## CABINET MINISTERS

<table>
<thead>
<tr>
<th>NAME</th>
<th>CONSTITUENCY</th>
<th>PORTFOLIO</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hon. Tony Penikett</td>
<td>Whitehorse West</td>
<td>Government Leader. Minister responsible for: Executive Council Office; Finance; Economic Development; Mines and Small Business; Public Service Commission</td>
</tr>
<tr>
<td>Hon. Dave Porter</td>
<td>Watson Lake</td>
<td>Government House Leader. Minister responsible for: Tourism; Renewable Resources.</td>
</tr>
<tr>
<td>Hon. Roger Kummerly</td>
<td>Whitehorse South Centre</td>
<td>Minister responsible for: Justice; Government Services.</td>
</tr>
<tr>
<td>Hon. Piers McDonald</td>
<td>Mayo</td>
<td>Minister responsible for: Education; Community and Transportation Services.</td>
</tr>
<tr>
<td>Hon. Margaret Joe</td>
<td>Whitehorse North Centre</td>
<td>Minister responsible for: Health and Human Resources; Women’s Directorate.</td>
</tr>
</tbody>
</table>

## GOVERNMENT PRIVATE MEMBERS

**New Democratic Party**
- Sam Johnston: Campbell
- Norma Kassi: Old Crow
- Art Webster: Klondike

## OPPOSITION MEMBERS

**Progressive Conservative**
- Willard Phelps: Leader of the Official Opposition Hootalinqua
- Bill Brewster: Kluane
- Bev Firth: Whitehorse Riverdale South
- Dan Lang: Whitehorse Porter Creek East
- Alan Nordling: Whitehorse Porter Creek West
- Doug Phillips: Whitehorse Riverdale North

**Liberal**
- Roger Coles: Liberal Leader Tatchun
- James McLachlan: Faro

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Speaker: I will now call the House to order. We will proceed at this time with prayers.

Prayers

DAILY ROUTINE

Speaker: We will proceed at this time with the Order Paper. Introduction of Visitors?

Mr. Lang: I stand to offer our congratulations to the McDonald family. I understand mother and the two new daughters are all healthy. We want to say to Mr. McDonald and his wife: all the best in years to come.

Applause

INTRODUCTION OF VISITORS

Hon. Mr. Porter: I would like to present to the House some distinguished visitors from the neighbouring State of Alaska. First of all, the gentleman who is no stranger to these Chambers or the Yukon, Mr. Randy Phillips, Representative of the State of Alaska. Also accompanying Mr. Phillips, from the House of Representatives, is Representative Pat Pourchot; Mark Boyer, aide to Representative Pourchot; and Tom Moyor, aide to Senator Bettye Fahrenkamp. I welcome them to the Yukon and to these Chambers.

Applause

Mr. Phillips: I would like all Members of the House to join me today in welcoming the grade 11 class from F.H. Collins and their teacher Sue Langevin.

Applause

Point of Personal Privilege

Mr. Webster: I rise on a question of privilege to inform the House with great sadness that a good friend and long time Yukoner, Father Marcel Bobillier, passed away over the weekend. Father Bob, as he was affectionately known by all, moved from France to Northern BC in the early 1930's. He was a Roman Catholic priest in Atlin and for many years at Fort Selkirk before moving to Dawson in 1962.

Apart from his involvement in numerous community activities and organizations, Father Bob is best known for his journals that chronicled his 50 years in the north. His works have provided us with a permanent charting of our heritage and recent history. He will be missed sadly by all.

Mrs. Firth: I, too, rise on the same question of privilege and pay tribute to Father Bob as we all knew him. Father Bob was a long-time friend of our family and of Yukoners. I would like to make a comment about his great faith in human nature. He was a great admirer of independent initiative and individual efforts, particularly of the freedom and independence of the people of the Yukon Territory and northern B.C. He was an individual who was not just a parish priest, but was active in the whole community and the example that comes to my mind is the time that Father Bob blessed the Diamond Tooth Gertie's renovations and was probably the only priest in history who had blessed a gambling casino upon its opening. Father Bob did this because he recognized that it was a community effort and was vital to the community. Because of his optimism and faith in human nature he knew that it would not be abused in Dawson City.

Hon. Mr. Penikett: If I may add a word, Father Bob, as other Members have said, was, as well, a good friend of my parents and my family. He will be remembered, not only as a priest who served the community well, but as a historian and as a citizen and as a friend. I, too, would like to join in the expression of condolences on his passing.

Mr. Nordling: I would also like to say a few words about Father Bob. I was shocked to hear of his passing because I have known Father Bob since I was ten years old. Over the past 25 years that I have known him, he never seemed to change. He was always there and looked the same and, as the Member for Riverdale South mentioned, he was more than a parish priest. He was a very active member of the community and everyone in Dawson knew him well. As a historian, he kept his own journals. He also kept a very complete record of the history and events in Dawson over the last 25 years.

On one occasion, I visited his house and he mentioned to me that he would like to show me a picture. This was in about 1977. He went to his slide drawer — he had filing cabinets full of photographs — reached in and took out a picture of me playing snowshoe baseball about ten years prior to that. He does have a complete record, and I hope there is someone in Dawson who will be able to catalogue it and perhaps publish some of those photographs of the events in Dawson.

He also sat on the board of the Klondike Visitors Association, which ran the gambling casino, among other events, including the local events like the Winter Carnival, which Father Bob was active in. He did participate. He got involved. He will really be missed in Dawson.

During my tenure as manager of the Klondike Visitors Association, he often stopped in to see me and offer encouragement. He had done that for many years, since I was a child, and he did this with many of the young people in Dawson. He helped them, encouraged them, and congratulated them when they made progress with their life.

As I said, he will be sorely missed in Dawson.

Mr. McLachlan: We, on this side of the House, too, are very saddened by the news of Father Bob's passing. It was his work and his interpretation that allowed us to be able to proceed with a motion that I am sure all Members of the House will remember last October, in relation to the naming of the French First Language Program in the Yukon to Ecole Emilie Tremblay.

Because of my special connection with the Oblate Order of Mary Immaculate people in Faro, I have some knowledge of the state of shock that they feel this morning. I am sure that Dawson City will miss Father Bob immensely and, indeed, all of the Yukon Territory will, no doubt, mourn this fine gentleman's passing.


NOTICES OF MOTION

Mr. Brewster: I give notice THAT it is the opinion of this House that the CBC should be condemned for not making the Stanley Cup playoff games available to outlying rural communities in the Yukon.

Applause

Speaker: Are there any Statements by Ministers? This then brings us to Question Period. Are there any questions?

QUESTION PERIOD

Question re: Human rights legislation
Mr. Phelps: I have a question for the Minister of Justice who, on several occasions, has said that he would like the human rights legislation, which he wants to table in the House at some time, to come into law by next December. He is now telling us that the White Paper itself will not be tabled until next fall. Does the Minister still hold to his original deadline of having the legislation passed and made into law by next December?
Hon. Mr. Kimmerly: The Leader of the Official Opposition called that date International Human Rights Day in December a deadline. I would characterize it as a hope, or as a target; however, it becomes increasingly apparent to me that that target is unrealistic. I would hope to have the bill eventually passed as soon as is possible; however, the process that it will take in the House is, of course, up to the House and is beyond my control. I certainly had hoped to have tabled the White Paper by now. It is unfortunate that I could not, and I will table it as soon as it is the position of the government and is in a publishable form.

Mr. Phelps: To some extent, the process that will come into effect with regard to the progress this bill makes is up to the Minister. I would like to know whether the government, and particularly the Minister, have thrown away the concept of a select committee to hear the views of Yukoners about the issue of human rights?

Hon. Mr. Kimmerly: No.

Mr. Phelps: Will the Minister give an undertaking that the government will move this bill through a process that will involve a select committee from all parties of the House?

Hon. Mr. Kimmerly: The undertaking that I can give is that, as the sponsoring Minister, that is my intention. I had originally hoped to establish a select committee this spring to sit over the summer and tour the Yukon in the fall. That plan is delayed.

Question re: Human rights legislation

Mr. Phelps: Can we relax a little then, and not assume that the bill will necessarily come forward prior to the next spring session of the House?

Hon. Mr. Kimmerly: The relaxation of the Members opposite is beyond my control. It is the intention of the government to introduce the White Paper to the public as soon as it is ready.

What occurs after that is partially dependent on the reception that the White Paper receives. It is possible that there could be a new bill introduced in the fall sitting. That will be the same session as we are currently in. That possibility remains; however, it is dependent on the Legislative agendas, the timetables and the reception that the White Paper receives.

Mr. Phelps: I understood the Minister to have made a commitment that the White Paper would be tabled in this House. I would like to know whether or not that is still the intention.

Hon. Mr. Kimmerly: Yes, absolutely. The White Paper will be tabled in this House.

Mr. Phelps: If that is the case, then surely, if the Minister intends to move that there be a Select Committee struck to discuss the White Paper, it would be premature to table legislation this fall?

Hon. Mr. Kimmerly: The Select Committee could sit on either the White Paper or a bill, or there would be two Select Committees, one for each. I would expect that the best course of action now is to introduce the White Paper to the public, to table it in the House, to have a discussion about it and to form a committee of this House on some kind of the resultant bill. It is not a firm commitment, but that is my expectation at this moment.

Question re: Stanley Cup playoffs

Mr. Brewwster: Is the Minister of Community and Transportation Services aware that many rural Yukon areas serviced by Yukon

Hon. Mr. Kimmerly: I have never had any intention of insulting any Yukoner about this issue. I believe I never have.

I am perfectly aware of the intense partisan nature of the opposition to human rights in the Yukon. We will do what we can to have an informed public debate about all of the merits and about all of the important issues concerned.

As to the specific commitment I am asked for, the answer is no.

Mr. Phelps: Will the Minister give a commitment to this House that there will be public hearings of one sort or another on the White Paper prior to the fall session?

Hon. Mr. Kimmerly: That is the same question I answered previously with slightly different wording. I give the same answer.
government maintained television dishes were unable to see the first two Stanley Cup playoff hockey games?

Hon. Mr. McDonald: Yes, I am aware, and I was extremely upset by the fact that many rural communities were unable to see the first two games. I asked the department first thing this morning to look into the situation, and I hope we can find a resolution to allow people in rural communities to see the games in the future.

Mr. Brewster: Since the government spends money on the maintenance of these dishes to telecast the CBC signal to rural communities, does the Government of Yukon not have a responsibility to see that people in the rural Yukon receive the same television services as Whitehorse?

Hon. Mr. McDonald: That is definitely the position that I have taken.

Mr. Brewster: I am glad we agree on something. It has been brought to my attention that games six and seven may not be telecast to rural Yukon. Will the Minister intervene to ensure that rural Yukoners will be able to see these games if they are played?

Hon. Mr. McDonald: I will do my best as the Minister responsible for Communications to ensure that that does take place. Whatever we can do, we will do.

Question re: Transportation in the Future, Federal Standing Committee on

Mr. Phillips: On May 13, the Minister of Community and Transportation Services stated that he would be sending the Government of Yukon's formal presentation to the Standing Committee on Transportation in the Future. Has the Minister sent in that formal presentation?

Hon. Mr. McDonald: No, I have not.

Mr. Phillips: It is also my clear understanding that the recommendations will be turned over to the Minister around June 15. Time is rapidly approaching. We all know that the committee needs time to put together its recommendations. When is the Minister going to send in his formal report?

