



The Yukon Legislative Assembly

Number 7

5th Session

24th Legislature

HANSARD

Monday, April 5, 1982 — 1:30 p.m.

Speaker: The Honourable Donald Taylor

Yukon Legislative Assembly

SPEAKER — Honourable Donald Taylor, MLA, Watson Lake

DEPUTY SPEAKER — Grafton Njootli, MLA, Old Crow

CABINET MINISTERS

NAME	CONSTITUENCY	PORTFOLIO
Hon. Chris Pearson	Whitehorse Riverdale North	Government House Leader — responsible for Executive Council Office, Public Service Commission, Land Claims and Intergovernmental Relations.
Hon. Dan Lang	Whitehorse Porter Creek East	Minister responsible for Renewable Resources, Tourism and Economic Development.
Hon. Geoffrey Lattin	Whitehorse North Centre	Minister responsible for Municipal and Community Affairs, Highways and Public Works, Yukon Housing Corporation and Yukon Liquor Corporation
Hon. Meg McCall	Klondike	Minister responsible for Health and Human Resources, Education and Heritage & Cultural Resources
Hon. Howard Tracey	Tatchun	Minister responsible for Justice, Consumer and Corporate Affairs, Government Services and Workers' Compensation Board.

GOVERNMENT MEMBERS

(Progressive Conservative)

Al Falle	Hootalinqua
Robert Fleming	Campbell
Doug Graham	Whitehorse Porter Creek West
Peter Hanson	Mayo
Grafton Njootli	Old Crow
Donald Taylor	Watson Lake

OPPOSITION MEMBERS

(New Democratic Party)

Tony Penikett	Whitehorse West
Maurice Byblow	Faro
Roger Kimmerly	Whitehorse South Centre

(Liberal)

Ron Veale	Whitehorse Riverdale South
Alice P. McGuire	Kluane

Clerk of the Assembly
Clerk Assistant (Legislative)
Clerk Assistant (Administrative)
Sergeant-at-Arms
Hansard Administrator

Patrick L. Michael
Missy Follwell
Jane Steele
G.I. Cameron
Dave Robertson

Whitehorse, Yukon
Monday, April 5, 1982

Mr. Speaker: I will now call the House to order.
 We will proceed at this time with Prayers.
Prayers

Hon. Mrs. McCall: I would like to give congratulations to George Mason of Dawson City, who has won the Gold Medal in the Canadian Senior National Boxing Championships held in Medicine Hat, Alberta this past weekend. George competed in the light welter-weight division for the first time and defeated opponents from Alberta, British Columbia and Manitoba. This victory gives George national recognition and may place him on Canada's National Team.

Congratulations are also in order to those back stage people who volunteered many hours to the sport of boxing in Yukon. As a result of the efforts of volunteers, including Art Fry, Joe Mason and Chester Kelly, the Yukon is well represented by talented young boxers like George Mason. I would like to wish Mr. Mason the very best in his future competitions.

Applause

Mr. Fleming: As many of you will know, the Al Hackner rink from Thunder Bay, Ontario, won the World Curling Championship yesterday. Quite a feat! They did this by out-curling the former World Champion rink from Switzerland. I think that it behooves all of us to have Mr. Speaker send a telegram of congratulations on behalf of the House.

Applause

Mr. Speaker: Before proceeding today with the Order Paper, I would like to deal with a ruling. On March 31, 1982, during debate on Motion No. 5, the Leader of the Official Opposition raised a Question of Privilege concerning certain remarks made by the Honourable Member for Kluane. He stated: "The Member is deliberately misleading the House and this is a violation of my privileges and all Members of the House. The facts of the matter are that I opposed the last pay increase." In determining whether the Leader of the Official Opposition has made a sufficient argument for a *prima facie* case of Privilege, the Chair must refer all Members to Annotation 19.1 of *Beauchesne* which states: "A dispute arising between two Members as to the allegation of facts does not fulfill the conditions of Parliamentary Privilege." This is clearly a dispute as to allegation of facts and the Chair must rule that there is, therefore, no *prima facie* case of Privilege.

⁰² In studying this case, the Chair has become gravely concerned about the increasing use of language which can only be classified as unparliamentary. During the exchange of remarks between the Honourable Member for Kluane and the Leader of the official Opposition, the House heard the Honourable Member for Kluane describe some Members of the House as being "without any scruples" and later on to say that certain Members, whom the Honourable Member improperly identified by name, to be "the main instigators of the annual raise for MLAs."

The Honourable Leader of the official Opposition subsequently used the term "deliberately misleading" to describe the remarks of the Member for Kluane. I should also point out that earlier in the day, during the debate on Motion No. 2, the Honourable Government Leader stated that the Member for Whitehorse South Centre misled the House.

Annotation 319.3 of *Beauchesne* states: "a Member will not be permitted by the Speaker to indulge in any reflections on the House itself as a political institution or to impute to any Member or Members unworthy motives for their actions in a particular case", the use of the terms "without any scruples" and "instigators" certainly fall within the ambit of assigning "unworthy motives". The words "misled" and "deliberately misleading" have been ruled unparliamentary on innumerable occasions.

Fortunately, this House does not have a history of this kind of language and because of that the Chair has perhaps become less diligent in insisting that certain phrases and words not be used. It appears that, in the future, the Chair may have to step in and insist that Members withdraw such remarks, or explain them fully to the complete satisfaction of the Chair and the House. The Chair sincerely hopes that all Members realize that the use of unparliamentary language not only contravenes the rules we have adopted for ourselves, but also diminishes to some extent the dignity and respect with which this Parliament ought to be endowed.

⁰¹ If there is any doubt as to proper Parliamentary language, the Chair would refer all Members to Annotations 319 to 326 of *Beauchesne* for guidance.

Before concluding this ruling, I feel that it would be appropriate and perhaps helpful to all Honourable Member for me to add a few additional remarks concerning the role of the Chair in relation to proceedings in this Assembly.

The principles that lie at the basis of Parliamentary Law, as Bournnot so aptly states, are "to protect a minority, to restrain the improvidence and tyranny of a majority, to secure the transaction of public business in an orderly manner, to enable every member to express his opinion within time limits necessary to preserve decorum, and to prevent an unnecessary waste of time, to give abundant opportunity for the consideration of every measure and to prevent any legislative action being taken on sudden impulse." In a close contest, when the House is considering a highly controversial measure, the positions of parties are equalized. The Government side may rely on its majority, but the Opposition is strengthened by the Rules of Procedure, which both are bound to observe and which the Speaker must enforce.

Confidence in the impartiality of the Speaker is an indispensable condition of the working of procedure. Many conventions exist which have as their object not only to ensure the impartiality of the Speaker but also to ensure that his impartiality is generally recognized. He takes no part in debate and must be careful not to indulge in any argument with Members on the soundness of his ruling.

As Speaker I am, in fact, your servant. You have chosen me to be your official spokesman, to preside at your sittings, to enforce the Rules and Standing Orders of the Assembly and to give decisions on Points of Order. I am in no way your superior. I am your colleague.

⁰³ It has always been important to me that in our proceedings we strive to entertain the highest standards and principles of Parliamentary practice so that in turn this Parliament may be viewed by those we collectively represent as, to quote *Beauchesne* "a worthy and splendid elective assembly of a great people."

It is always distressing to the Chair when an Honourable Member or Members who in the emotion of debate and perhaps without any real intention of doing so, nonetheless, uses unparliamentary language or imputes unworthy motives against another Honourable Member. Were this practice to be permitted, it would only result in a complete breakdown of our rules and conventions, which have evolved over centuries of trial and development. The naming and punishing of Honourable Members for contravention of our Standing Orders is so distasteful to all Members of the House as to warrant no further comment from the Chair; suffice to say that our rules must be enforced nonetheless.

Perhaps then, Honourable Members may wish to reflect upon those matters I have raised in bringing forward this ruling, particularly with reference to our responsibilities as parliamentarians, our conduct in debate and the sometimes difficult position of the Chair in enforcing the rules which we have established to govern our proceedings.

DAILY ROUTINE

Mr. Speaker: We will now proceed on the Order Paper to Tabling of Returns and Documents.

Mr. Penikett: Would you permit a remark on your ruling on the Question of Privilege?

Mr. Speaker: No, I will not entertain any remarks on the ruling I

have brought down at this time. This could be done by substantive motion, or by other means.

Are there any Documents for Tabling?

TABLING RETURNS AND DOCUMENTS

Hon Mr. Lattin: I have for Tabling the Annual Report of the Yukon Liquor Corporation.

Mr. Speaker: Are there any further Documents for Tabling?

Are there any Reports of Committees?

Petitions?

Reading of Petitions?

Introduction of Bills?

Notices of Motion for the Production of Papers?

Notices of Motion?

Are there any Statements by Ministers?

MINISTERIAL STATEMENTS

Hon. Mr. Lattin: I have the pleasure of announcing several important changes to this Government's Land Sale Policy. Changes, which we believe will encourage home ownership, that will make it easier and more attractive for people to purchase land for the construction of a home or the placement of a mobile home.

∞ This Government is limited in its ability to influence opportunities for home ownership. But where we can effect change, we are acting. We have developed a large number of high quality attractive lots which we sell at development costs, a cost below the price of what is in most other Canadian communities. We are going to make the purchase of these lots much easier. In essence, we are now going to provide five years for the payment of the purchase price instead of the present one year. This change will significantly increase the financial ability of people to obtain land. Terms of the sale will be 20 percent down with a balance payable over five years.

We are also eliminating the time requirement to build. The reason for this change is that we recognize the economic situation and how it is affecting each and every one of us, and therefore we are doing away with the requirement for the purpose of building in order to allow prospective homeowners to build within his or her financial capability. This will allow a person to build a home within their own income as opposed to taking on a substantial debt which he or she may not be able to afford. This change will obviously allow people to build at their own pace without government looking over their shoulder.

We are also eliminating the limit on the number of lots that can be acquired by an individual or a corporate group in a residential development. This change is possible due to the efforts this Government has made to provide a large number of serviced lots. It is no longer necessary to ration lots as we have been doing over the past several years.

∞ We will, however, be restricting the initial selection of lots in all new subdivisions or neighbourhoods to individuals wishing to acquire a lot for a homesite, after which lots will go on general sale for purchase by anyone in any quantity. The sheer size of our inventory will be a detriment to pure speculative acquisition.

These changes will apply to residential, country residential and rural residential classes and they will be formalized in regulations in the near future.

We are confident that these changes will stimulate sales and make home ownership easier. It will also increase municipal revenue by creating new taxable lots. I know these changes will be welcomed by Yukoners and I am pleased that the Government has developed enough lots to make these changes possible.

07 **Mr. Penikett:** In responding to the Minister's Statement, I want to say that I might disagree with his initial assertion that the Government is limited in its ability to influence opportunities for home ownership, but my remarks on that subject will have to be slated for another time.

We are generally pleased with this announcement. The elimination of the time limits is something we have proposed for some time on behalf of individual homeowners. I might register some concern about the opportunities now open for speculation and look forward to hearing more from the Minister on that subject.

I will want to know from the Minister, at some later point, if this means the Hillcrest lots will now be going on sale or if this announcement only has immediate application for Porter Creek C and Crestview.

There is another concern that I think I ought to make the Minister aware of. I know in the past the land development decisions have usually been made as a result of some kind of joint consultation between the Municipality and the City. I do not know if that went on in this case and I should be pleased to know if that is true.

I note that there has been a dispute develop between the City of Whitehorse and the Territory over the Porter Creek C, in particular, and Crestview, to a lesser extent, regarding the quality of construction and the inevitability of repairs and reconstruction of roads for whatever reasons. Such repairs could cost money for both levels of Government and could be charged against the individual lots. I do not know if this has been resolved to the City's satisfaction.

I am aware also that the City might be concerned about the removal of the two-year building limit for reasons the Minister will understand, because of the way that will impact on their tax revenues, the support systems and the sewer and water systems. I would be pleased to hear from the Minister on the implications of that decision.

On the whole, I want to welcome the Minister's statement regarding the time limits and hope that, while this may not be sufficient to produce the kind of activity in the housing market we would like to see, it will, in some small way contribute, I hope.

Mr. Veale: We believe that the change in the policy for payment over five years is probably the most positive of the three steps the Minister has announced today. I think it will have a very beneficial impact on any person who has been considering putting up a home, or buying a home, in the near future.

The other two aspects cause me some concern because the elimination of a time requirement to build completely, without any controls whatsoever, does, as I see it, allow any individual to speculate, and sit on property as long as he wants. Maybe the Minister can make some comments on it today to assure us that that will not happen.

∞ The third aspect is the effect of the elimination on the limit on the number of lots that an individual or company can purchase, although the present market situation might agree with the Minister's statement that it is not going to cause any difficulties. It seems to me that there are some small communities where, if a person or corporation did come in and buy them all up that there would be individuals that might come along next year, who, for reasons beyond their control, economic or otherwise, who were not able to move forward and purchase this year, and would find that there are no lots left. Of course, then, the Government has to get in the market again and make more lots available. That is something I hope the Minister will address as well, because it could be subject to abuse. I am well aware of the fact that the Minister really intends this to free up the situation and be a benefit to everybody. It could backfire unless some controls are maintained.

Mr. Speaker: Are there any further Statements by Ministers?

QUESTION PERIOD

Mr. Speaker: This then brings us to Question Period.

Question re: Established Program Funding

Mr. Penikett: I have a question for the Government Leader in his capacity as Minister of Finance.

Bill C-97 is to be passed today in Ottawa. I would like to ask the Government Leader if he can confirm under the terms of this Bill, there will be a reduction of over \$1,500,000 in this year's Established Program Funding Grant from Ottawa?

Hon. Mr. Pearson: No, I cannot confirm that. We are under the impression that there will not be a reduction in the EPF transfer payments in this fiscal year.

However, in the strict appliance of that particular Bill we should anticipate a reduction in our EPF payments in the magnitude of about \$1,500,000 next fiscal year. But, saying that, I must also say that we then have an alternative to talk to the Federal Government about how this funding can be made up. We have had indications from them that they are prepared to talk to us about substitute funding to replace this.

Mr. Penikett: I understand the Government Leader would be referring to an increase in the deficit grant to cover this shortfall.

I would ask the Government Leader, since he indicated that the figure in the Budget was a result of negotiations with the Federal Government, how is it that the figure we have there now is not revised when, according to sources in Ottawa, the reductions in this program figure have been signaled as far back as late last fall?

Hon. Mr. Pearson: I am sorry but I do not know what the Honourable Member's sources in Ottawa are. The Government of Yukon has used the numbers that we were informed by Ottawa to use in that Budget.

Mr. Penikett: Will the Minister confirm that there have, in fact, been no consultations with the Finance Department in Ottawa about the effects of Bill C-97 since the Budget estimates were first prepared, late last August.

Hon. Mr. Pearson: Not at all. In fact, as the Minister of Finance for Yukon, I have been in a considerable amount of correspondence with the Minister of Finance for Canada on this very subject.

Question re: Lortie Report

Mr. Veale: I have a question for the Minister responsible for wildlife.

Last week the Minister commented on the Paper entitled, "The Implications on Agriculture and Wildlife to the Management of Large Carnivores in the Yukon", and he made the statement that the position paper was really one man's opinion. I ask the Minister if he has had the opportunity to read the document?

Hon. Mr. Lang: Yes, I had the opportunity to read it. I have referred it to the department for further work to be done on it. If the Member also refers to the Hansard of last week, if he could find the time, I pointed out that the initial page of that particular Document that he refers to, stated very straight and specifically that it was the opinion of the author, and not the policy of the department or the policy of the Government of the Yukon Territory.

Mr. Veale: I am pleased to see that the Minister has read it.

Would the Minister agree that the article is, in fact, based on an extensive review of literature and a number of personal communications, by the author, with professionals in the field and, in particular, with professionals in the Minister's own department?

Hon. Mr. Lang: I am sure that there were a number of sources that were contacted in respect to the report that the Member refers to. Also, my understanding is that at least one, and perhaps many others, who were contacted did not realize that they were going to be utilized as part of a resource base for the purposes of a report. Further to that, as indicated, it is strictly an initial report looking at what possible conflicts there could be. If the Member got up early enough this morning, he could have heard, on one of our local news media, an interview done by an Alaskan who was referring to the agricultural ventures that have been done in Alaska, and in most part, as far as wildlife is concerned, there was a fair amount of compatibility. I am sure it could be found here.

Mr. Veale: I hope the Minister gets up, in the next couple of days, and hears the opinion of the wildlife man from Alaska as well. Would the Minister agree that, in fact, the opinions expressed in the report are really the opinions of the professionals in his wildlife branch?

Hon. Mr. Lang: I could not speak for the author. Perhaps the Member Opposite can.

Question re: Established Program Funding

Mr. Kimmerly: A question for the Minister of Health. Can the Minister confirm that the Federal Government follows a formula for the Established Program Funding grants that calls for approximately 68 percent to be spent on health care?

Hon. Mrs. McCall: That, obviously, is a question for the Minister of Finance.

Mr. Kimmerly: I would ask a supplementary question to the Minister of Finance. Under the federal formula for Established Program Funding grants, which includes both cash and tax transfer points, the Yukon is getting about \$1,000,000 more dollars for Health Insurance than we spend. What is the policy of the Government regarding the Established Program Funding grant? Is it the intent of the Govern-

ment to spend the grant according to the federal formula, or does the Government consider the grant to be part of the general revenue?

Hon. Mr. Pearson: Mr. Speaker, in view of your ruling, I find myself in a very difficult position. Because the preamble to the Honourable Members, he has expressed an opinion that I do not think is correct, I feel that I must correct that. The money that we receive through Established Program Funding does become part of the Yukon Consolidated Revenue Fund, like all monies that this Government receives. It does not matter what we get it for, it becomes part of the Yukon Consolidated Revenue Fund if the Government of Yukon receives it.

I have spent a considerable amount of time trying to convince this particular Member that we cannot, nor can the Federal Government, delineate exactly how much money we get for Health Care delivery, nor how much money we get for post-secondary education. He just does not seem to want to accept that answer from me. I am going to have to stand up and give that answer each time he asks the question, because it is, in fact, correct.

