duties.

**Hon. Mrs. McCall:** Would you identify the page please?

**Mr. MacKay:** I refer to Page 73 of the Mains, under which it says General Administration, 20.4 man years. If the Minister is also referring to that book also, Page 7, gives a different slightly different number of 17.49 years. I am not sure how we reconcile that yet. In general, if there is really 16.4 man years as stated on that Page 7, the Vote is strictly to accounting and clerical work.

**Hon. Mrs. McCall:** I assume that the Leader of the Opposition would like to know the number of supervisors, as compared to the number of clerical staff?

Perhaps I could go through this and then you could ask me further. There is the Director of Human Resources, Assistant Director of Human Resources, Departmental Administrator, Supervisor of Social Services, Supervisor of Field Services, Supervisor of Placement and Support Services, Supervisor of Community and Family Services, Supervisor of Youth Services. The rest will be clerical and social workers.

**Mr. MacKay:** So my arithmetic tells me there are 12 clerical then if there are eight supervisors.

**Hon. Mrs. McCall:** I appreciate what the Leader of the Opposition is trying to do. He is trying to see if we are being cost efficient in the distribution of our supervisors and our clerical staff. I rely very much on my Department, I have an excellent Department. I am not doing my job properly if I am finding out what each of those clerk typists are doing. You realize that.

**Mr. MacKay:** Yes, I am glad to hear that you are not too worried about what each clerk typist is doing. Mr. Chairman, my question would be: have you made any enquiries whether that amount of clerical staff versus the size of the Department you have is out of line as compared to other jurisdictions in this area?

**Hon. Mrs. McCall:** Mr. Chairman, no, the Department is very satisfactorily handled. It is not out of line in any way.

**Mr. MacKay:** I am pleased you have that opinion and I think I would like to know how you arrived at that opinion, as to how you know it is not out of line.

**Hon. Mr. Pearson:** I must rise. Is this the Audit Committee of the House and is this the Department that is being — These are the kinds of questions, Mr. Chairman, that I understood would be asked, department by department, by the Committee. The Ministers just cannot be equipped to handle these kinds of answers in the House at this time.

I still would like to try and determine exactly what the Honourable Member is trying to get to. What is the bottom line, where do the questions stop?

Is it the amount of work that these people do or is it a question of are there too many people? Or do you expect the Minister to stand

up and say "I do not think I have enough clerical staff."

It is a real problem, Mr. Chairman.

**Mr. MacKay:** The Government Leader asks the questions better than I do, I think. I should let him answer the questions as posed.

That is precisely what I am driving at, is you have a lot of clerical staff. It seems to me you have a lot of clerical staff.

My next question is, is there any way you can cut that staff down by perhaps getting more involved in computerizing your accounting system and are you seeking ways to reduce that amount of staff, administratively?

**Hon. Mrs. McCall:** Mr. Chairman, the Leader of the Opposition has not been listening, obviously, to any of the speeches that I have made, because I said that we were having a data base operation that would be funded by Ottawa that will allow us to cut down, perhaps, on staff, but we are not particularly understaffed. Any department will tell you they are understaffed. Anyone can always use more staff, but there are only so many dollars to go around to every department and I think we are adequately staffed for our Department.

If we have a lot of clerical staff, we also have a lot of clerical work.

**Mr. MacKay:** Very well, I will take the Minister's word that she is going to seek to reduce the staff there by using computerized data base. That is good. We will look forward to future debates on that.

On the field services, on the next line, on page 73 of the Main Estimates, you have ten man years there and, as I understand it, this is the area of the Department which services the outlying areas outside of Whitehorse.

Can you tell me how many of the social workers actually reside in the communities they serve?

**Hon. Mrs. McCall:** Mr. Chairman, in field services we have three highway workers, all based in Whitehorse, as well as social worker staff in the area offices.

We have a social service worker in Haines. It is a full contract position. There is a social service worker in Beaver Creek, a social service worker in Old Crow, and a social service worker in Carcross.

**Mr. MacKay:** Does the Minister have any statistics on the size of the caseloads generally that these workers are carrying in these areas?

**Hon. Mrs. McCall:** Mr. Chairman, it is different in each area, of course. The parttime workers have different hours per week in each area as well. The case load is different in every area. I do not have detailed hours in each area but I can get you that information if you really feel that you want it.

**Mr. MacKay:** I was not looking for hours worked. What I would like to know is are you satisfied, totally satisfied that you have enough fieldworkers, social workers in this division to service the caseload that is there?

**Hon. Mrs. McCall:** Mr. Chairman, we know of no area that is in dire need, that is not being serviced. If, for instance, a social worker leaves, we make an attempt to fill in that position in some way even on a temporary basis so that no area is left without any help at all.

**Mr. MacKay:** Are all the positions filled presently in this division?

**Hon. Mrs. McCall:** No, they are not, Mr. Chairman.

**Mr. MacKay:** Can you tell me how many are vacant and if there have been any lengthy vacancies?

**Hon. Mrs. McCall:** As far as I know, Mr. Chairman, there is only one vacancy and it has been a very, very short vacancy, not more than ten days or so.

**Mr. Byblow:** I assume the Minister is referring to the vacancy in my riding with Alcohol and Drug Abuse, is that correct.

**Hon. Mrs. McCall:** No, Mr. Chairman. Alcohol and Drug Abuse, that is the Health Department. This is for Human Resources.

**Mr. Byblow:** Mr. Chairman, an area that I would like to explore is an area that was one of serious discontent in the course of the past year and that relates to the total co-ordination in the delivery of service with respect, in particular, to the Field Services Unit.

I would have several questions and perhaps the Minister could, in a general discourse, answer them.

Firstly, to what extent is the Minister satisfied that there is communication taking place within her Department, within the administrative end of the Department, in establishing and delineating policy, with respect to this delivery?

To what extent can the Minister reassure the House that active steps are being taken to make available to the field workers as

many of the services that are available in the Department?

These general areas were ones of serious discontent in the course of the past year and it is important that some progress is taking place and I would like to hear from the Minister how the administration is tackling this.

**Hon. Mrs. McCall:** Mr. Chairman, I will answer Mr. Byblow on that. I think that is a question of policy rather than Budget, but nevertheless, I do not mind answering that just now.

There is a high burn-out rate with people who work with people. They bear the loads of the communities on their shoulders and there is a high turnover.

We are reviewing that whole set-up so that they are in contact by telephone to Whitehorse, so they have support of their fellows and the field supervisor. This is an area that we have been working on for a while. It is beginning to flow much more smoothly. I can report some real progress on that, but that is policy, not Budget.

**Hon. Mr. Lang:** Mr. Chairman, I have a question of the Honourable Member across the way, this so-called discontent and the assumption that there is so-called discontent.

I heard of one individual on the radio and I think maybe one other incident. I think that perhaps it is being blown out of proportion, in respect to what the Honourable Member is referring to.

I would just like to hear him state some specifics, because it is easy to stand in this House and talk generalities, but I just do not think that the allegations, if I can use that word—maybe it is a little too strong—or the statement that he has made is totally valid. I would like to hear a little bit more. I have heard one individual on the radio and I was so impressed with him I was happy he had left.

**Mr. Byblow:** Mr. Chairman, I do not think it is incumbent upon a Minister to ask a question of the Opposition; however, I respect the point is attempting to make.

I am dealing with the Minister in charge of this Department and I believe she understands what I am referring to. She can recall correspondence that I sent to her on or about July 24th, 1979, in which I outlined X number of deficiencies in the field services unit in the delivery of services. I do not have to repeat them to the House eight months later.

Okay, back to the original question regarding the total Field Services Unit, the coordination of services with respect to the Budget in terms of the administrative function in this delivery of services. Another area that I would like to query the Minister on in terms of how much time is spent, Budgeting is allocated, is how much coordinating of services is done with other departments, i.e. Justice, Education, and so on? How much of the Human Resources Department's time is spent in an active promotion to co-ordinate this total Social Service delivery?

**Hon. Mrs. McCall:** Mr. Chairman, we are very actively promoting social co-ordination within all the departments and we are reviewing very closely co-operation and co-ordination and communication. This is underway at the present moment.

**Mr. Fleming:** Mr. Chairman, I am almost afraid to get up and ask a question if you are not talking about dollar bills, you really cannot get to the bottom of it. I do have a little concern, I see on the chart here that you have a half man year in Haines Junction and a half man year in Teslin, a clerk typist. Is that a qualification that a Social Worker must have today?

**Hon. Mrs. McCall:** No, Mr. Chairman.

**Mr. Fleming:** Then may I ask the Minister, that being the case, why? I might explain first. In my constituency, in many areas, it is felt, you know, that somebody possibly even from the town would be a better social worker than actually somebody from Whitehorse or Timbuktu or somewhere else with maybe a big college degree and all the rest of it. You could possibly get somebody without all those things. That is why the question. I am just wondering why the clerk typist.

**Hon. Mrs. McCall:** Mr. Chairman, the Honourable Member for Teslin is quite right. We are trying to fill these positions locally but there are not social workers walking the streets of Whitehorse, out of a job, and so we are changing. We are working with the Public Service Commission to make our hiring policies more flexible so that we can hire social service workers.

We are training people as well, so that we can hire people that perhaps do not have a degree and perhaps it is not necessary.

**Hon. Mr. Pearson:** Mr. Chairman, I would like to take an opportunity and try and clarify an answer to a question asked by the Honourable Member from Faro.

Reorganization within the Government, if it crosses departmental lines, falls under my jurisdiction, as Government Leader and I think what the Honourable Member from Faro has been getting at,

in sort of a roundabout way, is that he feels that there should be some co-ordination between departments that are delivering Human Resources Services, if you like, in outlying areas. Albeit, that those services now come from different departments.

Mr. Chairman, I would like to inform the Member that major reorganization of that nature will be taking place in the very near future. We are not just quite in the right position to be able to do it yet, and there are a number of things that had to be considered in doing this. But it is under active consideration and I am sure the results will be seen in the very, very near future.

**Mr. Byblow:** I appreciate the Government Leader's response in that regard and am very receptive to that kind of an approach. Perhaps I could enquire with a twofold question to the Minister or the Government Leader. Firstly, where in the Budget do we have, on the one hand, allocation for training of these recruits that you are locating in the field to help deliver the service and (b), is there any budgetary allocation directed towards this re-vamping and reorganization of the social services delivery.

**Hon. Mr. Pearson:** Mr. Chairman, with your permission, I would like to attempt to answer as constructively as I can.

In the Public Service Commission Budget that we will be dealing with later on, there is a large sum of money for training within the Public Service of the Territory. Now, Mr. Chairman, I do not know how much of that might be used for training of social workers that we might hire locally. I am sorry, I do not know that. I will try and get an answer to that.

In respect to the reorganization of departments, it is not reflected in this Budget, because, Mr. Chairman, when we put this Budget together, we honestly did not know what we could do yet or how far we could go; however, what would happen is, if there are transfers of man years and programs, the funds for the man years and programs would go along with that program to wherever it was going, to whatever department it was going to.

So, there is no actual extra money involved. In fact, we are hopeful that we will be able to come back to the House and say that we did not have to spend all of the money that was allocated in these two departments, because we were able to put them together and do things more efficiently and, hopefully, deliver a better service at the same time.

**Mr. MacKay:** I take it, from the Government Leader's remarks, that what is being considered is really an amalgamation of the Human Resources and Health Departments to try and deliver the services in a co-ordinated manner. Is that approximately what is happening?

**Hon. Mr. Pearson:** Mr. Chairman, that is a fairly safe assumption, but not entirely. I would hope that there will be other things involved. We are looking at a number of things.

Mr. Chairman, I do not necessarily believe because something has been set up in a certain way ten years ago and it has functioned efficiently, or fairly efficiently for the last ten years, that we should necessarily accept that as being carved in stone and that we should carry on that way.

We are actively engaged in trying to improve services and, where necessary, reorganize so that we can deliver better services.

**Mr. Byblow:** Mr. Chairman, I think we are talking about the philosophy of stopping good money going after bad and reassessing it.

If, perhaps, I could, for a moment, get into the specifics of this budgetary allocation under Administration, could I have a breakdown of the 300 item, under Professional and Special Services, in, firstly, general administration, field services, and, of course, the 9.5 under social services.

**Hon. Mrs. McCall:** We have Professional and Special Services, \$14,000, class for staff training developing for the entire department. These costs include travel and accommodation.

Under Social Services, we have hospitality services, that is foster parents, et cetera, conference resource person, contract positions, social service worker and a native worker. We have a native worker for recruitment, native foster homes and native adoption homes, as we are trying to place native children with native families.

Would you like the actual sums?

Field services, there is \$33,100;

Four social service workers, contract positions, local people, if possible. Social service worker in Haines Junction, four and a half hours a day, social service worker in Beaver Creek, Old Crow, and Carcross. Two of these people are native.

**Mr. Byblow:** The Minister made a reference to a contract service

under field services. What is that for and how much is towards it?

**Hon. Mrs. McCall:** The positions I have just mentioned, Mr. Chairman, are contract positions. These are all contract positions.

**Mr. MacKay:** Just before we leave the Field Services Division, could the Minister tell me, Mr. Chairman, how her Department maintains communication with these workers? Do they meet on a regular basis? You talk about them being burnt-out at a high rate, presumably you resuscitate them by bringing them in and giving them some different duties. How do you rotate them? Is there a specific way this Department deals with the problem of burning-out social workers?

**Hon. Mrs. McCall:** No, Mr. Chairman, they do not rotate in that way. I think they can always rotate if they wish to, if they want to change places with someone. They meet regularly. I cannot say exactly how often but very frequently, at least every six weeks, I suppose. They are in constant contact by telephone and there is a support staff that they can rely on at any time for consultation.

**Mr. MacKay:** Okay, I would like to move on to the final line item on this Vote, Mr. Chairman, Social Services. I think I would like to explore with the Minister whether or not she feels that her Department is adequately servicing the needs of Senior Citizens in the Territory and is there a waiting list? I will be specific now, are there waiting lists for the Homes, if there are, how long are they? That will do for now.

**Hon. Mrs. McCall:** The Senior Citizen's facilities are Macaulay Lodge, as you know, here, and McDonald Lodge in Dawson City. To my knowledge, there is no waiting list but they are maintained. There are enough people there to maintain the building, is that what you are getting at, Mr. MacKay?

**Mr. MacKay:** I was getting at the opposite, I was wondering if they are both full at this time or if there are unfulfilled needs of our senior citizens. I know of at least one in Faro whose has made his needs heard but I am wondering about particularly in Whitehorse and Dawson City whether we are servicing the needs of these old age pensioners.

**Hon. Mrs. McCall:** Mr. Chairman, I can absolutely say that anyone who needs to get in Dawson City, can get in and does. I know of no one waiting here and not able to get in. If there is someone, I would like to know that it has been brought to the Department's attention cause I do not know of anybody.

**Mr. MacKay:** There are quite a number of senior Yukon residents in the town of Watson Lake. I am wondering if this Department had any program in that area for senior citizens.

**Hon. Mrs. McCall:** Part of the Government philosophy is to help older people stay in their homes. We have the Pioneer Utility Grant that helps them do that.

This is something that we are working on as well. I very definitely believe in the philosophy of older people staying as long as they can in their own homes. I think that they live longer and it is probably a better thing. I think our lodges do a very, very good job for people who have no relatives to help them out or they are not able to stay at home for some other reason.

Generally speaking, older people in Watson Lake or any other area are encouraged to stay in their homes and have visits from the workers in the field.

**Mr. MacKay:** I think that we discussed this last year in the Budget about trying to keep senior citizens at home.

I note that the Yukon Housing Corporation is building an apartment block downtown in Whitehorse for senior citizens and I am wondering if there is any demand for a similar type of facility in a town such as Watson Lake that you have been made aware of.

**Hon. Mrs. McCall:** Mr. Chairman, not as far as I know. The largest proportion of senior citizens is in Dawson City, in fact. I do not know of any demand in Watson Lake, particularly.

**Mr. MacKay:** With respect to trying to assist elderly people to stay in their own homes, other than a visit from a social worker, is there any other programs, well you have the Pioneer Utility Grant. I am wondering about such services that are made available in other jurisdictions of delivery of meals on a regular basis, perhaps every second or third day. This is done in some areas, often by volunteer staff. Is this contemplated at all?

**Hon. Mrs. McCall:** There is a service to the native people, in Dawson, for instance, where someone goes and helps them in their house, helps them to chop wood and so on.

I do not know about Meals-on-Wheels, that is the program you are speaking of. I do not know of a program like that, but any help that is asked for is invariably given. I know of no one in need.

**Mr. Byblow:** I have to return to another aspect about the delivery of services in the field unit.

One of the problems that seems to be repeating itself in this co-ordinated exercise in the delivery of the programs was that there seemed to be a problem of the required regulatory authority to provide assistance, in the case of a specific need.

The impression I got, in the field, from the workers I spoke to, was that everybody was passing the buck as to what ordinance it could be applied under and who could provide assistance, under whatever portion of the Budget, and so on.

I would then enquire of the Minister, in terms of this delivery of social services, is there any review being made with respect to the various ordinances under which the Department operates in terms of giving out assistance? Is there any review underway as to more effectively permit the Department to allocate funding and not be in this position of the field worker having to repeatedly search for some iota of assistance in a case of need?

**Hon. Mrs. McCall:** Mr. Chairman, yes, indeed there is, Mr. Byblow. That was the review that I was speaking of. That is particularly being reviewed so there is a flow of services and there is a co-ordinated service there so we do not run into that sort of thing.

**Mr. MacKay:** I notice under Social Services there is some counselling, in some cases, for debt that people get themselves into.

Can the Minister explain to the House whether that includes professional advice in respect of how to declare bankruptcy, if the debt becomes totally unmanageable?

**Hon. Mrs. McCall:** Mr. Chairman, we do not have a debt counselling service as such, but if anyone is having problems, the social worker would know of those problems and would refer that person to somewhere where they could be helped.

Any such need would be met.

**Hon. Mr. Graham:** Mr. Chairman, I think this is more in the area of Consumer and Corporate Affairs. In fact, the Department is currently in the process of investigating this area, the area of debt counselling and consumer education in the area of consumer credit. In fact, the Deputy Head of Consumer and Corporate Affairs recently attended a conference in Victoria on this very subject and will be putting forth a proposal some time in the next couple of months.

**Mr. Njootli:** The problem here that we cannot overcome is the fact that there are people out in the field all over the Yukon that are running around in Government cars and doing different parts of Human Resources. One could be Yukon Family Services, another group of people from Human Resources would be doing field group homes and also child welfare. They all fall under different pages of this thing.

You are going to go through all of these things here and I think that the problem here is that we would have to discuss them one at a time. I notice that on the Opposition side of the floor, that they are referring to all these at the same time. Last year when we went through the Budget, we understood a little more in that way in taking the things one at a time.

I think Mr. Byblow's problem over there is that these are not co-ordinated in his mind and it could be the other Members as well. But, you know, if you go through one of these things you understand that it requires people to do these services under some regulatory ordinance.

**Hon. Mrs. McCall:** I would like to thank Mr. Njootli as my predecessor there. I think probably he is quite right in that way. We will see as we go through the Budget, I think we are jumping the gun a little on some things unless you are just trying to establish the policy that is coming up which is one of co-ordination throughout as Mr. Graham explained with Legal, and Health, and Human Resources.

**Hon. Mr. Pearson:** Mr. Chairman, just one more point in respect to the Honourable Member for Faro's concerns, all of the reorganization that we can do, I am afraid is not going preclude the necessity for the people in the field who are delivering these services to actually identify what kind of a service it is that they are delivering. That, partly, Mr. Chairman, is due to our various agreements, cost recovery, cost-sharing agreements with the senior government. We have to actually identify how much money we are spending in a certain place to ensure that they are spending the proper amount as well.

