

PLEASE RETURN TO COUNCIL CHAMBERS



YUKON TERRITORIAL COUNCIL

SECOND SESSION 1968

Votes and Proceedings

Volume 2

Page 449.

Monday, March 25, 1968.
10:00 o'clock a.m.

Mr. Speaker read the daily prayer. All Councillors except Councillor Chamberlist were present.

Mr. Speaker: Is there a quorum present, Mr. Clerk?

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will call Council to order. Are there any Reports of Committees? Introduction of Bills? I may point out for your edification, with regard to the Order Paper before you, that Bills 15 and 16 have been withdrawn. Notices of Motion or Resolution? Are there any Notices of Motion or Resolution? If not, may we pass to Orders of the Day. Notices of Motion for the Production of Papers? Under Motions for the Production of Papers, we have Motion for the Production of Papers No. 3, moved by the Honourable Member for Carmacks-Kluane Lake, seconded by the Honourable Member for Dawson, under Pollution - Anvil, and the text reads: "That all Members of Council be provided with a complete text of any program presently established or in being which has been drafted for the purpose of the efficient and successful control of waste products from the Anvil Mining operations in the Yukon, in accordance with the terms and conditions of the agreement presently before Council." Is the House prepared for the question on the motion? Are we agreed? I'll declare the motion carried.

MOTION FOR
THE PRODUCTION OF
PAPERS #3

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: As we have no interim questions on the Order Paper, you may proceed to the Question Period.

Mr. Taylor: Mr. Speaker, I have one question. I am wondering if the Commissioner has yet received any word on the Fisheries Agreement as to whether we will have it at this Session.

QUESTION RE
FISHERIES
AGREEMENT

Mr. Commissioner: Mr. Speaker, I have nothing further to offer at this time, simply to reiterate that my Senior Administrative Officers have this matter in hand and I am sure they are proceeding with all possible dispatch to bring the matter to a head.

Mr. Speaker: Are there any further questions?

Mr. Taylor: Yes, Mr. Speaker, I have a further question to direct to Mr. Commissioner this morning. In light of my remarks while discussing the matter of J. P. Court facilities at Watson Lake, I wonder if Mr. Commissioner has received any word or has anything to report on what progress is being made towards the removal of this facility from the Police Barracks and brought out into the public.

QUESTION RE
J. P. COURT
FACILITIES

Mr. Commissioner: Mr. Speaker, I'm afraid that I have nothing to report, favourable or otherwise, on this matter at the present.

Mr. Taylor: One supplementary question and I wonder, Mr. Speaker, if I might direct this to Mr. Commissioner, if he could advise me as to whether he would allow me the services of the Legal Adviser to prepare the documents that I intend preparing for the benefit of the citizens of Watson Lake.

QUESTION RE
SERVICES OF
LEGAL
ADVISER

Mr. Commissioner: Mr. Speaker, Mr. Legal Adviser is Legal Adviser to Council and is certainly Legal Adviser to the Territorial Government. I would say that such a question as has been put forth here now I think involves us as to whether or not the Legal Adviser is a Legal Adviser to a Councillor. Now, I think that this is something that I would have to leave in the hands of Mr. Legal Adviser himself. I would put it this way, that I am not about to prevent the Legal Adviser from exercising his proper duties and proper responsibilities to the Territorial Council as a whole. Now, when it comes down to what an individual Councillor may be wanting, this is a further question that could conceivably raise problems from a legal point of view, Mr. Speaker, but I would certainly say further that to the best of my knowledge, Mr. Legal Adviser makes himself as co-operative and as readily available as possible within the reasonable confines of his duties as he possibly can.

Mr. Speaker: Are there any further questions?

Mr. Commissioner: Mr. Speaker, several days ago there was a question raised on the Anvil Agreement Paper discussed and I was asked, if in fact the area reserved for townsite purposes that is described in the agreement as being an area I believe to be fifteen miles in radius or thirty miles in diameter, if in fact this had been established. I answered Council at the time that in fact it had been established and I was under the impression that it was an area even larger than that described in the Anvil Agreement. I would like to correct this impression if I have left a false impression with Council on this by referring them to Commissioner's Order 1968-14 that was signed by myself on the second of January, 1968, in which the fifteen mile area described in the Anvil Agreement was in fact put into effect. It says "All that parcel or tract of land in the vicinity of Vangorda Creek in the Yukon Territory within a circle having a radius of fifteen miles from a point at 130 degrees, 20 minutes west longitude and 62 degrees, 14 minutes north latitude.

Mr. Speaker: Are there any further question?

Councillor Chamberlist enters Chambers.

Mr. Speaker: Order, please. Are there any further questions?

QUESTION
RE ANVIL
TENDERS

Mr. Chamberlist: Mr. Speaker, I have a question I would like to address to the Commissioner. Mr. Commissioner, when the Deputy Minister of Northern Affairs was here and the question was asked with reference to the Anvil townsite, it was intimated that there was no....that no townsite had been laid out, none approved. I find today that I have....beg your pardon, Mr. Speaker, I'll just collect my thoughts. Mr. Commissioner, would you please advise how it is possible for contracts to be called by Anvil Mining for the clearing of the townsite site and the laying out of the roads for the Anvil townsite which tenders closed on March the eighteenth.

Mr. Commissioner: Mr. Speaker, I was very interested in finding an answer to this question myself, and I contacted Mr. Baker, the Head of the Engineering and Municipal Affairs Department, and he advises me that his information from Anvil is that while these contracts have been called that they will not be awarded until such time as the engineering report of this proposed townsite has indeed been approved and the necessary agreements have been negotiated between the Territorial Government and the Anvil Mining Corporation, such agreements of course requiring

Mr. Commissioner continued:

the approval of the Territorial Council. I am also further assured that there is no intention of the Anvil people of jumping this particular gun. What they are endeavouring to do is get as much pre-engineering, pre-contract hauling work done as they possibly can so that when approval is given all the way down the line that they will be in a position to proceed. This is the most current information that I have which was given to me just before I came into Council this morning, Mr. speaker.

Mr. Chamberlist: A supplementary question, Mr. Speaker. Mr. Commissioner, it was my understanding that no site would be chosen until Council had agreed to the site. Could Mr. Commissioner say if the site has now been chosen without the Council being considered? QUESTION RE ANVIL TOWNSITE

Mr. Commissioner: Mr. Speaker, this is just exactly the question I have endeavoured to answer, and all I can tell you is such information as I have and I would also like to feel that at the very earliest opportunity that we were going to have some discussions here in Council at which time we would have present all the people who have been involved in the engineering, etc., in connection with the Anvil townsite situation.

Mr. Speaker: Are there any further question? Does the Honourable Member for Whitehorse East have a further question?

Mr. Chamberlist: No, sir. I will let it go at this time, Mr. Speaker.

Mr. Speaker: I wonder if the Honourable Member for Watson Lake will please take the Chair?

Mr. Taylor takes Chair.

Mr. Speaker: Councillor Livesey.

Mr. Livesey: Mr. Speaker, I would address a question this morning to Mr. Commissioner and inquire of him if he is aware of the percentage of Yukon employees as compared to those coming from outside areas presently employed in clearing the right of way for the power line from Whitehorse to the Anvil townsite. QUESTION RE EMPLOYEES EMPLOYED RE POWER LINE TO ANVIL

Mr. Commissioner: Mr. Speaker, this is information which I do not have. I am quite confident that the people who have the contract would be....could be called upon to supply this information and I see no reason why they should be reticent in giving it. If I could have the opportunity of having these people contacted, I will endeavour to bring that information forward to Council as quickly as I can.

Mr. Livesey: Thank you, Mr. Speaker.

Mr. Livesey resumes Chair.

Mr. Speaker: Public Bills and Orders.

Mr. Shaw: Mr. Speaker, I would move that Mr. Speaker do now leave the Chair and Council resolve itself in Committee of the Whole to discuss Bill, Sessional Papers, Memorandums and Motions, if there are any.

Mr. Taylor: I will second that.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded by the Honourable Member for Watson Lake, that Mr. Speaker do now leave the Chair for the purpose of convening in Committee of the Whole to discuss Bills, Memorandums, Sessional Papers and Motions. Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: The Honourable Member for Watson Lake will please take the Chair in Committee.

BILL #8 Mr. Chairman: We will be proceeding on page 7 with Bill No. 8. I'll declare a brief recess while we get our papers together.

RECESS

Mr. Chairman: I will call Committee back to order, and I will proceed with Section 24, under General Holidays, Part IV. (Reads Section 24 of Bill No. 8) Clear?

Mr. Dumas: Mr. Chairman, I'm just wondering about...how about when a general holiday falls on a Saturday which is normally not a working day for any given industry?

Mr. Chairman: Mr. Commissioner...or, maybe Mr. Clerk could answer that question.

Mr. Clerk: Mr. Chairman, the Ordinance is based on a forty-four hour week and a forty-eight hour week, where Saturday is a normal working day.

Mr. Chairman: Are we clear? (Reads Section 25 of Bill No. 8)

Mr. Dumas: Mr. Chairman, this is just a comment about Subsection (a). It seems that it's unnecessary to be in there since somewhere else in the Ordinance, I'm just trying to find it, it says that any agreement between a bargaining body and an employer that works more to the benefit of that employee than does this Ordinance shall stand and take precedence over this, and in Subsection (a) it refers to unions over this. I don't think this would be necessary. It's not an important point, Mr. Chairman, but I just thought I'd mention it.

Mr. Chairman: Are we clear? (Reads Section 26 of Bill No. 8) Clear? (Reads Section 27 of Bill No. 8) Clear? (Reads Section 28 of Bill No. 8)

Mr. Chamberlist: I wonder if Mr. Legal Adviser could be here so that I can ask a question of him.

Mr. Chairman: I believe Mr. Legal Adviser is in court this morning.

Mr. Chamberlist: The court is over now. I was there with him.

Mr. Chairman: Mr. Clerk, would you see if Mr. Legal Adviser could be here? I'll declare a short recess.

RECESS

Mr. Chairman: At this time I will call Committee back to order, and we have a question on Section 28.

Mr. Chamberlist: Mr. Chairman, my apologies to having to bring Mr. Legal Adviser in. I know he's very busy doing some studying at the moment. I wonder if Mr. Legal Adviser would explain 28 as far as the actual amount of overtime that would have to be paid for a holiday on a statutory holiday. BILL #8

Mr. Legal Adviser: As I see it, Mr. Chairman, we fall back on the definition of wages which is contained in Section 2, Subsection (m), and wages are there defined as being every form of remuneration for work performed but does not include tips and other gratuities. The different definition of wages is as regards to Section 18, Subsection (2). So, wages interpreted under Section 28 will follow what I have just cited.

Mr. Chamberlist: Mr. Chairman, Mr. Legal Adviser, it would not apply to bonuses then. If a bonus was granted, it would not mean that this bonus was part of those wages for that particular day.

Mr. Legal Adviser: I could not say that. My impression would be the reverse. My impression would be that he would get one and a half times what he got the day before, assuming he had worked the same amount of hours. That is, everything he would be paid except tips and gratuities.

Mr. Chairman: Is it clear? (Reads Section 29 of Bill No. 8) (Reads Section 30 of Bill No. 8) I might ask Mr. Legal Adviser if that refers to Part III?

Mr. Legal Adviser: Yes. Roman lettering.

Mr. Chairman: Are we clear? (Reads Section 31 of Bill No. 8)

Mr. Chamberlist: Isn't this a little bit contradictory to Section 28? If he is going to be allowed a holiday and get paid time plus time and a half, he would be getting a double benefit. I wonder if Mr. Legal Adviser could....

Mr. Legal Adviser: Yes, but he does twice the work.

Mr. Chamberlist: Pardon?

Mr. Legal Adviser: He does twice the work.

Mr. Chamberlist: I don't follow that. I wonder if Mr. Legal Adviser could clarify that. It would appear to me that there's a double benefit being provided for the employee.

Mr. Legal Adviser: He's working on a day when everybody else is off, so he's entitled to have that day taken off, taken into account. The rest of the staff are out fishing, and he's working.

Mr. Chamberlist: Mr. Chairman, he's already going to get paid time plus time and a half. Now, if he's getting paid time plus time and a half then he's not entitled to a holiday as well, or is he entitled to a holiday as well?

Mr. Legal Adviser: The day he works when everybody else is fishing, there's overtime for him so he gets time and a half, but he still has to get the holiday he never got.

Mr. Chamberlist: But, he's getting not time and a half, Mr. Chairman, he's getting time plus time and a half. He's getting two and a half times the amount. Under 28 he would be getting... under Section 28 he would be getting two and a half times the amount. I think this has been agreed.

BILL #8 Mr. Commissioner: Mr. Chairman, with due respect, everybody is correct, except they're asking the questions relating to the wrong section, if I may be permitted this observation. Section 27 I think is the section that Councillor Chamberlist is really referring to here, where when an employee is required to work on a day on which he is entitled under this part to a holiday, shall be paid in addition to his regular payment made, he'll be getting...in other words, this man will be getting two and a half times his regular rate of pay. Now, under Section 28, we'll say that a person is working in a retail store and normally Wednesday is his day off. The holiday falls on a Monday. He cannot be required to work on the Wednesday of that week unless he's going to get paid time and a half for Wednesday. Now, that takes care of Section 28. Under the next item here, what you are doing under Section 31 here, is you are making it possible for people who are in custodial or other essential type service work to get their regular pay when they work on a holiday but to have the holiday delayed to some future time that is convenient to them and their employer. There are three different animals here, if I may be permitted that observation, Mr. Chairman.

Mr. Shaw: Mr. Chairman, it appears to me that whatever way you cut it, thin or thick, that for that day that a person works on a holiday, regardless of how it's done, the employer will still have to pay the employee two and a half times the normal rate if he should work on a holiday. I would submit, Mr. Chairman, that if he works on that day he gets his normal wages plus...and if he gets another day in lieu of it he gets time and a half for that day in lieu of it by sitting on his... whatever he sits on, and so he's going to get the additional money regardless of how you look at it. I don't see how it makes any difference whether you give a man two and a half times for working today, on account of his working today you'll give him his regular wages, that's one times, plus a holiday at time and a half some other time.

Mr. Commissioner: Mr. Chairman, I beg to differ with the Councillor here. There are three different situations that we are referring to, each one of which is quite easily definable in the world of trade and commerce I can assure you.

Mr. Chairman: Is it clear?

Mr. Shaw: No, I'm not clear on this, Mr. Chairman.

Mr. Chairman: Proceed.

Mr. Shaw: There's one other question that has a great deal of ambiguity to it that I think should be clarified, as far as I'm concerned anyway, and that is where we have wages, that is put down as tips and gratuities. I don't know how many people work who receive tips and gratuities when we are talking a person working on the holiday. Now, in this category we have what you call a bonus incentive. So, if a man works for \$20 a day and can make, as I have no doubt can happen, another \$20 a day in incentive pay, that would make his pay \$40 a day. Now, what I'm trying to ascertain, according to this definition, if a person, the day before this holiday, did in fact make \$40, that is, \$20 in wages and \$20 in incentive bonus, and then he had to work the following day which was a holiday, would he receive...say he did the same production, would he receive two and a half times \$40 for working that day or two and a half times \$20? That is the question, Mr. Chairman, I would like to have ascertained.

Mr. Dumas: If I might be permitted to refer the Honourable Member to Section 26, Subsection 3, I think his question will be answered. BILL #8

Mr. Shaw: Well, Mr. Chairman, perhaps the enlightened Member from Whitehorse West could explain....could answer my question without referring me to another question. How much would he receive?

Mr. Dumas: He will be paid at least the equivalent of his daily wages based on the average of his daily wages exclusive of overtime for the four weeks that he worked immediately preceding the week in which that general holiday occurred, not on the day before but the four weeks' average.

Mr. Shaw: Mr. Chairman, I'm not worried about the four weeks. I can see you'll do an average, but do you include the bonus or do you just have the wages? That's the question I want answered, for gosh sakes.

Mr. Legal Adviser: There's a slightly different opinion up in this corner of the House so I can sympathize with everybody else having difficulty. The difference between the legal interpretation and the practicality would be reached in a different way. As I see it, I think Mr. Shaw is right, but the explanation it seems to me would be reasonably simple. We've got six employees. One of them works on a holiday. The others get paid for the day they don't work so they get paid x dollars for not working. Now, you pull back the other man and you make him work, so he's entitled to the same rights as the other employees, which is x dollars, but in addition he works a day on which they do not work so therefore he's contributed an extra day's labour. It is laid down here that when he's contributed a day's labour on a holiday, he gets paid at time and a half. So, I think Mr. Shaw is correct in that he does draw two and a half x dollars, but he had worked twice as much as the others on that particular day.

Mr. Shaw: Yes, Mr. Chairman, I have that through my very dense noggin very clearly. There's one question that I haven't the answer to, is that I'm referring to a person who receives wages plus bonus, \$20 wages and \$20 bonus. That's averaged over the past four weeks or four years, which ever way you want to look at it. Now, when he works on this holiday, does he get paid two and a half times his wages only or two and a half times his wages plus the bonus. In other words, if he were making....I'll pin it down to very simple figures, does he receive \$50 for that day's pay or does he receive \$100 for that day's pay. That is the question I would like answered because it seems to be somewhat ambiguous insofar as even the people that are concerned want to know that.

Mr. Legal Adviser: As I see it, Mr. Chairman, he gets a day's pay as a day's pay is known in the trade. It varies from trade to trade. But, a day's wages is the same wages as he would have got the previous day if he would have worked, or the day after. Now, if that....if their method of constructing the payment includes a bonus, then he would get the bonus. The method of constructing the pay does not include the bonus, then that's it. The idea being, if a man works on Christmas Eve or Christmas Day but that works on Christmas Eve, then he gets twice the pay he would have gotten Christmas Eve for working Christmas Eve and Christmas Day. Now, this is how I see it constructed but, because it's impossible to calculate what tips and gratuities are they are omitted, so tips and gratuities are deemed to be tips and gratuities from the public and not

BILL #8

Mr. Legal Adviser continued:
from the employer. But, whatever money he got for the previous day or to make that an average of the previous month, then this is what he gets. Wages appear to me to contain this particular meaning, not for vacation purposes, but for a single general holiday like a bank holiday.

Mr. Shaw: Mr. Chairman, if I could conclude my particular discussion, in other words this person gets paid two and a half times for his wages, which is a standard these days all over the country and I can see that, but when you talk about incentive pay, I think we are talking about contractual pay. This is a contract for an amount of additional work done, and I would hardly see where that could be in the category of wages. It appears to me that there should be some differentiation between wages and contractual or incentive bonus. That's what I would say.

Mr. Chamberlist: Mr. Chairman, I rose earlier and asked the question whether bonus was included, because the very point that the Honourable Member for Dawson is making is the one that I have commenced with. Now, if bonus is not to be considered as tips and gratuities it should say so in the legislation that it's for the rate of wages excluding tips, gratuities and bonus. I think that would satisfy me and I'm sure would satisfy Councillor Shaw. Councillor Shaw has agreed to this procedure. As it is, it leaves it in the air for interpretation as to whether indeed bonus is part of the wages or bonus in an addition to the wages. I think this should be clear.

Mr. Legal Adviser: It seems to me clear. When you're calculating vacation pay you don't want to include bonus and you say so. Vacation pay is defined as being every form of remuneration for work performed other than bonus, incentive pay, overtime pay, shift differential, tips and other gratuities. That's vacation pay. That's when you give a man a fortnight off with pay. That's what he gets. He gets the bone, as you might say. Wages has a second definition for everything else in the Ordinance except for vacation pay, and it says every form of remuneration for work performed but does not include tips and gratuities. Now, this seems to me very clear. This is an all-embracing section. It includes everything he's paid except tips and gratuities. So, this is the way it is set up, and I think it would add nothing to include in wages other than bonus if you intend to include bonuses.

Mr. Chamberlist: The suggestion and the idea is that it should exclude bonuses, because a bonus is an incentive to work and for work that has been carried out, especially when in certain sections of a mining industry as I understand it a bonus is paid for work on a footage basis I think. Perhaps one of the other Members are familiar with mining and could speak on that. It would appear to me to be highly improper to include the same amount for overtime as to include the bonus when actually the bonus hasn't been earned, that the other bonus, the time and a half bonus, hasn't been earned. So, I would think that we should have after the words, tips and gratuities, bonus. What would be the objection to putting that in. If Mr. Legal Adviser thinks that it's already clear, surely there's nothing wrong with having it made clearer, because it's certainly not clear in my mind and I think we should have it in there. The word, bonus, should be included.

Mrs. Gordon: I think, gentlemen, it's quite clear on page 6, Section 18, Subsection 2, "for the purpose of calculating vacation pay wages include every form of remuneration for work performed other than bonus, incentive pay, overtime pay, shift differential, tips and gratuities." Does this not apply to a general holiday?

Mr. Chamberlist: Mr. Chairman, this does not apply. Section BILL #8. 18 which has been read out by the Honourable Member from Mayo clearly defines what vacation pay shall be, but these other sections are speaking entirely differently. I think that because we're doing it we mustn't leave any holes in this Ordinance if we possibly can, and I think this would close a hole if we added the word bonus. It would close a hole, this is all.

Mr. Dumas: Mr. Chairman, I don't think I can agree with the Honourable Member from Whitehorse East. The way it's written now, bonuses will be calculated into the holiday pay, right? I think it should be, because it's a payment between the employer...from the employer to the employee, and it's something that the employee pays taxes on certainly, and I don't see any reason why he should be...should have to suffer the loss of what would normally be a part of a day's work...a day's pay for the bonus which he receives for working that day.

Mr. Chamberlist: Mr. Chairman, a wage is a fixed amount. A man knows what he's going to get by way of a wage, but he doesn't know what he's going to get by way of a bonus until he produces. You see now, this is the difference. A wage, if a man is earning \$30 a day, he knows he's getting \$30 a day, that if he's going to be paid time and a half he knows he going to be paid \$45, but some days a man can produce more than other days, so that his bonus then is different. A man that's been out on the town for the weekend, he's in a bad productive capacity on Monday. By Wednesday, when he's sobered up considerably, he can produce more. So that, the bonus cannot be fixed on the same basis that wages are fixed, and therefore I would say in respect of the Honourable Member of Whitehorse West spoke in an illogical manner when he said that it should be included and treated in exactly the same way, because it cannot be treated as that. I say that we cannot add bonus to the fixed amount of wages and call it... and base that for calculating further amounts beyond that. There are many instances where people work on bonuses who, the day before or the day before that, may not have done that particular work or have been unable to produce although they have been paid their wages, so that there was no bonus coming to them, and this has happened many times before. Sometimes they produce and sometimes they do not produce. I can see how there can be any reluctance on anybody's part to make it clear for those who perhaps have to interpret the Ordinance at a later time that bonus, the word bonus, be included. I mean, we're spending a lot of time just for the simple reason that there seems to be objections to making the language clearer.

Mr. Legal Adviser: Mr. Chairman, there's no objection to making the language clearer. It's just that in my opinion, for what it's worth, the language is perfectly clear at the moment. What is not clear is what the wishes of the House are in this matter. In the Northwest Territories, their Ordinance provides that when a person gets annual vacation, he gets it and it includes, as far as annual vacation, an average which takes into account his bonus, his overtime pay, shift pay and every form of remuneration except tips and gratuities. In our Ordinance, this particular generosity has been decreased by bringing in a special wages definition for vacation pay which excludes bonus, shift pay and so on, and reduces the amount an employer has to pay by this much, which is commonly 50%. In this, provided we know what the wish of the House is, if they want to cut down the amount of pay that a man is to get for his holiday, it's a matter of semantics to draft the section. If they want to include bonuses, it's also a matter of semantics. It merely

BILL #8 Mr. Legal Adviser continued:
needs a clear decision of the House as to whether they want to, in a one day holiday type of deal, include an average of the pay of the man in the previous month by saying he gets the same pay as he got the previous day or the previous month and so on, and this matter can be dealt with. But, first of all we need the decision before we can talk about the definition and so on.

Mr. Chairman: At this point in time I will declare a recess.

RECESS

Page 459
March 25, 1968.
11:00 o'clock p.m.

Mr. Chairman: Well, at this time I will call Committee back to order and have you anything further on section 31?

BILL #8
LABOUR
STANDARDS

Mr. Shaw: Well, Mr. Chairman, we have this problem to resolve on this section in relation to holiday pay on whether bonuses should be included or otherwise. I think that according to the construction of the general holidays section of this that we have definitely included bonus as a part of this holiday pay. We can use all kinds of terms, and say well is it included in the wage sheet and so forth, but that can be a matter of interpretation. In other words, the law very clearly states any bonus shall also be included. Now, I am of the opinion that a wage is a wage, and a bonus is a bonus for additional work performed. That is my interpretation of this. Now, to go a little further and put this in its practical application, and using the basis of \$20 a day for wages and \$20 a day for bonus, you have by accepting the premise that wages are wages, then if this person went to work, instead of receiving \$40 for a day's work on this holiday, he would receive \$70. Now, that is fine. That is basing it on wages. If you base it to include the incentive, that man would then, instead of getting \$40 a day, receives \$100 a day. Well, it's nice to receive that, but I think you go a little further than that and put it into its practical application where a mine is out in a woods some place - I don't know of any mines that are in the middle of a municipality - so when a holiday comes around, the men, as a general rule, have very little to do but sit around the bunk-house. One day is not sufficient for them to travel any distance, so they have nothing to do but sit there, because I doubt that any mine would operate having to pay an amount like that for that particular day's work. However, it does appear to me that by paying \$70 - I just use these figures for illustration - instead of \$100 that there may be a possibility that the operation was going to continue to produce and thereby I think everyone would benefit by it. Certainly, the employee would not be discriminated against and it would be something that the employer may be able to pay. If you look at it the other way, the employee would very likely just sit there and do nothing. Well, if it is the intention to force a holiday for that particular day, it seems to me that it would very well fill the bill. So, I think the section we are dealing with right now is in the first place to establish what the ordinance means. I think that is very clear. It includes a bonus. The next thing is to enquire whether or not this Council feel that it should or should not include bonus. I would like to ask a question in this respect, Mr. Chairman. I wonder if the Legal Adviser can inform Committee as to the existing policy with the mines that are around. Do they pay the overtime on a holiday worked to include the wages and the bonus, or do they pay just to include the wages?

Mr. Legal Adviser: I won't be able to give an answer to that for about another three or four minutes, but as this ordinance is set out, we're talking about normal hours. We're not talking about extra time. We're talking about an eight-hour day or whatever the regular rate is. So that if a man has been working a twelve or fifteen-hour day, then you don't average it out. What you do is take what he would have got for an eight-hour day. It doesn't include overtime.

Mr. Shaw: Mr. Chairman, I'm not including overtime. I'm talking about those that work on a holiday. What is the policy of the mining companies or any other persons on a holiday where they have incentive, where they have commissions, where they have various other things other than above straight wages? How is that operated on at the present time? I believe there are some companies, by

BILL #8
LABOUR
STANDARDS

union agreement, that do pay for holidays under certain circumstances. I wonder if the Legal Adviser knows that.

Mr. Legal Adviser: I would expect an answer to that question in three or four minutes.

Mr. Shaw: Thank you.

Mr. Chamberlist: Might I suggest, Mr. Chairman, that we go on with another section while we are awaiting the reply that Mr. Legal Adviser is expecting.

Mr. Chairman: I'll note section 31 for further consideration. Reads section 32. Clear?

Mr. Dumas: Clear.

Mr. Chairman: Part 5. Administration in General.

Mr. Livesey: Question, before you pass to part 5, Mr. Chairman. We have just been discussing general holidays and from what I can gather through a search of the ordinance or the repeal, I don't see where the general holidays are defined. Would it not be section 2?

Mr. Legal Adviser: Section 2, Mr. Chairman. "general holiday" means New Year's Day, Good Friday, Victoria Day, Dominion Day, Discovery Day, Labour Day, Thanksgiving Day, Remembrance Day and Christmas Day'.

Mr. Livesey: Question on this, Mr. Chairman. Does section (f) correspond to sub-section (17) of section 28 of the Interpretation Act, and if not, would the Act have any bearing on any decision we may make in this regard?

Mr. Legal Adviser: As far as I know it corresponds. It is intended to correspond, and I think the House will recall when we were debating Discovery Day that there was a certain difference of opinion on that section.

Mr. Chamberlist: Mr. Chairman.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: I just spotted something that seems to be somewhat contradictory as between section 9 and section 32, which we are on now. Now, section 32 says that 'for the purposes of this Part a person is deemed to be in the employment of another person when he is available at the call of such other person whether or not he is called upon to perform any work therefor': Now, to go back to section 9 (2) which says 'no employer shall require or permit an employee engaged in mining operations underground in a shaft or tunnel to work or to be at his disposal'. Now, if he is not allowed to be at his disposal, how can he perform any work, or how can he be deemed to be available? I wonder if Mr. Legal Adviser can see the point I make there?

Mr. Legal Adviser: I confess that it is a bit obscure to me, Mr. Chairman. If he could sort of remove the obscurity. The section seemed to me to be mutually exclusive.

Mr. Chamberlist: Well, Mr. Chairman, Mr. Legal Adviser is having some problems this morning. Section 9(2) again says quite clearly 'no employer shall require or permit an employee engaged in mining operations underground in a shaft or tunnel to work or to be at his disposal for work in excess of the standard hours of work'. Now, it is quite clear. He is not supposed to be at work, or at his

disposal for work; yet, he is still employed. Now, 'in excess of the standard hours of work'. Yes, but he is still employed by that particular company. He is not supposed to work any excessive hours, but he is still in the employment of that company. I think Mr. Legal Adviser will agree with that point. Now, 32 says 'for the purposes of this Part a person is deemed to be in the employment of another person when he is available at the call of such other person'. So, what are we suggesting now? That if he is not at the call of that other employment, he ceases to be in employment of this particular person? This is what it would appear to me, that one section says that he mustn't be there. It says he mustn't be there in excess, but for overtime purposes - for general holidays - he is only deemed to be in the employment of another person when he is available to the call.

BILL #8
LABOUR
STANDARDS

Mr. Legal Adviser: It doesn't say only.

Mr. Chamberlist: When he is deemed to be in the employment of another person, what other time is there? Deemed to be. There has been quite a lot of history on the interpretation of deemed to be. I don't know. This is something - I'm not going to argue. We would have to go in very deeply, but it appears to me, anyway, that there is a contradiction between those sections.

Mr. Chairman: Are we clear?

Mr. Livesey: No. I'd like to get back to the holiday situation, if I might, Mr. Chairman. It says under sub-section (f) of section 2 "'general holiday" means New Year's Day, Good Friday, Victoria Day, Dominion Day, Discovery Day, Labour Day, Thanksgiving Day, Remembrance Day and Christmas Day and includes any day substituted for any such holiday pursuant to section 25'. However, the Interpretation Act as amended, assented to July 9, 1967 says 'holiday means any of the following days' - and Sunday is one exception - 'New Year's Day, Sunday, Good Friday, Easter Monday, Christmas Day, the birthday of the day fixed by proclamation for the celebration of the birthday of the reigning sovereign, Victoria Day, Dominion Day, the first Monday in September designated Labour Day, Remembrance Day, any day appointed by proclamation to be observed as a day of general prayer or mourning, for day of public rejoicing, or thanksgiving, and any of the following additional days namely in any province any day appointed by proclamation of the Lieutenant-Governor of the province to be observed as a public holiday or as a day of general prayer or mourning or day of public rejoicing or thanksgiving within the province, and any day that is a non-judicial day by virtue of an act of the legislature of the province and (b) in any city, town or municipality or any other organized district, any day appointed as a civil holiday by resolution of the council or other authority charged with the administration of a civic or municipal affairs of the city, town, municipality or district.' This, in the Interpretation Act, Mr. Chairman, is a description of the word holiday under sub-section (17) of section 28 of the Interpretation Act, which is a Federal Act.

Mr. Chairman: Is there anything further?

Mr. Livesey: Well, I want - Mr. Chairman, I want some action on this. It seems that every time I rise at this Table, I bring something to the attention of Committee, and somebody wants to pass it off as if it doesn't matter.

Mr. Chairman: I wonder if the Honourable Member would suggest a course of action to be followed in this respect?

Mr. Livesey: Yes, well, the Legal Adviser is busy at the moment, Mr. Chairman, but as soon as he is not busy, I would wonder if I could bring this to his attention.

BILL #8
LABOUR
STANDARDS

Mr. Chairman: Mr. Legal Adviser.

Mr. Legal Adviser: I'm not sure exactly what the question was, but general holiday is defined for the purpose of paying your staff, and does not include Sundays because Sunday is taken out in a different manner. I see that Easter Monday is the day which is different. Whether you want to include Easter Monday in general holiday or not is a matter for your decision, but the general holiday definition here is intended to mean one thing. Holiday is defined for a different purpose in the Interpretation Ordinance, and of itself must include Sundays. This is necessary.

Mr. Livesey: Well, Mr. Chairman, I hear great gleams of knowledge from time to time with regard to this question of conformity of legislation across Canada, and I think this question came up the other day, and if difference is conformity, I would like it clearly explained. I don't feel there is conformity here. I think there is anything but conformity, and I feel that if the general theme of things is supposedly towards conformity, why let's have it.

Mr. Legal Adviser: Well, I'm all in favour of conformity, but if Council wishes, we will switch one for the other, but the Commissioner has been in touch with one of the leading mining companies for this area, and he has informed me that their custom is to include bonus pay and all that goes with it in the general holidays that we call vacation pay, but not in the one day holiday. In other words, their custom is the exact reverse of what is in this bill. Now, I should also say that in the Northwest Territories, they have included bonus, so far as I can interpret their statute, they have included bonus pay and such like benefits in both the annual holidays and the one day statutory holiday.

Mr. Shaw: Well, Mr. Chairman, in answer to that answer, it does appear that there is a certain policy put forth that they do not include bonus on these respective holidays. That is correct, is it?

Mr. Legal Adviser: One day holidays, yes.

Mr. Shaw: On the one day holiday, but they do on the other. That is - I would assume, Mr. Chairman, that would be something arrived at by union agreement as something that is practicable and beneficial to both the employers and the employees. That is why I say that when we accept something such as this that we are introducing something that even the unions haven't got around to accepting for sundry and various reasons. Sometimes you can flog a willing horse to death, and that might be the reason that this hasn't been accepted. That is why I have brought up the particular matter and I certainly feel that it is worthy of Council's consideration in something like this, to really look into something that is quite far-reaching.

Mr. Livesey: Mr. Chairman, I have another question, too. With regard to the Labour Standards legislation, I don't see any relation to time with regard to any agreement, and I'd like to bring up something else here with regard to time, Mr. Chairman. Under the Interpretation Act of the Federal Government, standard time except as otherwise provided by any proclamation of the governing council which may be issued for the purpose of this paragraph in relation to any province or territory or any part thereof means in the Yukon Territory, Yukon Standard Time being nine hours behind Greenwich Mean Time. Now, there is no such thing as Yukon Western Time, and there is no such thing as Yukon Eastern Time.

Mr. Chamberlist: And no such thing as Greenwich Mean Time. That's been changed.

Mr. Livesey: And the Act, Mr. Chairman, despite the hilarious revelation, the act is this which is in force at the present moment, and this is the Act that is in force, and not only that but the word standard is in relation to scientific fact, rather than in relation to politics, or in relation to suggestions by any one here and there as to what they may think or may not think. Standard means precisely what it says, and as far as time is concerned it is in relation to Canada's agreement with other countries throughout the world solemnly declared to be their purpose and principle, and I would suggest, Mr. Chairman, that in this respect that we should certainly take another look at this question of time, because obviously standard time is defined under an Act of Parliament and as far as labour is concerned obviously time means a great deal to them. I think this question should be considered.

Mr. Chairman: Possibly, just from the Chair, in order to assist the Member, you might find your answer in section 36(1) and (2) of the Yukon Interpretation Ordinance.

Mr. Livesey: I still maintain, Mr. Chairman, that the Federal legislation is, in my view, supposedly where there is a question of conflict, if there is any, then the Federal legislation should supercede.

Mr. Chairman: What is your pleasure in relation to section 31, gentlemen?

Mr. Chamberlist: Perhaps Mr. Legal Adviser has his answer.

Mr. Legal Adviser: Which section are we talking about?

Mr. Chairman: Section 31.

Mr. Legal Adviser: This again, I would suggest, is a matter for a policy on which I think, subject to what the Commissioner might say, the Administration is willing to accept the wishes of the Council, if they could be expressed. As far as I am concerned, I can draft the thing either way; either with or without bonus for a daily holiday, or with or without bonus pay for annual vacation pay, or we can standardize with the Northwest Territories, or standardize with anyone else. It doesn't really make much difference, provided we get a clear direction from the Council on the matter as to what they want us to do. Now, as the Ordinance stands at present, for the annual vacations we are down to the bones, that is the regular wages. For the one-day holiday, as the Ordinance is drafted, we are including the average of whatever bonus is paid and so on that he got during the month but not including overtime. Now, as the reply from one of the mining companies suggests that the policy with that company, and I presume they follow the same policy of all other mining companies in the Yukon - their practice is to include a bonus and all these benefits in the vacation pay but not the one-day holiday.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, just for the benefit of Members, I wonder if I could pass on the mechanics as it has been explained to me. A man is working for a base pay and he is called upon - and a performance bonus - and he is called upon to work on a holiday. In the first instance, he is paid the base pay as holiday pay. In the second instance, he is paid time and a half base pay for working on the holiday, and the bonus, if he earns any, is calculated without regard to the fact that the bonus was earned on a statutory holiday, but when it comes to calculating his annual vacation pay, whether this be a terminal point at the end of one year's work or whether it be prior, as long as these other conditions that are laid down in the ordinance have been met. His total earnings are used as the

BILL #8
LABOUR
STANDARDS

amount of money on which the percentage is calculated for his annual vacation pay.

Mr. Chamberlist: Mr. Chairman, why can't we keep it on that particular basis? That seems fairly sensible.

Mr. Commissioner: Mr. Chairman, I would say that from the Administration's point of view, we would have no objection to this matter that I have explained as a means of these types of calculations.

Mr. Shaw: Mr. Chairman, that sounds to me to be quite a lot more sensible and beneficial particularly, Mr. Chairman, when you take under advisement that this is - these are agreements reached by union management, that work satisfactorily. Now, I think that that is a very, very good lesson that all of us could perhaps gain from. This person - when it is all lumped together, he will get his four per cent roughly; all he earns in a year including holiday pay, and that is accepted. The other way, they get paid - if they don't work on this particular day, are not producing, then they get the wages, or if they work, they get two and a half times their wages plus whatever bonus they make. That isn't triple or doubled. I am very much in favour of that, and I don't want to make a motion at this time, Mr. Chairman, because I don't want to rush into anything, but as I think it is getting close to lunch now, that to me sounds pretty sensible the way it is done right now. It is proven to have worked out, Mr. Chairman.

Mr. Chairman: Is Committee agreed to the proposal to amend section 31 to follow the outline as given by the Commissioner?

Mr. McKinnon: Agreed.

Mr. Dumas: Mr. Chairman, I'm sorry I can't let this go by. I can't see the consistency in the Honourable Member's thinking. He didn't want to pay them on the one-day holiday, but he wants to pay them on a vacation holiday when they're still not producing anything. There is no consistency in the argument, but I'll agree since it works out even better for the employees.

Mr. Shaw: May I just make one remark, the last one on this. That is that this is proven to work, Mr. Chairman, and it is more beneficial actually to the employee than the existing one. I mean the way it is right now, it could be harmful to the employee because they would work. This other way has worked fine and, Mr. Chairman, it has worked in practice. I would give it my blessings.

Mr. Chairman: Mr. Legal Adviser, would you so note and prepare a.....

