Yukon Legislative Assembly

SPEAKER — Honourable Sam Johnston, MLA, Campbell
DEPUTY SPEAKER — Art Webster, MLA, Klondike

CABINET MINISTERS

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- Norma Kassi Old Crow
- Art Webster Klondike

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- Bill Brewster Kluane
- Bea Firth Whitehorse Riverdale South
- Dan Lang Whitehorse Porter Creek East
- Alan Nordling Whitehorse Porter Creek West
- Doug Phillips Whitehorse Riverdale North

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- James McLachlan Faro

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Published under the authority of the Speaker of the Yukon Legislative Assembly by the Queen’s Printer for The Yukon
Speaker: I will now call the House to order. We will proceed at this time with Prayers.

DAILY ROUTINE

Speaker: We will proceed at this time with the Order Paper. Are there any Introduction of Visitors? Are there any Returns or Documents for Tabling?

TABLEING RETURNS AND DOCUMENTS

Hon. Mr. McDonald: I have for tabling the White Pass Aerial Tramway Pre-Feasibility Study.


MINISTERIAL STATEMENTS

Pre-feasibility Study of Port Facilities and Potential Expansion of the Port of Skagway

Hon. Mr. McDonald: The signing of the Skagway Road Agreement with the Government of Alaska on April 11, 1986 signalled the beginning of year round availability of highway access between the Yukon and its nearest tidewater port of Skagway, Alaska. This agreement was negotiated in part to support the reopening of the Curragh Mine but also to allow the development of this corridor as a major transportation route for the movement of goods into and out of the Yukon.

It is our firm belief that as more shippers become aware of the availability of the road on a year round basis, an increasing quantity and variety of goods will begin to move from west coast ports into the Yukon and the Beaufort area of the Northwest Territories through the Port of Skagway and via Yukon's highway transportation system.

In view of the increasingly important role which this corridor will play, I would like to advise the Legislature today that the Department of Community and Transportation Services has begun discussions with the City of Skagway regarding the undertaking of a pre-feasibility study of port facilities at Skagway. The proposed study would include the following components: review of existing port facilities and their freight handling capabilities by both type and volume; an analysis of existing and potential Yukon freight demands both incoming and outgoing through the Port of Skagway and a forecast of foreseeable future demands; the assessment of the limitations and the potential of existing port facilities in Skagway to meet potential demand; an assessment of the potential for the expansion of existing facilities to meet the anticipated demand; and assessment of the potential for the development of new port facilities to meet the anticipated demand.

The undertaking of such a study underlines our continuing commitment to the improvement of transportation systems in the Yukon for the long term economic benefit of Yukon businesses and consumers. We look forward to working cooperatively with the City of Skagway and the Government of Alaska on this important undertaking.

Mr. Lang: This side has a number of observations to make with respect to the statement that has been presented by the Minister. First of all, historically, in view of the agreement that has been signed with the State of Alaska for the year-round opening of the highway, we as Canadians are paying 100 percent of the cost for the opening and yet, at the same time, the Americans are getting a fair benefit from the increased business and the year-round opening of the highway. That was cause for quite some debate in this House, and I should point out that a lot of the public, the taxpayers, still have some questions about just exactly why we took so many responsibilities when it was felt that some responsibilities should have been forthcoming from the Alaskan side.

The question that we have with respect to a study of this nature is the cost, and the cost of this I would imagine would be in the thousands of dollars. I would like to think that the Americans are going to pick up the lion’s share of the cost of such a study, because they are going to be the direct beneficiaries both capitalization wise as well as on the job side if there is an increase in port facilities.

I should point out that we are pleased to see that there is an examination going to be undertaken, but I think at the same time we should make sure our principles are that the party that is going to get the most benefit should pay the lion’s share of any costs incurred.

Mr. McLachlan: I would agree that there are some elements that perhaps should be looked at over the course of the study, realizing that it is only at this moment and that firm recommendations and implementation of items in that would be a long way down the road. I would further ask the Minister that, if he is indeed talking about additional truck traffic, the whole aspect of the bulk commodity rate of $1 per metric ton presently paid by Curragh, and only paid by Curragh, then becomes the subject of some further re-examination if additional truck traffic is to go to that port.

Further, I agree with the Member for Porter Creek East that at the moment Skagway is getting a tremendous amount of benefit from the year-round opening of the port, and we should be seriously looking at getting a little bit of help for the price tag.

Hon. Mr. McDonald: I would like to remind Members that the cost of the opening of the Skagway Road was not borne 100 percent by the Yukon government. It was borne 50 percent by the Yukon government.

With respect to the principle that the party who benefits the most should pay the most, I would agree with that assessment and would submit the proposal that a more competitive environment for this critical access point to the territory would be of tremendous benefit to the Yukon government and would, therefore, suggest that the party who will benefit the most would be the Yukon.

With respect to the principle as stated by the Member for Porter Creek East, I would remind him that the government that did pay 100 percent of the cost of the tramline study, which I have tabled today, would have been constructed 100 percent in the United States but, presumably, for the benefit of the Yukon.

Bearing that in mind, we would like to see a cost-sharing done between the Yukon government and the City of Skagway. We recognize that a more competitive environment on this corridor is to our benefit.

Release of Service and Consulting Contracts

Hon. Mr. Kimmerly: As the Minister of Government Services, I am pleased to announce today revisions to the process for providing to the public, and to Members of this House, information about government service contracts and consulting service agreements.

Last month I announced in this House a new policy of annually developing summary lists of contracts and of handling different requests for information about specific contracts on an individual basis.

After that announcement, there was considerable debate about the proposed process and the proposed limit on which information would be summarized for the public.

In response to the comments and suggestions, we have reviewed the proposal and decided to amend it. As I stated in my initial announcement, our objective is to provide helpful summary information and trend indicators to the Yukon business community and the public in line with our commitment to public accountability.
Initially we had proposed to make public summary information about all consulting and service contracts of a value over $5,000. 

Upon careful examination, we have concluded that there is no particular logic to such value limit. Originally the limit was set simply for administrative convenience, as many of the several thousand contracts awarded annually are for work valued at less than $5,000, but this work was not expected to be of a nature that would interest the public and business community.

Although it will require considerable additional staff time to include information on contracts valued at under $5,000, we believe that new computer systems will ease the workload and that we must recognize the public’s right to government accountability for all spending.

I know that this will be seen as an indication of entirely open government, and I would reiterate this government’s commitment to public accountability.

Mr. Lang: I rise to say that we are pleased to see a major reversal of the government’s position as far as the people’s right to know and open and public accountability as far as the government expenditures are concerned. I have to express, from this side, our frustration over the fact that we raised this as an important issue in this House, and it took two weeks of parliamentary debate in one manner or another in order to convince the government that what we were proposing was not only morally right but it was logical. I note in the statement that is before us, the Minister of the day admits there is no particular logic to such a value limit, and I think that was stated approximately three weeks ago.

I want to say that it would really help us that when we do put forward constructive ideas from this side of the floor we would appreciate them being taken for what they are being put forward for, in the best interest of the public we serve, and seriously considered as opposed to having to go through a very stormy session.

We are very pleased to see the computerization and the method that is going to be employed. Therefore, we cannot see any logical reason why quarterly printouts will not be made available to us. I am sure all computers can give monthly printouts; we would just like quarterly printouts.

The Minister, in his statement, refers to considerable additional staff time. It is kind of ironic that over the last year and a half all contracts were provided to us, and there was never any question about the staff time required to provide us with that information. Neither was it raised by the government over that year and a half. I have to question that as a point of contention.

This is a victory for public accountability. We, on this side, have a duty and a responsibility to ensure that the government is open and accountable. We will carry out that responsibility, and when we believe that the government is not providing the public with the information that is required for us to do our jobs on behalf of the public, we will pursue it through whatever means that we have to.

Mr. McLachlan: I am pleased to see that the government has taken steps to cooperate with some of the concerns that were expressed on this side of the House. I do wonder, given the fact that the Minister stated there was no particular logic to the value limit of $5,000, why we had to waste so much Legislative time on the issue.

There were two concerns that were brought up, and the Minister has answered some of these issues. We wonder how often the Minister will be producing these reports and how the proposed distribution is going to be handled. I am confident that the information will be distributed to all Members of this House as soon as it is available. With the use of the new government computers, I feel that the task of getting this information to the public will not be that difficult and time consuming.

Hon. Mr. Kimmerly: More on a technical note, the $5,000 limit is established for other purposes. In the Contract Directives, soon to be regulations, it is a longstanding limit. The computerization is expected to be finished soon for contracts above $5,000. That was an administratively determined level. It is possible that we will be putting the smaller contracts on the computer as well. That is not done now, but it should be completed in April. In any event, the contracts will be released. There is considerable civil service time and expenses, although the computerization will certainly ease that in the future.

Speaker: This then brings us to the Question Period.

QUESTION PERIOD

Question re: Land claims, overlap policy

Mr. Phelps: With respect to overlapping claims, I have a question that has to do with the large number of Indian bands who reside in BC and the Northwest Territories who are wanting to negotiate land claims in the Yukon Territory partly because they see Yukon is easy, compared to BC, when it comes to making a claim.

I still do not understand the reason why the Government of Yukon does not have a policy on overlapping claims for bands who reside outside Yukon.

Hon. Mr. Penikett: We do have a policy. I gave it to the Member yesterday, I believe I gave it to him several days before. The Member wishes to ask us to retain a policy that has been rejected by every other party and the federal government. That seems to be fundamentally pointless.

Mr. Phelps: The Minister has made it quite clear that we do not have a policy. For some considerable time the issue has been front right centre to all governments in Canada. That issue has been raised in discussions. I had discussions with the people who drafted the Coolican Report, as did this government.

Why has this government not made a position and their preferences clear about a new overlapping claim policy to the federal government by now?

Hon. Mr. Penikett: Yesterday, and many days before that, I indicated to the Member, and to the House, that the federal government has been pressed by this government to incorporate a policy that includes the elements that we would consider desirable, including the policy that every effort should be made to incorporate the needs of aboriginal groups within settlements within their own jurisdictions. I take note of the Member opposite’s representation that claimants are looking at Yukon because it is easy.

The Yukon was not seen as an easy mark when he was the land claims negotiator, and most of these claims date back to well before our time, to the days when he was a negotiator, and nobody described him as easy.

The fact of the matter is that the British Columbia government has been very hard-headed on this question. With respect to British Columbia, the day of reckoning is going to come to the British Columbia government. When they finally face the issue, the process of recognizing aboriginal rights and dealing with the aboriginal people of that province is going to be a very painful and very costly one for them.

Mr. Phelps: I would really appreciate if the Minister would answer my question and not get into other matters at great length.

My next question is based on an answer received yesterday from the Government Leader, who said, at that time, that his government made it quite clear that we had considerable problems with the Coolican proposals, which were going to the federal Cabinet. Could the Minister tell us and the Yukon public what the problems were with respect to the overlap recommendations in the Coolican Report?

Hon. Mr. Penikett: The Member just said that I did not answer his question. I responded to his preamble and answered the question. I have answered the question, I think, six or seven times in the House now and have also answered the question about Coolican and did so in a statement in this House.