Hon. Mr. McDonald: This is a standing committee. By standing committee, it means that it sits regularly and will continue to sit well into the future. There are times when they do report to the Minister. The comments that we have made currently, on the record, to the committee will stand as our current position.

We speak both to the committee and to the Government of Canada, directly to the Minister, on many transportation matters, and we will continue to do so. There have been matters as recently as a few weeks ago that have been of significance to Yukon. We have communicated to the Minister in writing a number of times. We will continue to do that as well.

Mr. Phillips: In a letter dated April 23, from the Government Leader, he informed all of us that the standing committee was to appear in Whitehorse, and there was some urgency in presenting our briefs so that the standing committee could make its recommendations to the Minister.

Since the government has had a month-and-a-half to prepare the brief, why has the government not presented a formal brief, as the representative of the people of Yukon, to the standing committee, since the Minister is planning to act on that standing committee's recommendations this spring?

Hon. Mr. McDonald: First of all, I personally attended the committee hearings and spoke to the committee, quite bluntly, on a number of subjects. The committee has been told that they will receive, not only by June 15 or any other time, a written brief, but will receive reports from this government regularly.

Our primary goal is to discuss transportation-related matters, government-to-government, Minister-to-Minister. We will continue to do as we have done in the past. We have communicated on a number of issues. We have communicated in writing on a number of issues. There have been verbal discussions, Minister-to-Minister, on issues affecting Yukon's transportation system.

We will continue to do that. We believe that that procedure is effective, respects the integrity of the federal government, and respects the needs and aspirations of Yukon.

Question re: Student Financial Assistance Program

Mr. McLachlan: Can the Minister of Education, who has effectively given a commitment to study the extension of the program to five years, indicate any time or deadline when he might have this work completed?

Hon. Mr. McDonald: I presume the Member is talking about the Student Financial Assistance Program. We have taken considerable time preparing some amendments for the Legislature's consideration, hopefully this week or next. Those proposals will improve the Student Financial Assistance system. We would like to do more. There are cost implications, sometimes significant ones, to doing more.

We will be reviewing the act on an ongoing basis. When we get down to changing the act, once again, hopefully soon, to provide better service to students, we will take the Member's suggestion into consideration.

Mr. McLachlan: The Minister has referred to studying the cost of it. Is it my understanding that there are 10 or less annually in this type of a position. In the meantime, it is fairly important and critical to those who are in their final year that they have some sort of answer. I was hoping the Minister would give a commitment as to this summer.

In the meantime, what should these particular students do, who are holding and waiting on their sixth and final year of university courses, if he cannot give a specific deadline date?

Hon. Mr. McDonald: If, as the Member suggests, there are ten persons waiting, that is better than $30,000 the Member is speaking of and so there are qualifications to making improvements. There are many improvements to student financial assistance that we would like to make. There is the issue of the long-term student. There are problems associated with the necessary qualifications for students who wish to receive student financial assistance. All of those improvements will cost money. Surely, the Members noted as we went through the Department of Education that the Student Financial Assistance currently is in the neighbourhood of $1 million paid out by this government to students to support the valuable student-aid program we provide. Any improvements are going to be costly. The point the Member is making is significant. It, along with points other Members have made, including many Members on the government side, are all going to require funding, and we are going to have to make some hard decisions with respect to priorities.

Mr. McLachlan: I hope that what I am not hearing from the Minister is a finite cap on the price of education because certainly countries or governments that put education and post-secondary education on the back burner often come out second best. I realize that we do spend $1 million per annum on post-secondary education on the back burner often come out second best. I realize that we do spend $1 million per annum on post-secondary education, but can the Minister advise the House if the government does any follow up on the return we get on that amount of money? What percentage of students return to the Yukon? Do we get ten percent of students who complete their courses and return to the Yukon? Does the Department have any figures on this material?

Hon. Mr. McDonald: I would believe that compilation of statistics the Member mentions would be extremely difficult. I do not believe it has been undertaken to date, certainly not with any degree of accuracy, but to the extent that I can get that information for the Member, I will.

With respect to the Member's statement that perhaps the government has put a cap on education funding, clearly with respect to student financial assistance it is a provision that is legislatively driven. We pay those people who qualify and come forward to request funding. We give it high priority, given the size of the education budget. Some Members were discussing how the education budget had climbed over the last four or five years, it had doubled. We put a very high priority on education in this government. We realize the kinds of concerns the Member is mentioning, but I have to say one last time that the cost implications have to be weighed against a variety of priorities. We do recognize education as being a top priority, if not the top priority, of this government because we do realize the value of the system, but we still as legislators have to make hard decisions with respect to financing various aspects of that program and we will do that.
Question re: Placer mining
Mr. Nordling: My question is to the Minister for Renewable Resources with respect to placer mining. On May 13, the Minister said he would table the department’s position that has already been presented to the Task Force on Placer Mining. Can the Minister give us a specific date for the tabling of this document?

Hon. Mr. Porter: I can undertake to have that document tabled tomorrow.

Mr. Nordling: My first supplementary is to the Government Leader. On May 13, the Government Leader was also asked about a presentation by his Department of Economic Development: Mines and Small Business with respect to his department’s position on whether they were going to make a submission to the task force. The Government Leader said that he would confirm the facts and report back to the House. Can the Government Leader now tell us whether or not his department made a submission to the task force?

Hon. Mr. Penikett: My officials may well have talked to officials of the task force. I have not been present to make a formal brief to the task force. I took the question put to me by the Member as notice. We are doing some work in the area. Whether I communicate an overall government position, or one from the Mines Branch of the Department of Economic Development to the federal government directly or to the task force is something that I will have to apprise the Member of.

Mr. Nordling: If the Government Leader, or his department, does prepare a submission for either the federal government or the task force, would the Government Leader undertake to table it in the House or, if the House is not sitting, make it available to Members of the Opposition?

Hon. Mr. Penikett: Yes.

Question re: Carcross-Skagway Road
Mrs. Firth: I have some follow-up questions regarding tenders. My first question is to the Minister of Community and Transportation Services. Can the Minister, today, tell us when the tenders for the upgrading construction on the Carcross-Skagway Road will be going out?

Hon. Mr. McDonald: Once again, I do not have a specific date, but matters are proceeding along smoothly, as I mentioned before. The engineering work has been completed. It is only a matter of drawing up the documents. If the Member wants a specific date, I will try and get it. If I can, I will get the date this afternoon.

Question re: Grey Mountain Primary
Mrs. Firth: I have heard that story before. My further follow-up question is to the same Minister, only in his capacity as Minister of Education regarding the Grey Mountain Primary activity room. I was going to be told tomorrow whether the tender was going out for that last week. I still have not heard. Can the Minister answer the question for me now, please?

Hon. Mr. McDonald: I have had a number of other things on my mind in the last little while. I will attempt to get the information. It is highly technical, highly specific. If it is possible to provide it, I will provide it.

Question re: Faro housing
Mrs. Firth: The final supplementary regarding follow-up tenders is to the Government Leader with respect to the Faro trailer sales. When are they going to be tendered or auctioned? Can the Government Leader answer that for me, please?

Hon. Mr. Penikett: Properly, that is a written question, but I will provide the information as soon as it is available.

Question re: Montague House, restoration
Mr. Coles: I have a question for the Minister of Renewable Resources. Last fall, in the Capital Budget debate, I asked the Minister if his department would consider doing some restoration work on Montague House along the Klondike Highway. What status is that issue at now in his department?

Hon. Mr. Porter: Decisions regarding all of the artifacts in the Yukon and at the known historical sites have not yet been made. As the Member will probably recall, in our Capital Budget plan, we announced that we would be undertaking, as a government, an inventory of the known historical resources in the Yukon.

Once we have completed the inventory process, we will then determine what sites are developed, how they are developed and for what purposes they will be used. We are presently in the process of letting a contract under phase one of the program.

Mr. Coles: As most Members who drive the Klondike Highway know, Montague House is rapidly deteriorating. When will the Minister be making a decision as to when that restoration can take place, if it will?

Hon. Mr. Porter: Montague House is not the only site in the Yukon that is deteriorating. There are a number of sites. The problem that has bothered me in the past about what has been done in the department is that decisions have been made with no real policy guidelines as to why we are making the decisions.

Someone simply comes up with an idea saying that a specific historical aspect should be dealt with, and then money is routed. There is no long term picture, and there is no clear, specific policy as to why we are developing and renovating.

That is necessary at this point. We have to develop that policy. We have to have an inventory. We must develop that policy and then apply that policy.

Mr. Coles: Montague House is one of the very few roadhouses left that is actually along the highway. I would think that it is probably reasonable that some restoration will take place. Will the Minister undertake to send someone from his department out to look at Montague House to see if some stabilization can be done now to save what is there?

Hon. Mr. Porter: There is no argument from this side of the House as to the importance of that historical site. The same applies to Silver City, which is another very important site on the highway, in terms of past towns and roadhouses.

I will give the commitment that those two sites, and other sites, will be looked at in the resource inventory that we will be doing on historical sites in the Yukon.

Question re: Mayo Group Home
Mr. Phelps: I have a question regarding the Mayo Group Home and the Band Council resolution that was passed on March 19, 1986, supporting the Mayo Group Home Society with respect to the resolution?

Hon. Mrs. Joe: There have been no meetings with members of my department. As I mentioned in the House last week, there was a meeting with the Minister responsible for education, as the MLA for that area, with respect to the Mayo group home. We are currently waiting for responses from other Bands with respect to the last paragraph of that resolution. We just wanted some clarification. When we get that, we will respond.

Mr. Phelps: As I am sure the Minister knows, one of the clauses in the resolution of the Chiefs and the Council for Yukon Indians’ executive reads, "and that the Yukon Indian Band Chiefs and Council for Yukon Indians executive hereby direct the Minister of Human Resources to make available a guaranteed four-bed placement, to be purchased at an annual cost of $71,554.60 on a contract basis." Has the government, the Minister and her department, in particular, prepared its position with regard to that clause in the resolution?

Hon. Mrs. Joe: We had already had a meeting with the group from Mayo with respect to the group home. At that time, I made a commitment for two beds. We have had representation from them since then in the form of the Band Council Resolution.

If we were to make a commitment right now, I would probably be making that commitment ahead of time, before I had the proper information. If the last paragraph in the Band Council Resolution were to be in favour of all the Chiefs, then we could look more favourably at it. There is a motion on the Order Paper that we will
be dealing with tomorrow. I think that that would be the time at which I would be able to say a little bit more about what we are going to be doing with respect to the Mayo group home.

**Mr. Phelps:** The difficulties in which the Mayo group home finds itself are very real. The request is an urgent one. Can the Minister give us any idea of when the government, and her department in particular, will be able to prepare its position with regard to the clause relating to the four-bed placement guarantee?

**Hon. Mrs. Joe:** The federal government, in the past, was paying the Mayo group home $80,000, at one point, and then that was reduced to $50,000. They have cut off that funding. In meetings with the group from Mayo and the MLA for Mayo, there was discussion on the responsibility of the federal government. We were encouraged to write a letter to the federal government asking that they continue with a payment of $50,000.

If that could be done, they would be living up to their responsibilities, as well as us. We guarantee two beds, at this point in time. If they were to have more children in their care, then they would be getting paid that amount as well.