Mr. Legal Adviser: There would be two or three amendments that may be necessary, but the basis of the amendment will consist of re-defining wage.

Mr. Chairman: Now, have we anything further on the matter of time before we proceed?

Mr. Livesey: Yes, Mr. Chairman, I will submit some questions which I think in the interests of legal.....should be entered.

Mr. Chairman: Would you proceed, Councillor Livesey.

Mr. Livesey: Not at this time, Mr. Chairman. I believe it is getting close to lunch.

Moved by Councillor Shaw, seconded by Councillor Chamberlist that we call it 12:00 o'clock at this time.

MOTION
CARRIED

MOTION CARRIED

Mr. Chairman: Order, please. Committee stands in recess until 2:00 o'clock this afternoon.

Page 465
Monday March 25, 1968.
2:00 P.M.

Mr. Chairman: Gentlemen, at this time I will call Committee back to order. I am wondering if we have got this matter clear, on time?

BILL #8
LABOUR
STANDARDS

Mr. Livesey: Mr. Chairman, I will submit a proposition to the Committee for their consideration later.

Mr. Shaw: Mr. Chairman, what kind of time are we talking about? There is time and time and time. Now is the time to give the time time in a timely manner.

Mr. Livesey: Mr. Chairman, if the Legal Adviser needs time to draft something I can assure you that I do also.

Mr. Chairman: We will proceed to Section 33, Part 5, Administration and General (reads this Section).

Mr. Dumas: I wonder if this Section is in force now, Mr. Chairman, or if there will be measures taken to see that it is enforced later. It seems to be one that could be neglected very easily.

Mr. Chairman: Mr. Clerk.

Mr. Clerk: Mr. Chairman, it is in force in instances where we do visit employer's establishments, we do ask them whether they have the Ordinance posted on the premises and insist that they do post them if they haven't got them posted. However, we can't claim that we do this with every employer's premises, to check on this.

Mr. Chairman: Clear.

All: Clear.

Mr. Chairman: 34 (1)(2). (Reads this section).

Mr. Shaw: Question.

Mr. Chairman: Mr. Shaw.

Mr. Shaw: Mr. Chairman, I understand that in the courts when they say forthwith they mean forthwith, however it seems to create some difficulty in the minds of some employers and employees and I was wondering, Mr. Chairman, if, to make it more definitive if we could put "shall be paid within two days". Forthwith is construed by some people as to mean the next time I get into town and various and sundry other excuses. I have seen people wait around for three, four and five days to get paid for that very reason and if were definitely stated within 48 hours I think that when a man quits that should be good enough.

Mr. Chairman: Mr. Livesey.

Mr. Livesey: Mr. Chairman, I raised this question with the Legal Adviser on several accounts in my area and the Legal Adviser explained to me, and I hope I am not misquoting him, that forthwith means as soon as possible. That is precisely the way he explained it to me because I have had exactly the same problem because a good many of my constituents in business especially, where their books are controlled here in Whitehorse, or their accounts are here in Whitehorse - when an employee is paid off, they don't have the material to

BILL #8

LABOUR

STANDARDS Mr. Livesey continues....

to pay him off right away, as soon as they quite. Sometimes they quit on five seconds notice; you don't know when they are going to quit, they just quit and that is all there is to it. So they are not in any condition to draw together all the facts and details of their employment in a matter of a few minutes and I questioned this with the Legal Adviser and I understand that his interpretation means "as soon as possible".

Mr. Shaw: Mr. Chairman, could I get the definition of "possible"?

Mr. Commissioner: Mr. Chairman, the only thing that I would say in support of leaving this the way it is at the present time is that this is the wording that is presently in use at the present time in our Ordinance and to the very best of my knowledge it permits the Labour Provisions Officer the opportunity of judging a complaint on the basis of the actual merits that are involved. People, for example, who are located in parts of the Territory where communication and transportation are very good forthwith have the interpretation put "as soon as possible" on it, in a different manner altogether or a different matter altogether than someone located in a very remote part of the Territory where communication and transportation are very slow; this is another set of rules entirely. I would be very hesitant to suggest that Council change this to a definable time period because what might be an acceptable period of time in the settled parts of the Territory, it may be a pretty tough set of conditions to deal with in the remoter parts of the Territory. I would suggest Mr. Chairman that before any change was made to this that we would try to ascertain from the Labour Provisions Officer, or perhaps the Clerk might be able to tell us, if in fact there has been any time when the interpretation that is presently put on this term has been impossible of attainment or impossible for them to adjudicate a case properly.

Mr. Chairman: Mr. Clerk.

Mr. Clerk: No, Mr. Chairman, I would suggest, respectfully, that this is the only practical, the word forthwith is the only practical terminology that can be used here. It would be impossible to have a time set, and we don't run into very much grief.

Mr. McKinnon: Mr. Chairman, seeing that both the Senior Legal Adviser and the junior legal advisers are absent this afternoon, perhaps I could give the Committee the benefit of my experience in law with the word forthwith. I was recently in the Magistrate's Court on a charge where the word forthwith had some bearing on the case and there was a very strict legal interpretation of forthwith that has come down over the years and it does mean "as soon as reasonably possible" and forthwith doesn't mean right away on a legal connotation, as it does in a standard dictionary.

Mr. Shaw: I will just give an illustration. There was a person working for a small placer mining outfit and when he completed his work the person, it was not possible for him to pay his employees because he didn't have any money so he said that he would pay when he received gold assistance. That was his interpretation of forthwith. Of course when the gold assistance came down it was forgotten and I in turn had to help the fellow make representations to the Labour Provisions Officer and I doubt if he has been paid yet - it may have been but anyway it has taken two, three or four years to do this. That was

Mr. Shaw continues....
usually the term forthwith - as soon as possible. I noted Mr. Chairman, when I brought up this matter that was..... very suddenly appeared and everyone was studying just what it meant. Well the same thing applies to a person who is trying to get his wages. He doesn't know what forthwith means and the employer, in some cases, uses it to the fullest advantage.

Mr. McKinnon: Can't by law.

Mr. Shaw: Maybe they can't do it by law, Mr. Chairman, but it has been done and I will be prepared to accept it but it is still - it has a lot of latitude.

Mr. McKinnon: Mr. Chairman, it has a strict meaning in law.

Mr. Shaw: Well, let us put it this way, sometimes an employee might get paid a year after in spite of the law.

Mr. Chairman: Are we clear on this Section?

All: Clear.

Mr. Chairman: 35 (Reads all of Section 35).

Mr. Dumas: Question.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I am wondering if it is the Commissioner's intention to appoint a full-time Labour Standards Officer or wither he thinks it is necessary?

Mr. Commissioner: Mr. Chairman, I think this is a question that only a matter of time is going to show whether or not the present situation where the Territorial Secretary has an appointment as a Labour Standards Officer or whether this is going to have to become an identifiable individual under the Territorial Secretary who will carry this appointment. Now at the present time it is my understanding that between the Territorial Secretary and his deputy they are able to carry out in a reasonable manner the provisions of our present Ordinance. Now I also think that it should be noted that a question was asked concerning the enforcement of certain provisions of the present Ordinance and the answer was given by the Clerk that the Labour Standards office at the present time could not claim to examine all premises where people are employed. Now it is just possible that in order to give effect to the intent of this particular Ordinance that we have here plus the fact that we may have other companion type Ordinances required to round out our Labour legislation here in the Territory, that it will not be possible for this to be carried out by anything less than an identifiable person who has to discharge that particular duty plus even a field staff. I would say this in answer to the Councillor's question that for the present I would be very hopeful that we could give effect to the Ordinance without increasing our staff but I don't think that we are going to be carrying out - or if the time comes that I don't feel we are carrying out the wishes of Council in giving effect to this Ordinance without increasing staff, I will have to come to Council and ask for a budgetary provision for the staff capability to do that.

Mr. Chairman: Councillor Shaw.

BILL #8
LABOUR

STANDARDS Mr. Shaw: In looking over this particular Section I can see where we must have provisions for going over some of these books of account, labour and so on and so forth. I was just wondering whether the intention, perhaps the Commissioner could answer this question; I think it very necessary that we have the law that can be enforced. However, we can go perhaps overboard on something like this. For example I have a very small business, I might employ one or two people so who do I get to go over my books at the present time? I get the Income Tax Department, they come all through the whole works and you just get rid of those and along comes the Excise Tax persons and they go through everything. And you just get rid of those and comes along the Unemployment Insurance and they want to go through everything and you do this. After that we get the Canada Pension man and he goes through all that. Then although I haven't seen the individual I get the Bureau of Statistics. They come along and want a lot of information. So, we are well governed in this particular field. So now we have a Labour Provisions Officer. I haven't got anything to hid so I don't worry about something like that but if it is going to be utilized where it is necessary to find out this data, I think that is essential. I am wondering if this will be an annual inspection or something like that?

Mr. Commissioner: Mr. Chairman, I would be very loathe, at least in the foreseeable future, that these provisions would be available to us on the basis of complaint only. I feel that if something differently than this, I would have had to answer Councillor Dumas' question in an entirely different manner. If we are going to have enforced audit on an annual or tri-annual basis on top of all other inspection services that are required by the various facets of the Government, I think we would be placing ourselves in a position that we would soon be a very undesirable form of government. I would be very hopeful that these provisions made here under the Administration and General section of this Ordinance would be provisions that are available for us to permit us to properly investigate complaints only, at least in the foreseeable future.

Mr. Chairman: Clear?

Mr. Livesey: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: I have a point under the Administration General, I wonder if those members of the Administration now involved with Labour Standards and anything connected with the work of the Labour Standards Officer, if they would feel that with regard to the question of overtime and the compilation of problems that arise after an employee ceases to work for an employer, that it would be beneficial to ask that the employee make known his records once every 30 days to the employer in order to ascertain the question of agreement rather than wait for the termination of employment which may be a matter of two or three years and then be involved in court proceedings covering a question of something which the employer was up to that point possibly not aware of in any way, shape or form. I just raise that as a question to find out how the Administration feels about it.

Mr. Chairman: Commissioner.

Mr. Commissioner: Well Mr. Chairman I think the question raised is a very good one and while I have a certain comment from the administrative angle, I would much prefer that this

Mr. Commissioner continues...
question was referred to the Legal Adviser because there is more to it than just administrative convenience in this particular question and with respect I would ask that you have this referred to the Legal Adviser.

BILL #8
LABOUR
STANDARDS

Mr. Chairman: Are we clear now on 35?

All: Clear.

Mr. Chairman: 36 (Reads section 36) States that the section has reference to 36 and should read 35. Clear.

All: Clear.

Mr. Chairman: I will note that change from 36 to 35. It is a typographical error.

Mr. Commissioner: Where is this Mr. Chairman.

Mr. Chairman: Section 36 refers to itself where it should be 35.

Mr. Chairman: Section 37. (Reads Section 37). Clear?

All: Clear.

Mr. Chairman: 38. (Reads all of Section 38). Clear?

Mr. Chairman: Councillor Livesey?

Mr. Livesey: Will this have discretionary powers, Mr. Chairman, this gentlemen, with respect to his capabilities or will he just merely follow a set form of routine to be decided by the Administration.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Well, subject to anything that the Legal Adviser may have to say to the contrary, I would feel that an inspector would only have such powers as where properly prescribed for him to have. I certainly would not feel, at least from my point of view, that there would be any question of these powers, in other words the powers would be confined ones, not ones that the individual would have the ability to use on the basis of his own discretion. I certainly feel that they would be properly and definitely laid out ones.

Mr. Livesey: Well, Mr. Chairman, what I am thinking of is this. I would personally think the inspector would be such a person that he would not be someone principally employed to decide any particular question raised by the Administration. Surely he has a duty here as well to protect the employees as well as to protect the legal meaning of the Ordinance. This is the reason I brought this up because I wouldn't say he should or should not have the power of an Ombudsman or anything like that but it would seem to me that he definitely, I would think, the purpose of his engagement would definitely be towards the protection of the employee as well as to carry out the terms and regulations of the legislation.

Mr. Commissioner: Mr. Chairman, without going into this too deeply I would say that in the first instance the powers that would be given to this inspector would be written out powers; they would be clearly defined. Second, remember he cannot go beyond those things which are outlined in this Ordinance in any event.

BILL #8
LABOUR
STANDARDS

Mr. Chairman: Clear?

Mr. Livesey: Well, Mr. Chairman, of course a lot of that depends on the interpretation.

Mr. Chairman: The next Section is 39 (reads Section 39). Clear?

All: Clear.

Mr. Chairman: 40 (Reads section 40). Clear?

Mr. McKinnon: I wonder if Mr. Commissioner could give us an example of where this would apply. Where there would be any case where the employee should not have this detail.

Mr. Commissioner: Mr. Chairman, I'm afraid that offhand I am at a personal loss to know why that item 2 is under Section 40 although no doubt there is possibly good reason for it. Perhaps Mr. Clerk would know. If not I would strongly suggest that we ask Mr. Legal Adviser.

Mr. Chairman: Mr. Clerk?

Mr. Clerk: No, Mr. Chairman, I know of none at the moment that would be exempt.

Mr. Chairman: Your desire is that we refer this to the Legal Adviser?

Mr. McKinnon: Yes, Mr. Chairman.

Mr. Chairman: Section 41. (Reads Section 41). Clear?

Mr. Shaw: Question?

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I can see the point in having something like this in the Ordinance.... However, I am wondering if a situation might not arise that an employee can in effect, if he has a complaint against an employer and the employer is guilty, or otherwise, of it, then take the attitude that he can't be fired; he can do whatever he wants to do. Then of course we come across the just clause application; well that fits in. And we come across a very stiff penalty of a maximum of one thousand dollars. Now I do see the point in having something in this but I am wondering if this could be taken advantage of in the other way; that is a person could really swing the lead on the job after he had had the employer to court. It would appear to me it would be pretty tough to interpret something like this. I wonder if any member has any comments or perhaps the Commissioner has some comments.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: I'm afraid that I have no comment to make although I must admit that the validity of the question raised by the Councillor has a lot of merit but I'm afraid that I am at a slight loss to know exactly how I can deal with this situation.

Mr. Shaw: Mr. Chairman, I'm not quite clear because it

Mr. Shaw continues...
could easily happen, what I said,.....just cause, that is a pretty tough one and if an employer decides to fire somebody and does really have just cause, it is possibly going to be quite difficult to prove that. There are so many ways of malingering; these Army soldiers are really expert on something like that..

Mr. McKinnon: Shame, slur on the Canadian forces..

Mr. Chairman: Order, order.

Mr. Shaw: Mr. Chairman, there is no disrespect intended. It is not intended for any particular Country's Armed Forces but I have listed to lots of soldiers' tell me lots of stories....think they were never in the Army and so therefore I would say they were professionals at it becauseso the connotation of shame doesn't fit in here at all that is an art!

Mr. Chairman: Are we clear now on 41?

All: Clear.

Mr. Chairman: 42 (Reads Section 42). 43. (Reads Section 43).

Mr. Livesey: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: The reason for the one year term I think has come up for discussion in the House before and it seems to me that what surely cannot be brought before the proper judicial or other body to decide within six months; surely that is plenty of time after the problem has arisen with respect to employment. Why a year?

Mr. Chairman: Mr. Clerk, have you anything on that?

Mr. Clerk: Nothing, Mr. Chairman, except that it is one year in the existing Ordinance.

Mrs. Gordon: Mr. Chairman, I do believe last Fall when we went over this Ordinance in its preliminary stage that this was one section that we revised to read six months rather than one year?

Mr. Chairman; What is your pleasure in relation to this?

Mr. Livesey: Mr. Chairman, I'll discuss this with the Legal Adviser.

Mr. Chairman: I will so note. Next Section is 44 (1)(2). Clear? Mr. Shaw.

Mr. Shaw: Well, Mr. Chairman, here you have the whole thing in a nutshell. First off you start off with what can happen to an employer if he should discharge his employee without just cause and that will cost him up to one thousand dollars. Then on top of that this action doesn't have to be started before possibly eleven months; it must be before a year. So then that discharge that has taken place eleven months ago, the employer on top of the thousand dollar fine might have to pay all those wages back for eleven months as if this person had been employed. Now this is, with all due respect,

BILL #8:
LABOUR
STANDARDS

Mr. Shaw continues....
this is really quite something! This could really fix somebody for good, and for ever. That is the way I read it. Now I would ask the Commissioner if he feels that my interpretation is incorrect in this particular section.

Mr. Commissioner: No, Mr. Chairman, this interpretation is quite correct. Now mind you, you will notice that it is permissive as to what the Court may do; in other words it does not say that the Court shall, it says that the Court may. This is the maximum that the Court can conceivably inflict but the statement, as made by Councillor Shaw, Mr. Chairman, is in essence a possible penalty under law but I would point out Mr. Chairman, that it is permissible but it is not mandatory.

Mr. Shaw: Mr. Chairman, in view of this ...laws that are equal and fair to every one, it would appear to me that there should be some point in this that when a person is to be fired by just cause, that the employer can also turn to the Labour Relations Officer or the Court and say 'can I fire this fellow for doing this and that and something else, otherwise I'm liable to get stuck for a whole year's wages ?!. There should be some type of protection some place along the line because employees and employers, their honesty is not always one-sided one way or the other as it appears they should be. There should be something so that a fellow could get off the hook.

Mr. Commissioner: With respect, Mr. Chairman, I don't think it is just quite as simple. What you are effectively saying here is that section 1 deals with an employer who has been convicted of an offence under this Ordinance in respect of wages that were not paid, that were owed to the employee concerned, over-time pay, vacation pay, etc. Now this is one aspect of this. The second aspect is where an employer has been convicted of an offence in respect of the discharge of an employee. Now, under this Ordinance the only way you could bring such an offence would be if you could show under item 41 that the person had been discharged as a consequence of bringing an action against his employer or attempting to bring. Now in other words you are not talking about just an ordinary discharge of an employee; you are talking about an employee who has been discharged and is able to prove that he was discharged because he was about to do some of the things that are listed under item 41. So, with respect, Mr. Chairman, I would like to point out that the Councillor's question, while it is a valid one, is very confined to the area in which this matter could be brought to a head.

Mr. Shaw: Well, I'm sorry, with all respect I cannot quite agree necessarily with all of that. I can agree with the way it works but this person could go back and work for 3 months for example. An employee could go back and continue to work for this man, this person, and after about three months he can't quite cut the mustard as you might say and he was laid off so this thing could just sit that way and almost a year later a person could bring action for this and it is going to be very hard to prove. It is going to be the employer's word against the employee's word and it would take Solomon to try and work it out and work it out right, especially in the case of an employer that is, some of these fellows who are running a sawmill, some small..... fellows. The big companies, we have a different situation but in these small outfits these things do happen and have happened and they have just about wrecked these small people and that could very easily happen and it would appear to me

Mr. Shaw continues....

that surely at the time of firing this person, the employer BILL #8 notified the Public Relations Officers the circumstances. LABOUR At least it would be something fresh, it would not be a year STANDARDS old and if there is going to be any ruckus that would be the time it would apply. It doesn't seem too difficult to put in some type of reasonable protection. I'm not saying - we are making this ordinance to protect the working man; I understand that, but it still must be equitable in order that it will work with some degree of success.

Mr. Commissioner: Mr. Chairman this could not happen the way this law is working right now. The situation would be that the hypothetical employee referred to would have to be able to prove to the satisfaction of the Court that he was in fact discharged by the employer because he was about to do any of the items under 41. Just a plain discharge of an employee does not give him action under Section 44 (2). I think, Mr. Chairman, with respect, that this is where the Councillor has just not quite grasped the impact of the problem that he is referring to and how it is analyzed under the Ordinance.

Mr. Chairman: Anything further on this, gentlemen? 45, 46, 47 (Reads all of these sections).

Mr. Dumas: Mr. Chairman: I wonder, for this particular Advisory Board, this particular section, if Commissioner in Council wouldn't be a better idea than the Advisory Board could be set up on the same basis as other Boards to act for one or two years or whatever period of time may be. I would like to hear the Commissioner on this subject.

Mr. Commissioner: Mr. Chairman, this lends itself to almost unlimited discussion and unlimited interpretation and I would suggest to you very strongly that in this particular instance you leave the matter written as it is and I will tell you why. I feel that if this matter - there are certain things with regard to administration of legislation after it has become law that become administrative responsibility and while at the present time we use the word Commissioner here it is very conceivable that at a time that is very close at hand we are going to be substituting the word Commissioner throughout these Ordinances for the equivalent of the Government of the day and I would certainly feel that the continued reference to the legislative body with regard to this type of situation here is one that at the present time can only be done when the legislature is in session and it may very well work out that this may be a perfectly satisfactory situation. On the other hand I feel, when you are considering as to where this power should lie, I think we should be taking a look at it not only from the immediacy but from a long range and I will highly recommend that this be a situation left in the hands of the administration with regard to this Board with the thought in mind that you were not too far away from the day when the majority of the Council is going to make up the administration of the day and this is effectively where the authority should rest.

Mr. Chairman: Anything further?

Mr. Livesey: Well, I appreciate the points brought to our attention by the Commissioner Mr. Chairman, but the same problem will lie with any governing body whether it is with the - whether you use the term Commissioner or use the term relating to the government in power during any period of time for the simple reason that I think the House of

BILL #8
LABOUR
STANDARDS

Mr. Livesey continues....

Commons can run into the same problem even with regard to regulation and so can any other government run into the same problem where regulation becomes more of an act of government than the legislation although commonly known and commonly understood that the regulations are only supposed to be created to make the legislation possible as far as the operating of the terms of legislation are concerned. Regulations arethe legislation and are not supposed to go beyond this but here we have a situation whereby we are talking about legislation. Now we talk about handing over powers to another body other than this one and yet we have not got to the point yet where we see the need to go over all the regulations at the same time as we talk about the legislation. I think this is the advice given by a number of informed people on this question whereby in order that any legislature may keep control of government, at the same time they go over the regulations. Now we are not doing this and never have, not so far. I would strongly suggest Mr. Chairman that this committee bear this in mind because even if we have a government in power the regulations will be coming just the same and will be, if not looked into, operating on exactly the same basis and the members of that legislature could have just the same type of objection to it irrespective of the word used and it is not a question of Commissioner at all the way I see it. It is a question of creating legislation over which the legislature has no control. Here is the basis of what's wrong and this is what we have to keep an eye on and be careful about this.

Mr. Chairman: Are you clear?

All: Clear.

Mr. Chairman: Section 48 (Reads Section 48). Section 49. (Reads Section 49. At (a) notes a comma should be added after the word vacations and before holidays.) Clear?

All: Clear.

Mr. Chairman: 50, 51, 52, 53. (Reads all sections). Now this brings us then to the point of requiring amendments. They are to Section 4, Section 5, Section 13 and Section 31.

Mr. Commissioner: Excuse me Mr. Chairman, there was a question that I asked concerning Section 40 on page 10 and I must admit that the impact of the question at the time went quite beyond me and I think I see it here at the moment. Under No. 2 it says "The Commissioner may by order exempt any employer from any or all requirements of sub-section 1." I can conceivably see that where employees are giving you a notice in the first instance it says here an employer shall at the time of making any payment of wages to an employee, I can see where there may be requests made of the Labour Provisions Officer from time to time where employees, who are going out into the field are given an advance that it would not be necessary to make these indications because in some instances they would not be known. In the second instance I believe in the - at least in the government circles and I am assuming that no doubt this happens to a certain degree in private industry where on a monthly basis the final pay period for the month gives the employee the total details of his earnings, tax deductions,

Mr. Commissioner continues...
etc., but we'll say that the advance is made at the mid-month period, that this information is not furnished with that advance and I am quite confident that this would be the time or the place where an exemption that was requested would be considered under this particular situation. I cannot conceive of any other time when such an exemption would be made, Mr. Chairman.

Mr. McKinnon: Mr. Chairman, the advance doesn't fall under the interpretation of wages in this Ordinance.

Mr. Commissioner: Even, Mr. Chairman, we'll say that a person is paid on an annual salary and is paid basically monthly and at the mid-month period was given, we will say he has a total monthly salary of \$600.00 and the mid-month period we will say \$250.00 and this was given to him and then at the month end the balance showing the various deductions and what have you was made up. Would this still fall within that same interpretation Mr. Chairman?

Mr. Chairman: Mr. McKinnon.

Mr. McKinnon: No, it would follow then, Mr. Chairman, that there could be reasons for this sub-section - it is pretty limited.

Mr. Commissioner: I suggest that it could be extremely limited Mr. Chairman. I have - this is why I simply put this forth to Committee at this time and I can see no other area which conceivably -- an exemption to this could be requested with any hope of the request being granted.

Mr. Chairman: At this time I will declare a recess.

Page 476
Monday, March 25, 1968
3:30 p.m. o'clock.

Mr. Chairman: At this time I will call Committee back to order and it would seem for the present that we have exhausted all the work that has been before us. We have some amendments coming to the Labour Bill. I would draw your attention to the fact also we are still awaiting for further word on Bill No. 14, the Low Cost Housing Bill and otherwise at this time you have concluded the work you can do.

Mr. Dumas: I would move that the Speaker now resume the Chair.

Mr. Chairman: Secunder.

Mr. McKinnon; I'll second that motion Mr. Chairman.

Mr. Chairman: Moved by Councillor Dumas and seconded by Councillor McKinnon that Mr. Speaker do now resume the Chair. Are you prepared for the Question?

All: Question.

Mr. Chairman: Are you all agreed? Any contrary? I will declare the motion carried.

MOTION
CARRIED

Mr. Livesey: Thank you Mr. Chairman.

Mr. Livesey resumes the Chair.

Mr. Speaker: I will now call Council to Order. May we have a report from the Chairman of Committees?

Mr. Chairman: Mr. Speaker, Committee convened at 10:25 a.m. to discuss Bills, Sessional Papers, Motions and Memorandums. On motion the Committee recessed at 12:00 noon and reconvened at 2:10 p.m. I can report progress on Bill No. 8 and it was moved by Councillor Dumas and seconded by Councillor McKinnon that Mr. Speaker do now resume the Chair and this motion carried.

REPORT
OF CHAIR-
MAN OF
COMMITTEES

Mr. Speaker: You have heard the report, are we agreed?

All: Agreed.

Mr. Speaker: May I have your further pleasure?

Mr. Taylor: Mr. Speaker, in respect of the agenda and we are awaiting amendments to Bill No. 8, the Labour Ordinance and otherwise there is nothing else in the Committee at this particular time.

Mr. Speaker: May I be advised of your further direction?

All: Agreed.

Mr. Shaw: Mr. Speaker I would move that we call it 5:00 o'clock at this time.

Mr. Speaker: Is there a seconder for the Honourable Member's motion?

Mr. McKinnon: Monsieur, vous avec pleaisir. I will second the motion.

Mr. Speaker: Merci beaucoup, Monsieur. Thank you very much Mr. McKinnon. You have heard the motion that we call it 5:00 o'clock. Are you prepared for the Question?

All: Question.

Mr. Speaker: Are we all agreed. I will declare the motion carried. The House now stands adjourned until 10:00 a.m. tomorrow morning.

MOTION
CARRIED

Page 477.
Tuesday, March 26, 1968.
10:00 o'clock a.m.

Mr. Speaker read the daily prayer. All Councillors were present.

Mr. Speaker: Is there a quorum present, Mr. Clerk?

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will call Council to order. I have for your attention this morning the tabling of Sessional Paper No. 34 with reference to the proposed kindergarten program. Are there any reports of Committees?

Mr. Chamberlist: Mr. Speaker, as chairman of the Financial Advisory Committee, I would like to advise Council that all details of the budget will be completed today and will be ready for presentation to Council tomorrow morning, Wednesday, the twenty-seventh of March.

Mr. Speaker: Thank you, Mr. Chamberlist. Introduction of Bills? Notices of Motion or Resolution?

Mr. Dumas: Mr. Speaker, I'd like to give Notice of Motion regarding Sessional Paper No. 34. NOTICE OF MOTION #17

Mr. Chamberlist: Mr. Speaker, I would like to give Notice of Motion re legislation for the prevention of cruelty to animals. NOTICE OF MOTION #18

Mr. Speaker: Are there any further Notices of Motion at this time? If not, we'll pass to Orders of the Day. Notices of Motion for the Production of Papers? Are there any Notices of Motion for the Production of Papers? If not, we have no Motions presently on the Order Paper for discussion this morning, and we'll now pass to the Question Period. Are there any Questions this morning?

Mr. Commissioner: Mr. Speaker, I wonder if I could give an answer? I was asked yesterday the percentage of employees working on the clearing contract on the transmission line right of way between Whitehorse and the Anvil Mining area, and I am informed that...communication with Northern Canada Power Commission confirms that a survey yesterday afternoon showed that fifty percent of the employees on this job would be referred to, or could be referred to, as Yukoners or Yukon residents.

Mr. Speaker: Thank you, Mr. Commissioner. Are there further questions? Mr. Chamberlist.

Mr. Chamberlist: Mr. Speaker, a question to the Commissioner. What information can be given to Council about a proposed logging operation in the Tagish area by West Log Exchange and Acorn Industries, both Vancouver companies? QUESTION RE PROPOSED LOGGING OPERATION

Mr. Commissioner: Mr. Speaker, the information that I have that I could give verbally would not be very enlightening to Council, but I'm quite confident that if I could give a notice on this that I could bring forward information that would be of interest and value to you on this subject.

Mr. Chamberlist: Mr. Speaker, at the same time, I wonder if Mr. Commissioner would be able to give in that information the quantity of logs that will be shipped to Japan via Carcross and Skagway? QUESTION RE QUANTITY OF LOGS TO BE SHIPPED

Mr. Commissioner: Mr. Speaker, I doubt if I could get this on an accurate basis but I will do my very best.

Mr. Speaker: Are there any further questions?

QUESTION RE STUDENTS LUNCH PERIOD POLICY Mr. Chamberlist: Yes. Mr. Speaker, a question addressed to the Commissioner. Mr. Commissioner, what is to be the future policy in the Department of Education re the use of schools for students' lunch periods during sub-zero weather?

Mr. Commissioner: Mr. Speaker, to the very best of my knowledge, there is an instruction that is an agreed upon situation between the principal of each school and the Superintendent of Education, and I believe that a paper with regard to this was brought forward either at the last Session or the Session before last of Council, and I will have this information updated and brought forward to Council, but I would make it very clear that the policy with the Department of Education in this regard varies from school to school. It is not something that is an across-the-board situation, but is dealt with on the basis of the individual school and the facilities that are afforded in it. I will up-date this information and have it brought forward for Council.

QUESTION RE WOMENS DETENTION CELLS Mr. Taylor: Mr. Speaker, I have a question to direct to Mr. Commissioner this morning. I'm wondering if he could inform me if he has received any information as to whether the women's detention cells at the R.C.M.P. detachment at Watson Lake have indeed been shut down under the Fire Ordinance?

Mr. Commissioner: Mr. Speaker, there was information that came through the Fire Marshal's office on this but I'm sorry I would have to look this up and bring my own information up-to-date before I answer this question for the Councillor. There is definitely correspondence here on it. Can I have the opportunity of getting that information?

QUESTION RE WOMEN BOARD APPOINTEES Mr. Chamberlist: Mr. Speaker, a question addressed to the Commissioner. Mr. Commissioner, why, when boards are set up under legislative requirements, does the Administration appoint men only when there are many capable women willing and capable of service?

Mr. Commissioner: Mr. Speaker, I would just suggest at this point that I have no comment to offer in this regard at all.

Mr. Speaker: Are there any further questions?

Mr. McKinnon: Mr. Speaker, I have a written question concerning commercial fishing. "1. What lakes are now being commercially fished in the Yukon? 2. What quotas are allowed from each of these lakes? 3. What is the actual amount of fish that has been taken from these lakes to this date? 4. What safeguards are being taken to assure that sports fishing will not suffer from any commercial fishing operation in the Yukon?"

Mr. Speaker: Is that a written question?

Mr. McKinnon: Yes, Mr. Speaker.

QUESTION RE WOMEN BOARD APPOINTEES Mr. Chamberlist: Mr. Speaker, a supplementary question to my previous question. Will the Commissioner consider that in future women will be considered for appointments to boards under legislative requirements?

Mr. Commissioner: Mr. Speaker, I would say that there is absolutely no reason that I am aware of why women would not be given every consideration as well as men with regard to these boards, and I would respectfully suggest, Mr. Speaker, that many, many times it is the availability of the people and I wouldn't question that what from time to time possibly women have been asked to serve on these boards and possibly for one reason or another have either refused by the fact that they did not wish to serve or by the fact that they did not have the time available to them. It has, up until recently, not been the policy of the Territorial Government to make any type of remuneration available to people who serve on these boards. The odd time an honourarium, I understand, was paid in very minimal amounts. It is only recently that we have embarked on a proper scheme of seeing that people are reasonably compensated for at least their out-of-pocket expenses at some per diem rate, and this is making it a little easier for us to get people to do these things. I would certainly say that there will be no reason that a person will not be asked to sit on these boards due to whether they are men or they are women.

Mr. Speaker: Thank you, Mr. Commissioner. Mr. Taylor.

Mr. Taylor: I have a further question to Mr. Commissioner this morning, Mr. Speaker, and it has to do in relation to fuel contracts, Territorial fuel contracts for this current fiscal year, or forthcoming fiscal year. My question would be this - in view of the fact that several of the companies independent of White Pass & Yukon have been low tenderers throughout the Territory, is it possible....or first of all, have these contracts been let, and if so is it possible that some of the other oil companies now who have bid low on certain areas throughout the Yukon will be given the contract?

QUESTION RE
FUEL
CONTRACTS

Mr. Commissioner: Mr. Speaker, I would advise that the annual conundrum arrived on the Commissioner's desk approximately fifteen minutes ago and in due course of time, in fact this time isn't very far away, the necessary announcements will be getting made, Mr. Speaker.

Mr. Speaker: Are there any further questions? If not, may we pass to Public Bills and Orders?

Mr. Taylor: Mr. Speaker, the chairman of the Financial Advisory Committee advised us that the budget would be prepared for presentation tomorrow morning so it would seem to me that there is nothing we could usefully occupy ourselves in and I would suggest that we adjourn until ten o'clock tomorrow morning.

Mr. Dumas: Mr. Speaker, could I suggest a short recess at this time?

Mr. Speaker: Is the House agreed?

All: Agreed.

Mr. Speaker: I will now declare a ten minute recess.

RECESS

Mr. Speaker: I will now call Council back to order. You may proceed.

Mr. Dumas: Mr. Speaker, I move we call it five o'clock.

Mr. Shaw: It's a real stretch of the imagination, Mr. Speaker, but I'll second the motion.

Mr. Speaker: I don't believe that the motion will be in order. I believe that a more correct motion would be a definite time for adjournment.

Mr. Dumas: Yes, I'm sorry, Mr. Speaker. I move that we adjourn until ten o'clock tomorrow morning.

Mr. Speaker: Is there a seconder for the Honourable Member's motion?

Mr. Shaw: I'll second that motion, Mr. Speaker.

Mr. Speaker: Moved by the Honourable Member for Whitehorse West, seconded by the Honourable Member for Dawson, that we adjourn until ten o'clock tomorrow morning. Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: The House now stands adjourned...order. The House now stands adjourned until ten a.m. tomorrow morning.

Page 481.
Wednesday, March 27, 1968.
10:00 o'clock a.m.

Mr. Speaker read the daily prayer. All Councillors and Mr. Legal Adviser were present.

Mr. Speaker: Mr. Clerk, is there a quorum present?

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will call Council to order. I have for your attention this morning, gentlemen, the tabling of Sessional Papers No. 35 and 36. Are there any Reports of Committees? Introduction of Bills?

SESSIONAL
PAPERS
#35 &
#36

Moved by Councillor Taylor, seconded by Councillor Chamberlist, that Bill No. 15, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory, be introduced at this time. BILL #15 INTRODUCED

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: Are there further Introduction of Bills at this time?

Moved by Councillor Chamberlist, seconded by Councillor Taylor, that Bill No. 16, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory, be introduced at this time. BILL #16 INTRODUCED

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: Notices of Motion or Resolution?

Mr. Chamberlist: Mr. Speaker, I wish to give Notice of Motion re Sessional Paper No. 36. NOTICE OF MOTION #19

Mr. Speaker: Are there further Notices of Motion or Resolution? If not, may we pass to Orders of the Day. Notices of Motion for the Production of Papers? Are there any Notices of Motion for the Production of Papers? We have on the Order Paper one Motion for the Production of Papers passed. May we now proceed to Motions. Motion No. 17, moved by the Honourable Member for Whitehorse West, seconded by the Honourable Member for Carmacks-Kluane Lake, and the text reads "That Sessional Paper No. 34 be discussed in Committee of the Whole." Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried.

MOTION #17

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: May we now pass to Motion No. 18, moved by the Honourable Member for Whitehorse East, seconded by the Honourable Member for Dawson, and the text reads "That the Administration bring forward legislation for the prevention of cruelty to animals." Would the Honourable Member for Whitehorse East be prepared to discuss this motion at this time?

MOTION #18

Mr. Chamberlist: Yes, Mr. Speaker. Mr. Speaker, it has been brought to my attention by a number of my constituents that certain animals have been mistreated which has caused considerable pain to the animals and also considerable suffering. On looking through our legislation, Mr. Speaker, I find that we are perhaps the only part of Canada that does not have legislation dealing specifically with the prevention of cruelty to animals. I would therefore ask at this time that the Adminis-

Mr. Chamberlist continued:

MOTION #18 tration, by unanimous consent of this Council, be asked to bring forward legislation for the prevention of cruelty to animals. Thank you, Mr. Speaker.

Mr. Shaw: Mr. Speaker, as the seconder to this motion, I hardly feel that this requires too much debate on my part. It's self-evident that it's only humane that animals should not be abused. It's nothing, I suppose, like it used to be when horses were the main means of beasts of burden in the Territory, but we still have animals under control of man and some of them have no regard whatsoever to the good treatment of these animals. They are more concerned for how it will affect their pocket-book, and I feel that this is an extremely good motion, and I hope that all Members of Council will support it.

Mr. Taylor: Mr. Speaker, I would submit that....I wondered about this... I thought there was legislation in relation to animals and there indeed is legislation under the Criminal Code of Canada which is in force. It's very clearly set out. I have a copy of that Code with me and it just about covers all the things attempted to be covered in Motion No. 18, that is the causing of unnecessary suffering, killing or injuring any animals and so forth. There are several sections that deal with this. We also have an S.P.C.A. that I know was active in the Whitehorse area, and indeed there are representatives of this group in Watson Lake as well, and no doubt there are in other areas of the Territory. But, I would submit that there is sufficient legislation in the Canada Criminal Code to deal with this matter.

Mr. Dumas: Mr. Speaker, I wonder if the Honourable Member from Whitehorse East would tell us if it's the practice in the provinces to have their own legislation on the prevention of cruelty to animals?

Mr. Chamberlist: Mr. Speaker, I understand that there is. I could ascertain that in Alberta and B.C. there is separate legislation in the prevention of cruelty to animals.

Mr. McKinnon: Mr. Speaker, I wonder if I could just ask a question of Mr. Legal Adviser as to whether the Criminal Code covers all aspects of cruelty to animals or whether further legislation he feels is desired by the Territorial Council at this time.