Our problems with the proposal of Coolican, as I remember his proposal on overlap, was that there should be no limit placed on the rights claimed by overlapping groups, and we have problems with that. I took particular exception in this House on several occasions to the notion that political rights, for example, can be claimed by non-resident groups.
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**Question re: Land claims, overlap policy**

Mr. Phelps: I am always pleased when the Government Leader comes forward and gives the public a wee bit of a glimpse about what this government's policies are about Land Claims. In that spirit, because I think the public has a right to know, I would like to ask the Government Leader what their position is with regard to bands from outside the Yukon obtaining ownership and land within the Yukon. That was something that was prevented in the COPE claim, and I am curious as to whether that will continue.

Hon. Mr. Penikett: I will ignore the snide remark from the gentleman who would not let me, the Leader of the Official Opposition, have any access or any information about the land claims process for seven years that I sat in this House. I will ignore that snide remark. It is not nonsense. We were refused any information and the negotiator would not even come before the bar of this House or allow CYI to know.

Speaker: Order please, would the Member please answer the question.

Hon. Mr. Penikett: I have answered the previous question. I was taking the liberty of using the time because I previously answered the question asked by the Member on several other occasions.

Mr. Phelps: Perhaps the Leader could answer yes or no.

Hon. Mr. Penikett: He asked about whether the aboriginal groups would be granted land. I have told him before that our effort is to meet with the aboriginal groups to try to identify what their claims are in the Yukon. We are trying to accommodate the claims in a way that will not disrupt the claims negotiations of the aboriginal people who live in the Yukon Territory. We will first be looking for the home jurisdictions of those people to resolve the claims. We will be looking for the federal government, in the first case, to provide compensation to those overlapping claimants, and finally we were looking for a cooperative approach or a common approach by aboriginal people — Yukon and the overlapping people or claimants — to try to find common positions so that whatever happens in the overlapping claims process does not disrupt the Yukon land claims process nor does it lead to litigation which would have the same effect.

Mr. Phelps: I guess I will have to take that as a maybe. The Government Leader talks about the secrecy of the previous administration. There were countless open public meetings, for two hours at a time, and he could have attended any of them when all this information was revealed, but that is an aside. I wonder if the Government Leader could tell us exactly what area the Kaska Dena are claiming within Yukon?

Hon. Mr. Penikett: I do not know. I have not met with the Kaska Dena to answer their claim. What the Member just said about countless public meetings is just piffle. I was told by the previous Government Leader that I could have a briefing as I never asked any questions.

Speaker: Order please.

**Question re: RCMP Investigation in Kwanlin Dun**

Mr. McLachlan: Last week there was trial in full swing in Whitehorse involving charges for the abuse and illegal resale of alcohol in the Kwanlin Dun Village. During the course of the trial, it became evident that the RCMP had brought in an outside agent to assist in the operation in an attempt to secure conviction.

While on the witness stand and under oath of evidence, the agent said “It was very, very easy for me to conduct the investigation. I had a government van and government coveralls". Is it a policy of the government or of the Minister of Government Services that when the police force asks for assistance of this nature from the government, that we turn over government equipment and vehicles with no questions asked?

Hon. Mr. Kimmerly: There is no policy at all. This is the first I have heard of this.

Mr. McLachlan: It is on file as evidence in the trial. An established procedure and policy is in place as to which employees get government vehicles and for what purposes. Somebody gave an order to release the vehicle. Who and why?

Hon. Mr. Kimmerly: I explained that this is the first I have heard of it. I do not read transcripts, and I was not at the trial. There is certainly a policy about the use of government vehicles, and it is public longstanding policy, but about this incident, I know nothing.

Mr. McLachlan: Knowing the Minister's zeal for enforcement of liquor infractions, I cannot believe that these two incidents are unrelated. If the Minister were to table a similar request to Government Services be handled in the future?

Hon. Mr. Kimmerly: I will ignore the snide comment. The question of how it will be handled in the future will depend entirely upon the particular circumstances. There is no policy about compliance with police requests.

I can inform the Member about related incidents. We do have requests from the RCMP for things like medicare records, and we have refused in the past on the basis of individual privacy. The requests are considered as they come.

**Question re: Land claims, overlap policy**

Mr. Phelps: I had difficulty getting an answer to my last question, so I will try that again. The Kaska Dena, the people who live in Atlin, K等方面 and that region in B.C., want to negotiate land claims in Yukon. Will the Government Leader table in this House a map showing the area over which the Kaska Dena are claiming aboriginal rights in the Yukon or, failing that, will he describe it for us?

Hon. Mr. Penikett: I do not know that there is such a map yet. I know that our negotiator met to have some preliminary discussions with the Kaska Dena last week. I believe there is another meeting scheduled at some point in the new year. I do not know if I can accommodate the request. It is curious that the Member wants to negotiate land claims on the floor of this House, something that he would never permit to happen under his administration as negotiator.

Mr. Phelps: The Government Leader does tend to get confused at times. I believe I had nothing to say to the House with respect to that issue because I was not in the government at that time.

We have descriptions and maps being played on TV. It is our position that the public has a right to know what those claims are. I am asking that this information, the claim and the area of Yukon over which these people are claiming aboriginal rights, be made public so the public knows the huge areas that are under consideration and under claim by outside groups.

Will the Government Leader make that information available by tabling maps in the House for the Kaska Dena claim?

Hon. Mr. Penikett: If they have been on TV already, I suspect a lot more of the public know than the Members of this Legislature do. I have not seen them on TV. I have been given no copies of such maps. I do not know for a fact that they have even been presented to this government.

If I can provide the information to the Member, I will do so. We have a small land claims group who are entirely dedicated to trying to settle land claims. It is clear that the efforts of the Member opposite are somewhat directed in a different direction.

Mr. Phelps: That is totally unfair. I think people have a right to know the claims being made on Yukon land and resources by outside groups. I ask that the Government Leader, in the same spirit of open government, table the maps of the Tahltan Nation who are claiming land claims within Yukon. I know that those maps were made public several years ago, and they ought to be tabled as well.

Hon. Mr. Penikett: We are prepared to provide a lot more information to the House than was ever provided by the Member opposite when he was a land claims negotiator.

I remember one time when he had a press conference and I, as Leader of the Official Opposition, was kicked out of it because I was not allowed to hear the information that he was providing to the media.

If there is public information about some of those such things, I am quite prepared to provide it to Members of this House.

**Question re: Land claims, overlap policy**

Mr. Phelps: I must say that under your curious stewardship we are getting somewhere. Again, with respect to the Atlin Tlingit
people who are a non-resident Indian group. They are also claiming a land claim within Yukon. Would the Government Leader please table any maps showing the area in Yukon that that group is claiming in the House so the public, who has a right to know, can have some indication.

12 Hon. Mr. Penikett: I just wish this public right to know being trumpeted by the Leader of the Official Opposition had been championed by him when he was the Land Claims Negotiator.

I do not know if we have received any maps. All I know is that we have had one meeting recently with some overlap claimants, to have some discussions about what exactly their position is. I do not even know if they have filed any recent maps with us, but if that information is public information I will certainly provide it to Members of the House unlike the previous administration.

Mr. Phelps: This is almost like pulling teeth, but it is getting easier. It is the numbness in the jaw, I suppose, after awhile.

With regard to another overlapping claim in the north, the Dene of Fort McPherson and Arctic Red River are both wanting to negotiate aboriginal rights over a large area of the Yukon. Would the Government Leader please table maps of the claims of those two communities for land and resources within the Yukon?

Hon. Mr. Penikett: If it is like pulling teeth over here, it is like trying to get blood out of a stone with the previous administration. Impossible. Unless, of course, you had privileged access as did the president of whatever group it was.

As far as I know, we are due to meet with the Dene-Metis group early in the new year to have a preliminary discussion about their claims. I do not know if any maps have been tabled with us, but I will find out.

Mr. Phelps: The Dene of another community in the north, Aklavik, also have an overlapping claim for lands and resources within Yukon's boundaries. They want to negotiate those claims as well. Perhaps the Government Leader would not mind tabling the map showing the areas that that community is claiming within Yukon.

Hon. Mr. Penikett: The same answer applies. I have seen no such maps. Let me reiterate once again what our approach is. We are looking for federal compensation to deal with overlapping groups. We are looking for aboriginal groups to claim settlements within their home jurisdictions. We are looking for mutual agreements between the aboriginal groups on how we should be dealing with these claims. We are looking for a process that will resolve these issues before the Yukon Indian Land Claims are settled and that does not jeopardize the Yukon Indian Land Claims, nor lead to litigation, which would have the same effect.

Question re: Land claims, overlap policy

Mr. Phelps: Rather than an objective, we certainly want some kind of a policy with regard to the negotiations. We have asked a lot of questions about the policy and have not gotten anywhere. Perhaps the Government Leader could tell us about a different policy. How do they intend to handle the existing treaty that covers the southeastern, almost third, of the Yukon Territory, which was signed on behalf of the Dene people in the Northwest Territories. What steps is this government going to take to resolve that issue, because the land covered under Treaty No. 11 includes all of southeast Yukon over almost to Wolf Lake, almost to Teslin, and north up almost to Mac Pass.

Hon. Mr. Penikett: As I understand the historical circumstances surrounding that treaty, they lead to considerable legal doubt as to whether or not there is any treaty applicable to that area. If I am talking about the same incident, I remember the history that I read on that area. The Yukon aboriginal people involved had the good sense to run away in the middle of the night when the treaty party arrived and never did sign any such document.

Mr. Phelps: I have read the history carefully, and of course there is an existing signed treaty. It needs some kind of policy on the part of the government. I am really curious as to whether or not there is an absence of policy there too.

Because of the treaty and because of claimed aboriginal rights, the Dena people of Fort Liard are claiming land claim negotiations within the Yukon as well as the other groups that I have spoken about. Would the Government Leader table maps showing the extent of their claim?

Hon. Mr. Penikett: I do not even know if there are any such maps in existence. However, unlike the previous administration, I will try to provide more information to the House than was done before. It would be our initial position that that treaty is not in force and effect. That is not a legal opinion; I am not a lawyer. I do not know what the position of the previous government was, but we could find no documents to cover that question. Maybe they were shredded, I do not know. If this is a serious question, a legal question, I will take it under advisement.

Mr. Phelps: I am talking about approximately one quarter of the Yukon. The position taken by this government is clear. It is in the hands of the negotiators. The federal government worked with us on it. It is a part of the overlapping policy.

The Dena of Fort Norman are claiming areas within the Yukon as well. Would the Government Leader table maps showing the areas claimed by that group?

Hon. Mr. Penikett: The same answer.

Question re: Certified Nursing Assistants

Mrs. Firth: Last week, I asked the Minister of Education a question regarding the licensing procedure for the Certified Nursing Assistants. The issue was that the procedure had been discontinued. Can the Minister of Consumer and Corporate Affairs tell me if his department has addressed the issue?

Hon. Mr. Kimmerly: Yes, we are aware of the issue in Corporate Affairs, and it is now being reviewed. I am unable to speak about the results of that review now; however, I would expect that in the spring sitting we will have determined the government's position on this issue.

Mrs. Firth: I think the Minister may be confusing the Registered Nurses Association application. He is shaking his head, no.

My concern is that spring is too late for the CNAs to have their issue reviewed with respect to the licensing. The licences of some 76 CNAs expire as of December 31, 1986. It is up in the air as to whether other provinces would accept the CNAs who wanted to move from the Yukon to another province, as well as it is a requirement that...

Speaker: Order, please. Would the Member please get to the supplementary question.