**Question re: Taxation rates**

**Mr. Lang:** The Minister of Community and Transportation Services knows of the confrontation and the controversy over the Municipal Finance Act. A number of communities did not pass the necessary bylaws by April 15 for the purpose of putting into effect the taxation percentage rates for this coming year. Subsequently, I understand there was an extension that was required in six out of eight communities. Could the Minister tell us how long the extension was for the purposes of the property taxes to be paid by property owners? What will be the final date now for those communities that that bylaw was necessary for, to pay their taxes on?

**Hon. Mr. McDonald:** The actual date for paying the taxes slips my mind. I have a mental block on that. The extension to pass the bylaw was May 15, and I believe there was a commensurate extension for both the release of tax notices to residents of communities and extension of the payment cycle. I will check on the dates of the latter two for the Member.

**Mr. Lang:** As you know, I asked a question on this matter on Thursday. In view of the fact that there will be at least a month delay for the purposes of the requirement for property taxpayers to pay these communities outstanding taxes, is the government going to provide the interest lost on the money that would have accrued to these communities if they had met the July 1st date that is set by legislation?

**Hon. Mr. McDonald:** I have asked the department to investigate that possibility. I would like to remind the Member of the answer I had given on Thursday, which essentially was to the effect that the delay was not necessarily the responsibility of the Yukon taxpayer as a whole, but through the Legislature and government who did nothing but provide assistance when requested, but it is in fact the responsibility of the community governments and the community taxpayers. If there is something we can do to assist those taxpayers under the circumstances we will investigate it, but it will require a negotiated agreement with the communities involved.

**Mr. Lang:** I will take that as an undertaking. I do not know what assistance the Minister is talking about. We have seen a number of communities shortchanged, i.e. Watson Lake by about $35,000 as compared to last year. We also know that there is a number of communities whose cash flow is so short that they may not be able to meet their bills at the end of the month in view of what has transpired. If a community comes to the government for help with its cash-flow situation because of the shortage of money, in view of the month extension that has been granted by this government, is he prepared to provide that interim financing if requested?

**Hon. Mr. McDonald:** No communities have been shortchanged by this government. All the communities have been assisted by this government. With respect to any shortfall in revenue, we have already indicated to communities that they can use payment of the education taxes they have collected or would collect to tide them over for a short period of time, but I reiterate once again it is not necessarily the responsibility of the Yukon taxpayer to pick up the shortfall for something that was essentially the responsibility of community governments. We have assisted those community governments when they could not meet deadlines set in Legislation. When they requested an extension of the time, we assisted by providing that extension. We are being more than helpful and will always continue to be.

**Speaker:** The time for question period has now elapsed. We will now proceed with Orders of the Day.

**ORDERS OF THE DAY**

**Hon. Mr. Porter:** I move that the Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

**Speaker:** It has been moved by the hon. Government House Leader that the Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

Motion agreed to

**COMMITTEE OF THE WHOLE**

**Chairman:** Committee of the Whole will now come to order. We will now recess for 15 minutes.

**Recess**

**Chairman:** I will call the Committee back to order. We will continue with general debate, Health and Human Resources.

**Bill No. 5 — Second Appropriation Act, 1986-87 — continued**

**Hon. Mrs. Joe:** I have a couple of corrections from Thursday. The maximum subsidies payable for children and over was increased from $250 to $300, and not $350 as I had mentioned. I refer to the same page in Hansard, page 711, in the same column in the third paragraph with regard to the direct grants to licensed day care centres, the grants will be $25, not $30 per month per licensed space in Whitehorse, and $40, not $45 per month, per licensed space in other communities. Those are the two corrections.

There is an outstanding question from the 1985-86 Capital Supplementary regarding young offenders expenditures on April 17. The answer is: Section 18, subsection 2 of the Financial Administration Act allows expenditures to be made out of the consolidated revenue fund for any purpose within the general context of a vote. Section 5, subsection 3 of the act allows Management Board to issue directives in the performance of its duties. Management Board directive number 2-84, dealing with budgets, refers to a program being that part of a vote identified as a program and comprising a combination of activities to accomplish a specified objective or set of objectives. The Financial Administration Act requires that a vote consist of two elements: the required dollars and the purpose for which it is to be spent. This is accomplished by voting the total dollars allocated to the department and the department objective, in other words, the purpose for which the money is to be spent being: to maintain, promote and improve the health and social well-being of individuals and families in the Yukon. That was done in consultation with the department and the Finance department.

I would like to suggest to the Member for Riverdale South that I do have my budget notes here, and I do have them in order by the different departments. I do have a list of information that I could give to her. I will attempt to cooperate and answer as many questions as I can in general debate. However, there are certain questions that I would like to leave until we get to that line item to answer them, if that would be agreeable to the Members on the other side.

I will attempt to answer as many questions as I can in general debate.

**Mrs. Firth:** I do not anticipate any tremendous controversy in this debate unless we find that the Minister is spending money that we are totally surprised by, and unaware of. After a thorough analysis of the budget, I have not had any indication that that kind
of things is happening.

However, I would like to have some exchange, more in a general sense, in general debate about the whole area of Health and Human Resources and the tremendous amounts of money that we are now spending in this area. I have noticed that, in the 1985-86 Main, almost $35 million has increased now to almost $37 million. It is quite a remarkable increase, although I know the Minister made some comments in her opening statement that it was a small percentage; I believe six is the percentage that was referred to.

Firstly, I would like to thank the Minister for her opening statements. They will probably expedite the debate because of the information that was provided. I would like to ask her about the relationship of the economic health of the Yukon Territory to the social health of the territory. The Minister did make some brief reference to this in her opening comments.

We have heard from the Government Leader, and from other Members in the Cabinet, that the general economic situation is improving in the Yukon Territory. I have always been of the feeling that when that happens, and general economic circumstances improve and pick up, more people are employed, fewer on unemployment insurance, fewer people suffering from everyday pressures, as well as the stress and pressure of not having a job and the total economic picture looking rather grim.

Does the Minister not agree that, generally, the relationship should be that the requirements for social services, money for social programs, is the number of unacceptable incidents that occur in society, such as family violence and crime, and that kind of thing, does that not generally go down, or reduce, when the general economic conditions are better?

Hon. Mrs. Joe: I think that we are probably hearing a lot more about family violence now because it is being reported more. The Member is familiar with statistics, when she was a Minister, with regard to the number of individuals involved in family violence. I think those numbers are increasing probably because they are coming out in the open more than they have in the past, as is the same with sexual and physical abuse of children. Those statistics were not as high because they were more or less in the closet.

The Member talked about the social and health objectives and that they should be consistent with the government’s economic goals. I have a list of things that our department has been involved in with regard to that, and they number quite a few things. If I might take a minute to list a few of those, they include: the tendering of child welfare group home services, tendering the on-call child welfare emergency services here in Whitehorse and also the tendering of the proposed Youth Treatment Centre, which would have involved any member of the public tendering a proposal for that. We have opened a small office in Ross River and Pelly Crossing. We have revised the framework for delegation of financial signing authorities throughout the Yukon and that would increase local responses to service requirements and local purchasing. For example, the MacDonald Group Home in Dawson can now purchase from, and in some way support, local enterprise in regard to local fish and vegetables, and in making use of the bakeries and buying from those local businesses. We have hired locally in all communities.

The Community Addiction Workers were 100 percent local hire in their own communities, and they will be involved in the Social Development Worker Training Program.

As the Member knows, we have a very high budget for travel, which makes use of local transportation. That is quite high.

We do have a problem with a leakage where we are sending a lot of our money to group homes outside, for instance, Willingdon Centre, for secure custody, when we could be keeping those dollars in the Yukon. We are also sending some of our children out to treatment centres out there, and that amounts to a large amount of money. We would hope that in the next little while that we would be able to use local services for that. We have increased the funding to daycares, and that is very helpful in establishing daycares in Whitehorse and are now being established in the communities.

We are continuing with our successful Yukon Opportunity Plan, and the Member is familiar with that and how it operates. We have had some good successes in regard to that. We would hope that we would be able to implement some of our young offender facilities in the Yukon so that we can use those homes to house our young offenders, both open and secure. We are hoping that will happen very shortly.

We are looking at a number of local economic initiatives in this department. Many of them have been implemented in the last little while.

Mrs. Firth: I look at the budget for 1984-85. It was left at $31,072,000. Almost two years later, 1986-87, the budget is increased by $5 million dollars. We are up to $36,900,000. I was of the impression that the economic situation was becoming healthier in the Yukon Territory. Why, then, does the trend — which is a trend that other governments have found — not apply that because the general economic picture is better, that we would be looking at a $5 million increase in social services, court services and community and family services being provided to the Yukon public?

I go through the statistics and look at community and family services. There are going to be more children requiring child protection; there are going to be more resident days in the group homes for the placement and support services — quite a remarkable increase of 1,600 days.

I look at the number of days of children being in group homes for the regional services. Watson Lake is having a dramatic increase from 977 to 2,050. Watson Lake is one of the rural communities that is doing fairly well. I look at the amount of seniors’ services. We are going to be having more resident days. That is a dramatic increase in court-ordered probation, which obviously means that there must be more juveniles requiring services.

I am just talking about the relationship of the economy and social services. If the economy is better, and people are generally doing better because of the economic circumstances, why are we increasing the Health and Human Resources budget so dramatically?

As the Minister stated in her opening comments, there were some new initiatives, modest however, but there were some new ones. Perhaps she could enlighten me on that, somewhat.

Hon. Mrs. Joe: Although we feel that the economy is improving in the Yukon, and that there should be some individuals who will not be requiring social assistance anymore, or would be taking advantage of our Yukon Opportunity Plan and getting training or getting jobs, we do have some of those programs that are being enhanced. For instance, things like Home Care and the possibility of opening up a facility for young offenders, which would require more personnel to run those facilities and to provide certain services in those facilities that those individuals would need.

We are anticipating certain statistics. We would hope that they would not be as great as are indicated in here, but that is something that we do not have any control over. There may well be a rash of crime among our young people, and there may not. If there is not, that is something that we would be quite happy about.

We are always looking at different ways of improving some things. We are looking at ways of improving, for instance, services for chronic disease, where we will take care of payments for certain medication that is needed for certain diseases. When you are looking at doing that, you are looking at a number of dollars. These individuals who are paying out fantastic amounts of money for medication right now are some individuals who do not make a lot of money, so we are looking at some way of enhancing that.

We would hope that, at the end of the year, the statistics we have will not be as high, but we cannot say. We would hope that crime among young people would decrease. We would hope that sexual and physical abuse of children will decrease. We are finding, as I mentioned before, that more people are reporting it. It just seems to be a trend, that if one person reports something that has been happening over a number of years and it comes to light, there are other individuals who will have the courage to come out of the closet and do the same thing.

It is unfortunate that we have those things happening to our young people and to our adults, with respect to family violence, but those things are real issues. We have to be prepared for those kinds of things to happen.

Mrs. Firth: I raise this as a very serious concern. This budget
is based on certain predictions and certain estimates about the amount of money that is going to be required. I recognize that the predictions are not 100 percent accurate. However, the Minister has brought a budget in and she is asking for this amount of money that can handle the predictions and the estimates that they are making in the budget.

I remember us debating a Supplementary Estimate Budget where there was no money turned back, and there were no overexpenditures. We raised, at that time, that we thought that was rather unusual compared to the other budgets. If the predictions they are making do not turn out — of course they are more optimistic in hoping there will not be as much crime and as much child abuse and so on — and there is money left over, I do not feel very confident that this department is going to turn the money back to the general revenue and say, “We overpredicted and here is the money back” — not in view of the last Supplementary Estimate Budget we just debated.