Mr. Legal Adviser: Mr. Speaker, the section to which the Honourable Member for Watson Lake refers is Section 387 of the Criminal Code of my edition which is the 1967 edition. It appears to be an extremely comprehensive section. In Sub-section 1, it goes from paragraph (a) to paragraph (g) and provides for an offence, on summary conviction, and if I may read or paraphrase the section briefly, it might convince the Honourable Member as to whether or not we would need legislation or not. "Everyone commits an offence who willfully causes or being the owner permits to be caused unnecessary pain, suffering or injury to an animal or bird; by willful neglect causes damage or injury to animals or birds by being driven or conveyed; being the owner or having custody of a domestic animal, bird or animal, or wild bird in captivity; abandons it in distress or neglects or fails to provide suitable and adequate food, water, shelter and care; in any manner assists or aids the sighting or baiting of animals or birds; willfully or without reasonable excuse administer poisonous or injurious drugs or substance to a domestic animal or bird, or wild animal or bird, or a bird kept in captivity, or being the owner of such permits this to happen; promotes, arranges, conducts, assists, receives money for taking part in," and a series of things like this

Mr. Legal Adviser continued:

MOTION #18

dealing with captive birds or displaying birds, and then, "being the owner, occupier or person in charge of any premises, permits the premises to be used for any purpose mentioned in the series of foregoing paragraphs." The only word that appears to cause difficulty in the interpretation of the section is "bait", which is a form of tying up animals so that it could be worried by dogs or attacked, and there doesn't seem to be a case on this since, I think, it's 1874, so possibly it may be slightly unnecessary. Then, it deals with cock-fights, and then there's a comprehensive section of ten sub-sections dealing with transportation of animals by rail or water, and the duties of people to provide for their comfort on the journey, and then there's a search provision giving power to a search officer who on reasonable and probable grounds believes that a person has failed to comply, then he may search the premises and examine the animals or cause the animals to be examined in order to see that this section is being complied with. The next point appears to be that they also have....this covers stocking of animals as well as everything else, and prosecutions have been commonly brought against people who operate slaughter houses that have slaughtered animals and caused them unnecessary pain and suffering. If it's necessary, it can't be helped, but if it's unnecessary, then it's punishable. Now, the Honourable Member who moved the motion will be familiar with the adoption of what they call the occupied field. Where a field is being occupied by federal law, then the courts will not permit the provincial legislature and a fortiori will not permit this legislature to invade that field by its own legislation, so there might be a point here or there that may not have been covered which would be....it would be permissible for us to introduce legislation, but at this juncture, unless it was a specific point which one of the Members had in mind to say, was it covered or was it not covered, not being an expert in this field I couldn't say that it was intruding, but it appears, by the very comprehensive nature of this legislation, to cover everything, at least what the legislators in Ottawa at the time of the introduction of this section felt could be covered.

Mr. Speaker: Mr. Shaw.

Mr. Shaw: Mr. Speaker, I wonder if I may ask a question of the mover of the motion. The question would be as follows: Is it the intention that in bringing this matter up to more or less give notice so that when the consolidated revised ordinances are constructed that we will have something to include in there so that our local people would know what the situation is?

Mr. Chamberlist: Mr. Speaker, that was my original intention, so that we may, for a later date, have legislation of this description and at the same time, in reply to Mr. Legal Adviser, Mr. Speaker, I point out that there must be some reason why other provinces have separate legislation. If the Criminal Code covered everything, then surely the provinces would not want to step into federal fields. I'm only bringing this point forward, and I do not know, Mr. Speaker, why the provinces of Alberta and British Columbia have this type of administration.... legislation, but certainly they have it, and there must be a reason to it. I think that if we do not have it immediately brought in, I feel that consideration should be given when our ordinances are consolidated and revised that legislation of this nature should be on our books just in case there is something that is omitted.

Mr. Taylor: Question.

MOTION #18 Mr. Speaker: Mr. Taylor.

Mr. Taylor: A question to direct to Mr. Legal Adviser is that would Mr. Legal Adviser feel that there is sufficient justification, even though it is covered federally, to have legislation?

Mr. Legal Adviser: As I have said, Mr. Speaker, the situation appears to be as well covered as a draftsman can cover it at the moment. If, however, there was a specific case put up that something is not covered, then we could examine it, but, to ask me to undertake a survey of the complete field of animals' health, welfare and so on, and then try to find something which is not covered by the federal legislation and then cover it, well, it would tax the strength of Hercules.

Mr. McKinnon: Mr. Speaker, this seems to be one of those unfortunate motions that come before Council every once in a while. I say this because I think being against cruelty to animals must be ranked as if you were against people being cruel to animals would be almost as if you were voting against motherhood, and I'm positive that every Member of this Council would like to see legislation in force that would prevent any type of cruelty to all animals, naturally. However, as Mr. Legal Adviser has pointed out, it seems to be quite comprehensively covered in the Criminal Code. However, if there are areas in the Criminal Code that the provinces have found are not covered and possibly could be covered better by territorial legislation as they seem to be covered by provincial statutes, then I would say we should look towards providing more comprehensive legislation to make sure that all loopholes are covered. But, I just haven't enough information at this time to be able to vote in accordance with the motion. If I knew, and had the information available that showed that in certain fields, the Criminal Code did not cover prevention of cruelty to animals and that we needed provincial type legislation and territorial legislation at this time to cover these loopholes, then certainly I would vote along with the motion. I wonder if the question could not now be put to a later date when all these facets would be examined and we would know exactly what legislation is needed and what we are talking about.

Mr. Chamberlist: Mr. Speaker, one main point that apparently has been omitted by some Members here and also by Mr. Legal Adviser, is that the reason behind the legislation being placed on the books of the other provinces is so that legislation to allow the Society for the Prevention of Cruelty to Animals to in fact be the society regulating the offences and bringing forth prosecutions under that particular law. Now, the Criminal Code, as set out now, gives the offences but.... I'm only assuming as I haven't looked into that angle, I can only assume that that would be the prosecution by the Crown or the police, and I think this is the reason behind it. I would not like to see this motion defeated because, as Councillor McKinnon has said, it would not certainly be befitting to Members of this Council to be opposed to legislation for the prevention of cruelty to animals. Because I think perhaps I have erred in not bringing forward specific instances of matters which should perhaps convince the other Members of the need for this type of legislation, with the permission of my seconder, I will withdraw the motion at this time and bring it forward at some other time.

Mr. Shaw: It's agreeable with me, Mr. Speaker.

Mr. Chamberlist: In that case, Mr. Speaker, I would ask permission to withdraw the motion.

Mr. Speaker: You have heard the request from both the mover and seconder of the motion, Motion No. 18, which read "That the Administration bring forward legislation for the prevention of cruelty to animals" be now withdrawn. Do I have your unanimous concurrence that the Honourable Members may withdraw this motion? Are there any opposed? I will declare that the motion has been withdrawn.

MOTION WITHDRAWN

MOTION
WITHDRAWN

Mr. Speaker: Are there any questions?

Mr. Taylor: Mr. Speaker, I have a question to direct to Mr. Commissioner this morning as a result of many somewhat irate phone calls. It has to do with regulations, and I am wondering if Mr. Commissioner could advise me this morning as to what steps are being or will be taken in order to rescind Commissioner's Order No. 1967-8 as it refers to the Dog Ordinance in the settlement of Watson Lake. QUESTION RE RESCINDING ORDER NO. 1967-8

Mr. Commissioner: Mr. Speaker, this matter is getting my attention at the moment and I have inquired of the Administrative Officer in charge to get me appraised as quickly as possible as to the reasons behind the issuance of this Order in the first instance, and as soon as I have this information I will be able to report further in answer to the question that has been raised by the Councillor from Watson Lake in this regard.

Mr. Taylor: Supplementary to this question, Mr. Speaker, I would like to ask, in light of my first question, a question of Mr. Commissioner, that if in the future regulations are made affecting, in this case, the Local Improvement District of Watson Lake which is supposed to be a self-governing group, will the residents of Watson Lake Improvement District first be consulted before regulations are issued affecting that particular Improvement District? QUESTION RE ISSUANCE OF REGULATIONS

Mr. Commissioner: Well, Mr. Speaker, I think that this is a very difficult question to answer in a generalized manner because there may be many Commissioner's Orders that are issued pursuant to ordinances that affect not only the people who live in Watson Lake but affect people throughout the whole Territory, but I think that I could refer to the minutes of a fairly recent meeting that was held between members of my Administration and the executive of the Watson Lake Improvement District, and I believe that the Councillor's question is pretty well answered there where matters that are particularly applicable to the area that the Watson Lake Improvement District trustees are responsible for and in matters that are of local nature, prior consultation was assured. I certainly have no intention, Mr. Speaker, of contravening the agreement as it applies to those particular items. I think that that would be the assurance that the Councillor is looking for, Mr. Speaker.

Mr. Chamberlist: Mr. Speaker, a question addressed to the Commissioner. Mr. Commissioner, when will Council receive the information promised as to when the amusement tax is going to be removed?

Mr. Commissioner: Mr. Speaker, the normal pursuit of Council business will bring them to that information in the very near future. I have already been castigated, should I say, concerning budgetary information, and I think at that point I will leave the matter rest.

Mr. Speaker: Are there any further questions?

Mr. Chamberlist: Mr. Speaker, a question addressed to the Commissioner. Mr. Commissioner, are you receiving, within ten days after the passing of by-laws by municipalities, copies of those by-laws?

Mr. Speaker: I don't believe the Commissioner heard your question, Mr. Chamberlist.

QUESTION RE Mr. Chamberlist: Oh, I beg your pardon. Mr. Commissioner,
COPIES OF are you receiving, from the municipalities, copies of by-laws
BY-LAWS after those by-laws have been passed?

Mr. Commissioner: Mr. Speaker, while they are not coming to my personal attention I would have to check with Municipal Affairs to see if in fact this requirement of the Municipal Ordinance is being adhered here, and I would have to ask for notice on that.

QUESTION RE Mr. Chamberlist: Mr. Speaker, a question addressed to the
CITY BY-LAW Commissioner. Has the Commissioner disallowed any by-law
made by the municipality of the City of Whitehorse?

Mr. Commissioner: Mr. Speaker, I might as well be honest. I certainly have no means of determining that without checking into it.

QUESTION RE Mr. Chamberlist: Mr. Speaker, a question addressed to the
RAISING OF Commissioner. Would the...does the Commissioner know that
REVENUES revenue is being raised by the municipality of the City of
Whitehorse contrary to Section 62 of the Municipal Ordinance,
the only measure for the raising of revenues?

Mr. Commissioner: Mr. Speaker, I haven't got the Municipal Ordinance memorized and I don't know what section is being referred to here, so I'm perfectly truthful when I say that I am not aware of revenues being raised or not being raised as it applies to this particular section.

Mr. Speaker: Mr. Taylor.

QUESTION RE Mr. Taylor: Mr. Speaker, I would like to find out from Mr.
FUEL Commissioner this morning as to whether or not he can now
CONTRACTS report as to the awarding of the Territorial fuel contracts
as outlined yesterday in the question period?

Mr. Commissioner: Mr. Speaker, I haven't had an opportunity to come to grips with the total package of this matter as yet, but it will be getting reported in due time, not only for Council, but for the public information.

QUESTION RE Mr. Taylor: I have one further question this morning, Mr.
OPENING OF Speaker, and that relates to the Anvil townsite. Am I to
ANVIL understand that the Territorial Engineering Department has to
TENDERS be opening these tenders in relation to the contract let for
the Anvil townsite? I'd like to know if this information is
correct or not, and if so, why.

Mr. Commissioner: Mr. Speaker, do I understand the question to be, has our Engineering Department called tenders for the clearing of the Anvil townsite?

Mr. Speaker: Would you explain that, Mr. Taylor?

Mr. Taylor: In reply to the Commissioner's question, I can say I understood Anvil tendered the contract, but I was informed by one of the bidders that he was informed by the Territorial Government that one would have to check with Engineering because Engineering had to open the tenders. I don't know why. This is what I'm trying to find out.

Mr. Commissioner: Mr. Speaker, I must admit to being uninformed about a lot of things but certainly I would think I would know something about this. I would put it this way, Mr. Speaker, I will look into the matter and be prepared to give a proper answer to Council, but it certainly looks to be one that is very far off in left field, at least from where I see it at the moment anyway.

Mr. Taylor: Mr. Speaker, this question arose out of a reply which supposedly came from the Commissioner's office, so possibly the Commissioner could take notice of this item.

Mr. Commissioner: Mr. Speaker, I may have to get further information from the Councillor before I can definitively deal with this matter. If we could leave it for now I will do my best to see what I can come up with.

Mr. Chamberlist: Mr. Speaker, I would like to know from Mr. Commissioner whether in fact the area chosen for the townsite of Anvil is that area which is shown on Drawing No. WX801, of the Anvil Mining Corporation. QUESTION RE ANVIL TOWNSITE

Mr. Commissioner: I'm sorry, Mr. Speaker, I couldn't answer the question.

Mr. Taylor: I just have one further question in relation to Anvil townsite that I did want to ask and it seems like a good time to ask it. I'd like to ask Mr. Commissioner if he knows whether or not we will have the proposed agreement between the Territorial Government and Anvil before us at this Session or is it the intention of the Administration to kind of soften Council up by taking up on a visit there first. QUESTION RE ANVIL AGREEMENT

Mr. Speaker: I will have to rule that question out of order, and also any further questions on this particular matter as I feel this is approaching the area of a debate. Are there any further questions?

Mr. Commissioner: Mr. Speaker, there was a question asked of me several days ago concerning the Klondike, and I believe the question was as to whether any work would be done towards the restoration of the Klondike this year, and the reply that I have been able to procure from the National Historic Sites, the National Historic Parks Branch, would indicate that these people are at the moment involved in doing research that will permit them to go ahead with the restoration of this vessel to its original silhouette and the function will commence this year following the receipt of the particular report that will permit the preparation of drawings and engineering assessments of this project.

Mr. Speaker: Thank you, Mr. Commissioner. Are there any further questions?

Mr. McKinnon: Mr. Speaker, I have a written question. "1. How many loans were made pursuant to the Low Cost Housing Ordinance in the fiscal year just ending, and 2. how many of these loans took advantage of the second mortgage provisions of the Ordinance?" QUESTION #24

QUESTION RE Mr. Chamberlist: Mr. Speaker, I have a question for Mr.
DEADLINE ON Commissioner. Mr. Commissioner, in the submitting of bids
BIDS for various projects, is it the time of the postal mark on
the bid or the time of the actual receipt in the office of
the Commissioner which counts?

Mr. Commissioner: Mr. Speaker, I think that you will have to
allow me to check on this. This is a very important technical
point and I would have to determine this. I think that there
are certain rules laid down with regard to this. I will get
these and bring them forward to Council.

QUESTION RE Mr. Chamberlist: Mr. Speaker, a supplementary question. Would
TIME POST the Commissioner also at that time when giving his answer
OFFICE BOX advise when, or rather advise what time the post office box
CLEARED is cleared for mail for the Commissioner's office?

Mr. Speaker: Are there any further questions? If not, may
we pass to Public Bills and Orders?

Mr. Commissioner: Mr. Speaker, I was asked a day or two ago
what action, if any, was being taken concerning the R.C.M.P.
detention centre for female prisoners in Watson Lake and this
concerned certain matters that were in the hands of the Fire
Marshal. The reply that I have from the Fire Marshal to this
is that both the Fire Marshal's office here in Whitehorse and
the Ottawa office are in consultation with the R.C.M.P. and
every effort is going to be made to try to bring these quarters
into conditions that will be acceptable in the eyes of the Fire
Marshal and I would assume that they would be acceptable to
the R.C.M.P. and to those people who are directly involved in
this matter.

Mr. Taylor: Thank you, Mr. Speaker. I'm most gratified that
this is being done. It might even save a life. This is very
good.

Mr. Speaker: May we pass to Public Bills and Orders, and may
I have your directions?

Mr. Taylor: Mr. Speaker, I would like to move at this time
that Standing Order 29 be suspended and that Council agree to
further process Bills No. 15 and 16 pursuant to Standing Order
No. 75.

Mr. Dumas: I'll second that, Mr. Speaker.

Mr. Speaker: Yes, well that would be the normal process. You
could also proceed under Standing Order 42 or 30. Does the
House unanimously agree to the request to suspend Standing Order
...our Standing Order No. 29? Are there any who oppose? I
will declare the matter carried.

MOTION
CARRIED

MOTION CARRIED

FIRST
READING
BILL #15

Moved by Councillor Taylor, seconded by Councillor Dumas, that
Bill No. 15, An Ordinance for Granting to the Commissioner
Certain Sums of Money to Defray the Expenses of the Public
Service of the Territory, be given First Reading at this time.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: When shall the Bill be read for the second time, now?

Moved by Councillor Taylor, seconded by Councillor Dumas, that Bill No. 15, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory, be given Second Reading at this time. SECOND READING BILL #15

MOTION CARRIED

MOTION CARRIED

Moved by Councillor Taylor, seconded by Councillor Gordon, that Bill No. 16, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory, be given First Reading at this time. FIRST READING BILL #16

MOTION CARRIED

MOTION CARRIED

Mr. Speaker: May I have the attention of the House, please? When shall the Bill be read for the second time, now?

Moved by Councillor Taylor, seconded by Councillor Gordon, that Bill No. 16, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory, be given Second Reading at this time. SECOND READING BILL #16

MOTION CARRIED

MOTION CARRIED

Mr. Speaker: May I have your further pleasure?

Moved by Councillor Shaw, seconded by Councillor Dumas, that Mr. Speaker do now leave the Chair for the purpose of convening in Committee of the Whole to discuss Bills, Motions and Sessional Papers.

MOTION CARRIED

MOTION CARRIED

Mr. Speaker: The Honourable Member for Watson Lake will please take the Chair in Committee.

Mr. Taylor takes Chair.

Mr. Chairman: We will proceed this morning with Bill No. 15. I'll declare a recess at this time.

RECESS

Mr. Chairman: At this time I will call Committee to order, and BILL
I will proceed with the reading of Bill No. 15. Reads Bill No. 15. #15
What is your pleasure in respect of this Bill?

Mr. Chamberlist: Mr. Chairman, I move that this Bill be accepted
without amendment.

Mr. Chairman: Is there a seconder?

Mr. Dumas: I'll second it, Mr. Chairman.

Mr. Chairman: Are you prepared for the question?

Mr. Livesey: Question. I'd like to rise on the motion, and for
the record, I would like to have it stated here that the acceptance
of the interim supply in no way provides any prior solution towards
any question which may arise later in discussions covering the
entire budget.

Mr. Chairman: Is this agreed upon by the Administration,
Mr. Commissioner?

Mr. Commissioner: Well, I don't see how you can pass an interim
supply bill subject to qualifications, Mr. Chairman, with respect.
I certainly see the Councillor's point that he raises, and I am
quite confident that Council would respect this point. In fact, I
am sure every Councillor would want this point respected, but in
so far as what we are seeking here at the present time, I would
pass the observation, if I could be permitted, that I don't see
how anything that would occur with regard to the length of time
that is involved during which the supplementary estimates would be
in use that could have any detrimental effect on any point that
came up in Council during the main estimates. In other words, the
main estimates are before you now. A reasonable situation - a week
of discussion, or whatever time Council is going to take on this -
perhaps the supplementary estimates - we may have the use of them
for what maybe a week, ten days. This is something that in fact
I think the passage of time, Mr. Chairman, if I may be permitted
use of the word, would more than take care of the question that is
raised.

Mr. Chairman: Mr. Livesey.

Mr. Livesey: Well, the situation is, Mr. Chairman, that I can think
far enough back to realize that for quite some time in this Council
we had no interim supply, none whatsoever, and the question of
interim supply, of course, is only of recent date, and it was
created by the fact that, I believe at one session there was
definitely a problem because the Administration ran entirely out
of money, so they had to have interim supply, and that is when
this question of 1/12th of the total budget came into operation.
Now, the point I raised was purely for the record, Mr. Chairman,
so that it is understood that the fact that we agree with interim
supply really means in no way have we agreed in any way, shape or
form with anything concerning all those questions which appear
under Schedule 'A' Appropriation or Item. All we're doing in interim
supply is accepting the inevitable that the government must carry
on. This is all we're attempting and this is the point of clarification
that I wish to bring to the attention of Committee.

Mr. Chairman: Councillor Dumas.

BILL
#15

Mr. Dumas: The Honourable Member from Carmacks-Kluane made the point very well. I have been given to understand that if there are any drastic changes in the over-all budget for the year, that Bill No. 15 will be effected by those changes. Could you advise me, Mr. Chairman, or could the Commissioner if that is correct?

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Well, could I have the question more explicite, Mr. Chairman, and I will do my very best to answer it.

Mr. Chairman: Well, I believe - speaking from the Chair - the Councillor puts the question that if a project is deleted; for instance in main supply, that this would naturally follow that no monies would be spent on this - delete a program from Bill No. 15 at the interim spot.

Mr. Commissioner: Mr. Chairman, the Administration has no intention of embarking on any new projects of any kind whether they would be even covered by the 1/12th that is asked for here until the main estimates are dealt with by Council. This is as far as new projects are concerned either on capital or operation and maintenance. In so far as other items are concerned that are of an on-going nature, yes, they will be carried on until such time as the necessary appropriation for them would be not passed by Council, to the extent of one month, Mr. Chairman.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I think section 2 of the Bill speaks for itself. The last two lines - and such sums shall be paid and applied only in accordance with the Schedule - it is fairly obvious then that these amounts will only be paid out in accordance with this Schedule and of course the Honourable Member from Carmacks-Kluane properly raises the point that it should only be those items that have been approved before when discussing the supply section itself, and I feel that although we cannot make any definite statement to the effect of position on passing the Bill, but I think we can agree amongst ourselves that this would be a case for stopping it because we can always stop it.

Mr. Chairman: Mr. Shaw.

Mr. Shaw: Well, Mr. Chairman, for the last number of years the situation has occurred, and in the past it has always been agreed by the Administration and the Council that Council did not commit themselves to any capital projects and things like that unless reference was made to the thing that it was mostly a means of paying for normal operation and maintenance and new projects that were to commence and were not undertaken until the main budget. I think that is the way it has been in the past number of years.

Mr. Livesey: Mr. Chairman, I am not talking about new projects; I'm talking about the budget as a whole and if Council wishes to reduce any vote then they may do so and each vote that is under Schedule 'A' is most certainly taken as a fraction of the entire vote and I would respectfully submit, Mr. Chairman, that if we didn't reduce any of these votes, the 1/12th taken beforehand may not necessarily be the 1/12th as of the finality which will be the result of the deliberations of this Committee covering the entire budget. It is not a question of new matters at all; it is a question of the whole matter that I am talking about.

Mr. Chamberlist: Mr. Chairman, 1/12th hasn't been referred to at all, and this is something that the Honourable Member is referring to. It just says quite clearly that it shall not exceed a certain amount. If there is a necessity for removing an item, we can always

deduct it from the budget itself, but I don't think we should withhold the passing of this particular bill as long as the Honourable Member understands he has the assurance of Members of Council that we follow the point he has made. I don't think we should allow a particular condition to remain in passing this bill unless we put the condition on the bill itself and then we are back in the position of last session, so that I would ask that the motion made be accepted and have Members of Council on their honour to follow the Honourable Member from Carmacks-Kluane's wishes.

BILL #15

Mr. Livesey: Mr. Chairman, could I ask then that it is understood in Committee that the passage of Bill 15 creates no pre-conditions. Is that understood?

Mr. Chairman: Is Committee agreed on this.

All: Agreed.

Mr. Chairman: I have a motion before me. Are we agreed?

MOTION CARRIED

MOTION CARRIED

Mr. Chairman: We will now proceed to Bill No. 16. Reads Bill No. 16. During the next several days we will be dealing with Schedule 'A' of this Ordinance in some detail. At this point I would like to propose to Members of Committee a procedure by which we may deal with this particular bill. I would suggest that in the first instance that each member of the Department involved be present with us as we discuss the estimates for that department, and secondly, with the concurrence of Committee I would first like to deal with the capital side of the budget; having resolve the capital side moving to the operation and maintenance. Does Committee concur with this?

BILL #16

Mr. Livesey: For what reason, Mr. Chairman?

Mr. Chairman: Well, basically, the reason is that in the past we have got doubled up by dealing with operation and maintenance, and then finding when we get to capital.....and we were going back and forth, and so capital would seem to be the prime consideration. I would ask for concurrence of Committee on this, and I think it would speed up proceedings.

Mr. Shaw: Agreed.

Mr. Chairman: The first item then for consideration would be the Yukon Council.

Mr. Shaw: You asked for agreement, Mr. Chairman. I wondered if you had received agreement from more than one Member?

Mr. Chairman: Have I received agreement?

All: Agreed

Mr. Commissioner: Mr. Chairman, if I may be permitted an observation at this point. This budget that is coming before Council now is the end result of the unanimous recommendation to me from the Members of the Budget Programming Committee and three Members of Council who sat on this Committee, and I would like to feel that these three Members are very familiar with the content of this budget. I am sure that they have had an opportunity that has not been afforded elected people before in the Territory to be in the construction stage of the budget and have had an opportunity of getting background information on it, and I would be very hopeful that they could see fit to put to very good use when these matters are being discussed, and I would also be very hopeful the Department people, when they are available here for to assist Council, will be here

mainly to help to supplement answers which I am quite confident that some Members of the Budget Programming Committee no doubt are very familiar with and I would be very hopeful that it would be supplementary information that these people would be here for and if you would be kind enough to let me know who is wanted here so we can see that no-one is away, no-one of the Administration would be away so they are readily available for the time.

Mr. Chairman: I would feel that we would like to proceed in the order of the vote, and.....

Mr. Commissioner: You are starting with capital first, Mr. Chairman? Is that my understanding?

Mr. Chairman: Well, it is the idea to.....the capital first.....

Mr. Commissioner: Oh, I'm sorry. In other words, as I understand it, you will deal with the capital item that comes under the particular vote - you will deal with that - and then you will go to the O and M section?

Mr. Chamberlist: Mr. Chairman, I feel at this time that, as Chairman of the Financial Advisory Committee, that sat in conjunction with the Administration to form the Budgetary Committee, that it be only proper for me at this time to advise this Committee that the co-operation that was received from the Administration by the Members that sat was excellent, that there was not at any time any objection to any particular point that was raised. It was only after long consideration and hard argument on the part of those Members of the Financial Advisory Committee that these estimates have now come before Members of this Committee to study, and I feel at this time it is only proper to thank the Administration and the Commissioner of the Administration for their work in bringing a situation where all Members who were there, both Administrative and Legislative Members, who were able to act in a very proper and beneficial way for the benefit of the people of the Territory

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, now that the wraps have been unveiled from this extremely classified information that we now have before us, I wondered if the Financial Advisory Committee would be following the custom in the past and presenting a report on these matters?

Mr. Chamberlist: Mr. Chairman; There is a complete report made up of a few hundred copies of paper which comprises the report. All that you have before Members of this Committee by way of estimates is, in effect, the report of the work that was carried out by the Financial Advisory Committee, and this, as I said earlier, was worked in conjunction with the Administration. Probably you will find that this is the most comprehensive report that a Financial Advisory Committee has ever presented to Council at any time before.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, I would like to point out at this time for the benefit of the records, that this is the first budget ever presented to a Committee of this Council to my recollection that actually operated on the lines that were in the back of the minds of those who proposed the amendment to the Yukon Act on I believe it was, June 9, 1960. The proposals at that time were that by creating an Advisory Committee on Finance that the nucleus of cabinet government would be formed, and this question was never pursued to the extent that it has been pursued by the present Administration under the guidance of Commissioner Smith and the present Administration. There is no question about that in my mind.

Prior to that it was, I think, looked upon as a rather dubious experiment, and I am not going to go too much further at this time as I intend to speak further on it later on in the session, but I think it is quite fair to say that this is the first time that the real nucleus of the idea behind making the change in the first place has actually taken place, whereby the people's representatives of the Yukon have actually participated in the question of building a budget for the year 1968-69.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Yes, Mr. Chairman, I'm very happy to see this particular change. However, there will be one matter that will prove that will be the - something about the proof of the pudding will be in the eating. In the past, the Financial Advisory Committee have met and discussed these various projects and then have apparently agreed to the contents of this budget, and then when they were presented to Council, I think you can look in the records and find out that the Financial Advisory Committee disagreed with what was in the content of the report. Now, to find out, I think, whether we have grown up in this respect, if I may, with all respect, use that term, will be the amount of agreement that will continue in the process of the perusal of all the various aspects of the budget. Whether or not the Financial Advisory Committee will continue in their unanimity to defend what they have all knowledge of and have been a party to compose. So, as I say, Mr. Chairman, the real test of this will be in the next three or four days because we do have three Members of the Committee and the balance will be the other four Members of Council, and I am sure this will be most interesting, and I am looking forward to it.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, Councillor Shaw is not the only one who is looking forward with interest to the next few days. I would thank the Councillors for their very kind words, but I would also like to say that not only the three Members of Council who sat on this Committee, but three Members of my Administration who worked far beyond the normal call of their duty to make this a workable situation. There has to be a lot of bending to make these things work, and I made it a point to stay completely clear of interfering with this Committee, and I may say that I am very happy with the end result up until now and I am very hopeful that it is going to be the Members of the Financial Advisory Committee who are going to be.....and the department heads and members of my Administration are simply going to be.....

Mr. Chairman: Well, gentlemen, in view of the time would you be agreed that possibly we could recess for lunch at this time?

Mr. Commissioner: Mr. Chairman, could I be advised who Council would wish to have available in the course of this afternoon?

Mr. Chairman: If I could continue - I am asking if I could have concurrence that Council will deal with Vote 1, and possibly Vote 4, and have Mr. Taylor present this afternoon. Is Committee agreed?

All: Agreed.

Mr. Chamberlist: Mr. Chairman, I understood that Vote 25.....
.....won't be here any other time.

Mr. Chairman: Is this correct, Mr. Clerk?

Mr. Clerk: I'm sorry, I couldn't hear Councillor Chamberlist at all.

Mr. Chamberlist: Well, I understood, Mr. Chairman, that Vote 25 - no, I'm sorry - it was underlined.

Mr. Clerk: No, I just reported to you that Vote 25 would be forthcoming this afternoon. That Vote will be here this afternoon.

Mr. Chairman: I will, therefore, dismiss Committee until 2:00 o'clock this afternoon.

Wednesday, March 27, 1968.
2:00 P.M.

Mr. Chairman: At this time, gentlemen, I will call Committee to order. For these proceedings we have with us Mr. MacKenzie, our Territorial Treasurer and the first item for consideration will be the estimates of the Yukon Council and we have with us Mr. H.J. Taylor to assist us in this regard. We will first take a look at Capital, which you will find on page 29; under Capital, and this I believe is the last volume you have. There is no Capital for this Department I might add. Capital consideration is found under "General". The amount we are considering is \$51,050.00, which is found on page 3 or volume 3 under Operation, Yukon Council Operation and Maintenance. There is no capital item. We will proceed to Operation and Maintenance. Are there any questions?

ESTIMATES
VOTE 01
YUKON
COUNCIL

Mr. Livesey: Mr. Chairman, I wonder why the reduction in Professional Services?

Mr. Chamberlist: Mr. Chairman, I wonder if Councillor Livesey could say what other professional services are needed than what we already have?

Mr. Livesey: Well, I don't believe that is the point raised, Mr. Chairman; it has been reduced and I wonder if the Chairman of the Advisory Committee could supply us with the reason for the reduction.

Mr. Chamberlist: It was fairly obvious there was no need for more than \$1,000 in the Estimates so therefore that was the amount that was put in.

Mr. Chairman: Anything further in relation to Operation and Maintenance, Yukon Council, Vote 01? Are we clear?

All: Clear.

Mr. Chairman: Next consideration will be Vote 04 in Capital. This is the Territorial Secretary and Registrar General and we have the Capital consideration of \$7,500.00 as outlined on page 30 under this Capital Project and Loan. The item here is a vehicle check station at Watson Lake. Are there any questions?

Vote 04

Mr. Dumas: Mr. Chairman, could I have some information on the Vehicle for the check station at Watson lake..... for what purpose....

Mr. Chairman: To whom are you addressing the question?

Mr. Dumas: To yourself, Mr. Chairman.

Mr. Chairman: Speaking from the chair, the vehicle check station is to be a revenue getter for the Territory in checking vehicles for permits, licences and also operating in conjunction with the proposed change in fuel.

Mr. Dumas: Thank you.

Mr. Chairman: Are we clear on 2402, vehicle check station, Watson Lake?

Mr. Livesey: Before we go any further Mr. Chairman, I would like to place it on record that as you know, these two Bills we are discussing this afternoon have not had the usual 24 hours notice so therefore members, other than those

VOTE 04
VEHICLE
CHECK
STATION

Mr. Livesey continues.....
connected with the Financial Advisory Committee have had precisely no notice whatever with regard to what may be presently before us and I am hoping that both the Chair and the Chairman of the Advisory Committee will accept this point.

Mr. Chairman: Yes, gentlemen, if you have any questions on this particular item don't hesitate to raise them.

Mr. Shaw: Mr. Chairman, question. We had gone into that before. Is it the intention that this check station will be tried out on a trial basis; in other words if we are going to expend \$30,000.00 to collect \$5,000.00, it does not appear to be a business-like operation. I am wondering if at this time consideration has been given to putting it on a trial basis with equipment - capital equipment as outlined can possibly be utilized for something else or if this is going to be a permanent installation regardless of economics or otherwise.

Mr. Chamberlist: In answer to Councillor Shaw's question, I can only say it is quite obvious this can be only on a temporary basis-if next year it is decided not to have this check station there. I understand from the discussions we have had it would be a temporary trailer and could be used elsewhere if it does not work out..... This is what the fund is for.

Mr. Shaw: In other words you are going to try it out and see how it works.

Mr. Livesey: Well there is a question, Mr. Chairman. This apparently is going to be check station on the southern portion of the Yukon Territory but what about a check station in other areas, where vehicles come into the Yukon. How do we get around this. Are we just going to have one check station and let the other two go to pot or are we going to consider this on an all-round basis?

Mr. McKinnon: Mr. Chairman, it was considered that the majority of the abuses were happening in the Watson Lake area and when witnesses were called before the Budgetary Committee and Mr. Clerk principally, it was noted that this would be an area where he felt that there would be a gain in revenue to the coffers of the Territorial Government because of the abuses that were taking place primarily in vehicles entering the Yukon Territory at Watson Lake. The original plan was to construct a permanent building in the Watson Lake area; however because of limited funds and because it was on a trial basis it was changed to a trailer type combination which could be used for various other things if the check point did not work out. I think it would only be wise to say that if it does prove to be successful and a revenue getter for the Territory, as we hope it will, that we hope there will be a similar type of operation in operation in Councillor Livesey's area in the very near future.

Mr. Livesey: Well, Mr. Chairman, I appreciate the condescension of the Honourable Member....but it seems to me that in my particular area where we have it closed down during the evening in the winter months. We don't have it in summertime. We have a 24 hour check at the border but in the winter time we have a period from 11 P.M., that is in Yukon Standard Time to 7 A.M. Yukon Standard Time and vehicles are going through without being checked at all; 3.30 in the morning, 4.00 o'clock in the morning big rigs rolling... without even checking through Canada Customs, not to mention anything else. It seems to me if we are going to talk about

Mr. Livesey continues....

checks, we should be looking at this in an all-round fashion. VOTE 04
VEHICLE

Mr. Chamberlist: Mr. Chairman, there is some merit to what CHECK
Councillor Livesey has said. However, he must surely STATIONS
realize that we have to come in somewhere within the means
of the funds we have available and I am sure that next
year every consideration could be given to Mr. Livesey's
request for a similar check point at Beaver Creek.....

Mr. Livesey: Mr. Chairman, Adam and Eve started with an
apple and it wasn't long before they landed into trouble.

Mr. Chairman: Is there anything further on this item?
Order, order, please.

Mr. Shaw: Is it assumed Mr. Chairman, they are going to have
to have about four people, I believe, employed on this
project. Is it going to be necessary for the Territory to
construct some accommodation or will they make some jobs
available to the local residents who have their own homes
.....

Mr. Chamberlist: Mr. Chairman, in answer to Councillor
Shaw's question it is contemplated there would be a trailer
which would be used as an office and accommodation for the
operator of the check station, and if required local people
of course would be used for any further back-up of personnel.

Mr. Chairman: Any further questions on Vote 04, Capital?
We will then proceed to Vote 04, Operation and Maintenance,
page 6. Total appropriation in O. and M. is \$20,150.00.

Mr. Shaw: Mr. Chairman, we have to be pretty charitable for
the time available to look it over. It seems to me O. & M.
about that time of century when we start on the revision
of Ordinances, I think every ten years, the Revised
Ordinances of the Yukon. I wondered if this has been
started and if there are appropriations for starting this
undertaking?

Mr. Commissioner: It is under the Council vote...

Mr. Chamberlist: I think that is under Yukon Council..

Mr. Commissioner: Number 59 - the job is underway, Mr.
Chairman.

Mr. Shaw: Thank you Mr. Chairman, I might say there is
some difficulty in reconciling some of this because I note
the Territorial Treasurer is only requiring about \$29,000.00
and in previous years it was about \$250,000.00 but you
have to look some place else to find this.....

Mr. Dumas: Mr. Chairman, I would like to clarify something
.....I am assuming that the Budgetary Committee and the
Council representatives on it have gone through all this
quite thoroughly. In most cases I am quite willing to accept
their recommendations, assuming they are their recommendations.
But I would like to make it clear that of course we haven't
gone into this and aren't going into this with the details
that the Committee went into and I have great faith in the
Members of Council that are on that Committee and because I
do I am going along with clearing all the items but there
the problem of not going into detail and of accepting your
recommendations; and when I say your I mean the Budgetary
Programming Committee and I do this on faith.

VOTE 04 Mr. Chairman: Anything further in O. and M. on Vote 6 in the amount of \$20,150.00 as enumerated? Are we clear? I have it then that the item of \$21,400.00 has passed. We still have \$7,500.00 in Capital in Capital at this time. I wonder Mr. Treasurer if you can tell me the difference between the total appropriation of \$21,150.00 and the estimated \$21,400.00 in Schedule A of Bill 16? Would this be the addition of Vote 8?

Mr. MacKenzie: Bill #15? Bill #16? No, I can't explain that, there may have been a change; that is all I can say at the moment.

Mr. Chamberlist: Mr. Chairman, on page two of the Blue Book we have the amount of \$20,150.00, that is the Territorial Treasurer and also have on Vote 04, Operation and Maintenance the amount of \$20,150.00.

Mr. Chairman: On Schedule A of the Appropriation Bill we have \$21,400.00.

Mr. MacKenzie: The item in Schedule A includes the Public Administrator's money which is being amalgamated with Vote 04.

VOTE 16. Mr. Chairman: Do you wish then to turn to Vote 16 at this time to clear this item?

All: Agreed.

Mr. Chairman: There does not appear to be anything in Capital for Vote 16. Operation and Maintenance is page 19 of the attached document for the Public Administrator's office - the amount of \$1,250.00.

Mr. Dumas: Is this common practice or should it be shown on Schedule A that this includes Public Administrator's expenses?

Mr. MacKenzie: No, I would not advise showing it separately; part of Territorial Secretary's Department and Vote from now on and does not have a separate existence in the Vote.

Mr. Chairman: In future the budgets will be shown as one.

Mr. MacKenzie: That's right.

Mr. Chairman: Is Committee clear?

Mr. Livesey: Mr. Chairman, do I understand that as we pass these votes there will be no return to them?

Mr. Chairman: I would think that if there are any questions they could be asked while we deal with the budget but if questions do arise they could be dealt with in Committee....

Mr. Livesey: My point is this Mr. Chairman. We have not had a chance to look at this great volume of material....

Mr. Chairman: I think if a person does have a question to raise on matters already dealt with then he need only ask the Chair and with concurrence of Committee the question can be raised again.

All: Agreed.

Mr. Chairman: Well this then would clear Vote No. 04 in the amount of \$21,400.00 - that is No. 04 and 16..... Have you anything further for Mr. Taylor at this time?

Mr. Chairman continues...
Thank you Mr. Taylor for assisting us at this time.

Mr. Taylor: Thank you.