So, we are hopeful that we are going to be able to overcome some of that, but I am confident, Mr. Chairman, that if the Honourable Member is observant in his community, he will see a social worker running around one day, very frantically, trying to decide what program he or she is going to put this particular assistance under. I just know that will happen.

**Mr. MacKay:** It would appear, then, that we are back to our 16.4 administrative staff all over again, when we get into this kind of

thing.

I am wondering whether the Government has explored the possibility with the senior government of getting an established program-funding-type of grant, where you get a lump sum to cover this general area and then you allocate it within that general area yourself? Is that a possibility?

**Hon. Mr. Pearson:** Yes, Mr. Chairman, it is a subject of negotiation each year with IGC and I would think that we are, in fact, getting closer.

**Hon. Mr. Lang:** Mr. Chairman, in respect to what the Member is referring to, just going further into that and it goes to all departments, as he knows, in many of our program departments, whether it be Human Resources, Housing, wherever, you have cost-share programs with the Government of Canada.

From our small jurisdiction we have to be very careful in respect to the idea of block funding. In principle, you can agree with it. At the same time, sometimes it is tied to per capita, which is fine for Ontario; but not of all that much benefit to Yukon, or vice versa, Prince Edward Island.

So, I am not disagreeing with the principle the Member speaks of, but one has to be very careful in negotiations of that kind to ensure that you get your fair returns.

I think it is fair to say that all Members agree that even if the population of Yukon were to go to 100,000 people in the next two years, the Government infrastructure would not have to grow that much more to what it is presently, administratively.

For example, in a small community, you are giving a great range of services that could be provided to a lot more people, with not that much more pressure on the system, so to speak. I am using broad terms on it, but you have got to be very careful of that idea, that block funding. You have got to really review it so you get our fair slice of the pie. It does not all go to Ontario, like maybe the Member wants.

**Mr. Fleming:** This is just a general question. I have a little problem with an area where they do not seem to sometimes be co-ordinated. Of course, the Minister of Community Affairs wanted a Member to more or less divulge who might be saying something against the Department or so forth and so on, which I am very happy that he would not do, and I would not do either. I also have complaints, and possibly not from my own riding, maybe from the very Minister who wanted to divulge that.

In the area of the Day Care Ordinance, the new one that is coming out, for instance and I do not know if I am in the right place, if I am not, Mr. Chairman, I could wait until I get there.

**Mr. Chairman:** No, Mr. Fleming you are not in the right Budget.

**Mr. Fleming:** Not the right place. Thank you, Mr. Chairman, I will get to it.

**Mr. MacKay:** I would just like the Minister to, it appears we will not get through this Budget tonight, for tomorrow could she tell me what the average case load of her social workers in the Social Services is. It appears in the Department's own literature that it is quite high and I would like to get the numbers if they are available without too much difficulty. I will leave that as notice. I am pretty well finished in this vote then, Mr. Chairman.

**Hon. Mrs. McCall:** Mr. Chairman, I do not have exact numbers per case loads per area, but I can have that information.

**Mr. Chairman:** We are on Program 10000, Administration. Are there any further questions? Does Program 10000 clear?

**Some Members:** Clear.

**Mr. Chairman:** I declare Program Administration cleared.

Our next program is Program 20000, Child Welfare Services, \$1,073,000.

**Mr. Fleming:** Yes, would this be the proper place to ask my question? It does not definitely say day care in this. For information only, but I think day care is going to come somewhere under this Budget, somewhere it is going to cost us money, when we are putting out an Ordinance. I can wait, Mr. Chairman, if it is not here.

**Hon. Mrs. McCall:** Mr. Chairman, perhaps I could help Mr. Fleming out on this. I think you are probably concerned with the Day Care Ordinance that is coming up and whether there will be hardships caused to individual day care centres when the Ordinance comes into effect. In that case I think we can safely say there will not be any undue hardship.

**Mr. Fleming:** No, Mr. Chairman, it was not exactly that. It was the fact that sometimes there are problems, due to the fact that possibly these Departments are not getting together in everything and I would ask the Minister if before that Day Care Ordinance becomes a fact, and before the Regulations are put into effect, have all the

Inspection Services Branch been notified of their new job that is coming forth? They are going to have many more duties to perform and so forth and so on. Have they all been notified of their extra duties that are coming forth?

**Hon. Mrs. McCall:** Yes, Mr. Chairman, they have.

**Mr. MacKay:** With respect to group homes, page 75 of the Mains, does the Minister have some statistics as to the number of children that are cared for in these homes? I believe there are about seven of them. What I would be interested in mostly, I think, not just the bare numbers, but whether or not that represents a 50 per cent vacancy or 100 per cent occupancy or how fully are these facilities being used?

**Hon. Mrs. McCall:** Yes, Mr. Chairman, I have not, per home, a breakdown. We are not running to capacity in the group homes, not by any means, but they provide a different service. Each group home provides a special service, perhaps for a special age group.

We are finding that there are more teenagers needing group home care and more children under school age. So, for some reason, the age of the children requiring care is changing and therefore the type of group home also is changing. That is another thing that is under review.

**Mr. MacKay:** This may be a reflection of the reduction in the number of children in the Wolf Creek home.

I do not see in the list of group homes, any group home in Mayo and I understand that there has been identified some need for one there. Has the Minister approved a group home for that area?

**Hon. Mrs. McCall:** We have not been asked, Mr. Chairman, to provide a group home in Mayo. If there were per diem rates asked for for a group home, they would be supplied by the Department of Human Resources.

**Hon. Mr. Pearson:** Mr. Chairman, the Mayo Indian Band has, for some months now, expressed an interest in providing a group home facility for that area and have come to this Government asking whether we would be prepared to buy bed space from them, under an agreement. We have indicated, if certain basic requirements are met, those basic requirements that allow us to meet the legislative requirements, then, yes, we would be very much interested.

I might say, Mr. Chairman, that this is a project that is being worked on by the Indian Band along with Special ARDA and the Department of Indian Affairs and Northern Development. There may well be a request from this Government for participation and I am sure that we would give it very, very serious consideration.

**Mr. Penikett:** Mr. Chairman, I wonder if I could ask the Government Leader a question on this subject. Since I happened to be in Mayo on the evening that the group who was forming that Group Home Society first met and being the only neutral, dispassionate, sort of non-partisan type person at the meeting, I was asked to chair the meeting and did, in fact, do so. As I recall the original constitution of the society which was adopted at that meeting that night, while it contained representation from the Band and from the YANSI Local there, it clearly was not exclusively a Band operation at that stage. Has it evolved into that now?

**Hon. Mr. Pearson:** Mr. Chairman, they do not perceive this Group Home as being strictly for the Band. It will be a community Group Home. That is why they would like our assurances that their standards will allow them to rent this Government space in the facility but the project itself is, in fact, one that is being spearheaded by the Mayo Indian Band.

**Mr. Byblow:** In a general sense this vote identifies something like \$76,000 more in the Budget than last year. We have not identified any increased level of service in terms of the available homes and centres and resources available to the child welfare services, what does the \$73,000 reflect, a per diem rate increase, an increase in just what?

**Hon. Mrs. McCall:** Mr. Chairman, just general costs, inflation, so on.

**Mr. MacKay:** I am interested in the other resources at the bottom of this vote, of \$250,000. Is this the amount that is set aside for sending children outside the Territory for special treatment?

**Hon. Mrs. McCall:** Yes, Mr. Chairman, that represents placement costs for children in care, in resources outside Yukon. It is specialized placing, because of our small population, we cannot afford to provide here.

**Mr. MacKay:** The Minister is no doubt expecting me to relate this expenditure now to the report of the One Thousand Needs of Children and also, of course, the Child Development Centre, which deals with children also, in this general category.

Is it the Department's intention, within the resources that are allocated to her, to try and decrease the number of children that

are sent out and, if so, how are you going to do that this year and the following year? What specific steps are you planning to take?

**Hon. Mrs. McCall:** Yes, Mr. Chairman, we are decreasing it. We have been decreasing it for quite a while. There are more and more people coming back to Yukon who have been in care in places out of the Territory for awhile.

As we get into a program with rehabilitation and the Child Development Centre and so on, this will increase more and more. This is what we are working towards.

**Mr. MacKay:** The Minister has used, I think, used the expression "getting into a program of rehabilitation". Is this something that we can expect to see more of, then? Is this another area under serious study?

**Hon. Mrs. McCall:** Mr. Chairman, as Mr. MacKay knows, the lease for the Rehabilitation Centre is up at the end of the year. We are going to have to find another facility. It just cannot be done overnight. We have been looking at properties. We have been looking at buildings. They require very special services in the building and it is something, as I mentioned before, that the service clubs are going to assist with as well and the Government is working very hard on this.

**Mr. MacKay:** I am going to display the depth of my ignorance in one area here. The Receiving and Assessment Centre is a transfer payment. Does that mean that it is operated by another jurisdiction, another level of government and, if so, how is it staffed and what say do we have over how it is handled?

**Hon. Mrs. McCall:** Mr. Chairman, the Receiving and Assessment Centre costs are the per diem rates paid to the house parents for subsistence and maintenance. That is what those costs are, \$140,500.

**Mr. MacKay:** Where is the Centre located?

**Hon. Mrs. McCall:** I have not got the exact address, Mr. MacKay.

**Mr. MacKay:** Is it in Whitehorse?

**Hon. Mrs. McCall:** Yes.

**Mr. Byblow:** On the strength of the Budget which has only this inflationary increase, is it an assumption then that there are the same number of group homes, foster homes, therapeutic and special foster, the same assessment centre as last year and that the caseload or the numbers of youths serviced in those facilities is remaining the same for this projected year?

**Hon. Mrs. McCall:** No, Mr. Chairman, if anything the numbers are going down but, what I was saying to Mr. MacKay is that the age of the children in care is changing so that the services have a need to change at this time, but there are the same number of group homes, nothing is changed in that way.

**Mr. Byblow:** Are the numbers of children being serviced by these remaining roughly the same, too? That was part of my question.

**Hon. Mrs. McCall:** Mr. Chairman, no. I think those numbers are going down. I think there are more children being placed in foster homes. There are more native children being placed in native foster homes. It is better for children not to be institutionalized in any way if they can be in a home environment, so I think the numbers are going down, very definitely.

**Mr. Chairman:** We are considering Program 20000, Child Welfare Services. Are there any more questions? Shall this program carry.

**Some Members:** Agreed

**Mr. Chairman:** I declare this program carried. Perhaps before we start on Program 30000 we should take a 15 minute recess.

Recess

**Mr. Chairman:** I will now call the Committee of the Whole to Order. Before recess, we had concluded Program 20000. We will now consider Program 30000, Social Assistance, \$1,274,500. Your information pages are 77 and 78.

**Mr. MacKay:** Mr. Chairman, I guess this is a core, the bottom line of this particular Budget, this is where is all flows out in the end.

It is hard to discuss any of this specifically because this is a very general number, it is over a million dollars and it goes to Social Assistance but there is a means test, before providing this kind of assistance. How flexible are the rules for determining the need? Can you tell me if your social workers are given a specific amount of money, if a family has some of, they do not get any more or how flexible can they be going into any situation?

**Hon. Mrs. McCall:** Mr. Chairman, housing and utilities are on a cost-basis, however, the cost must be realistic costs. Rates paid for food, clothing and incidentals are fixed according to the number of units, persons, and the area in which the recipient lives. The two areas, one, covering Whitehorse, Carcross, Teslin, Carmacks,

Haines Junction, and area two: covering Dawson City, Mayo, Pelly Crossing, Old Crow, Watson Lake, and Ross River.

**Mr. MacKay:** Yes, Mr. Chairman, I take it that the two groups are based upon the different costs of food and transportation in these areas.

**Hon. Mrs. McCall:** Yes, Mr. Chairman.

**Mr. MacKay:** I am interested in the crossover here between this Department and the Department of Indian Affairs. I know that certain costs are 100 per cent recoverable from the Government of Canada under their responsibilities for Indian Affairs. But in the Social Assistance area, do you have any statistics as to how much of that is recoverable from the Government of Canada?

**Hon. Mrs. McCall:** It is 50 per cent I believe, Mr. MacKay. I will give you a positive answer tomorrow.

**Mr. Njootli:** I have some figures here that I think are relevant to the question. We have \$1,274,000 budgeted for this year and the recoveries are 670, so our share is slightly lower than what Canada is paying.

The people, their statements have to go through a means test for that and the means test is set by the Director of Human Resources and the means test usually consists of the salary of the individual, whatever type of salary he has. If it is below the means test, then he qualifies for assistance, some kind of help.

**Mr. Fleming:** Yes, that is very interesting. I understood when I was in the House here before that there are Social Assistance and the Social Assistance through the Department of Indian Affairs was an entirely different project. Am I to understand now that some of this in the Budget here is actually work that has been done in that area and that we are somewhat recoverable in that fashion by any chance?

**Hon. Mrs. McCall:** No, not in that sense, Mr. Chairman. I might give a sum here that might help the Opposition Members, anticipated cost per case per month is \$227 on 467 cases.

**Mr. Penikett:** Yes, Mr. Chairman, I have a question for the Minister of Finance on this item. Judging from some newspaper reports I read, a number of Finance Ministers in different jurisdictions have been commenting on the impact of their Social Services expenditures, particularly Social Assistance, which result from recent changes to the Unemployment Insurance Regulations, toughening up the rules and lengthening qualification periods. Has the Minister of Finance any idea as to how these new rules may have impacted or may impact in the next year on our levels of Social Assistance payments?

**Hon. Mr. Pearson:** Mr. Chairman, we do know that they are going to impact, however, we do not know yet exactly to what extent. It is going to depend, I would think, an awful lot on exactly how much unemployment we might have in this Territory during the course of the next year, how much work will be done during the course of the summer in particular, to mitigate unemployment.

**Mr. Penikett:** I wonder if I could pursue that for a second and ask the Government Leader if he has had or if he is aware if any other jurisdictions have had any dialogue with the Federal Government during which the Federal Government has recognized a responsibility on their part for increasing this burden on provincial or territorial jurisdictions, and has therefore been prepared to recognize that in their level of funding to the overall Government?

**Hon. Mr. Pearson:** Mr. Chairman, I would like to take the question with notice and I will get an answer and get it back to the Honourable Member.

**Mr. Byblow:** I am wondering, Mr. Chairman, if the Minister has any figures with respect to the amount of social assistance that is given out in the Territory for out-of-Territory purpose? That is, to assist people to leave the Territory, assist people for services outside, that qualify under the means test, under the social assistance regulations.

**Hon. Mrs. McCall:** Mr. Chairman, I did not quite understand what Mr. Byblow meant. Do you mean that are leaving the Territory for some reason? Is that what you said?

**Mr. Byblow:** Or to locations outside of the Territory, from within.

**Hon. Mrs. McCall:** People who require assistance to move out of the Territory?

**Mr. Byblow:** Yes.

**Hon. Mrs. McCall:** No, I do not believe we have any such program as that.

**Mr. MacKay:** The Minister mentioned earlier a figure of \$227 as an average cost per case. I presume this was the actual for 1979-80. Can she tell me how that compares with 1978-79 and how it compares with the projection for 1980-81?

**Hon. Mrs. McCall:** No, I cannot tell you exactly the figures as compared to other years, Mr. MacKay. That is the average that I have at this moment. I can get those figures if you would really like to have them, though.

**Mr. MacKay:** I would really like to have them.

**Hon. Mrs. McCall:** Mr. Chairman, in that case, I will have them for you.

**Mr. MacKay:** Perhaps we could hold this vote over. That is the only other question I had in relation to it. It is probably the major question, too.

**Mr. Chairman:** If that is the only question we have and you are waiting for the information, is it agreed that we stand over Program 30000, at this time?

**Some Members:** Agreed.

**Mr. Chairman:** I declare Program 30000 is stood over.

We will proceed on to Program 50000, which is Grants, for \$118,300. You will note that your information pages are 79 and 80.

**Mr. MacKay:** I note that the Pioneer Utility Grant is some \$300 per year, I believe.

I think this figure was established in 1978 and my question is, in view of the much higher costs of these services, has the Government considered raising this to an equivalent amount for 1980-81 prices of energy?

**Hon. Mrs. McCall:** No, you are right about the number of applications. There are 215 applications, 300 applications per year. I have not a breakdown of that but I can get you those figures as well.

**Mr. MacKay:** My question was, what consideration has the Minister given, Mr. Chairman, to the raising of the limit from \$300 which was set in 1978 to the sum figure that is much more realistic in terms of today's energy prices.

**Hon. Mrs. McCall:** We have given it consideration. We have not been able, under Budget restraints, to raise them. It is under consideration though.

**Mr. MacKay:** I would strongly suggest of this Government, there does not seem to be a lot of dollars involved here. To me, if you are going to keep older people in their own homes, if you do recognize that the Old Age Pensions that they do receive do not go very far in the Yukon cost of living, that I would strongly suggest that this is an area where the Government could spend a little more money and bring a great deal of relief.

**Hon. Mrs. McCall:** I think the Opposition Member has a very good point there. I agree with him.

**Hon. Mr. Lang:** I would like to point out, I think it is very evident, at least, and I am sure that the Member would agree that we do see the Senior Citizens of the Yukon as a priority. This is fairly evident on the complex being built in the downtown centre here as well as the fourplexes being built in Watson Lake as well as Mayo. So we do see the Senior Citizens as a priority. It is a question of money once again and hopefully in the very near future we can increase that amount of money as far as the Senior Citizens who are staying in their own homes.

**Mr. Byblow:** Just as a polite reminder, Mr. Chairman, to the Honourable Ministers who are espousing about their priorities and senior citizen, I would remind them that, in the case of Faro last year, where we did have a senior citizen problem, we did not have the assistance.

I have a question, in general, relating to this section of the Budget. If this followed the same format as last year's Budget, it would have included areas and grants other than those specified there. In particular, I think, this Budget recognizes what took place last year as having been 47.1, this year as being .1.

I believe child care grants were included in the previous Budget. Is this now completely eliminated?

**Hon. Mrs. McCall:** Mr. Chairman, the .1 is to show the intent regarding Yukon Lifeline. There is money left over in that program and that is to show that it is still available, in the new program.

**Mr. Byblow:** It seems that last year's Budget had \$20,000 to assist day care centres. Is this now being stricken as an area of social service assistance?

**Hon. Mrs. McCall:** Mr. Chairman, the day care costs have been incorporated into the social assistance coding as a result of the new coding structure. That represents \$22,000 under Social Assistance and that is the demonstrated need for day care.

**Mr. MacKay:** I note that this is the place where we could expect to see the Government making contributions to volunteer based groups to assist in their efforts to cure the social ills.

In the Department's philosophy, and I think it is shared by the

Minister herself, there is quite a large emphasis put upon community development and prevention. I think that the grant towards the Yukon Family Services may well fall under that heading of prevention, the prevention of break-up of families, married couples and so forth.

I think my question then to the Minister is, since she took office, how many community-based organizations is she aware of, have come to her Department seeking assistance that she has had to turn away and can you give me the details of them?

**Hon. Mrs. McCall:** I might guess at two. I have a number of people coming for a discussion over a proposed program. Only two asking. I do not know of only two that have made special requests, coming ready to discuss their proposed programs or if they are going to terminate at a certain time, come in and discuss how we might look for funding and we do always assist them in at least looking to see how they might find funding. I cannot give you the exact number of people who have come.