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Question re: Established Program Funding

Mr. Kimmerly: In the November 12, 1981 Budget Speech, the Federal Finance Minister stated that he is "proposing a revised and improved equalization system for Established Program Funding to replace the system that will expire on March 31, 1982." Why was this new system not taken into account in the 1982-83 Yukon estimate?

Hon. Mr. Pearson: Because it is neither fair nor equitable to the Yukon Territory.

Mr. Byblow: Given that he said earlier that the EPF becomes part of the general deficit funding from the Federal Government...

Hon. Mr. Pearson: Mr. Speaker, I did not say that.

Mr. Speaker: Order, please.

Mr. Byblow: I will correct the terminology. Given that the Minister of Finance said that the EPF becomes part of general revenue, can he confirm whether or not an approximate one-third of the EPF is used for post-secondary education in the Territory?

Hon. Mr. Pearson: In Committee of the Whole, we are discussing the budgetary expenditures of this Government for the forthcoming year. When we come to that item in the Budget, it will be very evident exactly how much money we are spending on post-secondary education.

Mr. Byblow: I will restate the question with a slightly different thrust. Can the Minister tell me whether in establishing post-secondary education costs, any specific formula is used?

Hon. Mr. Pearson: Yes, Mr. Speaker, we are anticipating giving Second Reading to Bill No. 10 today which outlines the very formula we use for expending this money.

Mr. Byblow: I will direct this question then to the Minister of Education. Given that we have indications of a decreased amount of revenue to be received under EPF, can the Minister say whether this will have any policy effect of post-secondary education?

Hon. Mrs. McCall: I suggest that the Honourable Member wait until the Bill comes before him and he can judge for himself.

Question re: Education

Mrs. McGuire: I have a question also for the Minister of Education. It has been recognized by advocates of good education that there is a problem of what is commonly known as "mainstreaming of students" in schools where the focus of teaching is between two levels of students, where extra intelligent students miss out on faster advancements and slow learners are not able to keep up with the second level and tend to drop out rather than try and keep up. Is the Minister and her department aware of this problem?

Hon. Mrs. McCall: The department does not feel this is a problem, although there are problems attached. The philosophy of mainstreaming has proved to be an excellent philosophy, not always clearly understood. Sometimes when it is explained carefully, it is a complicated thing, and I would volunteer to have this explained carefully to the Honourable Member. I did not understand it myself until I had this explanation and the philosophy behind it is very good.

Mrs. McGuire: Is the Minister saying there has been a study done on it in the Territory and that it is working?

Hon. Mrs. McCall: The philosophy would seem to be right for the Territory. We have not had a study done particularly, but we have had someone who is very familiar with it explain it to the Educational Advisory Committee to their satisfaction.

Mrs. McGuire: It has also been recognized by these advocates that the modified B.C. curriculum taught and used in Yukon schools does not in total relate to Yukon students. Has the Minister and her department done any work towards developing a Yukon curriculum for Yukon schools?

Hon. Mrs. McCall: Yes. We do not accept the B.C. curriculum to be the suitable program for Yukon students, and we are very much involved with curriculum development, especially for Yukon students.

Question re: School taxes

Mr. Penikett: I have a question for the Government Leader in his capacity as Minister of Finance. The Government Leader has previously stated as Government policy that the school tax levy is to be 11.5 percent of the O&M cost of the school system. Can the Minister explain this year's increase in the tax to 12.2 percent of the school costs which is a significant increase?

Hon. Mr. Pearson: No. The calculation is consistent with the 11.5 percent policy that we established as a Government in this House.

It cannot be done directly from the Education figures that show in the Budget, because there are things in that Budget that are exempt from those particular calculations and they have been taken into consideration in coming up with our School Tax levy for this year.

Mr. Penikett: The Government Leader obviously anticipated the question at some point.

Could I ask him then if he could indicate to the House at this time what things have been included in this program which should not be included in the calculation of this item?

Hon. Mr. Pearson: I am sorry, I do not have that specific answer with me. I will make sure that I get it as quickly as possible for the Honourable Member.

Mr. Penikett: Just so I can be perfectly clear on the point, can I ask the Government Leader if he is prepared to state, for the record, that the 11.5 percent figure is still the Government policy in respect to the School Tax levy?

Hon. Mr. Pearson: Yes, based on the exact same criteria that we have used for the last two years.

Question re: Yukon Opportunity Society

Mr. Veale: I have a question for the Minister of Justice. The Minister is aware of the plans of the Yukon Opportunity Society, since spring of 1981, to build a residence to provide inmates of the Correctional Institute with rehabilitation services and the requirement for this Government to contract those services in order that they may proceed.

Will the Minister be contracting those services in order that this beneficial program can proceed this spring?

Hon. Mr. Tracey: We have worked with the Yukon Opportunity Society for the past couple of years trying to put this very worthwhile program into effect. The problem has been that the Yukon Opportunity Society wants to expend a little more money than we can justify. We can only justify renting so many bed spaces per day and the Federal Government can only justify renting so many bed spaces per day, and that would not pay for the cost of the Operation and Maintenance of the building.

Mr. Veale: I am surprised to hear this answer. I wonder if the Minister of Justice has communicated this position to the Yukon Opportunity Society in order that they might either reconsider their plans, or come back with new plans?

Hon. Mr. Tracey: We have relayed this to the Yukon Opportunity Society on many occasions. The last time was, I believe, last June, we wrote them a letter and said that we thought that we could not justify expending the kind of money that they wanted. We could not purchase that many bed spaces. We asked them to remodel their plans, that we were very interested in the program, but we have not heard back from them since.

Mr. Veale: Would the Minister, in the meantime, keep the land

available which has been allocated for their use near the Correctional Institute, in order that they might pursue this further initiative?

Hon. Mr. Tracey: I would like to correct the Member across the floor. Land was not allocated for it. We have the land available and if the Yukon Opportunity Society can come up with a scheme that we can justify becoming involved in, we certainly will be interested in it.

Question re: Contracting Services

Mr. Kimmerly: Question for the Minister of Health. In the Throne Speech, the Government referred to contracting out of services. Also the recent Indian Health Conference, co-sponsored by the Minister's department, recommended Indian control of various services. Is the Government now planning for the contracting out of some social services to Indian controlled organizations?

Hon. Mrs. McCall: I have not officially had those recommendations from the Indian Health Conference, which was co-sponsored by Alcohol and Drugs, YTG. I happened to have been given a copy today, unofficially, but I have not had those recommendations in order to act on them.

Mr. Kimmerly: One of the very important and controversial recommendations that I am sure the Minister is aware of is the Indian Control of Protection of Children Legislation. This is a fact in some places in B.C. Is the Government now studying this particular recommendation?

Hon. Mrs. McCall: This is something that the Department of Health and Human Resources considered a long time ago, the possibility of a children's aid department, such as in a metropolitan city where there may be a Metropolitan Children's Aid, Catholic Children's Aid, etc., and there is no reason in the world, as far as this Government can see, that there should not be an Indian Children's Aid in the Yukon eventually.

Mr. Kimmerly: Is the Minister considering making a policy statement to answer the important recommendations of the Conference and to state the Government's position on these matters?

Hon. Mrs. McCall: When I am given the recommendations, officially, from C.Y.I., I will be happy to make that sort of statement.

Question re: Government Leader public meetings

Mrs. McGuire: I have a question for the Government Leader. Last Thursday, I questioned the Government Leader on an advertisement informing the public of an availability session with the Government Leader. At that time I asked when the first of the 1982 sessions had taken place. However, I did not receive an answer. I would like to ask the Government Leader, again, when did the first session take place?

Hon. Mr. Pearson: I believe about two weeks ago.

Mrs. McGuire: My supplementary is, this second advertisement was addressed to the residents of Whitehorse. I would like to ask the Government Leader, seeing that the people of the Yukon are paying for these advertisements, and approximately 40 percent of the Yukon public lives outside Whitehorse, what plans does the Government Leader have to make himself publicly accessible to 40 percent of the people living in communities?

Hon. Mr. Pearson: I was afraid to death that the Honourable Member was not going to follow-up and give me the opportunity to answer that question.

I believe strongly that I should be available to the public of the Territory as often, and as much, as possible. I intend to make myself so available.

Mrs. McGuire: Being that these ads just started two weeks ago, will the Government Leader then consider placing a credit on these ads reading, "This advertisement paid by the people of Yukon", so as not to confuse it with possible campaign advertisement?

Mr. Speaker: Order, please. I will rule that question out of order as being argumentative and frivolous.

Question re: Unemployment

Mr. Byblow: I have a question I will direct to the Minister of Economic Development. The Canada Employment Centre in Whitehorse has processed more than twice as many unemployment insurance claims in March of this year than they projected would be

done based on the previous year's actual figures. Could I ask the Minister whether his Government is monitoring the situation and can he state what effect this increase in unemployment claims will have on the unemployment rate currently in the Territory?

Hon. Mr. Lang: I am sure there are people within the Department monitoring this type of information. For the Member's information, I should remind him, and perhaps even go one step further and inform him, that the program the Member is referring to is run by the Government of Canada, and not the Government of Yukon. In respect to the unemployment rate, I think it can be attributed to a number of factors in respect to the overall economy as it affects Canada, not just Yukon. If the Member refers back, he sometimes does have the tendency to have a short memory, as of last year we had a major increase in employment throughout the Territory, and subsequently that is reflecting on the overall unemployment figures during the course of the winter. I recognize that the Member is relatively new to the Territory, but the industry, especially in the mining industry, in the area of exploration, as well as construction, is a five month period in which a person can make his or her finances to get through the winter. Of course, this contributes to the unemployment figures that we see over the course of the winter months.

I do not think, from my perspective, that the Member opposite has to try to be as negative as he has been over the course of the last couple of weeks.

Mr. Byblow: In a preamble to my question it must be noted that the Minister's Department does publish those figures and does make a record of them.

The district economist for the Federal Manpower Department also states that there has been a 25.8 percent increase in the number of active claims for unemployment insurance during the first quarter of 1982 as compared to the first quarter of 1981. I would ask the Minister if he is aware of this, and can he state whether this new trend will have any effect on his Department's policies?

Hon. Mr. Lang: I do not think it will have any effect on our policy of continuation to monitor the situation and probably bring the figures to the Member's attention.

Yes, it has been having an effect on the Territory. We are doing certain things one side of the House as opposed to the other side of the House, and that is to do everything we possibly can to encourage investment in the Territory. I think it is important, in view of the fact that this is an election year, and the Member opposite would not disagree with me, if one looks back to about eight years ago when the NDP took office in the Province of British Columbia, we had three of the best years after they took office in the area of mining exploration.

All I can say is that if perhaps the NDP took office in British Columbia, we would have another economic boom in the area of exploration.

Taking that one step further, as I indicated here the other day, there is major construction taking place in Whitehorse with the advent of the fourth wheel. There are a number of people I know and I have spoken to, who have already been hired. There is going to be a real effort on behalf of the contractors to hire people locally, as long as they are skilled and prepared to put in their time in respect to that particular project. There are a number of other projects in the offering, as far as Government is concerned.

I recognize that the Member opposite feels that from an economic point of view, public housing would solve all their problems. We do not believe that.

Mr. Byblow: I was here seven years ago. I was here 13 years ago. I came from a province that has done more in the past year than this Government in the past three.

The first quarter of 1981 had an average unemployment rate of over 20 percent, according to ERPU. Since the number of unemployment claims is now more than 25 percent higher than it was during that same period a year ago, will the Minister agree that the Yukon's unemployment rate is more than double the rate that was assumed when the budget was prepared?

Hon. Mr. Lang: I think that the Member is going on a number of false assumptions. I just want to refer back to the preamble of his question. If things are so good back where he came from, I would recommend that one could also leave the Territory as well as come

here.

In respect to the statistics that the Member is throwing out, there is definitely some unemployment within the Territory, similar to other parts of Canada. It is high, there is no question that we are concerned about it, as I indicated earlier, and the Member opposite obviously does not want to listen.

The point is that there are a number of projects in the offing and we just passed a \$30,000,000 Budget last fall, which perhaps the Member has forgotten. It is going to bring a certain amount of employment to the community he claims to represent. We are building a Liquor Store, with the approbation of the Municipal Council there. Unlike the Member opposite, we are also going ahead with a two-year program to straighten out the road from the airport to the community. We are also working with the Federal Government, MOT, and I am not to sure where it is, but hopefully we will see an extension of that airport. Contrary to the public pronouncement that the Member opposite is putting forward, there are a number of projects going on just in his community alone, let alone other communities throughout the Territory.

If one takes a look at the Speaker's constituency alone, we are going ahead with an Interpretive Centre there that is going to cause employment for the people of Watson Lake and also provides a very much needed facility for the tourism industry.

If one takes a look at the community of Carcross, we are going ahead with a project there that is going to have, I believe, a major economic impetus to the people in Carcross.

My point is, the Members opposite obviously do not listen so I have a responsibility to inform them. If the Member opposite wishes to ask me a question, I think he should at least give me the decency to listen to the remarks that I am prepared to put forward to him and also the facts and the figures.

Taking that further, as far as Carcross is concerned, we are going ahead with a Tourist Information Centre. We are also going on with some major road building within the community.

We are also working on Beaufort Sea. We are doing a major project in Mayo, the Administration Building. Also, we have improved the recreation facilities in that area for the people of Mayo.

In Dawson City, there is a number of other projects going ahead. If one takes a look throughout the Territory, I think that from the capital monies that are made available through the Government of the Yukon Territory, it is going to cause an impetus for less unemployment throughout the Territory. Also, there is no doubt that there is going to be further money spent in the tourism industry.

If the Member recalls here, three or four days ago, we were speaking about the tourism...

Mr. Speaker: Order please. I believe the Honourable Minister is now entering into debate.

Question re: Haines Junction sewage lagoon

Mrs. McGuire: If I were on the other side of the House, I would be advising NDP to have a strike. I have a question for the Minister of Municipal Affairs. Is it true that the Haines Junction sewage lagoon is now permanently on the back burner until further notice?

Hon. Mr. Lattin: No.

Mrs. McGuire: Could the Minister tell me if this project will be commencing shortly? Will the contract be relet or will the original contractor be doing the job?

Hon. Mr. Lattin: I do not have the information available with me. We are certainly looking at this situation, as the Member opposite is aware. She is from that riding, she should know, I hope she does, that we have had a certain amount of difficulty. When we do make the announcement, I am sure she will be the first to hear.

Question re: Yukon population

Mr. Penikett: I have a question for the Government Leader. The latest ERPU report indicates the Yukon population is 26,445, based on estimates from Health Care registrants. The 1981 interim census shows a population of 22,684. Has the Government Leader any explanation of the nearly 4,000 person difference in these two figures?

Hon. Mr. Pearson: We have a problem with the number of people that are registered with Health Care Plan. The number of people who

may be considered to be residents of this Territory by Statistics Canada are different numbers. A person can well be registered under our Health Care scheme in the Territory and then not be considered to be a resident when it comes time for census. We also have the problem of a tremendous turnover of people in the Territory which compounds the other problem of the two requirements being different.

Mr. Penikett: Since it seems that the Yukon Health Care records may not be up-to-date for the reasons that the Government Leader indicated, what action does he intend to take so that some kind of update of the records can be achieved so that the Health Care costs do not rise as a result of inadequate records?

Hon. Mr. Pearson: As the Leader of the Opposition will recall, we voted a considerable amount of money a few days ago in respect to acceleration of the purchase of a new mainframe for our computer services. One of the first objectives is to get our Health Care delivery, Medicare, onto that computer. We are working on that now.

Mr. Penikett: I would like to ask the Government Leader if this computer will give the Government the means to monitor the apparent out-migration of the people in the Territory, which is now occurring, in order to have a better on-going record of Yukon's population and by extension a better idea of the number of potential taxpayers and users of Government services?

Hon. Mr. Pearson: I think it will to some degree, but the one thing that everyone must realize, it is dangerous using the Medicare registrants as numbers for statistics in that we are required to carry people on our scheme for three months after they leave. In-migrants bring into the Territory, from whichever province they come from, three months of the scheme they are leaving. At this particular time, we are having more people leave than are coming in. We will never eliminate that three-month gap, no matter how quickly or how well we can set it up on the computer.

Question re: School bus safety

Mr. Veale: I have a question for the Minister of Education regarding school bus safety. The Minister is aware that Federal standards for school bus safety have been upgraded recently and new buses are now conforming to the new standards. What is the policy of this Government regarding the upgrading of all the old buses that are in the system now, before they are actually replaced?

Hon. Mrs. McCall: The Honourable Member knows the buses belong to a private company and they constantly are required to keep those buses up-to-date.

Mr. Veale: Would the Minister provide me with the contract that the Government has with the bus company and point out specifically that provision which requires the bus company to actually upgrade the old buses to the new standards?

Hon. Mrs. McCall: I imagine that is public information, if the Honourable Member would like to have it.

Mr. Veale: Would the Minister also advise if she has independent mechanical checks done on the buses and how many are done each year?

Hon. Mrs. McCall: When a contract is joined with the Government, we expect those people to live up to the contract. I do not think we have to put on extra checks. If the Honourable Member thinks that is necessary, I would like to have his reasons for making that statement.

20

Question re: Women on advisory bodies

Mr. Kimmerly: A question to the Government Leader. The Yukon Government and the various municipal governments in the Yukon have several boards and committees drafting policies that directly affect women in the community. For example, recreation boards, planning boards, etc. Has the Government given any consideration to establishing rules or guidelines requiring that at least half of the representation in all such government advisory bodies be women?

Hon. Mr. Pearson: I do not think that I am prepared to accept the fact from the Honourable Member, unless he can be very specific, that it is necessary for us to make such an onerous policy in this Government. He mentioned the recreation boards. For my part, I know that the person that I appointed to that particular board happens to be a lady. I did not appoint her, frankly, because she is a lady, I appointed

her because I thought that she would represent my constituency best as a member of that board. It was a secondary thing, that she is a lady.