Mr. Chairman: Next is item Vote 02, Territorial Treasurer and Collector of Taxes. I notice that there is nothing in Operation and Maintenance so we will proceed to Vote 02 which is found on page 4 of this attached document .

VOTE 02
TERRITORIAL
TREASURER
AND
COLLECTOR
OF TAXES

Mr. Commissioner: With respect, Mr. Chairman, I think you meant that there was nothing under Capital.

Mr. Chairman: We have an item in the amount of \$29,550.00 as enumerated under Operation and Maintenance on page 4.

Mr. Dumas: Mr. Chairman, commissions payable under Ordinances, would somebody please explain this to me?

Mr. Chairman: Mr. MacKenzie would you assist us?

Mr. MacKenzie: We pay a fee to the R.C.M.P. for the sale of motor vehicle licences.

Mr. Chairman: Are we clear on item \$29,550.00? I wonder Mr. Clerk if the Director of Education would be available? The next item is Education, Vote 03, and we will have to await the arrival of...

VOTE 03

Mr. Commissioner: Could I suggest Mr. Chairman, that you could get your questions answered in the meantime until he gets here.

Mr. Chairman: We can proceed if you so desire. We will proceed to Capital.

Mr. Shaw: What capital - Education?

Mr. Chairman: Education, yes. The first item on Capital is Vote 20, Furniture and Equipment, Teacherages and Schools in the amount of \$25,000.00.

VOTE 20

Mr. Dumas: Mr. Chairman, is this for replacement of furniture and equipment or for furniture and equipment where previously there wasn't furniture?

Mr. Chamberlist: In answer to Councillor Dumas, this includes for replacement of existing furniture and for new furniture where required.

Mr. Chairman: You will find a list shown. It's very difficult with presentation of a budget in this form to possibly considered on page 24, capital document you have before you. It is a breakdown of these items.

Mr. Shaw: Page 24, I started on page 29.

Mr. Chairman: Page 34, pardon me. Are we clear on furniture and equipment, teacherages and schools?

Mr. MacKenzie: May I explain, Mr. Chairman; the amount of \$25,000.00 is made up of two sums. \$21,000.00 is for new and replacement of equipment for existing schools. That is 105 classrooms at \$200.00 a classroom and the remainder of \$4,000.00 is for new and replacement equipment for existing teacherages and that is made up of 20 bedrooms at \$200.00 per bedroom and includes Takhini housing.

VOTE 20

Mr. Shaw: I wonder Mr. Chairman, how one would establish for example a number of years ago they started commercial classes in Dawson. There was no inclusion for typewriter equipment. They used all the old junk that they finished with, mostly in Whitehorse, and sent it up there. They just had no new equipment so it was necessary for me to rise on my hind legs and ask why a percentage of new equipment was not shown for that particular school facility and the answer was that there was no reason at all. They just hadn't put it in the budget. So after that I had to be very careful to see that they did get a moderate quota of new equipment from time to time. And here we have a situation that is pretty hard to follow - where this equipment goes into particular schools. It could all go into one school - I see two typewriters - \$750.00.....I don't know where these typewriters are going. It doesn't matter if they need a typewriter. If there isn't some equitable distribution of this we'll get back to using all the junk up in the isolated areas, because believe me that is exactly what happened a number of years ago.

Mr. Dumas: Mr. Chairman, I see under Item B, 2301, C, pardon me, 196 bedrooms at \$200.00 a bedroom is crossed out and 20 was put in. Why the reduction, is it straight finances and is it the intention some time in the future to refurnish all bedrooms-in future years?

Mr. Shaw: Mr. Chairman, I don't think I had my question answered?

Mr. Chairman: What is your question Mr. Shaw and who was it directed to?

Mr. Shaw: Well, the new equipment; is it \$200.00 for every school room that would be put in with new equipment. I haven't a clue just where the money is being allocated for this new equipment. This is, I think, a fairly simple question to be answered.

Mr. Chamberlist: For purposes of ascertaining the amount required there was an assessed amount of \$200.00 per schoolroom. It does not necessarily mean that that \$200.00 is going to be spent on each schoolroom - each and every schoolroom. Some might need more, but this is the average and I think that this is the basis on which this amount is brought about. Perhaps the Treasurer can confirm that this is so.

Mr. MacKenzie: Yes, that is so. The figure of \$200 is the recognized average cost.

Mr. McKinnon: Mr. Chairman, if I may add. This is a new type of independent financing system for the Principal of each school to be able to ascertain in the way of typewriters, video-audio aid that he is going to need; movie projectors of this nature. He is going to be allotted a budget of \$200.00 per classroom per school and it is up to him to see that this money is spent to the best advantage of that school and if they need a \$600.00 audiovisual machine for some reason or another, that this is the way that he will spend \$600.00 of this money he has allotted to him. If typewriters are immediately needed then this is what he will spend his money on for the purchase of capital equipment. But it is to keep a little flexibility in the hands of the principal so that he will be able to keep up with the modern teaching methods with a budget that will give him some say over what he thinks the school really needs.

Mr. Shaw: Mr. Chairman, I must thank Councillor McKinnon for explaining that. It sounds like a very sensible situation.

Mr. Shaw continues...

But when you just allocate \$200.00 and just whoever gets there first that is a horse of a different colour but if each school is recognized on a basis of a set amount then it is up to the principal to come up with what he thinks should be there. I think that is a good idea.

Mr. Chairman: Are we clear on furniture and equipment? That is 2307, F. H. Collins Secondary School campus and I think you would wish Dr. Shields to be here for this.

Mr. Commissioner: Yes, maybe we can pass that by Mr. Chairman?

Mr. Chairman: I will bring that back to your attention when Dr. Shields arrives. Next item is 2310, Christ the King Elementary School, \$3,500.00. This is for ground improvement and so forth around the school. Are we clear?

All: Clear.

Mr. Chairman: The next item is for Porter Creek School, \$320,000.00. I believe this is a contract which is already entered into. Are we clear?

All: Clear:

Mr. Chairman: Next is the Vocational Training School in the amount of \$50,000.00.

Mr. Chamberlist: Mr. Chairman, this is for the construction of a building to cover some heavy equipment there for service, repairs and for training facilities; it was reduced by quite a considerable amount. There was \$250,000.00 or so reduced.

Mr. Dumas: I notice the extension of the sprinkler system for new construction has been wiped out and I wonder if this is a wise move in view of the problems we have had..... in buildings already built?

Mr. Chairman: Well, just from the chair; this is because the construction of that addition is not being undertaken.

Mr. Chamberlist: Mr. Chairman the amount for the sprinkler system was put in if the type of construction which was intended was to be built and this particular type of construction was covered by \$50,000.00 will not require a sprinkler system.

Mr. Chairman: Are we clear on the Vocational Training School \$50,000.00? The next item is Vocational Training Equipment in the amount of \$62,435.00.

Mr. Dumas: Mr. Chairman, could we leave that until Dr. Shields gets here. There are questions he only can answer.

Mr. Chairman: Is Committee agreed we defer this for the moment.

All: Agreed.

Mr. Chairman: The next item is Kluane Lake School in the amount of \$2,000.00. This is to commence a program of school-ground improvement.

Mr. Livesey: Mr. Chairman, I would like to ask Dr. Shields some questions about both Kluane Lake School, Haines Junction and also the Beaver Creek School because it seems to me that a good many of these schools have been wanting improvements

VOTE 20 Mr. Livesey continues....
for quite some time and haven't had any and I would
certainly like to clear these questions with Dr. Shields.

Mr. Chairman: You also notice that the only two schools
that did survive through this of the Territorial schools is
the Beaver Creek School and Kluane Lake School and I also
have a question to ask in regard to Teslin schools.
Do you then wish to leave the Beaver Creek school?

Mr. Dumas: Mr. Chairman, I wonder if some members of
Committee couldn't answer these questions?

Mr. McKinnon: It is a matter of policy from the
Territorial Administration that the Territorial Government
embark on up-grading programs of all the grounds that had
Territorial buildings on them and it is an extremely good
project. The only trouble was the cost of it all amounted
to some \$287,000.00. We thought originally, in our first
going over the budget that we could have monies and this
was all in a separate vote to provide for the up-grading
and improvement of all the grounds that the Territorial
buildings were on. Now we were advised by the Territorial
Engineer, when we had to cut-back considerably after Ottawa
refused our original budgetary request, that the Beaver Creek
School and the Kluane Lake School were two areas that were
absolutely necessary to have some school ground improvement
this year because mainly of some very real drainage problems
that we understood from the Territorial Engineer Department.
The other improvements on the school ground which we hope
to embark on along with a program of up-grading Territorial
grounds right throughout the Territory had to be put off
for a year strictly because of lack of money.

Mr. Livesey: Well Mr. Chairman, if I might comment on that.
I'll tell you what went on at the Beaver Creek School. They
raised the ground so it was higher than the sidewalks and
made the sidewalks into lakes - ditches, well 45 concrete
ditches and also the wells around the basements of the
schools were nice drainage ditches for water which runs off
the roof when someone said we don't need gutters up here;
it is not likely that we will need them so we have everything
washing down walls all off the roof with no drains on them and
then we have a ground problem there where they are looking
towards more physical education in the Yukon Territory so
they provide boulders for physical educationthis kind
of thing. It leaves a little proximity to the problem
before you can come up with something reasonable on this
Mr. Chairman, and I certainly hope that something reasonable
is going to be done this year. I was certainly most pleased
with the statement of Councillor McKinnon when he pointed out
that something was going to be done but at the moment I am
not sure what is going to be done and no one has explained it.

Mr. McKinnon: Mr. Chairman, with respect, I think that the
only person who can give the answer is Mr. Ken Baker and not
Dr. Shields. In our studies it was Mr. Baker who was
completely aware of the problems that were present at the
Beaver Creek School and was the one who was providing
engineering solutions and I am not capable of repeating them
at this time and I think that Mr. Baker would be the person
to get this information for the Honourable Member. We were
completely aware of the problem there and you will notice the
money was left in because we were informed there was a problem
there.

Mr. Chairman: Anything further? Councillor Dumas.

Mr. Dumas: Just one question Mr. Chairman. On the Elsa School I see stablization of hill site. We can assume there is no danger? VOTE 20

Mr. Chamberlist: Mr. Chairman, I might add to the remarks of Councillor McKinnon in regard to all these school projects inquiries were made first as to whether any danger would be involved before the various amounts were taken out of the requests that had been made and the concern of all Members of the Financial Advisory Committee and the Budgetary Committee was so strong with regard to what was taking place at these two schools in the area of Councillor Livesey that we thought it was best to satisfy the Honourable Members' needs for these particular schools and therefore this is the reason why these amounts have been placed in there.

Mr. Chairman: Do you wish to clear these items at this time or defer them? Councillor Livesey, would you agree to the clearing of these items at this time?

Mr. Livesey: Well, Mr. Chairman, I would certainly like to hear what Mr. Baker has suggested for improvements considering that during the last three years and more precious little was done in my opinion that was of any great need to the school and the problems facing it! In my estimation I don't think that the changes that were necessary have been made and before saying I was agreeing to this I would like to know what I am agreeing to. I don't know what I am agreeing to.

Mr. Chamberlist: With respect, Mr. Chairman, this is just to let the Honourable Member know that money has been set aside for carrying out certain work and that is \$2,000.00 for Kluane Lake School and \$3,000.00 for Beaver Creek School. I would suggest it is another place - to find out actually what the money is going to be used for. Right now it is a requirement to agree that this money shall be used on this particular project.

Mr. Livesey: Mr. Chairman, do I understand it then that it does not matter what is needed; all we are doing is talking about the allocation of funds - we are not talking about what the requirements are because surely the basis of requirements bear a direct relationship to the funds required.

Mr. Chairman: Gentlemen, it is just about time for tea break. Possibly the members can communicate with the Territorial Engineer over tea break and if there is anything after that well we could then proceed with dispatch. I will declare recess for tea.

Page 505
March 27, 1968.
3:30 o'clock p.m.

Mr. Chairman: At this particular point in time I will call Committee to Order and I am wondering if you would care to refer back to 2307, F. H. Collins Secondary School Campus in the amount of \$989,817.00. Councillor Dumas.

F.H. COLLINS
SECONDARY
SCHOOL
VOTE 20

Mr. Dumas: I would like to know exactly what is being built on the campus for this \$989,817.00?

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Originally there was a complete project which included structural buildings and academic buildings and additions to F.H. Collins, alterations, and other additions and it was cut back to the extent of this amount to include for the industrial building and the additions and alterations and this is what that amount covers now.

Mr. Dumas: Mr. Chairman, I would like to go back just a little further to items A and B, the twenty bedrooms that are being furnished and I would like to know what the Department of Education policy is regarding furnishings particularly smaller furnishings, things like orange peelers and so forth.

Mr. Chairman: I am afraid we will have to direct that one to Dr. Shields.

Dr. Shields: It is not the Department of Education feel that they will be furnishing houses as related to furniture but not personal effects as related to dishes, linen, dish towels and cutlery. The fact is we feel that the teachers should have their own responsibilities in this matter and have their own house furniture.

Mr. Livesey: Mr. Chairman, I would like to ask a question to Dr. Shields on this F.H. Collins Secondary School campus, it's getting pretty close to a million dollars and I wonder if he could inform the Committee precisely what the department is thinking of in this connection. It seems to be quite a chunk of the tax payer's money.

Mr. Chairman: Dr. Shields.

Dr. Shields: The vocational addition of \$552,660.00 would include automotive shop areas, automotive shop, electrical shop, drafting, construction, power mechanics, and a general shop. The equipment programmed in at \$63,000.00. The addition of \$166,037.00 would be addition to the present gymnasium to make it possible to accommodate the population which we had estimated at about 1000 by 1971. Along with this we would be enlarging the dressing room facilities necessary for the additional classes for the additional part of the gymnasium. Now this addition to the gymnasium is what we would call a classroom gymnasium, it's not an auditorium, it's just a sheer gymnasium, no space for an auditorium at all.

Mr. Livesey: Well Mr. Chairman, is this predicated on the basis of the increasing enrolment at the schools due to the fact that more students are going to attend classes in Whitehorse as usual or is this in addition to what we may feel is necessary now to accommodate the present enrolment in schools.

Dr. Shields: When we predict that the enrolment of the school, we predict it in population that is already in the school in Whitehorse plus the population that might come to Whitehorse after grade 9 in some of the outlying schools. The intention was not to centralize in Whitehorse I can assure you, the intention to give education to the outlying areas to the extent that we can give them. The last thing we want to do is centralize.

F.H. COLLINS Mr. Chairman: Anything further on this item? Councillor Shaw.

SECONDARY
SCHOOL

VOTE 20 Mr. Shaw: Mr. Chairman, I find it hard to understand how the figures got through all the scratching here. It appears, first off, that we are going to embark on this 2307, on project A in regards to building. Is that correct? B, addition to F.H. Collins being added and in D also you refer to as an addition, is that correct?

Mr. McKinnon: Mr. Chairman, I wonder if Mr. MacKenzie could give a break down of the \$989,817.00?

Mr. Chairman: Mr. MacKenzie.

Mr. MacKenzie: I have a set of figures, you might like to mark it down, it might help you to understand what the programme is. Vocational addition \$552,660.00, Vocational equipment \$63,000.00, Gym addition \$166,037.00, dressing rooms \$142,000.00. 60% of architects fees \$66,120.00. Total \$989,817.00. That is the proposed expenditure for this year. Next year the proposal is to spend, to complete the job, \$1,232,080.00. Over the two years the project will cost \$2,221,897.00.

Mr. Chairman: Councillor McKinnon.

Mr. McKinnon: This is a tremendous chunk of money and it almost left the Members, particularly the elected members of the budgetary programming committee gasping. We went through this in three nights of sitting. We went to the extent of calling the architects from Vancouver to make a special trip from Vancouver to explain the contents of the campus plans. We questioned Dr. Shields thoroughly on his projection of enrolment figure. We questioned him thoroughly that there were no frills whatsoever to this campus that was being added to. We questioned him thoroughly that everyone of the areas that are in this budget are needed. That includes the expansion to the gymnasium which he can factually prove are needed at this time. The extensions to the Vocational Centre which he has figures to show they are absolutely needed next year. The architects were questioned as to every different angle of which this campus plan could be added to, to effect savings to the tax payers of the Yukon Territory. Every corner that possibly could be was cut and at the end of it all, in the two year programme, we came up with a figure of almost two and a quarter million dollars and Mr. Chairman, it all has to be done over again and if the plans and specifications were drawn out and the architects called back to Vancouver, I would challenge the rest of this Committee to find out how this can be done to affect what we are trying to do, cheaper in the amount that is in the budget and it left me gasping and I'm sure it does every one of you and I don't see as thoroughly as we went into this how there can be any other savings affected than those we had already.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Well Mr. Chairman, I note we have \$142,000.00 for dressing rooms.

Mr. McKinnon: It should be broken down further, Mr. Chairman.

Mr. Shaw: A Gym \$166,000.00. Now, I tell you Mr. Chairman, why it amazes me. To go back a few years to the auditorium that is in Dawson, that was constructed and it wasn't even large enough for standard basket ball and as a result the children, well they suffered, it was too short for either one end or the other and yet where we have huge gym facilities, we have about three or four in Whitehorse they are embarking on a matter of three hundred and some thousand dollars for gyms and dressing rooms and that is the part that is very hard for me to understand and also to have these things it appears to me from information gathered or have at hand, that you are vitally

Mr. Shaw continued:

in need of requirements of a Junior Highschool or additional classroom facilities. This was two years ago, I know we entered into discussions as to the necessity on the projection on hand that we must have more school rooms in the F.H. Collins and the objective was to make a Junior High and the other a High School. Now that was very important and there is no one that would go along with this more than myself but the gymnasium dressing rooms, a great expense has been given prior consideration and that's quite difficult for me to understand how this came about. I wonder if the Honourable Member of the Financial Committee could explain.

F.H. COLLINS
SECONDARY
SCHOOL
VOTE #20

Mr. Chairman: Councillor McKinnon.

Mr. McKinnon: Yes, Mr. Chairman, we were informed of all the situations and Dr. Shields advised the Budgetary Programming Committee that he could get along without a seniorbuilding until next year when it was absolutely essential that in the next school year that the addition to the Vocational Training area were absolutely needed and he presented figures to show that this was so. We were also advised by Dr. Shields that now having two classes for P.T. a week in the F.H. Collins School at the gymnasium at this time cannot handle this other curriculum. It's either change the curricula to cut out the P.T. or enlarge the gymnasium to the projection by 1970 when there will be a thousand children and that these gymnasiums are needed. We have also said that well if these gymnasiums are needed for a minimum of two half hour P.T. classes a week for all the people in the school which I agree with this that it is minimal and it is minimal according to B.C. standard of education and I think we should provide our children with at least a minimum standard that B.C. has. It was the wrong way to put that, wasn't it? Provide the children of the Yukon Territory with the minimum standards, period.

Mr. Chairman: Order, please.

Mr. McKinnon continued: And then Mr. Chairman, I would question the idea of drafting rooms, whether the drafting rooms could not handle the flow with the increased gymnasium traffic and we were told absolutely not and again, with the increased addition to the drafting rooms we would be provided nothing more but also the minimal requirements under the B.C. Department of Education. This was by the architect who informed us that with the addition to the drafting rooms this is all we would be providing and nothing more. I think that there is a further breakdown in the \$142,000.00. This is not just primarily drafting room.

Mr. MacKenzie: That's the detail that I have but I believe there was a later adjustment here perhaps Dr. Shields could find the details. There are so many alternatives being exchanged.

Mr. McKinnon: Mr. Chairman, this is one of the things that we kept presenting both the Administration and the architects with different alternatives all the time. What will this cost, what if we chopped this, added that, how can we go about it and the one who was in on the discussions and had the correspondence with Ottawa on it was the Assistant Commissioner, Mr. Fingland and I am sure he could be of some value to the Committee at this time if he were called.

Mr. Shaw: Would Mr. Fingland be available, Mr. Chairman?

Mr. Chairman: Is Committee agreed? Mr. Clerk would you see if Mr. Fingland would be available. I believe he is in a Leg. Prog. meeting now.

Mr. Commissioner: Mr. Chairman, they're in a Legislative Programming Committee meeting at the moment but perhaps Mr. Clerk would enquire from them if he could possibly get away for a few minutes, I think

F.H. COLLENS Mr. Commissioner continued:

SECONDARY he will be able to help Committee considerably because he has worked
SCHOOL very closely with Dr. Shields.
VOTE #20

Mr. McKinnon: I would be very willing to replace him in the Legislative Programming Committee while he comes to Council.

ALL AGREED.

Mr. Chairman: I will declare a short recess and I will see if we can get Mr. Fingland here.

RECESS

SHORT RECESS

Mr. Chairman: I will call Committee back to Order and we have with us Mr. Frank Fingland to answer any questions in relation to this. Please proceed.

Mr. McKinnon: Mr. Chairman, I wonder if Mr. Fingland would have the breakdown on the \$142,000.00. The Territorial Treasurer gave it as just the additional drafting facilities. Is there a breakdown?

Mr. Fingland: Yes, Mr. Chairman, the total of the areas we are talking about are auxiliary gyms, 4,200 square feet, the boys' changing area, 3,201 square feet, girls' changing area, 3,131 square feet and toilet facilities 570 square feet. Now, in addition to change rooms there are also going to be additional locker space and shower rooms. It's a complete package, and entrances.

Mr. Commissioner: In round figures Mr. Chairman, how much a square foot was used in your calculations. What figure, \$35.00, \$40.00, what would be your rough calculations?

Mr. Fingland: In the overall it works out as \$26.00 a square foot but that's not the change rooms, that's for everything.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: A very important point that must be considered and was raised by the Honourable Member from Dawson is this. In the past in construction in school areas there have been many mistakes made with reference to the size of gymnasium facilities and it is only right now that when money is spent it should be spent in a manner that full use of the facilities can be really made and I'm sure the Honourable Member will agree that because mistakes have been made in the past, now is the time when a new project is being constructed or additions being constructed that consideration be given to the construction where mistakes such as have been made will not be repeated and this is why so much consideration has been given before it was agreed to by the Financial Advisory Committee and Councillor McKinnon has laid out clearly in very precise terms the amount of work that went into consideration of these particular items before this was decided upon and I'm sure that nothing further could have been done to reduce the amount of money for the facilities that have been required and are required to fill the bill eventually on the complete campus system in Whitehorse.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I appreciate the remarks made by the Member from Whitehorse East and after having seen the plans, I would certainly agree that they have acted wisely and the persons responsible for the whole situation and am in accord with proceeding along with the job. However, I would, in view of Councillor Chamberlist's remarks about mistakes in the past, I must agree that these things have been done, however, I must also point out that one can always rectify mistakes all it takes is dollar bills, that's what we are talking about.

Mr. Shaw continued:

Now, this school in Dawson cost less than \$300,000.00 from the school to the gymnasium and the whole works. This was included when it was constructed in 1958 and we are going to a large expenditure purely for physical education, I think that's what you probably call it and no doubt that's a wonderful thing, to have children competing amongst themselves, there is no one more for it than I am, however, I would state that when we get into later years perhaps we should consider also extending some of these minimal, at least, facilities to some of these other areas. To see that they also, have the same advantage. In other words, possibly these two auditoriums in the north and there may be some in the south, I don't know that came at a later date so probably they were built according to regular size but there are two, Dawson and Mayo that have the facility for basket ball for example that is absolutely useless. Yes, you have a lot of something and yet you have nothing. It was just myopic thinking that went into construction so that perhaps in the future we can look forward to the kind benevolence of the Financial Advisory Committee to realize the requirements of some of these other areas for this very, very important, which has gotten prior consideration, physical structure.

F.H. COLLINS
SECONDARY
SCHOOL
VOTE #20

All: Agreed.

Mr. Chairman: Have you anything further on the F.H. Collins Secondary School campus? Councillor Livesey.

Mr. Livesey: I would like to ask Dr. Shields if he can provide the Committee with an answer to this tremendous amount of money that is going to be spent in this particular area and I am now talking about the bulk amount provided for us by Mr. MacKenzie and ask him if this is an indication that the plan over the last ten years which I have been opposed to for contemplating everything for Whitehorse and making accommodations for not only the children that are here in this particular district but filled with the same idea of bringing in more into Whitehorse and less into the outside areas so what is already congested will be more congested and the problems will therefore meet one on top of the other in this particular area and I'm wondering if this is going to contribute to this same sort of plan. We don't feel is a good plan not only for this district but for any other district.

Mr. Chairman: Dr. Shields.

Dr. Shields: The policy of the Department of Education is to extend educational facilities in every community in the Territory just as far as we can and as quickly as we can, not necessarily centralize in Whitehorse.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Speaker, something I request. Isn't it in fact the policy of

Mr. Chamberlist: Order, Mr. Chairman, I think...oh well, go ahead.

Mr. Dumas continued: Isn't it in fact the policy to de-centralize as much as possible?

Dr. Shields: Yes.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Now, I understand that in the programme of economic expansion throughout the Territory we have several places now which are certainly going to boom and move ahead and anyone that has taken a look at, for instance, the school in Carmacks when I had

SCHOOLS
VOTE #20

Mr. Livesey continued:
difficulty in even starting that. I think we started with six pupils and I had to remind the Administration of the day there was a building in the area which the Department of, I believe it was the Department of Public Works, had leased, and they were more interested because I found out when the lease was going to expire, in other matters than in creating a school, but eventually we got a school and, I believe we started with six pupils, not because it was the idea to start with that number, it was an unfortunate instance but look at the situation today and I understand we are to expect ninety-eight pupils in that particular area this fall and I also understand that Advisory Committee of the school at Carmacks have proposed to the Administration that they build a gym also in Carmacks and also provide for a kindergarten as well and I was wondering if the question of the gym has been taken into consideration by the Administration.

Mr. Chairman: Dr. Shields.

Dr. Shields: I received this letter about the gym from the Advisory Committee last night. It came in the mail. That is the extent of time I have known the request for a gym was made. I think it is something to extend for another year because it is a large school and does not have neither an activity room nor a gymnasium. It just has a basement playroom.

Mr. Chairman: Well, have we anything further on the F.H. Collins Secondary School? I wonder then, if Mr. Fingland can be excused at this time. Thank you very much Mr. Fingland for your assistance.

Mr. Fingland left the Chambers.

Mr. Chairman: Well, the next item of consideration is the Vocational Training equipment. I believe there was a question to be asked about that. Councillor Dumas.

Mr. Dumas: Yes, I am interested in the item called curriculum and examinationCould we have an enlargement on that Dr. Shields?

Mr. Chairman: Curriculum and examination development? This is 2316. Establishment No. 23, Vocational Training School Equipment.

Dr. Shields: The figure of \$29,900. is replacment of equipment that we already have. This equipment is during the year and we put this down for replacement and the CADC, \$30,000.00 is all we made.....

Mr. Chairman: I believe the question is in relation to curriculum and examination development, \$4,580.00. This is what the question refers to.

Dr. Shields: Oh, pardon me. In the development of apprenticeship trades they have standard examinations set up and administered and this is an expense of Government. As a person advances through certain steps of the trade, they have standard examinations that they set up, administer, and formulate.

Mr. Dumas: Mr. Chairman, the meaning is for specific equipment for examinations as opposed to equipment used for training?

Dr. Shields: This is relatively to the structure of the examinations, giving of the examinations.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: I wonder Mr. Chairman, if Dr. Shields can actually say what type of equipment?

Dr. Shields: Primarily the preparation in printing and some of this would be ..

SCHOOLS
VOTE #20

Mr. Commissioner: Dr. Shields, I think this would be, if this is what it is, would be expendable material, it's on the wrong side of the vote here. We're talking about equipment replacement here. I think Dr., curriculum and examination development in the amount of \$4,580.00 is part of your total of \$29,900.00 which is capital replacement.

Dr. Shields: I'm sorry, I was talking about the wrong thing. I might be better able to answer that question tomorrow morning or later this afternoon.

Mr. Chamberlist: It can be left until tomorrow morning Mr. Chairman, I would think.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Just as a matter of curiosity I remember something in the budget a number of years ago, namely a Sputnik. I wonder if it ever got into orbit.

Mr. Chairman: I believe this is Mr. Baston's department. He could possibly be the gentleman who would have the answer, being the Vocational Director.

Mr. Shaw: This was in relation to F.H. Collins High School, I wonder if it missed its mark, anyone know whether it actually it got to where it was supposed to get.

Mr. Commissioner: I am afraid that we had about half a dozen of them Mr. Chairman. They consist of a series of iron bars and bars across them and you find various and sundry youngsters hanging on them in various directions, vertical and horizontal positions, one arm, two arms, one leg, two legs at various times. You will see one of them located at the main elementary school here on Fourth Avenue, sometime when you're driving by.

Mr. Chairman: The next item then is the Kluane Lake School. Again, \$2,000.00, are we clear on this one?

KLUANE
SCHOOL

Mr. Livesey: Not me Mr. Chairman, that's for certain. Nor am I clear on why they crossed out Haines Junction School.

Mr. Chairman: Do you wish this item to be deleted, Councillor Livesey? What is your pleasure? Do you wish to concur with it or have it deleted?

Mr. Livesey: Did I understand that I wanted it deleted?

Mr. Chairman: If you don't concur with it, the only other thing we can do is to delete it. I was wondering what your pleasure is.

Mr. Livesey: Well I don't think unnecessary sarcasm is required
Mr. Chairman.

Mr. Chairman: This is not sarcasm, this is fact, Councillor.

Mr. Livesey: It sure is and I'll give you some more facts here too. Just a second Mr. Chairman. In regards to the Haines Junction School, I wonder why we could have that crossed off the sheet, \$5,000.00 I believe to commence programme for school ground improvement.

Mr. McKinnon: Mr. Chairman, in answer, it's strictly on economic

SCHOOLS Mr. McKinnon continued:

VOTE #20 grounds that previously we had hoped to be able to find some \$287,000.00 to upgrade every Territorial property on which there were buildings in the Yukon and also to upgrade every school in the Yukon Territory. After our initial study of the budget we found that these monies just could not be found and we went through cutting things in what we felt were priorities and this is an area where different Members of the Council may say that this is more of a priority than other things that we cut. If this is so, certainly it is their prerogative to reinstate it in the budget and cut some other item which we gave less of a priority or more of a priority to and this is a simple matter of dollars and cents and nothing else Mr. Chairman. We would have liked to have done this upgrading programme on every school, in every Territorial property in the Yukon Territory and the money just wasn't there.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: I would also point out for the benefit of the Honourable Member from Carmacks-Kluane that the completion of the school ground improvement plan as for the Carcross area was also dispensed with, that the Elsa school stabilization work was also dispensed with, and that the Teslin School, to commence programme of school ground improvement was also dispensed with. I'm pointing these things out to assure the Honourable Member from Carmacks-Kluane that those Members that sat on the Financial Advisory Committee placed before their own districts, the need for things that need to be done in the Honourable Member's area. They thought it was more important for Beaver Creek School and the Kluane Lake School than for our schools so therefore we waived the requirements that we needed in our schools for Honourable Member's.

Mr. Livesey: Mr. Chairman, may I raise an objection to that statement. I think if you add up and starting under education and occupational training from 2301 to 2399 you'll find out the outside areas got about a half of one percent.

Mr. Chairman: Councillor Chamberlist, would you take the Chair?

Mr. Chamberlist: Yes, I will.

Mr. Taylor: Mr. Chairman, as it has been stated by the other Members of theCommittee, the Council representatives that it was just a straight fact that we didn't have the money to do the job. I have right in my hand a request from school advisory committees for work but I can't honestly go along with it because we haven't got the money. I feel that work has to be done too but what we had to do in view of the financial position that the Territory was in as has been stated, is cut the expenditures, the unnecessary expenditures to the things we could actually do without for one year. We have to postpone them for a year and as was pointed out, there were two schools, we asked the Territorial Engineering Department who are the experts, there's nobody can beat them in being experts in engineering, not in our administration anyway and we asked them, "is \$2,000.00 sufficient to do the work required this year at Kluane Lake School and is \$3,000.00 sufficient to do the Beaver Creek School." The answer from that person was yes, so we gave up all our schools. I know, in my district I gave up any work that the Watson Lake Elementary, at Teslin, and so forth. As much as I personally as I'm sure the Honourable Member from Carmacks-Kluane feels he wants work done in his schools too but it was a matter of the Committee facing the fact and the responsibility of the other Members so we had to cut it but we left these two schools because in the opinion of the Engineering Department this work should be done. Now, it seems to me that the best we can do, we can't add to this budget, there is no way that any Member of this Committee of the whole or the Council of the whole can add to the budget so the only one thing we can do is detract from it and if

Mr. Taylor continued:

somewhere during the course of the budget a Member feels that there is too much money being allotted for something that can be cut, something that the budgetary committee were not aware of at the time, then indeed it can be cut but we can't add to it. So, we can either concur with it and accept it or delete it and there was certainly nothing sarcastic in my remarks because this is a fact what we can do and when next I resume the Chair my intention to call for concurrence in this amount or otherwise. If it's otherwise, all we can do is take a vote on it but we have to deal with it, that is our responsibility here and I think that the Committee has been abundantly clear in this.

SCHOOLS
VOTE #20

Mr. Chairman: Councillor Dumas.

Mr. Dumas: In all due respect I think we're certainly entitled to an explanation of the cuts at any rate but that is not really what I'm standing up for. There are two sprinkler systems I see that were scratched, one in the Watson Lake Elementary High School and one in the Mayo Elementary High School and I wonder about the advisability of scratching these in view of the fact of the danger, the possibility one, and secondly I understand that installing a sprinkler system will reduce the cost of insurance to such an extent that, shall we say in ten years or less you are going to recover the amount.

Mr. Chairman: Can^{you} answer that, Councillor Taylor?

Mr. Taylor: Yes, Mr. Chairman, there were two reasons, again remembering we are trying to come up with a budget which will look after our immediate needs and cut back where we possibly can. Now, I think it's free to say that we were looking for something like a million and a half dollars, at various times we have gone through this thing so we looked at this matter of sprinkler systems and it was at my suggestion as a matter of fact that as much as we wanted to see this expenditure, that we take a look and say o.k. we're increasing our fire fighting strength and equipment. We are upgrading our fire fighting throughout the Territory so that gives us a little better fire protection. Number two is, could we afford to defer this for one year both in the Mayo and Watson Lake schools and we have existed with these rules for several years and fortunately we have had no fires. However, we pay a premium, we have insurance on these schools so if we delay the cost of the premium for one more year that we have normally been paying against the cost of installing the system this year when we did not really have the money and this was why we came to this answer that possibly we would pay the premium another year in both these schools and allot that money to be used elsewhere on essential projects.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Thank you Mr. Chairman, with all due respects Mr. Chairman, a Member of Council has asked for information as far as I can see and the Member from Carmacks-Kluane just wants to know what the \$3,000.00 is going to be spent on the one school and the \$2,000.00 going to be spent on the other. What for? It appears to me Mr. Chairman, with all due respects that he is asking to get that information before he approves the particular section and I think it's only fair and just to get an explanation by the appropriate person capable of giving him the answer, namely the Territorial Engineer. It appears to me that's pure and simple and I especially ask that this be complied with.

Mr. Taylor: Well Mr. Chairman, in answer to this, it was pointed out that the Territorial Engineer is up the hill and is also probably one of the busiest men in the Administration in the functions of his

SCHOOLS
VOTE #20

Mr. Taylor continued:

department. Now, if we had him running up and down the hill, this would not be most workable so it was suggested that when Mr. Baker come if there were any questions they could be received there or the Member could merely telephone Mr. Baker and get the information required over recess. Now, the Member did agree that he would when Mr. Baker came down to discuss the matter but what we must do here in the budget is either agree or disagree to the expenditures so that we can carry on because start picking this out, picking that out, it will be so hopelessly lost that we'll never get through this budget and I think that Council have to put their foot down at least to the extent of saying now we will proceed in an orderly fashion with the budget and try and get the information as we can and if we can't get it by telephone, this isn't good enough, we will have to wait until he comes or conversely we've got to start Mr. Baker on the run up and down the hill.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I take exception to the insistence that we are so limited in what we do. I agree we are limited but I want to know why your Committee did what it did and I think this is a reasonable request and getting back to these sprinkler systems again, I think this was a very foolish act in view of the fact that we are going to spend thousands of dollars with insurance premiums this year that could have been applied to the capital outlay which I am informed in two and a half years the premiums will pay for a sprinkler system and I can't see, I disagree. You've done it, it's done, there is nothing we can do about it but I think you made a mistake. If I was on the Committee I wouldn't have done it.

Mr. Taylor: Well Mr. Chairman, in this respect I must say that we looked at this thing hard and we wanted all of these items and when we got finished we found we needed another million dollars in round figuring. We had to go further in the budget and find it and so when we came to it, and believe me, this was one of the items we gave great consideration to, so what we did was set it aside, we went on through and came back to it in final review and said o.k. now we put on the priority, what is more important this, or this, or this and it was based on straight priority the other items, as you will see as we go through the budget, we had to establish this by priority. There was no other way. We have so much to do and so little dollars to do it with but this was how it was arrived at.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Well Mr. Chairman, it seems one area is getting or is going to get something like two million or some odd dollars and most of this is going to be given for gymnasiums for which I imagine is for the health of the students and I would suggest that in the outlying areas there is no such gymnasium or at least in a good many of them that I am acquainted with and in this area they have no money so they have whipped out, as far as I can see on this page, the Advisory Committee took about \$18,000.00 off for the gymnasium they have to have outside so they could slap it somewhere else where they could have the gymnasium inside and believe me this is a pretty sad situation. When they rise on their feet and say they are short of money, why they obviously don't think they are because they're going to spend \$6,000.00 on stuffing dead ducks. That's precisely what they are going to do right here. That's what they want to do is \$6,000.00 for stuffing ducks but they've got no money. The committee, Mr. Chairman, has got to realize that if they're going to stand on their feet they're going to get opposition. It must be done, there is nothing wrong with this.

Mr. Chairman: Order please. From the Chair, I wonder if the Honourable Member point out which vote he is referring to so I can find the matter of dead ducks.

Mr. Livesey:

Mr. Chairman, I could certainly point it out but I won't and under the circumstances it says mounting of game animals and birds, \$6,000.00. We won't talk about it anyway. I just brought this up as an instance, that's all.

SCHOOLS
VOTE #20

Mr. Dumas: It really makes one wonder about the priorities in this budget.

Mr. Taylor: Well Mr. Chairman, I think we have only begun into the budget and as I said, as you proceed through it, you will see and get involved in things, particularly in Engineering and capital works, in that department and possibly in welfare that you will see why and where these priorities were established and why it was so necessary. I frankly feel and I am prepared to stand, as I am sure other Members will in relation to this budget. We can't be too picine in our thinking in relation to this, it was a difficult job and we've done this to the best of our ability and I quite frankly think that we have done as good a job as could be done with this. As a matter of fact I would venture to say that if we had not participated in this budget there would have been a lot more loss in the outlying districts than have been lost and I think it worked out rather well. There were no arbitrary cuts, they were based on information and priorities. Thank you, I will resume the Chair.