Mrs. Firth: Yes, I will, Mr. Speaker. Thank you. as well as it is a requirement of the Whitehorse General Hospital that the Certified Nursing Assistants be licensed.

Can the Minister give a commitment that he will address the issue before the end of the month, and not wait until the spring?

Hon. Mr. Kimmerly: I think I could do that.

Mrs. Firth: When the Minister is doing that, will he also give us a commitment that he will get in touch with the Certified Nursing Assistant Association, so that they are adequately consulted in the matter?

Hon. Mr. Kimmerly: That is an obvious step. I cannot promise to personally do that by the end of the year; however, that consultation should occur and it will occur in a timely way. If it is necessary that I personally intervene, I will do so.

Question re: Yukon Housing Corporation

Mr. Lang: I would like to put a question to the Minister of the government who will have the largest portfolio within approximate 5 years — the Yukon Housing Corporation. It has publicly disclosed a $72 million capital program, and we have a request to vote $4 million directly to the Yukon Housing Corporation for housing and an additional $1.8 million through the Department of Highways for further housing.

In the Minister's rush to become the housing tsar of the Yukon, could he tell me when the government is going to make a decision on the future mandate of the Yukon Housing Corporation, as per the document dated October 31, 1986, prepared by Bairstow and Associations Consulting Ltd., Housing and Municipal Affairs, Edmonton, Alberta, Telephone 403-426-4416? They are very much
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an authority on Yukon housing.

Hon. Mr. McDonald: Good heavens. There is so much there I
would like to respond to. I would like to reserve much of the
response to Capital Estimates. I realize that sometimes the media
do not always come around for the Capital Estimates, so I would like
to invite them to show up. I think there is a good deal to say.
I would like to respond a bit to the preamble, too. The Member's
accusation that this will be the largest portfolio is not something
that has been betrayed in any documents that I have ever tabled. A
capital program of $72 million is not something that has been
approved by this government. In any case, it would not be the
largest. It might rival the smallest capital program over a five-year
period.

With respect to the future housing mandate of the government,
the mandate will be determined by fall of this coming year, when I
would table some legislation in this House that would indicate the
government's position.

Their position is Mr. Bairstow's position. The government's
position will be the government's position, and it will be tabled in
the House.

Mr. Lang: That puts us very much at a disadvantage. The
Minister is asking us to vote $4 million launching, which will result
in a $72 million commitment of taxpayers' money for social
housing in the Yukon Territory. This side has some very major
concerns with respect to that. Has the Minister considered the
decentralization of housing as has been experienced in Western
Canada? What recommendations are they going to adopt with
respect to the mandate for the Housing Corporation in order to
accomplish this major initiative in this area of social housing?

Hon. Mr. McDonald: I think it is important to make clear that
the government and the Conservative Opposition have a very
different perspective on social housing. If the Member for Porter
Creek East has not made it pretty clear, I think that the previous
government wanted to strangle housing, and we want to expand it
somewhat. I reiterate that the $72 million is not something that has
been approved by this government. We have approved a Capital
Budget for one year, which I look forward to discussing with the
Member for Porter Creek East and the Member for Faro, who has
also expressed an interest.

With respect to the housing development, we have a social
housing policy discussion paper that I would hope to be able to
table in January. I know we will be sitting then. It will endure a
public process that will focus and guide the future directions for
housing generally and help us contribute to the future development
of the Housing Corporation over the coming years.

Mr. Lang: There is no question there is a philosophical,
ideological and economic difference of opinion between the two
sides of this House on this $72 million housing program the
Minister is intent on launching. I want to refer to the other
study that was tabled in this House, "Strategic Plan for Office
Space to 1990/91" by the Minister of Government Services that
says we are going to require approximately 75,000 more square feet
in office buildings to provide for the burgeoning civil service in
order to accomplish the goals expressed by the side opposite.

In order to fill up some of the new offices that will have to be
built, could I ask the Minister of Housing, in order to launch into
a $72 million program, if the positions for a Counselor and a Policy
Analyst have been approved by the government for the purposes of
keeping the Housing Corporation lean, mean and tough to meet the
new objectives of the government?

Hon. Mr. Kimmerly: In the Member opposite's long preamble
he talked about the space requirements for the government as a
whole. Let me assure the House that we are planning for the
development of many of the federal programs, which is contained in
the report. For the first time we are properly planning for a proper
accommodation of the civil servants.

Question re: Government office space

Mr. Lang: I guess now I can go to another report. I know this
is a $72 million plan or an $82 million plan, but it is quite
extensive.

In the recommendations, it states that approximately 28,000
square feet are necessary to meet the civil service that the
government is presently administering with no devolution authority
from the Government of Canada. Could the Minister tell this House
exactly what he intends to do to meet that demand?

Hon. Mr. Kimmerly: It is largely already achieved. I will
report on it on the Capital Estimates and the Capital Supplementar­
ies for Government Services. The previous administration had
allowed the conditions to be intolerable. The quality of the air here
was deficient and unhealthy. We have corrected that situation.

Mr. Lang: What has the Minister done to the air to correct the
situation?

Hon. Mr. Kimmerly: We have reduced the occupancy of this
building so that it now complies with the occupancy levels accepted
in the federal government and in the other provincial governments
in this country at great benefit to the civil servants working for this
government.

Question re: Yukon Housing Corporation

Mr. Lang: The Minister of Housing is looking bored. Maybe
we can go back to the plans for keeping the Housing Corporation
lean, mean and tough in order to meet the $72 million program that
has been announced by the corporation. Has the government
approved the new positions of a Counselor and a Policy Analyst to
reach the social objectives of one free house for every man, woman
and child in the territory.

Hon. Mr. McDonald: I can only conclude that the Member is
not only wrong, but that he is being willfully wrong when he
continues to suggest that the $72 million Capital Plan has been
approved by this government. The $72 million Capital Plan has not
been approved by this government. The first year of a Capital Plan
has been approved and has been put before this House for the
Legislature's approval. I do not expect any support from the
Member for Porter Creek East.

We do intend to improve housing conditions for the people of this
territory. It has nothing to do with free houses for people. This has
everything to do with improving the housing for people generally.
The Member does not support that, and I understand his ideological
bent: there is good housing for the wealthy, and that is something
we can do nothing about.

Speaker: Order please. Would the Member please wait to be
recognized.

Question re: Yukon Housing Corporation

Mr. Lang: It is really fair some of us get to pack a mortgage
and others of us do not. That is really called equality and equal
opportunity.

In order to keep the Minister's $72 million projected capital
budget for the next five years lean, mean and tough, as he says,
within the Yukon Housing Corporation, has the Minister increased
the burgeoning bureaucracy of the government, i.e., the counsel­
or's position and the policy analyst. Have those two new positions
been approved by the Cabinet of the day, or just strictly by the
corporation, or by whom have they been approved?

Hon. Mr. McDonald: I reiterate that, with respect to the $72
million figure, the Member is absolutely, completely, utterly, dead
wrong, which is not uncommon in his rhetorical impasses here.

The Member stood in this Legislature and supported mortgage
insurance for people. The Member on the one hand is interested in
mortgage insurance but, on the other hand, is not interested in any
other housing program of like kind. It is a very selective view of
housing policy for this government and for the people of the
territory. In Capital Estimates, we will respond to the housing
program. If the Member has any specific complaints about the
housing program, I will respond at that time.

Mr. Lang: The Minister's corporation has announced a $72
million program — it was not conjured by the media nor me — and
the Minister says he is going to table it in this House. He says he
has accepted the first year of the program, so I assume the whole
five years in totality was considered. Otherwise, if it has not, I have
to ask him why it was not, so he knew where he is going? I guess it
is easy to spend other people's money.

Has he approved a new position for the housing corporation of a
counsellor and a policy analyst? Have those new positions been added to the burgeoning bureaucracy of the YTG?

Hon. Mr. McDonald: We are very concerned about the taxpayers’ money. We want to engage in a housing program that meets the taxpayers’ interests. It may not meet the interests of the Members in the Conservative Opposition, but it will improve the desperate housing situation for many people in this territory, and that is what Members have before them in this Capital Budget.

The capital plan for the entire government has indicated spending plans for the departments well into the future. If the Member is saying now that, as a Minister, before in his previous incarnation, if he said that when he submitted the capital plan to this Legislature that he had approved all spending projections for the following five years, as put forward by the department, then I would like him to say so. Then we could table those cost projections and indicate to the Member and to the public the spending projections were wildly unrealistic but, yet, the Minister had still accepted them.

Mr. Lang: It is kind of funny that when we had a three-year program to upgrade the Klondike Highway the Minister had no problem saying, “These are the estimates and this is what we have approved subject to legislative approval each year”. It is very simple, not unknown. He makes it sound like it is so baffling that it is a new idea just conjured up from the Minister’s policy statements becoming housing. I would ask the Minister again: has the Minister approved the new positions within the Housing Corporation of a Counsellor for all the people who are going to get this new housing and for the new position of a Policy Analyst. Have those new positions been approved by the government?

Hon. Mr. McDonald: When spending patterns or plans are tabled in this Legislature in a Capital Budget, some of the spending proposals certainly do require further work. They do require a long-term commitment. Not all of those spending projections do require a long-term commitment. Those that do are indicated to the Legislature, that they will require future funding in future years. Now in this particular case, the funding projections for the Housing Corporation that we have approved are tabled in the Legislature. They do not derive from any future year proposals. Those spending proposals will be tabled in the Legislature in future years.

Speaker: Time for Question Period has now lapsed. We will now proceed with Orders of the Day.

ORDERS OF THE DAY

Mr. Lang: I move that the Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

Speaker: It has been moved by the hon. Member for Whitehorse Porter Creek East that the Speaker do now leave the Chair and that the House resolve into Committee of the Whole. Are you agreed?

Motion agreed to

Mr. Speaker leaves the Chair

COMMITTEE OF THE WHOLE

Chairman: The Committee of the Whole will now come to order.

Mr. Lang: Just to tell the Minister responsible for Workers’ Compensation we have agreed to expeditiously go through that Bill first and then go into the budget.

Chairman: Do you wish the Committee to deal with that before recess?

Mr. Lang: No.

Chairman: We will now recess for fifteen minutes.

Recess

Chairman: I will call Committee of the Whole back to order.

Bill No. 68 — An Act to Amend the Workers’ Compensation Act
decide that while the feasibility study shows that it is not profitable it is not really for me, and after a suitable period of examination we will hold that feasibility study. Someone else may come down the road later and say he wants to look at it or possibly the Member for Riverdale South said she would like to be a blacksmith and open up a shop in Riverdale, and she then would have access to that study and in some sense it has been paid for by the public so it is public property. We do not think it would be fair in that case or very useful or administratively efficient to go after the first applicant, myself, to pay back the loan for that feasibility study when, in fact, the information will become public property.

The Renewable Resources Sub-Agreement, of course, which we inherited, precludes loans and only gives grants.

Under the Renewable Resources Commercial Development, the incentive there is to provide interest forgiveness and the performance is based on principal forgiveness.

The Venture Capital Program is in fact an incentive provided by rebates based on investment, but it is after the investment has been made.

Most of the granting programs, therefore, are under the EDA and Special ARDA. Our government has three programs that you can describe, if you like, as granting programs: Opportunity Identification Program, which I just described; the Renewable Resources Commercial Development, which is a pilot project; and the Venture Capital Program, which one could argue is a granting program.