**Mr. MacKay:** I am sure this must be one of the Minister's most difficult areas to deal with. My understanding was that the Child Development Centre would be one of the two that you mentioned and my understanding also was that the International Year of the Child Committee came to you as well seeking some continued funding.

**Hon. Mrs. McCall:** No, Mr. Chairman, not as far as I know.

**Hon. Mr. Graham:** Mr. Chairman, I believe I can shed some light on that. The International Year of the Child received some funding from the Department of Education in the form of a lot of free hours put in by various teachers. In fact, a teacher at Christ the King School was Chairman of the Yukon Year of the Child Committee. We attempted to work with them as much as possible, in fact, provided some funds.

**Mr. MacKay:** Could the Minister tell me what the other group was that had to be turned back? There were two she said.

**Hon. Mrs. McCall:** The other one that I can recall was from the Women's Centre and that request was referred to the Women's Bureau for discussion and I think it is still under discussion. Perhaps the Minister of Education could tell you.

**Mr. Fleming:** Not really a question to the Minister, merely a remark in the area of the Pioneer Utility Grant because it is interesting to note that when the Pioneer Utility Grant was put into force here in this House, it was supposedly at that time to help out the elderly in a situation where the power and the fuel was going to be high and was high at that time.

Of course, this would help in that respect, however, in the criteria for being able to get the grant, it more or less states that you do own your own house which in one way, more or less defeats the real problem in an area where a person was renting and still paying for his own power and his own fuel.

I think there have been areas where people have not really owned their home and they have received the grant. We have had no problem so far in that area, but I would ask that the Minister look into that area in that criteria they have and see if that is not true and possibly later on it may cause a problem in some cases.

**Hon. Mrs. McCall:** Thank you, Mr. Fleming, that is something I will do.

**Mr. MacKay:** I have had my memory jogged a little bit by the Member from Whitehorse West, but there seem to be a number of other causes during the year which seem to come up and have not been dealt with. I am sure the Minister will recall them when I mention them, but the Women's Transition Home was one, the Yukon Youth Centre, I believe, came to you as well.

The Rural Retreat for Alcohol-related problems where a local group was trying to get something going there was another one. There was another group who were trying to put together a bush camp for use to go out and work in. These are what I can recall off the top of my head. I wonder if the Minister is not aware of these needs or has never talked to them.

**Hon. Mrs. McCall:** Yes, Mr. Chairman, those are some of the people who came for discussions, they did not come and ask for a particular sum or ask for a grant. The Transition House was something that we were very proud of having got through and it is in operation, as Mr. MacKay, I am sure, knows. Of course this Government provides help there. The others did not ask for specific amounts or come to me. I certainly had discussions with every group in the Territory.

**Mr. MacKay:** Would it be fair to say if they had asked for a specific amount, the answer would have been "no". **Hon. Mrs. McCall:** Mr. Chairman, that would not be fair. The answer would have been, "We will see what we can do," and we do.

**Mr. MacKay:** To go back to the original proposition that preven-



tion is the thrust of this Department, would the Minister not agree that if this is where to save money, that a stitch in time saves nine, and that an ounce of prevention is worth a pound of cure and that her Department is, in fact, neglecting this area, in terms of assisting community based groups to put together projects that will help in prevention.

**Hon. Mrs. McCall:** I agree with all those wise old sayings, Mr. Chairman. One case in point was Yukon Lifeline, which I think Mr. MacKay will remember Yukon did come up with matching monies there.

**Mr. MacKay:** Yes, I am quite surprised at that, because I do not remember that group requesting a specific amount of money, but I do like to acknowledge with appreciation the fact that the money did come forward and I think it was well spent.

I think the Minister will be pleased to know that, as far as I know, not one single refugee has called upon the social assistance services of her Government, nor are they likely to because they are all, more or less, self-sufficient already and that is some 50-odd people who came with hardly any language skills at all.

So, yes, I think that is an excellent example of the kind of thing I am trying to persuade the Minister to do more of.

**Hon. Mrs. McCall:** Mr. Chairman, I am fully in agreement with the Member opposite. We are assisting in every way that we can. We are certainly very conscious of the needs. There are a thousand needs, just as you mentioned earlier. We just have to spread the money around as best we can and we are very conscientious about that.

**Mr. MacKay:** The Minister's defence is almost impenetrable, almost, except that the fact is that there are many, many groups that do go away empty-handed, discouraged by the Minister's very frank admission that there is very little money available for any of these things.

I appreciate that is a difficult position for her to be in. I think I am addressing my remarks more to other Members of the Treasury Branch, at this point, and the Minister of Municipal Affairs is going to jump to his feet and tell us how we cannot grade the roads anymore.

I am addressing the other Members of her front bench at this point, on her behalf, saying that you could make the Minister's life a lot easier, maybe even avoid some nasty debates in this House, if, in fact, there was a little more generosity shown towards community-based groups. I think that is a very worthy thrust for her Department to take and I know that that is what she would like to do and I suggest that the lippy guy from Porter Creek West just listen for a change, instead of talking, and take very seriously, the concerns that I am expressing here, because it is not a matter for joking. I am talking about people who are in serious need, people who are beyond the help of any regular self-help agencies and are at the point where they just have to rely on other people.

I think I cannot wax too sentimental, because everybody will jump up on that, but, realistically, if you are going to prevent that kind of stuff, you could go back to the previous page and cut that social assistance budget in half.

**Hon. Mrs. McCall:** Mr. Chairman, yes, I think the Member opposite's points are well taken and we do take all these things into consideration and we do take them very, very seriously. It certainly is not a laughing matter, by any means.

**Mr. Chairman:** Is there any further discussion on Grants? If not, will the amount clear?

**Some Members:** Agreed.

**Mr. Chairman:** I declare Grants cleared.

Your next program is Program 60000, Children's Group Homes, \$54,300. You will notice that your information pages are 81 and 82.

As there appears to be no discussion, should this amount clear?

**Some Members:** Agreed.

**Mr. Chairman:** I declare this amount cleared.

Your next program is Program 70000—

**Hon. Mr. Graham:** Mr. Chairman, as I think that we anticipate some debate on this item— It is okay, Mr. Chairman.

**Mr. Chairman:** We will now discuss Program 70000, Youth Services Centre and Senior Citizens Facilities, for \$1,346,000.

**Hon. Mr. Lang:** Mr. Chairman, I would just like to stand up and commend the Department and, more importantly, or just as importantly, the people in the administration of the lodges. I have a grandmother in one of the lodges and I must say that the lodges that we do have here in the Territory are very well run and I think a lot of credit should go to the Department and the people working at the lodges, because I think it is very much of a plus for Yukon that we

have the ability of taking care of our senior citizens in the manner that we do.

**Mr. Chairman:** You will note that your information pages are 83 and 84.

**Mr. MacKay:** I believe that the previous speaker is quite correct, that the lodges are a very necessary part of our social system.

I was pleased to note the Minister was able to fill in a couple of blanks which were missing earlier, that there are going to be some facilities in Watson Lake, a fourplex, I think he said, and in Mayo, a fourplex for senior citizens. I am sure the Minister will be glad to learn that.

The Minister was referring to senior citizen housing at the time. Perhaps he stands corrected.

So, I do not propose to spend a lot of debate on that. I do, though, want to delve into some detail, with respect to the Youth Services Centre.

I note in the Department's manual, that they indicate that the facilities out there are not secure, in the sense that they do not permit the detention of offenders who have a history of trying to escape.

**Mr. MacKay:** In view of that and in view of the Minister's previous statements that one of the reasons for maintaining this particular place was the aspect of containment. I have some difficulty reconciling these two statements.

**Hon. Mrs. McCall:** No, one of the reasons for maintaining the Youth Services Centre was not strictly for containment purposes, it was simply that we had no other solution at the time. We are actively now into solutions but there are clearly different types of needs and so, as the Youth Services Centre has become outdated we are trying to suit these needs more specifically in perhaps dividing them into two categories: containment and looking-after.

**Mr. MacKay:** Is it proposed then, to build an extension to the Whitehorse Correctional Institute to house these children?

**Hon. Mrs. McCall:** No, I cannot say that, Mr. Chairman, when the type of containment that I am speaking of is not jail. In other words, it is not absolute security. Children can run away and they do and they will if it is possible but they need more around the clock surveillance. Certain children need more than others as you can appreciate and perhaps they are not as eligible for parole.

**Mr. Penikett:** Is the Minister then going to give her assurance there will not be a kid's prison?

**Hon. Mrs. McCall:** Yes, Mr. Chairman, I think I can give that assurance.

**Mr. MacKay:** You still did not quite get a hold of the contradiction that I pointed out earlier that if this place is not secure, why is it being used for detention.

**Hon. Mrs. McCall:** Mr. Chairman, because it is the only facility that we have at the present time.

**Mr. MacKay:** I am sure that the reason for most of these children to be out there is a result of the court action in sending them out there. Would it be fair to say that the low number of children out there are the result of the court taking different actions with these children as opposed to sending them out?

**Hon. Mrs. McCall:** Yes, Mr. Chairman, I think that that is one reason and different approach to the recovery of these children into society.

**Mr. MacKay:** We may be impinging upon the Minister of Justice's area but I am sure he will leap to his feet. Has there been an assessment made, based on the few number of children going out there, I believe the average number for last year was 10, in residence. As far as I know in recent months, it has been very low, it has been as low as two or three at some points. Has there been an assessment of what other legal methods are available to satisfy the laws under which you have to work to allow this place to be quietly closed up and send these children elsewhere.

**Hon. Mrs. McCall:** Yes, Mr. Chairman, many avenues are being explored, many of the children that are on parole are out trapping and doing various things.

Perhaps from a legal aspect, you would be better to ask the Minister of Justice.

It is being analysed very carefully to see just where the needs are changing again and we are looking at these changing needs.

**Mr. Penikett:** Mr. Chairman, in the past year how many hours a day of compulsory education have school age children in this institution been receiving?

**Hon. Mr. Graham:** Mr. Chairman, we have a full time teacher assigned to the Wolf Creek facility and as such he teaches on a full time basis, a regular school day, at the facility.

**Mr. Penikett:** It is a very nice answer, Mr. Chairman, but it does not answer the question and it is wrong. There may be a teacher there fulltime. I asked how many hours a day of compulsory education were the school age inmates receiving in the last year?

If the Minister does not know, would he check it out and if he cannot find the answer I will give it to him tomorrow. But I think he would find himself in violation of other Ordinances in connection with how many hours of education the kids are supposed to have.

**Mr. MacKay:** Perhaps we could ask the Minister if that teacher is still in fulltime attendance at that place?

**Hon. Mr. Graham:** As far as I know, he is, Mr. Chairman.

**Mr. MacKay:** He might want to check that, too.

The Department's description indicates that this centre is not suited to dealing with young people of extreme behaviour disorders and they go on to point out the shortage of resources and personnel who can devote their time to the centre, such as child psychiatrists and psychologists.

In your developing of solutions to this problem, has that been considered as well?

**Hon. Mrs. McCall:** I think the services of a psychologist here is used. We presently have not got a psychiatrist, as you know.

Whether we will have one or not in future, a child psychiatrist alone, I really rather doubt, for the numbers, it would be according to the need.

**Mr. Penikett:** I would like to ask the Minister of Public Works about one of the senior citizens homes that is not in this Budget, but is in his responsibility, because I had some concerns about it last year, which I initially raised in a general way in the House and specifically with the Minister in a private way.

A general concern of the residents of that home, which is not the responsibility of Human Resources, that senior citizens residence, was a lack of visitation by officials of the Department of Human Resources.

I understand informally that may have been corrected, but could the Minister confirm that fact, that the residents of that particular home are now being visited by the staff of the Human Resources Department?

**Hon. Mr. Lang:** Mr. Chairman, it is my understanding that there were some visitations taking place. To what extent, I will ensure that I can brief the Member fully in respect to what is taking place there.

We are reviewing the whole area and I am not too sure where it is at the present time.

**Mr. Penikett:** I would just like to ask the same Minister, if I could, if there is any prospect, for the sake of efficiency and co-ordination, of that facility being returned to the tender loving care of Human Resources or if, because it is a slightly different operation than the others, remaining the way it is.

**Hon. Mr. Lang:** Mr. Chairman, I am just strictly going on memory here now, but it is my understanding, in respect to the cost sharing, that we get a better arrangement because it is under the Housing Corporation, as opposed to a transfer to Human Resources. I think that is the major reason that we have it as our responsibility.

**Mr. MacKay:** I find this particular area very frustrating. I have been told there are no simple solutions, that there are, in fact, laws that have to be adhered to. Several years ago there were no youth services centres, there was something else being done at that point. I suspect sending kids outside was the solution.

Now, it seems to me that that is not a very fortunate choice of doing things.

I would bring to the Minister's recall that in fact another group of children are being sent out of the Territory at some considerable cost, those that are handicapped that we cannot handle here and so I wonder about the Department's priorities. If we can spend \$674,000 maintaining a facility to save sending children, an average of 10, presumably, down to three or four now, outside the Territory, if this is one of the solutions, I wonder about their priorities, whether or not, if it was spending \$674,000 caring for the handicapped children that we have to send out whether or not we could not be doing an awful lot more good.

**Hon. Mrs. McCall:** Mr. Chairman, it is a philosophical question and I recognize the need in both cases, the need with the Youth Services Centre. I suspect, you are probably right, those children probably were sent out at one time, I do not know, that is past history.

The children who are sentenced have to be put into some facility immediately and we are required to provide something there.

I recognize that the handicapped children have a need just as

great but that is a completely different program and it is perfectly possible that the amount of money spent might be distributed differently. These are all the things that are under review.

**Mr. MacKay:** I do not want to be bamboozled by bureaucratic stuff, "that is a different vote". We are talking about the Human Resources Department so, perhaps, I will just close and state that I would be heaping as much praise on this Minister as the unfortunate recipient at the other end got if next year you came back and said, showed, how you reversed the two figures. How you are spending \$230,000 on the kids who are presently at the Youth Services Centre and \$674,000 on the handicapped kids. I think, you would win the applause of all of us.

**Hon. Mrs. McCall:** Thank you, Mr. MacKay, I would love to have the applause. The only problem there is that outside centres will not take these children. We are obliged to look after our own problem in that way.

**Mr. Byblow:** I would just like to direct a question to the Minister of Justice. What are the requirements under the Juvenile Delinquents Act with respect to the available facilities required in terms of offenders? Does it have to be a minimum, maximum type security facility?

**Hon. Mr. Graham:** Mr. Chairman, the Department of Justice deals only with adult offenders. The Juvenile Delinquent Act is in the process of some reform. I am sorry but I do not know what the answer is.

**Mr. Chairman:** Does Program 70000 clear?

**Some Members:** Clear.

**Mr. Chairman:** I declare Program 70000 cleared.

**Mr. Penikett:** I think the time of adjournment has been reached. We cannot finally clear the Department. I think there has been an item left over with one program in it.

I would now move, seconded by the Honourable Member for Porter Creek West, that you report progress on Bill Number 13 and beg leave to sit again.

**Mr. Chairman:** It has been moved by Mr. Penikett, I report progress on Bill Number 13.

Motion agreed to

**Hon. Mr. Graham:** Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

**Mr. Chairman:** It has been moved by Mr. Graham that Mr. Speaker do now resume the Chair.

Motion agreed to

Mr. Speaker resumes the Chair

**Mr. Speaker:** I now call the House to Order.

May we have a report from the Chairman of Committees?

**Mr. Lattin:** Mr. Speaker, the Committee of the Whole has considered Bill Number 13, the Second Appropriation Ordinance, 1980-81 and directed me to report progress on same and ask leave to sit again.

**Mr. Speaker:** You have heard the report of the Chairman of Committees. Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** Leave is so granted.

**Hon. Mr. Graham:** Mr. Speaker, I move, seconded by the Honourable Member for Hootalinqua, that we do now adjourn.

**Mr. Speaker:** It has been moved by the Honourable Member of Education, seconded by the Honourable Member for Hootalinqua, that we do now adjourn.

Motion agreed to

**Mr. Speaker:** This House now stands adjourned until 1:30 p.m. tomorrow.

The House adjourned at 9:34 o'clock p.m.

**Whitehorse, Yukon****Thursday, April 3, 1980 — 1:30 p.m.****Mr. Speaker:** I will call the House to order.

We will proceed at this time with Prayers:

Prayers

**Hon. Mr. Pearson:** Mr. Speaker, as has become a tradition in this House, today I would like to wish many happy returns of the day to the Minister of Municipal and Community Affairs. It is his birthday. I have been trying all day to really find out whether it is his 25th, 32nd, or 40th. He has refused to tell me, but, in any event, I would like to, on behalf of this House, wish him many happy returns of the day.

Applause

**Mr. Speaker:** We will proceed to Daily Routine.**DAILY ROUTINE****Mr. Speaker:** Are there any Returns or Documents for Tabling?**TABLING OF DOCUMENTS**

**Hon. Mr. Hanson:** I have a Yukon Tourism Industry Highlights to table at this time. I believe all Members already have it.

**Mr. Speaker:** Are there any Reports of Special or Standing Committees?

Petitions?

Reading or Receiving of Petitions?

Introduction of Bills?

Notices of Motion for the Production of Papers?

Are there any Notices of Motion?

**NOTICES OF MOTION**

**Mr. MacKay:** Yes, Mr. Speaker, I would like to give notice of motion, moved by myself, seconded by the Honourable Member from Campbell, THAT this House regrets the failure of the Government of Yukon to implement a policy of power rate equalization across the Yukon.

**Mr. Tracey:** Yes, Mr. Speaker, moved by myself, seconded by the Honourable Member for Old Crow, THAT it is the opinion of this House that the Government of Yukon should undertake active negotiation with all concerned Federal Government departments for the purpose of facilitating the expeditious installation of all equipment necessary for providing radio broadcast reception to the residents of Pelly Crossing, Stewart Crossing, and Old Crow; and

THAT the House urge the Government to introduce amendments to the Community Assistance Ordinance, which would relieve residents of smaller communities of any charges for the installation, operation or maintenance of community television systems.

**Mr. Speaker:** Are there any further notices of motion?**Mr. Speaker:** Are there any statements by Ministers?**MINISTERIAL STATEMENTS**

**Hon. Mr. Hanson:** Mr. Speaker, at this time I would like, also, to Table this Document. It is Canada-Yukon Subagreement on Tourism. Mr. Speaker, I have today for Tabling a copy of the Canada-Yukon Interim Subsidiary Agreement on Tourism Development which was signed into effect on February 14, 1980.

This is the second such subsidiary agreement signed between the Yukon and Federal Governments under the terms of the General Development Agreement, dated August 17, 1977. The first Agreement deals with renewable resource developments in Yukon and was signed one year ago.

The purpose of this Tourism Agreement is two-fold. First, to undertake certain programs and projects which can be immediately identified as an integral part of long-term tourism development initiatives; secondly, to undertake joint planning activities towards a longer term subsidiary agreement on tourism development. Implementation of the programs and projects under this Agreement will pursue the following objectives:

To diversify and stabilize the Yukon economy through increased emphasis on strengthening the tourism industry and create additional employment opportunities and increase incomes for further development of the tourism industry in the Yukon.

This Tourism Agreement will be effect for a period of two years although a provision in the Agreement permits construction pro-

jects started in that two-year timeframe, one additional year for completion.

Funds provided for the implementation under the agreement total \$6 million. This amount is cross-shared between the Yukon and the Federal Government, with the Yukon Government paying 15 per cent and the Federal Departments of Regional Economic Expansion and Indian and Northern Affairs paying a total of 85 per cent. The total Yukon Government commitment under the agreement, therefore, will not exceed \$900,000.