Mr. Chamberlist: Mr. Chairman, it appears to me that where there is criticism it should be constructive and when it's not constructive it's chaotic. Obviously it must be that the purpose of bringing these estimates before Council, or the Committee as a whole, is to give the Members that very opportunity for which the roof of this building is beginning to raise. Now, I would suggest that if Members of Committee do not agree with any particular item they should say "we do not agree with it. Why should this item not be considered as a priority in preference to another item", and only this way can we get on with the job of doing what we're here to do. Now, it's quite right indeed that any Member should be critical of any item that it does not agree with. When we, the Financial Advisory Committee sat, we knew full well that we could not think with the minds of the other four Members of Council and I say thank God to that because there's a need to recognize that we all differ in our individual feelings on individual matters but I would ask the indulgence of other Members of this Committee to recognize the main point that you are here to correct and alter and amend when it's necessary. So far I have heard strong suggestions with reference to, again the area of \$6,000.00 as has been referred to as stuffing ducks but I haven't heard the Members say I will wait until this item comes forward and I will oppose that item because it should not be treated as a priority in favour of extra money for another particular job. Now, I would ask for Members to recognize this particular point and when they come to it they should express themselves in those particular terms. It would make it much easier and I think right now we should be dealing with the two items and that's the Kluane Lake School and the Beaver Creek School and the Member for Carmacks-Kluane wants to know how this money is to be spent. The suggestions have been made that he can enquire of the Territorial Engineer but whether how this money is going to be spent he has advised the Financial Advisory Committee of what is going to be done. He feels there's an absolute necessity that this be done, we have agreed with this amount of monies so that it can be done. The Honourable Member from Carmacks-Kluane feels that it is insufficient funds to do what he thinks should be done but surely you should ask for an increase but not destroy the concept of the Advisory Financial Committee who has done nothing but the job that it was asked to do and that is to bring forward what is the opinion of the budgetary committee of the fair distribution of the available funds for particular purposes and I think we should go on from there and not extend this unnecessarily on items that can be dealt with by just a simple matter of making enquiries from the administrative heads concerned.

SCHOOLS
VOTE #20

Mr. Chairman: Councillor Livesey:

Mr. Livesey: Mr. Chairman, I would like to answer that if I could. I am not only talking about the amounts of the Financial Advisory Committee have decided they think should be spent on ground improvements, I'm talking about the ones they have crossed off the sheet. This surely has to be taken into consideration Mr. Chairman. You just can't cross something off and expect to say well boys, we're not going to talk about that. It seems to me there's a saving of \$18,500.00 when expenditures are about \$5,000.00 or maybe a little bit more when you come down to Elsa School but Elsa School, that's crossed off also. the Carcross School, that's crossed off the sheet. Carmacks School, that's gone, of course you don't mind but some of the rest of us did mind and this is the point. I haven't heard this explained yet. Why the Financial Advisory Committee would feel that these other areas who needed this campground improvement, hasn't got no gym, the only place they can have their gym is outside. The only place they can play baseball is outside or any other game, what I want to know from the Financial Advisory Committee, why did they wipe it off? How can you have it and stuff birds for \$6,000.00?

Mr. Chamberlist: No money.

Mr. Livesey: That's what I said.

Mr. Chairman: At this point of time...Councillor McKinnon.

Mr. McKinnon: Mr. Chairman, I certainly have no objection to any Member of Council questioning the Members of the budgetary programming Committee's priority. This is certainly their prerogative and something they absolutely should do. We had to make a decision and made a decision. That's the long and the short of it. That's all there is to it. We thought we acted wisely, if the rest of the Council say we do not and don't agree with our thinking that's entirely under their jurisdiction. There is no one who could agree with them more that they have the right to object if they so see fit or desire. I would also like to say that I think that every Member of this Committee and I always demanded it and always received it, got the fullest information on any budgetary item before I approved or disapproved of it. I think this is also every Member's prerogative in something that he should be given every consideration to and when the Honourable Member from Carmacks-Kluane suggests that he would like to know from the Engineering Department how this \$2,000.00 is going to be spent and if it's going to be spent wisely, I couldn't agree with him more that the item should be deferred until Mr. Baker is available to explain to him how this \$2,000.00 is to be spent. I would like to say that the rush to get this budget before Council, it is the first time ever that the Council has working sheets before them which show what was originally in the estimates then was taken out because the money wasn't available. Now, the heads of the department that the money originally came before the project capital was asked for or what you see on these working sheets, they had asked for some twenty-four million dollars in project capital to be spent and this is typical department reaction. They ask for the moon because they know they're not going to get it and we eventually boil it down to the size of a twelve million dollar budget which we had to do - cut more than half of the estimates off that they had originally presented. Now, the first time ever that I've seen that the original grandiose schemes of the department heads are here presented before administration, before we cut them out. Before the administration presented the budget as a fait accompli without even showing in it what was planned by the heads of the departments before the initial cuts took place in the budget and this is what we have here and if I had had any say in how these were presented for this Committee it certainly wouldn't have been the original plan of the department heads before they were cut by the Budgetary Programming Committee trying to do their job to protect the tax payers of the

Mr. McKinnon continued: SCHOOLS
Yukon Territory and I object to these original estimates and work- VOTE #20
ing sheets being presented before this Committee as a whole.

Mr. Chairman: Well gentlemen, we seemed to have reached an impasse. We must consider asking Mr. Baker to come down here to explain these two schools or we must take a vote on the matter at this time or we must have the concurrence of Committee in some form so that we can proceed.

Mr. McKinnon: Well Mr. Chairman, I certainly would give full concurrence to deferring this item in the budget until Mr. Baker is here to explain it and the Chairman to make note of it. I just can't see the great difficulty of it. Everybody thinks

Mr. Chairman: If this is the practice throughout the budget I cannot guarantee that I'll remember where I found all these things.

Mr. McKinnon: Mr. Chairman, we have three votes so far and we've got one item to come back to. I can remember that I was originally at this table but we didn't go through one vote without having twenty call backs before witnesses. I think it's amazing.

Mr. Chamberlist: Is that the time that Councillor Livesey was with us. I think it was.

Mr. Livesey: I suffered along with the rest Mr. Chairman and I assure you(laughter).

Mr. Chairman: Well, we will have to defer then two items of \$2,000.00 and \$3,000.00 for the Kluane Lake School and the Beaver Creek School. The next item is the Clinton Creek School, \$242,000.00.

CLINTON
CREEK
SCHOOL

Mr. Shaw: I wonder if I could have explained roughly what type of school would be there.

Dr. Shaw: This is a four-room school with an activity room associated with it.

Mr. Chamberlist: Mr. Chairman, I wonder if Dr. shields can satisfy the Honourable Member from Dawson on one particular point. Will the activity room be large enough so that basket ball can be played in it?

Dr. Shields: This is not designed for basket ball. This is designed for an elementary school.

Mr. Chairman: Anything further on this item?

Mr. Shaw: Just one thing. I would assume Mr. Chairman that the accommodation for the teachers will be provided by the company, is that correct?

Dr. Shields: That is correct.

Mr. Chairman: Now the next item is kindergartens, I believe this is going to involve some debate and as it is late in the evening, possibly we will agree to pass this tomorrow morning?

Mr. McKinnon: Mr. Chairman, I would just like to ask the Territorial Treasurer, was it simply a matter of time that this budget could not be prepared and put in the usual book of this type that this Council was used to receiving? I speak primarily, education is one of them and Engineering and Municipal Affairs that we were putting equipment in and out of the budget so fast that you could hardly keep track of it. Now, I don't know how anybody is really going to follow this

SCHOOLS Mr. McKinnon continued:
VOTE #20 work sheet by the time they come to it and I'm even confused myself as to which one we took out, put back in, took out and finally left back in on the Territorial Engineer's advice and we have page and page of this type of thing which were the original estimates of the department which all Members of the Committee are going to find difficulty going through and Members of the Budgetary Programming Committee are going to have very much difficulty explaining on every item that was cut back that they would never have even seen had it been in the usual estimate type of approach.

Mr. MacKenzie: Point 1. It's purely a question of time in the preparation of this thick, detailed estimate. We just haven't had the time to do it. Naturally it takes several weeks to prepare anything like this. With regards the fire fighting mix-up there, I think I should be able to provide the information you need when it's considered.

Mr. Commissioner: Mr. Chairman, the question of the Councillor is very good but I would make it very clear that he does not have final clearance until approximately 4:30 Monday afternoon on this budget and we have brought it forward as promptly as we could at Council's request and unfortunately Blue Books, the Synopsis Books are the only actually completed part of it. The detailed books are weeks and weeks away.

Mr. Dumas: Mr. Chairman, this brings me to a question I've been wondering over the last few weeks. Why wasn't the Budgetary Planning Committee called a long time before it was called. If we resolved our problems say, back in January and I think the Budgetary Planning Committee was called three days or something before Council started.

Mr. Commissioner: Well, Mr. Chairman, I think that the Members of the Budgetary Planning Committee would verify that when I started approximately three weeks before they finally met to try to find an acceptable date that they could be brought together and I'm sorry I don't remember the exact sequence of events but I think in the first instance I believe that Councillor Chamberlist was absent from the Territory and Councillor McKinnon was in Yellowknife in connection with the Winter Games activity and at that time Councillor Taylor was available and this simply went on a progressive matter until we finally were able to get together and this was done over a period of three weeks time.

Mr. Livesey: Mr. Chairman, I notice the Honourable Member from Whitehorse North was objecting to the fact that the original items were in there and the rest of us were waiting to see what was crossed off. Well, I hope this wasn't an inference Mr. Chairman, that some of us are not aware of what is needed in our areas and that the only reason we noticed they were there was because we happened to see them crossed off. I would like to advise the Honourable Member that this was not so. We have just as much an area of calculation to go by as anyone else, especially when we have to live with these problems and I don't want that inference to

Mr. McKinnon: That's extremely unfair. What I said was said only was that what you have now and you've never had it before and I've never seen it before and everybody at this table is seeing it for the first time are the schemes of the department heads which they know are doubled the amount of money that the Yukon Territorial Government is going to have to spend. This is what you are looking at and there is not a government in Canada, Federal, Provincial, or Territorial that the department heads do not at least double what they know they are going to end up with so that they can get as much as possible when the final budgetary items are approved and Mr. Chairman, with all due respect this is all I meant and that this has

Mr. McKinnon continued: never been before Committee, at least to my knowledge. The original spending that the Territorial departments would like to see if the money that they know aren't going to be available were available. SCHOOLS
VOTE #20

Mr. Livesey: Mr. Chairman, I understood that the figure isn't 50%, the figure is 10% and I would like to ask the Chair if this present estimate and that's what they are, if these are not calculated on on the basis of 10% over and above of what is necessary in the requirement ..

Mr. McKinnon: Mr. Chairman, the original project capital budget came to the Budgetary Programming Committee asking for an expenditure of all the project of the department heads were made available of twenty-four million dollars. The Territory had twelve million dollars in capital monies to spend and this is where we started chopping down and this is where you see the deletions in these working sheets.

Mr. Chamberlist: Mr. Chairman, I wish that the Honourable Member from Carmacks-Kluane will recognize that Members of the Advisory Council had no intention of attempting or trying to pull the wool over the eyes of any Member of this Committee and I repeat again, it appears to me now that the Honourable Member is attacking the Financial Advisory Committee for work they have been doing and it's strictly unfair. I can only say that the time might come along that I would have to remind the Honourable Member from Carmacks-Kluane that we were in the unfortunate position and that he might be at some future time.

Mr. Livesey: Mr. ChairmanFinancial Advisory Committee and if he gets too hot in the kitchen he might as well get out.

Mr. Chairman: Order please. Well gentlemen it seems to me we are getting very little done at this point and I will bring your attention to the clock. What is your pleasure at this time.

Mr. Dumas: I would like to move that Mr. Speaker do now resume the Chair.

Mr. Commissioner: Mr. Chairman, just before you recess the Committee, could I ask, it is my understanding that in order to carry on constructively here in the morning that Dr. Shields is asked to be present himself and have Mr. Baston along with him in connection with capital aspects of Vocational Training?

Mr. Chairman: I was just about to get to that as soon as we could.

Mr. Commissioner: O.K. this is fine, I would like to know if we could know the department people and then we will do our best Mr. Chairman.

Mr. Chairman: Yes, it is my intention to make sure that we can keep some sort of pace here. It's hard to tell how much, why we need these people because we don't know where we are going to bog down. However, I want to know, did you wish Mr. Baker to be here as well tomorrow?

All: Agreed.

Mr. Chairman: Mr. Clerk would you see if Mr. Baker be available at say, 10:30 tomorrow morning and Dr. Shields and Mr. MacKenzie will be with us and did you wish Mr. Baston or would you wish Dr. Shields to get that information?

Mr. Shaw: Mr. Chairman, I would ask that Dr. Shields inform us if he is conversant with the particular matter of Vocational Training in respect to the budget.

SCHOOLS Dr. Shields: I can get the information that you require.

VOTE #20

Mr. Chairman: Now, I have a motion moved by Councillor Dumas and seconded by Councillor Shaw that Mr. Speaker do now resume the Chair. Are you prepared for the question?

All: Question.

Mr. Chairman: Oh, pardon me I forgot to excuse the guests. Thank you gentlemen.

MOTION CARRIED Are you agreed? Any contrary? I will declare the motion carried.

MOTION CARRIED

Mr. Speaker: I will now call Council to order. May we have a report from the Chairman of Committees?

Mr. Chairman: Mr. Speaker, Committee convened at 10:50 a.m. to discuss Bills, Sessional Papers, and Motions. It was moved by Councillor Chamberlist, seconded by Councillor Dumas that Bill #15 be reported out of Committee without amendment. Motion Carried.

MOTION CARRIED

MOTION CARRIED

Committee recessed at 12:00 Noon and re-convened at 2:00 p.m. and Mr. Ken MacKenzie and Mr. H.J. Taylor attended Committee to discuss the main estimates, Votes #1 and #4. Dr. Shields and Mr. Fingland attended to discuss Vote #3. I can report progress on Bill #16. It was moved by Councillor Dumas, seconded by Councillor Shaw that Mr. Speaker do now resume the Chair. Motion Carried.

MOTION CARRIED

MOTION CARRIED

Mr. Speaker: You heard the report of the Chairman of Committees, are there any errors or omissions? Are we agreed?

All: Agreed.

Mr. Speaker: May I have your further pleasure?

Mr. Taylor: Mr. Speaker, for tomorrow it would appear as we have matters, budgetary and some corelated Sessional Papers so I would suggest that Bills, Sessional Ppapers and Motions.

Mr. Speaker: Are there any further comments?

Mr. Shaw: Yes, Mr. Speaker, I move that we call it 5:00 o'clock.

Mr. Speaker: Is there a seconder for that motion?

Mrs. Gordon: I would second that motion.

Mr. Speaker: Moved by the Honourable Member from Dawson, seconded by the Honourable Member from Mayo that we call it 5:00 o'clock. Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried. The House now stands adjourned until 10:00 a.m. tomorrow morning.

MOTION CARRIED

Mr. Speaker read the daily prayer. All Councillors and Mr. Legal Adviser were present.

Mr. Speaker: Mr. Clerk, is there a quorum present?

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call Council to order. Are there any Reports of Committees? Introduction of Bills? Notices of Motion or Resolution? Are there any Notices of Motion or Resolution this morning? Under Orders of the Day, Notices of Motion for the Production of Papers? There are no Motions on the Order Paper for the Production of Papers, and one Motion still standing under Motions for the Production of Papers Passed, No. 3. May we now turn to Motion No. 19, moved by the Honourable Member for Whitehorse East, seconded by the Honourable Member for Whitehorse West, and the text reads, "Moved that Sessional Paper No. 36 be referred to Committee of the Whole for discussion." Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried.

MOTION #19

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: Mr. Clerk, I wonder if I could inquire if Mr. Commissioner is available for the Question Period? I will call a five minute recess.

RECESS

Mr. Speaker: I will now call Council back to order. We are in the Question Period. You may proceed.

Mr. Chamberlist: Mr. Speaker, a question addressed to the Commissioner. I wonder if the Commissioner has any information about labourers that are being brought in from Edmonton to work for Poole Construction on the construction of a bridge in the Anvil area. They brought in, I understand, twelve labourers just three days ago. I wonder if the Commissioner has any information on that?

QUESTION RE
BRINGING IN

LABOURERS

Mr. Commissioner: No, Mr. Speaker, I must say I am uninformed on this subject. The only communication that I have had with Poole Construction on anything along these lines was advice from them to me on the unavailability of certain types of equipment that they needed for this job and were advising us that they were bringing this equipment in from Edmonton. But, I will contact their Edmonton office and find out what the circumstances are surrounding the question that has been raised at this time, Mr. Speaker.

Mr. Speaker: Mr. Taylor.

Mr. Taylor: Supplementary to that question, Mr. Speaker, I wonder if Mr. Commissioner could advise me this morning as to whether or not it is the intention of the Administration to bring down right-to-work legislation in order that this problem that we seem to be having at this time in the Yukon can be combated.

QUESTION RE
RIGHT-TO-
WORK LEGIS-
LATION

Mr. Commissioner: Mr. Speaker, this particular question was brought to my attention by Councillor Taylor, and I have taken this matter up with the Legal Adviser and I don't want to take the words out of his mouth, but it would appear, Mr. Speaker, that this is a very highly technical subject and it might be a matter that Council would like to discuss fully at some time with the Legal Adviser as it does not permit a yes or a no answer.

QUESTION
RE FEES
FOR USE OF
RESOURCE
ROADS

Mr. Chamberlist: Mr. Speaker, a question addressed to the Commissioner. Mr. Commissioner, do you intend to continue to allow the use of resource roads at no charge to the public or do you intend to have fees charged for these resource roads?

Mr. Commissioner: Mr. Speaker, this question, no doubt, will call for a little research to determine in the first instance what we are talking about when we are talking about a resource road, and I would ask two things. First of all, could the question be in specific....refer to a specific instance, and also I wonder if we could have this in a written question, Mr. Speaker, so that we could have an opportunity to look into the specific instance.

QUESTION
RE FEES
FOR USE OF
RESOURCE
ROADS

Mr. Chamberlist: I have no objection to allowing the Commissioner as much time as he likes to answer the question, and to help him I would also ask a supplementary question. Mr. Commissioner, are you aware that from the two-mile hill to Main Street, from Main Street to Second Avenue, from Second Avenue to the Robert Campbell Bridge, was in 1959/60 declared by the Federal Government as a road to resources. Would you in that case advise whether the continuance of charges for the use of those roads will continue?

Mr. Commissioner: Mr. Speaker, I think the specific situation that the Councillor is referring to was a matter of convenience to declare this particular stretch of road to be a resource road so that certain Federal Government contributions towards the up-grading of the surface could be allowed, and while I have no intention of doing or saying anything that would ever prevent such a recurrence of such a delineation to improve the surface of any roads throughout the Territory, I would also question very much as to whether or not this specific delineation was of anything more than to take care of the specific problem that was referred to. However, I can't say that I'm informed up-to-date on this particular delineation, and we would be very pleased to look into this.

Mr. Chamberlist: Thank you, Mr. Speaker.

QUESTION
RE TOUCHE
ROSS TAX
STUDY

Mr. Taylor: Mr. Speaker, I wonder if Mr. Commissioner could tell me this morning in view of the fact that this Touche Ross Tax Study has not yet been released, as to why it hasn't been released and when it will be released.

Mr. Commissioner: Mr. Speaker, there is no doubt some reason why it has not been released, but if Council will bear with me for three-quarters of an hour, at eleven o'clock this morning I have permission to release it.

QUESTION
RE FUEL
CONTRACTS

Mr. Taylor: I have another question I would direct to Mr. Commissioner this morning. I'm wondering if he is in a position now to advise us as to the awarding of contracts in relation to fuel?

Mr. Commissioner: There appears to have been more pressing problems at my desk, Mr. Speaker, and I haven't even gotten around to this one yet.

Mr. Speaker: Are there any further questions?

Mr. Commissioner: Mr. Speaker, may I be permitted to answer as fully as I can a question that was asked several days ago concerning the possibilities of export logging operations being carried on in southern Yukon?

Mr. Speaker: Proceed, Mr. Commissioner.

Mr. Commissioner: The information that I have been able to obtain on this would verify that two organizations, both of whom are located in British Columbia as their head offices, have been involved in discussions with the local Forestry Branch and with the Resources and Economic Development Group in Ottawa with the thought in mind that they would endeavour to arrive at an acceptable situation where they would be able to develop a fairly large timber capability that could conceivably result in the export of logs from the Territory. I could confirm also that this is still in the very preliminary negotiating stages and I also understand that it is now down to one company that these negotiations are being carried on with, and I would undertake to keep Council informed as to progress as it is made known to me.

Mr. Speaker: Thank you, Mr. Commissioner. Mr. Taylor.

Mr. Taylor: I am wondering, Mr. Speaker, in relation to the answer just given by Mr. Commissioner, as a supplementary question, if he would have any indication of what anticipated revenues would accrue to the Federal Government by exporting our logs from the Yukon through this venture.

QUESTION RE
REVENUES
FOR EXPORT
OF LOGS

Mr. Commissioner: Mr. Speaker, I can't confirm this for sure, but I'm quite confident that this is one of the particular things that would be the subject of these very negotiations that are being carried on at the moment. I think that Council knows very well that we have never as yet had any large scale timber operations going on in the Territory, nor have we disposed of timber in the Territory in a manner similar to what goes on in neighbouring jurisdictions, namely the State of Alaska and the Province of British Columbia, and all these are matters that would have to be the subject of new regulations that would be brought in that would affect such activities as what we are talking about here.

Mr. Speaker: Are there any further questions?

Mr. McKinnon: Mr. Speaker, I would like to ask Mr. Commissioner that if it was the request of Council that a member of the Touche Ross Firm be available before Council to answer questions on their study before this Council prorogues?

QUESTION RE
TOUCHE ROSS
STUDY

Mr. Commissioner: Mr. Speaker, I do not know where this memorandum or letter might be at this very moment, but I have arranged and have asked for Council's acceptance of these people who are coming in here on Monday afternoon and will be leaving on Tuesday afternoon, and I don't know where it is in our local communication here but this was part of a letter that I signed for the Speaker and I'm sure that if it isn't in his hands now, that it will be before the day is over with. Mr. Newman, who I think was up here already, and one other man whose name I'm sorry I don't have at the moment, are prepared to come here. This coming Monday they will arrive here at approximately three o'clock in the afternoon and they will be here until the following afternoon's plane, and are prepared to make any and all of that time available for discussions on this report with Members of the Council.

Mr. Speaker: Mr. Taylor.

QUESTION
RE CHANGE
IN FUEL
TAX ORDIN-
ANCE

Mr. Taylor: Mr. Speaker, I have another question that just came to mind that I'd like to direct to Mr. Commissioner this morning and that is in relation to the check station to be placed in Watson Lake. In view of the fact that the function of the check station is closely related to a proposed change in the Fuel Tax Ordinance in the taxing system in the Territory, I wonder if Mr. Commissioner could inform me this morning as to whether or not it is his intention, or his Administration's intention, to bring legislation forward effecting these changes in the Fuel Tax Ordinance at this Session.

Mr. Commissioner: Mr. Speaker, I would confirm that we do not intend bringing these legislative changes forward at this Session, and this change in the fuel tax set-up will bring our methods of collecting into line with neighbouring jurisdictions and will be brought forward at the Fall Session of Council. This is more than just a legislative change in the method of collection. I'm sorry that I can't give you the comprehensive details of this but we must be very certain and very careful that when we bring about this change that we are getting into an unknown revenue picture and as you know the revenues of the Territory that we are raising are accounted for here fully in the budget that is before us now and when this legislation is brought forth and this different method of collecting fuel tax is brought into effect, we are going to have to be very certain that it's not going to delute these revenues, and for this reason it will be brought forward at the Fall Session with certain suggestions from the Administration concerning its date of implementation and method of implementation, and I would make it very clear to Council that while the change in method is very highly desirable, it is like-wise equally and maybe even more desirable to see that in the process of doing this we are not deluting those revenues that we are committed to raise in order to give effect to the budget that is before us right now.

Mr. Speaker: Mr. Chamberlist.

QUESTION
RE OUT-
PATIENT
SERVICE
FOR HOSTEL
CHILDREN

Mr. Chamberlist: Mr. Speaker, this is addressed to the Commissioner. Mr. Commissioner, as a result of a complaint made to me this morning, would you please ascertain...would it be possible for you to ascertain why children from the hostels are kept waiting in the waiting room of the hospital for periods of four to five hours in the last few days for out-patient attention?

Mr. Commissioner: Mr. Speaker, I would be glad to look into this. Could I ask that the Councillor privately inform me of the actual dates that are involved or is the generalization that is given now close enough for me to investigate this situation?

Mr. Chamberlist: Mr. Speaker, the answer to the question is that the generalization is close enough but I have no objection to supplying the specific names and the name of the person who has complained.

Mr. Commissioner: This I would appreciate because it does make my task that much easier in order to get a proper answer to that question.

Mr. Speaker: Are there any further questions? If not, may I receive your further directions?

Mr. Shaw: Mr. Speaker, I have a question. I wondered, in view of the horrible condition of the airfields in the Yukon, with the exception of the one we have here, has the Administration ever considered the possibility, probability or the feasibility of extending the Fuel Tax Ordinance to apply to fuel used by aircraft in order to put this fund to one side to improve facilities in the balance of the Territory?

QUESTION RE
FUEL TAX FOR
AIRCRAFT

Mr. Commissioner: Mr. Speaker, with all respect, I believe this very matter was discussed by Council as part of the total tax package and I believe that it was rejected, and I think it was possibly rejected due to the very small amount of money that could be effectively made available to the Territory for this. I think that the statement that the Councillor has made carries a tremendous element of truth to it, Mr. Speaker, and it is very conceivable that as the roads-to-resources program gets closer to the realities and the fulfilments that we have all desired for it, it may be possible to suggest that some of these federal funds, instead of being put completely to roads, might be diverted into airfield improvement and up-grading that is more in keeping with the type of aircraft that is available for use in this particular day and age. I think this is the basic problem. I was informed here the other day that one of the aircraft companies that operates charter services and schedule services in the Territory finds itself unable to improve the quality of the aircraft that they are using due to the limited runway area in one important airfield in the Territory, and I think, just the same as we all like to up-grade our own personal transportation from the days of the horse and buggy to the new modern cars of 1968, I think it is only right that the aircraft companies should be able to provide the public with similar up-grading of services and I think it would certainly behoove Council and the Administration to bring any pressures that they possibly can to up-grade the airfields in the Territory, particularly in settled areas so that more modern equipment can be used. As far as the suggestion about applying a tax on fuel used by the aircraft that would be put aside for this purpose, I would strongly suggest that this is a matter that needs a lot of very careful investigation because you might find yourself in a position of taxing your fuel and eliminating your sales because many of the aircrafts travel, particularly the ones that travel in and out of the Territory, will find themselves a much more favourable economic areas to buy fuel in the first instance, and the tax at the local level here would have to be applied in a similar manner to what we are going to change the fuel oil tax for over-the-road vehicles, namely, it would have to be based on the mileage that they travel in the Yukon Territory, and could conceivably be a more complicated and costly task to collect than what we might get as results from.

Mr. Chamberlist: Mr. Speaker, a supplementary question to the Commissioner. Mr. Commissioner, during the recent visit some months ago of the Minister of Transport, was it drawn to his attention the conditions of the airports here and did the Minister give any information about doing anything about bringing the airfields of Dawson and Mayo up to standards for the use of airplanes?

QUESTION RE
MINISTER OF
TRANSPORT
VISIT

Mr. Commissioner: Mr. Speaker, I don't know how many other representations were made to him as the man was travelling here not as a particular government official, I think he was travelling here more as a private individual, but the opportunities that I had to speak with him I certainly included this in my conversations and while he expressed sympathy with regard to these things; he certainly made no intimations to me that he was about to implement any particular changes. I may say that

Mr. Commissioner continued:
one of the aircraft companies' officials was present when I was speaking to the Minister on this subject and certainly is one of the people that I mentioned here a few moments ago that is involved in looking for up-grading of these fields and I'm quite confident that the same situation prevails to-day as prevailed prior to the Minister's visit, namely, that there has been no firm commitment from the Department of Transport towards the up-grading of these fields.

Mr. Chamberlist: Mr. Speaker, will the Commissioner advise... rather, will the Commissioner write to the Minister pointing out the need for immediate improvements at this time?

Mr. Taylor: A point of order, Mr. Speaker, I believe this is something...direction to the Commissioner would have to come from all Members of Council, would it not?

Mr. Speaker: Could I have the question again?

QUESTION RE LETTER TO MINISTER
Mr. Chamberlist: Yes. Is the Commissioner prepared to write to the Minister now pointing out the needs of the Territory in this regard?

Mr. Commissioner: Mr. Speaker, on the basis of a resolution from Council, this would be a most opportune time to bring this matter to the Minister's attention.

Mr. Speaker: Order. May I have your further directions?

Mr. Shaw: Mr. Speaker, I would move that Mr. Speaker do now leave the Chair and Council resolve itself in Committee of the Whole to discuss Bills, Memorandums, Motions and Sessional Papers.

Mr. Speaker: I don't believe we have taken into consideration Public Bills and Orders and we're past our Question Period at the moment. How do you wish to proceed with Public Bills and Orders, gentlemen?

Mr. Shaw: Pardon me, Mr. Speaker.

THIRD READING BILL #15
Moved by Councillor Shaw, seconded by Councillor Chamberlist, that Bill No. 15, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory, be given Third Reading at this time.

MOTION CARRIED

MOTION CARRIED

Mr. Speaker: Is the House prepared to adopt the title to Bill No. 15?

TITLE ADOPTED BILL #15
Moved by Councillor Shaw, seconded by Councillor Chamberlist, that the title to Bill No. 15, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory, be adopted as written.

MOTION CARRIED

MOTION CARRIED

Mr. Speaker: I will declare that Bill No. 15 has passed this House. May I have your further directions? Mr. Commissioner.

ASSENT GIVEN TO BILL #15

Mr. Commissioner: Mr. Speaker, I would like to rise at this time to give my assent to Bill No. 15, being An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory.

Mr. Speaker: Thank you, Mr. Commissioner. May I have your further directions, gentlemen? Order.

Mr. Shaw: Mr. Speaker, I would move that the Speaker do now leave the Chair and that Council resolve itself in Committee of the Whole to discuss Bills, Motions and Sessional Papers.

Mr. Speaker: I'm sorry, I didn't hear the latter part of the motion, Mr. Shaw.

Mr. Shaw: That Council resolve itself in Committee of the Whole to discuss Bills, Motions and Sessional Papers and Memorandums.

Mr. Speaker: Is there a seconder for the motion of the Honourable Member for Dawson?

Mrs. Gordon: I will second that motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded by the Honourable Member for Mayo, that Mr. Speaker do now leave the Chair for the purpose of convening in Committee of the Whole to discuss Bills, Motions, Sessional Papers and Memorandums. Before I call the question, I would ask that the business of Committee be withheld until I resume my seat on the Floor as the dignity of the House must be preserved at all times. Are you ready for the question? Are we agreed? I will declare the motion carried.

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: The Honourable Member for Watson Lake will please take the Chair in Committee.

Mr. Taylor takes Chair.

Mr. Chairman: Gentlemen, this morning we will be discussing BILL #16 Bill No. 16, the main supply Bill, and I'll call a recess while we have the witnesses join us.

RECESS

Mr. Chairman: At this time, I will call Committee back to order, and we have with us this morning Mr. MacKenzie (Territorial Treasurer), Mr. Baker (Territorial Engineer), and Dr. Shields (Superintendent of Schools) to assist us in discussions on Bill No. 16, Vote 3, and before proceeding this morning we have some questions awaiting answers. One was in relation to 2316, vocational and training equipment, under curriculum and examination development, \$4,580. I'm wondering if Dr. Shields would have an answer to this question at this time.

Dr. Shields: The costs were: one photocopier - \$500, one off-set duplicator - \$4,000, one gestetner filing cabinet - \$80, for a total of \$4,580.

Mr. Chairman: Is there anything further on this item? The next item, we have Mr. Baker with us this morning to answer questions in relation to 2361, which is Kluane Lake School, and 2380, the Beaver Creek School. I wonder, Councillor Livesey if you would proceed?

Mr. Livesey: Yes, thank you, Mr. Chairman. This is the question I raised yesterday with regard to the...or what's left of the proposed work, I should say, for school ground improvement in my district which is more or less a skeleton of the

BILL #16

Mr. Livesey continued:
original, and I was wondering if I could ask Mr. Baker what is...what precisely is proposed to be done at the Kluane Lake School, and what is proposed to be done at the Beaver Creek School. I'm quite sure that Mr. Baker is well aware of the problems at the Beaver Creek School, especially with regard to the fact we have no gutter on the roof and we have problems all around the building. We have water saturation and we have a mess. That's what we have at the Beaver Creek School as far as the grounds are concerned.

Mr. Baker: Mr. Chairman, at Kluane Lake School it is the intention to realign the creek to afford some measure of protection for the children playing in the playground. At Beaver Creek, of course, we intend to re-grade the area around the school building to give us better drainage. We also intend to install window valves around the basement windows.

Mr. Livesey: Well, Mr. Chairman, is there anything going to be done about water system now? Concrete cement gutters, that's all they are....that's all the sidewalks are because the ground is higher than the sidewalks so therefore the water uses the sidewalk as a gutter, and there's a lot of dirt put on the place over the years gone by, and I was wondering if there's been any plan towards doing some kind of a grass work there or court work or creating a place where the children in that area can use properly for sports activity?

Mr. Chairman: Mr. Baker.

Mr. Baker: Well, Mr. Chairman, when I speak of re-grading the area around the school, of course, this means correcting the drainage problem in its entirety. It may well include the re-grading of the sidewalks and this sort of thing. As far as the playing field is concerned, we don't have sufficient money to do anything on the playing field this year.

Mr. Chairman: Anything further?

Mr. Livesey: Yes, Mr. Chairman, I hardly agree, and I chalk this down to the lack of vision of the Committee when they were sitting to discuss this.

Mr. Chairman: Are we now clear on 2361, Kluane Lake School?

Mr. Livesey: One more question, Mr. Chairman, I'd like to direct this one to Dr. Shields, and it covers the question of apartments within the school at Beaver Creek. I was wondering if Dr. Shields could give me any encouragement to the thought that instead of continuing with this idea of having the teachers' apartments within the school, that some better program is going to be taken up in the future because as far as I can see this has not turned out to be a good scheme at all in any way shape or form, and I'm quite sure that the teachers themselves are not particularly in favour of it, and it would appear to me to be more of a crowding condition in a small area rather than leaving the proper breathing room for the children to operate in their school work.

Dr. Shields: Mr. Chairman, I don't believe that putting the teacherages in the school at the present time is a too acceptable policy. I believe the teacherages should be definitely separate from the school and the school building and the school building should be a school service for education only. I think we should follow this up in further development.

Mr. Chairman: Mr. Livesey.

BILL #16

Mr. Livesey: While Dr. Shields is here, I wonder, Mr. Chairman, if I could inquire what proposals are now under consideration towards raising the standards of education in the outlying districts and in particular, in this question, in my own district in the Whitehorse North area, especially between Whitehorse and the border as I am exceedingly interested to hear how the Department intends to....

Mr. Chamberlist: A point of order, Mr. Chairman.

Mr. Livesey: This is a question of buildings.

Mr. Chairman: Order. Order. On the point of order, would you kindly state....

Mr. Livesey: May I have the floor?

Mr. Chairman: Councillor Livesey would you kindly.... Would you state your point of order, please.

Mr. Chamberlist: Mr. Chairman, I feel that the discussion of the budget dealing with the Kluane item, the Kluane Lake School, is the item that should be dealt with and that those matters other than that that are policy of the Department of Education should be taken at some other time.

Mr. Chairman: Well, I would agree that, gentlemen, in relation to our discussions here, that if we could deal with the specific items without digression then following, if there are any questions in relation to the general operation of any department, they could be asked after the conclusion of the consideration of the estimates. Councillor Livesey, would you proceed if you have anything further on the Kluane Lake School.

Mr. Livesey: Well, I certainly do, Mr. Chairman. I want to know exactly what's going to be done as far as the grounds are concerned. I haven't heard anything being stated so far, as far as the Kluane Lake School, that any improvement to the grounds is going to be done. I've heard about the realignment of the creek, but precisely what is going to be done about the grounds? This is what I want to know.

Mr. Chairman: Mr. Baker, could you tell us, in relation to the Kluane Lake School, what....

Mr. Baker: Mr. Chairman, we only have \$2,000 to do any work at Kluane Lake School and this is only going to be sufficient for the realignment of the creek.

Mr. Chairman: Have you anything further?

Mr. Livesey: Well, Mr. Chairman, am I to understand that I can only discuss questions that are being decided by others rather than myself in my own area that I represent, or must I confine my remarks merely to those thoughts that have been created by other people, or can I discuss other questions that I think are far more important.

Mr. Chairman: Councillor Livesey, in relation to the Kluane Lake School, we have been discussing this way on into last afternoon and it would appear that we have allowed sufficient time in order to answer any questions in relation to this school. If there is anything which does not form part of this school, we can discuss it after the matters contained in the estimates have been considered. But, I must have concurrence or otherwise in the expenditure of \$2,000 in relation to the Kluane Lake School.

BILL #16. Mr. Livesey: Well, Mr. Chairman, I think that both of them are way under estimated.

Mr. Chairman: Well, are we agreed on Kluane Lake School in the amount of \$2,000? Would those agreed please signify?

Mr. McKinnon: Mr. Chairman, before a question is called on this, certainly there's another method of dealing with this. Now, the Honourable Member from Carmacks-Kluane has intimated in his usual forceful fashion that he thinks the Budgetary Programming Committee made a mistake in priorities in cutting out ground improvements on the Territorial school. Certainly the procedure is as we go through the budget to keep this matter in mind and where he finds that there are monies in other areas that could more properly have been used on the priority which he thinks should have gotten more prior consideration, that after the consideration of the budget is through, to put a resolution to the House in the opinion of Council that such money should be allocated to this type of provision and where these monies can be saved in another area, and if the majority of Council agrees, I'm positive that the Administration will accept the advice of the Council on the resolution of the Honourable Member from Carmacks-Kluane. I think that this is the alternative to this Committee thinking that the Budgetary Programming Committee took wrong priorities. Certainly there's recourse for the Honourable Member and certainly this is the way that it should be followed.

Mr. Chamberlist: Mr. Chairman.

Mr. Chairman: Mr. Chamberlist.

Mr. Chamberlist: Supporting Councillor McKinnon's remarks, these remarks were also made yesterday afternoon, but it's unfortunate that the Honourable Member from Carmacks-Kluane is not recognizing the fact that some Members here are helping to direct him, and we all need direction occasionally in procedures that should be followed. The procedure that has been laid out by Councillor McKinnon is the correct one.

Mr. Livesey: Mr. Chairman, I would remind both Honourable Members opposite of Section 24 of the Yukon Act which certainly I think should clarify any points they've raised.

Mr. McKinnon: Mr. Chairman, certainly the Honourable Member from Carmacks-Kluane isn't intimating that if a resolution of this Council, and an opinion of this Council is accepted on what should be a priority budgetary commitment, is going to be refused completely by the Administration, I don't think that this is correct. I can be, certainly, under Section 24 of the Yukon Act, but is it going to be. In all honesty, if this Committee gives a priority that they think should take precedence and the Council, on a majority decision, puts this priority to the Administration as an opinion, does he really believe and feel that the Administration is going to knock this out of the budget? I would not think so, with all respect.

Mr. Livesey: Well, I understood, Mr. Chairman, yesterday, from the chairman when he spoke on this question, that any alteration of the budget at the present moment would upset the whole thing, and this wasn't going to be considered. Now, have I got this straight, or can I get clarification on it?

Mr. McKinnon: Mr. Chairman, I'm very sorry if that was the indication that the Honourable Member received. Certainly it was no indication that I thought along this way, and I don't

Mr. McKinnon continued:
know about other Members of the Financial Advisory Committee that were on the Budgetary Programming Committee, but certainly this isn't what I understand the function of this Committee to be, that you're presented a fait accompli by the Budgetary Programming Committee and you either have to accept this in totality or reject piecemeal or in totality. This certainly is not my idea whatsoever, and I'm positive that it's still the prerogative of this Committee, where they feel that the Budgetary Programming Committee has gone astray, to pass resolutions to put them back on the right track. Certainly this is the function of this Committee, and if it isn't, then there's no use even sitting down here now and examining this budget.