Internally, we are looking at the possibility of an administrative directive policy that covers the kind of sequencing that I talked about in my first remarks about the way the BDO operates in making sure that the first consideration is for self- or commercial financing. The second consideration is loan programs, and the third consideration would be the granting programs, in that order.

Mr. Phelps: I thank the Minister for his explanation. He has clarified some things. I still do have problems with the Venture Capital Program really being a grant program. The explanation of the Opportunity Identification Program does make sense to me. I do not see that there would be any reason to change it to a loan rather than a grant.

One problem that we have, when we are dealing with entrepreneurs as opposed to organizations representative of industries such as the Outfitters, is that grants seem to be treated as gifts, and loans do not, even though the net effect of a no interest loan could mean a huge grant if it is a large sum of money. It really does carry the effect of a huge grant. On a 30 year no interest mortgage, $150 a month is paid on a $50,000 mortgage. A conventional mortgage would be more like $500 per month. There is a difference in psychology, and I think that is something that ought to be taken into account with the Venture Capital Program.

Mr. Penikett: I fully endorse the views of the Leader of the Official Opposition when it comes to the difference in psychology. Years ago, I remember studying international relations. One of the interesting case studies in international relations was the different behaviour between the USSR and the United States, with respect to providing financial assistance to Third World nations. The United States had bought itself a lot of trouble and resentment by making grants to Third World countries, which were perceived as if they were charity and given as if they were charity. All the resentment of that charity was maintained.

The USSR chose to give some of those same countries loans, which they never expected to get paid back, but which the recipients were able to accept as if they were a commercial transaction and as a transaction between equals. This had a very positive impact on the goodwill that some of those countries felt toward the two great powers.

There were a lot of interesting case studies on the impact of the '50s and '60s on the consequences of some of that. I understand very well what the Member is saying. I hope he will appreciate, too, that I do not think there is a great difference, generally, in our views on this subject.

I would only say when we get the Venture Capital Program that is a pilot project. We have looked at the kind of programs that operate in other jurisdictions and concluded that, while our problems were not exactly identical to those, we have tried to develop and propose here an elegantly simple model that will work. Because it is a pilot program, I would say to the Member opposite that I would very much welcome his views on the subject.

In developing the implementation of this program, if we are able to incorporate some of his suggestions and those of people who are used to managing such funds elsewhere and in this community, we will do so.

I should emphasize right now that we claim no special expertise in this field. Our modest effort here is a pilot project, and is based on our abilities so far to assess what is done elsewhere and to see what might work here and what might be structurally simple enough to deal with the particular problems that we have identified in our community.

Mr. Phelps: It is not just how the recipient views government, as in the Minister's analogy of Third World countries, but I am more concerned about the person who receives the money. If he knows he has to pay it back, he treats it as his own money and makes wiser, more careful and sometimes makes stingy business decisions. If it is treated as a gift, all too many entrepreneurs tend to waste it. I think that is a very important aspect of the psychology.

Mr. Phelps: My question relates back to what the Minister said about someone wanting to do a feasibility study, for instance the blacksmith's shop at Carcross. The Minister mentioned, as an example, that they could do a feasibility study in Carcross. Will the information that is made available to the applicant be also available to anybody else who wants it, or is it restricted to the applicant?

Mr. Penikett: There is a period of time after the study is completed where the applicant has a time to act on it. Either they do or they do not. The information then becomes public.

Mrs. Firth: I read the debate from last evening on the Special ARDA programs. I would like some information on the approval process. The Government Leader is holding his hand up.

Mr. Penikett: On a procedural point, can I just ask if it might make some sense to go through these programs one by one, rather than going all over the place with them? It is in the Member's hands, but it might make more sense to do them one by one. It would help me organize myself and provide answers to the Members.

Chairman: For some clarification, I thought we were just concluding the Renewable Resource Commercial Development, but I could be wrong.

Mrs. Firth: You probably know better than I. I am quite prepared to wait until the line to discuss the Special ARDA.

Chairman: We did clear Special ARDA last night, but I am quite happy to answer a question about it. Would the Member go back to those questions at the end? I would just like to organize my notes, because if I am leafing all the way through the book I have a hard time answering my questions properly.

Mr. McLachlan: I have a question in relation to the Loan Assistance under Small Business. I asked the Minister about the expression "loan guarantees". The Minister replied about 80 percent rural and 50 percent urban. It was my understanding, and I wish to get clarification, that the 80 percent was the amount of funding that the SPDO would use in rural areas and that 50 percent was the amount of loan assistance to be given in urban areas and it did not at all, in my understanding, relate to the expression "loan guarantee".

Mr. Penikett: I understood the Member's question to refer to loans not loan guarantees, and I am sorry if I misheard him. The loan guarantees is a new program that will cover 80 percent of any one loan. The applicant will have to make joint application to YTG and a commercial bank. The guarantees are provided to the commercial banks, and the guaranteed loans have a reduced rate of interest to reflect their reduced risk, of course, because we will be a guarantor. A one-time fee of 1.5 percent or two percent will be charged by YTG upon the granting of the guarantee.

Mr. McLachlan: That clarifies that part of it, but in relation to the other part, am I incorrect in assuming that the loan portion under the Small Business Loans Assistance is increased in both cases to 80 percent? In other words, if the loan applied for is $100,000, then the government can go $80,000 on the loan, or if
the loan is $100,000 in rural urban areas the government can go $50,000. Is that incorrect?

Hon. Mr. Penikett: That is correct.

Mr. McLachlan: My further question on loan guarantees is, if the Government of the Yukon Territory is on the hook, to quote, an oft used expression in the financial world, for loan guarantees that could get significant. $1 or $2 million, will we then show this as an obligation of the Government of the Yukon Territory in the financial statements that are produced at the end of the year? We have not laid out the money, but we are on the hook for it if the businesses collapse.

Hon. Mr. Penikett: It would be a contingent liability, which would show as a note on our financial statement.

Mr. McLachlan: During last evening’s discussions, I believe the Government Leader used the expression "after care program". That sounds like homecare after surgery. Is that a new program to look after a business that is new or burgeoning once the loan has been approved, or once it has been completed? Exactly what is meant by that expression?

Hon. Mr. Penikett: Yes, it is new. The way it works is this: the Business Development Advisory Board will set a minimum aftercare program as a condition of loan acceptance. The contract or letter of offer will contain the aftercare requirements and conditions that the applicant agrees to. That may include periodic visits by departmental loans officers as part of the program. The Business Advisory Board may determine the frequency of the visits, and there will be a standard format established to evaluate the business performance.

The officer who visits will then give a written report back to the Business Advisory Board. If there are financial or management problems identified, then remedial actions will be recommended or advice given, depending on the circumstances.

In other words, it is rather than just, in the case of many new businesses, providing the means and then leaving the people to go out there and sink or swim by themselves. It will provide some followup. It will be a followup service by the government.

Mr. McLachlan: Is there rural representation on the Small Business Loans Advisory Board?

Hon. Mr. Penikett: There is presently only one rural person. That is something I am going to look at improving in the next little while.

Mrs. Firth: Did the Minister bring back an answer to the question I had with respect to the three person years and the salary dollars that were allotted to the Venture Capital Officer and two Economic Development Officers?

Hon. Mr. Penikett: All three new positions we talked about, the Economic Development Officer on the Loan Assistance Program and two positions on the Venture Capital Officer, are term positions. At this point, we can only give estimates. We are estimating the Economic Development Officers at $36,700 and the Venture Capital Officer at $41,000.

Mrs. Firth: I have a concern about estimating a salary. When you ask for a person year, even though it is just a term person year, I think a more definite salary allotment should be provided. I am concerned about the range of salaries. You start getting people up in the $60,000 range and pretty soon, before you know it, they need a secretary or some clerical support staff and then, before you know it, they need some assistance and you have a little department growing, supposedly in a term position. Then, before you know it, you have permanent positions. I would like to see some more specific allotment of salary dollars for these positions.

Hon. Mr. Penikett: I would be happy to take that question as notice. I cannot be more precise now because the position descriptions are currently being developed and have not cleared the Public Service Commission office yet. The numbers I gave the Member are estimates based on the current classification for similar positions within the branch.

Mrs. Firth: Maybe the Minister could advise me when I could ask questions about Special ARDA. The Chairman advises me that I can ask them now. Perhaps the Minister would like a moment to get his notes.

My question is not complicated. When a request is made for Special ARDA assistance, is it still the approval process that the approval is given jointly by the federal and the territorial governments since both governments are making contributions?

Hon. Mr. Penikett: Yes.

Mrs. Firth: Can the Minister tell me how things like job potential of the project is identified, and whether it is going to come into any conflict with existing businesses? Will existing businesses, in any way, lose employees because of the program and the granting of funds to a new business? How are these things considered when the government Members are going through the approval process?

Hon. Mr. Penikett: The evaluations that are done of the applications are originally done by DRIE. That federal agency evaluates the two things the Member mentions, the job creation and the adverse competition impact. That happens before it goes to the Special ARDA Advisory Board on which we are represented. The Board has that information when it is considering the application.

Mrs. Firth: Can the Minister tell me what happens if there is adverse competition? How does the Board come to a final decision that they are going to proceed with the project anyway?

Hon. Mr. Penikett: The decisions are made on a case by case basis, but the most common reason for rejecting an application is the adverse competition factor.

Mrs. Firth: How severe does that competition factor have to get before a project is denied? For some businesses that are already existing in a small community, the adverse competition factor could be far greater than in a larger area like Whitehorse. I would like to know how the officials base the decision regarding the adverse competition factor. There has to be some criteria. It can only go so far before it is not worth creating that competition because of the jobs that are going to be displaced.

Hon. Mr. Penikett: I can only assume, because I have not sat on the Board, that it would work something like this: somebody wants to establish a grocery store in an extremely small community that already has a store which is perfectly adequate to satisfy the needs of that market and putting in a new store might really put into question not only the viability of the existing business but really create a very marginal new business. I would assume they would recommend against.

If someone were proposing to put in a corner grocery store in say Hillcrest in Whitehorse, a neighbourhood that is not now blessed with such an institution, and that the board was persuaded and DRIE was persuaded that there was room in the market for such a new business, they might well smile on it.

Mrs. Firth: Can I reach a conclusion that because the government has doubled the monies allocated for their contribution toward Special ARDA that they are not running into any adverse competitive factors?

Hon. Mr. Penikett: The money for the commercial activities, in fact, stayed constant over the last three years. The new money is for training dollars and for hunting and trapping activities, which is the activity which has been expanded in Special ARDA.

Mrs. Firth: Could the Government Leader elaborate a little bit on what he means by the training area, hunting, fishing and trapping?

Hon. Mr. Penikett: We pay on the things like training for occupations or preparing people to enter into occupations — the Indian people primarily — 50 percent, and that is why there is a recovery shown here. With the hunting and trapping activities, we allow improving the access of trappers to traplines and their ability to harvest the furs from them. That is where we also make a contribution.

Mrs. Firth: I am not just quite clear what the Minister is saying. Could he perhaps give us an example of how this would work, of how a trapper is going to gain more access to his traplines? What would he do? In what manner and how would the money be allocated and for what purpose?

Hon. Mr. Penikett: A very common way is people from all over the territory, Indian people, have applied for assistance to build cabins on traplines and money has been approved in recent years in Dawson, Carmacks, Mayo for people operating out of those communities. That is the most significant case I can think of.
Mrs. Firth: Can the Minister tell me which portion of the money is for the training activity and which is for commercial activity out of the $1.045 million.