Mr. Kimmerly: Especially in the single industry resource communities in the Yukon, women experience a particularly difficult time due to the lack of employment opportunities and a shortage of other amenities. What plans does the Government have to involve women in the planning of future communities in the Yukon of this kind, and in the expansion of existing ones?

Hon. Mr. Pearson: I can think of one particular community that, I believe, falls within the description that the Honourable Member has just raised, and that would be Faro. I do not know what the statistics are, but I am willing to state that it has to be a safe assumption that at least 50 percent of the people that the Government of Yukon and the Government of Canada jointly employ, in one form or another, in Faro are, in fact, women.

Mr. Kimmerly: I will ask a supplementary question to the Minister responsible for the Women's Bureau, in light of the proposal to place at least one man on the new advisory committee for Women's Issues, is the Minister also considering a policy to place at least one woman on all other advisory boards?

Hon. Mrs. McCall: I have already placed several women on several boards. In one case, I believe, I placed a woman on the Workers' Compensation Board, and, I believe, the first woman appointed to a Workers' Compensation Board in Canada. It is certainly my policy that women are appointed, in equal numbers with men, anywhere possible.

Mr. Speaker: Order, please. The time allotted for Question Period has now gone by. We will now proceed, under Orders of the Day, to Government Bills and Orders.

GOVERNMENT BILLS AND ORDERS

Bill No. 10: Second Reading

Hon. Mrs. McCall: I move, seconded by the Honourable Member for Mayo that Bill No. 10 be now read a second time.

Mr. Speaker: It has been moved by the Honourable Minister of Health and Human Resources, seconded by the Honourable Member for Mayo that Bill No. 10 be now read a second time.

Hon. Mrs. McCall: In giving the *Students Financial Assistance Act* second reading, it should be noted that the Act is enabling a wider range of Yukoners to increased levels of funding. During these economic times, students will be able to go out of the Territory, for a variety of reasons, for periods up to one year without endangering their residency. For example, a student may spend a year outside the Territory in employment, if this is necessary, so the student can earn and save enough money to continue his or her education. Also, a student's residency will not be jeopardized for travel, training for athletic events and cultural experiences.

Also, the levels of assistance have gone up to compensate for the cost of living increases that have occurred since 1978, when the present Ordinance was amended. Tuition, books, air fare and living expenses have all been increased so students will receive a 30 percent increase. The previous Act yielded a maximum of about \$2,100. The level of funding will now be about \$3,000.

The Act could have gone further in terms of levels of funding and could have been opened more in terms of who would be eligible. However, this amended Act is intended to provide a realistic and responsible level of funding, considering the economic factors of the day. Therefore, in these difficult economic times, we are encouraging our youth to continue their education and training at the university level, college level, or in the trades schools, so that these people, in the future, will be contributing members to our society.

Mr. Byblow: I thank the Minister for her introductory remarks and notify her, of course, that we will be supporting this Bill. I believe that numerous times in the past we have brought to the attention of the presiding Minister of the time the need to broaden the eligibility parameters of students in order for them to qualify under the Ordinance.

I have had at least several instances in my own riding where legitimate residency was established, for all intents and purposes, but were disqualified from assistance due to the rigidity of the previous Ordinance.

nance.

22 Mr. Byblow: Certainly, my first study of the Bill indicates that most of these incidences will not occur again. I think, in the matter of educating our youth, we ought to, and we have a responsibility to, make post-secondary education as easily attainable as possible, especially for those who, of course, wish to continue their studies. I think this Legislation does address that responsibility in a reasonable fashion and it is certainly in order.

I believe we will have a number of interpretative questions once we get into the clause-by-clause study, but this can certainly wait until Committee. I will have more questions on the formula I have been asking about earlier, but I do think that it is noteworthy to mention, in part, that this Bill restores some of the *status quo* of the 1975-1978 era. I know that some of the provisions that we are restoring in this Bill were actually in place in the Legislation in those three years. For some unknown reason — and I am not sure of the Minister's name, some obscure fellow by the name of Lang at the time — but in 1978 a number of eligibility provisions were, in fact, repealed. I am glad to see a restoration of some, and it is a commendable Bill to be introduced, and in a greater degree of fairness, it restores some further degree of assistance in the name of education.

Mr. Veale: We, too, are in agreement with the general approach taken in this Legislation. We will be looking forward to the clause-by-clause study of it. We feel, of course, that it would have been just as useful in good times as in hard times.

Motion agreed to

Mr. Speaker: May I have your further pleasure?

Mr. Graham: I move, seconded by the Honourable Member for Mayo, that Mr. Speaker do now leave the Chair and the House resolve into Committee of the Whole.

Mr. Speaker: It has been moved by the Honourable Member for Whitehorse Porter Creek West, seconded by the Honourable Member for Mayo that Mr. Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

Motion agreed to

COMMITTEE OF THE WHOLE

Mr. Chairman: I call the Committee of the Whole to Order. I will call a short recess at this time.

Recess

23 Mr. Chairman: I will call Committee to Order.

I would like to refer Committee to page 28 and we will be resuming general debate on the Department of Education in the amount of \$27,409,000.

Mr. Byblow: When we left off general debate on Thursday, we had dealt with several areas, primarily vocational education, the addressing of Native children, education school committees and there were several other various and sundry general commentary topics discussed. I think, by way of notice, regarding the individual votes coming up, we will have some detailed questioning in each of these areas through the votes, in terms of costs, directional thrusts of the programs and, of course, some detail about the programming itself.

Certainly, my colleagues and I will defer most of those specific questions to the respective votes, but there are just several general questions that I would like to clear out of the way, in general debate, that do not lend themselves to discussions in the votes.

One, of course, has to do with this EPF funding. I would like to just clear that away once and for all. The second area that I would like to talk about, as well, is the Porter Creek School. A third is on mainstreaming, and, of course, the fourth on the specific aspects of vocational education. I will take these in reverse order.

After having gone through the vocational discussion on Thursday, I bring to the attention of the Minister a report that was done in 1979, a Feasibility Study on the Decentralization of Vocational Training in the Yukon. One of the recommendations that emanated from that report was that it would be advisable to decentralize vocational education, particularly in an area of high unemployment, in order to provide an

economic stimulus. As well, it discussed the merits of providing an economic secondary industry in a community that would lend itself to that, and of course, it discussed Faro.

I asked the question of the Minister, during Question Period, about the possibility surrounding the creation of a vocational wing in that community and the Minister quite rightly said that this was not the year in which anything in that capital capacity could be done. I do want to hear from the Minister, with respect to vocational and trades training in the community of Faro, in light of the changed circumstances that have taken place, and in light of a number of factors.

24 We have the situation where we do have an unemployment situation being created. We have the factor of an ideal training ground in that community, a training ground in the form of the mine itself and the open pit that is going to be abandoned in several years, as the next ore body is brought onstream. We have the factor of a very cooperative set of discussions to date between the mining community and the Minister's department. We have the factor of a number of programs having been put onstream in the past year related to trades and vocational training in that community. I would like to hear from the Minister then, her department policy with respect to decentralization of vocational training and in specific, with regard to Faro?

Hon. Mrs. McCall: The Honourable Member is asking what additional trades training will be going on in Faro. We will not be adding anymore, given the economic situation and the threat of closure for three weeks in the summer. Everything is up to speculation. We will be continuing whatever proportion of trades training is deemed feasible. I cannot tell him at this time exactly what the proportion will be. The only thing that could be in addition would be the mobile unit going into Faro as we have them, and I have already described these units.

Mr. Byblow: As a supplementary, could I ask the Minister whether or not it is going to be her departmental policy to decentralize any vocational training, not necessarily just in the case of Faro but other communities as well? I say that while cognizant of the receptiveness from the mining communities to engage in this type of training.

Hon. Mrs. McCall: I very much believe in the principle, if that is what the Honourable Member is asking, so the answer is yes, in all communities, wherever it is possible and feasible. The answer just simply would be yes, given the present economic situation.

Mr. Veale: Just a general question for the Minister regarding monies received by the Yukon Government from the Department of Indian Affairs for Indian education. I have received correspondence, which the Minister has received, relating to the issue of the accountability for spending that money. Could the Minister advise if she is able to account for that money, specifically as it relates to the Carcross-Tagish Indian Band?

25 Hon. Mrs. McCall: Perhaps the Honourable Member was not here when we went over this subject. Once again, we really have no way of knowing any monies that are designated for Indian children as separate from non-Indian children. Now, I gather, from somebody else that they think that the Federal people have designated this but not to our knowledge. We have no way of knowing.

Mr. Veale: Perhaps then the Minister could state how the financing is arranged with respect to the school that the Kluane Tribal Brotherhood is running because that may shed some light on it.

Hon. Mrs. McCall: That is a Yukon Territorial Government school. The funds come the same way as all the other schools.

Mr. Byblow: As I understand it, there is no separate financing received by the Government. It is part of the deficit grant to which the department then allocates the money for its needs.

Hon. Mrs. McCall: Yes, perhaps the Minister of Finance would like to elaborate, but that is it.

Hon. Mr. Pearson: I just wanted to elaborate. If the Honourable Member looked at the Budget, it is not a deficit grant any longer it is a transfer payment.

Mrs. McGuire: The term "mainstream" method of teaching has been cropping up more and more during the past week. I have had some questions on it from various people. I wonder if it would be an appropriate time for the Minister to explain the positive and negative side of that.

Hon. Mrs. McCall: I do not really see that there is anything

negative about it. There are problems attached, no doubt. The principle is that every child is entitled to be educated along with his or her peers. Now, at the same time, there are some children who do need special classes but we keep this to as much a minimum as possible.

It is not a new theory, but it is a theory that has been strengthened with the United Nations International Year of the Disabled, so that, whatever the handicap, the schools try to accommodate the children, as opposed to the theory of elitism. Everyone is entitled to be educated along with everybody else, with allowances made for special cases.

We have a case of a child that I know with cerebral palsy and a few years ago that child would not have been accepted in the school system, probably. Now, with some additional help, such as a contract position for a helper in the school, that child can get around just as well. This child is not handicapped mentally in any way, it is simply physically. That is just one example.

26 Mr. Veale: The Minister is aware of the letter that I refer to from February 16, 1982 from the Carcross-Tagish Indian Band. In that letter, and this again regards the funding of Indian education, reference is made to a correspondence from Oliver Nelson, the local Director of Indian Affairs. Would the Minister advise what that correspondence was from the Director and what the reply has been? The allegation in the letter from the Chief is that there has been no reply, and it was a letter of May, 1981.

Hon. Mrs. McCall: I cannot say I am familiar with the letter or its contents. It was to do with special funding for Indian students. I gather this is what the Honourable Member is implying. In that case, the answer to Mr. Nelson would have been the same as the answer to the Carcross people. We simply do not have that kind of information.

Mr. Byblow: On the subject of the Porter Creek School, in a press release that came out recently, March 23, it announced the attendance at the new Porter Creek School would be 335 students. I would assume that this projection may very well decline, in light of the general Yukon population and school enrolment decline. The press release also states that a number of teaching positions will be filled by transfers. What does that imply about staff reduction at other schools, and does it mean in fact staff reductions in other schools by the opening up of the Porter Creek School? In a very general sense, to initiate the discussion, I am asking the Minister, what are the staff and enrolment implications of the opening of the Porter Creek School?

Hon. Mrs. McCall: Since the students are coming from F.H. Collins and Jeckell School, there will be a need, naturally, for fewer teachers in those two schools.

Mr. Kimmerly: Given that, on the whole, the 1982-83 Main Estimates show that in addition to the allocation of 1532.7 person years the Government plans to make an additional 1,529 casual and contract appointments. These appointments are not distributed among the departments in the estimates. Can the Minister indicate what is the total number of employees, including regular full-time, casual and contract employees, in this department in 1982-83?

27 Hon. Mrs. McCall: If the Honourable Member will turn to page 29 in the Budget book, the person years are given on that page, at the top.

Mr. Kimmerly: What is the total amount of money to be spent on contract services in the department?

Hon. Mrs. McCall: I would suggest that as we go through the Budget the Honourable Member will come across that information. That figure on page 29 does not include substitute teachers. Otherwise, it is the total. As we go along, the Honourable Member will see more of a breakdown.

Mr. Byblow: Just to complete my original question on the Porter Creek School. Given that we are having a decrease in enrolment figures, and certainly this has been the trend over the past five years, borne out by the department's own statistics, there will probably be a further decline in Whitehorse in this next year. The Minister indicated that the implications would distinctly be in the area of staffing because where you remove students from one school and they go to another, it logically follows that everything is in proportion. I would like to ask the Minister what effect the opening of the Porter Creek School will have on the level of use in the existing school facilities? I ask that in the context of the available space through Whitehorse, in Whitehorse

Elementary, Christ the King Elementary and Jeckell. The nature of the question begs to inquire what happens to the existing facilities that will, as a result of the implications the Minister described, be somewhat reduced in terms of use?

Hon. Mrs. McCall: In actual fact, although we do anticipate that the school population will go down — not so much in Whitehorse, that decrease would be more in the outlying areas — most space that will be left over will be in F.H. Collins, and that space will be utilized by the Vocational School.

28 Mr. Byblow: This then introduces the area we were discussing on Thursday. Does that indicate that the Minister is intending to increase vocational programming at F.H. Collins? Is that the only space that will be made available as a result of the transfer of students?

Hon. Mrs. McCall: No it does not necessarily mean that. The Vocational School is overcrowded as it is, and this will enable them to spread out a little.

Mr. Byblow: The Minister is saying that it will be an extension of the Vocational School facilities that will be spilled over into F.H. Collins. If that is the net result, I can appreciate that, and assess it accordingly. What will be the effect, though, on the pupil/teacher ratio as a result of the shift in enrolment population?

Hon. Mrs. McCall: As the children are moved over to the new school, there will naturally be fewer teachers in the schools from which they were moved. The ratio will remain about the same.

Mr. Veale: Would the Minister just give a general statement on the transportation policy, in terms of busing children, and how far buses will go around Whitehorse and other communities in Yukon to make sure kids get to school?

Hon. Mrs. McCall: There is a lot of legislation on that subject and, with respect, if we are going to try to get through the Budget, this would not be the place to give that sort of statement. I would be happy to do it at some other time.

Mr. Penikett: I have had a number of parents comment to me, last year when we had the small construction crisis at Christ the King, that the program and the students and staff there were successfully absorbed in Whitehorse Elementary, without any apparent major dislocation. Taking into account what the Minister has said about the relocation of some vocational programs to F.H. Collins, and the opening of the new school in Porter Creek, is the situation in Whitehorse, at the present time, such that there is now surplus classroom space?

Hon. Mrs. McCall: I would not say surplus space. Whitehorse Elementary is being utilized for many different purposes, as the Honourable Member knows. Jack Hulland School is overcrowded. I do not know that it is that desperate a situation, but space can always be utilized.

29 Mr. Penikett: Let me ask the Minister, through you, Mr. Chairman, and perhaps she could get some advice on this question, given the opening of the new school, could the Minister give us some indication as to whether, as a simple question of efficiency, we are making greater use of the space in the system now or if, in fact, the productivity of the classrooms in the system has increased in Whitehorse or is, in fact, going down because of the decrease in population?

Hon. Mrs. McCall: I would like to think that we certainly are making use of the space to the very best advantage. We are very conscious of space, and how to use it best.

Mrs. McGuire: On the subject of the mainstreaming method of teaching, as I see it, it has never been fully explained to me although I have had a number of questions asked of me about it. It is sort of a middle level of teaching in schools. The complaint was that that type of teaching, at that level, cannot apply to overly intellectual children, nor can it apply to the slow learners. I am not talking about handicapped children. The Minister has said that the philosophy is good, according to the outside expert that brought it in. Does the Minister know if this is working in the Territorial schools?

Hon. Mrs. McCall: Would the Honourable Member repeat the last bit of her question.

Mrs. McGuire: Did you hear the first part of it?

The Minister has said that the philosophy is good, and the outside experts who brought it in here said that it is good and working in the Territory. I am wondering if the Minister knows, for a fact, that it is

working?

Hon. Mrs. McCall: Yes, I do know that, from my own observations. This philosophy is more of a social philosophy than anything else. I am not quite sure what the Honourable Member is getting at or what complaint she has heard about it, or how people are misunderstanding the theory of mainstreaming. I would be happy to hear individual problems with it, so that we could explain it.

Basically, it is the opposite of an elitist or a divisive theory. Its main benefits are social. I can say that I have observed for myself that the social benefits are certainly very worthwhile. I do not think that you can say that it is outside people who brought it into the Territory. It is a theory of education that has been proven to be a very good theory, and whomever adopts it, adopts it on their own. I think that Yukon schools have decided that this is right for the Yukon and good for the Yukon, and I think it has been. I would like to hear some adverse opinions. I cannot imagine what they would be.

³⁰ **Hon. Mr. Pearson:** On Thursday, the Leader of the Opposition raised two questions with me in respect to the Capital Budget in General Debate on the Budget.

He asked if I could provide him with a list of the accelerated capital projects for 1981-82. Those projects that were accelerated were the Whitehorse Secondary School, Porter Creek, to a tune of \$3,609,000; construction on the Klondike Highway, \$668,000; the maintenance camps and buildings reconstructions projects, \$260,000; the computer hardware that we spoke earlier of today, the main frame, \$215,000; pre-engineering work in Public Works and Highways, \$105,000. The total acceleration from this year's capital was \$4,857,000.

Offsetting that to some degree, was the second half of the question that he asked: what projects did not get finished that we had budgeted for to be completed in 1981-82. They are the Pelly Crossing School, at \$724,000; the Haines Junction Sewage Lagoon, at \$750,000; the Faro School Addition, at \$249,000; the Community Assistance Program, at \$612,000 — that, I might say, is a conglomeration of a number of small capital projects — the Porter Creek Access Road, \$275,000; the Mayo Administration Building, \$400,000 and the Haines Junction Dormitory, \$149,000. A total of \$3,159,000.

Mr. Veale: Just to return to the Minister's comments regarding mainstreaming, these are questions that I believe I raised last year on this same budget debate. Although the social value is recognized, the concerns that I have heard from parents are that the teacher is obligated to spend more time with the slower child or the faster child, the result being that those in the middle are not getting the same attention that they would have.