The agreement will be administered by a management committee comprised of four Federal and four Territorial Government representatives. All funds expended and projects implemented under the Agreement must receive the prior approval of this management committee. Although the Yukon Government would subsequently act as a primary implementer, of all approved projects, I would like to emphasize, Mr. Speaker, that the representatives of this management committee will be senior public servants. There will be no political representation on the management committee.

I have appointed the four Yukon Government representatives, and anticipate the committee will hold its first meeting within a month's time.

Mr. Speaker, the signing of this Tourism Agreement represents a major step towards development of Yukon's tourism industry and towards fulfillment of this Government's objectives for economic development in the Territory.

Funds expended under this Agreement will be the first major public investment ever made directly into Yukon tourism's industry, a clear indication of the confidence held by this Government and our Federal partners in the performance and potential growth of tourism in Yukon.

Although the Yukon tourism industry has grown at a relatively stable rate over the past few decades, we fear that major new initiatives are required on the part of both the private sector and Government in order to realize tourism's full potential within the Territorial economy and to address specific problems currently facing the tourism industry.

Yukon's distance from major travel markets, rapidly increasing energy costs, changing international travel trends, and increased competition from other areas are just some of the problems faced by Yukon's tourism industry.

At the same time, Yukon has a potential to develop a tourism product which will appeal to a broad range of travel markets and compete with the best of international destination areas. My Department of Tourism and Economic Development has laid a firm research and planning groundwork over the past several years which will cause implementation of projects under this Agreement.

The result of all this planning and preparation is that we have a very clear idea of what we must do to meet the constraints and challenges of tourism development in the 1980's.

This Tourism Subsidiary Agreement will provide an important mechanism for us to implement some of these plans and, in conjunction with Federal agencies, prepare for longer term tourism development programs in the Territory.

While I have explained, Mr. Speaker, that all projects to be implemented under the Agreement must be approved by the management committee, the Yukon Government has idemnified a number of projects which will be presented to the Management Committee at the earliest opportunity.

Some of these projects are as follows:

1. construction of a cross country ski chalet in Whitehorse, in co-operation with the T.E.S.T. organization, to provide a facility for off-season tourism development in this community. It is proposed that the chalet be constructed in time for Whitehorse to host the 1981 World Cup cross-country skiing.
2. Construction of Visitor Reception Centres in both Dawson City and Watson Lake in order to provide increased orientation in awareness of Yukon's travel product for visitors.
3. In cooperation with Parks Canada and the Dawson Museum Society, stabilization of the old Territorial Administration Building and design studies for development of a proper museum facility within the building.
4. In conjunction with the Dawson Masonic Lodge, restoration of the Carnegie Library Building so that the main floor be utilized by the Dawson Library Board as a library facility.
5. Improvements to the downtown area of Dawson City such as street servicing, sidewalks, streetlighting and landscaping which are aimed at increasing the attractiveness of this historic community.
6. In conjunction with the White Pass and Yukon Railway, we

propose to study the feasibility of restoring and operating a steam locomotive excursion train out of Whitehorse.

7. A program of financial incentives to encourage private sector investment in tourist attractions and facilities is currently under review.

Mr. Speaker, these are just a few of the projects which have been identified in our tourism planning to date which will be presented to the management committee of the Tourism Agreement at the earliest opportunity. Other projects and programs will be defined more fully and announced in coming months.

In closing, Mr. Speaker, I would like to emphasize again that this is an interim Agreement which is designed to both implement certain priority projects immediately and to prepare for a longer term tourism subsidiary agreement. I believe that this Agreement will provide a valuable mechanism for achieving our economic goals and for providing tourism development in the Territory over the next several years.

**Mr. MacKay:** I would like to thank the Minister for his short, brief, factual statement on the Subsidiary General Agreement.

I would like to make a couple of comments in favour of this thing. The 85/15 split is obviously a very favourable deal for this Government, for the Yukon and I think that the officials of the Minister's Department have to be commended for their negotiating skills at achieving that.

I think that the type of project that is outlined by the Minister would not appear to interfere in any way whatsoever with the normal development of commercial outlets to service tourism, which is good. The Government, in other words, is not going to go into competition with anybody with the possible exception of, perhaps, the ski chalet. It depends what kind of facilities you put in there, whether you are going to put people up for any extended period, or is it just going to be straight ski facilities. I have some care in that in case you wind up taking some business away from the very people you are trying to help.

One thing that was missing I thought, when the Minister is handing out large spoonful of sugar like this, he should slip in the pill and tell us where he is going to raise the \$900,000 to pay for the 15 per cent of this Agreement. So I hope we will be hearing a realistic statement on that.

I would like to conclude on a general note that the entry of DREE, the Department of Regional Economic Expansion, to the Yukon has long been a policy of the Yukon Liberal Party and it was over some considerable objection in the past that this, in fact, was implemented and put in here. I think it is fitting at this time that the Government should acknowledge that this type of program for regional assistance is a great benefit to them and without such good policies from the much-maligned Government in Ottawa, Mr. Speaker, that was only yesterday accused of having a diabolical plot against northerners, today should be receiving some praise and some thanks for this \$5.1 million that they are putting into this economy.

I cannot resist the occasion to draw attention to these good things that are coming to the Yukon.

In closing I might say that the Minister's statement should be given notice of in advance to the Opposition it should be restricted to five minutes.

**Mr. Speaker:** Are there any further statements by Ministers? This then brings us to the Question Period.

Have you any questions?

#### QUESTION PERIOD

**Question re: AMAX Mine**

**Mr. MacKay:** Mr. Speaker, I have a question for the Minister of Economic Development. He is probably only too willing to answer anything I say now. Has the Minister had any discussions with the Government of the Northwest Territories regarding the siting of the AMAX Mill and the Macmillan Pass on this side of the border?

**Hon. Mr. Hanson:** Once again, the Leader of the Opposition wants me to talk to the Northwest Territories, to Ottawa, about something on our side of the border? No, I have not talked to them about it. The ore is mainly in Yukon, the road has to be in Yukon. I do not have much to talk to them about.

**Mr. MacKay:** May I draw to the Minister's attention that the Northwest Territories is still part of Canada and that—

**Mr. Speaker:** Order, please. The Honourable Member is now making a speech.

**Mr. MacKay:** True, Mr. Speaker.

My question, though, would he be prepared to consider entering

discussions with them, if this is a major stumbling block to the building of the mine, with the view to them funneling revenue back to this Territory, if, in fact, they are going to gain anything from the building of this mine.

**Hon. Mr. Hanson:** I do not know what the heck I have got to talk to them about. The ore is in Yukon, the road is going to be in Yukon. What am I going to say? Can we please have it over here?

I do not know what he expects. I will be talking with them, I presume. I do not think it is a big issue between us and the Northwest Territories. The mine is in Yukon and that is where it should be. They will be mining in Yukon.

**Mr. MacKay:** Since the Minister is wearing a tie of the Northwest Territories today, Mr. Speaker, can he tell us for what reason he was presented with this tie, whether it was for being a good guy or was it for his hard—

**Mr. Speaker:** Order, please. I must rule that question out of order as being facetious.

**Question re: Money Owed to Constituent**

**Mr. Penikett:** Mr. Speaker, I have got an easy question for the Minister of Consumer and Corporate Affairs.

This morning I discovered that the Minister of Consumer and Corporate Affairs may have inadvertently not lived up to a commitment he made last October, to pay out of his own pocket \$2.50 owed to a constituent, by this Government.

Can the Minister of Consumer and Corporate Affairs confirm that the issue that I raised that time, about money inappropriately taken, was returned?

**Hon. Mr. Graham:** Mr. Speaker, I will have to take that question under advisement. It is my understanding it was, but I will check.

**Mr. Penikett:** At the time of discussion, the Minister promised a new policy to ensure Yukon citizens will no longer have money taken from them in this manner by the Government. Can the Minister tell the House when and if this policy went into effect?

**Hon. Mr. Graham:** Mr. Speaker, it has not yet gone into effect. I expect to be in a position to announce a new policy within the next couple of weeks.

**Mr. Penikett:** The Minister's constituent, this morning, expressed interest in knowing how frequently this kind of incident may have happened in the past. In the course of developing a new policy, has the Minister had occasion to establish how large a problem and how frequently this kind of incident occurred?

**Hon. Mr. Graham:** No, Mr. Speaker, I have not.

**Question re: Small Business Loans**

**Mr. Byblow:** Mr. Speaker, I have a question for the Minister of Economic Development.

In his deliberation moments ago, he made passing reference to incentive to business where tourism was being promoted. I call the Minister's attention to a recent report by the Economic Research and Planning Unit on the subject of small business loans. It was recommended to the Minister that the program be discontinued as of April 1st, 1980.

Has the Minister, in fact, done this?

**Hon. Mr. Hanson:** The Small Business Loans Ordinance was rejected quite a while ago and everybody agreed it should be dropped and we have dropped it. Nothing has gone on in that Department for well over a year now, probably two years.

In its place, we were setting up something else, which has not been completed yet.

**Mr. Byblow:** I believe the report, in fact, recommended as the Minister is suggesting, that another program with broader guidelines and more opportune components be put in place.

I would inquire of the Minister whether or not this is possible under the terms of the Agreement that he announced minutes ago?

**Hon. Mr. Hanson:** Mr. Speaker, in the ensuing weeks that we are here debating in the House and talking to our friends across the floor, we will be bringing out an ordinance on this subject.

**Mr. Byblow:** Is the Minister, Mr. Speaker, saying that he is introducing legislation this Session to create a business incentive program of this Government, or by this Government?

**Hon. Mr. Hanson:** I am introducing an ordinance, Mr. Speaker, that will enable me to enter into an agreement with Canada and it is called the Small Business Incentive Plan, or some such thing. That is all this bill will be.

I must point out, I have not any money to go with it at this time. This ordinance just enables me to negotiate with Canada.

**Mr. Fleming:** Yes, Mr. Speaker, a question on the same line. The Minister says that he will be dealing with Canada.

In that agreement, I think what we wish to know and could the Minister inform us as to whether there will really be a program for small business and can there be some monies for small business, in the area of, say, little lighter interest rates and so forth and so on?

**Hon. Mr. Hanson:** I have just finished saying that. Unfortunately, I have not got the money yet, as I will repeat again. This ordinance that is coming out will enable us to go into the agreement. We have already discussed with Ottawa the plan we hope to put into effect.

They like the plan, but we will have to finish our share up here before we see if we are going to get any money this year or not. They have indicated they would like to go for it in 1981 and we would like to go for it in 1980. So, we have to talk a little more about it yet.

**Question Re: Foothills Property Tax**

**Mr. MacKay:** Mr. Speaker, I have a question for the Government Leader respecting the famous Foothills \$5 million. My question is, under what authority is Foothills beginning work and cutting lines and doing geophysical work on the right-of-way of the pipeline?

**Hon. Mr. Pearson:** Mr. Speaker, the right of way and the pipeline is the property of the Northern Pipeline Agency pursuant to the Northern Pipeline Agency Act. I would assume, Mr. Speaker, that those authorities that they require, they have gotten from the Northern Pipeline Agency.

**Mr. MacKay:** In view of the fact that this type of work would indicate that Foothills has taken possession of the property, will the YTG be forwarding its property tax bill shortly?

**Hon. Mr. Pearson:** Mr. Speaker, we do not have the Legislative authority to forward property tax bills in respect to that pipeline, yet.

**Mr. MacKay:** Will the Government Leader then confirm that such authority still resides with the Northern Pipeline Agency and the Government of Canada until this Government gets off its butt and does something?

**Hon. Mr. Pearson:** No, Mr. Speaker, taxation in respect to the pipeline, I am convinced, is well in hand.

**Question Re: Mine Inspector/Vacant Position**

**Mr. Penikett:** Mr. Speaker, I have a question for the Minister of Consumer and Corporate Affairs. It has come to my attention, Mr. Speaker that there is a vacancy within the Mine Inspection Department of the Federal Government. Since these Federal employees administer the Territorial Ordinance and Regulations, could the Minister responsible for Labour Standards and Occupational Health and Safety tell the House what actions he has taken to ensure this position of Mine Inspector is filled as soon as possible?

**Hon. Mr. Graham:** None, Mr. Speaker. I did not know the position was vacant.

**Mr. Penikett:** Mr. Speaker, since one of the problems in filling the vacancy is a high demand for engineers in the mining industry across the country versus the low-pay scales paid by the Federal Government, has the Minister considered transferring or requesting transfer to this Administration to the Territorial Government, the administration of its Mine Safety Legislation.

**Hon. Mr. Graham:** Mr. Speaker, I will have to take the question under advisement.

**Mr. Speaker:** There being no further questions we will proceed to the Order Paper under Orders of the Day.

May I have your pleasure?

**Hon. Mr. Lang:** I move that Mr. Speaker do now leave the Chair and we resolve into Committee of the Whole.

**Hon. Mr. Graham:** I will second that motion, Mr. Speaker.

**Mr. Speaker:** It has been moved by the Honourable Minister of Municipal Affairs, seconded by the Honourable Minister of Education, that Mr. Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

Motion agreed to

Mr. Speaker leaves the Chair

**COMMITTEE OF THE WHOLE**

**Mr. Chairman:** I call the Committee of the Whole to order. At this time we will have a ten minute recess.

**Hon. Mr. Lang:** I would just like to rise and inform Members that at 3 o'clock there is going to be coffee/tea party for Mr. Ken Baker, this is his last day with the Government of the Yukon Territory and I would like to invite all Members to Room 1A at 3 o'clock to say good-bye to Mr. Baker.

**Mr. Chairman:** At this time we will have a ten minute recess.

Recess

**Mr. Chairman:** I will call Committee of the Whole to Order.

**Hon. Mr. Lang:** Mr. Chairman, I understand we are discussing the resolution and I would like to make a couple of comments. During the formalities of the House the Member for Whitehorse West took the opportunity of recognizing my birthday and I must say thank you. It was a red lunch bucket and the only thing that I regret was that it was empty. I would like to say thank you very much.

Further to that, Mr. Chairman, I have never seen before such instantaneous reaction to statements made in this House by the Chairman, in fact, yesterday and all of a sudden we have results in respect to the resolution that we are going to be discussing further today.

**Mr. Chairman:** This afternoon we are discussing the motion: THAT this Legislative Assembly go on record as recognizing the value of northern transportation bonus and be it further resolved that Government of the Yukon request the Government of Canada to direct its Revenue Department to honour the Prime Minister's election promise and to maintain a Northern Transportation Bonus as being non-taxable.

**Mr. Hibberd:** Mr. Chairman, when I moved this into Committee it was considered that more debate was required before this motion could be refined. In the meantime a good deal did happen and as the Minister of Community Affairs has indicated, we have a moving force in our Assembly which we have not recognized to date and I think it is truly remarkable that this motion and the rather fiery speech given by the Member from Whitehorse North Centre, the Prime Minister during his election campaign was unable to get this done.

The Senator of the Yukon promised to get this done; nothing happened. The Conservative Member for Whitehorse North Centre, bingo, it happened. I think this House owes a debt of gratitude to the Member for Whitehorse North Centre.

Mr. Chairman, as Members of the House are aware, there has been a twelve month moratorium announced on this tax relief and so it perhaps alters the thrust of the motion that was proposed by the Member for Whitehorse North Centre. Therefore I would like to propose an amendment in the context of what he was trying to accomplish with his motion perhaps to carry it further.

Points were made by the Member, and by other Members of this House, there is a great need for such a tax relief for Northern residents. It was brought out that this tax relief should not merely apply to those who are moved to the Yukon because their jobs necessitates them being brought here, but more particularly for people who have elected to lead their lives in the north and to expect the problems that living in the north bring, particularly as we are all aware, the tremendous increase in the cost of living that we all face by living in the north and the exigencies of living in the isolated environment. We are aware of a lot of these problems. I think it is incumbent on us to try and develop an atmosphere where it is easier for the Northerner to cope with the economic plight that he finds himself living in here.

I would therefore like to move an amendment to the motion. Mr. Chairman: THAT Motion Number 5 be amended by deleting all words following the word "bonus" in line 3 and by substituting therefor the words: "and therefore be it resolved that this Assembly support the one year moratorium announced today by the Government of Canada and be it further resolved that the Government of the Yukon strongly recommend to the Government of Canada, that this policy be extended to include such a tax relief plan for all northern residents."

**Mr. Fleming:** Is there not an amendment to the motion on the floor at the present time?

**Mr. Hibberd:** We do not have the ability to move a proposed amendment into Committee. We only can move the motion, so it is only the motion we are dealing with, not the proposed amendment put in by the Member for Riverdale South.

**Mr. Chairman:** While the copies of the amendment are being distributed, I will read out the amendment.

**Mr. Chairman:** It has been moved by Mr. Hibberd, that Motion Number 5 be amended by deleting all words following the word "bonus", in line 3, and by substituting therefor the words: "and therefore be it resolved that this Assembly support the one year moratorium announced today by the Government of Canada; and be it further resolved that the Government of Yukon strongly recommend to the Government of Canada that this policy be extended to include such a tax relief plan for all northern residents."

You have heard the amendment, is there any discussion?

**Mr. Byblow:** I think the Honourable Member is correct in noting that there have been some rapid developments in the last 24 hours in the context of this motion, but, I think, perhaps, it is rather presumptuous of him to believe that the inflammatory address by the

Honourable Member for Whitehorse North Centre had that great a bearing on the Prime Minister's decision.

In quickly reviewing the proposed amendment, I would be supporting it. I would have hoped, however, that in the second portion of the motion, it would have been, perhaps, a little more clearly articulated as to the type of tax relief being referred to.

I believe the original motion in our discussion yesterday, and as it remains up to the word "bonus", refers to transportation as the particular bonus in question or that is being supported. I really think this is all fine and well-intentioned, but it really does not go far enough.

There was some discussion on this in the open House yesterday and perhaps I would like to take a minute to just comment further on it. The whole business of northern fringe benefits, of benefits in general, become rather complex when you examine the reasoning that is behind it and the ramifications of it. It seems that the transportation bonus portion is really a tip of the whole iceberg in the issue. I believe that this is all the motion is still addressing.

I would like to see it even stronger yet insofar as allowing the transportation allowance of employees to be untaxable, and if that is the intent of the motion, that tax relief, to those who actually receive the benefit the practice is, I think, in fact, discriminatory and unfair.

Which group or groups of employees actually receive or gain benefit of that concession or of that allowance. You know, it is a public service, it is the employees of the major industries, it is the larger corporations and the like.

I bring attention to a point raised yesterday with respect to the small businessmen, to the self-employed, to those employers who do not provide the transportation bonuses as part of any kind of package. These people do not receive the benefit of a concession under transportation and they have to, in order to gain any benefit out of their already taxed income, provide themselves with that service.

I am not suggesting that the whole transportation benefit provided by employers is something evil or that taxing it is wrong or correct. I am suggesting that we must be promoting, in this House, a form of taxing allowance scheme that is more equitable, more fair and is more all-inclusive to all residents. I get the impression that there are some people who are interpreting it that way but I am not sure that it says it strongly enough.

To carry just a bit further, I do not think there is any dispute, Mr. Chairman that these concessions for northerners are warranted. We are in a higher cost of living situation. We are contributing to the Canadian economy in whatever occupation or lifestyle. We do not have the conditions in terms of southern conditions.

I think that we pay more to live here, it is a natural evolution that we get paid better to live here. Some may dispute this but I think that the recognition of benefits that have accrued as part of earnings have to be recognized as something that has come about because we are living here.

There have been suggestions, and I think this is what we are attempting to address and convey to the Federal Government, that those benefits that have come about as a result of our choice to live here should not become part of a taxing scheme. Many of the benefits that have accrued, have accrued because of the many negative factors of living here. Mr. Chairman, certainly I would be remiss if I did not draw attention to the fact that I represent a riding in which many of these benefits are, in fact, a significant part of a wage-earning package.