Mr. Chamberlist: Mr. Chairman, I regret that the Honourable Member from Carmacks-Kluane misinterpreted my remarks yesterday, and I would like, for his benefit, to clarify my remarks. It is our function, as the Financial Advisory Committee, sitting jointly with members of the Administration, to obtain for presentation to Committee of the Whole all the estimates. It is the function of Members of Council to accept the views or amend, if they so think, the estimates and bring suggestions forward where the monies have been placed in their opinion in wrong priority of order. Now, there is no objection whatever to the Honourable Member from Carmacks-Kluane reserving his agreement on a particular item if he so wishes to see whether he can perhaps influence the rest of Committee to withdraw some funds from another vote to increase the funds in the particular vote that he is interested in. I think this is the method and the back-up remarks that the Honourable Member from Whitehorse North has already made and expressed, and I want to assure all Members of Committee that the Financial Advisory Committee performs a function for the Council and also for all the citizens of the Territory. This is what it wants to do and it wants to participate in a smooth manner. We expect to get a rough attitude taken towards some of the items, but then this is the only thing that would get us the future self-government that the Honourable Member from Carmacks-Kluane referred to through a C.B.C. broadcast last night, and is changing apparently his opinion this morning. I would only hope that he would maintain the same stand with his remarks from evening to the morning before because then I know what he is referring to and so do other Members of Committee know that, and I would therefore ask, Mr. Chairman, that Members of Committee recognize that you have the right if you wish to attempt to get funds out of one vote into another. As I said, this is an attempt and a suggestion.

Mr. Livesey: Mr. Chairman, I think the Honourable Chairman of the Financial Advisory Committee is way off in left field when he said that I have changed my mind from last night to this night. I would like to remind the Honourable Member for Whitehorse East that I have not even changed my mind from 1950 or 51 or 52, not to mention last night with regard to the creation of a new form of government for the Yukon Territory. This is an absolute absurdity, Mr. Chairman, absolutely absurd, and I'm quite sure that the Honourable Member realized this when he said it. There is no question of changing minds in twenty-four hours. I would like to remind the Honourable Member, also the Chairman of the Financial Advisory Committee, that he sat in a beautiful position as Chairman of this Financial Advisory Committee where as the rest of us saw not one of these papers until yesterday afternoon, and then when the twenty-four hour notice was done away with on top of that, we received this tremendous volume of documents and they were dumped on the table and said, well, let's go through the votes and here we go fellas, mark them off one after the other, before we even knew which page

BILL #16

Mr. Livesey continued:

they were on, and now I find out this morning that what was yesterday a fact today isn't fact at all. They say, well, we crossed it out but it really isn't so, if you look up somewhere you'll find it somewhere else, and then I find out it isn't even before us, all these new figures, we haven't even got them. I certainly haven't got them in my pile. There's no use someone coming and telling me this kind of a Marianne's kind of a tale. I don't believe any part of it. When I get up to discuss a budget, I surely want to know what I'm talking about and out of this tremendous...of material I'm trying to make some sense despite the comments of the Chairman of the Financial Advisory Committee.

Mr. Chairman: Gentlemen, may I have your concurrence or otherwise on item 2361?

Mr. Shaw: Mr. Chairman, on this item, whatever number you call it, 2361, could we leave that particular item in abeyance for further...Well, Mr. Chairman, this is quite a serious matter, particularly for the Member for Carmacks-Kluane, and I think, in all fairness, that we do not resolve this by saying we accept it or reject it. I think he has given very good reasons for it and in all fairness this particular matter... we have discussed it, we know the implications and possibly some other procedure will be accepted later on if we take this at face value at the present moment and that becomes, as the legal friends of mine say...what is that, a fait accompli, and I don't think we wish to get particularly at that stage right at the moment. I would respectfully ask that this particular matter just be left in abeyance at the present time. It won't hurt anything, and in the past we've gone back to various subjects and I think this is an extremely valid case for discussion. I'm not talking about the results of that discussion, I'm talking about the fact that possibly this may change from one point to the other. I don't know whether one can take money from one vote into another vote. I'm somewhat doubtful that that can be done as has been suggested, but we may switch around this a little bit. I would put it this way, Mr. Chairman, that I think the Advisory Committee has done a very good job. I'm not condemning the Advisory Committee at all, and the manner in which the Administration has taken the Advisory Committee into its confidence, I think is another big move ahead, but it does not mean to say that there should not be some flexibility within certain reasons after. I think that I would ask that due to the strong feelings of the Honourable Member from Carmacks-Kluane that we just leave that particular section in abeyance and possibly later on we might find out where all the difficulties may arise and resolve them, but I do not think by accepting yes or either accepting the amount as it is in or rejecting the amount would be...would tend to make a more harmonious relationship, let's put it that way.

Mr. Chamberlist: Mr. Chairman, I wonder if the Members would recognize that these amounts here are the amounts to be agreed as an amount for a particular project. There is always, I repeat, you can always come back to add to it, but we should have some sort of system of going through this, agree to the amount, and then at a later time when the Honourable Member's from Carmacks-Kluane now famous stuffed-ducks item comes in, then he could say, well, why not pull this money out of this and pass it on...add it to the Carmacks-Kluane. This is a suggestion that can be made at that time, but let's try to get through this on an item-by-item basis and then come back to it afterward.

Page 533.

Mr. Livesey: Mr. Chairman, for the benefit of the Honourable BILL #16 Member, who is the Chairman of the Financial Advisory Committee, I would remind him that if he will read his Beauchesne he will find out that you cannot pass money from one vote to another. You may alter matters within a vote, but certainly not between votes, not as far as we're concerned.

Mr. Chairman: Well, gentlemen, at this time I'll declare a recess for coffee.

RECESS

Page 534
March 28, 1968.
11:00 o'clock a.m.

Mr. McKinnon, not present.

SCHOOLS
VOTE #20

Mr. Chairman: At this time I will call Committee back to order, and we are at the point of the Kluane Lake School 2361, and I would like at this time your concurrence with this item of \$2,000 to stand or be deleted.

Mr. Dumas: Could we clarify one thing. If we say ok it stands; if at a later date somebody wants to come back to this item and suggest to the Administration that it be added to, can this be done?

Mr. Chairman: This is quite correct.

Mr. Dumas: It can be done. Ok, I suggest we leave it - accept it as it stands.

Mr. Shaw: Mr. Chairman, we would then have assurance that this matter is not finalized?

Mr. Chairman: This is quite correct. We always have a final review. Well, are we clear on 2361?

Mr. Chamberlist: Clear.

Mr. Chairman: 2380, Beaver Creek School in the amount of \$3,000. Are we clear?

Mr. Dumas: Clear.

Mr. Chairman: Now, we have one item of kindergartens on which there will be some discussion. I wonder if we might slip to 2399, Teacher Construction - Unallocated, while Mr. Baker is here, in the amount of \$225,000.

Mr. Shaw: Mr. Chairman, I would certainly like to know any details concerning this particular item if Mr. Baker could furnish those.

Mr. Chairman: Mr. Baker, would you like to.....

Mr. Baker: Well, to begin with, Mr. Chairman, we did intend to do some renovation work in the existing teacher apartments which are located above the Dawson liquor store. This renovation work was partly at the request of Dr. Shields, and partly at the request of the fire marshal. The cost of this renovation work would be to the amount of some \$48,000, I think it was, and during the Committee meeting it was agreed that rather than spend this money renovating that perhaps we should be looking at a brand new apartment building for the accommodation of teachers and others in Dawson City, so based on that recommendation, of course, this item appears in the Budget.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I see that the two original allocations have been crossed out, and the total amount increased to \$225,000. Could I have a break-down of that now, please?

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, as has been explained by Mr. Baker, the position had to be made as far as funds were concerned because of the existing liquor store in Dawson City which housed the public library and also housed various apartments. The amounts of money that would have been involved to do the necessary repairs and...

SCHOOLS
VOTE #20

alterations to that particular building and take into consideration the operation and maintenance costs of the building would have still placed the Administration of having to pay excessively for the use of these premises. It was therefore decided that it should be contemplated that a new building to include all these apartments, and possibly for a public library be placed in there, and I feel that perhaps Mr. MacKenzie would be able to break down the two amounts, if this is what the Member from Whitehorse West would require to show what is to be spent in the Whitehorse area and what in the Dawson City area.

Mr. McKinnon enters Council Chambers.

Mr. MacKenzie: Mr. Chairman, unfortunately I don't have that break down. It is one thing I do not have.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Well, Mr. Chairman, we do have quite a problem there in relation to teacherages. They are scattered all over the community like a dog's breakfast, and the proposal to put them all in one category, I think is very sound. The present teacherage, it would appear to me, could be utilized possibly the upstairs could be utilized as a library, and public health nurse's office, and these offices that are also scattered around thither and yon. The offices could be in this particular building which I think would possibly take away some of the objections of the fire department, and have the housing program. I was wondering if this was - have the Administration had this particular objective in mind; utilizing the existing liquor store which is now the teacherage for offices, for example, library. It could be utilized for the public health nurse's office, and possibly other departments such as this.

Mr. Chairman: Councillor Chamberlist.

Mr. Shaw: Well, I would ask that of the Commissioner, Mr. Chairman, but if Mr. Chamberlist has something to add, I'd be pleased to hear it.

Mr. Chamberlist: Mr. Chairman, I was in error when I spoke before about the amount - what the amount of \$225,000 was for. There is to be no teacherage construction in the Whitehorse area, but the amount set aside is for a building in Dawson City to house many of the facilities that the Honourable Member from Dawson has just spoken about, but if he wishes the Administration to speak further on this, this is fine. I cannot speak for the Administration, just the Financial Advisory Committee.

Mr. Commissioner: Mr. Chairman, the very problem that Councillor Shaw is referring to to put these buildings that we are possibly vacating as teacher apartment-living units is concerned, is the very reason that these buildings may not be suitable for conversion to other uses. Now, what we are running into in some places in the Territory where we haven't been able to put new - entirely new structures in is the fact that the cost of renovation of bringing older structures up to the acceptable standards for fire and health protection in this day and age that we're living in is in many instances more costly than building new structures. Now, there has been no particular thoughts except with regard to the library, unless Mr. Baker has got something in mind that I'm not aware of, but I would put it this way that when these apartment units that are presently in use become vacated, I think that the economics of turning these into other uses will be fully investigated and the matter will be brought before Council if there is any policy that would put these to use, but I would warn Council that the cost factor involved is going to be a great determinant in what can be done with these buildings and what cannot be. However, I would confirm, and I think that Mr. Baker, Mr. Chairman, would be in a

position to possibly even point out the particular items with regard to this where we contemplate making more space available for the library. Is this part of the situation, where under the Library Vote, Mr. Baker, is this something that will have to wait on the removal of these teacherages?

Mr. Baker: Well, this year at least, Mr. Chairman, there will be no additional work done with regard to library facilities in Dawson City.

Mr. Commissioner: In other words, then, Mr. Chairman, the question that has been raised by Councillor Shaw is something that the Administration will take under advisement and will wait for recommendations dependent upon what the costs are, and bring these matters to a head to see if in fact the vacated space can be put to economic and proper use. Is this a fair statement of this situation, Mr. Baker.

Mr. Baker: Yes, sir.

Mr. Chairman: Are we clear on this item?

Mr. Dumas: Clear.

Mr. Chairman: I wonder if Mr. Baker could be excused at this time, gentlemen?

All: Agreed.

Mr. Chairman: Thank you very much, Mr. Baker.

Mr. Baker leaves Council Chambers.

Mr. Chairman: The next item for consideration is item 2398, Kindergartens. This is co-related to the sessional paper also before Committee to be found - Sessional Paper No. 34.

Mr. Chamberlist: Mr. Chairman, I would at this time point out that there has been an error in the Sessional Paper itself, and I think the Administration will agree to this, that in computing the kindergarten costs, \$21,000 was deducted as a portion chargeable to regular classes, and in the additional summary on page 5 of the Sessional Paper it was put back, but in actual effect the amount is \$76,148 - that is for operation and maintenance - and not \$98,480 that shows.

Mr. Commissioner: Mr. Chairman, could I just say a word in this connection, that if Council would completely disregard the last paragraph here starting on page 5 with additional break-down summary down to and including the grand total - if they would simply eliminate this from the paper, they will have the position as it accurately can be stated, namely \$76,148 and then the last sentence remains 'the foregoing proposal was respectfully submitted for your consideration'.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, also before we go on in the discussion, an item that should be straightened out as well is that on Vote 03 of O and M, the kindergarten, it has an amount of \$75,748, whereas the Sessional Paper is \$76,148. I wonder if perhaps Mr. MacKenzie could give an explanation as to how these were.....

Mr. MacKenzie: The figure, Mr. Chairman, of \$75,748 I believe is more recent than the Sessional Paper figure, and the \$75,748 is what is in the blue book in front of you, and what is in the Supply Bill, so I suggest you take that and ignore the other. :

SCHOOLS VOTE #20 Mr. Commissioner: Mr. Chairman, these are estimates and I would ask Council to bear this in mind. These are not monies that we have already expended and can account for. They are estimated expenses which we are asking Council's concurrence to incur.

Mr. Chairman: Councillor Gordon.

Mrs. Gordon: In addition to the error as to the last paragraph, I note that there is a multiplication error - it may be a typographical error, I don't know. At the top of page 5, 14×3480 is 48720, but 7×1740 does not equal 5180. There is an error of \$50 - \$70.

Mr. Chamberlist: I wonder, Mr. Chairman, whether the Treasurer is looking for additional help in his office.

Mr. MacKenzie: I haven't seen this paper. I took no part in the preparation of this paper whatsoever.

Mr. Chairman: I am wondering now - Order, please. I wonder now in order to keep matters in perspective here, we could possibly have a statement from the Director of Education in respect to the general program. Dr. Shields.

Dr. Shields: Mr. Chairman, the paper gave a review first of all of all the various discussions that were had between the Department of Education and people already involved in kindergartens in the Territory and teachers with background kindergarten training. Generally throughout the Territory to present one type of kindergarten organization would not necessarily fit the community. They also felt we had to recognize the fact we did have private kindergartens now functioning which could continue to function if they met the licencing and certification qualifications. In some of the areas, you notice, a kindergarten class is considered roughly a half day, 2 hours to 2½ hours. If one station can meet this responsibility - in some areas the population is small, and therefore the kindergarten only exists for half a day. Where it is possible to have two classes, then the kindergarten can function for the entire day. We have an asterisk put beside I believe it was seven of these, and in these areas there is the possibility of using kindergartens, and then if a certificated teacher to function as a kindergarten instructor, these schools can definitely use the other half of the day to improve the educational program offered to students of the community. Sometimes this meant adding grade 9, and in some places it meant being able to offer a complete grade 10.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, there were three possible types of kindergarten programs given to us, and the budget calls for 21 stations of kindergarten classes. Is this 21 stations no matter what type of kindergarten program is introduced?

Mr. Chairman: Dr. Shields.

Dr. Shields: I would assume, Mr. Chairman, that kindergarten - private kindergartens would be held in their own facilities.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Allow Councillor Dumas to continue.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Yes, I take it then that the three possible types could be introduced.

Dr. Shields: That is right.

Mr. Chairman: Councillor Shaw.

SCHOOLS
VOTE #20

Mr. Commissioner: No one necessarily, you know, being applicable in every area. I think this is really the.....

Mr. Dumas: Excellent.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, this is a problem we have had before, and I think that this proposal has quite a lot of merit, but there are certain things I think that are of vital consideration. One thing in particular is the amount of dollars and cents we have to put out on a program. I think that is the vital consideration because we just have to get the money and it just doesn't go unpaid. Now, when we embark - we have embarked on programs in the past that have looked very economical and we have started into them, and the first thing you know they just spread out like some of these tropical trees that you can't recognize, and you have this amount of money each year to pay that becomes increasingly harder to raise. My feeling has always been, Mr. Chairman, and it hasn't changed any, that to embark on a program like this, it takes the co-operation and the financial support of all the people of the Territory, which is the government, and also the people that are concerned, namely the parents of the children who are going to reap the benefits from this kindergarten program. We also must consider the underprivileged who have not the financial means, but who would also be entitled to the same consideration. Now, in my area they have a kindergarten program going which is working out very well. It is completely financed by the parents concerned, and through the good offices of one of the ministers, and I am of the opinion that programs like that should certainly get assistance. I would feel that if we can get some type of a program where we can make grants in relation to this, or have some program of maybe paying the cost of the teacher, having the people providing their own accommodations - I'm not for building \$65,000 classrooms for this purpose. I am opposed to bussing the children back and forth. I feel the parents themselves have a certain amount of responsibility in taking and bringing their children from school in such a case. The first program that came before Council was one that incorporated most of these amenities, and they also centralized this for this particular Whitehorse area, but I realize that the Whitehorse area requires it or doesn't require things just the same as any other area of the Territory does. Now, in embarking on this program, Mr. Chairman, is this - can we expect that this is one of these programs that we start out with a very small amount and it just gradually builds up, or is it the intention that this be limited to certain participation throughout the Yukon, and to exclude building classrooms and to exclude transportation, and to take advantage of any hall or building, or if a classroom is available in the area, by all means if we're heating it, we might just as well use it. I can see that point. I wonder what the situation is in respect of that, Mr. Chairman. I don't know who could give me - but possibly Dr. Shields could provide me with that information.

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, this is the program that after consultation we recommended. I'm sure I couldn't say what future programs would develop. I suppose it would hinge on the direction of Council.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I don't think that we can say now what the future is going to bring in regards to the program. However, item no. 2 on the Sessional Paper points out that we would be using church halls, private residences, community halls, and so forth, and

SCHOOLS VOTE #20 this is the plan right now, and I think it's a very good one. The argument on the basis of economics I've never felt was a good argument or a reasonable argument in view of the fact that if you base education on straight economics, it would of course be wiser to shut down all our schools and send our teachers home, and it would save millions of dollars, but I do think that it is absolutely necessary that we keep up with the pace of development in education, and we can't do that if we say every time we're faced with a bill, 'we can't afford it'. We have to afford it or else we're going to be left way out in the cold, and left away behind other areas of this country, and other areas of the world in educational programs. Now, the Honourable Member from Dawson suggested that private kindergartens in some instances - he mentioned particularly a minister operating a kindergarten - worked out very well. I agree. It could probably be carried on, but the main point here - I think one of the main points is the supervision or the licencing, if you like, of kindergarten teachers through the Department of Education so that Joe Blow, because he's got a kind heart and lives in some community that thinks they should have a kindergarten, can't just go and open up a kindergarten, because this could be deadly dangerous, if it is not done - supervised properly, you can have an adult with all good intention teaching a kindergarten that doesn't know what he is doing, and setting the foundation for these children's future years of learning based on false pre.....all along the way. I think one of the big points here is control of kindergartens through licencing through the Department of Education. I think a comprehensive program as laid out in Sessional Paper No. 34 is absolutely essential, and it is essential that we get it started now in the Yukon to overcome all the problems that we're now faced with of where we have kindergartens that are not supervised, where we have no kindergartens, where those who can't afford to go into kindergartens, aren't able to go, where we have a problem with native children maybe not getting education as soon as their white counterparts. All of these, I think, could be resolved if we were to go ahead with this program. Now, we would hope naturally that it's not going to mushroom and cost us hundreds of thousands of dollars in the future, but it has to be flexible enough to allow it to grow and I expect it will grow and I hope certainly it will grow, and when it does grow it is going to cost us more money, but we don't want here just another empire built, and I certainly agree with the Honourable Member from Dawson City that we don't want things to get out of hand, but it is absolutely essential that we get started and this is a really sound program for getting us started now.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Well, Mr. Chairman, I will not speak on the monies involved at the moment, but not as a Member of the Financial Advisory Committee but purely as a Member of the Territorial Council supporting the principles of kindergartens. It is no point in reiterating what has been said in the past about the absolute needs and requirements for a kindergarten system in the educational facilities of the Territory, but I would like to speak and at some length because I wish to speak on the various phases of this Sessional Paper on suggestions that have been placed before the Administration in regards to the kindergarten program itself.

Mr. Livesey: Point of Order, Mr. Chairman. Are we discussing the Sessional Paper or are we discussing the Budget?

Mr. Chairman: Well, we are discussing an item of \$8,400 in relation to the Sessional Paper, and it is my intention to hold the Sessional Paper through the discussion in O and M where the bulk of these funds are found. They are all correlated, and in order to avoid repetition I feel that this would be the time to deal with both matters and resolve them, but if they're not resolved, then the item of \$8,400 will not stand in capital.

Mr. Chamberlist: Well, Mr. Chairman, I have no objection if the SCHOOLS
Honourable Member wishes to approve the amount and then we can come VOTE #20
back to the Sessional Paper later if he wishes.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I just want to get a couple of things straightened out. When I mentioned a minister managing this, there is a registered teacher being paid to teach these children. I just thought I'd clarify that, and I would also like to clarify the statements from the Honourable Member from Whitehorse West when he was talking about education, and we must start these children at five. Well, there may be some people that feel that these children should start school at two years of age, that is academic. It is a matter of interpretation, so I don't think we're doing these children out of anything. They still have about fifteen years to have to go through school, and I'm sure that by the time they get through that that they've probably had enough, but we'll let that go, and there was one question - I note in the number 2, church halls, private residences and community halls, etc. - very good. Now, the question would be, Mr. Chairman, who would pay for the use of these community halls, private residences, church halls, and other facilities? Where does the money come from, or is it expected to come from for the use of these facilities?

Mr. Chamberlist: Mr. Chairman, I could perhaps answer that. There is an item - I wonder perhaps if Mr. Treasurer can reply to that - where the item that is covered for the cost of these premises are included.

Mr. MacKenzie: The rental of teaching space should be in the operation and maintenance estimates for kindergartens, but I don't see it.

Mr. Chairman: Just in speaking from the Chair, it was my understanding that in many cases these would be donated.

Mrs. Gordon: Hopefully.

Mr. Shaw: Well, Mr. Chairman, while that is being investigated, it is my opinion that when we have facilities like this we must have a program that we know just exactly where we stand, and we can't say we'll pay for this and we won't pay for that; we'll pay \$50 a day for this, and 50 cents for that. We must have a program, and I would submit, Mr. Chairman, that if we embark - I agree with this - in these community halls and so forth, but I would say that possibly a rental situation may be based on so much per day, or so much per month for the amount of children that are attending as a grant to this particular organization. Then you would have a situation that would be fair to all and something that you wouldn't have any problem administering. If we get into some will donate and some won't, Mr. Chairman, we're just going to be in such a mess before we get started that we'll never get out of it.

Mr. Chamberlist: Mr. Chairman, because I wish to speak at some length on this Sessional Paper, I'll reserve my right to speak after the recess at 2:00 o'clock.

Mr. Chairman: Has anyone else any comment on this?

Mr. Dumas: Mr. Chairman, I think the Honourable Member from Dawson has a very valid point there. It is not made clear in this paper where the money is going to come from for these halls. I do know there is planned to have those who can afford to participate in helping to offset the cost of.....for their children. I think part of the monies would come from this source at any rate, and also when you're dealing with a community kindergarten, the community

SCHOOLS
VOTE #20 would itself, you would expect, participate and set up a community in that community, and they would then use the community hall or try and obtain the services of any other hall that they might be able to add minimal cost or no cost at all, but I do agree with you, it should be laid out.

Mr. Shaw: That is the object, Mr. Chairman. These noble ideas sound very good at times, but in actual practice they do not necessarily work out. That is why I feel, personally, myself, that before I would be willing to go along with this, I think that we must get down to something that we know is exactly where we are going - we may not know the exact cost, because we may not be sure of all the participants, but we must have a system whereby there is no - I was going to say horsing around but that wouldn't be - you understand what I mean, that we know just where we are going.

Mr. Chairman: I might add that there is no provision in O and M for the provision of rental space. This would be part of the community hall or whatever.

Mr. Shaw: Mr. Chairman, if that is accepted, that is ok, but I just wondered.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, in view of the fact that it seems to me the greatest proportion of need, if there is any, with regard to kindergartens is related to the native people rather than any other due to the fact that a good many of these children when they go to school now haven't heard a word of English. They don't even know what the teacher is talking about. These people I have every sympathy for. I think this is the area that needs to be given the greatest area of consideration. Now, I don't feel that I see this before me, Mr. Chairman. I am wondering if anyone in Committee can answer the question - how much so far in the form of assistance has been offered by the Department of Indian Affairs for supporting this program?

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, the specific instance of the Department of Indian Affairs would apply only to kindergartens that they themselves were going to operate. With regard to the funds and the availability of them for this kindergarten program at the operation and maintenance level, I would ask Council to remember that this was taken into the calculations in the fiscal agreement that we presently have with the Federal Government, and that the estimated enrolment and the funds that it was going to take to provide this estimated enrolment whether these people be of native or other status was calculated as part of our deficit grant.....from the Federal Government, and as a consequence the basic monetary needs at the O and M level are already provided from the Federal Government as part of their program to the Territory without regard to the participants, creed or colour.

Mr. Chamberlist: Mr. Chairman, I wonder if Dr. Shields would - or I think Dr. Shields should comment about the supplying of space. Dr. Shields is not saying anything about this very important question that has been made by the Honourable Member from Dawson and as head of the Department I think Dr. Shields should express an opinion as to space and the availability of some space.

Mr. Chairman: Well, Dr. Shields, I don't believe has yet been asked. I wonder, gentlemen, if in view of the time we could prolong this discussion until this afternoon, and at this time I will declare Committee in recess until 2:00 o'clock.

Page 542.

Thursday, March 28, 1968.

2:00 P.M.

Mr. Chairman: At this time I will call Committee back to order. We were discussing Vote 03 on Education and the Capital Item of kindergarten, 2398.

NOTE 03
KINDER-
GARTENS

Mr. Dumas: Mr. Chairman, I wonder if the Superintendent of Education could tell us where they plan to get the buildings to hold the kindergartens - - not where they plan but how they plan to pay for them.....

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, the concept behind this presentation was not to get involved in buildings. The concept here was to encourage parental involvement and community involvement. These are very young children. The idea was to subsidize the program with some of the major costs; to keep the program permissive, not compulsory. I don't want to sound facetious but also the philosophy was that often the government involvement in some cases such as this one should be limited. Too much involvement may be at times detrimental. And to really encourage communities to enter into this program and to work with us and to take an initial part in it is really a subsidy.....

Mr. Dumas: In other words we will support and subsidize a community that wants a kindergarten system. They will have to look after a lot of these basics themselves, such as halls and so forth; how their kids get to kindergarten and so forth themselves and we'll provide qualifications or qualifying instructions for their kindergarten teachers and so forth. If they don't want to accept this help, they don't have to. Is this correct?

Dr. Shields: Yes.

Mr. Dumas: Therefore the problem of where the kindergartens go is a community problem, to be solved by the community and will not cost the Government anything, is that about it?

Dr. Shields: Mr. Chairman, that is what we'll recommend.

Mr. Chamberlist: Well, I had hoped that this was not what you are recommending because if this is what you are recommending you are losing the very idea and the very recognition that kindergartens should be part of the educational system of the Territory. Now, to me it appears now that the whole thinking behind the idea of kindergartens and also the remarks made by the Minister of Northern Affairs relative to kindergartens is now being destroyed by what the Superintendent of Education said, that the recommendation - to have the community areas choose as to whether they want kindergartens or not. This is not my thinking on this. Certainly it should not be compulsory as far as the attendance in kindergarten but there should be a definite policy laid down that kindergartens are part of the system. But I hear that and I read this Sessional Paper I find it difficult to correlate the remarks made by the Superintendent with the paper that is before us. Out of this Sessional Paper certain suggestions have been made. With reference to (1) dealing with development of kindergarten centres or classes in residential areas, now I agree that we should avoid the transportation costs involved because I think the children are so young that we would not be able to transport them by normal buses that are now used to transport children to kindergarten. Certainly parents would be only too pleased

SESSIONAL
PAPER
#34

VOTE 03
KINDER-
GARTENS

Mr. Chamberlist continues...
to take their children to the place allocated to have a kindergarten class. We come to (2), are we going to say that we don't care whether or not we have kindergartens but if we do have them we want all the authority that concerns licencing; that if we are going to have authority as far as licencing is concerned regarding the kindergartens we are accepting a responsibility that therefore comes within the scope of the educational system; otherwise where would you have the right to authorize licences. To me it would appear to be totally contradictory of the suggestions that are being made here. There are regulations I understand in other provinces and we should do our best to pick the best out of the regulations of any discription elsewhere where we can get the benefit from the many hours and days of thinking that has taken place of making regulations for a specific purpose. How again can we, again referring to the Superintendent's remarks, in answer to Councillor Dumas's question, the areas and places will be encouraged for the use of other people's residences, other people's houses when (3) suggests that we utilize school activity rooms in selected communities. If there are facilities available in existing schools, why should we not use those areas. This answer would, this indeed would answer the question of the cost for the use of school facilities, classroom facilities. There are many communities of course where there may not be facilities in schools and residences that are now being used are already subject to very close scrutiny by the Fire Marshal's Department who have refused to let anybody have a kindergarten with children in a house that hasn't, for instance, a back entrance out of their recreational area in the basement which is being used for kindergarten purposes. If we are going to say we are going to regulate them and yet have nothing to do with them, again to me this just destroys the concept. In other words you say "here is a grant for kindergarten but because you can't fulfill the plan we won't let you have it, and it does not matter to us in any case whether you do or don't have it". This is just gibbarish as far as I am concerned when the thinking is such that we can have and we can have not. Now I am coming back to following a line that Councillor Shaw has stated earlier outside this Committee that we should have a firm policy, and obviously now it comes to my mind that a policy must be declared as to what is going to happen to kindergartens because the Department of Education has no firm policy if the remarks of Dr. Shields is to be accepted as such. The suggestion that school buildings might be made available for special kindergarten programs; this is fine and dandy but there is no reason if they can be made available in the summer why they can't be made available in the winter either, if the place is available. Generally I feel that the need for a kindergarten system is so great that we must do our best and overcome and encourage kindergartens; not place obstacles in the way of operating them. There are many isolated areas that perhaps other members of this Committee who probably know full well that there may be some difficulties in finding suitable private residences or community halls for this particular purpose because the licencing of these premises by the Department might be withheld on really insufficient ground; just simply because there is an attempt to put a lockage on it. There are private kindergartens functioning in the Whitehorse area and in some cases, one particular case at least, functioning very, very efficiently with the limited facilities it has available and a limited amount of funds it has available. I would wonder, Mr. Chairman, how it would be possible to strictly enforce all types of regulations relative to a premises to be used for kindergarten classes and in the strictest words, how the Department of Education is going to certificate people who are

VOTE 03

KINDER-
GARTENS

Mr. Chamberlist continues...

who have been operating kindergartens for a long time successfully and then remove from them the right to operate the kindergartens without the Department of Education saying we will in fact support you in operating these kindergartens. On page 3 of the Sessional Paper at the bottom there are three methods of putting the kindergarten program into effect. Now it is understood that the private kindergartens could be permitted to function but that they should receive help; but if they are going to be controlled by licencing regulations, instructor certification, it would appear that the Department of Education would then have control of the kindergarten program, yet because of the remarks already made regarding the policy, it would appear to me now that the suggestion would be useless because the Department of Education are not thinking now on the particular lines of the Sessional Paper which has been delivered to Council Members as a guideline to the kindergarten program. The instructor certification I doubt whether this could come about immediately and I would like to see the program coming into being as early as possible. Before going any further I would like to make it clear that where it is suggested that the kindergarten instructor be a certificated teacher so that the kindergarten instructor also be used in teaching Grade 9 distorts the kindergarten program itself because you are rarely going to find a Kindergarten instructor who has the certificate sufficient to teach Grade 9. Kindergarten instructor may be well qualified to teach children in pre-grade school but not necessarily qualified to teach Grade 9 students. It would then appear that you would limit the instructors possible for this program simply by saying that they would have to be able to teach Grade 9. I don't approve of that. The details of the various areas where there is a proposed enrolment for future times of various children from the pre-grade areas from pre-grade teaching into Grade school shows that the need isn't just only to the greater Whitehorse area but the need is equally important to all areas of the Territory and because they are important to all areas of the Territory consideration should be given to the use of the school facilities wherever possible for the simple reason that the operation and maintenance costs are in the school budget already. I say this because I have a fear that if the regulations become too stringent you would not find a premise in which, premises rather, in which you can actually hold a kindergarten class because by the time you have half a dozen different inspectors going along from different angles - no person would wish to operate their houses for this purpose for the simple reason that different controlling departments would want repairs and renovations, etc. made to such an extent that it would frighten them from participating. I think Mr. Chairman the need to put kindergarten into effect is important and the need to make regulations and lay down a policy which would make it easy to put this into effect is more important than to start binding, to almost, with double knots the whole procedure that must be adopted before kindergarten can be effected and I would ask Mr. Chairman, at this time, if Dr. Shields would express an opinion as to what school existing school facilities may be used in the various areas for the holding of kindergarten classes.

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, in the submission several put off areas. In some of the areas we have; one area in particular we have a Home Economics room used very little - very fine large room. We have activity rooms that are available

VOTE 03
KINDER-
GARTENS

Dr. Shields continues....
in most of the areas. In a few schools we have library rooms that might be programed for part of the day. In one or two schools there is an extra classroom built for expandability that might be used for a year or two; now these are in isolated areas. In Old Crow, if I might take that as an example, Mr. Chairman, we have an activity room and this is about the only placecould be held.

Chairman: Mr. Shaw, would you take the Chair?

Mr. Shaw: Yes Sir.

Mr. Taylor: Mr. Chairman, I haven't spoken in this debate. I feel at this time I would like to comment on what has been proposed. I don't think that any one of us doubts the value of pre-school education and I don't think that any one of us at this table can consider himself an expert on how you run a kindergarten or how you don't run it. This is something that we must look to administration to advise us on. What we can provide and what I hope we can provide is good common sense. The matter of kindergartens has been long before this Council and many words have been spoken in respect of this subject. For my own part, when considering this matter over the past several years, I have always supported kindergartens except as pointed out, we can't have kindergartens if we can't afford to pay for them. For that reason we don't have kindergartens as such. In essence we have reached an empassé to my mind. We had not the money and though we desired the facility we could not afford it so therefore we could not have it. Now, as a result of discussions and as a result of much research the Director of Education and the administration have come up with a program policy priced to suit our pocket, so to speak. It is a new venture so one might consider it an experiment in pre-school education in the Territory. Certainly the first step in the right direction, I would think. As I stated, it is priced to a level we can afford to pay. The policy as outlined by Dr. Shields says - shows that we could have parental involvement, we could have community involvement; certainly the Indian Affairs have stated quite clearly that they will pay not only for kindergartens in their own native villages but also any native children who attend anywhere else in the Yukon Territory they would pay for their - whatever is to be paid on behalf of them. We have asked - and where we find a problem we have said we will provide the teachers, the proper training, whatever is involved, certification required for the teacher and the supervision will be looked after by the Department of Education; the curriculum will be standardized by the Department of Education so that all kindergartens will function on the same curriculum. This is good. Materials and supplies will be provided for all kindergartens but where we run into trouble; we say well are we going to then lay on a transportation system, at a cost to the Territorial taxpayers shall we say at this time? And are we going to provide the accommodation. Of course the administration in this experimental program, you may call it, has stated no, as I see it they seem to indicate they would sooner do a little crawling before they stand up and walk. I think that is fair enough. It is certainly fair with me, in the light of the amount of money we have to spend in this Territory for this purpose. And if one really sits down and applies a little thinking you will find that in most communities throughout the Territory where Indian Affairs was not taking on the full responsibility themselves, that we have community halls and they are heated twenty-four hours a day. Many of them are heated 24 hours a day 365 days a year. These halls, in order

Mr. Taylor continues....
to have maximum utilization could well accommodate kindergarten classes. In some areas churches have halls; these can be utilized. Now there is absolutely no reason, in practical thinking, why any one in a community, anyone in the community or anyone in the Territory would refuse to say well, we would like to open the doors of our community hall and make that a contribution towards the development of a kindergarten in any given community. I don't think that in the involvement of the churches, I think there are many here in Whitehorse and I think in Watson Lake there are churches who have kindergartens and I think that any facility they might control would be open gratis for the function of the kindergarten and as has been pointed out, I am sure that where it is feasible to do so the school facility in any given community could be made available where practical, for the use of kindergartens. So I find, I can really find no argument against the policy as outlined by the Department of Education and I support it. Now Councillor Shaw earlier, prior to noon recess, did raise a valid point when he said; well we have a valid proposal for consideration of Council contained in Sessional Paper 34 and there was a little vagueness to it which seems to be clearing itself up at this time. He stated we should have a policy as to what we are going to do. Well the policy as put forward by the Department of Education, I think I have it correct; is a good one, it is a valid one and a sound one. And I say let it go for a year and at the end of a year we can make a reassessment as to how this worked out; how much money did it cost us. Did we have to go to Supplementary Estimates for more money than we had anticipated. In other words, let us get the thing off the ground and give it a try; at least we can provide a kindergarten facility; a pre-school education facility. This is my feeling on the matter and I say accept it. And I think the Votes and Proceedings of this debate will certainly set out the policies that the administration put forward and if we accept those I think we have done a service to the Territory and furthered the school education throughout the Territory. Those are my comments, Mr. Chairman.

Mr. Dumas: Mr. Chairman, Councillor Chamberlist suggested that what Dr. Shields said here in reply to my question was inconsistent with what he.....in the paper regarding housing of kindergartens and of course this is not so. Under Section 2 it says use church halls, private residences, community halls, as long as these facilities meet the standards for licensing. And this is all important. In Section 3, leave the responsibility of meeting the Department of Education's licensing facilities up to the local community kindergarten organization. And this is the proposal, to use local community halls wherever possible and naturally where you can use a school a school will be used; the activity rooms will be used. These areas were, in selected communities, communities, in other words, that have them. And we have no problem whatsoever with housing kindergartens, but there are very few, I suggest, communities that in fact are not making full use of their present school facilities, therefore necessitating moving kindergartens to community halls and so forth. Councillor Chamberlist suggests that because a kindergarten has been operating in what he calls a successful manner over the last X number of years, he questions whether it would be advisable that the Department of Education should be permitted to license these people. Well I don't know what standards are used to determine whether a kindergarten in the past has or has not been successful. Certainly I don't think any private citizen or a parent for that matter is capable of

VOTE 03
KINDER-
GARTENS

Councillor Dumas continues...

judging and I think that this properly should be the function of the Department of Education under the Superintendent. Also, he suggested that it should be a program that is part of the Department of Education program and that kindergarten should be set up but that attendance should not be mandatory. If it is going to be part of the Department's program for the whole Territory I suggest that attendance must be mandatory but here again I go back to this Sessional Paper which says it is not mandatory on either count; because you say it is part of the education program therefore we must have a kindergarten at Carrot Creek and nobody shows up for that kindergarten; what's the use of having one; the whole thing is mandatory or else it is by community voluntary and I suggest this is what the Department of Education is saying here 'a voluntary program worked in co-operation with the community and the Department of Education for licensing-for that community to take on some responsibility of that kindergarten. If that community decides it doesn't want kindergarten it doesn't have to have one.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, every now and again I get surprised when I see Members of Committee putting on a different coat. We will have to start calling some of them Joseph. Last Fall I recall, when I spoke at some length on kindergartens, the subject that has been very near and dear to my heart and I spoke for a long time on it. I found opposition on all sides dealing with the method in which kindergarten should be operated and after all this time we get in a Sessional Paper what is purported to be a policy which up until noon I was prepared to accept but then I heard expressions made by Dr. Shields and to my mind they were inconsistent with the policy that is laid down there. Now, the suggestion that has been made that I should read the paper before I came, I could advise Mr. Chairman, that Councillor Dumas, if he did as much homework on some of the work as I do he would not be sitting down so often. Now, it is quite clear to me that there is no set policy if the policy as outlined by the Superintendent of Schools is to come into force. Now I want to know, what are we going to adopt? Are we going to adopt this Sessional Paper as a policy or are we going to adopt the words of the Superintendent of Schools. Now I don't know if he intended to give that impression but he certainly gave the impression to me that what he had said was different and speaking to the remarks that had been made by Councillor Dumas, I will point out this that I am not opposed to the licensing of individuals for purposes of operating a kindergartens; I am opposed to the licensing of premises especially where they are residential houses where somebody has a basement which has been used as a kindergarten residence where there is no other facility available and that they would come along and say you can't use it now after accepting that it had been in use for a considerable number of time and that the area is safe. I am opposed at any time to a purpose being used to store what should be taking place and this is why I question Dr. Shields' remark because I fear that if for some reason the Department of Education do not wish to use a particular house or a particular person they say well your house is not suitable. So the person will say have you got other facilities and they say no, that is up to you to find it. Now this appears to me to be the policy that was..... that you take it or leave it; if you want it fine and good, if you don't want it.....that is fine and good. There might be circumstances where the people just cannot find the facilities. There again as usual I am thinking of the people,

Mr. Chamberlist continues....