I feel that the Minister has to give a more specific answer because, should the converse happen and economic circumstances again become very critical, all of a sudden there is another bust in the economy and people are unemployed, Health and Human Resources is going to come back and say “Look this is the trend; when the economy is low and very poor, requirements for social services naturally increase.” Then everyone agrees that that is a reason for increasing the Health and Human Resources budget and delivering services to the people of the territory. I am simply making the comparison that, in the positive economic times that we are supposed to be experiencing, the budget for support services has increased tremendously and the statistics are backing that up. No money was turned back from the supplements last time, if all of that money was not spent on those estimates and predictions. So what is the Minister basing her extreme requirements and the six percent increase in this budget on, in view of past trends and trends that have displayed themselves in provinces?

**Hon. Mrs. Joe:** The individuals who are probably taking advantage of our services are probably the last to be involved in any economic turn-around that may occur in our economy. In some cases we have people who are on social assistance who do not have the necessary training or education or circumstances that would allow them to take advantage of a turn-around in the economy. Although the economy may be turning around, and there are all sorts of things starting to happen, it tends to be a little slower in our department than in other places, although we are always working towards trying to improve the situation of those individuals who come before us. I would hope that that trend will change throughout the year, and a lot more people who have been receiving social assistance will be able to find jobs. I can see it happening with the summer employment coming up; I can see it happening with Faro mine opening up and a number of other things, but we cannot really be sure that at the end of the year all of those things will change, but we certainly hope that they will.

With regard to having funding left over at the end of the year, as we mentioned earlier there were reallocation of funds to do certain things that were required throughout the year. We had dealt with a number of issues in regard to family violence and certain contracts that had to be done. That kind of money was moved around. Money used for the JES, and there are those kind of things that we will probably have to use that money for as well.

**Mrs. Firth:** I will have to wait and see what next year’s budget brings. I want to register, on this side of the House, that for a department that is under scrutiny by the Public Accounts Committee, I have a lot of hesitancy with this budget that is asking for this increase in view of the economic reality that is occurring in the Yukon Territory and the demands that are being put on Yukoners for social services.

We are quite concerned that one individual can require several different services within the department, and yet each social worker or probation officer counts him as a statistic. I would like to know if the Minister could clarify that for me.

For example, should a single mother require the services of alcohol and drug counseling, yet require some services regarding her children being placed in a group home, would each agency that she deals with within the department count her as a separate statistic? Would that not create a lot of overlap and an over-requirement of money?

**Hon. Mrs. Joe:** That concern is very complicated. I am not sure whether or not I can explain it. I do not think that there would be any kind of duplication in any kind of payment for anything that they may require.

The statistics would determine what that problem was. If there was a case of family violence, a case of child apprehension or a case of alcohol and drug services, where a person would be under a different program and different statistics, we could not possibly keep those statistics as one person, because they would require different kinds of services.

**Mrs. Firth:** If that is the case, what safeguard is there within the system that says that one agency only needs so many dollars, because it has so many cases, and a person is really being seen by three or four different agencies? How is the money allotted based on that, if there is no overlap of financial resources?

**Hon. Mrs. Joe:** I am not sure if that individual would be seen by a number of different people. For instance, if we had an individual who came into our department and required social assistance, he would see a worker and would be referred from there to alcohol and drug assessment, or someone else, if required.

I do not think that they would require seeing a whole list of different workers. That would take an awful lot of their time. I think that the department is a little more organized than that. They have been working at improving the system, and there may still be some complications. Those kinds of complications would have to be ironed out, but we try to do things in an organized way. If they are not happening, certainly we are going to look at trying to improve them.

**Mrs. Firth:** I am talking about the possibility of overlap. I recognize what the Minister is saying, however, I want it clear in my mind so that the other Members can understand it too. The question has been raised several times in Public Accounts and in debates in the Legislature.

If an individual requires services from any of the agencies within this department, is the Minister telling us then that there is one case worker for each individual, and that any other requirements or referrals are made by that one case worker, so that there is someone who knows each individual and knows which other agencies they have been referred to, and that, therefore, when the statistics are duplicated, they know how many services that individual has required?

**Hon. Mrs. Joe:** In most cases we try to stop any kind of overlap. My information tells me that that there is a multi-program statistics report that is produced. It is produced to identify those kinds of problems. When those problems are identified, then that situation is rectified, if at all possible. The statistics of the clients who do see are made as a result of the different services rendered. For instance, if you had one individual who had to have two or three different things done through that worker, then he would be identified under those different programs. In the communities we do have one person who does deal with all of those different issues. We have sort of a one-stop shop, if you would like to call it that, in the communities where we do have one worker who deals with all of the different problems.

**Mrs. Firth:** How often is the multi-program statistics report published? When was the last one published?

**Hon. Mrs. Joe:** Monthly.

**Mrs. Firth:** Is this a report that is made available, or is she talking about a sheet with the numbers of young offenders in a facility, another sheet with the numbers of people requiring social assistance, et cetera?

**Hon. Mrs. Joe:** It is an internal document. It does not identify those individuals, but those statistics are kept.

**Mrs. Firth:** That is exactly my concern. It is very difficult to tell from internal working documents where the overlap is. I know the sheets that the Minister is referring to now. They are simply statistical sheets like the enrollment sheets that the Minister of Education provides for me and for any other Members who would like them. I got the distinct impression that it was some kind of
report that was published that gave comparisons, or justifications for caseloads and, therefore, you could interpret a budget allocation that would be needed to handle that caseload. That is the concern of the Public Accounts Committee, as well as it should be a concern of this Legislature, when we are talking about approving a budget with this kind of increase in it.

I listened to the Minister’s comments about 501 Taylor Street, about what a vote is and about Management Board. I fully recognize the maneuverability that the government does have.

May I not agree totally with that, but I am sure there will be further discussion in the Legislature about that. The concern we had was that a certain allotment of money had been identified for one kind of facility, and the Members of this House were never told that the government’s intention for that allotment had been changed. There was an opportunity in the previous sitting of this session when we did the estimates. This came as a complete surprise and almost a complete redirection of funds — a different initiative and different direction.

Can I ask the Minister what monies have been identified in here for O&M of young offenders facilities, either open or closed?

Hon. Mrs. Joe: I have a complete breakdown of the Juvenile Justice Section under Community and Family Services, and I can elaborate on that when we get to it if that is agreeable to the Member.

With regard to the Member’s statements about those statistics not being identified, the supervisors and managers are very aware of the multi-problem statistics reports. They are very aware of those statistics and where they belong. The names are not identified because they are confidential, but there is no problem with not knowing where all of those statistics belong.

Mrs. Firth: I certainly am not interested in the names, but I am interested in the statistics and the amount of money that is being identified to pay for those statistics. I would recommend to the Minister that she strongly consider providing those statistics to the Public Accounts Committee, when they do their justification of their budget and their performance indicators. She could provide them on a year-to-year basis, how they are allotting money that has been requested and how they are even identifying the allotment of money for these various programs.

I will try to keep to the line debates on each activity and follow through that way for the convenience of the Minister.

I had a couple of general questions about moving some sections of the department of Health and Human Resources to the Royal Bank Building. I believe the Minister of Government Services made that comment. Could the Minister tell me what that is about, and when the move is planned and what part of the department will be going?

Hon. Mrs. Joe: When the renovations are complete, the Community and Family Services Staff are being relocated. Twenty individuals will be moving over at that time. I believe the renovations, if they have even started, are still in progress.

Mrs. Firth: What will be happening to the space within the department? Will it just give existing staff more space?

Hon. Mrs. Joe: The Member probably already knows that the Department of Health and Human Resources was the department that was the most crowded, and that will allow more room for the people already there.

Mrs. Firth: Can the Minister give us a target date of when the department expects renovations, the move and the whole transition to be completed?

Hon. Mrs. Joe: We hope that, if everything goes as planned, it will be within the month.

Mrs. Firth: When the Minister talked about the Home Care Services program, she indicated that there was going to be some delay with that program, but that some services would be provided on an emergency basis. Can she elaborate on that for us?

Hon. Mrs. Joe: Over the last few months there have been a lot of individuals who have made representation to me regarding some individuals who required care right away. Some people were unable to care for themselves depending on the extent of their handicap. We have allowed a certain amount of money to take care of those individuals. It was reallocated within the department. We have hopefully satisfied some of those people with those needs.

Mrs. Firth: The Minister, in her opening comments, said that she would assist us by identifying, during the detailed review of the Estimates, which of the some 17 departments have been meshed into the four programs that we now have. Can the Minister tell us which activities have been put into the four programs, namely Administrative Services, Community and Family Services, Human Resources and Health?

Hon. Mrs. Joe: I have two pages of detailed information. I could read it or I could send it over to the Member.

Mrs. Firth: I would like to have it. It would certainly make for more constructive debate. I only wish I could have had it somewhat sooner.

Hon. Mrs. Joe: Anticipating this debate over the weekend, I only had it available today. I can send to over to the Member.

Mrs. Firth: I do not want to be picky or cause a fuss, but I believe we did honestly give forewarning in the supplementary estimates that there were any departments that had had major changes we would be looking forward to the review of the organizational change, and that it would indeed provide for much more constructive debate if we could have had that ahead of time.

I just want to make the point that we did ask for this earlier, and it does make it much easier and a lot more constructive if the information is provided as commitments are made.

Mr. McLachlan: Is it the intention of the government to make a submission to the federal Committee on Daycare next week when it meets in Whitehorse?

Hon. Mrs. Joe: Yes, the Women’s Directorate will be, as well as this department.

Mr. McLachlan: Will the Minister undertake to table those two reports in the Legislature? Is it the Minister’s wish to only table that material after she has spoken to the committee?

Hon. Mrs. Joe: The submissions are not prepared yet. I would prefer to do it at the same time that they are made to that committee.

On Administrative Services

Chairman: On page 146, general debate?

Hon. Mrs. Joe: The purpose of the program overview is to provide administrative leadership and assist department management in effective, efficient and economic planning and delivery of operating programs and services to the Yukon public. The Administrative Services program consists of one supporting activity, called Administration, as noted in the Main Estimates. The Administration activity includes the Deputy Minister’s office, the Policy, Planning and Evaluation unit, the Administrative Services branch, including Finance and Operations and Personnel and Information Services. The program highlights are the Policy, Planning and Evaluation unit. It is now fully staffed and operational and is active on a number of important projects.

The Administrative Services branch has been restructured and streamlined in order to provide more effective and efficient support to management and programs, department-wide. The new look of the department’s O&M budget reflects implementation of major internal audit recommendations and an intensive management effort to establish measurable program objectives and results indicators and to relate these results to resources at all levels of departmental activity in order to improve financial management and accountability at all levels of the department.

The Social Development Worker Training Program, designed to enable the hiring, internal development and enhancement and advancement of local residents, will proceed in cooperation with the Department of Education during 1986-87.

The budget highlights: the Administration Services program expenditure represent 3.5 percent of the total budget for Health and Human Resources, with an overall increase of $138,000. The person-years allocated to Central Administrative Services represents a decrease of two person-years, or 10 percent, planned in 1986-87.

In general terms, expenditure levels for 1986-87 have increased slightly, consuming approximately seven percent of the additional new funds committed to Health and Human Resources, while person-years utilized have increased from 12 percent of total staff
establishment to slightly over 10 percent overall.