It is sort of a two-fold problem. One, for the teacher to find the time to handle the situation, and two, for the kids in the middle. Those are the comments and concerns that I have heard and perhaps the Minister could address them.

³¹ **Hon. Mrs. McCall:** Well, the only thing that I can say to the Honourable Member is that we have a comparatively low teacher/pupil ratio. All that this theory of education does, is put more of an onus on the teacher to be more versatile and to adjust and individualize his or her teaching to individual children. It makes teachers work harder, there is no doubt about that. This is something that we believe in. I really think that you can say that a teacher in any class, mainstreaming or not, has to spend more time with certain children and less with others. Really, it is a philosophical question, you could discuss it *ad in finitum*.

Mr. Veale: It is more than a philosophical question, though. Philosophically, I understand why it is being done and it has obvious advantages. The practical problem is, perhaps the child that should be getting some consideration because the child is advanced is not getting it from that teacher because she does not have time, dealing with the people at the other end of the spectrum.

How does the department relate to the child that needs special attention because the child is gifted, for example?

Hon. Mrs. McCall: Well, it is a philosophical discussion, I am afraid, and it does come down to the practical level. Usually, I believe, the professional expertise says that with gifted children, you should enrich their lives in other ways — I happen to know that this is so — with other lessons and so on. The other alternative, of course, is to send the child to a private school, or somewhere where they get more

individualized attention still. I think it is something every parent has to decide for themselves, whether their child's needs are being catered to. If it is a gifted child, I think that it is considered not a good thing to take them out of their peer group, as far as age is concerned, and accelerate them in school, but just to enrich that child's life as much as possible.

Mr. Byblow: Just on the subject of mainstreaming, I think that it is a very important practical aspect and not so much a philosophical one at the level when you are delivering it. It would appear to me that we have virtually thousands of children in the Yukon system to whom education is being delivered on the principle of mainstreaming. That is a very real thing. The nature of the service being delivered is being delivered in such a manner as being described.

I think one of the more common problems or questions that I have had described to me is not so much that the accelerated or the handicapped or disadvantaged child is receiving all the attention, it is that the very capable child receives no attention, and that the majority of times spent with the slower child, resulting in the middle to top half of the class basically going on their own.

³² The net result of that is the catering to the mediocre middle. A bright student is brought down and the poor student is attempted to be brought up to some middle position. When I was talking, in my opening remarks on Thursday, about the different philosophies and different policies that were in education, I said that there were many controversial ones.

To set the record straight, I would like to hear, from the Minister, with her very capable deputy at her side, what is, in the Department's definition, mainstreaming?

Hon. Mrs. McCall: I gave the definition. I continue to repeat that that is the definition. Every child is entitled to learn, with his or her peers. No doubt someone is going to fall by the wayside, but the Department of Education, in trying to educate large numbers of children, must cater to all the children. There is room for criticism everywhere. I think that the pluses outweigh the minuses with mainstreaming. That just about wraps it up.

Mr. Chairman: Is there no further General Debate?

Mr. Byblow: I had a number of questions on EPF. Unfortunately, the Finance Minister, to whom I would have directed the questions, left. If you would permit me, Mr. Chairman, at some later point in the votes, to return to that topic, I would be quite pleased to move into the first vote unless there are other questions.

On Administration

Hon. Mrs. McCall: I will just give a small preamble to this vote. This program provides funds for a variety of programs that could, quite easily, be placed under a different heading. However, for convenience, they have been included under Administration. For example, this overall program includes the curriculum development funds for the schools' branch, funds dispersed under the *Student Financial Assistance Ordinance*. In service costs for teachers, Native Language Program, and moving costs for teachers coming into the Territory. When you look at this vote, it is not just strictly administration, it includes many other things.

The person-years of this program has remained constant. This, in effect, reflects two changes. One change being a reduction in staff at the department level of the public schools which will be reduced by one regional superintendent — with all the talk of superintendents, you might note that — at the end of the current school year. This is offset by the addition of one person-year for the Native Language Program. The increase in expenditures here are basically due to inflationary increases, including the anticipated effects of the new Collective Agreement, offset by reduction in the anticipated costs of moving teachers, since we will not be hiring as many teachers. If you have any individual questions on the person-years, I would be happy to elaborate on that.

Mr. Chairman: I believe the Minister just gave you the general remarks under the Administration part, which involves \$2,433,000. I refer Committee to page 30 in your Main Estimates. We have to make sense, so could you specify the specific program that you are asking a question about. For instance, Curriculum Development or Extension Program, etc., so that we can carry the total amount voted for the Administration.

33 Mrs. McGuire: I would like to ask the Minister, are there funds available to students over 19 who have not received financial assistance before?

Hon. Mrs. McCall: I presume the Honourable Member is speaking of the *Students' Financial Assistance Program*, which we will discuss as we come to it. There are a lot of ramifications to her question.

Mr. Chairman: We are under Administration right now on page 30.

Mr. Kimmerly: The Minister went through a list of the things that this item covers and one of them was transportation costs for interviewing teachers. I had asked, when dealing with last year's Supplementaries, for an explanation of the amounts under four categories. One was the increased expenditure on interviewing teachers, and the Minister could not give the answer at that time. I wonder if she can now?

Hon. Mrs. McCall: I wonder if the Honourable Member could clarify his question. I presume he is speaking of travel costs under Administration?

Mr. Kimmerly: Yes, precisely. When going through the Supplementaries for 1981-82, the Minister made a list of four major items, one of them the interviewing of teachers, and she could not give a specific figure for that in the Supplementaries. I wondered if we could get that in order to assess the 1982-83 estimates in relation to the 1982-83 forecast?

Hon. Mrs. McCall: This would be removal and interviewing, which we do not have broken down further. It was \$220,000 last year and it is \$120,000 this year.

Mr. Veale: Would the Minister give some specifics on three programs under Administration, the In-Service Training, Extension Program and the Curriculum Development. I am asking the question primarily because there has been quite a cut in In-Service Training, and the other two programs, Extension and Curriculum Development, are not being increased. What specific program implications is that going to have?

Hon. Mrs. McCall: The programs we have budgeted for are Intermediate French. I do not have a breakdown on the costs of them, but these are the courses that we have budgeted for in In-Service, if this is what the Honourable Member is asking? Intermediate French, *Vive Français* — a new program being introduced in September, 1982 — Composition, Physics, Computer Science and English.

34 Mr. Veale: My question is what are you dropping as the result of there being no increase? I presume the same level of programming will not be kept on the three areas where there has been an actual reduction in expenditure, and the two areas where there has been no increase in expenditure.

Hon. Mrs. McCall: We are not necessarily dropping anything. These are priorities for the coming year, the ones that I just mentioned.

Mr. Kimmerly: With respect to the in-service training line, where there is a decrease of eight percent, I wonder if the Minister would explain what in-service training programs are being cut?

Hon. Mrs. McCall: The in-service training includes the cost of providing in-service programs for teachers in the development and implementation of course curricula. The courses that I mentioned are the priorities.

Mr. Kimmerly: I do not understand the Minister's answer. She says that this is a priority, yet why is it being cut? I would assume that the expense of delivering the same program, the same training, is going to be slightly more this year over last year because of inflationary increases, and the like, but in fact there is a decrease. What has been cut-out of this priority area?

Hon. Mrs. McCall: Nothing is being cut.

Mr. Byblow: Just to complete the question, if nothing is being cut, why is there a decrease in funding?

Hon. Mrs. McCall: The funding is for individual courses and this is the amount that is needed for these individual courses.

Mr. Byblow: To make that answer completely logical and understood, does that mean the department did not spend the amount of money budgeted last year in this particular vote, and that that is the justification for less money needed this year?

35 I just do not understand how you can drop thousands of dollars and

deliver the same level of program in a year of inflationary costs. However, I will have to come back to that. I have a couple of other general questions.

The Minister indicated, and I am talking here about man-years, that 25 man-years are the same number of administrative positions this year as last year. She said that one person was being eliminated from the Department of Education administrative structure and this is Superintendent. I am tempted to ask who is getting axed, but I will not. She indicated that there was a creation of another person in Native Languages. What I would like is a breakdown of what is constituted in those 25 positions: how many are clerks, how many are first-line supervisors, how many are second-line administration types. I just want a rough approximation of the groupings of those 25 people and I will not be asking for that type of grouping in any of the other votes?

Hon. Mrs. McCall: Okay, have you got your pencil ready? The total program is \$2.4 million. Of that amount, teacher and principal in-services account for \$72,000 — this is mostly in the amount negotiated in contract — also, student correspondence courses and extension programs are \$14,000.

Mr. Byblow: Question of privilege or whatever, Mr. Chairman. I was asking for the man-year distribution: how many administrators, how many clerks, how many secretaries, how many stenographers, the grouping of the 25 people? I have the funding; it is in the book.

Hon. Mrs. McCall: I just wanted to make everything abundantly clear for the Honourable Member. There are 25 person-years: one Deputy Minister, one Assistant Deputy Minister - schools, seven clerk typists, one School Services Inspector, three Regional Superintendents of schools — formerly four — one Intermediate Supervisor, one Primary Supervisor, one Special Education Supervisor — and those three last named are really assistants to teaching staff — one Superintendent of Curriculum, one Stores Clerk, five accounting personnel, including Director of Administrative Services, and two Native Language Project people, adding up to 25 person-years.

36 Mr. Byblow: That is exactly what I wanted.

In the distribution that she just gave me, are the two positions under Native Language Coordination, what was formerly one, replacing by the person who was eliminated from the number of four to now three regional superintendents? Is that the internal transfer exchange? I will add a supplementary to that, is that the only interdepartmental transferring of administration taking place in this grouping?

Hon. Mrs. McCall: Yes, the two Native Language Project people were one. They are under John Ritter, CYI. The subtracting of one Superintendent of Schools and the additional of one Native Language person balances out.

Mr. Byblow: There are going to be Supplementaries later on in the Native Languages, but, my understanding is that this position in the Native Language Coordination is an expenditure recovery situation. Now, I guess my simple mathematics are telling me that if you eliminate a superintendent at \$30,000 or \$40,000, whatever they make, and you create a position in Native Languages that is fully recoverable, you still have some additional funding there that does not break out. Where is my logic wrong?

Hon. Mrs. McCall: I am afraid that the Honourable Member has something wrong there. There is nothing recoverable at all.

Mr. Kimmerly: I would refer back to the In-Service Training, which I am not at all satisfied with, in the 1981-82 Estimates, the number was \$72,500. In the 1981-82 Forecast is \$78,000. I would ask the Minister to explain that increase, and as a second question, explain why last year's increase is not necessary this year?

Hon. Mrs. McCall: I am not clear about what the Honourable Member is asking. The In-Service, I gather, last year was over-expended. That must make-up for the difference the Honourable Member is mentioning.

37 Mr. Kimmerly: What was the over-expenditure for, and why is it not necessary again this year?

Hon. Mrs. McCall: We do not have that answer with us. I think it was a computer in-service.

Mr. Kimmerly: What is a computer in-service?

Hon. Mrs. McCall: The use of computers.

Mr. Veale: Would the Minister just explain the Native Language Program, and what the increase is going to provide, specifically?

There is another person-year that she is talking about, but what, in terms of programming and development?

Hon. Mrs. McCall: The addition of the person-year is in Watson Lake. The program is itself the development of the Indian Languages, the eight dialects in the Territory. We are very proud of this program. I think we are leading the way in Canada at this point. It is recovering the lost languages. We have an excellent person in charge of that, as the Honourable Member I am sure knows. We are developing written materials, and it is an excellent program. It is something that we have been doing that is quite *avant-garde* in Canada. We are very happy with the way that it is going. This is one additional person-year for that program in Watson Lake.

Mr. Byblow: A related question. Where does the administration of the Women's Bureau take place? Where does it show up? Does it show up in this general Administration area or does it come under a later Departmental vote?

Hon. Mrs. McCall: That will be under Adult and Continuing Education.

Administration agreed to in the amount of \$2,433,000

On School

Mr. Chairman: We shall go on to the School. We have \$19,246,000 in School.

Hon. Mrs. McCall: It provides funds for the ongoing K to 12 program, including teachers, clerical and custodial staff salaries and the costs for transporting students. The increases in this program are largely due to anticipated increases in salary costs and general increases in costs due to inflation. It is anticipated that there will be a decrease in the number of pupils and thereby a corresponding decrease in the number of teachers.

Department officials are examining very closely the program offerings to discover ways and means of operating more efficiently. Our average costs per pupil have generally been the second highest in Canada. These costs are being examined to see if they are entirely necessary.

In the past, each department calculated their salary costs on the basis of a full staff complement for the complete year. It has been found that, in other than the teaching area, a five percent vacancy factor exists in clerical and custodial areas. The Budget has been reduced by that amount to reflect the vacancy factor.

Mr. Veale: I have a specific question which may relate to the fact that the average cost per pupil is the second highest in Canada. The Minister is familiar with the letter from the Carcross/Tagish Indian Band. They had a specific transportation problem regarding the students that were in Tagish and had to be transported into Carcross. Apparently they needed about \$1,600 to continue the program for the balance of the year. The Department of Education, in its wisdom, decided that they would provide a fancy bus and a bus driver from Whitehorse, at great expense, and then, because it was so expensive, it was abandoned shortly afterwards. Would the Minister respond to this criticism? I know she has received this letter and she probably is prepared to answer.

Hon. Mrs. McCall: We are off the subject a little. I did explain it in the House before. Perhaps the Honourable Member was not present. The sole criterion by which we judged whether bus service was necessary or not, was whether there were enough children. The trial run proved that there absolutely were not. We have to use some sense in spending taxpayers' dollars and I would say that the Department was very wise in the decision that they made here.

Mr. Veale: It appears to me, from the letter from the Chief, that the Department was not wise. It was using a bus that was far too large for the requirements. Did the Department consider just making an allocation to the Band who had a vehicle, and could have used it with a little bit of additional expense, instead of having a separate contract with a bus company.

Hon. Mrs. McCall: The size of the bus had nothing to do with it. The number of children is the same on a large bus as on a small bus. That was just the bus that was convenient to use. The number of children was not enough. Other funding measures were looked at, and what was arrived at was the most practical and most sensible. It may not have been to everyone's satisfaction, but it was a wise decision.

Mr. Veale: Does the Department, then, as a matter of course,

enter into contracts with Indian Bands to assist them to provide their own transportation so that it is not really a direct responsibility of the Department on a separate contract for busing systems?

Hon. Mrs. McCall: No, but we do provide individual parents with an allowance for transportation.

Mr. Veale: Is the Minister stating that the Department does not deal with Indian Bands or someone who is prepared to do a group project?

Hon. Mrs. McCall: Those parents can get together and do whatever they like with that amount of money.

Mr. Kimmerly: I would ask the Minister to give us a breakdown of the person years exactly as was done on the previous page. I have my pencil ready.

Hon. Mrs. McCall: We have a breakdown of person years, by activity, if that will satisfy the Honourable Member?

Three maintenance people, 256 teachers, 60 custodial, 16 clerical support, zero in transportation, 23 special education teachers, 2.5 for student accommodation, 16.25 for remedial tutors, a total of 376.75.

Mr. Byblow: Did the Minister say "376" as her last figure?

Hon. Mrs. McCall: That is approximate. I said 376.75.

Mr. Byblow: That is a reduction of three from the Estimates. How do you explain the three-body difference?

Hon. Mrs. McCall: Would the Honourable Member show us exactly where he is speaking of.

Mr. Byblow: My book has 379 person years, on Page 32.

Hon. Mrs. McCall: I think that the Honourable Member is including the casuals, which are the special education classroom assistants.

Mr. Veale: To complete the questioning on the letter from the Chief in Carcross: there was a request, as well, for additional classroom space, storage space, office/counselling rooms, library, workshop, arts and crafts room, home economics room, furniture, desks, bookcases and cabinets. Has the Minister responded to that in any concrete way, or is there some problem of communication there that needs explaining?

Hon. Mrs. McCall: Quite a lot of that work has been done. In fact, I replied to the question in the House. I am not sure who asked me that question, but I did reply to it in the House. A number of those things have been done. We explained that there would not be an expansion of facilities. We would not be increasing the grades, but we did make improvements to storage and office space. We allocated \$2,500 for cultural courses, the whole busing situation was investigated and when we discovered there were not enough students, the Department decided the payment of transportation subsidy to individual parents would continue to be paid. The understanding was that they could turn it over to someone, to have one parent handle transport, or whatever. Some painting of the interior of the school will be done this summer.

Mrs. McGuire: How many trial runs have you had on buses that did not work out in communities? There were two that I know of, Haines Junction and Carcross. Were there others as well?

Hon. Mrs. McCall: It is something that is constantly in demand. People move to outlying areas where there is not a busing service, then when there are a few of them there, they decide they will make an attempt to get a bus, so this is something that we live with, it seems to me, pretty constantly. As far as actual trial runs, there was one from Stewart to Mayo, in addition to the ones that the Member mentioned.

Mrs. McGuire: Would it not be much cheaper if you sent a car and some person from your Department to find out if a bus is needed out there instead of sending that big bus out for a number of weeks, which does not work out?

Hon. Mrs. McCall: That would seem very sensible. We say, from our observation, "No there are not", but they say "Oh yes, there are." All you can do is make a trial run and prove to them that children are not coming out of the woodwork and that children who are actually going to use it are not there. We have been asked for other things in the department, and have been assured that it is necessary, and when we actually explore it, the children are not there. So it is wishful thinking on the part of a few people, we can only think.

Mr. Byblow: My first question is: when I compare the personnel percentage cost increase between the School Program and the Admi-

nistration Program, I see that the Schools Program goes up by nine percent in personnel; the administration cost goes up by 18 percent. In the numbers of people assigned to the Schools Program, there is a seeming reduction in numbers from 397 to 379, in other words 18 persons. How does the Minister justify the small percentage increase under staffing with respect to the Schools Program as opposed to the Administration? Is it too simple to conclude that the Administration is getting a higher increase than is anticipated for the Schools Program?