I'm not thinking so much of government because we are the people that matter. This is the thing we must not lose sight of and finally, my remark would be this and I would ask at this time Mr. Chairman that Dr. Shields reiterate the remarks that he made or say that this Sessional Paper is indeed the policy that is to be followed by the Department of Education. If this is so then I have nothing further to argue on; if he opposes this paper then I will continue to argue because I agree with the paper but I do not agree with Dr. Shields if he goes against this document and that is quite clear. Can Dr. Shields answer my question?

Mr. Chairman: Could you please specificate, Mr. Chamberlist, you are referring to a whole paper

Mr. Chamberlist: I want

Mr. Chairman: Just a minute

Mr. Chamberlist: I want Dr. Shields

Mr. Chairman: Order, would you please specify the question you want answered.

Mr. Chamberlist: Mr. Chairman, it is a general question that I am after. This Sessional Paper No. 34 has been presented by the administration under the signature of the Commissioner. Now I want to know whether this is the proposed policy that the Department of Education will follow in placing into effect the proposed kindergarten program because this is how it is headed. If this is right then I am satisfied. I want this on the record.

Dr. Shields: Mr. Chairman, yes.

Mr. Chairman: Mr. Taylor: I was only going to rise Mr. Chairman, to point out that it is getting a little picayune talking about whether we are going to have kindergartens in basements or upstairs or downstairs or in my lady's chamber. I think this is a matter that one must have confidence in the administration to make sure that the premises were adequate and suitable for this purpose but as I stated before I am quite content to go along with this policy and will support it.

Mr. Chamberlist: Mr. Chairman, I will support the policy now that the Superintendent has made it clear that Sessional Paper No. 34 will be the policy.

Mr. Taylor: I will resume the Chair Councillor Shaw.

Mr. Shaw: This has, what Dr. Shields has stated is what I hoped is the policy and to me it is not contrary to what is in the paper we had. In the first instance Mr. Chairman there is no school, private or otherwise in any country that I lived in, both in England and Canada, that does not that the government does not license in some form or other. They must be under supervision of some sort. It needs that for the curriculum which they are following. It also needs this licensing for matters of safety. If there are not proper exists and so forth and the place is allowed, with government participation, to have a school and a fire starts and the kids get burnt up there would be a scream that you would hear from here to Timbucktoo and back again and the whole thing would be on the administration so there must be this supervision. As far as I am concerned I do not feel that Dr. Shields was inconsistent with the paper concerned and the questions that I was concerned with Mr. Chairman are purely

VOTE 03
KINDER-
GARTENS

Mr. Shaw continues....
economic and purely a matter of our ability to pay and how much of a burden we can put on the taxpayer. Our Canadian government has been handing out willy-nilly and now they are in a heck of a situation as far as finances are concerned and they don't know which way to go and not only Canada but the United States and other nations because they have been spending too much and there just ain't no Santa Claus and as far as I am concerned I want to see this Territory on as self a liquidating basis as possible. We are bound to require assistance....just because somebody wants to have this and wants to have that, it would be nice to give it to them but we also must consider who in the Sam Hill is going to pay for all these things so therefore we have made a type of compromise for these people that want kindergartens and I can sympathize with their request and I am willing to go along with it but I say let us go easy on it and how about you playing your part. And this is just exactly what it appears to be doing. I have **this clarified** now Mr. Chairman, that this program, the communities will provide their community halls and this and that and so forth; if there is a room available in a school which is not being used then they will use that and there will be participation. So, I rise to say that under these terms and conditions, that there is this participation and that we will provide or assist with the teaching staff and they are qualified for the purpose and that there will be no transportation involved by the Territory, I will go for this particular program under those conditions.

Mr. Chairman: We have an item of \$8,400.00 - anything further on this?

Mr. Chamberlist: Mr. Chairman, when I say I go for the policy I still wonder if Dr. Shields would comment on the kindergarten instructor - to be a certified teacher - so that the teacher can teach up to grade nine. Supposing there are kindergarten instructors who are not capable of teaching regular grades but they have passed a kindergarten instructor's examination. Would you refuse to have them employed, certificated?

Dr. Shields; Mr. Chairman, if I could just read page 3, item 5 under C 'Kindergarten instructor to be a certificated teacher, so that half of the teacher's day could be devoted to kindergarten instruction, and the other half to be used to broaden the school program'might include Grade 9. The teacher does not have to be involved in grade nine instruction but often this teacher, with the principal of the school, can work out a program for this teacher may go into school and take a lower grade and can exchange a room for half a day; they might teach some of the fine arts, music, art, take some of the P.E. to relieve the situation so that one of the teachers may augment the subject matter a little out and broaden the school program, but not necessarily this teacher.

Mr. Chamberlist: Mr. Chairman, I didn't, that wasn't the question I asked Dr. Shields. The question that I asked was this: that if a kindergarten instructor is certified as a Kindergarten Instructor, would you be opposed to employing this person just simply because he is unable to teach other grades, notwithstanding that he is a kindergarten instructor?

Dr. Shields: Mr. Chairman, it has not been the policy of the Department of Education to utilize in the schools what they call classification zero; these are people without proper credentials. We do have the odd person instructing in cases of emergency but we would much prefer to have all our school

Mr. Chamberlist continues....

I'm not thinking so much of government because we are the people that matter. This is the thing we must not lose sight of and finally, my remark would be this and I would ask at this time Mr. Chairman that Dr. Shields reiterate the remarks that he made or say that this Sessional Paper is indeed the policy that is to be followed by the Department of Education. If this is so then I have nothing further to argue on; if he opposes this paper then I will continue to argue because I agree with the paper but I do not agree with Dr. Shields if he goes against this document and that is quite clear. Can Dr. Shields answer my question?

Mr. Chairman: Could you please specificate, Mr. Chamberlist, you are referring to a whole paper

Mr. Chamberlist: I want

Mr. Chairman: Just a minute

Mr. Chamberlist: I want Dr. Shields

Mr. Chairman: Order, would you please specify the question you want answered.

Mr. Chamberlist: Mr. Chairman, it is a general question that I am after. This Sessional Paper No. 34 has been presented by the administration under the signature of the Commissioner. Now I want to know whether this is the proposed policy that the Department of Education will follow in placing into effect the proposed kindergarten program because this is how it is headed. If this is right then I am satisfied. I want this on the record.

Dr. Shields: Mr. Chairman, yes.

Mr. Chairman: Mr. Taylor: I was only going to rise Mr. Chairman, to point out that it is getting a little picayune talking about whether we are going to have kindergartens in basements or upstairs or downstairs or in my lady's chamber. I think this is a matter that one must have confidence in the administration to make sure that the premises were adequate and suitable for this purpose but as I stated before I am quite content to go along with this policy and will support it.

Mr. Chamberlist: Mr. Chairman, I will support the policy now that the Superintendent has made it clear that Sessional Paper No. 34 will be the policy.

Mr. Taylor: I will resume the Chair Councillor Shaw.

Mr. Shaw: This has, what Dr. Shields has stated is what I hoped is the policy and to me it is not contrary to what is in the paper we had. In the first instance Mr. Chairman there is no school, private or otherwise in any country that I lived in, both in England and Canada, that does not that the government does not license in some form or other. They must be under supervision of some sort. It needs that for the curriculum which they are following. It also needs this licensing for matters of safety. If there are not proper exists and so forth and the place is allowed, with government participation, to have a school and a fire starts and the kids get burnt up there would be a scream that you would hear from here to Timbucktoo and back again and the whole thing would be on the administration so there must be this supervision. As far as I am concerned I do not feel that Dr. Shields was inconsistent with the paper concerned and the questions that I was concerned with Mr. Chairman are purely

VOTE 03
KINDER-
GARTENS

Mr. Shaw continues....
economic and purely a matter of our ability to pay and how much of a burden we can put on the taxpayer. Our Canadian government has been handing out willy-nilly and now they are in a heck of a situation as far as finances are concerned and they don't know which way to go and not only Canada but the United States and other nations because they have been spending too much and there just ain't no Santa Claus and as far as I am concerned I want to see this Territory on as self a liquidating basis as possible. We are bound to require assistance....just because somebody wants to have this and wants to have that, it would be nice to give it to them but we also must consider who in the Sam Hill is going to pay for all these things so therefore we have made a type of compromise for these people that want kindergartens and I can sympathize with their request and I am willing to go along with it but I say let us go easy on it and how about you playing your part. And this is just exactly what it appears to be doing. I have **this clarified** now Mr. Chairman, that this program, the communities will provide their community halls and this and that and so forth; if there is a room available in a school which is not being used then they will use that and there will be participation. So, I rise to say that under these terms and conditions, that there is this participation and that we will provide or assist with the teaching staff and they are qualified for the purpose and that there will be no transportation involved by the Territory, I will go for this particular program under those conditions.

Mr. Chairman: We have an item of \$8,400.00 - anything further on this?

Mr. Chamberlist: Mr. Chairman, when I say I go for the policy I still wonder if Dr. Shields would comment on the kindergarten instructor - to be a certified teacher - so that the teacher can teach up to grade nine. Supposing there are kindergarten instructors who are not capable of teaching regular grades but they have passed a kindergarten instructor's examination. Would you refuse to have them employed, certificated?

Dr. Shields; Mr. Chairman, if I could just read page 3, item 5 under C 'Kindergarten instructor to be a certificated teacher, so that half of the teacher's day could be devoted to kindergarten instruction, and the other half to be used to broaden the school program'might include Grade 9. The teacher does not have to be involved in grade nine instruction but often this teacher, with the principal of the school, can work out a program for this teacher may go into school and take a lower grade and can exchange a room for half a day; they might teach some of the fine arts, music, art, take some of the P.E. to relieve the situation so that one of the teachers may augment the subject matter a little out and broaden the school program, but not necessarily this teacher.

Mr. Chamberlist: Mr. Chairman, I didn't, that wasn't the question I asked Dr. Shields. The question that I asked was this: that if a kindergarten instructor is certified as a Kindergarten Instructor, would you be opposed to employing this person just simply because he is unable to teach other grades, notwithstanding that he is a kindergarten instructor?

Dr. Shields: Mr. Chairman, it has not been the policy of the Department of Education to utilize in the schools what they call classification zero; these are people without proper credentials. We do have the odd person instructing in cases of emergency but we would much prefer to have all our school

Dr. Shields continues...
teachers have proper certification.

VOTE 03
KINDER-
GARTENS

Mr. Chamberlist: Mr. Chairman, I am speaking specifically, Mr. Chairman, if a kindergarten instructor; this is not a program for obtaining extra teachers for the grade schools. This is a program to certificate instructors for teaching kindergartens. Quite frankly, at this stage I am now closing my ears to the suggestion made that a kindergarten instructor must also be qualified to teach grade schools, Mr. Chairman. What I am trying to ascertain, and the question should be answered directly, or not, whether a person who has received and - a qualification let us say, and because of the Department it is suggested that there will be a Department who will set up a class for kindergarten instructors. In this paper there is a suggestion that people be trained as kindergarten instructors. Is there a suggestion on that or have I overlooked it? There should be a classroom for training kindergarten instructors. Now you set up this class to train them as kindergarten instructors. Once they have received their certificate as a kindergarten instructor, now you say it is not our policy to accept teachers who do not and cannot fulfill other functions. Well what is the purpose of training them as kindergarten instructors. Mr. Chairman, could you please instruct some of the Members here not to be rude and to listen to my argument? I'm surprised that there should be ill-mannered people here.

Mr. Chairman: Order, please.

Mr. Chamberlist: This is the point I am getting at. Will the Department be able to employ kindergarten instructors who have qualified specifically as kindergarten instructors and for no other qualification in any other grade, to teach kindergarten because if this is not so what would be the point in employing them. I think Dr. Shields realizes what I am getting at. This is the thing that concerns me.

Dr. Shields: Mr. Chairman, the answer is yes.

Mr. Chamberlist: This is contrary then to the first...

Mr. Dumas: Mr. Chairman, I have never seen anything twisted so badly - the witnesses' words and this paper twisted around. The impression left, if somebody didn't know any better, was you had to be able to teach other courses if you wanted to teach. This is not even suggested in the Paper. Under section C, which is a special section, community kindergartens in special areas, in special cases, in some cases, this may be the requirement and I suggest here, now that if you had a certified kindergarten teacher who could teach another grade and you had a certified kindergarten teacher who could not teach another grade, of the two you are going to take the one who can help out in another grade but certainly you are not going to cut off kindergarten instruction just because they can't teach another program. Is that correct Dr. Shields?

Dr. Shields: Yes.

Mr. Chamberlist: Well, Mr. Chairman, when I asked the question before, the answer was - the Votes and Proceedings will show, I am sure, the answer was by Dr. Shields that no, we don't usually employ people that don't teach other grades. Now this was Dr. Shields' answer and if there was an error in answering well I accept that but I can only follow up on the basis of the answer I got, and that was the answer I got so if everybody is satisfied that there is some

VOTE 03
KINDER-
GARTENS

Mr. Chamberlist continues...
clarification, I'm pleased it is all recorded in case
of future reference.

Mr. Chairman: Gentlemen, I wonder if I can have your
concurrence or otherwise on 2398, Kindergartens Capital,
in the amount of \$8,400.00.

Mr. McKinnon: Mr. Chairman, I'll be very brief. I haven't
spoken yet in this debate. The thing that has always bothered
me about kindergartens is one-that we are lacking in policy
statement and two was we didn't know how much it was going
to cost. I agree with the policy as outlined in the
Sessional Paper presented by Dr. Shields and I think that
the price is right and I go along with the establishment.

Mr. Chairman: Are we agreed then.

All: Agreed.

OPERATION
AND
MAINTEN-
ANCE

Mr. Chairman: Which then gives us Capital consideration of
\$1,931,152.00 and we will proceed to Operation and Mainte-
nance at this time.

Mr. Livesey: Mr. Chairman, before we leave this Vote,
I wonder now - I would like to discuss questions of Capital
expenditure with regard to this Vote. I want to know, Mr.
Chairman, what has been done about the housing and the
dormitories problem for possible high school students from
the outlying areas. I have numerous letters on file
complaining about the situation, especially along the
the North Alaska highway and also in other areas in my con-
stituency whereby the parents living in the area feel that
the Territorial Government in the Department of Education
should make some effort towards reasonable provision for
good housing for their children to come to this area where,
as we all know, there are no high school facilities; none
whatsoever. None in Carmacks, none in Pelly, none in Haines
Junction, Destruction Bay or Beaver Creek. Now where are
these children going to go? This is a serious situation
for people living in this area. They have two choices;
one, their child which is at the age where he or she may
want to obtain higher education. They can either quit
their or they can come to Whitehorse or they can send
their children away from home and break up the family. Now
this is a sad state of affairs, Mr. Chairman and I would like
to raise this question now and ask Dr. Shields if any consider-
ation has been given to providing what is now obviously
necessary.

Mr. Chairman: To whom are you addressing that question?

Mr. Livesey: Dr. Shields.

Dr. Shields: Mr. Chairman, we have three facilities avail-
able in Whitehorse; have a residence on Hanson Street
Residence by the Library here which holds fourteen students.
I believe at the present time there are twelve in it.
This is a hostel made available. The Department also pays
monies in lieu of cost of living for the student to live in
a home selected by their parents, as they may select it or
selected from a list the Department of Education may offer to
them. At the present time we have far more students living
in private homes than in hostels. The third accommodation
we have available is set up by the Department of Indian Affairs

Dr. Shields continues....

for their residents in the Yukon Hall. Last year they gave the Department permission to bring other than native students into the hall. We had some students living there. This was their selection.

OPERATION
AND
MAINTENANCE

Mr. Chairman: Anything further?

Mr. Livesey: I don't understand that this is an answer to the question, Mr. Chairman. It does not seem to me that the accommodation is here.

Mr. Chairman: I believe the question, I would respectfully submit that the question was: 'is there any accommodation and what is it?' and I am quite sure that Dr. Shields answered it.

Mr. Livesey: Mr. Chairman, I want to know what the Territorial Government, through the Department of Education, is doing towards providing adequate facilities and I don't feel that there are adequate facilities and neither do the parents. This is the situation. And on top of that, a good many parents are sending their children outside right now from these areas because they do not want them to come to Whitehorse here under the present regulations in the dormitories that we have. That is another contentious point and I believe this very point was brought to our attention, I believe, if I am not mistaken, by Mr. Commissioner. The very same thing and I think this is a serious matter, Mr. Chairman, and I would like it discussed here at this point because if we don't think about this question we are going to have more problems rising out of this very same situation outside of the area of Whitehorse than you could possibly imagine and I don't think that any one at this table in this Committee, this afternoon, is going to say that Whitehorse is not in a tight condition at the present moment as far as accommodation is concerned. It is getting tighter all the time. Surely the Department of Education is not going to say that we have - put up children in various homes throughout the city and let it go at that. Surely there is something more tangible that we can latch onto as far as dormitory accommodation is concerned and perhaps I could direct the question to Mr. Commissioner. Perhaps he could help me on this point here.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, this subject of dormitory accommodation and the making available of school facilities for grades higher than we are able to provide on any kind of a practical and economic basis beyond the borders of the City of Whitehorse is a problem that will be with the Yukon forever until such time as we have every centre in the Territory big enough to justify a full educational program and there is no one any more aware of this than I am and I would like to assure Mr. Speaker, that in the first instance this problem has not only prevailed in the schools that he has mentioned but it prevails in many other schools throughout the Territory as well. It is a matter of very great concern to the parents, to the children and to the members of my administration who come directly face to face with the problems that are involved. I don't know which is the greater or the lesser problem; finding yourself in the position of a parent wondering what to do concerning further education for your child than that which is available in the community or the problem of the Department of Education and Administration wondering how in the name of

OPERATION

AND Mr. Commissioner continues....

MAINTENANCE goodness you are going to look after these children once they come to Whitehorse if this is the final decision that is made. Now, something that I think Council should bear in mind is the fact that there is more to the hostel operation than building a building and it was on this point alone that the last proposal that was brought forward to Council was turned down and quite frankly I think the Council did the right thing in turning down this proposal. It consisted of a group of Tahitian fashion huts and the cost of maintaining and operating these things was going to be \$2,000 per student per year. Now, even at this there was no assurance that we could properly staff these hostels. In other words you don't hire people for a 37½ hour week, work week under terms and conditions of the Territorial Ordinances to operate such things as living accommodation for students. You have to have dedicated people who have decided to either devote their life to this kind of work or at least a portion of their life time which is involved in the current school term. This is not a nine in the morning until five at night job. And it is, literally speaking, impossible to find these dedicated type people who are prepared to effectively operate this type of a, call it, for want of a better word, an institution. It should not be referred to as an institution. And the policy that was adopted by Council and which has been propogated by Administration in this part, if I may have the temerity to refer to this paper on kindergartens, is part of it; namely, that in the first instance that education would be provided in the smaller communities to as high a grade as was practical and possible and in the second instance that where a youngster was going to require to leave his home in order to secure an education, that facilities of a satisfactory would endeavour to be found and partially paid for or a subsidy paid for by the Department of Education in the town closest to his home in which satisfactory grade levels were available. In other words, if I remember correctly Councils point was that in the first instance they did not want to see everything concentrated in Whitehorse. They did not want to see boys and girls being moved 300 miles away from their home when maybe being moved 50 miles was going to satisfy the situation. And along these lines there has been a concentrated effort on the part of the Department of Education to make and canvas and endeavour to find homes where boys and girls can find satisfactory living conditions and I am quite confident that it is a much more acceptable situation to the youngsters, to the parents and I am sure the end result is a far better situation than building any more great, huge institutions here in Whitehorse, which are never going to serve the needs that they are basically supposed to do, namely be a substitute for the child's own home. Now, I don't think that we could be clearer on this Mr. Chairman, We are endeavouring to carry out this policy in every aspect that we can and without confusing the situation further after the elaboration that was given to us by Councillor Chamberlist a few moments ago, this is one of the facets of getting kindergarten operating in the smaller communities that we are hopeful of being able to release some of the teachers who have some of the qualifications of some of the regular duties that will permit us to have higher grades in schools such as you were referring to a few moments ago. I think Carmacks is one place in particular and Elsa was another place in particular where we felt that this program would be applicable, but I want to assure Council that the requirement of hostels and, or not the requirement of hostels but the requirement of something equivalent to away from home living accommodation is well known to us; we are facing it and doing what we consider to be carrying out

Mr. Commissioner continues....
the policy as laid down and agreed to by Council and
Administration.

OPERATION
AND
MAINTEN-
ANCE

Mr. Chairman: Well at this time I will declare a short
recess for a change of stenographers. We can carry this
on after recess.

Mr. Chairman: I will call Committee back to order at this time and I am wondering if you have anything further on capital?

Mr. Livesey: Yes, under education I have Mr. Chairman. I wondered what the Department of Education is going to propose for higher education on the Alaska Highway especially as in the Carmacks and Pelly River areas in order to relieve the problem of bringing the high school students into Whitehorse. EDUCATION VOTE #20

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, in this budget we do not have any proposals other than to development the programmes, I believe in all three schools to grade 9.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I wonder if the Honourable Member from Carmacks-Kluane would say how many students from his constituency require to come in for accommodation in the F.H. Collins?

Mr. Livesey: I don't have the figures on hand but I'm quite sure Dr. Shields would possibly have because they have a full record of all schools and quite obviously he should have this information.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I was going to say before recess that I'm unalterably opposed to taking children away from their home and putting them in hostels outside of the areas in which they live. Of course we have a peculiar problem here in the Yukon but I think that the Administration, the Department of Education should undertake a plan forthwith to put high schools in centrally located areas that would cover the Northwest Highway System such as mentioned by the Honourable Member from Carmack-Kluane. I think the school in Mayo should go to grade 12 to keep these children as near home as possible. I would like to know what Dr. Shields' views are on this.

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, we are dealing with a problem of centralization and if the people, the Advisory Committee people on the Northwest Highway could come to some agreement and present recommendations to the Department of Education as to where they might like to centralize and would be satisfied to centralize, I believe it should be evaluated and give it as much preference as 1, according to population there. If we can offer services there, they should be offered. I think that first of all the crux is going to be in getting the people on the Northwest Highway to agree as to where it should be centralized.

Mr. Chamberlist: Mr. Chairman, I would like to get back to my original question. When asking the Honourable Member from Carmacks-Kluane how many of these students he was referring to, after all he has raised the question, that he should be able to back it up so that we can know how serious the problem is in his particular constituency. I wonder if he can say how many students will require dormitory accommodations.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: I think if the Honourable Member has been listening to my statement, I think he would realize that the Department of Education should have the factual figure on this question because

EDUCATION
VOTE #20

Mr. Livesey continued:

these people as the Honourable Member knows look after all the school children in the whole of the Yukon Territory and I would think that they have just as much information on the North Alaska Highway and Carmacks and other areas, in Pelly River area and others and I would think that this question would be one that they could answer more fully rather than I could myself. I am in receipt of numerous letters from irate parents in some areas who want to know just what is going to happen and as I pointed out to them, I am not become sufficiently powerful enough to do anything on my own and I must actually come to the Government for this and this is precisely what I am doing and I bring this to the attention of the Committee because this gentleman seems to be in a quandry about this about the matter and he doesn't seem to realize it isn't a dictatorship yet, it is still a democracy. Thank you Mr. Chairman.

Mr. Chamberlist: Mr. Chairman, I would like to follow up the question that was raised by the Honourable Member from Carmacks-Kluane. Now, I want to help him in making a suggestion and recommendation to the Administration based on the requirements of his particular area. Obviously he has come to this Table unprepared to give the information required, that is, how many students who will be attending the high school here will require accommodations and until such time as he brings these facts forward, or indeed, if he hasn't got them, he obtains them through the channels of other Members of Council, they have the habit of going to the Administration, so that I doubt if we can even consider his request.

Mr. Livesey: Well, Mr. Chairman, I certainly thank the Honourable Member. I think he would make an exemplary mentor of regeneration but I don't feel(laughter).

Mr. Chairman: Mr. Commissioner do you have something?

Mr. Commissioner: Mr. Chairman, with due respect and not in any shape or form inferring that I know the answer to the question that has been asked by Councillor Chamberlist, I would say that most of the boys and girls who are living in areas beyond the ability or beyond the range of our school system and the numbers that would benefit by centralizing in other parts of the Territory than Whitehorse, certain higher educational facilities this is an absolutely unattainable figure because at the present time when families know that is beyond a certain point and is unavailable in their community they in many instances remove themselves in their working or for an employer with the ability to transfer them. In many instances they will not accept employment in the areas where they know that schooling at a level is not required. So I would say this, that it doesn't matter how many students that we are talking about, it doesn't matter whether it is one student or one thousand students, I think that we still have to cut the cloth with regard to the school facilities very, very much on the basis of the money that we have available and I am quite confident that no Councillor would suggest that we start building high school complexes all over the Territory just on the assumption that people will use them. I think that we have to use the facilities that we have now and try to provide as high a grade level as is possible in every one of these facilities and get the maximum use of what we have got now and when that becomes over crowded then we will tackle the problem of building more but I do think myself that the real question here is the acceptance and continued acceptance by Council of the policy that we presently have concerning upgrading schools wherever we can and the use of private homes wherever possible for dormitory type facilities. I think this is really the knub of the thing.

Mr. Livesey: Thank you Mr. Chairman.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: I wondered Mr. Chairman, if the new proposed school at EDUCATION Clinton Creek whether it will be the intention of the administ- VOTE #20 ration to go up to as high as grade 9?

Dr. Shields: Mr. Chairman, the agreement was signed with Cassiar and was that grades 1 to 9 would be taught in the area.

Mr. Shaw: Thank you Mr. Chairman.

Mr. Chairman: Is there anything further on capital? We will then proceed to operation and maintenance. The first item of consideration is Establishment No. 300, Administration, Education in the amount EST. 300 of \$156,637.00. You will find the breakdown in the pages appended hereto. This is your O and M Section, page 5. Have you anything on Administration? That was for 300.

All: Clear.

Mr. Chairman: The next item is 301, Schools, administration, EST. 301 salaries, and supplies, \$40,499.00.

All: Clear.

Mr. Chairman: The next item is Schools, teachers salaries, curriculum supplies in the amount of \$1,945,071.00. I wonder if I might ask from the Chair, Mr. MacKenzie, if the recent salary increase has been computed in this figure?

Mr. MacKenzie: No Mr. Chairman, it has not been done. It will appear later on in the estimate.

Mr. Chairman: Have you anything on 302? EST. 302

Mr. Livesey: Yes, Mr. Chairman, is the amount of the increase directly due to the recent negotiation with the teachers?

Mr. Commissioner: No, I can answer in the negative on that Mr. Chairman.

Mr. Chairman: Clear? The next item is 303, schools, custodial EST. 303 salaries and supplies in the amount of \$291,595.00. Are you clear?

All: Clear.

Mr. Chairman: The next item is Establishment 304, schools, physical EST. 304 education, supplies, \$9,975.00. Councillor Dumas.

Mr. Dumas: I have just one question. What grade is this starting at Dr. Shields?

Dr. Shields: In the elementary school system, Mr. Chairman, in town, in grade one the teacher takes them into the classroom for their recreation time. Usually, if we have a specialist teacher in the area, we wait at least until they are in grade six. It depends on the school. A definite programme starts in grade eight but it depends on the school organization, sometimes the phys. ed. teacher is the principal when it comes time to teach phys. ed., that's all.

Mr. Chairman: The next item is 305, schools, school library EST. 305 supplies in the amount of \$18,200.00.

All: Clear.

Mr. Chairman: The next item is 306, school services, \$497,374.00. EST. 306 Councillor Chamberlist would you take the Chair please?

Mr. Chamberlist: Yes, sure.

SCHOOLS Mr. Taylor: Mr. Chairman, under 306, school services, we have a
EST. 306 Primary No. 72, transportation of school children by bus service
contracted by the department and during the past few days for some
strange reason I received some complaints about the operation of
the school busses in the Whitehorse area. Apparently there is a
policy of segregation between the sexes in the school busses which
could be having a detrimental effect to the programme of transpor-
tion. Apparently the parents of these children don't feel this is
a laughing matter. The boys are required to sit on one side of the
bus and the girls are required to sit on the other side of the bus
and if there is not sufficient room to accommodate all of one side
or the other side, they must stand up in the aisles rather than take
a seat where possibly girls or boys may be. I found this very diffi-
cult to believe but after having two or three people commenting on
this I took this upon myself this morning to take a look at the
school busses as they proceeded throughout the community and indeed
this is the way the situation is and I find it hard to believe but
there it is and I would like an explanation as to why this is done
and I would also like to know if the Department of Education have
considered the implications of bus accidents, a vehicle driving into
a bus with a bunch of children standing in the aisles because the
boys can't sit with the girls and the girls can't sit with the boys.
This sounds to me very foolish and I personally would like to see
it abolished. I wonder if Dr. Shields could enlighten me on this.

Dr. Shields: Mr. Chairman, Mr. Chance, the Field Inspector, who is
in charge of bussing recommended to the Department that in order to
get better control in the busses, we had numerous complaints, we
might try a little division, however, with the understanding that
students should not stand, if a seat was available, they would take
it and he instructed the school bus drivers to please advise the
students of this. They do separate one side from the other, at the
back though, they move from one side to the other and it seats
available.

Mr. Taylor: Well, Mr. Chairman, I personally and I am speaking on
behalf of those who brought this to my attention, no doubt other
Whitehorse Members or other Members may have had this same matter
brought to their attention, I feel this is a very wrong practice
and I don't see that it should be enforced. Some of these children
had to stand in the aisles because they weren't allowed to sit on
the opposite side and I can't see any reason for regimenting to
this degree. I would suggest, however, that on school busses that
the mixed situation should prevail but there should be a school
monitor, certainly one of the youngsters, or whoever is involved
should be able to look after the control of the bus and leaving
the driver to drive. Or maybe it's absolutely mayhem driving a
school bus, I don't know, but this regimentation, this segregation
is what is being taken as an offence.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I did a little looking into this today
and I understand that prior to the segregation, so called, the
discipline problem was just about unbearable and the complaints in
fact were really numerous because children were being roughed up
and to some extent this problem has improved quite a bit and a
few parents that I talked to about it feel much better about it.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I think I will come out point blank with
what I heard about it. Some of the students were just necking at
the back of the bus. Now, there is nothing with necking but a
school bus is not the place for that and this is one thing which
means keeping a little more discipline on the situation. I would
say that you would fill up the seats if they were vacant but anyone
travelling on the school bus having one of those things is quite an

Mr. Shaw continued:

undertaking. Councillor Taylor said mayhem, I don't think we need to go that far but a person driving a school bus, not only must be an excellent driver but he has to have a lot of other qualifications that he would need to have to have it work as smoothly as people expect it to.

SCHOOLS
VOTE #20
EST. 306

Mr. Chairman: Order please. Wait until the Member is seated.

Mr. Dumas: I want to make it quite clear that I'm not opposed to sex or love or so forth but I think that particularly in the younger grades, below grade four, this segregation is probably a good thing.

Mr. Chairman: Councillor Taylor.

Mr. Taylor: Well, Mr. Chairman, I have raised the question, I waited until this point when school busses were involved. I still feel that there should be no segregation on busses as is the practice it would appear at the present time, certainly other disciplinary methods could be arrived at whereby if someone has violated the routines involved in bussing the children then they could be refused the services of that bus for periods of time or something could be done other than regimentation and this division of the boys and girls on these school busses and I personally would like to see the practice stopped but that is strictly up to the Department of Education and other Members of Committee but I feel some other method of dealing with this problem should be found. I will resume the Chair.

Mr. Chamberlist: Mr. Chairman, I should comment on this because when the Honourable Member from Watson Lake broached the subject first he referred to problems with regards to transportation and he made clear that the bus company transporting the children from the schools are not responsible for what has happened and that they are acting on the instructions of the Department of Education by separating the boys and girls. Now, I don't like the word "segregation" it smells too much of Alabama. I feel that the problems that the bus drivers have with children really endangers the children's own lives because it's almost impossible for the bus driver to be able to have effective control of his vehicle at times with the children running up and down or across and creating a nuisance. I think perhaps suggestions to the Supt. of Education that there be a ten minute period at least once a week instructing as to how to conduct themselves while they are travelling in busses to and from the schools.

Mr. Shaw: Hear, hear.

Mr. Chairman: Just one question from the Chair, if I may be permitted to ask Dr. Shields. Is it still the intention of the Department of Education to carry out the present programme or will you be changing it?

Dr. Shields: Mr. Chairman, the regulations set forth in the bus must protect the smallest child on the bus and if the Department of Education find that changes are necessary, I hope we have recommendations from Mr. Chance to make them as quickly as possible.

Mr. Chairman: This says nothing.

Mr. McKinnon: Mr. Chairman, the subject matters that come up before the Committee table in the Council as a whole that I think have no business being discussed in this Committee. This is one of these that I really feel is just a waste of time, it is an internal matter of the administration and it's something that can be settled on a private matter rather than wasting the time of this Committee and is a picayune affair.

Mr. Chairman: Well, are we clear on 306?

All: Clear.

SCHOOLS Mr. Chairman: 307 is teacherages and is in the amount of \$72,464.00
VOTE #20 Are you clear? Councillor Shaw.
EST. 307

Mr. Shaw: Ah, oh forget it.

EST. 308 Mr. Chairman: 308, Selwyn Staff House in the amount of \$23,652.00.

Mr. Chamberlist: Selwyn Staff House, what is that? I think this would be an interesting time to ask the Administration when we propose to get rid of it because I heard that they were going to get rid of it some years ago.

Mr. Commissioner: In one of the weaker moments of the previous Commissioners this thing was foisted upon the tax payers territory and it will be a happy day as far as the Department of Education is concerned and my Administration when we arrive at a point where we no longer need it and can put it up for public tender. All of my sympathy goes with whoever buys it and Dr. Shields would agree with me on this.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: This particular house, I remember it well.

Mr. Shaw: I remember the Administration coming up to Council with tears in their eyes Mr. Chairman to buy this place for \$50,000.00. They just have to house these poor people because they had no place to stay and were sleeping under Jack Pine trees, I don't know if you have Jack Pine trees, and they were having an awful time and in fact the Government would come to a standstill if this wasn't purchased to accommodate these employees of the Government. Council as usual was most sympathetic and they agreed to approve the expenditure of \$50,000.00 however, they did put one stipulation on this. This building we are going to have a cook house and all facilities. This building would be on a self sustaining basis that the people who utilize the facilities in this building would pay their own way. Now, I don't know what the current situation is I would be very pleased to know but it was run at quite a loss and the Council continually tried to put pressure on to jack it up to what it cost but it seemed like the cost of operating this continually exceeded the increases that were made to the people. So that is how that came about. This was a very wonderful thing for the Territory we were informed. I believe the Commissioner was part and parcel of the very careful request. I wonder if Mr. MacKenzie could inform the Committee Mr. Chairman, if this price is in fact, or has it got to the point of where it is felt this should stay from an operational viewpoint.

Mr. MacKenzie: The answer Mr. Chairman, is no and it is very unlikely that it will be. The reason being that it is being occupied by teachers to a very large extent and they pay a fixed rate set down by a contract which is below the cost of the operation.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: I wonder why this house couldn't at least get down to the type of operation we have over on Steele Street where the teachers cook their own meals themselves. I understand there are two full time cooks over here

Mr. Commissioner: Mr. Chairman, there is only one solution for this place and that is either take a bull dozer and get rid of it or evacuate it and burn it down. There is absolutely no other alternative and believe you me it'll certainly never be from me that another five cents piece outside of what is absolutely necessary maintenance money of the public's funds every be spent on it. The thing has been renovated, it has been renovated once, to my knowledge it has

Mr. Commissioner continued:

been renovated three time and the end result each time is that the cost of operating the place is just skyrocketing. It doesn't serve the function that it was designed to do initially and I am quite confident when I say that to the very best of my knowledge we do not have a satisfied tenant in the building. Now perhaps Dr. Shields would correct me if I'm wrong but this is the one thing that I am continuously hearing rumbles and complaints coming from the people who are living there. It's just not a satisfactory state of affairs.

SCHOOLS
VOTE #20
EST. 308

Mr. Chamberlist: Then why don't we get rid of it, Mr. Chairman, what are we going to do with it?

Mr. Commissioner: Mr. Chairman, we are very hopeful that some alleviation of the housing situation that may possibly result from the availability from the Airforce housing will permit us to get to the point where we will no longer need the use of this building. It's a simple situation and it's a matter that we need something more satisfactory to take its place and in the meantime we have got to do the best we can.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: In future policy Mr. Chairman, I wonder if the Commissioner would inform Committee, would he feel that in future provision of accommodation that it is restricted to the house rather than getting into the catering business.

Mr. Commissioner: Yes, I would feel that you have a point here and possibly this is where the majority of the problem really arises but I would also advise Council that the nature of the building itself is such that it would have to be reduced to sleeping accommodation and the people who would be the tenants would have to have services available to them to secure their meals elsewhere because certainly the way the rooms are, would not loan themselves to being sleeping accommodation and cooking accommodation as well.

Mr. Shaw: I mean on future plans, Mr. Chairman.

Mr. Commissioner: Oh yes, I would heartily agree. In fact, anything that I could do to get the Territorial Government completely out of the housing business I would be most happy to loan my fullest support to this.

Mr. Chamberlist: In view of the Commissioner's remarks when will he be advising that the houses in Hillcrest will be up for public service?

Mr. Chairman: This is another matter entirely. Are we clear on 308?

All: Clear.

Mr. Chairman: The next item is 309, student accommodation, Territorial, at Tagish House in the amount of \$17,691.00.

Mr. Chamberlist: Where is the Tagish place?

Mr. Commissioner: It's the nurses ..

All: Clear.

Mr. Chairman: Next is 311, student accommodation, private, \$55,560.00. Clear? EST. 311

All: Clear.

SCHOOLS Mr. Chairman: The next item 312, citizen instruction to immigrants,
VOTE #20 \$1,260.00.
EST. 312

Mr. Chamberlist: Mr. Chairman, I wonder if Dr. Shields can say how often these classes are being held. There seems to be very little publicity about it these days and I have had some people from other countries who have asked about the facilities of the classes .

Dr. Shields: This is an estimate for these classes. We have not had a request for these classes. We have \$90.00 expended in 1964-65, that's the total expenditure. This is the cost if class is held.