Which group or groups of employees actually receive or gain benefit of that concession or of that allowance? You know, it is a public service, it is the employees of the major industries, it is the larger corporations and the like.

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The suggestion that any form of taxation should be now imposed on this would impose severe hardship.

A couple of speakers yesterday, in fact, brought attention to my community. I think that, in terms of what would happen by repercussion, it would have some serious consequences. In terms of outlying communities in general, I think that you cannot really measure, in dollars, the absence of certain amenities that it pays one to go and live there. You have lesser quality of services, you have fewer amenities, you have social services of a lesser nature. There are a thousand things that people in these communities have to put up with. A large part of our Yukon fabric is made up of the outlying community that supports this total economy of the Territory.

I think that the whole business of the concessions that have come about had been to attract and retain people in these operations that contribute, presently, to a substantial portion of the Yukon economy.

Benefits that have been cited yesterday, the transportation ones, the housing subsidies, the fuel subsidies, the electrical ones, and so on, all of these things have been put in place are a large portion of the package.

I think the direction of this House should be to call to the Federal Government that a very serious look be taken at the ramifications of this. There should be no suggestion that all these benefits be taxed. I think this is a lobby we must almost take with a vengeance.

Sure, it may improve the fiscal position of government, but I think that, in terms of employees and employers who provide these benefits to attract work forces, it will just set off a spiral and economic repercussion that ultimately hurts the individual. That is not what we are representing.

I think, at the same time, that an entire fairer system must be promoted for northerners, whether it is a blanket concession method, as some may have suggested, a tax crediting method, or a lower level of taxation, it is really regardless. I think we are obligated to protect the interests of the people who are here and have accrued these benefits for living here.

I will support the motion. I would certainly hope for some further debate and, perhaps, a little stronger wording.

**Mr. Fleming:** I am not rising in support of this motion and that is definite. I can understand the Honourable Member to my right that he will support this motion due to the fact that in his riding there are a considerable amount of people who do probably benefit from the fact that they work where they have union agreements and so forth, and can get certain things, such as housing and trips outside that we do not, any of us, wish to be taxed if possible.

However, this motion does not, in any way, shape or form, take care of the rest of the people in the Yukon who are working who do not have union agreements, who do not get transportation bonuses and so forth and so on. It is talking about the transportation bonus, it is not talking about all the wages that are earned by people in this country, just an ordinary joker in the field.

I find, also, that this motion, because it is here today, and because the Members more or less rejected a motion that was on the floor yesterday that did say that very thing, it was for all Yukoners, directly and definitely, I find this motion is just another political gimmick that you see going back and forth all the time of one party trying to one-up the other a little bit. I do not agree with it. I may even vote against it before I am through because I think I will.

It says, "be it further resolved, that the Government of Yukon strongly recommend to the Government of Canada that this policy..." What policy are you speaking of? The policy of saying, "If you work for somebody and you get a plane trip outside that will not be taxable"?

Or are you talking about a policy that is an overall blanket for this Territory that allows a person to have a better living because

his income tax can be slightly lower one way or the other, however you want to make it.

I will listen very carefully and someone can show me where this resolution really says that in there, because I do not see it in there. They are talking about the transportation policy which does not really include all the wages for the people in the Yukon Territory.

I think that was what was bothering the Member to the right, it also bothers me. I am not going to carry on about it, it is a fact of life.

I, myself, wished to see a motion here yesterday that was a good motion and directly covered all these instances and today I see something coming from across the floor, because that is the place really I suppose it should come from, I have to agree there, but it does not cover exactly what I think it should.

I see the Honourable Members waving and shaking their heads, as they normally do, because sometimes they do not understand and probably do not understand what they are bringing forth themselves except that they want to get the upper hand.

Thank you.

**Mr. Tracey:** Mr. Chairman, I have to say that I have certain reservations about this motion, too. I have to agree with the Members across the floor that it is still talking about a transportation policy being extended to the rest of the people. I would rather see that there would be a change in the motion after the "be it further resolved that the Government of the Yukon strongly recommend to the Government of Canada that" and then add "because of the 30 to 50 per cent higher cost of living in Northern Canada this policy be expanded to include a tax-relief plan for all northern residents".

Mr. Chairman, I think that Mr. Fleming made a very good point that there are many people in the Yukon Territory and in the Northwest Territories and in Northern Canada generally that do not get a transportation bonus of any type and if we are going to ask for a moratorium on the transportation bonus we should also be at the same time asking for that same benefit to be extended to include everybody in the north.

**Mr. Chairman:** Are you making an amendment to the Amendment?

**Mr. Tracey:** I am suggesting an amendment, yes. I would like to make a motion.

**Mr. Chairman:** May the Chair have a copy of the Amendment please?

**Mr. Tracey:** I will have to write it up for you.

**Mr. Chairman:** The Chair will ask your indulgence for a minute or two.

**Mr. Byblow:** May I inquire of the Chair whether or not we are entitled to speak more than once on...

**Mr. Chairman:** Yes, in the Committee of the Whole you are.

**Hon. Mr. Pearson:** I would like to make one point in reply to the Honourable Member from Teslin in respect to the fact that this motion is now in Committee. The reason for moving it into Committee was so that we could have debate on it. There was no ulterior motive involved in the moving of the motion into Committee at all.

Mr. Chairman, we could make amendments upon amendments upon amendments in the House but our capability of debating the motion then would have been severely limited. This way, it is in Committee and I suggest there is much better way to deal with it.

**Mr. Hibberd:** Mr. Chairman, there is some confusion. Yesterday, there were two proposed amendments to the motion that were coming forward and in the formal structure of the setting of the House it was really quite difficult to bring these amendments together to satisfy all the needs of the various Members. It was therefore put into Committee where things can be more flexible and all Members' concerns could be considered. That was why it was done.

Mr. Chairman, the reason that yesterday's amendment that we were considering in the House is not again being brought forward is for a very simple reason and I will read it. It is self-obvious.

It states a moratorium upon the taxation of northern benefits be granted.

In other words, at that time yesterday, the amendment was requesting a moratorium. Today we have the news that there is a moratorium. We certainly are not going ahead with that amendment. It is already there.

Mr. Chairman, perhaps the Members opposite have not had the opportunity to look at this motion very carefully yet, but I really wish they would, because the idea was to develop, as the motion says, a "tax relief plan for all northern residents".

The vital ingredient of that section of the motion was, indeed, just

as the Members so desire, was to extend some form of tax relief to all people who are living in the Canadian north.

Now, we did not want to structure it too much because if the thing is going to be subject to negotiation, if there is a possibility of achieving this, we certainly would not want to tie it down that carefully. We want to leave it open. So what we say, Mr. Chairman, is "that such a tax relief plan be developed by the Federal Government for northern residents" and we are looking for them to do something on a general basis for all northern residents to give relief.

Now that plan is not spelled out in the resolution and it really could not be at this stage, but that is the basic thrust of it and that is what it says. I really think, Mr. Chairman, that that should satisfy the very concerns that have been brought out by the Members who just spoke.

**Mr. Fleming:** Yes, I have to agree with many things that the Honourable Member says. However, yesterday, we did not know it was lifted and yesterday the motion was, at that time, too, to have them do that very thing and of course, today, we know it is gone so that resolution would be also.

However, had it passed this House yesterday there would have been absolutely nothing wrong with it. So, therefore, we are just talking around in circles when we start saying that.

There is an amendment to the motion proposed on the floor now and I am happy to wait and I am glad to listen to all the talk. I am very happy that the amendment is coming forward. With that, well, let us get on with it.

**Mr. Chairman:** I might point out, for the edification of some of the Members, Beauchesne, Rule 47, I shall read it to you. "When amendment precluded, a motion to refer a bill, resolution or any question to a Committee of the Whole or any Standing or Special Committee shall preclude all amendment on the main question." Page number 320, very top.

Have you got the amendment ready, Mr. Tracey?

I think, perhaps, we should wait for the amendment before we have any further discussions, so we will know what we are discussing.

**Mr. Fleming:** I would like to make it clear, I am not disputing that fact at all, not anywhere along the line am I disputing that fact.

**Mr. Penikett:** Mr. Chairman, do I understand your ruling correctly that we are holding off the procedural discussion, until we have got the wording of the proposed amendment?

**Mr. Chairman:** Well, I should have the wording in my hand before we go on, otherwise we will be discussing two different things.

**Mr. Byblow:** I want to make an enquiry of the Member who proposed this amendment. He is presently occupied.

Mr. Chairman, I would like to enquire of the Member for Whitehorse South Centre, who proposed this amendment, when he made reference in the second portion of the amendment to tax relief plan, did it preclude transportation only?

**Mr. Hibberd:** Mr. Chairman, you mean did it include transportation only. We obviously need clarification, Mr. Chairman, but it was just meant as the final phrase says, "a tax relief plan for all northern residents."

This whole issue was brought up by a tax relief plan that was a narrow one for a few northern residents. Now, that focused our attention on it. From there, Mr. Chairman, we went back to the basic issue that has bothered a lot of us for many years. We want to see some form of tax relief for all northern residents, because of the conditions that are imposed upon people living in the North. That certainly applies to everyone and such a plan is what we will be after.

**Mr. Byblow:** While we are waiting for the next amendment, I would simply reiterate that my original fears are perhaps lessened by clarification from the Member that, in fact, he intended to relay to the Federal Government the desire of this House to include a tax relief measure that would include a form of concession for all Yukoners, not just transportation.

I think where the confusion came in the wording of the original motion. It does say transportation plan and, therefore, any reference to such policy, such plan, always relays back to the original transportation. That was the problem.

I think the Member is quite correct when he says that we have this concern to make this more fair, more equitable to all Yukoners, because of the conditions under which northerners are forced to work and live when compared to southerners.

**Mr. Chairman:** I have the proposed sub-amendment; it is moved by Mr. Tracey that the amendment to Motion Number 5 be amended by deleting all the words after the word "that" in the

second paragraph, line 2, and substituting therefor the words "because of the 30 to 50 per cent higher cost of living in Northern Canada, this policy be expanded to include a tax-relief plan for all northern residents".

**Mr. Penikett:** Point of order, Mr. Chairman. I had initially, when I first heard the Member speak, been prepared to enthusiastically second, third, or whatever this amendment but I am afraid the amendment is out of order for the simple reason, Mr. Chairman. It contains an argument and is therefore out of order on those grounds.

**Mr. Chairman:** Mr. Penikett, is the argument disputing the facts?

**Mr. Penikett:** My procedural point, Mr. Chairman, is that it is out of order for a motion, an amendment or resolution to contain an argument. The word "because" is a signal for such an argument and the argument is contained in the Motion and that is not permissible under the Standing Orders.

**Mr. Tracey:** Mr. Chairman, I would like to withdraw my amendment to the amendment.

**Mr. Chairman:** First, do I have unanimous consent.

**Some Members:** Agreed.

**Mr. Hibberd:** Mr. Chairman, I was trying to get the word of the House and clarification for the purpose of what the House has expressed and perhaps I can do that with permission to the House to change a couple of words in the proposed amendment that they have before them.

Mr. Chairman, what I am proposing is that in the penultimate line, the final paragraph "be it further resolved that the Government of the Yukon strongly recommend to the Government of Canada that a policy be developed to include a tax-relief plan for all northern residents".

**Mr. Chairman:** Before you can do anything with it, Dr. Hibberd, you would have to remove all your amendment and start again.

**Mr. Fleming:** Is there a possibility that this House could recess for five or ten minutes and just straighten out things and come back and do things? Is it possible?

**Mr. Chairman:** I think at this time it would be wise to take a recess.

Recess

**Mr. Chairman:** I will call this Committee to order.

**Mr. Hibberd:** There have been some concerns raised by various Members of the Committee with regard to this motion. I really think the intent of all of us is quite similar so with the indulgence of the House I would perhaps like to make a couple of typographical changes in the motion as it now stands.

Mr. Chairman, I just said I was begging indulgence of the House to make a couple of typographical changes if the House will so indulge me so that it would now read "be it further resolved that the Government of Yukon strongly recommend to the Government of Canada that a policy be developed to include a tax relief plan for all northern residents".

**Mr. Chairman:** May I have a copy, please?

I shall read the amendment to you.

It has been moved by Dr. Hibberd THAT Motion Number 5 be amended by deleting all words following the word "bonus" in line 3 and by substituting therefor the words "and therefore be it resolved that this Assembly support the one-year moratorium announced by the Government of Canada on April 3, 1980 and be it further resolved that the Government of Yukon strongly recommend to the Government of Canada that a policy be developed to include a tax-relief plan for all Northern residents".

Do I have unanimous concurrence of the House that these typographical changes be accepted? I have copies being distributed to you. Is there any discussion on the amendment?

**Mr. Penikett:** Mr. Chairman, I just hope that this attitude extended today, this liberal interpretation of typographical changes will be a courtesy extended to Members of the Opposition at some time in the future.

**Mr. Hibberd:** That is when that situation arises that we are presently dealing with this one.

**Mr. Chairman:** Is there any further discussion on the amendment?

**Mr. Hibberd:** What I think I am trying to do is reflect the wishes of all Members of the Committee in what would be a resolution most acceptable to the majority of Members. If we were to take the route to withdraw the previous motion, we would simply be having to go through the whole rigamarole of reposing one for the sake of changing a few words. In view of the fact that this motion, I think, has the support of Members, I really did not think they would consider the nicety of it as important as perhaps some other issue.

**Mr. MacKay:** Mr. Chairman, the Honourable Member who spoke previously has certainly a nice way of admitting his errors and asking the House's indulgence to go along with a better motion. Certainly I will be happy to support the revised motion.

I hope that, as the Member from Whitehorse West pointed out, that such indulgence would be extended to Opposition Members in the future should they have the opportunity to get themselves out of such a predicament.

I would like to say a couple of words now on the amendments to the amendment by saying that this motion is getting much closer to the kind of thing I had on the floor yesterday. This is perhaps the best reason I could think of for supporting it.

It is not quite humble enough in its approach, I think. It could be a lot more supplicant in its manner. It could, perhaps, have said we humbly thank the Government of Canada for listening to our pleas.

I think that these people opposite have got to learn that there is a new master in the House now and that they have to pay their dues to this master in order to be able to be successful.

I am sure the Members opposite are truly appreciative of the fact that the fine and honourable gentleman, by name Pierre Elliot Trudeau, for whom a deep and abiding affection lies in the hearts of all northerners, that that gentleman saw fit to heed the plaintive cries in the wilderness, in the north, in the cold, cold north, to heed the plaintive cries of those wage earners and to listen to these people, to respond in a humane way, to show compassion, to truly reflect democracy and to do all these things knowing full well that the ungrateful wretches had not elected the best candidate, they had, in fact, elected the same old guy they had elected for the last 23 years.

Mr. Chairman, before you suggest that I am off the subject, the issue at stake is all northerners, and, of course, this is in the sub-amendment, that all northerners are affected by this kind of approach on the part of our Prime Minister. I should not really belabour it, because I am sure that I made my case so well that the Members opposite have no choice but to vote for this motion now, which is so thankful to the Prime Minister and recognizes how well he has carried out all his election promises.

**Mr. Hibberd:** Mr. Chairman, I think the Honourable Leader of the Opposition was not really listening before. I think it was pointed out very clearly that the Honourable Prime Minister made an election promise, was unable to live up to that election promise, the Senator from Yukon was unable to live up to his obligation. The Member for Whitehorse North Centre was able to light the bomb and that is when things changed, that is when we had a moratorium declared and I think that we should not lose sight of that.

Mr. Chairman, if the Honourable Leader of the Opposition is so wanting to distort things to the credit of his Party, perhaps he did a little distorting too much and we have not had a chance to really put some things into perspective.

I noted earlier in the day that he gave a great deal of credit to his Party in Ottawa as to the implementation of the Second Subsidiary Agreement and he took, for the Liberals, great credit for this Subsidiary Agreement that is bringing new wealth into the Yukon. Mr. Chairman, I have a copy which was distributed to all of us at the time that it was tabled by the Minister. I note on the page that has the official signatures from the Government of Canada, the representative of that Government of Canada is one Erik Nielsen, to my knowledge, that man was a Member of the Conservative Cabinet at the time and has never been associated with the Liberal Party. I think there is a little indiscretion and I think we must realize that it was one of the many things that the Conservative Government started out to do in Ottawa that they did accomplish and they certainly deserve the credit for what they did do.

**Mr. Penikett:** Mr. Chairman, I feel I am obliged to speak on your behalf since you find yourself in a situation that encumbers you impossibly.

I know that you would not want to let the remarks of your colleague from Whitehorse South Centre go unchallenged and you would not want to have a historical error be etched forever into the record of these proceedings today in such a way as to let it be thought that Members of the Conservative Party were inclined to tamper with history in the best tradition of the Union of Soviet Socialist Republics.

On your behalf, Mr. Chairman, I do want to say that while you were very quick to expedite the passage or introduction of this motion to the Chamber and for this we are all grateful, that is, in fact, not an action taken by yourself but it was a reaction to an Opposition question and the inevitable embarrassment felt by the Leader of your Party in this House, not being sufficiently aware of the dimensions and the importance and the full scope of the subject before us at the time the question was first raised.



I, of course, Mr. Chairman, speaking on your behalf, do not want to make a partisan speech of any kind today, and I will refrain from my normal tendencies in that direction.

I do want to pay tribute to the Liberal Party, too. I think they got us into this mess and they promised they would get us out and they have, for a year and if there are no better issues a year from now. I am sure they can end the moratorium then and get us all stirred up again and then reintroduce it and it will be politics as usual between Whitehorse and Ottawa.

We can come in here on a week-end before Easter and do our ritual dance about Ottawa. We will send the transcript of proceedings to Ottawa and 443 bureaucrats in the Department of Northern Affairs will read this transcript and break themselves up in hysterical giggles at the prospect that these people could actually presume to think that they were capable of running their own affairs.

Unfortunately, I think today's debate may be fairly good evidence on their side of the argument.

Having said that, Mr. Chairman, I know you would want those remarks put on the record and you felt yourself in an impossible position in being unable to do that today.

Out of respect to yourself, your person, and the mover of this motion, I do this for you.

**Mr. Chairman:** Is there any further discussion on the amendment?

**Mr. Fleming:** Yes, Mr. Chairman, now that I have heard all the political sides of the story and all the political parties chewing each other up, by the backdoor route, I would like to say, myself, that we are wasting a lot of time on this motion.

I do not think it was such a problem to start with and probably it is not a problem right now, because what we were really asking in the first place, at one time, is being done. What we are asking here is, as the Member has said, will probably be looked at by a few hundred people but, do we really feel that they will jump up and down and do all these things for just us in Yukon, whether they be the Liberal Party, the NDP Party, or the Conservative Party? It would not make that much difference in Ottawa, in my opinion.

However, with the change in it, I still have this reservation that somewhere in this resolution, along towards the last, there should have been a tax relief that equalizes that tax relief for all of the people, and I mean actually be sure that the private sector gets exactly the same as the other.

I feel that, possibly, the Government may be a little bit inclined to—maybe the workers for government, may, in a sense, be able to have a few more benefits than the private sector may have. I feel it might be.

However, I will be voting for the motion as it stands now and let us get on with the business of doing something.