Hon. Mrs. McCall: That is not the case. The Honourable Member must remember that salary costs for teachers have not been finally determined.

Mr. Byblow: The Minister is, I suppose, under-budgeting to not upset negotiations. Is that it?

Hon. Mrs. McCall: I have no comment on that, Mr. Chairman.

Hon. Mr. Pearson: As I have indicated to the House, this Budget has been put together allowing for a 13.5 percent increase for those members of the Public Service who are affected by the Budget, and a 12.5 percent increase for the teachers. I went into some considerable detail as to how we came up with those numbers. If the Honourable Member really wants me to, I will go into all of that detail again.

Mr. Byblow: No, I recall the detail quite clearly. I was trying to interpret the figures from the Budget.

To the numbers recorded in man years, 379 versus 397, a drop of 18 man years — can the Minister indicate in what general area those 18 man years have been reduced?

Hon. Mrs. McCall: Not at the present time. It will depend on the number of fewer students that we have. We will just have to wait and see.

Mr. Byblow: So the Minister cannot confirm exactly where those 18 people are going to be, for lack of a better term, "chopped"? If it is not chopped, how do you have 18 fewer bodies?

Hon. Mrs. McCall: We normally hire about 50 or 60 teachers in the year. It just means that we will not be hiring as many. We do not have a crystal ball. There is no way that we can tell exactly, but the final number of teacher person-years will depend on the number of children in the school. We will just have to wait and see. So will the Honourable Member.

Mr. Byblow: I would assume then that what the Minister is saying is that, of those 18 bodies, some may be taken from the 256 teachers — which are higher than that this year — and some may be taken from the custodial. In fact, some could be taken from clerical. There is no clear picture of why this Government is predicting 18 bodies fewer under the School Program.

Hon. Mrs. McCall: The reason is because we predict a decrease in student enrolment; therefore, we predict fewer teachers.

Mr. Byblow: Can the Minister say at this time whether the fewer teachers, by number, will be 18?

Hon. Mrs. McCall: I just explained that. Until we have the actual numbers in our hands — we do not have a crystal ball and we cannot say exactly — this is what we think is a reasonable number that we can count on.

Mr. Byblow: Is it a correct assumption that this Vote, Schools Program, is being reduced by 18 man-years?

Hon. Mrs. McCall: That is our projection.

Mr. Byblow: A statement is made under the French Language Program — and I admit that I have to jump ahead — that the contract teachers who are teaching under the French Program of last year, have been transferred to the Schools Program. In other words, my calculations of the numbers of French Teachers is about six, so, in fact, this is not just 18 man-years fewer, it is more like 24 man-years fewer, because six man-years have been transferred from another vote into this one. Is that a correct assumption?

Hon. Mrs. McCall: The Honourable Member has the wrong numbers. There are three French teachers who have been moved, making a total of 21, not 26.

Mr. Byblow: Then it is correct that there was a program transfer of three man-years into here, that did not read out on the 379 or 397 figures. Could I then ask the Minister: are there any other transfers from any other programs or votes into the Schools Program that are hidden and, in fact, creating much more than 21 man-years fewer?

Hon. Mrs. McCall: No.

Mrs. McGuire: How do you arrive at the prediction that there will be fewer students in the coming year?

Hon. Mrs. McCall: Just from observation. The school committees give their opinion on this sort of thing. The school superintendents and the principals, give an estimate on what is happening in a community. It is just a projection. We do the best we can with that. We have been fairly accurate. This year may be an exception because it is rather an exceptional year. I do not know.

Mr. Byblow: Just by way of suspicion, with the Department of Manpower and Labour having been transferred back from Consumer and Corporate Affairs to Education, are those man-years that came with it — I believe it was six — in the Advanced and Continuing Education vote, or are they hidden here, too?

Hon. Mrs. McCall: No. I did say that there were no other transfers. The others are in the Department of Advanced and Continuing Education.

Mr. Byblow: I note, interestingly enough, that in this School Program the Minister, when she was giving the figures, said that there were three persons under Administration. Either I got that wrong or I cannot believe it. Is that correct: three persons allocated under Administration of the Schools Program?

Hon. Mrs. McCall: I guess the Honourable Member is speaking of three maintenance men who are coded into Administration.

Mr. Veale: Under the statistics, the number of Grant recipients is only increasing by two. Yet, my understanding is that the Grants Program is going to be opened up substantially. Is my understanding correct? It would seem that there is going to be a tremendous increase in grant recipients if that were the case.

Hon. Mrs. McCall: The Honourable Member, I assume, is speaking of the two Federal Grants under French Language, correct? In that case, that is exactly it. There are two that are funded by the Federal Government, under the Secretary of State.

Mr. Veale: I am on Page 31 — the increase of two in Grant recipients. If the legislation is changing to open that up, I am not clear on why it is only an increase of two, or else I am talking about different funding.

Hon. Mrs. McCall: We were under the impression that we passed the School program.

Mr. Chairman: We are still on the School program. Nobody has cleared the School program.

Mr. Veale: I would like an answer to my question if we are still in Administration.

Hon. Mrs. McCall: We have definitely passed Administration, and that is where the Grants are.

Mr. Chairman: The Honourable Minister is correct.

Mr. Byblow: I have an observation. First, I note that Administration, with respect to the Schools program, shows an increase of 22 percent. We have indicated that there is going to be a cutback in numbers of teachers, a cutback in numbers of custodians, and possibly clerical staff and so on; however, we note that there is an increase in Special Education to the tune of 27 percent. That is very commendable and I will have a question about that in a while.

Firstly, could I have an explanation of the 22 percent increase in the Administrative end of the Schools program, given what the Minister of Finance said moments ago, that this was Budgeted on the strength of a 13 percent increase in this Public Service area? Perhaps by way of prompting the answer, is that the result of an Administrator for the new Porter Creek School?

Hon. Mrs. McCall: Well, there are a number of questions involved in that last statement from the Honourable Member. That increase is really due to a substantial increase in building materials.

Now would the Honourable Member like to finish off with the rest of his question?

Mr. Byblow: I guess I would be curious then. How would you assign building materials in an Administration vote?

Hon. Mrs. McCall: Well, it seems to be quite easy to do. That is where it is coded.

Mr. Byblow: Perhaps I can seek the Minister out afterwards and find out how that can legitimately be done.

I then go to Special Education. The 27 percent increase is commendable and I take it that something distinct is happening. Could the

Minister elaborate?

Hon. Mrs. McCall: Yes, the reason for that is a Special Education teacher was working on a contract. This has now been absorbed into the Department.

Mr. Byblow: Having heard the Minister say that a Special Education teacher was on contract and is now included in this as a regular man-year, is that a man-year introduced into the School program or was that contract outside the Schools program in the year previous?

Hon. Mrs. McCall: Yes, it was totally contracted out. The program was previously operated by the Yukon Association for the Mentally Retarded. It was formerly under Administration. The teacher is Colleen Emery — perhaps the Honourable Member is familiar with her. She is now with the Department.

Mr. Byblow: By way of completing the full circle, that means that we have now another man-year introduced from another program into the Schools program that was not there previously, creating the net result of 22 staff members fewer under this program.

Hon. Mrs. McCall: I did mention that when I listed the person years for Mr. Kimmerly, I mentioned 23 people in Special Education. It was 22.

Mr. Byblow: That is an increase of one in Special Education, but that person, being under contract in the previous fiscal year, was not part of the total man-year allocation of 397. Is that correct?

Hon. Mrs. McCall: That is correct.

Mr. Byblow: It is correct to say that that makes the net result of 22 as a difference in man-years, because you have introduced another transfer.

Hon. Mrs. McCall: The Special Education complement is now 23.

Mr. Byblow: I have a couple questions on the supplementary information provided on Page 33. Are we permitted to ask questions on that at this point?

Mr. Chairman: Yes.

Mr. Byblow: Can the Minister explain the reason for the decreased number of kilometers travelled, yet the figures under Transportation for Passengers remains the same? What is happening in terms of less distance travelled?

Hon. Mrs. McCall: I presume it is more efficient bus routing.

Mr. Chairman: The Chairman's Handbook says that you are not allowed to ask questions on the Supplementary Information. We just stick to the activities.

Mr. Penikett: On a Point of Order, Mr. Chairman, I would like to challenge that ruling.

Mr. Chairman: There is going to be a coffee break soon. I just want to make some points clear. The Chairman can entertain general debate on the Department. Once this is completed, the Chairman calls each program and asks if it is cleared. The Chairman directs Members to all additional information provided in case Members wish to ask questions of the Minister. However, no questions are put on the additional information.

Mr. Byblow: I have a question on the Transportation portion of the Schools Program. I recognize in the Estimates that there is a 16 percent increase in cost, yet, the number of passengers remains the same and the kilometers travelled, in fact, decreases. If we are carrying the same number of students, and we are travelling less, and going up by 16 percent, how does the Minister attribute that increase in cost, given the information that I used to frame that question?

Hon. Mrs. McCall: That includes the contract increases and the salaries of bus drivers and fuel costs.

Mr. Chairman: Is the Committee prepared to carry the amount of \$19,246,000 for the Schools?

School agreed to in the amount of \$19,246,000

Recess

Mr. Chairman: I will call Committee of the Whole to Order. I would like to have the attention of Committee Members for a minute. I have been advised that you can ask questions on supplementary information. I have also been advised that questions have been rambling all over in different directions, so the procedure will change.

We have already carried the Schools Program so we will go onto French, and when we do that, we will be carrying the Administration \$84,000 and then we will carry the Community Program \$82,000 and then French Immersion. Then we will carry the total. We will do that in all of these Departments from now on, and be more orderly in the procedure that we will follow. We will proceed now with some information from the Minister on the \$184,000 on French Language.

On French Language

Hon. Mrs. McCall: The French Language program covers the cost of the French Language centre, adult French Language instructors and materials and supplies. It should be noted that the cost for French Immersion have been included in the program at \$30,000. This program has experienced a real increase of approximately 12 percent. The program is almost all recoverable from the Secretary of State.

Mr. Byblow: I would like to have differentiation between the French that is included in the French Language portion of the Administration on Page 28, and the program under this Administration of French Language, Page 36. What is the differentiation in costs, and why is it broken up this way? If you have a category of French language, why do you not retain all costs attributed to it in that vote?

Hon. Mrs. McCall: French Immersion was moved to Schools because it addresses children. This part of it remained in French Language because it addresses adult French Language.

Hon. Mr. Lang: I would just like to stand up and say in respect to the French Immersion program that was brought into effect approximately a year and a half ago, that I think the Department of Education, as well as the Secretary of State, deserves a lot of credit for bringing it forward. I know that there are quite a number of students involved with the program and I think it is working very effectively and very well.

Mr. Veale: Is the Immersion program going to be expanded, and in what direction? There has been talk about bringing it in at another level for those kids who are now in Grades Four and Five who did not have Immersion when they were in the early grades. There was a questionnaire recently passed around on that, and I wonder if the Minister has the results?

Hon. Mrs. McCall: It will be increasing one grade level this year. It has been a tremendously successful program, but budget constraints dictate that it will not be increased more than that.

Mr. Byblow: I have no problem commending the Minister's department for the institution of the French Immersion program. In particular, I know very well some of the problems associated with it because it was actually in place in Faro before the Immersion project started in Whitehorse. The Department was very co-operative in instituting and implementing that program.

Back to the vote: I see that in this particular vote there is a 3.25 man-year allocation. The Minister told me earlier that three man-years were transferred from this program into the Schools program, and she indicated that those three who were transferred into the Schools program were French Immersion teachers. Recognizing that Whitehorse, I believe, now has one kindergarten class, two Grade One classes and, in the fall, for at least half of the fiscal year, will probably have two Grade Two classes, Faro has a kindergarten class and will be going to a Grade One class in that same fiscal year. I conclude that it is going to take more than three teachers to deliver that program if these are administrative people in this particular vote. If the Minister has followed my logic, could she give me an explanation why there seems to be a shortfall of man-years transferred from this vote into Schools, as indicated earlier?

Hon. Mrs. McCall: Those three person-years that were transferred were three contract person-years, so that accounts for those. As for the rest of the Honourable Member's question, the number of pupils, of course, will dictate what happens in any expansion of French immersion, as far as Faro is concerned.

Hon. Mr. Lang: Just as a point of interest to the Member opposite, perhaps he should read the vote entirely and the explanation of changes on page 37, I think, addresses the question that the Member is referring to. It refers to costs that were already discussed in the Schools Program for 1982-83, where it was transferred from last year. Subsequently, some of the costs for that will already be voted for in the previous vote.

Mr. Byblow: The Minister who just spoke, not only did not hear

what I said, he cannot read either. I asked the Minister to give me an explanation of why we have a breakout requiring more than three French Immersion teachers, but only three allocated to the delivery of that program. There is a shortfall, and I was only seeking an explanation for it.

Hon. Mr. Lang: In view of the Member's obvious misuse of Parliamentary language, perhaps I should read for the record — and I do not know how much clearer you can make it, unless you have a coloring book for the Member opposite to consider — decreased personnel costs are due mainly to the fact that in 1981-82, salary for French Immersion teachers who were under contract, were charged to the French Language program. However, salaries for these employees are included in the Schools program in the 1982-83 Main Estimates. For the Member's information, we are dealing with 1982-83 Estimates. This very clearly indicates that there are a number of those particular personnel that the Member is referring to in another vote, which is basically the School Program.

Mr. Byblow: No one is disputing what the Minister, a little more coherently, just stated. The fact remains that I have raised with the Minister why there seems to be a shortfall of teaching staff numbers in French Immersion, as she indicated earlier. I will not pursue that much longer. If the Minister will turn around and say, look, we may have underestimated, we have budgeted for the potential salaries of another French Immersion teacher, if the need is there, I will accept that.

Hon. Mrs. McCall: The Honourable Member is correct in what he just said. I think perhaps he is confusing French Immersion, here in this vote, with the children's French Immersion, which is now under Schools. Costs under this French Immersion program cover travel to francophone universities, conventions, conferences for the professional development of French Immersion teachers and classroom materials. The parents for French wanted it broken down that way, so that is why that is in here. I think it is confusing the issue. The person-years are as we described. Three were contract positions which went over, and these are what we estimated. Again, it will depend upon the number of students as time goes on.

Mr. Byblow: Under the Administration portion that we are discussing, could the Minister indicate what those three people are doing with respect to administration? Are they teaching as well in the delivery of the Community Adult Program or the French Immersion or the Government Employee Program?

Hon. Mrs. McCall: The personnel costs are salaries of the French Language Coordinator and the Clerk Typist and an Adult French Language Instructor.

*Administration in the amount of \$84,000 agreed to
On Community Program*

Mr. Chairman: Is there any question on Community Program activity in the amount of \$82,000?

Mr. Byblow: My question is drawn from the statistics on Page 37. The Minister has indicated in the Estimates that there will be 150 percent increase. Why the increase, and, given such a high increase in the numbers of participants, why such a low increase in the dollars? They do not correlate.

Hon. Mrs. McCall: That looks like a large percentage, but given the actual numbers, it does not involve that many people.

Mr. Byblow: What I was getting at is: under the Community Program Adult Extension, — disregarding the 150 percent increase — there is an increase of 15 participants, and the Minister must have some reason on which to base that estimate. The Government Employee Community Participation is remaining the same. The French Language Immersion, because it applies to Kindergarten, Grades 1 and 2, does not apply here. So, given the tremendous increase in the Community Adult Program, why only a \$12,000 increase? Perhaps I could phrase my question at this level: was all the money expended last year to deliver that program to ten people, and how can you deliver the same program to 25 now for only \$12,000 more?

Hon. Mrs. McCall: It was all expended last year. The Honourable Member must remember that those are just part time students.

Mr. Byblow: I was only bringing to attention the absence of correlation between the numbers of participants and the dollars being used to deliver the program. It seems something was wrong to me. The Minister is saying that is fine. We can still deliver the program. Fine, I

will accept that and watch.

*Community Program in the amount of \$82,000 agreed to
On French Immersion*

Mr. Veale: Would the Minister just clarify how many teachers there are in French Language Immersion? My understanding would be two for Kindergarten, two for Grade 1 and perhaps one for Grade 2. I have heard the figure three mentioned, but I think it is, in fact five, according to the hand signal from the Member for Porter Creek East.

Hon. Mrs. McCall: One for Kindergarten and two for Grade One, and there will be two more for Grade Two.

*French Immersion in the amount of \$18,000 agreed to
French Language in the amount of \$184,000 agreed to
On Yukon Campus*

Mr. Chairman: We will now proceed with Yukon Campus in the amount of \$266,000 on Page 38.

Mr. Veale: Would the Minister please list the programs. I understand we are talking about Yukon Teacher Education Program. Are YTEP and Yukon Campus the same thing? Would the Minister indicate what the programs are that are being offered this year and which programs are going to be dropped next year?

Hon. Mrs. McCall: We are just in the process of doing that at the present time. I do not have a final answer on that.

Mr. Veale: Perhaps the Minister would list the programs then and talk about the merits of the ones that may be dropped because of lack of interest, or change in focus?

Hon. Mrs. McCall: It would help, perhaps, if I gave a little rundown on this program. It, of course, provides university courses to Yukon residents. It was originally to provide a program of teacher education, but, over the years, the majority of students are attending courses with no intention of pursuing a teacher credential. Therefore, the changes that are taking place will reflect the current situation. The 1982-83 Budget reflects a decrease of 17 percent. This will be accomplished by de-emphasizing the professional education courses and still maintain those education courses that have a high interest. The professional education courses are very expensive to operate, compared to the arts courses, due to the fact that all the arts courses are offered by local instructors, while the education courses are offered by U.B.C. staff, thus incurring very high travel and accommodation costs.

Mr. Veale: So, if I can read between the lines, we are changing the focus of Yukon Campus completely from a Teacher Education program to a program to get post-secondary credits? Is that correct?

Hon. Mrs. McCall: Yes, we did not change the focus. It has just changed itself. That is what the demand is. It is no longer so much for teacher education, but more for other programs. The people of Yukon have chosen it themselves.

Mr. Veale: Do I take it that the cutback has already taken place in terms of teacher education and what we are talking about is a cutback in the university credit courses that are going to be offered? Is that correct?