The increase in the personnel allotment for 1986-87 is due to position reclassifications, actual salary levels of individuals appointed to positions during 1985, provision for additional reception and secretarial assistance for departmental operations in Whitehorse, and implementation of JES and the new collective agreement. The increase in the other O&M allotment for 1986-87 is due primarily to the continuation of the Child Welfare Pilot Project. There are no transfer payments for 1986-87 in this expenditure area.

Mrs. Firth: There are two person-years less in this person-year allotment. I have noticed that the personnel costs, however, have increased quite dramatically. Has the JES created such a dramatic increase, when there are two permanent positions less? I find that somewhat inconsistent. There is an increase of $256,000 in the personnel allotment. Could I have a breakdown of that $256,000?

Hon. Mrs. Joe: The increase of 12 percent is due to $39,000 for an additional casual receptionist and secretarial assistance for departmental operations in the main administrational building and Whitehorse area, and providing for holidays and back-up coverage necessary, peak workloads and improved services, $42,000 budget adjustments for appointments of senior public servants to the positions of Deputy Minister and Director of Policy Planning and Evaluation during 1985-86, $10,000 for position reclassifications and implementation of JES and new Collective Agreement, and $44,000 for the Child Welfare Pilot Project to be continued during 1986-87. The decrease in the person-years from 20 to 18 resulted from the reallocation of personnel to the Human Resources Program and the Community and Family Services Program respectively. Two changes implemented during 1985-86 have ultimately resulted in a reduction of the total person-year utilized collectively by the Deputy Minister’s office, Policy Planning and Evaluation unit and the Administrative Services Branch.

First, the restructuring of the Administrative Services Branch into a Finance and Operations Unit and a Personnel and Information Services unit was implemented. Second, management decided to adopt a consistent approach to the provision of program support and services resulting in the reallocation of person-years to the Human Resources Program and Family Services Program. Two changes implemented during 1985-86 have ultimately resulted in a reduction of the total person-year utilized collectively by the Deputy Minister’s office, Policy Planning and Evaluation unit and the Administrative Services Branch.

The 1986-87 Mains Estimates provide the following person-years by function within the Administrative Services Program. The Deputy Minister’s office remains with two person-years. The Policy Planning and Evaluation Unit has three person-years. The Administration Services Branch has 13 person-years.

Mrs. Firth: The Minister mentioned a casual receptionist having salary dollars included in this salary allotment. Are there any other Casual positions that salary dollars have been identified here that are here and not identified?

Hon. Mrs. Joe: Yes, we have five in total. We have a receptionist-clerical position and the Child Welfare Pilot Project Coordinator in this branch, two Social Workers in the Family and Children’s Services Unit in Whitehorse, and the Health Services Branch has a Family Life Program Coordinator.

Mrs. Firth: If these are two casuals identified in here, what are the salary dollars allotted for those two casual employees?

Hon. Mrs. Joe: As I mentioned before, the Child Welfare Pilot Project is $44,000 and the receptionist-clerical position is $32,000.

Mrs. Firth: How long has the Child Welfare Pilot Project been employed, and what is the plan for the future for that position? Is it going to be a permanent person-year? What is the future for the receptionist position?

Hon. Mrs. Joe: The Child Welfare Project Coordinator was hired a year ago last April on contract for a year that was renewed until September to work with the new pilot project in Haines Junction.

The receptionist’s position is being reviewed as we make the move of the branch to the Royal Bank Building.

Mrs. Firth: Is there some possibility of both of these positions becoming permanent person-years?

Hon. Mrs. Joe: No.

Mrs. Firth: One contract is going until September, and the contract expires. Is that contract not going to be renewed? Is the Pilot Project going to stop?

Hon. Mrs. Joe: We may renew both of those positions. Depending upon what is happening in regard to projects like the Child Welfare Pilot Project, there may be a possibility that other groups may approach us to do the same kind of program that the Champagne-Aishihik Band is doing right now.

There is a possibility that we would renew the receptionist’s position. However, that is not definite at this time.

Mrs. Firth: When is the decision going to be made regarding whether or not these two positions are going to become permanent? How long are we going to go on renewing them as casual positions?

Hon. Mrs. Joe: Those two contracts were only renewed for six months. As I mentioned, there has to be a period of time for the pilot project with the Champagne-Aishihik Band to start with training and to start doing the job according to their agreement.

There is a possibility that that person will be needed past September. For now, it is only a contract for six months. The same applies to the receptionist. We should make some kind of decision by September.

Mrs. Firth: Does that mean that if the position does not go on that there will be lapsed salary dollars within this personnel allotment?

Hon. Mrs. Joe: We do have money for a year for the receptionist position. We do not have the money for the Child Welfare Pilot Project Coordinator for a whole year.

Mrs. Firth: If the receptionist position does not carry on, the money can be used for the Child Welfare Worker, if it carries on. There are many ways to use money, but it never gets turned back to general revenue.

I would like to ask a question about the allotment, Other. I am comparing the increase from the 1984-85 Actual of $192,000 up to $440,000. Why the increase of almost $250,000?

Hon. Mrs. Joe: The Other expenditures include the Child Welfare Pilot Project for $44,000. The Development Worker Training Program includes $205,000. That also includes advertising and equipment rental. The Deputy Minister’s office: in-territory travel, $2,000; out-of-territory travel, $12,000; supplies, $1,700; telephone, $1,500; contract services for management and direction planning workshops reviews and special projects, $25,000.

In the Other O&M for Policy Planning unit, $59,000. That is broken down to travel, supplies and telephone. The Administrative Services Branch is broken down to $337,000. This includes in and out-of-territory travel, supplies, telephone rentals, advertising, contract services for financial management workshops for departmental staff and representatives of non-government organizations funded by Health and Human Resources and review of cost-sharing agreements, $28,000; general staff training, $40,000; and Social Development Worker Training Program, $205,000.

Mrs. Firth: How much money do the non-government organizations get and which organizations are we talking about?

Hon. Mrs. Joe: I am sorry. The money allotted under this branch is only $4,000. That includes the training workshops. There are other allocations for non-government groups who do get funding from this department. The $4,000 is for workshop and training.

Mrs. Firth: What exactly would that be for? What non-governmental workshops?

Hon. Mrs. Joe: That would be for financial management training and things like that that would help them to understand how our department works and how government works.

Mrs. Firth: I do not know if the Minister gave me a dollar allotment, but could she repeat it if she did?

Hon. Mrs. Joe: It was $4,000.

Mrs. Firth: I want to register a concern that there has been a fairly substantial increase in this area. Unless other Members have questions about it, I would like that concern registered. With much reluctance, I am prepared to move on to other line items.

Administration in the amount of $1,276,000 agreed to On Community and Family Services

Hon. Mrs. Joe: The Community and Family Services Program consists of five supporting activities including Program Management, Family and Children’s Services, Placement and Support
Services, Regional Services North and South and Juvenile Justice Services. The highlights of the program are the improvement in daycare including new regulations, establishing updated standards developed in consultation with a number of interests, training support for first aid and CPR requirements, increases in the maximum subsidy payable for children two years of age and older from $250 to $300 and for children under two years of age, or with special needs, from $250 to $350 implemented effective last November 1985; change in the method of payment for the daycare subsidy, introduced in January; expansion of the position of the daycare coordinator from half-time to full-time and, finally, introduction.

With this budget of a new direct branch to daycare centres, measures will be taken to implement a number of recommendations by the Task Force on Family Violence including provision for a new safe-home pilot project program in 1986-87, the completion of community consultations concerning implementation of the federal Young Offenders Act in Yukon, steps taken to emphasize prevention and community alternatives as well as increase available open-custody services and establish a secure custody program in the territory, the establishment of the Community Addictions Program pursuant to commitment given in the summer 1985 sitting of the Legislature with 100 percent local hire achieved. A new office has been opened in Ross River, and a part-time social worker position will be established in Pelly Crossing.

The budget highlights: Community and Family Services Program expenditures represent 22.4 percent of the total budget of Health and Human Resources with an increase in 1986-87 of $1,515,000 or 23 percent. The person-years allocated to the social services represent 47.9 percent of the total person-years for the department with an increase of 11, or approximately 14.3 percent. In general terms expenditure levels for 1986-87 have increased dramatically in all areas of activity, particularly Family and Children's Services, Placement and Support Services and Juvenile Justice. Community and Family Services has received 78 percent of the additional funds committed to Health and Human Resources in 1986-87. The increase in the personnel allotment for 1986-87 is due to implementation of JES and the new collective agreement, new and expanded academic and vocational education and custodial programming for young offenders involving six positions. Full year funding requirements for the Community Addiction Workers was reinstated during 1985-86.

The mention of a Day Care Coordinator to full time and provision for additional child protection personnel be increased in the other O&M allotment for 1986-87 is due to the budgetary impact of the open and secure custody strategy that shifted a significant portion of current expenditures from transfer payments for purchase of services from B.C. institutions to this allotment for Yukon-based spending, the new direct grants to day care initiatives, as well as a change in the classification of expenditures for services purchased from non-government organizations such as the Child Development Centre and the Yukon Family Services Association from transfer payments to contract services in the other O&M allotment.

The decrease in the transfer allotment for 1986-87 is due to the result of the impact of the changes noted above.

Mrs. Firth: There has been a considerable increase within this area. I would like a breakdown of why we need that $1 million extra for this program.

Hon. Mrs. Joe: I have a number of activities in this branch. I have in every one the amount of money allocated for each activity. In each of those activities I have the decrease or the increase. In Program Management, I have a decrease. In Family and Children's Services, I have an increase. In Placement and Support Services, I have another increase. I have them listed under each activity, not as a total. If I could, if the Member wants, give her a breakdown of every activity right now, or I could wait until we get to each one.

Mrs. Firth: I would like the breakdown, and we can do them on an activity-by-activity basis if the notes flow more consistently that way.

On page 148 under Community and Family Services, the Child Protection and Other, there is $49,000 for Child Abuse and $81,000 for a total of $130,000. That is quite an increase from 1984-85 Actuals.

Can the Minister tell me if that is reported as being 49 individual cases of child abuse or could there be 10 children? Could the resulting number be several cases of abuse against one child?

Hon. Mrs. Joe: There may be one person reporting more than once. The 49 would be the figure at the end of a month.

Mrs. Firth: There could possibly be, in this statistic, individuals from a whole family. They are statistics that occur at the end of each month and may be carried over to another month.

Mrs. Firth: That still does not answer my question. Are there 49 children who are suffering from child abuse, or could there be 10 children with four child abuse incidences recorded in this statistic? How does the government arrive at this figure?

Hon. Mrs. Joe: The figure, 49, are cases that actually are involved in some kind of child abuse.

Mrs. Firth: Therefore, I conclude that there could be five children, yet we could have 49 child abuse cases recorded.

Hon. Mrs. Joe: There are 49 individual cases.

Mrs. Firth: I must not be asking my question clearly. I know that they have done this based on the numbers of cases, but there can be several cases with one individual. Is that correct?

Hon. Mrs. Joe: The Member is correct. A case could involve a family of three, for instance, so that the figure 49 would be 49 cases. Sometimes one case may involve more than one person.

Mrs. Firth: The Minister is further complicating it. Now she is telling me that a family could have three children who have been abused, but that would be counted as one case?

Hon. Mrs. Joe: Yes.