Hon. Mr. Penikett: It is a little hard for me to give the proportions, as the Member talked about. In the total Special ARDA commitments from 1984 to 1987 in the trapping program, it has been something about $378,000 over that three year period. The expenditure in the same three year period for training has been something like $100,000, from my notes here.

Mrs. Firth: And for the commercial?

Hon. Mr. Penikett: The commercial has averaged something like about $600,000 to $750,000 a year.

Mrs. Firth: Most of the money is going into the commercial activities, not into the training and trapping area.

I want to come back again to the adverse competition in the area of commercial activities. When final approval is given for a project, is it the YTG that gives the final approval?

Hon. Mr. Penikett: Approval has to be given by both the federal Minister and the territorial Minister.

Mrs. Firth: Does the YTG have the ability to veto a project?

Hon. Mr. Penikett: Yes, in theory, we just simply refuse to sign the agreement.

Mrs. Firth: Has the Minister had to do that with any of the Special ARDA projects?

Hon. Mr. Penikett: No, I have not. I have raised questions about them, but have not actually refused any.

Mrs. Firth: On what basis would the Minister feel it would be justified in refusing?

Hon. Mr. Penikett: There has to be some question of judgment. Some of the ones the Member has identified, whether it is about job creation or adverse competition. Sometimes it is possible that those of us who have been around here for a while may have some history about the individual or business that may not be known to the committee or may not be known to the DRIE officials, which would cause us to ask some questions that any prudent individual would ask.

Special ARDA agreed to
Small Business in the amount of $5,345,000 agreed to
Economic Development: Mines and Small Business in the amount of $12,652,000 agreed to

Department of Education

Hon. Mr. McDonald: I have a few notes that I would like to impart to Members and would like to ask them to refer to the handout that I provided some time ago, which gives a fairly detailed breakdown on the expenditures. I will just run through my notes, which will highlight the expenditures. Many of the expenditures are listed here on this note.

Mrs. Firth: Maybe we could just have some general debate about the Capital Budget in Education, and then I have some questions about some particular line items on the printout that the Minister gave us and I could either listen to him go through them all or I could ask him about the ones I have questions on, and we could dispense with the others. Some of them I understand completely and questions about some particular line items on the printout that the Minister has to say as opposed to some briefing notes that the department officials put together for him. I was thinking more along the lines of any changes in direction that the Minister is considering making in the Department of Education, particularly in the area of computers.

I remember, in the last debate we had on the Capital Budget, the Minister was talking about having a new policy in place regarding the computer/student ratio. He had made comments that we had already had one of the best ratios in the country. I notice that during the last Capital Budget we did not have money allocated for the purchase of computers; however, I see in the printout that there is now an item for $306,000 for instructional computers.

Can the Minister make some comments about the government’s new policy? Have they made any new initiatives or major changes in that area? How do we compare with other areas of the country? Could the Minister also update me on what kind of computer facilities the children have, particularly in the outlying areas? Some of the schools may not have the access to as many computers as the Whitehorse area where they are very computer rich. Could he also inform us a little about the instructional ability? The department needed more people to provide computer instruction to the teachers so that they had the ability to deal with the children who were progressing at a very rapid pace with their computer technology and computer literacy.

I was also expecting to discuss a bit with the Minister the direction that the department may be taking after the criterion report was done, the Facility Study. I recognize that there is a committee that has been established that includes the city planners, YTG and the Education Council, and that a report is due at the end of the month. Could the Minister give us an indication of where the government’s priorities are when it comes to physical school facilities? I recognize that most of the Capital Budget does deal with physical facilities.

I recognize that, in some areas in the 1987-88 Estimates, the budget is down somewhat for some ground improvements and so on. The schools were very well facilitated last year, with landscaping at several of the schools. Is that an ongoing program with the government? Is the Minister going to be continue to have a plan for that kind of upgrading of facilities?

We did discuss busing a bit in the previous Capital Budget, but I think I would prefer to leave that for the O&M Budget in the spring and discuss it more thoroughly then.

I have some more questions for the Minister, but I will let him proceed with the requests I have given him now.

Hon. Mr. McDonald: Let me begin by saying that when I
government, either through busing or through the maintenance of children, but also on the long-term O&M cost implications for the existing schools.

The Member brought to our attention the issue of computers. The funding that was allocated in last year's capital plan for computers was held until such time as there was a computer policy in place. As Members know, we engaged in a consultation process with respect to developing a new computer policy.

The issue of Whitehorse facilities is one which the government is very much aware of. I will not repeat our discussions of the motion debate of last Wednesday, because it was made reasonably clear where the government stands. We are committed to trying, in the future capital years, to alleviate the crowding situation that exists in some schools. We know that it will also be a little more intense in future years if our population continues to climb. There is no reason to suggest that it will not.

We have been able to absorb a fair number of students into the existing system this year, and we project to do the same next year. It is prudent to anticipate that the student numbers will climb even further, and something will have to be done.

The report by Boreal Engineering made some recommendations that were not accepted by all the school committees and parents in Whitehorse. They were rather startling to some school committees, certainly the Grey Mountain School Committee. That report, however, is hardly the last word on the matter. We would engage in a public consultation process that I, hope, would begin in the new year. There are some significant issues to address. The residents of Whitehorse North and South have expressed interest in schools in that district, perhaps outside city boundaries.

We have to be mindful of the development in various areas because they know, of course, that if they have a school nearby they will be more inclined to settle in areas closer to the school. So we have to be mindful of the implications of any new school constructions or additions to existing schools.

Essentially, I think the government's priority with respect to this matter is that we would like to alleviate the crowding conditions and do so in a way that is easiest, not only on the parents and the children, but also on the long-term O&M cost implications for the government, either through busing or through the maintenance of schools.

With respect to ground improvements, there was actually a bit of a push on this year to improve school grounds at various schools around the territory. I know that the City of Whitehorse has expressed an interest in improving the grounds because many groups around the city use the grounds during off-school seasons for recreational purposes. So, at a breakfast meeting with the City of Whitehorse some time ago, it was indicated to me that they would be more than prepared to establish a joint committee, once they had established their own position, with the Department of Education and perhaps the Department of Recreation to look at upgrading school grounds in the City of Whitehorse itself.

To my knowledge, they have not come forward with a coordinated plan for the next few years for grounds improvements generally, but I am looking forward to that when it comes.

The Member will note too that item number 34 on this sheet, which speaks to miscellaneous capital projects, is primarily very small grounds improvement projects and very small capital works needs within the schools, but I think there are a number of grounds improvement projects that are not always covered and that is where we would consider seeking the funding for grounds improvements around the territory of a very, very minor nature.

Perhaps I have answered the Members questions, or she will let me know if she wants further elaboration.

The Member asked whether the Minister has any comments on the recommendations known as soon as they are known to me. They will then start discussing the alternatives.

Mrs. Firth: I wonder if the Minister could have his department provide me with a printout of the student population. I have not received one for quite some time, if I recall the last time doing it. I had assumed that maybe they were not doing it anymore.

Could the Minister tell me how many rural schools presently are providing grades 10, 11 and 12 to the students within the community?

Hon. Mr. McDonald: We do still provide student enrolment figures and teacher statistics, as we provided in the House before. I can ensure that she gets a copy of that.

With respect to rural high schools, the ones that go right to grade 12 — that includes Del Van Gorder now, plus all the school that were offering grade 12 before, at Haines Junction, Mayo, Watson Lake, Dawson — the new school from last year that is now providing grade 12 is Del Van Gorder.

Mrs. Firth: Did the communities of Teslin or Carmacks have any grade 10, 11 or 12 students?

Hon. Mr. McDonald: No. I believe that Carmacks and Teslin do not reach grade 12. I will check on them. I do not have the exact figures with me.

Mrs. Firth: I would not mind if the Minister would, because I know Teslin did provide the grades but were running out of students. I would just like to know if they had any students this year. At Carmacks, it was a program that was to progressively provide grade 10, 11 and 12. I was interested in the student population utilizing those services there.

When does the Minister expect to have some decisions with respect to the studies that have been done: the Criterion Facilities Study and Parents' Preferences. I know the committee is to be reporting at the end of December. Is the Minister expecting the report and recommendations to be on time? How long is he thinking that he is going to be needing to make some decisions about that report?

Hon. Mr. McDonald: Once the report is tabled, we would like the school committees to lead the public discussion within their own schools. There will also be the opportunity to respond directly to the government, if you are not familiar with your school committee.

Primarily, we would like the Education Council and the school committees to take a lead role in the consultations.

I would suspect that that could be a moderately lengthy process, and I would not expect to have any clear resolution of the issues until March or April. It would depend on how the Education Council and school committees want to proceed. We will make the recommendations known as soon as they are known to me. They will then start discussing the alternatives.

Mrs. Firth: Could the Minister give me some idea of what the mandate is of that committee and what instructions were given to it? What is the government looking for?

The instructions were to come up with some priority projects for the City of Whitehorse, recognizing much of the baseline data of the Boreal Report had indicated was relevant, and recognizing the
Mrs. Firth: Could the Minister tell me how much influence the committee may have over educational matters, policy matters and educational direction that the department may be wishing to pursue? Can they influence a change in educational policy or direction?

Hon. Mr. McDonald: Needless to say, anybody can influence change if they have good ideas. This committee is only there to establish some alternatives for a Capital Program to alleviate the pressing problem of space in the City for schools. It is to put something together that is acceptable to the City of Whitehorse and is moderately realistic to the Department of Education. It also must meet some of the needs addressed by the public that we have heard so far. Those recommendations will be put to the school committees in the future.

When the committee makes recommendations, those recommendations will not be the only ones to be considered. They will be a guideline by which the public can operate. They will indicate to the public the things that we are thinking about on Whitehorse facilities. We have to consider the busing consequences. We have to consider the programming consequences of every proposal as well as the long term O&M consequences of those proposals. We have to recognize that if we put money into the maintenance of a building, we cannot put money into programming. It is just one of those things. There has to be recognition that trade-offs are made in situations like this. I am hoping that the debate, once the Committee reports, will be an informed one.

Mrs. Firth: I get the feeling from the Minister that the mandate of the committee is somewhat more in facilities than in priorities of space allocation, and so on, as opposed to really influencing educational issues and policy direction. However, the information that the Criterion Research Company compiled in their phone survey that was done in June asked a lot of questions that raised a lot of concerns with parents in the area of program direction. It was because of questions about Catholic schools and French Immersion and native language programs, elementary schools, the busing situation, as the Minister has mentioned.

I see where their recommendations could have some influence on programming and the direction of programming. I would not be surprised to see the committee make some recommendations in that area. Is the Minister expecting or anticipating that that may happen?

Hon. Mr. McDonald: I would not want to see our capital program driving our education programming. I would like to see the reverse take place: that the capital program meets the requirements of the educational programs that our community is prepared to accept and the government is in a financial position to offer.

There has to be some understanding of where they both are. It is not all one-sided. There has to be some joint understanding of what is do-able with respect to the capital cost implications of new construction.

TheCriterionReport was a telephone survey of parents, which was only meant to give us a snapshot, inasmuch as one could accept the assumptions made in the report of how people felt about the various programs. They do affect the capital construction schedule.