Hon. Mrs. McCall: Yes, we are cutting back on the professional courses for teacher education.

Mrs. McGuire: What does the \$88,000 include besides the wages for the one person year?

Hon. Mrs. McCall: Would the Honourable Member find out exactly where she is reading that?

Mr. Chairman: We are on page 38.

Hon. Mrs. McCall: The personnel cost there for \$88,000 includes salaries for a Clerk-Typist 2 and remaining contract staff, Director, skill development instructor for three months, librarian for three months. That comes to \$88,000.

Mrs. McGuire: Why are the man years not listed on this page? Are they listed somewhere else?

There is only one person listed.

Hon. Mrs. McCall: There is one man year included there, a clerk-typist. The rest is contract with U.B.C.

Mr. Byblow: I have some question related to this vote, emanating from the statistics again.

As described on page 39, the total of students attending includes those who are admitted to the program in a prior year as well as those admitted in a current year. My first question is, is that a fiscal year or is that a calendar year?

Hon. Mrs. McCall: Yes, this is the academic year enrolment, which overlaps with the fiscal year and the calendar year. So this is the academic year.

Mr. Byblow: Given that these are the academic year enrolment figures and given that the statement there says that these are the numbers that are admitted in that academic year as well as in the year prior to that, does it take into account those students who may have dropped out and are no longer attending? I am seeking to determine whether that figure of 190 is a total number at any one given point or it is the total number who have applied in the course of two years.

⁵³ **Hon. Mrs. McCall:** No, that figure is from the end of the academic year, so it would not include the dropouts.

Mr. Byblow: The 190, as numbers of students, is the estimated number of students at the conclusion of what academic year, who I assume would be enrolled, attending or participating?

Hon. Mrs. McCall: That would be at the end of March, 1983.

Mr. Veale: The personnel allotments are dropping by \$22,000. Does the Minister know what contracts are not going to be renewed, or is that something that is still left in limbo, the determination of what programs are going to be offered?

Hon. Mrs. McCall: Well, the most that we can say at the present time is that the professional year for teachers will not be being offered.

Mr. Byblow: Just one policy type question. Is the decreasing amount of money budgeted for this program essentially because of the decreasing estimated number of students? Is that the principle of budgetary allocation here?

Hon. Mrs. McCall: Yes, partly that and partly the lack of demand for a particular program.

*Yukon Campus in the amount of \$266,000 agreed to
On Recreation*

Mr. Chairman: I refer the Committee to page 40, Recreation, in the amount of \$815,000.

Mr. Chairman: This program provides funds for the administration and operation of recreational programs throughout the Territory. As I stated in my opening remarks there is a very enthusiastic recreation review in progress at this time.

The Review Committee will be holding a seminar in late April, or May the first, approximately, for public discussion and review of the many briefs submitted. It promises to be a very exciting opportunity to plot the direction of recreation in Yukon for the 80's.

The Budget has basically been held to the 1981-82 level, however, an additional \$22,000 was added to the 1981-82 level of the grants that are recommended by the Yukon Recreational Advisory Committee.

Also, a sum of money has been included, \$7,000 to provide an Elite Athlete Assistance Program. Our basic grant to the Yukon Sports Federation and the Yukon Arts Council of \$25,000 has, once again, been maintained. Also, a new activity has been added for Cultural Programs. While this activity had been in operation previously under Community Programs, it has been broken out to highlight its importance. This activity is to provide various fine arts programs in the schools, and for communities in general.

Thus, while we are in an off-year for Arctic Winter Games, and would ordinarily experience a decrease in dollars, there is an overall increase to support the various activities of this program, over and above the merit and price increases.

Also, our Estimates have been prepared in such a way to allow each community to administer its own pool program. Thus, under Transfer Payments there is a sum of \$56,000 so that those communities who qualify, and are willing to take on the responsibility of their pool program, may do so. This is along with the general direction of communities becoming more autonomous. We think that we are going to have these kinds of recommendations back from the Recreation Review.

⁵⁴ **Mr. Veale:** Regarding the Recreation Review that is taking place, how did the Minister arrive at the allocations that are in this Budget, considering the fact that the Review is in progress?

Hon. Mrs. McCall: We do not have any recommendations, yet. We anticipate that they will be saying certain things, but until the recommendations are received, we have followed the former pattern.

Mr. Veale: Does that mean that in each allocation to community associations, it was done by giving a little increase to everyone, or was

there some method to the increase in allocation?

Hon. Mrs. McCall: It is a hold the line Budget, so it was a matter of increasing where we could, minimally.

Mr. Byblow: Obviously the Minister is assuming that the Recreation Program will continue in this next year as it has in the past year, and has indicated that she is in close communication with the Review process that is taking place, and I understand that the Association of Yukon Communities has come out quite strongly with recommendations, asking that the whole recreation funding and delivery system be transferred from the Department of Education to the Department of Municipal and Community Affairs. In light of that and the emphasis that AYC has placed on restoring recreation to the community level, would the Minister make a statement respecting this shift that is being advanced and will take place eventually?

⁵⁵ **Hon. Mrs. McCall:** The Association of Yukon Communities has a member on the Recreation Review Committee who I am sure will represent the views of the Association of Yukon Communities. There are many other members and many other individual points of view. We cannot say definitely that the Recreation Review is going to accept only the recommendations from the Association of Yukon Communities. I think many people do agree with their view. It is not a new idea, it did not originate with the Association of Yukon Communities. It is something that has been talked about in the Yukon for many years, that the community should be more autonomous. This Government certainly believes that. We will have to wait and see what these recommendations will be. They will be reviewed at the end of April and then at the annual recreation seminar that takes place in September. It cannot be hurried, it is a process that was not done for a long time, it needed doing, and it still cannot be hurried. It should be done properly when it is done.

Mr. Byblow: For clarification, because I do not completely understand, where do the Lottery Commission monies come into the Recreation Branch funding process?

Hon. Mrs. McCall: That money is separate. It is money for recreation, so that will be taken into consideration within the recreation review. The Lottery Commission will be looked at as well.

Mr. Veale: Just a general question on the problem that community associations have had in terms of staying open for the winter. Does the Budget provided for here assure every community that they will be able to operate over next winter? We can talk about the Teslin Community Association and the problems they had. Watson Lake's are are probably a little different. Does this Budget assure there will be the operating and maintenance expenses to be operating next year until the next budget?

Hon. Mrs. McCall: It requires a change in Legislation. Until the recommendations come, the method of funding is no different than it has been in the past. The only good thing on the horizon is that this review will come up with things that I am sure will be taken very seriously, and then changes can take place. This is all the preliminary work, all the legwork, all the research and background work, and hearing what the people think. This is just the preliminary to that.

Mr. Byblow: I just want to pursue the area of the Lottery, primarily because I do not completely understand how it fits into the budgeting process or the funding process here in Government. YRAC disperses a specified amount of dollars received from the Lotteries Commission, which is received through a percentage breakout of ticket sales and so on. Where does that come into this Budget, or is it a separate line item in Government financing?

Hon. Mrs. McCall: The Lottery Commission is quite a separate thing. That money is not included in here.

Mr. Veale: Just to follow-up the question about the Community Associations, is the Minister indicating by her answer that the community clubs that were unable to operate will be in no better position, under this Budget, next year?

Hon. Mrs. McCall: Perhaps the Honourable Member would like to enlarge on that? Which community clubs is he talking about?

Mr. Veale: I stand to be enlightened, but my understanding was that Teslin, for example, closed theirs this winter. Is that what is going to happen under this Budget next year?

Hon. Mrs. McCall: Not as a result of this Budget. Perhaps the Honourable Member for Teslin would like to answer that?

Mr. Fleming: I certainly can. It was not closed on account of the Budget. It was because the people of Teslin had a couple of community clubs in there.

Mr. Chairman: The Committee will now consider Administration in the amount of \$126,000. Any questions under that activity?
On Administration

Mr. Byblow: That would not be constituted by six man-years, would it?

Hon. Mrs. McCall: That includes salary costs for one director, one clerk typist and two community recreational consultants.

Mr. Veale: I do not know whether this question is proper at this time, but I would ask the Minister for a general explanation of the cultural program and what is going to be provided in that?

Mr. Chairman: We are not there yet. We are discussing Administration.

*Administration in the amount of \$126,000 agreed to
On Community Program*

Mr. Chairman: We shall now consider Community Programs in the amount of \$330,000.

⁵⁷ **Mr. Byblow:** I would like to hear from the Minister what constitutes the Community Programming towards which this \$300,000 is spent?

Hon. Mrs. McCall: It covers personnel costs and person-years to cover the salaries for two community recreational consultants. Transfer payments include the Recreation Assistance Program provision for assistance to community recreation associations, as well as recreation grants to such special interest groups as the Skookum Jim Friendship Centre, the T.E.S.T. Program, the administration of the Elite Athlete Assistance Program. Other costs include travel costs for the consultants, operation of project coach clinics, advertising costs and program supplies and material costs.

Mr. Byblow: In the course of outlining the expenditure of this program, the Minister said there are two community consultants. When she was describing the administration, she also mentioned two community consultants. Am I correct in assuming that there are four personnel in the communities on a consulting basis, in recreation?

Hon. Mrs. McCall: Under Recreation there are four person-years, plus two swimming pool instructors. The two recreation consultants salaries are shown under Community Programs.

Mr. Byblow: I am still having some difficulty. The Minister indicated that there are four person-years in the area of consulting. That would be two listed in Administration, and two listed in Community Programming. Is it that simple, and is that correct?

Hon. Mrs. McCall: Altogether, in the Department of Recreation, there are six person-years. That includes the four people in the Department of Recreation, the director, the clerk typist, the two recreation community consultants and the two swimming pool people, who are part-time.

*Community Program in the amount of \$330,000 agreed to
On Pool Program*

Mr. Chairman: At this time we will be considering the Pool Program in the amount \$86,000.

Mr. Byblow: The full program, as I recall a couple of years ago, was a highly controversial one because of some funding withdrawal. Can the Minister tell me whether it is just the unorganized communities who receive assistance in this and, of this \$86,000, is that straight financial aid and, therefore, up to the communities to supply the manpower, or does the Department supply the manpower?

⁵⁸ **Hon. Mrs. McCall:** At this time, only the unorganized communities. This program will be considered along with changing the system to suit any community that wants to run its own pool program.

Mr. Penikett: I may be leaping in at the wrong opportunity. If I am, perhaps the Minister would take my question as notice.

We have all recently received — and I am sure the Minister, some time ago — copies of a representation from the Association of Yukon Communities in respect to recreation, and there are, if I am defining them right, three major proposals, which the Minister may be taking into account under recreation review. I wonder if the Minister would care to tell us, if she has not yet responded, when she does intend to?

Hon. Mrs. McCall: The Association of Yukon Communities' recommendations have gone, along with everybody else's recom-

mendations, to the Review Committee. They know that they will be considered at the same time. Perhaps the Honourable Member was not here when I mentioned that the AYC has a member on the Recreation Review Committee.

Mr. Chairman: I take it the question has something to do with the pool program?

Mr. Penikett: Only in the most exotic sense.

Again, perhaps the Minister may determine that she would rather answer my question another time. It has to do with a policy question arising from AYC. Some of those matters would not be within the terms of reference of the Review, particularly the question, is the Department continuing its responsibility for this program? I wonder if the Minister would be prepared to comment on that at this time?

Hon. Mrs. McCall: I think that we can discuss it later on if the Honourable Member would like. There is not very much to say, really. The recommendations made by the Association of Yukon Communities are being studied very carefully and taken very seriously. I think that so much depends on the findings and results and the recommendations that will come from the Recreation Review. We are really waiting for that sort of information to come forward before we take any steps to change things.

Pool Program in the amount of \$86,000 agreed to

Mr. Chairman: I now call a recess until 7:30 p.m.

Recess

⁰¹ *On Games*

Mr. Chairman: I refer the Committee to Page 40 to consider Games for \$81,000.

Mr. Byblow: Earlier the Minister made reference to the Canada Games and I am questioning whether that is included in this portion?

Hon. Mrs. McCall: Yes, it is.

Mr. Byblow: My notes indicate that \$30,000 was appropriated to the Winter Games for this budgetary year. Is that a correct assumption to make? Of this appropriation of \$81,000, thirty thousand is appropriated to Winter Games. Where does it show up?

Hon. Mrs. McCall: There was a total of \$35,000 for the Arctic Winter Games.

⁰² **Mr. Byblow:** On Page 42, under Canada Games in the supplementary information, there are team preparation costs appropriated for \$30,000, and a couple more hundred thousand dollars making reference to sports associations and athletes. I assume that this is what the Minister is referring to as \$35,000. Is that correct? If that is the case, how does the Minister account for the tremendous difference between the 1981-82 forecast and the 1982-83 estimate? We are looking at something like a several thousand percent increase.

Hon. Mrs. McCall: We cannot figure out what the Honourable Member would like to know. Are you looking at Page 42?

Hon. Mr. Pearson: The Arctic Winter Games is scheduled to happen every other year. As a matter of course there are no Arctic Winter Games scheduled for this Budget year; however, there are Canada Games this year.

Mr. Byblow: That answers the question. The Canada Games offsets the Winter Games in this budgetary year compared to the other and the net result is a six percent decrease in funding on this line item.

Hon. Mrs. McCall: That is right.

*Recreation in the amount of \$81,000 agreed to
On Cultural Programs*

Mr. Chairman: The next item is Cultural Programs for \$8,000.

Mr. Veale: Just an information question from the Minister: what is this for? Perhaps she could advise why it is not in the Heritage and Culture Department?

⁰³ **Hon. Mrs. McCall:** It is a break-out of our Community programs. It had been, as I said in my preamble, in Operation previously. We have made it separate so that it will be treated separately from now on.

Mr. Veale: Could you be specific on what it is for?

Hon. Mrs. McCall: Mostly for the touring people, for the community and for the schools, such as the Huggett Family.

*Cultural Program in the amount of \$8,000 agreed to
On Advisory Committee*

Mr. Chairman: We will consider the Advisory Committee in the amount of \$184,000

Mr. Veale: Is the increase in that particular item primarily due to travel costs and *per diems* relating to the review that is underway?

Hon. Mrs. McCall: The \$22,000 extra was to the Yukon Recreational Advisory Council.

Advisory Committee in the amount of \$184,000 agreed to Recreation in the amount of \$815,000 agreed to On Advanced Education and Manpower

Mr. Chairman: I will refer Committee to Page 45 on Advanced Education and Manpower in the amount of \$4,465,000. Is there general discussion on the program itself?

Hon. Mrs. McCall: I am going to give a bit of a preamble to hopefully explain things clearly and save many questions. This program is to provide the funds for adult programs throughout the Territory. The majority of the funds are expended through the Vocational School. Also, the Manpower planning branch of the Consumer and Corporate Affairs has been placed back in the Department of Education.

The slight increase in the 1982-83 Budget over the 1981-82 level is due to the fact that the Federal/Territorial/Provincial negotiations for funding of adult programs is still very uncertain. The *Adult Occupational Training Agreement Act* will not be extended again. The Federal Government wants to introduce a new Act to reflect the changing times. While this is good in principle, negotiations to date have not yielded an agreement. Funding for programs from April 1st, 1982 to August 31st, 1982 will be provided under an interim agreement. After that the new *Training Agreement Act* is to be in place.

To date, the details of the *Training Agreement Act* are very vague, to say the least, and, until we know the specifics, it would be irresponsible to project all types of expenditures without being aware of the recoveries.

Hon. Mrs. McCall: The Department has been mandated to continue to pursue funding for courses needed by Yukoners and to provide these courses over and above the programs anticipated, provided the Federal Government will support students in the courses. It is an extremely unsettling experience not to be able to have reasonable assurances of available recoveries which we depend heavily upon. In addition, various vacancies have occurred in the administration of the Advanced Education Manpower Branch. Positions in both the department and the school have been filled on an acting basis. In the very near future the positions will be filled on a permanent basis in such a way to hopefully prevent the reoccurrence of this situation.

The Department is working closely with top individuals in the Alberta Advanced Education Manpower Department towards establishing an organizational structure with a complement of personnel to assist in stabilizing our situation in the immediate and long-term future.

The overall increase in this program is less than the anticipated inflationary increases due to the uncertainty of the new agreement, and thereby a reduction in the number of programs until a new agreement is finalized. It is anticipated that the Apprenticeship Department of this branch will grow slightly; however this will not be known until the total effect of the mine lay-offs is realized. The Manpower Planning and Development Department is to be increased by one person-year in recognition of the importance of determining accurate data on our labour force so our training can respond quickly.

The Women's Bureau: while a part of this program for budget purposes, will report to the Deputy Minister, this Bureau is to change its mandate to become an aggressive advocate of women's rights in the Territory.

Mr. Byblow: We spent some considerable time on Thursday discussing this particular branch of the department and I thank the Minister for the explanation just afforded, which did answer a number of questions raised on Thursday.

I have a number of questions. I will put them one at a time instead of making a general commentary.

In the recoveries, and I did not understand this too clearly from the Ministers comments, we are recovering what appears to be \$800,000 less under Advanced Education and Manpower this year than we did in the year 81-82? Could we have an explanation of why there is an \$800,000 smaller recovery from the Federal Government at a time

when their programming is stepping up fiscally, as well as in actual programs being delivered?

Hon. Mrs. McCall: This is what we anticipate getting. We cannot help what they are doing, as you know.

Mr. Byblow: I do not understand. I need a little more explanation. Why is \$800,000 less being recovered from the Federal Government in light of their recent announcement of stepped-up fiscal injection into the Manpower training component across the country?

Hon. Mrs. McCall: They are saying this, but until we know exactly what it is, this is what we are projecting. We have no way of knowing for certain.

Mr. Byblow: I will ask one question, and the previous Minister can elaborate if he wants. How does the Territorial Government recover the monies that it does recover from the Federal Government, from the Manpower component? Is this strictly through the seats that are bought in the Vocational School? Or is it through the various programs that are put in place as lump funding?

Hon. Mrs. McCall: Through the seats that they purchase.