Mrs. Firth: That really complicates the matter. How do we know how many children in the Yukon Territory are being abused?

Mrs. Firth: I would like to know how many children. When you start identifying money for cases, and it is so vague that it could be for families — there could be three children being counted as one statistic, there could be a child being abused four times being counted as a statistic. How do they know how many victims we have of child abuse? Are there any trends? Is there some other way of identifying a solution to this problem, if we are having either one family, or small numbers of families, that are constantly coming under this statistic of a case? How is the department determining whether their method of dealing with child abuse is effective?

Hon. Mrs. Joe: The information that the department has is actual information where they have a total of those cases listed. We have had a large increase of child abuse in the last year. As a matter of fact, that number has gone up from 21 in 1983 to 144 during a similar period in 1985.

Those are the actual figures, but some of those are from one case that may involve more than one child.

Mrs. Firth: Are all the statistics based on that same basis? Are all of the stats registered as case statistics — this is a case of child abuse so therefore there are 49 cases: custody, services for children in care, custody by agreement. Were there 28 cases? How do I know whether they represent individuals or families or whether there are several cases against one individual?

Hon. Mrs. Joe: The child protection statistics operate a little bit differently than the children in care statistics. The children in care statistics are individual cases only.

Mrs. Firth: Does the Minister mean individual children only?

Hon. Mrs. Joe: Yes.

Mrs. Firth: What does the statistic Family Services, counselling and other represent?

Hon. Mrs. Joe: In order to complicate the Member a little further, that is operated on an individual case sometimes, and other times it is the one case that involves a number of individuals.

Mrs. Firth: Perhaps the Minister could tell me about the other statistics in Community and Family Services. Adoptions, is that a combination or individual?

Hon. Mrs. Joe: There are individual cases.

Mrs. Firth: The daycare subsidies I would assume are individuals — mind you they could be families too. Could she complete that page for me and tell me which are combination and which are individual statistics?
Hon. Mrs. Joe: On page 149, the Family Services are individual cases; the daycare subsidy are also individual cases; the services for children in care are also individual cases; the children in care are individual cases and the foster homes are also individual cases.

Mrs. Firth: There are four more pages of statistical information. I would ask the Minister to complete the same exercise we have just gone through in order to give us a better understanding of how the department is determining their caseloads.

Hon. Mrs. Joe: On page 150, the group home figures should read as follows, the number of beds equals the maximum occupancy provided by group home facilities. The average number of occupants represents the utilization factor in general terms. That is, throughout the year, this many beds are committed to children in use. The percentage occupancy figure is developed by multiplying both the number of beds and the average number of occupants by 365, converting the beds into available days, and then one is divided by the other to obtain the projected percentage occupancy.

Mr. Coles: Could the Minister quickly tell the Member of the House how negotiations on getting our children out of Willingdon into another institute in Alberta, perhaps, are going?

Hon. Mrs. Joe: We are in correspondence with the officials in Alberta in regard to another facility there if we are not successful in having our own facility opened here.

Mr. Coles: Has the Minister received positive correspondence from Alberta? Do they have room for our young offenders? Are they willing to negotiate some type of deal with the government?

Hon. Mrs. Joe: There have been telephone discussions regarding that issue. I would hope that very soon I will have something in writing with regard to whether or not they can accommodate our young people.

On Program Management

Hon. Mrs. Joe: The activity of the Program Management consists of the Director of Community and Family Services and a secretary. The budget includes salary and benefits for the two positions together with other operations and maintenance expenditures such as telephone, in-territory and out-of-territory travel.

The highlights of the activity are continued planning and implementation of programs required by the federal Young Offenders Act, introduction of the new range of daycare measures, and planning for the May 5 decentralization and relocation of Children and Family Services. That has been updated because we are not able to make that move yet.

Other highlights are the renewed focus on the effectiveness of regional services including the development of the Community Addictions Program, undertakings pursuant to the Task Force on Family Violence, the establishment of a senior level interdepartmental committee between the Departments of Education and Health and Human Resources to address coordination and service issues that tend to be overlooked and fall in the cracks.

The budget of $121,000 includes salary, 12 percent benefits and Yukon bonus for 2 positions. The other includes telephone, in-territory travel, out-of-territory travel and supplies.

The decrease of $24,000 is because of the reallocation of personnel and salary resources carried in this area for accounting purposes when the budget was restated in 1985-86 to conform with the new Charter of Accounts.

The equivalent of this funding is now included in the Placement and Support Services activity under Program Management for 1986-87. In 1986-87, figures are essentially the same as the 1985-86 actuals for the Director’s office.

Chairman: Before we proceed, we will recess for 15 minutes.

Recess

Chairman: I will call Committee back to order. Was there anything further on Program Management?

Program Management in the amount of $121,000 agreed to

On Family and Children’s Services

Hon. Mrs. Joe: Family and Children’s Services are provided by a unit based in Whitehorse and regional offices throughout the territory. The Whitehorse unit presently operates out of offices in the Yukon Government Administration Building.

The unit consists of a supervisor, five social workers and two temporary contract personnel. Support staff are shared with, and accounted for in, Placement and Support Services. This service is responsible for child protection investigations, assessment, counselling and support to reduce the incidence of child abuse and neglect, family services, counselling, group work and treatment services for unmarried parents, persons affected by family violence and families experiencing parent-child conflicts, prevention and education, workshops and public education to enhance family
functioning and address family violence issues. Community Development includes grants and contributions, financial contributions and activities in support of community development and involvement of the volunteer sector in social services to children and families. The budget includes salary and benefits for eight personnel as well as telephone materials and supplies, advertising, travel and some contract dollars for part-time family support workers, together with financial contributions for the Yukon Family Services Association and Child Development Centre. The activities are the implementation of relevant recommendations of the Task Force of Family Violence, which included several key members from the staff of the Family and Children’s Services Unit.

It includes the first fiscal year with a fully-staffed unit complemented by the provision of additional social work staff to handle the growth in child abuse and family violence caseloads and enable important group work services to be maintained. There are increased financial contributions for community-based family counselling, parenting training and related services provided by the Yukon Family Services Association, the allocation of funding for public education and community development services for the first time, relocation of the program personnel to more appropriate accommodation in downtown Whitehorse, and a commitment to contract privately for the provision of child welfare on cost services if the option is proven feasible.

The breakdown of the budget of $736,000 is $468,000 for personnel. That includes salary, 12 percent benefits, Yukon bonus for all permanent personnel, as well as on-call and standby pay together with salary for two contract staff.

The other includes travel for staff and other persons, telephone, supplies, advertising, Safe-House, contract services for the Child Development Centre and the Yukon Family Services Association.

The increase of 39 percent for that activity is a result of $86,000 for the provision of two additional contract social workers to assist with child abuse and family violence caseloads during 1986-87; $28,000 for the new Safe-House Pilot Project; $43,000 for increased financial support for the services provided at the Yukon Family Services Association and the Child Development Centre; $8,000 for client travel for psychological assessments now provided in Whitehorse; and $10,000 for program material and supplies for the various activities in the area of Family and Children’s Services including group work.

The remainder is due to various price and volume factors impacting travel, supplies and telephone together with the implementation of the JES and the new Collective Agreement.

Family and Children’s Services in the amount of $736,000 agreed to

On Placement and Support Services

Hon. Mrs. Joe: The Placement and Support Services are provided by a unit base in Whitehorse and regional offices throughout the Yukon. The unit consists of a supervisor, four social workers and one daycare coordinator together with support staff, two and a half financial and clerical staff who also provide services to the Family and Children’s Services unit.

The service is responsible for adoption services, daycare services, services for children, foster homes, group homes, specialized resources, receiving and assessment.

The budget includes salary and benefits for the various personnel as well as telephone, materials and supplies, advertising, travel, contract resources, consulting psychologists, family allowances for children in care, payments for foster home and group home service contracts.

I can break down the budget, if the Member would like.

Mrs. Firth: On page 150, I would like to know why we are predicting such a tremendous increase in the number of resident days for receiving an assessment.

Hon. Mrs. Joe: It is just an increased use of those services. We are anticipating that we will be enhancing the services that are available.

Mrs. Firth: Why is there such an increase in use? What seems to have caused that? If there is an increase in use, there is an increased cost associated with it. It is quite a remarkable increase.

Hon. Mrs. Joe: The increase is for the receiving and assess-
The Young Offenders Act has made a remarkable difference in what is happening now.

Mr. Lang: As a layman here, the average number of occupants on page 150 were 13 — per day, I take it — in 1986-87. In 1985-86, there were 13 as well. I do not understand how that relates. If you are estimating the same numbers of young people involved, we are, all of a sudden, up to 4,745 resident days over 3,481. Perhaps she could explain that.

Hon. Mrs. Joe: These numbers include not only the assessment centre, but I am not really sure exactly what the Member is asking.

Mr. Lang: In 1985-86, did that not include all the homes that we are presently running for 1986-87? There is a 1,300 resident-day increase in the space of one year. Could the Minister relate that to the 13 days on the average when there were occupants in these homes?

Hon. Mrs. Joe: We are talking about two different things. We are talking about the group homes and the assessment centre. I think that we would have to separate those two to get some kind of a reasonable figure.

The number of resident day figures identifies for previous years the actual number of days of the year that the beds were occupied as opposed to the committed, and the 1986-87 year, the projected actual utilization factor.

Mrs. Firth: Why are we predicting that there are going to be so many more days that these young people are going to be requiring the residential services?

It looks like the average number of occupants is 13. The number of resident days has gone up to 4,745. That is an increase of approximately 1,300, which means that the 13 occupants are going to be there 100 days longer. Why? What is happening?

Is it some shortfall within our system that is not delivering to the needs of these individuals who are requiring these services? We are spending a tremendous amount of money in social services. Is it justified? Is it working? If so, why are we having all these high predictions?

It looks more like an increase of the problem instead of a remedy to the problem. Is the problem even being identified?

Hon. Mrs. Joe: Crime among young people has been a controversial subject for a number of years. We maintained while in the opposition that we, or any government, has to look towards some type of preventative type of program to deal with them. We are looking very seriously at those kinds of prevention programs.

The Courts are sentencing these young people differently. There happens to be different times throughout the year where crime increases or decreases and we have no control over what the courts do to these young offenders. They may be very severe with them or choose some other type of sentencing. There appears to be more people coming into our care, but we just cannot predict what is going to happen. We agree with the Member that we have to look at the services available to young offenders or to young people who could possibly be young offenders at some time. We try to look at their concerns or problems before they get into trouble through other programs we have in the department.

Mrs. Firth: Under Receiving and Assessment what exposure have the individuals who would be included in these statistics had to the court and what decisions would the court have made? Are these after they have been to court?

Hon. Mrs. Joe: The Receiving and Assessment Centre are those young children who come into our care for a short period of time. For instance, if they have been apprehended in the middle of the night or at some other time, they could possibly be put in our Receiving and Assessment Centre, but they are normally there under the Children’s Act.

Mrs. Firth: So I go back again to the same point: are we taking more children from homes, if this includes an increase, because of the Children’s Act?

Hon. Mrs. Joe: The Receiving and Assessment Centre is being used in a different way. Sometimes we will have a child who has been reported to us or a family of children who have been reported to us and what happens is that the Receiving Centre would have those children during the day and they would go home at night. That kind of thing is taking place and rather than totally take them into our care, the parents still have a responsibility to look after them and working with the resources we have available to try and keep them in their homes. Sometimes we would have them during the day and the parents would take them home at night.