If, for example, Christ the King Elementary School is overcrowded and the building has outlived its usefulness, then people have to come to terms with the construction of a new Catholic school, whether or not they want that or where they want to put it. In a given part of town, they want to know if there is enough take-up to justify it and drive down busing costs and transportation time for the students.

O&M educational programming does affect what is acceptable in capital construction. I think that is what they had in mind. I do not think there was any intention that this drive to meet our facilities requirements is going to somehow drive what sort of courses will be offered.

Mrs. Firth: In the telephone survey, the last few questions that were asked were with respect to the age of parents and religion and so on. Does the Minister have any idea why those questions were asked? Is there some specific information that was needed to complete the report? That is one of the areas where most of the concern was raised. I believe some observations were made in the analysis the newspapers did about the report.

Hon. Mr. McDonald: I did not, myself, indicate that it was necessary to ask any questions other than what was required for the purposes of the study. I am sure that people’s religions were asked because there was a desire to know how much take-up there might be for, say, a Catholic school, or what the potential might be for Catholic education or a Catholic facility in Whitehorse. I am not sure, I can only speculate. Perhaps it was a desire to know whether or not, if the people who were polled were parents, how much longer they would continue to be the parents of school aged children. I do not know, that is pure speculation but I could find out.

Mrs. Firth: I would like it if the Minister would find out for me please. I think he is taking a long shot, maybe not.

In the consultation process that the Minister is talking about now, he mentioned that he hopes that the Education Council and the School Committees will take the lead in the consultative process once they have copies of the recommendations that the Committee is going to bring forward. Is that going to involve a full public consultative process where everyone who is interested will have an opportunity to come forward and perhaps have access to the report and have an opportunity to express their opinions or concerns?

Hon. Mr. McDonald: Yes, the proposal is that the Department of Education would, of course, provide the information to anyone who asks and we would ensure that the information is out there for broad public consumption and not simply persons who attend School Committee Meetings, but we would like the School Committees to play the role I think they would like to plan and that is to lead the consultative effort. I know the Education Council has indicated some desire and eagerness to engage in that process. In any case, irrespective of their involvement, we would still ensure that people are aware of the report and all the reports. We have already made everything done so far public so they are aware of all the realistic alternatives and can comment intelligently, based on information that we, ourselves, have and any information they may want to provide to the process.

Mrs. Firth: I want to proceed to Yukon College and just by way of some general debate, I would like to ask the Minister if he could tell us what general direction the government is heading when they are building the Yukon College. In this budget, we have an allotment for new Campus Construction of $12 million, and the Minister has talked about an archival facility at the college. I know there have been meetings in Whitehorse regarding an arts centre at the College, and there has been some talk about a new residence facility at the College because the residence that is presently being used is on an interim basis. Could the Minister give us some idea of what his priorities are at Yukon College? What programs are they going to be looking at providing first? What public facilities are going to accommodate those programs, and where they are starting and what phase are they at? Is it broken into phases, and so on?

Hon. Mr. McDonald: The expenditure proposal before you is only for the completion of the pods of the college and residence that are now under construction. There is nothing in this Capital Budget for archival facilities or for an arts centre. Those would come later. The design and the character of those proposals have not yet been finalized.

I am sure the Member is familiar with the character of the construction on the existing pods and the residence. With respect to the archives, it would be my wish that we would give consideration to drawing in some people from the Yukon Museums and Historical
Association, as well as Archives staff in the development of the plans for the new archives. At the same time, with respect to the arts centre, we are still discussing with Arts Canada North the proposal for the theatre. I would not anticipate that we would come to any resolution for the next couple of months.

Mr. Lang: I have made representation to your office about the possibilities of having an extra class put on for the purposes of the General Upgrading course. I understand we have 20 possible students and that a lot of them are waiting to be getting in. I am wondering if any further action has been taken in updating the House where that is? I know your staff has been working on it and attempting to accommodate the request. I would like to know if the Minister is in a position to give me an answer.

Hon. Mr. McDonald: The proposal the Member mentioned has been reviewed. The individual the Member brought into the department for assistance has been interviewed by the department. It appears the Alternatives Program fits the bill perfectly, and my understanding is that person will be slotting into the Alternatives Program right away. I do not know if that person is now currently in the program, but he is scheduled to be in it in the new semester.

Mr. Lang: If you want to get back to the Member on those courses that were scheduled for this coming spring semester?

Hon. Mr. McDonald: With respect to the wait list, at FH Collins this semester there will be a new course added.

Mr. Lang: For the record, I want to say thank you very much. I know that the people involved were very concerned, and it is going to remedy a number of problems they foresaw in the future if something was not done. I really appreciate the response from the department on this.

a Mrs. Firth: I would like to get back to Yukon College and the facilities that are being built first. Could the Minister tell me which courses are going to be accommodated first? I am thinking about the courses that require specialty services like the CNA Program and the Welding Program. Of the facilities that are being built now, does the Minister know which ones are going to be accommodated first?

Hon. Mr. McDonald: I do not think I have that information here. There are some expansion offerings through facility construction. There will be opportunities for newer things. I could get back to the Member on those courses that will be offered at the College. There will be changes made from year to year. I am sure the new facility can accommodate almost any new proposal, because it is large enough to do that. We will want to ensure that the facility has the sufficient equipment to incorporate new courses.

The Member asked a question about nursing assistants. This will probably only be decipherable by the Member for Riverdale South. It is expected that the nursing program will be expanded, and equipment will be purchased to include two Hoyer lifts, three hospital beds with bedside tables and overbed tables and a mobile nursing station. There is some expectation that the nursing program will be expanded to include instruction of registered nurses, extended care and community health workers.

Mrs. Firth: I find the Minister’s comments about the CNA Program interesting. I would like to follow up on it a little later when we are in the line items.

My concern is in a general sense now. I hear things from people who are working on the College site. Things like people are going into an area and are expected to do some work. They ask what is going to be that, and they do not get a lot of specific answers back, saying that this is where the welding program is going to be, and so on. This may not be the Minister’s area of responsibility. It may have something to do with the Department of Government Services that has hired the program manager or whatever the procedure has been at the College.

a My concern is that the plan goes smoothly and that we do not end up incurring a whole bunch of expenses because something was ill-conceived or ill-planned in the first sense and a facility was built to accommodate a certain course and then they get an instructor in there and the instructor says, “Well this is terrible, we cannot provide that course in this space”, or “It is inadequate”, or “We need more space”, or “We need the wall knocked out and we need it twice as big”, or something like that.

How many phases is the College going to go through in the provision of the facility and space allocation for the programs. Is there a plan so that it is being done systematically? Are instructors being consulted? Is the input of the people who have to work in the environment they are being solicited because there is nothing worse than to go and open up a new facility and have all the instructors and teachers go through it and ask, “Whose idea was this to put the kids’ baskets way up on the wall here where they cannot reach them?” It sounds kind of picky and silly, but it causes great problems and usually great expenses for governments in the long run.

So because of some of the comments I have been hearing and some of the past experiences I have had, I would like some reassurance from the Minister that things are going in a well-planned, well-thought out manner and that some of these issues I have raised are being addressed and that the programs and the facilities that are being provided are going to be synonymous with each other.

Mr. McDonald: I can assure the Member firstly that we are not going to, in the summer of 1988 or August 1st, ask all the instructors to line up at the front door; we would unlock the doors and they could rush in and pick a classroom that seems to suit their needs. It may have been the way that some people have done it, but it is not the way that we are planning to do it.

What has happened, of course, in the original design phase prior to construction, was that there were very extensive user consultation on the facility and some pretty significant changes were made. Clearly, the mapping exists currently for the uses to which the rooms are going to be put. I will take it upon myself to ensure that the Department of Government Services and the Department of Education communicate to the workers exactly what is anticipated at the site.

With respect to the planning itself, there has been a great deal of thought put into the need for the procurement of equipment, supplies, etcetera, which will fill the College perfectly when the College is opened. There has to be some upfront time, some planning time put forward so that when we get to early spring or late spring 1988, there will be no panic situations where people who have not previously been aware of what is required for a classroom do not get into a panic as to where they are going to find the funding or finances, or whether they will be able to procure certain kinds of equipment, so we have taken it upon ourselves to get that planning done this year.

a Hopefully, the procurement will take place this year on schedule and there will only be the minor of disruptions when the college changes hands from the old college site to the new college site. I cannot vouch for every last detail. I understand the Member’s concerns, and I am certain there may be something that we have not considered that will cause some disruption for some particular instructor and some particular classroom. We have tried to plan for that. I am hoping we are planning for that now through the work we have done so far and the work we intend to do, so that there is very little likelihood of classroom disruptions that the Member mentions.

Mrs. Firth: I understand that there have been a lot of changes made and that they are quite extensive. I bring it to the Minister’s attention because I am already hearing it out on the street by the workers at the college and by people who have been up there on a daily basis and in just asking general questions. It is not a positive progression for such a positive initiative as a new college facility.

Can the Minister give me some idea of some of the new courses that the College is going to be providing? Is it going to be done after this phase, this allotment of money, or will it be coming in the future?

Hon. Mr. McDonald: It is very difficult to say, but we would like to have sufficient space and equipment to undertake various kinds of courses. They may not all be able to be undertaken in one year. There may be a change of priorities between now and the year 1988. It is very difficult to project what courses it is that we will be
expanding. A lot will depend on student enrolment figures and application for spaces in a particular program.

I think a fair amount will be determined by the Institutional Training Agreement, and as to whether or not Canada Manpower will be purchasing seats in the time-honoured way. I have undertaken that I will provide the Member with a list of programs that are, at this time, considered candidates for enhancement.

Mr. Lang: As far as construction is concerned, has there been a decision in principle where the archives building is going to be built?

Hon. Mr. McDonald: Yes.

Mr. Lang: Where?

Hon. Mr. McDonald: On the site.

Mr. Lang: In what year?

Hon. Mr. McDonald: As I said in my opening remarks, it would probably be initiated in 1988. It would show up initially in the capital plan a year this fall. Estimated completion time would be a year.

Mr. Lang: Can the Minister update us on the status of the arts centre and where it stands?

Hon. Mr. McDonald: The government has met with Arts Canada North on a number of occasions over the fall. I think I have another meeting with them this week, at which time we will try to determine future arrangements with respect to the management of the arts centre and the design, to ensure that it meets the government’s needs and the college’s needs, as well as the arts community’s needs.

Mrs. Firth: I do not expect a resolution of those issues for awhile. I hope that we will be able to resolve them early in the new year, but, at this time, I do not see a resolution.

Mr. Lang: How much is the Minister projecting for the Arts Centre portion of the building?

Hon. Mr. McDonald: Overall total project costs are in the neighbourhood of $7 million.

Mr. Lang: What year?

Hon. Mr. McDonald: If agreement is given next year to begin, it might be started in the summer of 1988 and be completed a year or two later.

Mrs. Firth: Could the Minister tell me what the total cost is going to be? Has it changed any from the estimated $40 million for the Arts Centre, the College, the residence, the Archival Centre and so on?

Hon. Mr. McDonald: The community wing was scheduled to be in the neighbourhood of $8.5 million. The theatre and the Arts Centre would be $7 million. We have not decided on the character of the archives so we really cannot project any cost for that facility yet.

Mrs. Firth: I heard a total figure of some $40 million a couple of years ago. I would expect that, as costs go up, that figure may be adjusted somewhat. Is the Minister familiar with that figure, or is just something I had a dream about? I am sure that that is an accurate figure that I have heard before in the context of building the whole college.