Mr. Kimmerly: In general debate on this, I would like to ask about the Resource Corps. I would like to refer the Minister to my question about the 1981-82 Supplementary, and the difference between the 1981-82 estimate and the 1981-82 forecast. What portion of the Supplementary Estimate is attributable to the Resource Corps?

Hon. Mrs. McCall: We over-expended by \$700,000 in the Department of Education. Our total recoveries from the Resource Corps were \$613,000.

Mr. Veale: The Minister made one comment about a more aggressive Women's Bureau. Does the Minister, as a general proposition, subscribe to the philosophy of equal pay for women for work of equal value?

Hon. Mrs. McCall: Indeed I do.

Mr. Veale: On the Advanced Education and Manpower recovery, that would not be because it is only a six month recovery that you are putting in there would it? You are budgeting for the 12 months there?

Hon. Mrs. McCall: That is our anticipated recovery for 12 months.

Mr. Chairman: We will proceed with the activities in the Department. We will start at the \$172,000 for administration.

On Administration

Mr. Byblow: We have a decrease of eight percent in funding under Administration; in manpower, we have an increase of six man-years. Earlier the Minister, in debate on the general vote, said that a person was being seconded from Alberta to head up the Vocational training structure. I gathered that that person was being appropriated into the administration portion of this Budget — not this administration, but administration in general. Does this designate a decrease from existing administrative man-years?

Hon. Mrs. McCall: No, those added years are not in the Administration; they are in the Manpower Department further down. Administration consists of salary costs for administrative headquarters staff, including the Deputy Minister, Advanced Education and Manpower. Otherwise, I think that is it.

Mr. Byblow: Has the increase of six man-years in the general Advanced Education and Manpower vote been received through the transfer of the Department of Manpower? In other words, is that the result of six man-years that came along in the departmental shuffle?

Hon. Mrs. McCall: If the Honourable Member will look on Page 44, there are four man-years under Manpower, and one for the Women's Bureau. Also, there is one under Adult Education for the Correctional Institute.

Mr. Byblow: If there has been no decrease in Administrative personnel, I do not have an explanation for the eight percent decrease in funding.

Hon. Mrs. McCall: That is for space rental which has now been transferred to Government Services.

Administration in the amount of \$172,000 agreed to On Apprenticeship Training

Mr. Chairman: Apprenticeship Training in the amount of \$158,000.

Mr. Byblow: This is the program that both the Government Leader and the Minister, in earlier debates, indicated has been a stepped-up

program. I do not completely understand, or see clearly, how it has been stepped-up, aside from the fiscal injection. This is a program that works in conjunction with the Canada Employment Centre and is employer-related training. What is the type of programming that has been stepped-up under this particular vote to comprise the increase in funding?

Hon. Mrs. McCall: This includes two present permanent staff and one new contract position. Some of the increases are due to some program expansion and price increases in materials, et cetera.

Mr. Byblow: I am curious about the actual program increase. I know what has taken place on the apprenticeship side with respect to my community and it is a pretty serious situation. The apprenticeship programming has been virtually cut by the lay-off situation at the mine.

Where is the programming in the Territory being stepped-up under apprenticeship programming which is inter-related with the Canada Employment Centre? We have had the assertion that this is an injection of funding to step-up programming in a time of need. I would like to know where this is taking place?

Hon. Mrs. McCall: Cyprus Anvil is not the only place where apprenticeship programs have been going on. There is an increase of 52 percent altogether, as you can see, and that is throughout the Territory.

Mr. Graham: I think that you also have to remember that we have increased apprenticeship training programs in Yukon, such as the third year level for Heavy Equipment Mechanics. These no longer have to be taken outside for two months at some institute of higher learning in B.C. or Alberta. We are also extending apprenticeship training in some areas such as carpentry and other related areas, all of which require a certain amount of time, usually two or three months of training at the vocational school. We are picking up the tab for all of these now, where, previously, we sent those people outside for two months to a B.C. vocational school. We are now offering the programs here in Yukon.

Mr. Byblow: That is what I was seeking — where this increased funding is being spent. Obviously, it is being spent to retain the apprenticeship people in the second and third year theory sections of their programs. In previous statements by the Minister, there was an indication that a number of new trades would be designated under the *Apprenticeship Training Ordinance* in the near future. This would be the most appropriate time to enquire about that. It said in the last Annual Report that there would be something taking place. That Annual Report covers the fiscal year period of exactly a year ago. I am curious as to what is happening in this.

Hon. Mrs. McCall: There is nothing conclusive at the moment. That is still under discussion.

Apprenticeship Training in the amount of \$158,000 agreed to On Adult Education

Mr. Chairman: We shall now consider Adult Education in the amount of \$3,903,000.

Mr. Byblow: This is where all the money is being spent so we should not gloss over it.

I would like to know what increased programming, if any, is taking place in the Adult Education component from this branch? Are there increased courses being set up in the outlying areas? Are there more courses offered at the Vocational School? Has it been the result of courses that have been in demand? Has it been at the price of others that are no longer popular? We are spending nearly \$4 million here. I want to know a little more about it.

Hon. Mrs. McCall: This is dependent upon what the Federal program turns out to be, and what we do get from that program. It is remaining fairly constant, as the Honourable Member can see. There is very little change here. These costs include personnel costs: all staff attached to the Yukon Vocational Training Centre, including administrative staff, course instructors and staff attached to the Resource Corps. Other costs include transportation, freight, advertising, costs for contracted courses, rental of buildings for courses held in communities, rental of office and course operating equipment and vehicles, rental of instructional satellite receivers, utility costs for building operation, cost of office supplies and services and cost of sundry supplies and materials.

Mr. Byblow: Extracting the information under Allotments of Personnel, is it fair to say that of that \$4 million dollars being spent under Adult Education, that at least three-quarters of it is for personnel costs — that is for the personnel related to instruction?

Hon. Mrs. McCall: Salary costs for all administrative and instructional staff are \$2,281,000.

Mr. Veale: If there is a drop of \$800,000 in terms of the recoveries that the Department is going to receive for Advanced Education and Manpower, where does that show up on the Estimates that we are looking at? I do not see a drop of anything near that magnitude. In fact, there seems to be increases in each of the line items.

Hon. Mrs. McCall: If the Honourable Member will look at the bottom of Page 46, the difference is shown there under Advanced Education and Manpower. Are you asking where it is in the Budget?

Mr. Veale: It seems to me that you are losing that amount of recovery. The normal recovery that one would perceive is down \$800,000. From where are you going to get the difference to have the increases that we have just been talking about in expenditures?

Hon. Mrs. McCall: From General revenue.

Adult Education in the amount of \$3,903,000 agreed to On Manpower

Mr. Chairman: We will now consider Manpower, \$176,000.

Mr. Byblow: What manpower came across in the internal transfers?

Hon. Mrs. McCall: Four person years in Manpower on Page 44, and one for the Women's Bureau. There is one new person year under Adult Education as a Corrections Instructor.

Mr. Byblow: So the net result of this portion of the budget is an increase of one man-year? The rest came along with the transfer?

Hon. Mrs. McCall: Yes.

Mr. Byblow: Realizing that it is not a very large amount in comparison to the previous line item, what is the responsibility of the Manpower Branch under this Department?

Hon. Mrs. McCall: Our intention is to re-establish this important research and planning capability in cooperation with Adult and Continuing Education. Initially, the Manpower Planning Group will focus on manpower development opportunities on the horizon, including both employment and training opportunities, and continuing efforts to provide local residents with access to projects such as the pipeline and capital projects funded by this Government.

In conjunction with major changes in Federal manpower policies and programs, we will be evaluating changes and determining the means by which Yukon can benefit most significantly. Manpower and Training will work in cooperation with the Women's Bureau, Health and Human Resources, among other Territorial agencies, local industry and labour representatives, Yukon Indian organizations, and others, to develop the labour market information base necessary for the determination of required occupational training and adult education courses.

Mr. Veale: Would the Minister advise what the Manpower section will be doing for the employees at Whitehorse Copper who will have no jobs at the end of August, 1983?

Hon. Mrs. McCall: The branch will be working with the unemployed for training and retraining, and relocation.

Mr. Veale: Is the branch involved in that process now, now that we know that it is coming to pass?

Hon. Mrs. McCall: As the Honourable Member knows from the document that he found mysteriously on his desk — which came from the Department of Education — this Department officially transferred as of April 1, so we have not had a lot of time to do very much yet.

Mr. Byblow: I would have thought the previous Minister would have handed it over on a platter, fully functional.

One of the purposes in previous discussions of the Department of Manpower — and I believe this was at the time the transfer was announced — was that the resources of the Manpower section would be to research, analyze and to identify future labour markets as they become essential. Recognizing what the Minister has just said, that it is going to investigate the employment opportunities on the Beaufort and other projects and it is going to examine the local resident opportunity in job projects, I would like to ask the Minister how the Department is structured to deliver this particular service. In other

words, what is the Department or section doing to research labour needs of the Yukon and deliver some estimates and projections for its own purpose?

Hon. Mrs. McCall: We do labour market surveys in the Department. We are seconding this particular expertise from Alberta, and we will have the individual in place by May or June.

Mr. Byblow: I take it that this secondment from Alberta is not only going to head up the adult education apprenticeship training, but it is also going to head up Manpower? Is that a correct assumption or is this, now, another person we are talking about?

Hon. Mrs. McCall: It is one branch, and he will be the Assistant Deputy Minister in Advanced Education and Manpower. He has that particular special expertise.

*Manpower in the amount of \$176,000 agreed to
On Women's Bureau*

Mr. Chairman: We shall now consider Women's Bureau in the amount of \$56,000.

Mr. Kimmerly: I would invite the Minister to make a little speech about this particular amount. In response to questions during Question Period last week, the Minister announced that there might be a Ministerial Statement, or something like that, this week. It is unfortunate that that did not come prior to the Budget debate so we could consider all of the good plans that the Minister has and relate them to this sum of \$56,000.

What is the \$56,000 going to be spent for, and why does she make the statement that the Women's Bureau is going to be a new, aggressive branch? I have contacted the representatives of local women's groups in the last couple of weeks and there seems to be a fair amount of confusion as to what women's programs are going on, and what the Women's Bureau is doing or is planning to do. There is obviously a change. Would the Minister clarify, for those interested, just what is planned and relate that to the \$56,000 to be voted?

Hon. Mrs. McCall: I thank the Honourable Member for his offer to have me make a speech. I think that everyone has heard me go over this many times.

The Women's Bureau was transferred on April 1, along with Manpower, so I am not prepared to say exactly what they will be doing but we have some excellent plans for the Department. We will, of course, be forming the advisory committee which is something that I have been hoping would come about for a long time now. This is going to be a very effective mechanism and something that will advocate all sorts of things that women have been waiting for.

There will be a voice within Government. I am sure that there is confusion out there as to exactly what the Women's Bureau is doing. The Women's Bureau has been used as a research vehicle within Government and has not had a high profile.

To begin with, and of course it has only been five days since we have had it in the Department, the Women's Bureau is answering to the Deputy Minister, and forming an advisory committee. Those two things are a good beginning in raising public awareness of women's problems. That is going to be a large function. There will also be a consulting function, and a high profile within the Government building so that women know it is there and can go to it. They have not had that before.

The original mandate will be followed. The reason that the Women's Bureau was formed will be followed. I think that that was lost sight of in the last few years. That is about it. We do not have our plans formed. We are just right in the middle of them.

Mr. Kimmerly: What is the \$56,000 for? What will that be spent on?

Hon. Mrs. McCall: That cost covers the salary for the Director of the Women's Bureau. Other costs are travel, printing of pamphlets, general advertising, developing and delivering informational and educational programs, some research, and general program supplies.

Mr. Kimmerly: What proportion of the \$56,000 is for a salary cost?

Hon. Mrs. McCall: That is \$40,500.

Mr. Veale: This touches on the Vocational School. Could the Minister assure the Committee that there will not be any cut-back on the programs directed specifically towards women at the Vocational School in 1982-83?

Hon. Mrs. McCall: I can assure the Member that it is not part of my plans for the Women's Bureau.

Mr. Byblow: After having gone through each one of the items under this Branch, I would like to offer an observation before we clear it completely.

I would have expected something a little more revealing, progressive and complementary to the advanced education and manpower needs of the Territory to be delivered and announced in this portion of the Budget. What we have here is essentially the same amount of spending in the Adult Education and Manpower area with no clearly shifted thrust or direction of the responsibilities of those two sections.

We have \$54,000 increase under Apprenticeship Training that is doing more than increasing the Territorial training component in apprenticeship programs. In the Administration section, there is a *status quo*. We do not have, as I felt should have been delivered under this portion of the Budget, some increased directional thrust, some increased addressing of the employment problems we are facing, the industrial needs of the Territory as identified and lobbied for. We stand not to have improved much more in this area in this year than we have in the course of the past year.

Hon. Mr. Lang: I would just like to make a few observations in view of the obvious partisan statements that the Member opposite is making. I think if the Member refers to his Budget, as opposed to referring to statements he has read in the newspaper, and takes a look at the success of the Vocational School, it is fairly evident in the vocational courses offered throughout this Territory — which the Member indicates are not being offered — there were 1,787 students, between the Federal and Territorial Government, through the courses supplied throughout the Territory, 1,876 students taking various courses at various times of the year for various lengths of time.

It would seem to me, in a Budget of roughly \$4.5 million dollars in projected costs for vocational-type courses being offered throughout the Territory, the taxpayers of the Territory are doing very well in respect to addressing what we, on this side of the House, perceive to be a very real need that has to be filled. The Members opposite say, "How much money have you got in there; what are you going to do with it?" They never say how much they would spend.

When I take a look at that side of the House, and from the little bit I have managed to ascertain in respect of the comments that have been made about the various establishments and votes here, we have not even gotten past Education and I figured we would have to have a five percent sales tax. We have 14 more votes to go through, and when I take a look at these so-called managers or critics across the way, it scares me when I hear what they would do if they were in the position of the Minister of Finance and were bringing down a budget.

Take a look at the vocational training programs that started out three years ago, and where we are today — especially in view of the fact that we have come forward with the Mobile Unit that is going around the Territory offering various courses. We have very fine school facilities in various southern communities such as Watson Lake where we are offering night classes.

I know that some Members across the floor do not travel much. I can see why. I do have the opportunity to go around the Territory, and a lot of people comment to me about the courses being offered today compared to what they were three or four years ago. The Department of Education, through the Vocational School, has been doing a very admirable job in decentralization, disseminating the necessary courses throughout the Territory, which is in everybody's interest in this House.

Mr. Chairman: That sounded like general discussion to me. That was supposed to take place before we got into the various activities in the department; however, we are back to Women's Bureau.

Hon. Mrs. McCall: I had thought that we had almost come to the end of that. I would like to draw the Members' attention to Page 45 again, which was a summary of the changes. In this year of restraint I would just like to say as a final comment that we feel we have come forth, in view of the Federal Government's heavy hand in our affairs, with a very responsible Budget.

Mr. Byblow: Despite the ill-timed outburst from the other side a moment ago, I will try to remain controlled. I will point out that the Honourable Member did not address any one of my observations with

respect to the labour needs and manpower needs of Yukon. I repeat the observation that the Budget is basically *status quo* or reduced, except in the area of apprenticeship training which is a recoverable item. My allegation still stands. This is not a Budget that addresses a very critical aspect in our Territory today with respect to employment and training.

*Women's Bureau in the amount of \$56,000 agreed to
Advanced Education and Manpower in the amount of \$4,465,000
agreed to*

Mr. Chairman: You will find the supplementary information on the next two or three pages. The Chair does not put the question to this information; however, if you would like clarification of any one of them, you can ask the Minister. Otherwise we will carry the total for the whole Department.

Mr. Veale: On Page 47, is the grant or contribution to the Friendship Centre referring to Skookum Jim? Is it programming relating to justice at all, or strictly programming for the centre itself?

Hon. Mrs. McCall: For the Skookum Jim Friendship Centre.

Mr. Byblow: On Page 46 in student accommodation as well as recreation, I am not clear on the nature of recovery by which these figures are determined. In other words, how do you acquire a recovery on recreation and student accommodation?

Hon. Mrs. McCall: Student accommodation is recovered from the parents and recreation is the Skookum Jim Centre.

Mr. Kimmerly: On Page 46, there is a recovery figure after Advanced Education and Manpower substantially below the 1981-82 forecast. In the 1981-82 estimate, the figure is 1,670,000. The 1981-82 forecast is almost a million dollars over the 1981-82 estimate. I wonder if the Minister would explain that difference.

Hon. Mrs. McCall: We did explain that before. It is the Resource Corps and the reduced number of courses until we hear from the Federal Government.

Mr. Veale: There is an elite athletes' program at the bottom of Page 47 and then on Page 48 there is special training assistance. What is the difference between those two particular programs?

Hon. Mrs. McCall: Special training assistance is for the athletes who qualify for the Games. Elite athletes are real champions, such as Monique Waterreus.

Mr. Byblow: The first item on Page 47 refers to the transfer payment to the CYI for the delivery of the native languages program, yet when we talked about the native languages program in the Administration portion of the Budget, we talked about \$317,000 that would be appropriated. \$233,000 is a transfer to CYI. That leaves something in the order of \$85,000 being expended on native language programming by the Department. Is that identified for a man-year? Why is the Department retaining a portion of the funding under this program and transferring the majority of it to the CYI?

Hon. Mrs. McCall: The difference is that there are two man-years missing from here that are in Administration, over and above that.

Mr. Chairman: If there are no further questions on the Supplementary Information, is the Committee prepared to carry the total amount of \$27,409,000?

Education agreed to in the amount of \$27,409,000

Mr. Chairman: I will call a brief recess at this time.

Recess

Mr. Chairman: I will call Committee of the Whole to Order.

We will consider the Department of Consumer and Corporate Affairs. If you will note, there is a stranger in the House. He is the Deputy Minister, Mr. Spray.

On Consumer and Corporate Affairs

Hon. Mr. Tracey: There has not been much change in Consumer and Corporate Affairs except for one program which I instituted: the Administration Branch for the Public Utilities Board because of the fact they were not being addressed in the manner I felt they should be. The other was the transfer out of the Department of the section on Manpower dealing with training and research. Other than that, there

has been very little change.