Mrs. Firth: Is the amount of money that the department has asked for for placement and support services in Community and Family Services based on these statistics?

Hon. Mrs. Joe: It is based on the cost of providing services.

Mrs. Firth: Could the Minister repeat that for me, please?

Hon. Mrs. Joe: The number of beds that are available are the beds that we have to pay for, whether they are filled or not.

Mrs. Firth: So, in other words, if the government over-predicts extremely, we still pay for the service. What is the relationship between the statistics and the amount of money that the department is asking for?

Hon. Mrs. Joe: In most cases, we pay the fixed costs of those group homes that are available. In the case of Mayo Group Home, we pay for two beds. In the case of other homes, we pay for a certain amount of beds there. If more individuals come to them, then we pay that additional cost.

Placement and Support Services in the amount of $2,408,000 agreed to

On Regional Services

Mrs. Firth: Can the Minister tell me why we have the tremendous increase on page 151 for the group home in Watson Lake? The number of resident days has increased from 977 in 1984-85 to over 2,000 in 1986-87.

Hon. Mrs. Joe: The occupancy of the Watson Lake Group Home is projected to increase due to increased usage tied to the department’s efforts to keep more children in their home area, although the range of ages and needs sometimes require referral to Whitehorse, particularly for teenagers. We are just using it more to keep the children in that community.

Mrs. Firth: How many children would have come here who are now going to be staying in Watson Lake? What does that represent?

Hon. Mrs. Joe: We do not have a breakdown of that, but until this group home was opened, there were a considerable amount coming into Whitehorse, if there were not foster homes available in Watson Lake. I do not have a breakdown. If there is some way that I can bring it back to the Member, I certainly will.

Mrs. Firth: In the Regional Services, page 152, we are talking about seniors’ services. There is also an increase for the number of residency days for residential services. Can the Minister tell us why that has happened?

Hon. Mrs. Joe: The increased occupancy projections for McDonald Lodge correspond with the projected increase in the number of occupants from six to eight involving older people who are struggling in their independent living situations. We certainly have senior citizens who are living longer than they have in the past.

Mrs. Firth: When I move on to Senior Services on page 159, I notice that there is an increase in the Pioneer Utility Grants. Does the department have any statistics? Does that mean that the residential services are increasing, and the Pioneer Utility Grants are also increasing, are we noticing an increase in the general number of seniors in the Yukon Territory?

Hon. Mrs. Joe: We are. The figure has gone up quite a bit.

Mrs. Firth: I would like to know if we could have that, or is that figure I would get out of Economic Development’s statistical information? I would prefer to have the Department of Health and Human Resources provide us with that information.

Hon. Mrs. Joe: Is she asking for the amount of senior citizens who are collecting the Pioneer Utility Grant?

Mrs. Firth: The Minister has just said that they have noticed an increase in the number of senior citizens in the Yukon. I would like to know if I could have some comparable figures of what the increase is.

Hon. Mrs. Joe: We can provide that information.

Mr. Coles: Does the Minister know what percentage of senior citizens in the territory do take advantage of the Utility Grant?

Hon. Mrs. Joe: I do not have that information, and I do not know whether or not it would be very easy to get. We do advertise
for quite a lengthy period of time, and we do get applications right up until the deadline.

I do not know if there are some individuals out there who are eligible who do not apply for it. I would hope not.

Mr. Coles: I realize that the department does do a lot of advertising and does everything in its power to make sure that senior citizens do know about the Utility Grant. I have found, however, three in my riding who have never heard of it before.

Some of the senior citizens do not get the newspaper or listen to the radio. I am wondering if there is something the department can do to make sure that every senior citizen who can is taking advantage of the program.

Hon. Mrs. Joe: I have found exactly the same problem where individuals who have been eligible for years have not taken advantage of it. We have tried to encourage people to let me know about these people who could be eligible, and I will look very favourably at any suggestions on how we could make sure that all of those people who are eligible do get the Pioneer Utility Grant.

Mr. Brewster: In my riding, I found about eight to ten people in the last four years who have not taken advantage of the grant. One big problem is that when you try to get the applications, the department thinks they are gold. Even MLAs can only get one. When you tell them that you want them ahead of time, they say they will send them, but never do.

The Member for Tatchun is quite correct. There are a lot of people not getting the grant, unless the MLAs visit them.

Mr. Coles: I have one suggestion. Perhaps the Minister of Health and Human Resources could ask her counterpart, the Minister of Justice, to put more Territorial Agents in the communities and that might help alleviate some of the problem.

Hon. Mrs. Joe: Yes I could do that, and I would certainly let the Member for Kluane know that if there are problems out there we will certainly look at them.

Mr. Brewster: I do not think there are any problems left. I think I have personally solved most of them as I have done quite a few other things because this government is just too slow, it just does not move. The Territorial Agents usually get one or two applications. That is what they are sent. I mean, they are priceless, we have to keep them in town here. That is what they send out, one or two applications for everything, and then when four or five people come, they have not got any more of them, and they get sashed off too. We want to keep everything in a little circle here instead of getting it out to the people where it belongs.

Hon. Mrs. Joe: I will make sure that this problem is dealt with.

Mrs. Firth: I would like to go back to page 152 and talk about juvenile justice. I have a concern about the increase in court—what to do with these kids. I am sure the preference of all for the custody facility, it may leave the court in somewhat of a bind as to what to do with these kids. I am sure the preference of all for the benefit of the children is to try to keep them here in the territory.

Are we being faced with difficulties or problems because the government has not made decisions yet and that the courts would be more inclined to award children who could remain here under some open-custody facility as opposed to going outside and being put into a secure custody, whereas maybe they really should be in a secure custody? Does that have an impact on the way the court is presently dealing with our young offenders?

Hon. Mrs. Joe: I think the courts are very careful about what kind of custody they put young offenders in. We have about 11 young people in open custody. Those young people are either in the 5030 Fifth Avenue Group Home or they are in the Assessment Centre.

We do not have a problem housing those young offenders. In the summertime, we use the Annie Lake base camp. We also have individual concerned Yukoners who are willing to help these young offenders in open custody and are prepared to take them out and teach them a skill in trapping or guiding or whatever is acceptable to us, on a contract. That was one of the things that each and every community in the Yukon was prepared to do to deal with their young offenders, especially from their own communities: teaching them a way of life that is acceptable to society.

We do not have much of a problem right now with our open custody, except that we do have the Assessment Centre, which we are proposing to close down. If we had been able to open the 501 Taylor Street, we would have been able to move all those young people who were sentenced to open custody from the Assessment Centre into 501 Taylor, and to move the child welfare cases into individual foster homes. That problem has not been worked out yet.

I do not think that the courts do sentence someone to open custody when they could be sentenced to secure. They are very careful about the two kinds of custody.

Mrs. Firth: My last question is about the young offenders facility, particularly for the secure custody. According to the Young Offenders Act, there are various ways to interpret what secure custody is. You can interpret it in the most strident sense, or you can interpret it in a more lenient way. You have every range from an institution with the bars and concrete walls and the things we have talked about, to some kind of group home setting or individual family setting, where people are prepared to take these individuals into their homes. The Minister passed out articles as to what they were doing in Manitoba regarding some young offenders who were sentenced to secure custody, but were being looked after in a home setting.

What direction is the government going in when it comes to dealing with the young offenders, for both open custody and secure custody? I am more interested in the secure custody. I have had a lot of people ask me what this government is going to do, and I would like to know if the Minister could give me a clear answer.

Hon. Mrs. Joe: We are very concerned about keeping our young offenders, who are sentenced to secure custody, at home. As I mentioned in the House during Question Period, we are looking at the possibility of keeping those young offenders who have been sentenced to secure custody in the Yukon. We are looking at many options. A lot of planning has to go into whichever you do — if you build a home and use it for secure custody, or if you build a building and use it for secure custody. There is a lot of planning that has to go into that.

It was evident in our efforts to open 501 Taylor Street that there is a lot of rezing and all sorts of things that have to be done. We are looking very seriously at trying to have something ready by fall or early winter.

Mrs. Firth: Is money identified in this budget for that?

Hon. Mrs. Joe: This is the O&M Budget. If we are going to be building, it will be under the Capital Budget for last year.

Mrs. Firth: I recognize that, but I am asking if there is money in here for dealing with O&M for secure and open custody and, if so, what kind of custody, and how much money has been identified?

Hon. Mrs. Joe: Yes, there is some money identified. It is under the activity of Juvenile Justice, which is next on the list. Regional Services in the amount of $2,219,000 agreed to On Juvenile Justice
Hon. Mrs. Joe: The Juvenile Justice Service includes the Whitehorse-based Youth Probation Unit and the Youth Worker role performed by regional social workers throughout the territory, the custody programs for young offenders including Admission and Assessment Centre, the 5030 Fifth Avenue Group Home and the recent acquisition of 501 Taylor Street. The service consists of a Youth Probation Unit comprised of a Supervisor, three Youth Workers and a Secretary also shared by Regional Services and personnel based in Whitehorse. Four program staff including a Teacher, a Supervisor of Youth Services responsible for open and secure custody, residential programs together with 29.5 youth service workers, a cook and secretary. This service is responsible for Probation Services to assist the Youth Court in making decisions and dispositions and carrying out orders of the court, prevention and education measures to encourage crime prevention and generally reduce the incidence of youth crime; the diversion and alternative measures, including support for volunteer committees to develop community-based alternatives; prejudicial dealing with young offenders and operation of diversion council. It also includes assessment and treatment. Psychological and other assessment and treatment services required to fulfill Youth Court Orders and residential programs. Services including predisposition detention, open and secure custody options required by the federal Young Offenders Act complemented by academic, vocational and day programs for youth.

Mrs. Firth: Do I understand that the government is going ahead with the O&M of 501 Taylor Street as a young offenders facility?

Hon. Mrs. Joe: That decision has been appealed and nothing has happened as a result of the appeal yet.

Mrs. Firth: However, money has been identified in this budget for the O&M of 501 Taylor Street as a young offenders facility, I believe, for open custody. I would like to know how much money it is, and I would also like to know what the government is going to do if the city does not rule in their favour and if the residents of that area object?

Hon. Mrs. Joe: The money is identified in this budget for 501 Taylor Street. The individuals who are in our care in other places would be moved around. We are still hoping that we can proceed with the plan for 501 Taylor. If we are not allowed to do that, the facility probably can be used for other purposes.

Mrs. Firth: I would like to know how much money is involved, and I am quite interested in the other purposes. Obviously, the government is bound and determined to use this facility for something.

I have heard that it is going to be used by the Department of Justice for the half-way house for the individuals from the Whitehorse Correctional Centre. Can the Minister tell us anything about that?

Hon. Mrs. Joe: It is our intention to use 501 Taylor as a facility for open custody young offenders. That is the only plan we have at this time. We still have to wait until we find out from the Variance Board what is going to happen as a result of the appeal.

We have not gone to anybody else and asked if, if we are not allowed to use it, anyone else has a purpose for it. The building cost $187,000. We would still hope that we can use it for young offenders.

Hon. Mr. Kimmerly: The Department of Justice has no plans, and has never at any point had any plans, to use 501 Taylor Street.

Mrs. Firth: That is reassuring because citizens in that area heard that and brought it to our attention.