Hon. Mr. McDonald: I am not sure if that was a figure that was projected as a total for the College construction plus equipment or not. I will check for the Member.

Mr. Lang: I had a dream that there were going to be a lot of houses built, then I woke up and heard that $72 million worth of houses were going to be built.

I would like to ask the Minister of Colleges: what are the prospects of an access road from the back portion of Porter Creek C to the College? I know that there were some tentative plans for it. Perhaps the Minister could update me on that. He knows what care and attention I give my riding, and we would not want that to be lost.

Hon. Mr. McDonald: No, of course not. Consideration has been given and the design and cost projections have been made to the government, that it would cost in the neighbourhood of $600,000 to provide that chip sealed access road. We are considering that now, but clearly the final decision would not come until next year’s Capital Plan. If we were to build that access road there would have to be very good reasons to want to build the access road. The decision would have to come next fall as to whether or not we will proceed.

Mr. Lang: I have some ideas. As you can recall, we were discussing some of the housing projects the Minister was going to launch into here and I think that Members shared the fact that perhaps there was too much money in those particular allocations. Perhaps it is just the project and making sure that it can meet what has to be the standard required for such an access, perhaps the monies could be allocated over those particular housing units that will now be log housing and moved over in that particular area.

I just think it is an area that should be seriously considered for the long term. I recognize that there are financial constraints, but it will take some of the traffic off Mountainview Drive. The problem I see is turning onto Range Road for the purpose of getting to the Community College, which could be a detriment to safety. This is just a representation down the road here. When I am the Minister of Colleges we can finish it off.

Hon. Mr. McDonald: I will not rise to the bait, but I will certainly state that serious consideration has been given, as I have said, to access to Porter Creek and also perhaps to the Alaska Highway itself, because we want this site to be accessible.

Mrs. Firth: I am just going through the book that was provided to me on Yukon College — and the plans — and I see that there is going to be a sports and fitness gymnasia at the College. Can the Minister tell me how much that particular facility is going to cost? I recognize that it is going to be multi-purpose and if he does not have the figures right at his fingertips, we can discuss it when we get into the line item where his printout is probably justified and he will have it, but it seems like it may be a duplication of some services that are already provided in the territory. I am talking about the arena that is already down the road a way from the College. Perhaps the Minister would like to make some comment about that.

Hon. Mr. McDonald: Firstly, the Member should note that the events have superseded this particular informational booklet, and the whole community wing that the Member sees in front of her, including the gymnasium, has been put off, and consideration has been given to the arts centre with a theatre and an archives, perhaps separate from the theatre and the College.

I think in the original incarnation there was a consideration given to providing recreational facilities to people who would be taking course programming, and it was anticipated that a lot of people would be on the site and that it would be advantageous for them to have a handy gymnasium in which to get exercise.

Mrs. Firth: At this stage, no decision has been made at all with respect to the construction of a gymnasium.

Hon. Mr. McDonald: I look forward to the progress of that and will be discussing it again. I would like to know if the Minister is giving any more consideration to an institute of mining technology, or whatever, that the Member for Elsa and Mayo was in dispute with the Minister for Faro some time ago. As the Minister has indicated, he is the Minister now. I am wondering if the Minister’s department is looking at anything like that? Has he given any direction to looking at providing some kind of institute of higher learning for the mining community?

Hon. Mr. McDonald: We tried to cram in a full mining institute in Dawson, but found it did not fit, so we had to look for other alternatives. What the mining industry actually wants is something a good deal more modest than what has been expected in the past. The mine operators have indicated that they would like to see on-the-job training as a priority with the College and the government. We are working to accommodate more of that kind of training than before, not so much institutional training and all that goes along with it. There are credible mining institutes in the country that are experiencing difficulties now, too, with the general downturn in the mining industry.

There is plenty of free space at colleges such as Hayleybury, which are turning out mining graduates who already have a reputation to be reckoned with in the country.

With respect to an institute itself, there is some desire that there be special input by the mining industry and by tourism into college programming. At the very minimum, as far as the capital...
construction is concerned, we have offered them some physical space should they wish to establish a small library or an information centre at the college. We will deal with the actual input by the mining industry through the institute on college governments over the course of the next year when we go through the process to determine how the College is going to be governed.

The Member may not believe this, but my shot in the dark with respect to explaining the question about age in the survey was pretty nearly dead on. It was a bit of a surprise to me, too.

The purpose of asking the question as to how old a person is is to determine how much statistical likelihood there would be that that person would have school age children for so many years. For example, if you are under 25 with children in grade one and two, there would be so much statistical likelihood that in your lifetime you would have a certain number of children in school for a certain period of time. If you were 55 with children in grade 11 and 12, then the statistical likelihood of having children in school would be different.

That was the reason for asking the question about demographics.

Mrs. Firth: It might be in the Minister’s best interest to see that the people who had concerns about those kinds of questions could be presented with an analysis as to why the line of questioning. It did raise a lot of suspicions and concerns within the general public. I had many phone calls about the questionnaire and the survey that the Minister made reference to. They wanted to know why those kinds of questions were asked, that they seemed to be leading questions. If that information is available to the school committee, especially when it comes time for the public discussions, I think we might get a more positive discussion, particularly when we get into the public arena. It is just a suggestion I make to the Minister.

I appreciated the Minister’s comments about the Institute of Mining Technology. I have always had some reservations about going in that direction because of the fluctuation of the mining industry in the Yukon. I prefer the approach of the on-the-job training to the extent that I would encourage that kind of education for many programs, particularly with the participation of the private sector.

I feel that individuals get a more accurate, more life-like exposure to what it is really like to be in the job market and a chance to see how competitive the market is today. They have a chance to see that they have to be somewhat efficient and productive. My philosophy lends me to think that it is a more positive and realistic environment to put people going into the workforce into. It is also good for those who are changing their professions or careers or trades. I doubt that the Minister and I differ very much in that idea.

I am prepared to move onto the line by line printout that the Minister has provided, unless there are other Members who have questions in General Debate.

Chairman: We will move onto Public Schools, but first we will recess for 15 minutes.

Recess

Chairman: Committee of the Whole will now come to order. Public Schools, general debate.

Mrs. Firth: On number five on the printout, Robert Service School Upgrading, could the Minister just briefly tell us what that $3 million is going to do? Is it the total cost of the whole project?

Hon. Mr. McDonald: It is not the total cost. It is the funding projections for the project, which will only be initiated next year. It is what Government Services expects can be undertaken in the first year, being this year. The total cost of the project will be approximately $8 million.

Mrs. Firth: What does this involve? What is this $3 million going to pay for?

Hon. Mr. McDonald: The $3 million will pay for what is considered to be do-able in this capital construction year. It is a fairly major project. The project would include site preparation, then initial construction to begin in the fiscal year. The balance of the construction would take place in the next fiscal year.

The community has been involved through something called a Community Complex Committee, which is a community group that involves you, Mr. Chairman, to some extent. It has been called upon to not only help design this building, but also to provide direction with respect to what should be incorporated into it. On this group is the city community learning centre advisory committee, the library board, the school committee, the rec board and the local planning board, which deals with the historical correctness of any facade, and the local Indian band. They have been asked to review designs for this project. I believe there is something coming from Wood Gardner for further discussion in the near future. I do not know whether the community group has reviewed the latest design proposals. I did not see them, but I do not expect them to come into my office.

Mrs. Firth: I gather that the $3 million is site preparation and initial construction. Is it going to be done in phases, if it is a total project of $8 million and this is only $3 million? What stage is this going to get us to in the total construction picture?

Hon. Mr. McDonald: I guess it is true, as they say, we will get three-eighths of the way through, but I do not think that is true in terms of the time, because I think once the construction starts, it will be completed fairly quickly. I do not think it is fair to say this in phases other than it is phased over three fiscal years. This year, of course, was the design phase and construction begins and runs through the end of the fiscal year and for a year, purely for the construction and an indication of what the contractor could do between now and the end of the fiscal year once the planning is finished, the detailed drawings are done, the blueprints are drawn up and the work gets underway.

Mrs. Firth: How did the Minister’s department arrive at that figure of $3 million then?

Hon. Mr. McDonald: The total figure, of course, was arrived at by Government Services in cost projections. This was merely an indication from them what they thought could realistically be done, after we have completed the planning.

Mrs. Firth: I gather then that the total project is due to be completed in the next budget, which would make it the 1988/89 budget. It is a two-year project. The Minister is nodding his head indicating yes.

Can I have the Minister give me some detail for number eight on the list, the Whitehorse Elementary upgrading for $368,000?

Hon. Mr. McDonald: This is year three of a four-year project that will be essentially dedicated to the completion of plumbing upgrading and the interior retrofit, essentially carpentry. It should be finished next year. That same work, and carpentry, should be finished next year. As Members know, the construction period for these projects is very tight. It usually has to be done over the summer months or during the Christmas break; there really is no other alternative. I am sure a lot of this work could have been done in any one given year if there were no students to interfere with, but unfortunately this is a living school. As Members know, this project has been ongoing for a few years already. We are hopeful that after next year the project will be complete.

Mrs. Firth: Does the Minister know how much the rest of the costs are going to be to complete that project?

Hon. Mr. McDonald: It is proposed that in order to finish it completely, there would have to be an expenditure in the neighbourhood of $500,000 next year. If funding and priorities permit, we would undertake to do that then.

Mrs. Firth: I want to go back just to the Watson Lake High School Upgrade Design for $650,000. That is a portion of a total project. I wonder if the Minister could just give us some detail on how the decision was made to proceed with this particular project?

Hon. Mr. McDonald: I am not sure of the character of the Member’s question. There was a recognition that we would be looking forward to work on Watson Lake High. The gym was considered to be inadequate. The floors throughout the old section require replacing. There was pretty severe roof leakage. The heating system is quite antiquated and is not dependable. Anybody who has been in the school will note the one wing that is breaking away from the new section. That requires some repair.

There are two sections, the new wing and the older wing. The newer wing would be salvaged, and any addition would be attached to that newer wing. The old wing would be demolished. This school
is amongst the worst in need of repair in the territory. There was no
massive public consultative process that led to this. It was an
internal decision.

Mrs. Firth: Can the Minister tell us how old that old section of
the Watson Lake High School is?
Hon. Mr. McDonald: I do not know, but there are people around
who do.

Mrs. Firth: Could the Minister tell me what the student
population is?
Hon. Mr. McDonald: The student population is 132.
Mrs. Firth: Is the Minister going to carry on the practice of
consulting with the school committees when it comes to the design
and construction of the new facility?
Hon. Mr. McDonald: We would like to, even though it has
been a trying experience for department officials, follow the lead of
the project undertaken in Dawson City. More than just the school
committee has been included. We have tried to include the
municipal government and others who are interested in using the
facility. Hopefully, we will establish a user committee to help us
with the design feature.

A community might wish to incorporate some other feature into
the school that they might want to fund themselves. They might
want to make use of the heating system in the school for other
reasons. We would be prepared to entertain that, to make it more of
a community facility. We have given that consideration for the
school in Dawson. That was the reason for including other groups.

Recreation facilities are the responsibility of the municipal
government in the municipalities, and they would be required to
fund the actual capital construction of those facilities, but it seems
to make sense to incorporate them or plan their incorporation into
the school for cost effective reasons.