There has been a reduction in Administration because of the space rental and the transfer over of the Education Officer from the Workers' Compensation Board, which resulted in an increase in the Workers' Compensation Board money. We are still working on areas such as computerization of Motor Vehicles and Personal Property Security that will be brought in in June. Other than that, it is the same old department.

Mr. Veale: I could not agree more. There has not been much change. It is the same old department, particularly on the question of enforcement. I have never raised this point before but I would like to get onto it tonight: the fact that the department is simply an information service instead of a service that not only gives you the information but also provides you with the backup to go to the proper legal conclusion if that is necessary. It is a very unfortunate thing when a Government, even a Conservative Government, does not want to protect the rights of individuals.

The greatest disappointment in this whole thing is the failure of the Department to bring forward Human Rights Legislation. That has to be the biggest hole over the last three years. Of course, we cannot blame the Minister for the entire three year period, but that Legislation is something that we are sadly missing and I would love to hear a rebuttal this evening telling us that it is going to come down this Session. It is a badly needed piece of Legislation.

I am also very disappointed that there is no *Labour Standards Ordinance or Employment Standards Ordinance*. We realize, of course, that we just completed some work on that. My feeling was that it was far better for the Wildlife Committee to be dealing with a piece of legislation than to deal with a Green Paper and then have to wait another six months before the legislation is brought down.

The Occupational Health and Safety Green Paper, of course, turned out to be a complete fiasco. We were unable to have any real and substantial input to that in order to even come back with any recommendations to the Department. My feeling would be that it would be far better just to have the Department present its legislation, put the legislation to a Select Committee, if that is the appropriate route, and have it dealt with so that when we come back to the House we are coming back with something substantial for the people of the Territory.

It seems to me that the greatest increases in the entire Department are regarding the Transport Public Utilities Board and the Electrical Public Utilities Board. Those are areas where we are anxiously awaiting the review that they are conducting. I am surprised that the Minister did not mention those as the areas where his Department is moving forward.

Hon. Mr. Tracey: Obviously, the Member was not listening. I just finished saying before I sat down that that was the area where we had moved forward the most. He was too busy trying to think up another argument for enforcement.

The Department has done a lot of work other than the changes to the Transport Public Utilities Board, although there has been very little change in it. That is why I said it was the same old Department. It still serves the same function that it has been serving for years. There has been a major amount of work done in the area of the Public Utilities Boards, mainly because we were fast-reaching the point, especially with the Transport Public Utilities Board, where we were having nothing but a constant hassle. We were not looking after the people or the truckers. That called for a review and that review is being done. It is fairly well completed now. There is about another week or so to go and then the review will be pretty well wound up for this year.

There have been major changes in licensing; we have gone to the commodity system. There will be more changes.

In regards to the Electrical Public Utilities Board, it has been beneficial for them in that they have somebody that is there working at all times.

I should mention, also, that we have an Enforcement Officer. That Enforcement Officer, up until this time, has been working with the Transport Public Utilities Board in order to become fully knowledgeable of government policy so that when he does go out to enforce the Ordinance or to educate the scale operators, he will know exactly what he is dealing with.

18 There has not been a significant increase in the amount of work that Labour Standards had to deal with. All in all, it has been pretty well carrying on the same functions that the Department has in previous years.

Mr. Byblow: The Minister need not give any detailed analysis as I suspect that this will come later during debate of the report, but during the Public Accounts Hearings this past Winter, a number of recommendations emanated from that committee with respect to Consumer and Corporate Affairs. The recommendations related to the objectives of the Department and to the enforceability of the legislation under its purview. I recall considerable time spent in Committee dealing with statistics and follow-up work that ought to have been kept, and some recommendations relating to performance indicators of the Department.

Could the Minister indicate what he proposes to do with respect to tidying up those few loose ends that came out as a result of the Public Accounts Committee investigation?

Hon. Mr. Tracey: I have just consulted with my Deputy Minister. He has that Report and he will be studying it. We will certainly be implementing the recommendations of the Public Accounts Committee wherever we can.

Mr. Byblow: When we were debating the previous establishment, the point was made that four man-years were transferred when the Manpower Branch was transferred over to Education. If that is correct, I am assuming that the Manpower breakout provided in this establishment is such that the four transferring out ought to have created a manpower figure of 26.5 man-years. With the creation of the Utilities Boards component, there should have been an increase of an additional three, resulting in the 29.5. Is that a correct analysis of the manpower breakout?

19 **Hon. Mr. Tracey:** There were four man-years in the Manpower Department. Only two of those were transferred back to the Department of Education. We kept two man-years in Consumer and Corporate Affairs and we transferred out the Women's Bureau position and the Director of Manpower. We kept two because of our work on employment standards and occupational health and safety. We would not have the manpower to be able to work on those without the additional man-years so we only transferred two man years out to the Department of Education.

Mr. Byblow: I will have to review *Hansard*. I was certain that the Minister, in the previous establishment, indicated that four man-years came over with that department but I could stand corrected. From what the Minister has said, if only two man-years were transferred over to education, then two stayed in this branch. That ought to have reduced the man-years to 28. The increase of three in Utilities should have placed it at 31, yet we have a manpower breakout of 29. I do not quite understand the manpower juggling taking place here.

Hon. Mr. Tracey: There were two man-years transferred out in manpower. There was one man-year transferred back in because of the education officer coming over from the Workers' Compensation Board. We then cut two casual person-years, which brings us back down to our number of 29.5.

Mr. Byblow: Then all I do not understand is the three man years assigned to the Utilities Board. Are they part of the general component?

Hon. Mr. Tracey: The three man-years are part of the Utilities Board. One of those man-years was already a part of our department. They are the secretary and the enforcement officer.

Mr. Penikett: Since we are in general debate I would like to ask the Minister a very general question and I will preface it by a comment. It is perhaps related slightly to the question of enforcement which has been debated, but it is also related to the departmental objective which, since the days when the department was the territorial secretary department, has considerably narrowed its scope. Now it finds itself with a fairly complicated structure in that it has a number of functions and a lot of people from middle management up. When one is trying to mentally imagine the organizational structure of the department, it seems there are quite a few people in the department who are supervisors or managers who do not supervise many people — perhaps one or two. That may be in the nature of the work the department does but I would like to ask the Minister if he has any concern about the numbers

of persons in the department and whether he has had any apprehension about whether it is at all top heavy in terms of management rank personnel.

20 **Hon. Mr. Tracey:** Yes, I have looked at it and I do not believe that we are top heavy. I think we have to realize that we need a certain capability in the personnel that administers some of these functions, such as the Utilities Board or the Consumer Department. We need a certain level of personnel regardless of whether they are supervising a large or small department. That level is there and consequently we have to pay those people at that level. It is not that they are management for management's sake.

Mr. Byblow: I still have some confusion surrounding the man-years component. In the original estimates of 1981-82, the estimated man-years was 27.5. When we went through the Supplementaries the other day we asked why the \$37,000 was being allocated in the Supplementaries. It was brought to our attention that that was the creation of a secretary and an officer related to the Utilities Board. That brought the component up to 29, yet the forecast reads 30. We have had the explanation from the Minister about how two of those positions that belong to Manpower did not get transferred to Education. That brings me back down to 27 from the 29 because I do not know where that additional person is in the forecast. If the Minister has the information to make a long story short, what is the breakout of the man-years in this Department? How many are officers in Ordinance Administration; how many are Administrators; how many Clerk positions are there? Perhaps that will answer the question and we can leave it there.

Hon. Mr. Tracey: We have five Administrators: Labour Services, Motor Vehicles, Corporate Affairs, Consumer Affairs and Utilities Board, plus the Deputy Minister. The rest are either Officers within the Department or they are secretarial staff. A lot of them are in Motor Vehicles and in Business Licences.

Mr. Veale: Some of the material anticipates that there is going to be a substantial decrease in wage complaints in 1982-83, assuming the proposed new legislation is enacted. Is that legislation coming in this Session? If not, how will that legislation have any impact on the number of wage complaints anticipated?

21 **Hon. Mr. Tracey:** No. Certainly that legislation could not come in this Session. We had a Green Paper in here to try to get public feedback on what the public expected. We have done that. Now we have to draft the legislation. Contrary to what the Member says, once we draft legislation the Government's policy is set. What we try to do with the Green Paper is throw out ideas so that we could get feedback so that we would not have to have rigid legislation drafted that the Government felt it would have to support. We try to get the public feedback ahead of time. That necessarily precludes our writing the legislation for the same Session in which we get the report.

Mr. Veale: Assuming that that legislation is not coming until the fall, after the major labour part of the year, why are we assuming a substantial decrease in wage complaints?

Hon. Mr. Tracey: One reason why we would assume a decrease in wage claims is because the economy of the Territory is down, so naturally we are looking at fewer employers and fewer employees.

Mr. Veale: The only comment that I have to make is that I wish they would say the same thing about their revenue projections.

Mr. Penikett: I wanted to pick up on exactly that point. I have taken a look at the past year's revenue projections for this Department and I note that we have had a fairly significant amount of revenue coming in over the original estimates for 1981-82 in motor vehicles licences and permits. When you look at the figures for business licences and professional fees, perhaps that was not so great from one year to the other.

The Minister might not wish to answer detailed questions about revenue now, but I would be interested if he would indicate in general debate the basis for the fairly sharp increases in revenues which he is projecting for the Department this year. If he is not prepared to do that now, perhaps he would like to wait until we get into detail on the particulars. If vehicle licences and registrations have anything to do with population, which I suspect they do, then I think that it would not surprise me at all if revenues in 1982-83 were down over 1981-82, rather than having the significant increase which is forecast here.

22 Mr. Byblow: In a quick review of the program objectives as outlined on Page 54, there seems to be quite an emphasis with respect to Consumer Services. When we review the Consumer Services portion of the budgeting, it is a hold-the-line portion of the budget with Occupational Health and Safety receiving the hefty increase. As I recall from the discussions during the Public Accounts Committee meetings, it is an area that the Department spent considerable time debating in terms of its services. If Consumer Services is such a large portion of the golden objectives of the Department, ought it not follow that there be some stepped-up financing in that area? What was the criteria on which the Department decided to hold the line in that area?

Hon. Mr. Tracey: There has not been any "holding-the-line" in Consumer Services. Consumer Services has tried to handle every complaint that has come to them and I think they have done a very adequate job of handling complaints. We have a significant number of complaints and I think everyone leaves there fairly well satisfied.

The big increase, as you say, is in Occupational Health and Safety. The reason why you see the program objectives emphasize Consumer Services is because we are working on the *Landlord and Tenant Ordinance*, as well as the *Labour Standards Ordinance* — things that deal with people — so we have highlighted the Consumer Services in the program objectives. That does not necessarily mean that we have allowed a significant increase in money because we have not. We are doing a lot of that work in Labour Standards and the Occupational Health and Safety section.

Mr. Chairman: I would like to refer Committee Members to Page 54. We will be considering Consumer and Corporate Affairs in the amount of \$1,027,000. We will begin with general discussion on the program itself.

On Consumer and Corporate Affairs

23 Hon. Mr. Tracey: This activity is mostly salaries. One position was transferred from Motor Vehicles to Administration, resulting in a salary increase. There is also funding in here of \$31,500 for the Ministers of Consumer and Corporate Affairs Federal-Provincial meeting that will be held here next fall. That, with the increase in salary, has meant the increase in the Administration. There is also a decrease of approximately \$40,000 for space rental that does not show up there. There is \$4,500 in Administration that has been added in there for travel, which was previously shown under each individual program activity. That is basically what we have in the Administration section of that Department.

Mr. Kimmerly: I would like to preface my question with a general remark, specifically on the Consumer Services line as it relates to other lines in the whole program. I think it is appropriate to do it at this stage. The Minister has made statements recently about enforcement of some legislation and a Government policy to specifically not enforce some other legislation. It is fair to observe, in my view, that the legislation which is not being enforced is the consumer legislation, and the legislation which is being enforced is other licensing legislation and the like. It is the consumers who are suffering from the lack of Government carrying out its responsibility in this area. I would refer to the program objectives under Consumer Services — the second dash — and it says to "provide service to the business community and consumers in resolution of disputes". It goes on to say "and education with respect to their obligations in the marketplace." The Minister just said that there are many complaints received by the Department and that the complainers go away happy. I say to the Minister that that is not the case. Many of those complainers come to us after dealing with the problem, especially now in the landlord and tenant area. The "resolution of dispute" objectives are not being carried out well and the fault is with the Legislation and with the approach of the Administration or the policy of the Government to not enforce the existing legislation.

24 I would refer to Page 55, "For information only" and the explanation of changes where it talks about administrative and support staff to the Utilities Board, which have assumed more active roles in carrying out their legislative mandate. Well and good. I would understand that the Minister knows something about that area as I understand that he used to be on those Boards and he would know their problems. There are problems in the area of consumer services for which Members on

this side set a greater priority. It is a greater need to the consumers of the Territory that they are protected in the marketplace as their economic powers are substantially less than other regulated bodies, such as, for example, NCPD and the Electrical Public Utilities Board.

Could the Minister explain the increases in the various lines in this program, some of which are attributable to inflation and salary increases? However, on the consumer services there is exactly the same amount of money to be voted. Given the inflation rate and the increase in salaries, is that not an indication of decreased service in the year to come?

Hon. Mr. Tracey: I would like to comment that probably 90 percent of the laws that this Government writes are for consumers of one type or another. To pick out a couple of Acts and say that the Government is not enforcing them is not really true. This Government, exactly as it says in our Program Objectives, intends to help to mediate and settle those disputes. We do not feel that it is the responsibility of the Government to take everyone to Court. I think that the Members across the floor are always talking about consumers. The landlord, for example, is a consumer too. He warrants protection as well. Regardless of what the Leader of the Opposition says, "that landlords are around for tenants," is not true. The landlords are there because there is a service that they can sell and they sell it. The consumer buys it because he needs it. The Government tries to mediate and settle a dispute amicably between the people. If they cannot do that, then it is up to the consumer to take the landlord to Court.

25 Regardless of whether the Members across the floor feel that we should be doing that, we do not think that we should. We do not think that a bureaucrat or a public servant who is in that department should sit there as judge and jury. That is exactly what you are asking us to do. I am not prepared to do that, and none of my colleagues are prepared to do it.

In regards to Consumer Services, yes, we have cut back on some. We have increased the Consumer Education portion, because we feel that that is where the necessity is. We try to show them what the laws are and what their advantages are. That is where we feel that we can do the most good. Rather than sit there and wait for the people to come and complain, we try to tell them what their rights are ahead of time so that we do not have to have all of the people coming into this building all of the time. We are going to try to educate them.

Mr. Veale: I am surprised to hear the Minister say that they will mediate disputes up to the point at which the person who may have committed the offense will not go any further and then the Government tells them to go out and do their thing according to the law. I find that position to be incredible and I would ask the Minister if he would take out the word "protect" in the program objectives for Consumer Services. There is no protection at all. The only protection is that they will listen to you. There is no protection when it comes down to the bottom line.

Mr. Kimmerly: The Minister stated about Consumer Services, in response to my question, "Yes, we have cut back on some." Cut back on exactly what?

Hon. Mr. Tracey: We have cut back on licensing, medical professions and travel. All of that money will be going towards the education part of the Consumer Services.

Mr. Kimmerly: Are there any things other than licensing, the *Medical Professions Ordinance* and travel which are cut?

Hon. Mr. Tracey: Yes. We have cut grants to Consumer groups by \$3,000. As I have said, we have cut most of the travel funds out. We are going to concentrate on education and then we are going to set up the mediation function in the *Landlord and Tenant Ordinance*. We hope that we will be able to do it within the money that we have. We certainly feel that we can.

26 Mr. Kimmerly: The Minister has also talked about mediating a dispute. I would ask for the number of disputes in the last year successfully mediated?

Mr. Tracey: How could I answer that? The number of disputes are right here in your information. There was 236 disputes under the *Landlord and Tenants Ordinance* and I feel that most of those were settled satisfactorily.

Mr. Kimmerly: I am sure the tenants are assured that they are satisfied. Of the \$3,000 dollars cut to the consumer group, what was

the consumer group and what is the total grant that was given and why was the \$3,000 dollars cut?

Mr. Tracey: That was a grant to the Consumers' Association. It was not an established grant; it was a grant that we gave them to do the consumer reports. We usually gave it to the Consumers' Association but now we also have our Department of Tourism and Economic Development, ERPU, doing virtually the same thing so we do not feel that it is necessary for us to also fund the Consumers' Association.

Mr. Chairman: There will be no further debate.

Mr. Graham: I move that we report progress on Bill No. 5. and beg leave to sit again.

Mr. Chairman: It has been moved by Mr. Graham that the Chairman now report progress on Bill No. 5 and beg leave to sit again.

Agreed

Mr. Graham: I move that Mr. Speaker now resume the Chair.

Mr. Chairman: It has been moved by Mr. Graham that Mr. Speaker now resume the Chair.

Agreed.

Mr. Speaker resumes the Chair

Mr. Speaker: I do now call the House to Order.

May we have a report from the Chairman of Committees?

Mr. Njootli: The Committee of the Whole has considered Bill No. 5, *Second Appropriation Act, 1982-83*, and directed me to report progress on same and ask leave to sit again.

Mr. Speaker: You have heard the report of the Chairman of Committees. Are you agreed?

Agreed.

Mr. Speaker: Leave is so granted. May I have your further pleasure?

Mr. Graham: I move, seconded by the Member for Campbell, that we do now adjourn.

Mr. Speaker: It has been moved by the Honourable Member for Whitehorse Porter Creek West, seconded by the Honourable Member for Campbell, that we do now adjourn.

Agreed.

Mr. Speaker: This House now stands adjourned until 1:30 p.m. tomorrow.

The House adjourned at 9:26 p.m.

The following Sessional Papers were Tabled Monday, April 5, 1982:

82-5-10

Annual Report, Yukon Liquor Corporation, April 1, 1980 to March 31, 1981