**Mr. Chairman:** Is there any further discussion on the amendment? Shall the amendment carry?

Amendment agreed to

**Mr. Chairman:** Now shall the motion, as amended, carry?

Motion agreed to

**Hon. Mr. Graham:** I move, Mr. Chairman, that you report Motion Number 5, as amended, to the Assembly.

**Mr. Chairman:** It has been moved by Mr. Graham I report Motion Number 5, as amended, to the Assembly.

Motion agreed to

**Mr. Chairman:** The discussion this afternoon will be on Bill Number 13. We are considering Human Resources, Department 5. Last day we had concluded Program 60000, we will now continue on. We had some discussion on Program 70000, Youth Services Centre and Senior Citizens' Facilities. I refer you to pages 83 and 84 for your information pages.

**Hon. Mrs. McCall:** Yes, Mr. Chairman, I would like to (unintelligible) to this Department as quickly as possible but I want to answer a question for Mr. MacKay on the average cost per case per month in Social Assistance. Further to the Honourable Member's question, regarding the average cost per case per month in Social Assistance, I have the following information:

In the Financial year 1978-79 the average cost per case in the Social Assistance area per month was \$179. In the financial year, 1979-80 the anticipated cost per case for the same period is \$208, representing an increase of 16 per cent from the previous year, anticipated cost per case for the financial year 1980-81 is \$227, representing a 9.1 per cent increase from the previous year.

If I may, at the same time, answer questions by Mr. Penikett on how many hours of compulsory education residents at Youth Services Centre receive, and the added comment he had reason to believe the amount of received was in violation of Ordinances.

Shortly after the Department of Human Resources took responsibility for the Youth Services Centre, a review of the needs of the residents took place. It was clear from this review that many of the children admitted to the Centre lacked the basics in education and most had learning disabilities which hampered their efforts to be educated. Some had been suspended from the normal school system and some had been truant. In co-operation with the Department of Education and with the help of the Minister, it was arranged that a full time teacher be placed at the Youth Services Centre. This position is still filled and as a result, the small number of children there are able to gain almost fulltime individual learning experience. This has proved to be very beneficial to a number of children who previously had been unable to remain in a classroom situation.

Over the past one and a half years, a number of children, previously antagonistic toward the education system have been able to be re-integrated into the normal classroom situation in the community.

A school day at the Centre is divided into three ways: two hours are spent on academics, two hours on industrial type education such as shop, handicrafts and part of the day on music, cultural activities and physical education.

The school program at the Youth Services Centre complements this by providing such additional things as counselling and group activities. In other words, contrary to what the Honourable Member may think, the education day at the Youth Services Centre is a full one.

**Mr. Chairman:** The Chair wants to make a notation that on Program 70000, we had cleared it last day. I did not realize that we had.

**Mr. Penikett:** Without pursuing another question, Mr. Chairman, I would just like to point out that I believe the Minister is in error. There is at least one court transcript that I have read where, I cannot remember if it was a JP or a Juvenile Court Judge commented on the failure of the kids in the Wolf Creek Centre to get a full day's education.

**Hon. Mrs. McCall:** Mr. Chairman, I would say that that does not necessarily mean that that is true. This information is completely up-to-date and I believe it is fact.

**Hon. Mr. Pearson:** Mr. Chairman, in reply to a question posed to me as the Minister of Finance last day by the Honourable Member from Whitehorse West in respect to the impact of changes to the Unemployment Insurance Commission benefits, I would like to report the following to the House:

Changes in the UIC program will have minimum impact on the social assistant roles in the Yukon. Ministers of Social Services from the Provinces and both Territories made it known to the previous Liberal Government that they deplored the unilateral introduction of changes to the UIC program which, in some provinces, has a considerable effect on social assistance. The provinces mainly affected are the have-not provinces as opposed to those that are have provinces.

Ministers of Social Services from the provinces, together with Ministers responsible for Manpower, met with the appropriate Federal Ministers to protest the introduction of unilateral changes in programs such as UIC which would have impact on provincial programs and provincial funding.

Although a strong case was made, changes to the UIC program were, in fact, introduced. The present stance of the provincial Ministers is to demand from the Federal Government notice of any changes in Federal programs which will impact on provincially-administered and funded programs.

During the term of the previous Conservative Government, agreement was reached between the Provinces and the Government that consultation and prior notice would take place; however, as previously mentioned, the impact of changes in UIC on Yukon social assistance programs will be minimal. This is mainly because of our small population size and fairly stable employed labour force. Transients seeking social assistance in Yukon are given very little encouragement to stay.

**Mr. MacKay:** Perhaps I can direct my question to the Minister of Finance on the question of the Social Assistance budget. The cost increase between 1978-79 to 1979-80 was about 15 per cent, which is, I think, more than the cost-of-living went up in that time. Is there another explanation for that increase, other than just straight cost-of-living?

**Hon. Mrs. McCall:** I think I can answer that, Mr. Chairman. It really is straight cost-of-living. It differs from year to year within the financial restraints of the Department.

**Mr. MacKay:** Does it then reflect a more liberal approach to the granting of social assistance?

**Mr. Penikett:** I would just like to thank the Minister for his complete answer. I appreciate that. It was a good answer.

**Mr. Chairman:** If there is no further discussion, shall Program 30000, Social Assistance, clear?

**Some Members:** Agreed.

**Mr. Chairman:** I declare Program 30000 cleared.

Before we continue, I would direct you to page 85 for Expenditure Recoveries, pages 86 and 87 for Transfer Payments. These are put there for information. If you have any questions, I will permit them at this time.

**Mr. MacKay:** The only question I have is about the \$10,000 recovery for day care. Is it now buried in the Social Assistance recovery?

**Hon. Mrs. McCall:** Mr. Chairman, with the implementation of the new coding system, day care has been integrated within the Social Assistance program.

**Mr. MacKay:** This is probably a backdoor way of getting into a question that I wanted the Minister to discuss. In terms of recoveries, do we receive any assistance from Ottawa, with respect to Probation Services provided to children under her Department?

**Hon. Mrs. McCall:** Yes, that would be included in the 50 per cent recovery.

**Mr. MacKay:** Perhaps, on having opened the subject, could I ask the Minister, according to her Department's statement, if there is one juvenile probation officer in Whitehorse. If that is still the case and whether her new policy, or what appears to be her new policy of keeping the residents of Wolf Creek who were previously going to Wolf Creek, out on the streets, presumably under supervision of a probation officer, whether that policy is not having such an impact on the juvenile probation officer that his case load may be too heavy?

**Hon. Mrs. McCall:** The probation load is handled by two probation officers in Whitehorse, plus one social worker involved. It is also handled in the area officers and by the highway workers, so probation is looked after.

The total caseload from April 1st, 1979 to February, 1980 was 129 and the active caseload effective February 29th, 1980 is 63. The difference in number is because Probation has finished with some of the clients.

**Mr. MacKay:** Did I get the answer correct that there are two probation officers, juvenile probation officers working exclusively in juvenile.

Hansard will not pick up a nod, Mr. Chairman.

**Hon. Mrs. McCall:** Yes.

**Mr. Chairman:** As there appear to be no further questions, shall total appropriation of the Human Resources Department for \$5,418,100 carry?

**Some Members:** Agreed.

**Mr. Chairman:** I declare the amount carried.

I refer you now to our next Department, which is Municipal and Community Affairs, for \$4,474,400. I direct you now to page 91.

**Hon. Mr. Lang:** Mr. Chairman, Members will note that it is a very similar budget to the one that was debated at this time last year. It is, basically, a budget of restraint.

I must say that during the Supplementaries, there were a number of major capital items that were the request of the House to vote over and above what was projected in 1979-80. The Department did manage to carry that work out within the manpower that they had within the Department. I think a lot of credit has to go to the Administration.

The Department's overall Budget has been increased by approximately just under 10 per cent over last year. Of this amount, \$1.6 million is delivered to municipalities in the form of per capita grants, grants-in-lieu of taxes, water delivery subsidies, transit system subsidy, et cetera.

You will note there is a major increase in the area for Local Improvement Districts which represents a roughly, a 14 per cent increase over last year, that is largely due to the anticipated formation of the new Local Improvement District in the Carmacks area which my colleague from Tatchun, and myself, are working on at the present time.

Community services for the remainder which are unincorporated communities will cost approximately \$213,000.

Other general programs that we have within the Department were the mosquito control program, television program, small communities, cemetery upgrading program and that will cost in the area of \$270,000.

The new emphasis, basically, in the Department, is placed on

community planning and development as well as cottage lot development and related services.

The approximate Budget in Special Services is \$30,000, for the eventual transfer of the recreational cottage lots which I will be tabling a White Paper on for debate later on in the Session for the proposed transfer.

The Protective Services Budget is roughly in the area of \$562,000 and will be spent on, as in the past, inspections on buildings, mechanical, electrical systems, to make sure that they comply with Yukon Ordinances and Regulations. Also, at the same time, a major evaluation of our fire-fighting capabilities is being undertaken to establish a long-range plan for replacement and upgrading facilities and equipment.

The Assessment Services Branch includes approximately an additional \$25,000.

For Professional and Special Services, I would suggest that perhaps we have over-budgeted in that area and perhaps we will have some money to give back to the Government coffers. That is basically projected in view of the new legislation to pay for the appeal procedures that we have implemented throughout the Territory. Since we did take on the total responsibility of assessment and the appeal procedure, the direct costs are accruing to us as opposed to, at one time, some of the municipalities.

I should add, Mr. Chairman, that I am optimistic that we can bring forward a total re-write of the Municipal Ordinance this coming fall and along with that, the whole financial structure that is set up presently to aid our municipalities being reviewed at the same time.

There will be some major decisions put forward for your consideration. I am confident it will be this fall. It is a very big job; we are working very closely with the Association of Yukon Communities on the matter and things are going fairly well. I am looking forward to a debate on that subject this fall, I am sure all Members are.

Thank you, Mr. Chairman.

Clear.

**Mr. MacKay:** I am sure he was just clearing his throat, it could not be anything else.

Mr. Chairman, this is a very important Department of the Government. I do not think I have to tell the Minister that. He is probably very much aware of it. He does act almost like the Mayor of a lot of the Yukon Territory and he probably would not be elected if there was such a vote anyway. He is, in fact, appointed to be the Mayor of many of the communities around the Yukon and it is on that type of role that I would like to discuss his Department.

I live in probably the most favoured place in the Yukon in terms of municipal services and capital structure and amenities, Riverdale. I am not going to make any impassioned plea for Porter Creek, you can be sure of that, Mr. Chairman.

I do, in the course of my business and my politics, I guess, travel around the Territory and spend quite a bit of time in places such as Watson Lake and Mayo, Dawson, Haines Junction and the small communities, Carmacks. Carmacks is a good example. We do not have any businesses in Johnson's Crossing. A few votes.

Mr. Chairman, what I would like to say is that I hope when the new Municipal Ordinance comes through that some way of getting the Government closer to the people of that type of area is found.

The L.I.D. system does not appear to fulfill the need for people to deal with a decision-making body. While Mr. Lang could have the potential of being an excellent mayor of Johnson's Crossing, he does have some difficulty in being mayor of all these different communities.

Quite a number of the residents of these communities get frustrated in dealing with Whitehorse. It is the most common complaint they have, trying to deal with Whitehorse. It is almost the same feeling the people in this Assembly, I think, have towards Ottawa. It is a big place, it is far away and it is full of people who are always telling us what to do. I think the analogy holds for the people living in the smaller communities vis-a-vis Whitehorse.

So, I hope the Department will address itself to that very real problem of how to get the decision-making process closer to the people. Of course, the dilemma is that if you want the L.I.D.s, or whatever equivalent there is going to be, to make these decisions, are they going to be raising the money to make these decisions?

At that point, we are into a very analogous situation between ourselves and Ottawa — I must have hit a nerve — ourselves and Ottawa, where we say, "Look, we are fully capable of being responsible and looking after our own affairs. There is no price tag on democracy and we should be able to get these deficit grants" — all that stuff I support. We should have these decision-making processes.

So, we have brought responsible government quite close to the people of Yukon and now, I think, is the time to look further on and trust the members of the L.I.D. to be able to set priorities within their district and to be able to call on larger sources of funds than they can raise themselves, quite a bit larger than they can raise themselves, and to be able to develop a community that is much more easy to live in than they presently have, little things that frustrate people living outside of Whitehorse.

If you are a mother, with a baby, you cannot take your baby for a walk in a baby carriage, because there is no paved road. It is not much fun bumping through ruts. These are little amenities that we all take for granted around Whitehorse because, by and large, we have them available to us, but I think that that kind of frustration is very evident to me when I go outside of Whitehorse.

So, I would like to see this Department really concentrate on finding ways of improving the amenities of the people outside of Whitehorse, in such a way as to allow them to make these decisions and to allow them to have the kind of generous funding that we ourselves receive through Ottawa.

The Minister is going to jump up in one minute and tell me that I am all in favour of spending the taxpayers' money, but I have not yet found a source for all this revenue.

I think that that is a fair criticism to make of any speech that calls for spending more money. But he should not avoid the question. The problem is, we have all got that same problem, how to do it. When the Government Leader gets his act together and really gets after Foothills for the \$5 million, I have got a home for part of that, I think, if you want to look in the Department of Municipal and Community Affairs. I would be quite happy to see it spent on towns around the Yukon to improve their facilities. I think that is what it is all about. This is what this Government is here for, to provide funds in these areas and to provide facilities. I would be right behind the Minister if he were to do that.

I did not call for the previous Minister to spend a whole bunch more money. I tried to find ways for her to save money and be able to support some worthy causes in the process. Mr. Chairman.

I think what I am saying to the Minister here is that he has got a monumental task. If he wants to stay the mayor of the rest of Yukon, he is going to have to produce a little more than he has.

**Hon. Mr. Lang:** Mr. Chairman, I have been relatively quiet here for a couple of days. Actually, I am quite amazed. Last night after I heard the Leader of the Official Opposition giving a very long and lengthy dissertation on his ideas of welfare and how it should be spent and then the Member from the NDP Party, I was going to rise and the only comment I was going to make is that I just could not believe what I was hearing and since I could not be recorded that I was shaking my head, I just wanted to put it down for Hansard that I was in total disbelief.

I would suggest, Mr. Chairman, that if we took last night and we were to divide the "worthy causes" and the various programs into the money, I would suggest we spent more than the \$5 million from Foothills if it were ever to come our way, probably a little bit more.

To go on with the resolution earlier today for a tax relief, I submit, Mr. Chairman, that there is a lot of difficulty trying to reconcile the various points of view held across the floor. On one hand we are supposed to spend more money and on the other hand less money is going to be collected.

It is the chicken and egg situation. I would suggest that the priorities be straightened out. I think the Leader of the Official Opposition did make some valid comments in respect to the Municipal structures throughout the Territory and I think it is fairly evident we are taking actions to it. It is not our intention, Mr. Chairman, with the financial structure that will be put into place to make a community "self-sufficient" as the Leader of the official Opposition says that the Yukon Government has to be in order to enter Confederation, but we will be looking in the review that is presently underway, with the basic principle in mind, some responsibility and accountability will be built into the system, into the decision-making process. At least a portion of the cost will have to be picked up, whether it is a percentage, or whatever, so that we do develop more interest on behalf of the people in those communities to run for office.

I think we are in a situation now where a lot of people say, "Well, why run for office?". You know, they just get a block of money from Whitehorse and go ahead and sort out a few priorities and that is it.

So, I think that if we do build in, with our municipal review, we keep the principle that I just expressed a little earlier in mind, I think we will have gone a way to accomplishing what the Member opposite was referring to in his overall statement as far as the Department is concerned.

It is not the intention of the Department, or the administration, to be running these communities. On the other hand, I can recall not too long ago, and I am not taking exception to this, but I had a question from the Member for Kluane, what was I going to do about the garbage dump. That is really an L.I.D. decision.

This is a situation that you get into. You get into a Catch 22 situation that if some people in that particular community, and, for that matter, all communities, do not like a decision that is made locally, they attempt to come to the administration here and say, "Look, reverse that decision." So, sometimes the Department is caught in a Catch 22 situation where we are saying, "No, you go ahead and do it", and all of a sudden the Department is deluged with another segment of the population with disagrees with the decisions that are being made locally.

But I would submit, Mr. Chairman, that I feel that the Department, overall, is doing a good job. They made it very clear, like for an example in Protective Services, that the administration is there to help people, not to hinder them, assure that safety is abided by, but, at the same time, be as helpful as they possibly can and not a hindrance to those people that are building a structure, whether it be in the commercial, industrial or residential area.

I think it is fairly evident that it is working. We are not getting that many complaints and I think they are doing a good job.

So, Mr. Chairman, I would suggest that if we probably went through the Hansard of last year, we have probably covered the Budget.

**Mr. Penkett:** I had not planned to say anything until the Minister started straying from the correct path, again.

I think he is quite right, that his Department is doing a pretty good job; I wish he would not talk about it so much, because he might begin to dissuade us a bit.

I do think that he is quite right, there are some problems in the L.I.D.'s and I think there are some problems in the existing legislation.

I am going to hold off making any substantive remarks about that until then. I have my own ideas about what could be done. I do not think the Minister and I will entirely agree. I will probably be proposing the democratic alternative to the Minister's proposals when they are brought in the House, but we will save that interesting debate for that time.

I do, on a small question of privilege, Mr. Chairman, point out to the Member, just in case he does not know, because he really should, as an active politician, there is no such thing as the NDP Party. The NDP party is something that we do at New Democratic Party conventions on Saturday night. That is the NDP party. The initials, NDP, in case the Member does not know, stand for New Democratic Party, the "P" stands for Party.

If he did not know that before, I just wanted him to know for future reference.

On the whole, to go back to this Department, it is the people in his Department who are doing a great job. I think the Minister is fortunate to have those people and I think this Government is fortunate to have the Minister in the Department that is run so well.

**Mr. Fleming:** I do not think I can top that, Mr. Chairman; Congratulations on the Budget to the Minister from me too. As you all know, I am from one of the L.I.D.s that have had problems and it is becoming better as we go along. I think the Minister will agree with me when I say that. We were both here when the first L.I.D.s came, into being and it was known that there would be problems and they would take time to overcome. I think that is happening gradually.

I agree with the Leader of the Liberal Party when he said that somewhere there should be maybe a little more communication and not quite so much governing from the upper level, but maybe more information from the upper level before some of the things come into effect.

I would like to quote an instance where this could have been maybe better understood by the people and that is in the turnover, for instance of a community centre to an L.I.D. in this area. I do not think there was enough information, at that time, for that one instance, given to the people as to what would happen. It was tried, very much so. We all tried to give them all the information, the Government also tried, but I do not think they got the message well enough.

Due to that, the community club or two was turned over, then you trade a problem. I think the Honourable Member from Mayo, who is not listening when he should be, may have a little problem with this in his own area today, so I think that he will understand.

I believe that we are, as I say, improving in the L.I.D. and I would hope the Minister continues to do this. There is an area or two that I will bring up later, but I think it is just a certain, specific thing I

wish to speak of.

I will congratulate him on what he has been doing.

**Hon. Mr. Lang:** Before we get further into it, I just recalled some of the comments that the Leader of the Official Opposition was saying in respect to services. I would submit, Mr. Chairman, incidentally, not all the streets in Porter Creek are paved either. I just want that for the record. I do not know if he calls that out of town or within town.

As far as the basic infrastructure with the communities is concerned, we have gone a long way in the last ten years. I was up in Haines Junction and I was down in Watson Lake not too long ago and I would suggest that, in some cases, they probably have nicer facilities than what is available in Whitehorse.

That is a far cry from what was said ten years ago, where people in the rural communities were saying, "Well, Whitehorse has got it, why cannot we have it?" It is fast becoming the opposite where people are saying "Well, look, we do not have it in the Municipality of Whitehorse."