Mrs. Firth: Has there been any consultation so far? Was the
school committee consulted and told that the government was going
to look at them getting a new facility? Has there been any
consultation so far?
Hon. Mr. McDonald: Actually, quite a lot. I remember when I
was in Watson Lake, the school committee took it upon themselves
to give me a very detailed look at the school. I know they have
some plan of asking for new facilities. They were consulted and
have indicated a very strong interest in the new facilities appended
to the old-new facilities. They are keen on the project.

Mrs. Firth: I gather, when the department did the analysis of
the facility, that there was no question of upgrading the old portion of
it, rebuilding or anything like that? Were there any costs done to
take that into account?
Hon. Mr. McDonald: I do not have those with me. I could
secure costs for upgrading and things like that, if the Member
wishes.

Mrs. Firth: Yes, if the Minister could provide that detail, we
would like it.

The Minister made some comments earlier about grounds
improvements and how they had spent a fair amount of money last
year on that. Is this $207,000 just a continuation of the present
program, or is it something different that the Minister is proposing?

Hon. Mr. McDonald: This is more of the same. Much of the
design work for the projects that are scheduled for next year are
being undertaken now. As I mentioned before — two things — one
is that we are going to be reviewing with the City of Whitehorse
grounds improvements of a more significant nature in the future
than ones that existed in the past. Funding availability would limit
our ability to undertake any major projects. We would have to
determine that next year.

Whitehorse, apart from FH Collins, Takini and Grey Mountain,
is put on hold until such time as we get a clear indication from
the city as to what their desires are.

There were the Miscellaneous Capital Projects, item number 34,
which was meant to cover off those small grounds improvements
projects that could be undertaken in a given year. Those would not
be included in this particular figure.

Mrs. Firth: I just about missed number seven here, the G.A.
Jeckell gymnasium. That $1.4 million, almost a million and a half
dollars, maybe the Minister could give us some detail as to what
kind of gymnasium that is?
Hon. Mr. McDonald: Well, it is what is considered to be an
auxiliary gym, which means that it is another gym in the school. I
am sure the Member knows — it is in her constituency — the gym
program incorporates not only the gym but also some classrooms,
and it is our desire, given the pressures for space in the city, that we
free up those classrooms for students and have obviously allowed
for the construction of another gym to allow for and accommodate
the gym program.

The cost projection here is an estimate that we received, of
course, from Government Services. It will incorporate not only the
auxiliary gym itself but also a spectator area and additional change
rooms. We will be renovating the existing classrooms that were
used for gym activities back to actual classrooms themselves, and
there may be some additional work done on the library as well.

Design funds were in last year's budget. This project is meant to
simply fulfill that activity from last year and to build another gym
to accommodate the gym program. There are about 280 students in
the school, which is a fair number for a school that size.

Mrs. Firth: Under number 13, the St. Elias Residence, what is
happening there? Is that the program that the Government Leader
talked about in his statements — or the Minister, I cannot remember
which. Is this the interim residence for students from the rural areas
to provide facilities for those students?
Hon. Mr. McDonald: Yes, this is for students of high school
age, grades 10 to 12 generally, who do not have access to high
school in their own community or are not able to find a particular
program in that high school in their own community and have to
come to FH Collins.

Mrs. Firth: What is the $350,000 cost for?

Hon. Mr. McDonald: This is the second year of a two-year
project for the upgrading, repair and renovation of the existing
residence. The residence is considered small. Students are some-
times two and three to a room. There has been some effort to move
students to Nisutlin Campus. That is the old Yukon Hall, but it is
not considered to have the best atmosphere. It is an adult setting for
young children.

As we said, last year we undertook some design work and the
purchase of the neighbouring lot. We are going to be renovating the
residence to provide more space and also to undertake a retrofit of
the building.

Mrs. Firth: Can the Minister tell me if students are utilizing
this facility? Do the parents pay anything towards it or is it
completely covered by the Department of Education's budget? I am
talking about everything, including food and accommodation.

Hon. Mr. McDonald: I do not know the actual cost breakdown
between parents and the department, but I know there is a
contribution. I can find out what it is for this year.

Mrs. Firth: I would like to know what the cost factor is, not
necessarily on a per student basis. In communities that would not
provide the grades and required the students to come to Whitehorse,
probably there would be almost total coverage. Could the Minister
provide me with those details?

One of the members of CYI asked me a question about
accommodations being paid for for some of the native students
coming in. We had some disputes at one time about whether or not
Indian Affairs was going to pay for it. Could the Minister tell me if
this issue has been resolved, or is it still ongoing?

Hon. Mr. McDonald: I would class the issue as ongoing.
There was an indication over a year ago that Indian Affairs might
not be paying supplementary to status Indians. They subsequently
decided to continue the payment, and that is where it stands right
now. I do not know what the Indian Affairs contribution is, but it is
currently being paid.

Mrs. Firth: Is that being paid into general revenues, or is it
being paid to the Department of Education, or is it being paid to
Indian Affairs here? Where is that money going?

Hon. Mr. McDonald: I believe it is being paid by Indian
Affairs to the Government of Yukon. I think it shows up as a
recovery for the Department of Education. If the Member has an
O&M Budget, she will probably be able to identify it.

Mrs. Firth: From my understanding, I gathered from the
Minister that there has really been no change in the way the payments are made. It caused some confusion, because it was not the practice of YT G to isolate money specifically for Indian children. It went into the whole Education budget and then facilities were provided for these children.

If Indian children required accommodations in that facility, would it be addressed timely by the department, if need be?

Hon. Mr. McDonald: There has been no suggestion that there will be a direct lump sum transfer payment of a particular program from DIAND to YT G. My understanding is that Indian Affairs is still interested in supporting individual native applicants upon application, but there is no sense at all that they are looking to provide all the funds they have in a particular program to YT G to support all students, any students or native students.

Mrs. Firth: I gather that because the Indian Affairs department has given the commitment to continue to pay that it is not going to be a problem until they, again, decide that maybe they are going to withdraw those payments. Do I interpret that correctly?

Hon. Mr. McDonald: If Indian Affairs decides that they are going to withdraw the payments, then I would anticipate that there would be some reaction from the people.

Mrs. Firth: Could the Minister tell me what number 15, Ross River School Upgrade for $72,000 is for?

Hon. Mr. McDonald: I will do that. Watson Lake High School was apparently first built as a joint Royal Canadian Air Force School and YT G school in 1944. The Catholic School was built in 1956, and there was a merger between the public and Catholic school in 1968. The physical buildings that apparently exist have been there since — well, I will check on the physical age of all the current additions for the Member.

Mrs. Firth: I just wanted some general idea of how old it was. I figured it was in that area and the Minister has provided me with an adequate enough answer. I do not need to know exactly how old every portion of the building is, but that was my guesstimate was, and I thank the Minister for his answer.

Hon. Mr. McDonald: The Ross River School is scheduled to receive a new gymnasium floor of the rubberized compound type.

Mrs. Firth: Unless other people have questions, I just have one further question and that is regarding number 17, the Elsa School Library Upgrade. Then we go down to number 81 in Library Facilities and Elsa Library Building, are those both the same facility for a total of $50,000?

Hon. Mr. McDonald: No. As Members know, the government has purchased a staff housing unit for the teachers in Elsa that allowed the teachers to leave the Elsa School itself where they were living. In place of the apartment, there is a desire to put in a library. The renovation from the apartment to the library is what is scheduled for item number 17, and that is for a primary school library.

In item number 81, it is designed for Library Building Hamlet Council Office. The library currently is in the Rec Hall.

That is scheduled for other purposes after next year. The funding is for a facility, not to be built this year, but to be built the year after.

On Facility Construction and Maintenance Facility Construction and Maintenance in the amount of $6,994,000 agreed to

On Instructional Equipment

Mrs. Firth: The Minister has said that the instructional computers will finish off the program. Is the $306,000 for purchase of computers only? If it is, how many computers are we going to be getting?

Hon. Mr. McDonald: This is for replacement computers as well as for new computers. We are looking at approximately 50 computers to be purchased from this amount. There has always been some funding for the maintenance contract with Total North. They do ongoing work on all the computers.

Mrs. Firth: How much are those computers each?

Hon. Mr. McDonald: Approximately $3,000 apiece.

Instructional Equipment in the amount of $804,000 agreed to

On French Language Facilities and Equipment

Hon. Mr. McDonald: There are such things as the various labs, the chemistry, physics and biology labs, that are going to be incorporated into it. Those are significant expenditures in the neighbourhood of $150,000 to $300,000 apiece respectively.

The equipment for the College will only be that which is supplementary to that which exists at the old College. A lot of the equipment at the old College is in a state of disrepair. That would be surplus. In the Mains, there is going to be an attempt to transfer whatever is movable from the old College to the new College. We will be purchasing desks, tables, word processors, typewriters and furniture of various sorts, furniture for the day care with the funding provided here. That would only include that equipment that was not incorporated into the old College; however, it is expected to be usable in two years.
Yukon College — Campus Equipment in the amount of $2,320,000 agreed to

On Yukon College — Community Learning Centre Facilities

Mrs. Firth: The Minister mentioned something about the CNA program being expanded. In order to save time, I would like to get an undertaking from the Minister to provide me with the information in a more detailed way. Specifically, I am referring to the extended care programs and the community health programs. I would like to get some general idea of all of the programs in the health and the health-oriented areas that are going to be provided at Yukon College within the next few years. I have had some inquiries from some of the members in the Nurses Association. If the Minister will give me that undertaking, we can clear that item.

Hon. Mr. McDonald: The undertaking is given and guaranteed.

Yukon College — Community Learning Centre Facilities in the amount of $99,000 agreed to

On Yukon College — Community Learning Centre Equipment

Yukon College — Community Learning Centre Equipment in the amount of $14,000 agreed to

Advanced Education and Manpower in the amount of $14,461,000 agreed to

On Libraries and Archives

On Library Facilities
Library Facilities in the amount of $120,000 agreed to

On Library Equipment
Library Equipment in the amount of $50,000 agreed to

On Archival Equipment
Archival Equipment in the amount of $50,000 agreed to

On Archival Facilities
Archival Facilities in the amount of $5,000 agreed to

On Northern Oil and Gas Action Program
Northern Oil and Gas Action Program in the amount of $1 agreed to

Libraries and Archives in the amount of $225,000 agreed to

Department of Education in the amount of $22,618,000 agreed to

Ms. Kassi: I move that you report progress on Bill No. 7.
Motion agreed to

Hon. Mr. Porter: I move that the Speaker do now resume the Chair.

Speaker resumes the Chair

Speaker: I will now call the House to order.
May the House have a report from the Chairman of Committee of the Whole?

Mr. Webster: The Committee of the Whole has considered Bill No. 68, An Act to Amend the Workers’ Compensation Act, and directed me to report the same without amendment. Further, the Committee has considered Bill No. 7, First Appropriation Act, 1987/88, and directed me to report progress on the same.

Speaker: You have heard the report from the Chairman of Committee of the Whole. Are you agreed?

Some Members: Agreed.

Speaker: I declare the report adopted.

Mr. Nordling: I move that the House do now adjourn.

Speaker: It has been moved by the hon. Member for Porter Creek West that the House do now adjourn. Are you agreed?

Motion agreed to

Speaker: This House now stands adjourned until 1:30 p.m. tomorrow.

The House adjourned at 5:28 p.m.

The following Sessional Paper was tabled December 16, 1986:

86-3-87
White Pass - Skagway Aerial Tramway Pre-feasibility Study,