What will happen if the Municipal Board does not rule in favour of the government? The Minister is saying that they are bound and determined to use that for a young offenders facility no matter what. Why is the Municipal Board going through the exercise? I would still like to know the O&M costs of that facility that is identified in this budget.

Hon. Mrs. Joe: The O&M cost for the 501 Taylor Group Home is estimated to be $360,000. If we are not allowed to use it for the young offenders in open custody, we still have to have one somewhere in this city. Whether it is at 501 Taylor Street, whether it is way up in the boondocks, in Mayo, in Riverdale North or wherever, we still have to have the operating expenses here.

Mr. Lang: I did not hear the Member mention Teslin or Old Crow. I understand that the appeal is to the Municipal Board. Is that the step that has to be taken? When is the Board supposed to meet to deliberate on the appeal?

Hon. Mrs. Joe: Yes. The appeal has to be to the Municipal Board. They have to get a copy of the transcript from the hearing and apparently that takes three months. There is no date yet.

Mr. Lang: Do I take it that we are looking at a decision this fall? Is that correct, as far as the appeal is concerned?

Hon. Mrs. Joe: Yes.

Mr. Lang: Do I take it that there is a full quorum on the municipal board to hear the hearing? Is that correct?

Hon. Mrs. Joe: As far as I know, the board is a full board.

Hon. Mr. Penkett: (inaudible)

Mr. Lang: Does the Government Leader want to put something on the record?

Chairman: Order, please.

Mr. Lang: I always want to give everybody the opportunity to debate.

Is the Minister investigating a way of speeding up the process for the hearing to be held?

Hon. Mrs. Joe: We are doing everything that we can in order to be ready for the hearing. It could happen in less than three months. I am not really sure whether three months was the proper length of time to get those transcripts. Maybe they could be ready in six weeks. That was the information that was given to us. We hope that it will not take that long. We are just waiting now for word from the City.

Mr. Nordling: Perhaps the Minister can clarify a point for me. I understood her to say that the O&M identified in the budget is $360,000 for the year. That is approximately $1,000 a day. What will happen to this money over the next three months when nothing is being done with that house? The Minister explained that the money would have to be spent somewhere. Is it being spent now, or will we have $90,000 to turn back?

Hon. Mrs. Joe: Some of it is being spent now. We would have hoped that we could have had the 501 Taylor St building in operation. Unfortunately, we do not. Some of it is being used now by staff members whom we have in preparation for this. As I mentioned before, there will be personnel moved when we have another facility for open custody. There will be some lapsed dollars, I am sure, if we are not able to go ahead with this as quickly as planned.

Mr. Coles: Can the Minister tell us how much money is in this line item for sending kids who have been sentenced to secure custody outside the territory?

Hon. Mrs. Joe: For that purpose, $380,000 has been set aside. That is for those individuals that we have in B.C. at Willingdon.

Mr. Coles: Are those the only children whom we are sending outside of the territory; just the ones who have been sentenced to secure custody?

Hon. Mrs. Joe: Right now, in Willingdon we have five individuals who have been sentenced to secure custody. We have one individual down there on remand. We are also sending some of those young people out for assessment and treatment to different facilities in other parts of Canada. That is costing us $460,000. We have budgeted that much for it.

Mr. Coles: Is the type of service that Ivik House is offering the same as that which we are sending these children out for now?

Hon. Mrs. Joe: Some of that treatment is the kind that we could take advantage of if we did have it here. If there was that kind of resource available, some of these individuals could take advantage of it.

Mr. Coles: Is the Minister saying that the only young offenders we send outside of the territory are the ones sentenced to secure custody, other than the ones sent out for assessment and treatment?

Hon. Mrs. Joe: That is right.

Mr. Phillips: If the Municipal Board rules in favour of the
government's appeal, where do we lie with that? Does it go back to the decision by the Planning Board to approve the whole thing?

Hon. Mrs. Joe: I think that if the Municipal Board ruled in our favour, we could go ahead with 501 Taylor Street.

Mr. Phillips: It is very clear in my mind, and in the minds of many people who looked at the numbers, that several people withdrew their names on the petition are the majority of property owners in that area.

Will the government now consider that and go back, even if they do win, to people in that area and see whether or not they approve it? It is obvious that some of them felt that they were misled, and have changed their minds. Will the government go back to clarify that the people who had changed their minds now understand it?

Hon. Mrs. Joe: It has always been our intention to follow all the necessary procedures, which we have done. There have been some technical problems regarding the form that was signed by some of the individuals. I would certainly say to the Member that if there was some reason why we had to go back, we certainly would, if the appeal ruled in our favour.

Mr. Phillips: I appreciate that there has been some misunderstanding here. One of those misunderstandings, one admitted by the Minister, is that the government did not spell out clearly on their application to the Planning Board that it was going to be a group home for young offenders.

Will the Minister take a very clear petition to the people so that all the property owners know exactly what the government is going to do or buy 501 Taylor Street? Will the government take a petition around and ask those people to sign it to see whether or not they do approve of the use of the facility?

Hon. Mrs. Joe: We maintain that those individuals who signed the petition were given the right information. There is no reason for the Member for Whitehorse South Centre to lie. He has already signed an affidavit saying what he did.

I went to those individuals who are renting accommodation in the area, which I did not have to do. We went over and beyond what was required of us. There was complete understanding from every single one of those people who signed the petition that it was going to be for a young offenders facility.

Even though the form that the city gave us did not mention that, the one that we provided ourselves mentioned that the home would be a group home for young offenders. The Member for Whitehorse South Centre indicated to every individual he spoke with that it was for young offenders. Officially, the city knew that it was for a group home, and we know that they knew.

Mr. Phillips: If the Minister knows that they know, then why does the Minister just write up a petition that is properly worded and take it around to those people who she knows that they know, and get them to sign it. It would be very simple. If she is certain that that is what they believe, and they understand it and they are all for it, then take it around. She has 12 names to go to. I could do it myself in one evening.

Hon. Mrs. Joe: We were really careful about what we did. We really were. On November 7, 1985, Cabinet approved the decision regarding 501 Taylor. On November 28, there was an application made to the City Planning Board. On December 3, Management Board approved the purchase of that home. The Planning Board hearing decision was made on December 19. We did not buy the home until March 3, almost three months later. We were not fooling around. We did everything that was required of us. We made sure that all of those individuals who lived in that area knew what we were doing. The day after we purchased the home, there was a notice of appeal to the city from Mr. Smoler, the day after we purchased it. We waited almost three months before we bought it. We were not given official notice about the appeal until March 20. We were not playing games. We did everything that we were supposed to.

Mr. Phillips: What I do not understand is if the Minister feels there is no problem, then why do they not go around and get the eight, 10, 12 names and get the people to sign a proper petition. There has been a lot of controversy. There is an appeal. The government is appealing the appeal. There is some controversy. It is not cut and dried. If the Minister feels it is so cut and dried, then the Minister should take the petition around and make it clear for everybody that the residents are in favour of it.

If the Municipal Board rules against the Minister, will they be proceeding with that as a group home against the wishes of the junior government?

Hon. Mrs. Joe: We could have done that right from the start. We could have. We could have gone ahead and opened the place, and we could have been using it by now. It would have been as successful as the 5030 Group Home. We could have done that.

If the municipal board does not rule in our favour, of course we will have to look for somewhere else. Hopefully it will not be out in the boondocks. Maybe it will be in Riverdale North.

Mrs. Firth: I would like to know if the government has plans, should the Municipal Board not rule in their favour? Do they have a plan, or are they going to cross that bridge when they come to it? I get the feeling that plans are being made ad hoc.

Hon. Mrs. Joe: We have individuals in the department who are looking at alternate plans. We do not just wait for something not to happen and then second-guess about what we are going to do. We do have somebody working at it and gathering information. We will have a decision. If the municipal board does not rule in our favour, we will have to look for an alternative. We are open-minded about that. We would hope that individuals will live up to their moral responsibilities and allow us to do things to help our children in the Yukon. They are human beings, like all of us here.

15 Juvenile Justice in the amount of $2,689,000 agreed to Community and Family Services in the amount of $8,173,000 agreed to On Human Resources

Hon. Mrs. Joe: The Human Resources Program consists of five supporting activities including Program Management, Alcohol and Drug Services, Social Assistance Services, Seniors Services and Vocational Rehabilitation Services. Major program reviews have been established to examine needs and problems with service delivery and make recommendations for change in the areas of geriatrics, rehabilitation, social assistance and alcohol and drug services to review Yukon's needs and approaches to these important areas of social responsibility. Each review is directed by a department study group and involves consultation with other interested government agencies, representatives of related community groups and knowledgeable individuals. Reports from each program review project are scheduled to be submitted to myself during the summer of 1986. The Alcohol and Drug Services Unit is now fully staffed after long-standing vacancies were filled during the last six months. Significant changes have been introduced in resident care in Macaulay Lodge in Whitehorse with the hiring of a Patient Care Coordinator and Charge Nurses. These improvements in service delivery were made possible by the approval of an additional person-year during the 1986 summer session of the Legislature.

Program Management in the amount of $97,000 agreed to On Alcohol and Drug Services

Hon. Mrs. Joe: The Alcohol and Drug Services Unit is based in Whitehorse and is operated out of offices in the Crossroads Society Building on Sixth Avenue and administers the Detoxification Centre located on Fifth Avenue. The unit consists of a Coordinator, Unit Secretary, two part-time and one full-time Prevention Consultants, three Addictions Counsellors and a staff complement of eight full-time and three part-time to operate the Detoxification Centre, for a total of 16.5 person-years.

This service includes counselling and assessment, education and prevention, treatment, the Detox Centre and community development.

Alcohol and Drug Services in the amount of $1,189,000 agreed to On Social Assistance Services

Social Assistance Services in the amount of $2,457,000 agreed to On Seniors

Mrs. Firth: Could the Minister just tell us what impact the Home Care Program had on the Seniors budget? Am I correct in assuming it is under there, or is it somewhere else?

Hon. Mrs. Joe: The Home Care budget is under Health Services.
Chairman: Anything further on Seniors?

Seniors in the amount of $1,884,000 agreed to

On Rehabilitation Services

Mrs. Firth: The Rehabilitation Services organization was concerned about the funding for rehab? The Minister has given them funding until June, and has there been additional funding identified for them in this budget?

Hon. Mrs. Joe: The answer is yes.

Mrs. Firth: They are on full funding for a year now. Did they get the increase that they had asked for?

Hon. Mrs. Joe: They received an increase. I think it was a percentage of what they received last year.

Rehabilitation Services in the amount of $1,164,000 agreed to

Human Resources in the amount of $6,791,000 agreed to

Hon. Mr. Porter: I move that you report progress on Bill No. 5.

Motion agreed to

Hon. Mr. Porter: I move that the Speaker do now resume the Chair.

Motion agreed to

Speaker resumes the Chair

Speaker: I will call the House to order. May we have a report from the Chairman of Committee of the Whole?

Mr. Webster: The Committee of the Whole has considered Bill No. 5, Second Appropriation Act, 1986-87, and directed me to report progress on same.

Speaker: You have heard the report of the Chairman of Committee of the Whole. Are you agreed?

Some Members: Agreed.

Speaker: I declare the report has carried.

Hon. Mr. Porter: I move that the House do now adjourn.

Speaker: It has been moved by the hon. Government House Leader that the House do now adjourn.

Motion agreed to

Speaker: This House now stands adjourned until 1:30 p.m. tomorrow.

The House adjourned at 5:30 p.m.