I think we are in a very fortunate position in that respect. We are getting a standard across the Territory, as far as our schools are concerned, as far as our recreational facilities are concerned, and things of this nature. Paving and this type of thing, yes, I would like to see some in Watson Lake. I would like to see a little bit more in Porter Creek, Haines Junction, but it takes time. As time goes on, these types of physical improvements will come about, but we have the basic amenities in most of our communities with water and sewer, general overall maintenance and this type of thing.

So, I think we have come a long way and I think a lot of credit also has to go to previous administrations. A lot of criticisms were put over the last ten years, but, at the same time, when one looks back, a lot of good decisions were made and now we are in the fortunate position we are in today. Hopefully, as I say, it will improve as time goes on.

**Mr. Byblow:** Mr. Chairman, I am not sure if the Minister can handle all the compliments he is getting today.

Essentially, there are two points that have been brought out and I would reinforce them: (a) the Department is doing a good job, and this is to the credit of the entire ministry; (b) the outlying communities are looking to this Department to assist them in upgrading their level of public service and amenities.

I think I rise because, again, I represent a situation that is, in terms of a community and in terms of public service, in terms of the amenities, is relatively new. We are in a very rapidly expanding position.

I think the Minister is quite fully aware of the financial difficulties we are in right now, with respect to upgrading our level of utilities to handle the growth that is taking place.

I would, as I said, reinforce, communications have been good. The bucks have not been there and the Minister, if he keeps the level of communication on the good footing that it has taken in the past year, certainly the community I represent will be quite, quite pleased to continue working with him.

I suppose there is not much more that would have to be said other than in the area of growth of public service and facilities. This is an area that his Government has to keep a close watchful eye on, in terms of handling the expanding needs of outlying communities.

**Mr. Chairman:** If there is no further general discussion, we will consider the first Program, 10000 - Administration \$177,600.

**Some Members:** Clear.

**Mr. Chairman:** I declare Administration cleared.

Next, Department 20000 - Land Disposal \$222,700. Shall this clear?

**Mr. Fleming:** It is Easter, I want to go home too, but I am not that anxious.

Mr. Chairman, I have a comment to make on the land disposal situation and I think this is the right place for it. In the area of the development of acreage subdivisions, for example, in Teslin, and I have to agree the Government does the job, they are supposedly to be paid for that work that builds roads in there, that does certain things. The only area that concerns me is in the area where electricity is to be supplied for these lots.

Now the policy of the Government, as the Minister well knows and I do not think he can deny this, in conjunction with Yukon Electrical or whoever might be and right now it is Yukon Electrical in our area, to put in the primary power. However, this does not include the transformers that go on and not on the person's lot but on the Government property.

In the case of four, say five lots being put up for sale by the Government, if there are two people who wish to buy lots there and

they wish to buy them side by side, there is absolutely no problem whatsoever, the transformer would be put up and paid for and so forth. Of course, the Yukon Electrical Company would be gradually drawing money for that for years and years to come.

Now, if, for instance, these two people who buy two of these five lots do not wish to plunk themselves side by side but because of some reason or other wish to have a lot with one in between them, the policy of this Government is that you will pay for the transformer until such time as there are two on that transformer and this I disagree with.

There are young people trying to get into anything like this should be charged \$350, which it is normally, in that area, just because they do not have a lot right alongside somebody else, \$350 tied up for that transformer which belongs to that electrical company and which is on the Government land. That money will be returned to them some day anyway, but they sit wondering if anybody else is going to live next door to them. They sit there wondering where their \$350 is, and in the case of only one, there would be \$700 to \$750 tied up.

I think that philosophy should go by the wayside; the Government should arrange something with the Yukon Electrical Company when they put the power in that those transformers, not the poles that go to the people's buildings, not anything on their property, but those transformers that are on the Government land, should be paid for. If it is a necessity, that they must have something on them, it should be in the lot price and let us get off all of this tomfoolery. That is the only thing I have to say.

Thank you.

**Mr. Penikett:** Mr. Chairman, just to continue in my tradition of co-operative and helpful things, perhaps I could suggest something to the Member from Campbell that he might want to take a look at in connection with these deliveries of power, I think is possible under the Municipal Ordinance.

When I was an Alderman in the City of Whitehorse, there was a situation where a group of people wanted power, they did not like the financial arrangements being proposed to them by Yukon Electrical and rather than having to come up with the kind of money talked about initially, or have to pay some heavy costs for the first people to be into an area, they went to the Municipality and asked if the Municipality would install the lines and the poles and the transformers and such under a local improvement charge.

The City of Whitehorse saw that as a perfectly reasonable request; the local improvement levy is now applied against those properties and will be recovered over a period of time by the City the same way as it would for any other improvement. It seemed to be, in this particular case, and it was in my riding, a fairly efficient, effective and reasonable way of getting these services to people without them having to pay that kind of heavy front end costs.

**Mr. Fleming:** I think the Member has something, however, we are an L.I.D., not actually a municipality and we do have a little bit more problem because of the fact that the Government really has this agreement with Yukon Electrical and the agreement with the person who buys the land. As you say, I personally could probably get our L.I.D., and I am working at it now, to get their nose into the act. We do not know just how that will turn out.

**Mr. Chairman:** Shall Program 20000 clear?

**Some Members:** Clear.

**Mr. Chairman:** I declare Program 20000 cleared.

Now, we will consider Program 30000, Protective Services, \$562,000.

**Some Members:** Agreed.

**Mr. Chairman:** I declare this amount clear.

Next, Program 40000 - Assessment Services, \$310,100. Shall this clear?

**Some Members:** Clear.

**Mr. Chairman:** I declare this amount cleared.

Next, Program 50000, Municipal Services, \$3,202,000. Do I hear any discussion? Does this amount clear?

**Some Members:** Agreed.

**Mr. Chairman:** I declare this amount cleared.

Before we continue on, I should refer you to the revenue page, which is 102. Expenditure Recoveries is 103. Transfer payments is 104. These are here for your information only. If you have any questions, we will hear them.

As there appears to be no questions, shall the total appropriation for Municipal and Community Affairs, for \$4,474,400, carry?

**Some Members:** Agreed.

**Mr. Chairman:** I declare this amount carried.

I now direct your attention to Tourism and Economic Development, for \$1,857,800. I refer you to page 108.

**Hon. Mr. Hanson:** The Budget for the Department of Tourism and Economic Development indicates this Government's commitment and high priority for economic development.

The Budget reflects those items which have been announced to this House during the past few months and presented in the Capital Estimates approved last fall.

The main highlights of the Department's Budget for 1980-81, consist, firstly, of the designation of a new program known as Economic Development. This program consolidates all cost-shared agreements between YTG and Federal Government related to economic development, Special ARDA, Tourism Development Agreement and the Energy Conservation Agreements combined involve O&M and Capital Expenditures in 1980-81, of \$285,000 and \$3,300,000 respectively.

Recoveries under these programs from the Federal Government in 1980 and 1981, for O&M and Capital are estimated at \$214,000 and \$2,688,000 respectively, with the exception of Special ARDA.

These programs are new initiatives taken by this Government. The expansion and consolidation of expenditures for Special ARDA permits more effective management and control and is a reflection of this Government's commitment to provide more economic opportunities for the Yukon's population of native ancestry.

The second major new initiative evident in this year's Departmental Budget is a strong commitment to the Mineral Industry in the Territory. In a time of physical restraint, the Department has added one new man year to liaise with the mineral industry and develop a sound mineral policy for further development of the industry.

This coming year, the Department will also undergo some major internal changes in its organization so as to better manage its new responsibility. As an example of our intentions, the Department has created a separate unit within the Department to allow for more efficient administration of the Department's programs and activities.

In total, the Department of Tourism and Economic Development Budget for 1980-81 is \$1,857,800 which is \$660,400 or 55.2 per cent above the 1979-80 expenditures. Of this increase, \$285,000 results from the expanded Economic Development Program, \$106,000 for the Tourism Program and \$144,200 for Economic Research and Planning and an increase of \$125,200 in overall Department Administration.

In 1979-80 the Department had 25.75 man years. During 1979-80, two additional positions were created and recruited. In 1980-81, three additional man years will be created to assist with the administration of the Department. Therefore, the total man years in the Department in 1980-81 will be 30.75.

In addition to the permanent staff in the Department, several contract employees will be hired to implement the Tourism Development Agreement and the Energy Conservation Agreements. In total, six or seven new contract employees will be needed to assist in the implementation and administration of the Agreements provided for under the Economic Development Program. Expenditures for these contract employees are cost-shared with the Federal Government under the Agreements.

I am pleased to table, for the information of this House, the report titled Yukon Tourism.

I will point out a few of those highlights. In 1979, Yukon played host to a total of 362,174 visitors who expended \$36 million.

The increase in expenditures was \$3 million over 1978. It is significant to note that compared to 1970, Yukon visitors appeared to spend less time in the Territory, which demonstrates our need to develop more higher quality attractions which will hold and satisfy our tourists.

The Yukon Tourism Subsidiary Agreement is one vehicle which is designed to improve our tourism performance at times when it is most needed.

**Mr. Penikett:** Mr. Chairman, I just want to say how sorry I am to hear that the Minister is physically restrained and I did not know that was happening to him.

I do want to just thank the Minister for his address. I have just a couple of general questions that I would like to ask at this point.

The Department of Tourism has started to develop some statistics. ERPU has some statistics. We have had some disagreement about those statistics or some discussions about those in the past. I have an entirely serious question which I want to direct in connection with the economic development part of the Minister's portfolio.

Clearly, this is going to be one area that is going to be very tough

for the Minister because there are going to be very obvious indicators as to the success, or otherwise, of the Department in this area.

The indicators are going to be what happens to our unemployment rate, to the level of employment in this Territory and to small business openings, small business failings, that kind of thing. So we may as well ask now what the Minister is doing to develop some baseline data to assess the performance of the Department. What I want to ask is obviously Consumer and Corporate Affairs know the number of small businesses that are registered in the Yukon right now, but I would like to know if the Minister perhaps them categorized by type and if he will, in the coming year, be assessing the performance of the Department based on how many new businesses in different sectors open up, how many may fail, because inevitably some will, that being as Mr. MacKay explains to me, one of the joys of the free enterprise system.

I also would like to know if the Minister is going to be able to, apart from the ERPU data, which measures the labour force and the rate of unemployment, calculate, in any effective way, I do not mean down to the last job, but give an overall picture, the number of jobs that are created by activities of the Department. I do not mean jobs inside the Department of Economic Development. The Minister has already described those, I mean jobs outside the Department. In other words, we have assisted six businesses in this kind of area to get going and they are employing this many people and there are so many new jobs in the Territory as a result.

Governments are very fond about talking about these things in generalities, you know, we create a lot of new jobs, but obviously if we are going to assess the performance of the Department and if some activities work, and some do not and some programs work and some do not, we are going to look at what works, or does not work, depending on the number of jobs they have created, the number of businesses that come into existence and the number of businesses that may be living or failing.

**Hon. Mr. Hanson:** Mainly, I have been around the Territory and even Outside, looking for more work. I met with Dome and talked with them about using more of our unskilled labour from up here, and have talked to several other companies that are coming in this summer to work, on a personal level. I know most of them, so I can talk to them.

I have a problem, though, and that is finding someone that they can get to work. Dome was in here before, and they told me they tried before, and they are going to try again this spring to get people who will fly from here to the Beaufort Sea and then back at the end of their tour up there, and pick them up here on their way back. The plane flies from the Beaufort Sea through Whitehorse and on to Calgary and Edmonton.

They would be really interested in giving work to Northerners. They would prefer to give it to us. They would prefer to buy as much of their materials as they can in the Whitehorse area, because there is nothing a little further north, because it has to be trucked from here anyway. So, that is one company that is really interested in giving more local people jobs.

Now, other people are talking about it, too, but they say that to get the people that want to live in the bush for the summer months, that is mainly what the big thing this year is going to be, exploration work. There might be, as far as I know, probably in another month, there might be two smaller mining companies, the size of Venus, opening up later this year. One would employ about 50 or 60 people, much the same as Venus. Another one is not quite so sure. They would only mine in the summertime and shut down in winter.

So, we are continuously exploring these avenues to find more work. We have asked the local companies, like Anvil, to hire more people on the actual construction of their houses, and whatnot, this year. We have asked United Keno Hills to do the same. We have been assured that if they can get the people here they will not bring in outsiders. But there, on their construction, they would be mostly skilled people.

We are constantly trying to find more ways of employing people, and we will be keeping a record this year.

Back to statistics, our favourite subject between the Honourable Member and myself, Mr. Penikett, I should say, I have been, for some time, considering that we should have a real on-going thing, where we could say there are 15 people in Mayo that are carpenters that have no work, and there are maybe 10 plumbers in Dawson, and have them listed.

But my Department tells me that to get this in place would cost about a quarter of a million dollars, annually.

Now, Statistics Canada give us \$20,000 a year and no more. In fact, they are talking of withdrawing that. So, we do not have enough statistics now in the \$20,000 that we are getting at this time, to be withdrawn. We will be dropping more statistics. We just will not

publish them, because we cannot afford it. They will not give us any labour statistics at all.

I cannot jump up and down and say it is because we did not pass the Statistics Ordinance. I cannot say that, but they will not give us these figures. That is a blow to us, that we do not have those figures. We can still just use the method we are doing and that is all we can do, unless we can find a way of prying some more out of Ottawa. I think we missed that, because we have a new government there now.

**Mr. Penikett:** Mr. Chairman, I want to say, in a general way, that I am glad to see this Department at work and I do, in all sincerity, wish the Minister and his officials well, because I think it is profoundly important, this whole question of job creation.

What I was asking for when I was talking about the statistics, was not the kind of really complex data, but the kind of fairly simple data that even many municipalities have in the south. So many businesses started this year, so many businesses went under, and they usually can get that data fairly simply just from the issuing of business licences. They sometimes register them by type, so it is just a question of adding up some data that way. It may not be possible to keep track of all those all over the Territory, but you could probably get some.

Out of that, too, it seems to me it might not be a hard thing if the Minister could say, "Well, look, we have put so much money or helped to put so much money into this and got this business going, or have helped it get going, and 15 jobs were created that way."

I think it would be useful if the Minister could come back to the House next year and say, "Look, directly as a result of the activities of this Department, we have helped create, in Yukon, 100 or 200 or so many new jobs, but there are 23 new business, but unfortunately, in the same period, 12 of them went under and we spent this much money."

I think with that kind of very simple, but very basic kind of data, we would be able to assess the performance of the Department. I want to emphasize that I do not want to ask for a lot of very complex data, but I think this kind of very basic data would give us some good yardsticks. I think it would be good for the Minister, too, to be able to assess the Department's performance by some kind of yardstick like this.

I think it would be a lot easier for us, who are all laymen in this business, to be able to say, "Yeah, the Department did well this year", or "Things are bad in Yukon and it is going to be tough going", or whatever.

I will mention one other thing, because I am glad that the Minister is talking to some of these major, big movers and shakers, oil companies and whatever, Dome, he mentioned.

I seem to remember one summer, some years ago, that an oil company came into Yukon, Northern Yukon, and did a lot of work in northern Yukon. I seem to remember that they only dealt with one Whitehorse supplier for, as far as I think, equipment. Most everything else they brought in, they brought in from down south, including their labour force, their equipment, everything.

My own view of economic development is, and I think perhaps the Minister would share, that that is a totally unsatisfactory arrangement from our point of view. We do not get any jobs out of it, we do not get any service dollars flowing through the community, it really does not do anything for us at all. We may just get a little bit of garbage left out there in the bush, for our trouble.

The other thing I wanted to ask the Minister about, and this is a general question we have talked before in the House about what I sometimes half-jokingly call "the big bang solution to economic development", a huge dam, Kaiser Aluminum, or another Anvil. My own view is that we are probably more likely to develop the Territory in small stages, a little piece here, a little bit more in tourism there, a little bit more in mining there, and that events of the magnitude of the pipeline are going to be few and far between and, in any case, they are going to be a mixed blessing, economically. We may have to pay as much for them as we get out of them.

I would like to ask the Minister if he might state his philosophy, or his Department's philosophy, a little more about that. Whether his emphasis is going to be on looking for the big actor to come in on the scene, and really get things rolling, or if he is going to be working on a more of a sort of small scale approach.

**Hon. Mr. Hanson:** I like the approach of the Member across the floor. To go back to the statistics again, I will just touch, and I know it is a very close subject dear to your heart, and I think, without too much trouble, I could keep track of these businesses going out and what not, what people are going out for the work. I think probably we have a great many of those details on hand right now, but I have never, personally got into asking for this information, but I will make sure if it is available, that I have it. My own personal

philosophy is, I would like to see a bunch of small mines coming in, maybe in the next ten years. I would like to see about five or six new mines coming in.

For them to come in, we have to have something in place for them, where a decision has been reached, of what way we are going to go from what DIAND said, geologists tell us that probably in the Selwyn Basin, there are probably another four mines, two definite and maybe two that if they amalgamate would make one big mine. They are talking about a mine of twenty years or better.

But their opinion is, once one of these mines come in to play out in that basin, because an all-weather road will be out there, there will be more exploration going on. The cost of setting up an exploration camp will not be nearly as high as what it will be if everything can be trucked out and then fly into the bush and do exploration work.

First, I would be grateful to see, in the next four years, a mine open up in that country so that a road could be built in there and start the gradual process of more exploration in these other three properties that are out there.

Perhaps a meeting with the major mining companies next month, myself and my staff and the DIAND people, we are having a meeting and I know that the mining people are not going to commit themselves to any definite time program. Maybe with DIAND's encouragement and our encouragement, we might be able to get them to think about coming in a little sooner than what they planned. I heard one say maybe 1988 and maybe they can be convinced, through the Federal Government and the Territorial Government, to move in a little sooner.

Maybe the one that was talking about, "Maybe next year we will start development", will actually start development.

We are having this meeting with them to find out if they can at least give us a timeframe, then we are not all of a sudden, wanting to do today what we should have done yesterday because they did not tell us. My colleague at the end on the far left, he and his Department could set some plan in motion as could the Ministers of Education and Human Resources. This is the reason for having this meeting.

My officials had been talking with the Federal Reserve Bank, DIAND and DREE and we have a lot of businesses failing in the Yukon that are sponsored by DREE, by ARDA, by different organizations and they are going broke. It is a waste of money. So in our discussions with these people, we decided to maybe set up a board of local businessmen to advise these people who are going into business, if they should go in, how to run the business and what classifications they should have in education and in know-how, before they get into this.

They just get the money and they never even complete the project, and they are out of business, and they may not have started in the first place, but they are advised by people who come in from Vancouver, who really are not Northerners and are not aware of how business should run in the North, or what the problems are of a business in the North.

So, the next move in my Department will be to set up this Board, who will act for the Territorial Government, DREE and DIAND, to give solid advice to the people who are thinking of going into these businesses, and before they get involved. It is a little discouraging for them to have a hand-out in money, and before the job is completed, they are bankrupt already. So we are looking into that, and that is all we can do, at this time.

**Mr. Penikett:** Mr. Chairman, if I could just pursue this line just a little bit. The Minister has mentioned the possibility of a number of small mines coming into production. Last year, we had a lot of discussion in this House about the energy needs of such mines, and the transportation needs of such mines, and I think we all came to an agreement that the transportation factor was a much more critical one in their development than energy, but I would like to ask the Minister a specific question. To his knowledge, are any of these potential small mines dependent on a major hydro facility in order to come into production?

**Hon. Mr. Hanson:** Not that I have been made aware of, so far. I have asked, when I have been talking, and they are convinced that they can handle it with diesel, at this time. Five years down the road it might change.

**Mr. Fleming:** Mr. Chairman, I think I may have felt the Minister was in a little different area, however, in general, the Budget, I see it, is a fairly good Budget in trying to do what is necessary.

However, I have the same problem as I have had for the last four or five years in the area of DREE, and the Special ARDA programs, of course, which we will be coming to later in the Budget, and which I will be asking many questions on, and on which I would also like to get some information. I have here a paper that shows that so many of these people, and so many of those people, have money for this and money for that, so forth and so on, which comes along with

this Budget. We were blackmailed at one time to have DREE. I am not really opposed to DREE, in a sense, itself, but I am opposed, and was at that time, to being blackmailed by having Special ARDA, or not having DREE at all, and that is exactly the way it was at that time.

I think I will possibly leave my questions, although it is almost five o'clock and we will be going. Maybe the Minister could have a little more time if I asked him now if he may take this paper from me, or get one himself from the Department that it came from, and if he would find the information out as to where these programs that are on here stand today, and an example, so that the Minister might know what he is looking for. I will say, you know, the Mountain View Lodge, \$1500, and it was given so much, \$1280.60, the study completed. I know that has been years ago. We know, I think I might even know the answer. What is happening today?

Down the line we have the same thing, again, and, in fact, the same application for more money, for a study. I guess, to study the last study. Where and why and what is going on there today?

I would also ask him to maybe, from this Department, have some explanation as to, really, are these DREE, are they ARDA, or what are they. It says on my paper here, "Commitment, Yukon Territorial Government, DREE". I know that some of these are Special ARDA programs.

For instance, there is a store at Ross River, there is a store at Teslin. There has been allotted \$38,190 to that store at Ross River. There has also been \$33,137.15 allotted at Teslin because it is not finished yet and the rest will be allotted later, I presume.

While I am on it, would the Minister give me the information as to the fact of whether these things were studied at the time to see if, in fact, giving this money to some organization is not going into direct conflict with private enterprise, in the same vicinity, because that is exactly what is happening.

I would ask one specific question here, under Canadian Executive Services Overseas, the money has not been allotted yet, but I will certainly appreciate finding out what the money was supposedly even for, to start with.

**Hon. Mr. Hanson:** I cannot answer your list from over there, because I obviously do not have the list over here. That last organization you were talking about is the one that is doing the surveys and the recommendations to these organizations that are getting money from DREE and one that I think should remain outside. They are Vancouver-based and that is why I wish to have local people doing the same job, that live here and have been in business here, rather than have these people coming from Vancouver.

It is a volunteer organization who are only paid \$35 a day when they are actually on these boards, coming up here to look at these projects. If you go into it a little further, as I have had to in the last while, most of these projects that you are mentioning to me now, are in direct conflict to private enterprise.

I have asked my Department to pull all of them so I can have a look at them, because I am just as curious as you are, maybe a heck of a lot more, because I am beginning to wonder at some of the names. They seem to be familiar and I want to look very closely at it, myself. As my Deputy told me, he looked at one file that I suggested and he just shook his head.

So, we have to appraise all this stuff again. Like I say, a lot of these things have gone on over the years and we are now finding out about it, as we look in a little deeper.

**Mr. Fleming:** I commend the Minister on his thoughts and what he is going to try to do, and I hope that he will have some answers to some of these questions, too. I am very interested in the fact that he is, maybe, creating something in this Territory that can look into these situations, instead of allowing this just to happen overnight.

**Mr. Penikett:** Mr. Chairman, I, too, would be very interested to know exactly what this Canadian Executive Services Overseas is and to whom the \$17,500 was paid to.

**Hon. Mr. Hanson:** They pay their \$35 a day and their expenses when they come up here to advise us how to live up here. One of them was the one that recommended the YWCA, when he was on the CMHC. I have met him several times.

**Mr. Penikett:** As I understood, these are the guys who are sort of retired Canadian businessmen that are sent all over the Third World, to underdeveloped nations, to advise them on how to run hotdog stands and stuff. And they sent them here, too.

Is Yukon now officially part of the Third World, as far as the Government in Ottawa is concerned? I mean, are we eligible for CIDA and some of those other development loans, too?

**Hon. Mr. Hanson:** That is the point of my setting up this board of local people. It is not going to cost the Territorial Government a cent. It is going to be funded by DREE and DIAND.

**Mr. Byblow:** Mr. Chairman, I think the Minister has provided some very thoughtful and provocative comments on this Department and I certainly have to reassess my comments in light of his deliberations.

I am wondering, perhaps, Mr. Chairman, if we should not, at this point, call it a break for Easter and pick it up next Tuesday.

**Hon. Mr. Pearson:** The hours of this House are until 5:30, Mr. Chairman.

**Mr. MacKay:** Perhaps we could call on the Member for Whitehorse South Centre to say a few words, seeing as he is keeping good hours.

Mr. Chairman, I have been listening to this whole debate on economic development, baseline data, statistics, performance evaluations, Canadian Overseas Executive Service, and I just feel that I am looking at everything through a looking glass. It is like Alice in Wonderland in here.

I think it is time that we maybe stopped trying to fool ourselves about a few things. Most of the levers of economic development are beyond the control of this Government and of any government.

It is not a socialist world we live in, where the Government can develop businesses, and is going to run around injecting money in here, injecting money in there. This is not the kind of world we live in. The world we live in is a real world, which I deal in, day in and day out, where a business that goes bankrupt, often goes bankrupt because of its lousy management, because the people should never be in business in the first place, because the people had never taken the trouble to accumulate capital. And I mean capital, not loans, capital, with which to start a business. They have not gone through the hard years to develop the sense it takes to run a business.

Any number of statistics that this Government may keep upon the number of business failures should not be regarded, in my mind, as a reflection upon the performance of that Department. For heaven's sake, we have 23,000 or 24,000 people in the whole Territory. If we spent all our energy keeping statistics in these things, we will certainly miss the main object of the game, and that is, just by keeping our eyes open, we can see opportunities for business development.

A businessman can see it. He does not need the Government to come along and tell him there is one there, a businessman can see it.

And this Government, any government, should really stick to that for which it was paid to do, and that is to make sure there are certain, basic infrastructure items here. These are very basic, such things as roads, sewers, schools, airports, power. We have some debate about railroads, but we do know about roads, for sure, for which we will pay taxes, to pay for them.

So, I do not think we should accept, as the Minister seems to have accepted, the whole philosophy of my friend to the left, from the declining economies of the USSR, and other places like that. I did not call him a pinko commie freak, Mr. Chairman. I certainly never would, because he is not, he is a social democrat, but he does have very funny tendencies, to sort of think that the Government is responsible for everything.

I should really stand on the other side to make this speech, but I do think that we do tend to cast the Government in a role that is not healthy to the overall economy, and I can go into that more deeply and say that, in fact, in the end, the people become disillusioned because we all run around saying we were going to create economic development, knowing full well, really, in our hearts, that there are only a few things you can do to help it along. The big decisions are made by the big players.

I think that this is a valid point I can make and still criticize the Government for not doing certain things, the roles it should play. I suggest to you that your Department's function is kind of what you are doing. It is going out and talking to people, making sure that they know that your Government is willing to accept development, is willing to give them any assistance they can have from the point of view of making sure that there are no blocks to it. I do not think you can go out and offer a lot of incentives in the financial sense, the business. The reason that I say that is that a business will generally make it, if it is a good business, will generally make it without Government assistance and 99 times out of 100 should be able to do that.

There seems to be a direct correlation, in my business experience, to the amount of grants you get to the number of failures you get and that is because it is a simple rule of economics, it seems to me, or business, that those who have saved and worked hard to accumulate the capital to get into business, appreciate the value of capital and how to save it and how to work with it. Those who, for some other reasons, come along and just get it for free, do not really know how much that is worth. As a result, they do not know

how to safeguard it and it eventually dissipates. Perhaps, if it takes Government assistance in the first place to get into business, there may not, Mr. Chairman, be a market for that business.

I think the example of the Teslin and the Ross River situation is well worth looking at from that point of view that there are now three grocery stores in Ross River, one of them funded through this program. Well, there is not really a market for one. Maybe there is just a market for one but we now have three.

In Teslin, we are going to have two and there is really only a market for one. Now, I am not speaking against helping people get into business. I am speaking against foolishly helping them get into business. There is nothing worse than giving an inexperienced businessman \$50,000 to open a store in a situation where you know the economics are such that somebody has got to go broke there for one business to make it.

If you want to develop a history or develop a program where you can reinforce success, where you can have these people who need the help, prove to themselves they can do it, you do not put them into a situation where they are automatically going to lose out.

I think that is the big fault of the Special ARDA program, is that it does not consider that aspect closely enough. It considers, from the heart, that we have got to help these people. That is great and I am 100 per cent behind it. But the next move is the hard-headed, business decision of how to help them.

I think you can misinterpret these statements very easily and I am trying not to leave an opening there, but what I am saying is, Mr. Chairman, in the Teslin example, rather than setting up a store in competition to another store, when we know the market will only support one, far better that government or whoever, in this case, goes to the existing owner of the store and says, "We would like to help this other group who really want to get into business, do you want to sell?" It solves the problem. If the guy does not want to sell, then there is not a market for another store. If the guy wants to sell, then you have got a market.

So, it seems to me that there are solutions to these dilemmas. They are not unsolvable problems.

I do think, though, that the Government has got to step back a bit sometimes and say, "Well, how much of this are we responsible for?" I go back to my original point, they are really not in a real world when we are talking about the number of business failures being a measurement of this Minister's Department's performance.

He has so few levers to pull to make the economy work that he cannot possibly be held responsible for the fact that the price of oil has increased so much that the tourist industry drops on the Highway, so Highway lodges are in difficulties. There is nothing he can do about that.

Nor can he take credit, in the same story, nor can he take credit for the fact that the world price for metals goes through the roof, suddenly making four or five mines viable. He should not be taking credit for that, either.

What he should be ready for, though, is to be able to assist in the transition to the varying stages of the economy. The small mines will come along, if there is a market for their product that they can mine out efficiently. I do not think there are very many ore tax concessions that the mining industry can be given without actually putting the money in their pockets and saying, "Please build a mine." They are getting so much already that I cannot see how you could possibly give them any more.

So, everything is all set. The scene is set for new development in this Territory, caveat for land claims, because I think that is always a caveat. But given that particular thing not there, there is no reason why new mines should not develop in this Territory in a natural way without this Government giving anything else other than the basic infrastructure support of roads and power, schools and hospitals and things that governments are supposed to do.

**Mr. Penikett:** I just want to say, Mr. Chairman, Adam Smith would have been proud of Mr. MacKay.

In all seriousness, I have to say that that is the finest statement of economic liberalism, 19th Century economic liberalism, I have heard in this House, and I think it was an accurate reflection of a view that has faded away in most parts of the world, but, obviously, still thrives in Yukon. It is essentially a reformation philosophy, a protestant one, and it is one that we, who grew up with a catholic economic education, are somewhat skeptical about.

But much of what the Leader of the Opposition said is true. I felt at times that he was perilously close to arguing that this Budget should be cut to a dollar, but I notice he did not really venture that way.

I would like to ask him, for the record, because I think it is

important in terms of what we are discussing, because I do not know whether he would want to leave the impression that he is opposed to things like DREE and ARDA, and I am sure he would welcome the opportunity to say whether he is or is not opposed to DREE and ARDA, having, just not a half an hour ago, bragged at great length about the efforts of the Liberal Party to bring it here.

**Hon. Mr. Hanson:** I would like the Honourable Leader of the Opposition to get up and answer that question that Mr. Penikett asked him.

**Mr. MacKay:** Mr. Chairman, I am not accustomed to being given this kind of attention, but certainly, I said during my talk that I was open to misinterpretation, and I certainly did not underestimate the Honourable Members in that.

I am trying to say, and perhaps not very clearly, that the DREE programs, and, particularly, Special ARDA, are not being handled very well, that they have tended to get, especially Special ARDA, people into trouble rather than getting them into business.

So, I think that, on Special ARDA, I have said that I am glad to see these people being helped, but I think they are being helped badly, and I do not think that you necessarily have to bring in a team of local experts. I think there are many fine business advisors in the business of giving business advice, for a fee, in Whitehorse, who could easily assist these businesses, although that may be deemed conflict of interest.

Mr. Chairman, with respect to DREE coming in, the projects that the Minister outlined today I have absolute support for, and they are not competing with the private sector. That is, I think, the essential difference, as to what our friend here would have them do.

I do support DREE for the kind of things they are doing, for the tourism things they are doing. I do not support Special ARDA for the way it is doing its job. I think a step forward would be to have local businessmen assist in evaluating these things. I sat, in conjunction with a board of local businessmen, at the start of the small business loans program, in 1970-71, here, and I was impressed by the ability of these people at that time to make some fairly sound decisions on the limited data base that they had, which was basically, I like this guy, he pays his bills. I do not like this guy, he does not pay his bills.

It seemed to work quite well without having too many statistics to go with. I think the essence of what I have been saying today is that there is no substitute for sound business sense, for seeing a good opportunity and developing it and allowing people to do that. The Government should not feel the burden too heavily that it has to do this for the individual entrepreneur because you have a lot of individual entrepreneurs to get out there and do it for themselves.

**Hon. Mr. Hanson:** I am disappointed that the Member from Whitehorse West stole my thunder there and asked that embarrassing question.

I have to agree with Mr. MacKay. He has brought up some good points on DREE and ARDA. They are a great concern for me and they are to some of my staff too. It is a disillusionment to them to see some of the things that have been happening. That is the reason why the board I have suggested be set up instead of the these outside people coming in. It will be local people who will be able to deal with the problems as they come up.

A lot of these programs you are mentioning happened before I came into this position. It is just in the last while that I recently started to understand what has happened in the past and have since asked that all former records be dug up and a list be made out on what has happened in the meantime. You were not alone in thinking about the way you do think.

I am not going to stop doing DREE and Special ARDA but I think we should start looking at the way it is applied a little more often and maybe making a few more enemies than I already have by stopping some them. Politically it might be a good thing to do, but we are not actually helping some of these people.

You mentioned one today that have already been accused of, that I have never seen, but it was turned down before I saw it. I have been pretty soundly abused by it twice now.

I do not feel badly because I realized when all particulars were brought to my attention, the people that turned it down did the right thing. I do not mind taking the abuse for it. But we are looking into it very closely, my officials and myself, and we will be doing something about some of these applications, they have become a habit.

**Mr. Chairman:** Is there any further general discussion? As there appears to be no further general discussion, we will now consider Program 10000 - Administration, \$171,400. Shall this amount clear?

**Some Members:** Clear.

**Mr. Chairman:** I declare this amount cleared.



Your next expenditure is Program 20000, Economic Development, \$285,000. Is there any specific discussion?

**Mr. Fleming:** As the Minister has not indicated in general discussion, that he would get me that information, I would ask if he would get me some of the information I asked for before.

**Mr. MacKay:** I was not paying attention, I am sorry. I do have a couple of questions, and I may have missed the Minister's opening speech, so he can give me heck, if he has to. The Energy Conservation Budget of \$145,000, could you give me a brief outline about the program for this year.

**Hon. Mr. Hanson:** The agreement has not been signed yet. The agreement is 75/25. Two energy agreements between Yukon and Energy Mines and Resources have been negotiated to our mutual satisfaction, but not signed. The agreements have a combined financial commitment of \$2.5 million, Canada, and and \$833,000, Yukon, over a four year period, ending March 31, 1984.

**Mr. MacKay:** I am beginning to think the Member from Whitehorse West is correct. We now have Canadian currency and Yukon currency. That is interesting to know how much it is. I am curious as to how the Government plans to spend the money. Is it insulating its own buildings.

**Hon. Mr. Hanson:** There are two agreements, really. One is an agreement to provide a program which will cost-share the demonstration of renewable energy and energy conservation technologies with a view to adoption of these technologies in the Yukon and other parts of Canada.

What we will have here is an energy conservation expert, an administrator in that Department. He will have an instrument for measuring light in buildings, cutting down on the wattage, and correcting the heating, and types of insulation. He will be an expert in his field, and from the figures I have been told, he will be paid as such.

He will go through Yukon and look at all public buildings, industrial buildings and any buildings of any size. That will be that part of the program. That is to save power and energy.

The other part of the program will be experimentation, like probably we will have the vocational school build a house that is thermal-conscious and heat-saving and everything else, using all the modern techniques that are available at this time and hoping, if we can or are allowed to do such a thing that we will sell that house and next year, when more technology becomes available to us, as experts work on it steadily, we will be able to build a second house, even, and sell it. That would pay for part of the cost of what we have to put out for these houses. It is a demonstration of how to save in home construction.

**Mr. MacKay:** It seems to me that energy conservation is more of a habit to be developed than it is a lot of other things.

I notice that many people coming from Europe, for example, where energy prices are much higher, make sure they turn off lights and turn down heat and do things like that. Is there any consultation going on, Mr. Minister, between yourself and the Education Department, with a view to introducing, in the schools, programs to encourage energy conservation?

**Hon. Mr. Hanson:** Mr. Chairman, yes, I am meeting with both the Minister of Education and the Minister of Public Works, on my far left. We have had many discussions on this.

They are waiting as impatiently as I am to sign this agreement so we can actually start working on it.

**Hon. Mr. Lang:** Mr. Chairman, we are approaching 5:30. I would move that you report progress on Bill Number 13 and beg leave to sit again.

**Mr. Chairman:** It has been moved by Mr. Lang that we report progress on Bill 13 and beg leave to sit again.

Motion agreed to

**Mr. Penikett:** On a point of order, may we assume now that Mr. Lang is the new House Leader for the Government and we may go to him each morning to find out what the business of the day is, henceforth?

**Hon. Mr. Lang:** No, Mr. Chairman.

Mr. Chairman, I would move that Mr. Speaker do now resume the Chair.

**Mr. Chairman:** It has been moved that Mr. Speaker do now resume the Chair.

Motion agreed to

Mr. Speaker resumes the Chair

**Mr. Speaker:** I will now call the House to order.

May we have a report from the Chairman of Committees?

**Mr. Lattin:** Mr. Speaker, the Committee of the Whole has considered Motion Number 5 respecting the northern transportation bonus, and directed me to report the same, with amendment.

The motion now reads: THAT this Legislative Assembly go on record as recognizing the value of a northern transportation bonus and therefore, BE IT RESOLVED that this Assembly support the one year moratorium announced by the Government of Canada on April 3rd, 1980, and

BE IT FURTHER RESOLVED that the Government of Yukon strongly recommend to the Government of Canada that a policy be developed to include a tax relief plan for all northern residents.

Further, the Committee has considered Bill Number 13, Second Appropriation Ordinance, 1980-1981, and directed me to report progress on the same and beg leave to sit again.

**Mr. Speaker:** You have heard the report of the Chairman of Committees. Are you agreed?

**Some Members:** Agreed.

**Mr. Speaker:** Leave is so granted.

May I have your further pleasure?

**Hon. Mr. Graham:** Mr. Speaker, I move, seconded by the Honourable Member for Tatchun, that we call it 5:30.

**Mr. Speaker:** It has been moved by the Honourable Minister of Education, seconded by the Honourable Member for Tatchun, that we do now call it 5:30.

Motion agreed to

**Mr. Speaker:** This House now stands adjourned until 1:30 p.m. Tuesday next.

The House adjourned at 5:30 o'clock p.m.

**The following Sessional Papers were tabled April 3, 1980:**

80-3-8

Yukon Tourism 1979 Industry Highlights

80-3-9

Canada - Yukon Interim Subsidiary Agreement on Tourism Development

[The page contains extremely faint and illegible text, likely bleed-through from the reverse side of the document. The text is too light to transcribe accurately.]