Mr. Chamberlist: Since that time there have been no classes held.

Dr. Shields: There has not been a request for a class.

Mr. Chamberlist: Well, Mr. Chairman, if, Dr. Shields, if a request was brought forward through the Department for a class for immigrants to learn to speak English you would put that, I understand, into effect immediately?

Dr. Shields: Mr. Chairman, yes.

All: Clear.

EST. 313 Mr. Chairman: 313. Retarded childrens' classes, \$8,652.00. Clear?

Mr. Dumas: Question. I notice in the details there's grants and bursaries. Do I understand there are no class in and could I have an explanation of grants and bursaries?

Mr. Commissioner: I would confirm that this a queer reaction of a very active situation.

Mr. Dumas: Well, could I have an explanation of grants and bursaries?

Mr. Commissioner: Mr. Chairman: This is how this class is operated. We give a grant to the group, I believe they have an organizational name, do they not Dr. Shields? (Yes) I'm sorry I don't know, but they are registered under the Societies Act and we give them this grant. This is for the cost of the teacher, and the supplies and we provide them with room in one of our schools. Are they back up in Takhini, Dr. Shields? (Yes) I know that we had to move them last winter when we were moving the students around due to the Porter Creek School fire. This is where they get their funds from and they do a very, very fine job on behalf of the children in the Community who require this specialized type of education.

Mr. Shaw: Mr. Chairman, the former Member from Whitehorse West took a great deal of interest in this particular class.

Mr. Chairman: Are we clear on 313?

All: Clear.

EST. 314 Mr. Chairman: The next is 314, post secondary training, \$84,775.00.

Mr. Livesey: Question. Mr. Chairman, with regard to 314, Primary 63, submission for costs for correspondence courses in completing high school, and elementary courses by handicapped students. Just precisely is meant by that?

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, I can't quote the exact number but we have the odd student who is confined often and he takes his, sometimes temporarily for a few months, sometimes permanently and then we have the odd high school student that transfers into the Territory

Dr. Shields continued:

and in order to complete their courses they have to take one or two courses up by correspondence. They only do this now if the course is approved.

SCHOOLS
VOTE #20
EST. 314

Mr. Chairman: Clear? Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I would like to raise a question at this time, it has been spoken of before and I would ask Dr. Shields to express an opinion in view that some correspondence I know he has received with reference to when a student, or other person, from the Yukon goes outside to one of the provinces to further his education, how long after these grants become available to them. Is it when he has completed the A degree or when he has obtained the degree which he has declared he is going out to obtain to complete his education.

Dr. Shields: Mr. Chairman, I do not have the exact wording of the policy here but it states generally, the degree or certificate which they make a request to take to a limit of four years of education. This is being defined as being a person who just starting a post secondary education. For instance, it's a programme that subsidizes the student. If the student already had a degree, the Committee have not accepted the application.

Mr. Chamberlist: Well, Mr. Chairman, does the Supt. of Education suggest then that a student that has received all his education the first time, that he even went to school in the Yukon advises ahead of time especially when he is asked what he intends to do that he intends to qualify as a doctor or a lawyer he needs more than four years. Are you suggesting that grants to him stop because he has chosen a profession that takes more than four years to get his degree?

Dr. Shields: Mr. Chairman, there are three programmes available. One is a grant that is paid as long as the student is accepted in the institution for post secondary education and is successfully achieving his programme there. The other is a scholarship which is based upon a credentiaally satisfactory, that is satisfactory where he usually makes a C or better. The third one is the Canada Loans. These are our interest free loans. Now, a student from the Yukon can qualify for one of these three. To date the Committee has interpreted that as soon as that first degree is finished to a limit of four years or certificate, the grants and scholarships are no longer applicable. The student now has the third one, now, they could have used all three in the first four years but the student also has the third one that they may utilize.

Mr. Chamberlist: Mr. Chairman, can I follow this up a bit? Mr. Chairman, I have to agree with Mr. Chairman, I heard him make some remarks a few moments ago, that Dr. Shields should be a politician instead of at the head of a department because he didn't answer the question that I have put to him. The question that I asked is not what these three areas under which grants, etc., are given but the straight forward question as to whether the student who has declared before he has left the area to go and get his further education outside, when he is asked what his intentions are, he is asked this by the Supt. of Schools. My son was asked this by the Supt. of Schools. How far was he going in his education outside. He said, "I am going to obtain a law degree." He was advised then that it would be satisfactory because he would be receiving his grants until such time as he has received the degree that he has said he will be going for. Now, it appears that there has been some correspondence where the Dean of the Law Faculty of the University of British Columbia has written already to Dr. Shields, Mr. Chairman, rather, has written to me and it has been forwarded on to him, that the

SCHOOLS Mr. Chamberlist continued:
VOTE #20 University have declared that the degree of Bachelor of Arts is not
EST. 314 the degree that is required to fulfill the conditions of formal
education in completing the law faculty degree and that the law
faculty degree as well as the medical faculty degree are the degrees
that count as to grants in the Province of British Columbia in
exactly the same way it was interpreted for the people here. Now,
there has been some suggestion then and made by some students who
have left here that they are going to be cut off from those grants
that they sorely need to complete the education that they have set
themselves out to obtain so that they could come back to the Yukon
and give the Yukon the benefit of their educations. I would want
to know from Dr. Shields if this Committee which he has referred to
and I don't know who they are, I have never been at a meeting when
this Committee have set. I would think that perhaps their thinking
is now retrogressive and would Dr. Shields, in view of the remarks
made by the Dean of Law at the University of British Columbia, ask
the Committee to re-assess the situation in the light of the Dean's
remarks.

Mr. Chairman: Now just a minute, is this a personal interest
involving a son of someone here?

Mr. Chamberlist: Oh come now, I have sons and other people have sons
but perhaps you should grow up Mr. Chairman and I

Mr. Chairman: Order, order, please. I believe the question was would
somebody look after somebody's application?

Mr. Chamberlist: No, that was not at all Mr. Chairman, it's an
unwarranted remark entirely. You know, Mr. Chairman, I am referring
to all students that leave this area and there should be no perso-
nalities involved and I was just trying to give an example.

Mr. Chairman: This is fine I am just trying to get this clear as
to what we are talking about.

Mr. Chamberlist: I wonder, Mr. Chairman, if Dr. Shields could
answer that.

Dr. Shields: Mr. Chairman, the Students Awards Committee at the
beginning of a review of applications were fully aware of problems
relative to theology, law, medicine, geology, and education and
before they started assessing the applications they discussed what
policy they could utilize which would be most effective in meeting
the needs of the majority of the students in the Yukon with the
intent that the monies were allocated for them to, with intent that
they should use in allocating the monies and they set this policy
and they have reviewed the policy and the Committee are still con-
tinuing the same policy. I might suggest that they will review it
regularly.

Mr. Chamberlist: Committee Members, surely Mr. Chairman, will not
have reason to change their policy. Perhaps there is reason to
change the Committee so that we get some advance thinking on this
because it appears to me that there is an error in a number of
students who are already going on to, past their degree who are, one
particular young man is in considerable trouble, he's working about
ten hours a day from the time he leaves school at 4:00 o'clock in
the afternoon, he's working until 2:00 o'clock so he can get enough
money to earn his way and this shouldn't be. This is a penalty
that's being imposed on our educational department and I think there
should be some review of the situation. A review with the expressed
remarks made by myself to the Committee in relation to this.

Mr. Chairman: Is there anything further on this - 314? Councillor
Dumas.

Mr. Dumas: I understand from what Dr. Shields has said that the grants are made for the first four years in University, period, no matter, as long as you are successful each year and then you get a scholarship if you get a C average, you get a scholarship and this is on a four year basis. Now, it doesn't matter whether you got a degree in four years or whether you are going to be a professor or not. The other point I would like to make is that it's no trick at all for a student that's capable to make \$2,000.00 and it's a minimum, in the summer, especially here in the Yukon and certainly I think that if a student wants higher education we should help him as much as is advisable but I don't think we should pay a student all the way. Some students down there are professional students, they've been there for ten years, I mean, how far can you go and I think if the student wants an education he should help himself a little and like I say, it's no trick at all to make at least two thousand dollars in the summer. You take this and the one thousand you get from the Government all the way through University, no problem.

SCHOOLS
VOTE #20
EST. 314

Mr. Chairman: Councillor McKinnon.

Mr. McKinnon: Mr. Chairman, I can see the brown building on the corner from here, the Canadian Bank of Commerce that takes fifty dollars a month from me to repay the Canada Student Loan Plan. The reason being there was no such system of grants available to any student of the Yukon Territory at the time I took my post secondary training and the Honourable Member from Whitehorse West is entirely correct that there is not a student worth his salt that can't put two grand away in the bank in the Yukon Territory in the summer working for various enterprises and the Yukon people, the Yukon business men, and the Yukon Government are more than generous in looking after their own first and they do and I don't think there is a student in the Yukon Territory that comes up in the summer and is willing to work and wanting to work that he can't work and just to further the Honourable Member's remarks that if I go into the Department of Education and say well lookit here now I'm fresh out of high school and I want to pursue a Ph. D. in Phsycology for crying out loud and my education is probably going to last for twelve years. Does the Honourable Member really believe that the Yukon Territorial Government would be paying me nine hundred dollars a year for every year that I am pursuing this degree? After my under graduate degree I can do any number of things. I can take under graduate classes, I can conduct seminars, I can correct examinations, I can grade essays and I can take care of anything if I want to earn money at the campus itself. While I attended University I always had a part time job and I don't really believe that it hurts anybody at all. I would also like to inform the Honourable Member from Whitehorse East that while I was back at University of Manitoba the last two years there was a plebiscite held on the University Campus asking the students whether they would prefer an absolute free ride all the way through University, they thought they should somewhat support themselves and the vote was overwhelmingly in favour that the students should to some degree support themselves while attending University. I don't think there has been a student that I know of that's been hurt because he's had to shell out some of the money, through working, himself and I firmly believe that prior to this programme there was a definite lack in helping the student from the Yukon to attend University. I suffered because there was this lack of programme. As it now stands, this is one of the finest programmes with the exception of Newfoundland and the Northwest Territories in the Dominion of Canada. There is only a certain amount of money to go around, it's being spread equitably and it's being spread well and I think we should all here be proud of the system of helping students who are going on to post secondary education as it exists in the Yukon Territory at this time and it's just ludicrous for me, knowing how I went through University, to hear that a person should get a

SCHOOLS Mr. McKinnon continued:

VOTE #20 free ride for all seven, eight, twelve years that he feels he should
EST. 314 go into post secondary education.

Mr. Chamberlist: Mr. Chairman, the Honourable Member from Whitehorse North has gone from the sublime to the ridiculous when he suggests that my remarks were towards supporting those people who were carelessly perhaps intending to maintain a convalescent home in the University or to continue education for twelve years. My references are to those people who have been given a firm date of time as is the university curriculum, four years for obtaining his Arts degree and three years for obtaining his Law degree. That would be a maximum of seven years. Nor am I talking with reference to those people who can afford to work and are able to work and able to earn their way. I wasn't born with a silver spoon in my mouth either Mr. Chairman, and I would much prefer to see people work their own way around the world or work their own way through education and through life. I am talking about some of those people who haven't the facilities to help them, who are unable to get those jobs where they can earn two thousand dollars during the summer because I know of one particular instance where because of a person's name he was unable to get work employed by the Department of Public Works or by the Territorial Government but that his father had to give him a job so that he could work in that area. Some Members seem to forget that times there are some students who are under a handicap because of pressure placed upon them because of their names. So my argument is based on the fact that when students have completed their grade 12 here, they are advised improperly, and they were advised improperly by the former superintendent and I can only say that it would appear to me that the policy might have just changed recently but the students then were told they would be able to get those grants until they have completed the minimum time in University to which those degrees would become available to them. There are many instances where the funds are not required but there are one or two instances where they are sorely required. As I say, I know one in particular and it would appear to me improper that a penalty should be imposed upon any youngster that goes out for the benefit of going out to get his education completed and finding out that he is unable to complete it because of the misinterpretation of these funds. There is no suggestion whatever that it's not proper for them to try and attempt to earn as much money for themselves to see them through University and I know that the Members who have spoken from the other Whitehorse districts know that I am not referring to my own particular case, to my own son, because he is fortunate enough to have a father who can take care of his needs. Thank you Mr. Chairman.

Mr. Dumas: Mr. Chairman, I would like to ask Dr. Shields if I'm right in assuming that if in fact there were somebody who actually needed help, if there might not be funds available either through this or if the department might not some way be able to help this person.

Dr. Shields: Mr. Chairman, this Committee has the responsibility of Canada Loans, these are interest free loans. The interest is only 3½ % after they graduate. There is no interest while the student is still in school. They wait six months until after they graduate before they have to pay it. This is available.

Mr. Chamberlist: For how many years Dr. Shields, Mr. Chairman?

Dr. Shields: Mr. Chairman, the policy set up by this is given by the Federal Government but then they say that the Provincial or Territorial Committee are responsible for administering it and when they are asked a question they write a letter back and say this is your decision, make it a good one, and we also have precedents set by other Provinces, they exchange with us costs of universities. The young man says he wants to borrow a thousand dollars, he needs

Dr. Shields continued: twenty-three hundred dollars, the university has brochures sent to us which says that this course will cost an average student eighteen hundred dollars and we have all this information and then it depends too whether the person is married or single. We have advice on that. But these funds are very available, very readily obtained. SCHOOLS
VOTE #20
EST. 314

Mr. Chairman: Is there anything further on post secondary training?

All: Clear.

Mr. Chairman: The next item is 315, Yukon Federation of Home and School Association, \$530.00. Clear? EST. 315

All: Clear.

Mr. Chairman: 316, kindergartens again, \$75,748.00. Clear? Mr. Chamberlist.

Mr. Chamberlist: Mr. Chairman, I would like one explanation from the Commissioner. On February 5th a memo was sent out to the Commissioner of which we have received a copy dealing with kindergartens and gives the figure as the amount that was then included as \$98,480.00. Is this amount now being reduced now to the amount that we now have. That's one question I forgot to ask.

Mr. Commissioner: Well, I think what the question is, is has the Federal Government curtailed this money. No, that is not correct. These monies, I think Mr. MacKenzie could explain this possibly clearer than I. This is part of the total deficit grant picture and as a consequence, while the total amount that is mentioned here, it says that your estimates for the current year, fiscal year originally included the sum of \$98,480.00 to cover the cost of maintenance of kindergartens, simply means that in our operation of maintenance that we have made \$75,000.00 available here for kindergartens but the other \$23,000.00 was taken up with some other part of the estimate.

Mr. MacKenzie: Mr. Chairman, I can add to that. If the Members will look at the expenditure sheet dated March 7th, they will notice less portion chargeable to regular classes. Establishment 302, \$21,000.00 for the kindergartens should really be \$75,000.00 plus 21 so there you approach the 98.

Mr. Commissioner: But I thought that the point that Councillor Chamberlist is making, has there been any delusion of the Federal monies to us as a consequence and the answer is no.

Mr. MacKenzie: The answer is no.

All: Clear.

Mr. Chairman: Next is administration, Vocational Training, \$23,494.00. Clear?

All: Clear.

Mr. Chairman: Next is the Yukon Vocational and Technical Training Centre including dormitory, \$649,241.00. How much of this is recoverable Mr. MacKenzie?

Mr. MacKenzie: I would say roughly 50%.

Mr. Chairman: From the Federal Government.

Mr. MacKenzie: Yes, complicated arrangement, but it works out roughly 50%.

SCHOOLS Mr. Chairman: Councillor Livesey.
VOTE #20

Mr. Livesey: Mr. Chairman, I have a question with regard to Vocational Training. I wonder if Mr. Commissioner could inform the Committee whether the Vocational Training Centre now produces certificates of qualification equal to those which come from Alberta and British Columbia.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: As is applicable to the specific course on the level to which it is taught. Most of the courses that we have are certifiable, is this correct Dr. Shields? (Yes) and this is brought about as a consequence of our teaching staff being qualified to that degree but I would also make it very clear to the Committee, Mr. Chairman, that when you are talking about the certificates being the equivalent of or being equal to those which are issued in British Columbia or in Alberta the answer would be yes, at the level at which they are being issued because remember that in some of the Provinces they've got technical training institutes now which issue certificates with all kinds of variations and qualifications.

Mr. Livesey: Thank you Mr. Chairman.

Mr. Chairman: Is it clear? Councillor McKinnon.

Mr. McKinnon: No Mr. Chairman, I would like to know where provisions are made where a student who wants to take an apprenticed training course that is not offered at the Yukon Vocational Training Centre that what provisions are made for him to journey to centres that have these courses and how will he be subsidized.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: This comes under the Manpower training agreement that we have signed with the Federal Government and while I cannot give you the details of exactly how this works, possibly Dr. Shields may have some detail, the benefits that are available to a young man or a young woman applying for this assistance in the Yukon are the equivalent to that which any other youngster in any other part of Canada has available other than Manpower agreements.

Mr. Chairman: Councillor McKinnon.

Mr. McKinnon: Mr. Chairman, I would like to know where provisions are made for people who receive a certificate from the Yukon Vocational Training School and become apprentices and under the apprentice act how they can be certified as a qualified journeyman following their completion of their apprentice course.

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, Mr. Baston is certified to sign the apprenticeship papers and I believe he has several under way now which he will be signing this year. This programme is initiating. He has some in training to which he will certify as complete apprenticeship.

Mr. McKinnon: But though they are signed as apprentices after they complete their apprentice training and I believe there are some in the hair dressing field that are now qualified to receive journeyman licences if they could be examined but there is absolutely no way in the Yukon Territory at this time that these people can be given examinations that they become certified journeymen rather than being apprentices in perpetuity which is what they are destined to be if they remain in the Yukon at this time. Is there any provision being made. I can't see the concept of the Vocation Training Centre

Mr. McKinnon continued:
if it's not being followed up to its logical conclusion that eventually you have licenced certified journeymen in the Yukon Territory. It's just a waste of time and money and effort but this is eventually what we are going to produce. At this time it is impossible to produce this person in the Yukon Territory. What are we going to do about it?

Mr. Chairman: Dr. Shields.

Dr. Shields: Relative to the part of the question on hair dressing, the examination is now being prepared and certified to do this. If they can adequately pass this training and the background is required, I know that Mr. Baston is presently preparing the examination along with the Advisory Committee to do this in hair dressing.

Mr. McKinnon: Mr. Chairman, this is one of the areas of the twenty-four that apprenticeships are provided for in the apprentice training ordinance. What happened to the other twenty-three. What arrangements are going to be made for certification of these apprentices when the time arises because I know it took an awful lot of meetings and a lot of time before the hair dressers now are going to be allowed to be certified in the Yukon Territory. Is the same ball up going to be for every time that apprentices need certification. Is the same type of stall going to be shown in all these other areas of apprenticeship training?

Mr. Chamberlist: Mr. Chairman, I would care to say that I know that there are some trades that are already having certificates issued for heavy equipment as a trade is one and very soon there will be the electrical trades who will be having one and I understand there will be Boards set up in various trades who will act as examiners and boards to issue certificates. This takes a little time and I'm satisfied that these things are under way and I'm sure that all Members will agree that we can't do it right on the spur of the moment.

Mr. McKinnon: I am not satisfied and I would like to have Mr. Baston here and have the result from the Vocational Training Centre and I would really like to follow this further.

Mr. Chairman: Would Committee agree that we ask Mr. Baston to be with us tomorrow?

Agreed.

Mr. Livesey: I have one question Mr. Chairman.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: I wonder if the Commissioner could tell us in what degree the Manpower do start the programme and how they are involved.

Mr. Commissioner: I am sorry Mr. Chairman, I am afraid this is something I am not familiar with. Perhaps the Councillor could let me know a little more about this.

Mr. Livesey: Yes, I will tender my question.

Mr. Chairman: Adult education, night classes, 322, \$28,585.00. Are we clear? And I take it that it is your desire to leave 321 Vocational School and 323, Apprenticeship Training until tomorrow morning?

Mr. McKinnon: Well Mr. Chairman, 323 is all that I am, I understand is the Yukon Vocational Technical Training Centre with a dormitory.

Mr. Chairman: Are we clear on that then, 321?

SCHOOLS All: Agreed.
VOTE #20

Mr. Chairman: Then the Apprenticeship Training, 323, we will view this tomorrow morning with Mr. Baston. Have you anything further with Dr. Shields while he is with us.

Mr. Chamberlist: I wonder Mr. Chairman, while Dr. Shields is here so that he will not be called back. I wonder if I could refer to Sessional Paper No. 46 which has already been introduced and it will save me calling on Mr. Baston. It is for school luncheons.

Mr. Chairman: Committee agree?

All: Agreed.

Mr. Chairman: Yes, proceed.

Mr. Chamberlist: Mr. Chairman, I wonder if Dr. Shields would say that as a result of various complaints that have been made in the Riverdale area about children during sub-zero weather conditions, have been forced to remain outside the school during luncheon periods and not being able to enter the school. If they return to the school early or that if they wish to take their lunches because of the fact that it's too cold to walk back home, this particular Sessional Paper restricts the use of the school to children who live more than a half mile away from their home during lunch periods. Here in the Riverdale area there are many children that have to do a lot of walking before they get to their homes and my information was that during this past winter that many parents were very, very concerned by the fact their children were not being allowed to enter the school or be in the school during lunch time to have their lunches or once they had returned from their lunches, were not allowed to enter until the time somebody was ready to let them in. I wonder if I could get some information on this.

Mr. Chairman: Dr. Shields.

Dr. Shields: Mr. Chairman, We have asked our principals not to lock a school door. It's open. Next, we have asked them also to service the community and do a good job of it. Now, this is a quote from the Manual, page 33. Sometimes you will have children bring their lunches who live across the street and 10 above, they want the experience but I certainly agree that when the weather is very cold and I don't know whether these figures are exact or not but students should be serviced.

Mr. Chamberlist: I wonder Mr. Chairman, if before next year, and there's ample time now so that something can be prepared, that a memo be forwarded to the school principals that children must be protected against the weather and against themselves as well in as much as if they do take their lunches in cold weather they should not be refused entry into the school.

Mr. Chairman: Is there anything further? Councillor Livesey.

NIGHT Mr. Livesey: Just one question Mr. Chairman, in regard to education
CLASSES I wonder if Dr. Shields could advise the Committee whether there is any thought towards extending night school education to areas beyond this area where there are sufficient number of adults particularly in favour of furthering their education in night classes.

Dr. Shields: Mr. Chairman, night schools at the present time are held in Whitehorse, Watson Lake, and Dawson and any time we get requests for night schools, the principals are advised on how these should be structured. The Department of Education feel they should be serviced if they can be serviced. However, let me remind you

Dr. Shields continued:
of one thing if I might. Interest classes this year I believe we came within a dollar per capita in the Whitehorse area of paying for it. We endeavour to have interest classes to be paid for by the fees. I can't report the other areas because we have no returns in yet.

SCHOOLS
VOTE #20

Mr. Chairman: Have we anything further? Councillor Shaw.

Mr. Shaw: On the administrative staff Mr. Chairman, there are two assistants, I was just wondering, are they designated for one for this area and one for the outside area in the Territory. Just how does that work?

Dr. Shields: Mr. Chairman, the assistant superintendents' responsibilities are divided so far, one has the responsibility of curriculums, the other one has the responsibility of personnel and everyone shares the responsibility of the entire Territory. One of the difficulties relative to this fact was a superintendent in charge of high school grades might go into an area and find two rooms and yet there were six rooms that he might as well service while he was there. I feel that our superintendents should be able to service from grade 1 to 12.

Mr. Shaw: Mr. Chairman, does that mean then that, for example, that you have two superintendents. They are assistant superintendents; they have different functions but they will go to Dawson, Watson Lake or Mayo, that either superintendent would go that particular area according to that particular function. I believe at one time one looked after strictly the outside area and one here and I wondered if there was a change.

Dr. Shields: We haven't divided the Yukon that way.

Mr. Shaw: Just one more question Mr. Chairman, I would direct this to the Commissioner. I note that we have a purchasing clerk and I was of the understanding that the intention was that there should be a purchasing agent for the whole of the Territorial Government. For all the purchasing.

Mr. Commissioner: There is no change in that policy Mr. Chairman, and I would reiterate my assurances to Council that we are actively engaged at the moment in investigating the necessary organizational internal changes of in order to bring about the purchasing department in the Territorial Government that will effectively be charged with the responsibility of total purchasing that is required for the Territorial Government whether it be pencils or whether it be for anything else that we require and I can assure you that it is my personal desire and my senior assistants' desire to bring that about just as quickly as is practical and possible to do so because it will result in tremendous efficiencies.

PURCHA-
SING
AGENT

Mr. Chairman: Gentlemen I wonder if you will have any further requirement of Dr. Shields, for instance, tomorrow morning or would Mr. Baston be sufficient?

Mr. Commissioner: Mr. Chairman, I would like to ask that Dr. Shields be here tomorrow morning when Mr. Baston is here in connection with this particular thing.

Mr. Chairman: Committee agree?

All: Agreed.

Mr. Chairman: I would like to thank you Dr. Shields for being with us this afternoon and I wonder if you could join us tomorrow morning at half past ten. Thank you very much.

SCHOOLS
VOTE #20 Mr. MacKenzie: May I be excused too?

Mr. Chairman: Yes, I am sorry I forgot you were sitting there. What is your pleasure at this time?

Mr. Chamberlist: I move that Mr. Speaker do now resume the Chair.

Mr. Chairman: Is there a seconder?

Mr. Shaw: I second the motion Mr. Chairman.

MOTION
CARRIED

Mr. Chairman: It has been moved by Councillor Chamberlist and seconded by Councillor Shaw that Mr. Speaker do now resume the Chair. Are you prepared for the question? Are you agreed? Any Contrary? I will declare the motion carried.

MOTION CARRIED

Mr. Speaker: I will now call Council to Order and may we have a report from the Chairman of Committees?

MOTION
CARRIED

Mr. Chairman: Mr. Speaker, Committee convened at 10:40 a.m. to discuss Bills, Memos, Sessional Papers, and Motions. Mr. MacKenzie, Mr. Baker, and Dr. Shields attended Committee to discuss Bill No. 16, Vote (3). Committee recessed at 12:00 Noon and re-convened at 2:00 p.m. I can report progress on Bill No. 16. It was moved by Councillor Chamberlist, seconded by Councillor Shaw that Mr. Speaker do now resume the Chair and this motion carried.

MOTION CARRIED

Mr. Speaker: You have heard the report of the Chairman of Committees, are we agreed? I have further details on the visitation of two .. Ross Bailey and Smart. These representatives will arrive in Whitehorse on Monday, April 1st and will be available to meet with Council at any time after the arrival of Monday's plane. They plan to leave Whitehorse on Tuesday's plane, April 2nd and I give you this for your attention and kind notice.

Mr. Chamberlist: Question and privilege. I wonder Mr. Speaker, if Mr. Speaker can say when he received this information for passing it on to the Council?

Mr. Speaker: Last evening.

Mr. Shaw: Well Mr. Speaker, these gentlemen are coming in on one day and going back the next. Is that right?

Mr. Speaker: These representatives will arrive in Whitehorse on Monday, April 1st and will be available to meet with Council any time after the arrival of Monday's plane. They plan to leave Whitehorse on Tuesday's plane, April 2nd. Right.

Mr. Shaw: Well, Mr. Chairman, in order to meet with these people I don't know what time the plane leaves on Tuesday, it might leave at 9:00 o'clock in the morning and it may not get here until 4:00 o'clock in the afternoon, I don't know. In order to be able to set a time table fortunately for these gentlemen it would be necessary to know arrivals and departures of the aircraft, I would imagine.

Mr. Speaker: I would be glad to obtain that information for you if Council desires.

Mr. Taylor; Mr. Speaker under those circumstances the arrival and departure times of C.P.A., unless they have change their schedules radically in the next few days would mean that we could only meet these people on Tuesday morning. I would suggest Tuesday morning at 10:00 o'clock be set aside for this purpose.

Mr. Speaker: Does the House agree with the suggestion of the Honourable Member from Watson Lake?

All: Agreed.

Mr. Speaker: At Tuesday morning at 10:00 o'clock? Does that mean following the Orders of the Day? Are we agreed?

All: Agreed.

Mr. Speaker: May I have your further pleasure.

Mr. Shaw: I would move, Mr. Speaker, that we call it 5 o'clock.

Mr. Speaker: Is there a seconder for the motion of the Honourable Member?

Mrs. Gordon: I beg leave to second that motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded by the Honourable Member for Mayo that we call it 5 o'clock. Is the House prepared for the question on the motion?

All: Question.

Mr. Speaker: Did I hear that the question had been called?

Mrs. Gordon: Question.

All: Agreed.

Mr. Speaker: I will declare the motion carried. The House now stands adjourned until 10:00 a.m. tomorrow morning.

MOTION
CARRIED

MOTION CARRIED

Page 574.
Friday, March 29, 1968.
10:00 o'clock a.m.

Mr. Speaker read the daily prayer. All Councillors were present.

Mr. Speaker: Is there a quorum present, Mr. Clerk.

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call Council to order, and I have SESSIONAL
for tabling and your attention Sessional Papers No. 37 and 38. PAPERS
Are there any Reports of Committees? Introduction of Bills? #37 & #38
Notices of Motion or Resolution?

Mr. Taylor: Mr. Speaker, I would like to give Notice of NOTICE OF
Motion this morning respecting right-to-work legislation. MOTION #20

Mr. Speaker: Are there any further Notices of Motion or
Resolution?

Mr. Chamberlist: Mr. Speaker, I would beg to give Notice of NOTICE OF
Motion re Sessional Papers No. 37 and 38. MOTION #21

Mr. Speaker: Under Orders of the Day, Notices of Motion for
the Production of Papers. Are there any Notices of Motion for
the Production of Papers? May I inquire of Mr. Clerk if there
are any answers to No. 3 on Motions for the Production of
Papers No. 3?

Mr. Clerk: Mr. Speaker, the Administration has got all of
these questions and Motions for the Production of Papers well
in hand. We should have answers very, very shortly for all
of them.

Mr. Speaker: Thank you, Mr. Clerk. There are no Motions
presently before the House on the Order Paper. We'll now
move to questions. Are there any questions?

Mr. Taylor: Mr. Speaker, I have a question to direct to Mr. QUESTION RE
Commissioner this morning in relation to the tax increases INCREASE IN
throughout the Yukon as they respect business licences, and BUSINESS
I'm wondering, now that the thirty-first of the month is fast LICENCES
approaching, what is the Administration doing in relation to
the re-organizing of the business licences.

Mr. Commissioner: Mr. Speaker, actually this question might be
more readily involved when we are dealing with the budget and
I would strongly suggest that Mr. Treasurer be asked for to
verify the answer that I am going to give at that time, but as
you know, Council by resolution, I believe during the month
of December last, intimated as part of the taxation package
that business licence fees could be increased to yield a further
\$25,000 revenue, and also that there could be one mile increase
in the school tax rate which I believe made it conceivable to
raise \$17,000 in revenue. In the period between the time the
resolution was passed and time of the total tax package was
dealt with the time element ran out as far as the school tax
increase was concerned for this calendar year, and this one
we have had to lay aside and also the matter of the business
tax revenue has also been temporarily laid aside while we are
endeavouring to bring forward an entirely new basis for the
collection of this tax, and in the revenue picture that is
before you in the budget here at the present time there is....
while these sums are included in the estimated revenue, we are
very hopeful the general increase in business activity in the
Territory will permit us not to give effect to these taxes in

Mr. Commissioner continued:
the current fiscal year. We will know more about this, as we have said, on the opening remarks here from Mr. Treasurer in the blue book that gives you your budget, that we should be in a position to know at the time of the Fall Session of Council, and likewise we have intimated that we are hopeful of being able to repeal the amusement tax at that same time, but these things are dependent upon the revenue picture in the course of the year.

Mr. Speaker: Mr. Shaw.

QUESTION RE KLONDIKE Mr. Shaw: Yes, Mr. Chairman, in view of the vagrant abuse of the City of Edmonton regarding the use of the Klondike, and in view of the fact that they have a promotional deal coming on in Toronto and Montreal, and they have a budget of \$23,000 to promote Klondike days in the area, I wondered if the Legal Department of the Federal Government will be taking any action in respect of this and the fact that Klondike is copyrighted for the Yukon, and these people are just going about this thing as it didn't mean anything. I wondered if the Commissioner could advise if any action will be taken either by the Yukon Government or by the Federal Government, and we are a ward of the Federal Government, to stop this kind of nonsense.

Mr. Commissioner: Well, Mr. Speaker, there is a question on the order paper and an answer is being constructed literally speaking along these same lines. It doesn't refer to this specific instances that Councillor Shaw is referring to, but has to do with this term. This is a matter for Council to decide and it is my understanding, Mr. Speaker, that this word "Klondike" is a registered trademark and this trademark is registered I believe in the name of the Government of the Yukon Territory, and if it is the Council's wish that legal proceedings be instituted, then of course they will have to so direct the Administration and then we will have to see what can be done about the necessary monetary departments to give effect to these wishes. I would like to suggest that further discussion on this matter would be possibly appropriately dealt with in the next few days when we can table a written answer to the question that is already on the order paper.

Mr. Speaker: Thank you, Mr. Commissioner. Are there any further questions?

QUESTION RE COPIES OF BY-LAWS Mr. Chamberlist: Mr. Speaker, a question addressed to the Commissioner. Mr. Commissioner, on Wednesday last, a question was asked of you relative to the...whether copies of by-laws passed by the municipalities are being sent to you, and you said you would give an answer to that. Can you please advise?

Mr. Commissioner: Mr. Speaker, I think that there was two parts to this question. The part of the question that has been raised right now by the Councillor I can't confirm that my Municipal Affairs Department advise that the City of Whitehorse is complying with the requirements of the ordinance by sending the copies of the city by-laws to my Administration at the Municipal Affairs level.

QUESTION RE BY-LAWS Mr. Chamberlist: Mr. Speaker, a further question was asked. Has the Commissioner disallowed any by-laws?

Mr. Commissioner: Mr. Speaker, this is the second part of the question and we are researching this matter right at the present time and I will bring forth an answer just as quickly as possible on it.

Mr. Chamberlist: A further question was asked, Mr. Speaker, QUESTION RE
to which Mr. Commissioner hasn't given an answer yet, and the RAISING OF
question was, does the Commissioner know that revenue is being REVENUES
raised by the municipality of the City of Whitehorse contrary
to Section 62 of the Municipal Ordinance.

Mr. Commissioner: This has a bearing on the former one, and
it is part and parcel of the same question.

Mr. Speaker: Mr. Taylor.

Mr. Taylor: I wonder if this morning Mr. Commissioner now is QUESTION RE
able to inform the House of the disposition of the Territorial FUEL
fuel contracts? CONTRACTS

Mr. Commissioner: I'm afraid not, Mr. Speaker.

Mr. Taylor: Supplementary to that, I wonder if the Commis- QUESTION RE
sioner could inform me as to why the long delay? Is this not DELAY IN
a straight forward proposition? INFORMATION

Mr. Commissioner: Yes, it's very straight forward, Mr. Speaker,
and there is more complication to this than what there is to
normal situations and this is why it's on the Commissioner's
desk. I am hopeful that many other things that are apparently
are of a more pressing nature will be out of the way so that
over the weekend I can dive into the problems that are involved
in the issuance of this contract.

Mr. Speaker: Are there any further questions? If not, may we
pass to Public Bills and Orders?

Mr. Shaw: I would move that the Speaker do now leave the Chair,
that Council resolve itself in Committee of the Whole to discuss
Bills, Memorandums, Sessional Papers and Motions.

Mr. Speaker: Is there a seconder for the Honourable Member's
motion?

Mr. Taylor: I will second that, Mr. Speaker.

Mr. Speaker: Moved by the Honourable Member for Dawson,
seconded by the Honourable Member for Watson Lake, that Mr.
Speaker do now leave the Chair for the purpose of convening
in Committee of the Whole to discuss Bills, Memorandums,
Sessional Papers and Motions. Is the House prepared for the
question of the motion? Are we agreed? I will declare the
motion carried.

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: The Honourable Member for Watson Lake will please
take the Chair in Committees.

Mr. Taylor takes Chair.

Mr. Chairman: We will be discussing Bill No. 16, the main BILL #16
supply Bill, and Vote 3. I'll just declare a short recess
while everybody gets their papers in order.

RECESS

Mr. Chairman: I will now call Committee back to order. We
are discussing Bill No. 16, Vote 3, and we have with us Mr.
MacKenzie, Dr. Shields and Mr. Baston. We had one remaining
question in relationship to Establishment No. 323, apprentice-
ship training. Councillor McKinnon.

BILL #16 Mr. McKinnon: Mr. Chairman, I am very interested and I would like to ask Mr. Baston how things are going towards certification of apprentices in the Yukon Territory at this time.

Mr. Baston: We are progressing but it's a slow process. In three trades we do have certification in effect.

Mr. McKinnon: Which trades, Mr. Chairman?

Mr. Baston: Automotive mechanics, heavy duty mechanics and nursing assistants. I am working with the hairdressing trade. We now have a committee working. We have drafted up procedures for certification and at the next meeting, which should be Tuesday of next week, we will be discussing tests which will be used for qualifying. It is hopefully to be ready within the month. We should have this ready for the Association's approval and then go ahead and start certifying hairdressers. As far as the actual apprenticeship is concerned itself in the trades, this is a little longer process. To develop an apprenticeship in a trade, it requires the co-operation of the employers and the employees of that trade. We have at the present moment two trades with trade advisory committees that are active and are presently preparing to meet next week to discuss the regulations covering the training and qualifications of apprentices. The interprovincial examination procedures in Ottawa provide a procedure whereby an apprentice completing his given years of a contract and is successful can write the interprovincial examination. This provides them with a red seal which is applied to his registered certificate and gives him recognition as a journeyman right across Canada, not necessarily just in the province. In the Territory here, we've had to start at the Territorial level and we've drafted up Territorial certificates for the people who are presently employed in the trades. At the time they did not have the procedures for these people to be red sealed, or in other words, to have recognition across Canada. The latest information I have received from Ottawa is that these people who hold a provincial seal, or provincial certificate for one year are now entitled to write the interprovincial exam and be issued a red seal for national recognition. The apprentices themselves are coming into the Territory and they're finding work in the Territory, and they're now coming to me wanting to know what do we do for apprenticeship. The trade advisory committees are meeting with the idea of forming procedures and as you know under the Apprenticeship Ordinance, there are named, designated trades which we can now operate and organize providing we have regulations governing each trade, and each trade will have a different set of regulations under that ordinance. For example, the number of years of apprenticeship will vary from trade to trade. Some trades require five years apprenticeship, some require four, some require three, and so on. Once these apprentices have been struck to a contract, and we now do have contractual forms whereby an apprentice is indentured to an employer, the one problem we are having at the present time is to provide the training that is required for each year of apprenticeship. Normally a person will work eleven months of the year in the first year of his apprenticeship and take one month out for formal training. During that month is the formal training period that we are presently trying to organize so that it can be handled here in the Territory. But, I have been able to arrange with Manpower that those that are presently indentured and require their training, they can be sent to a training centre in British Columbia at all costs covered by Manpower. We at the present moment have one apprentice who has been out and back. He's taken his training for the month at Nanaimo and it didn't cost us a cent. Manpower has handled

Mr. Baston continued:
the whole thing. Now he has until June to complete his four year apprenticeship and at that time I will administer the interprovincial exam and he'll have red seal certification as a journeyman.

Mr. McKinnon: Mr. Chairman, the Vocational Training Centre here then is capable of issuing the examination to the person when he has completed his apprentice training. Is this correct?

Mr. Baston: The Training Centre is a training establishment. The superintendent of apprenticeship could administer the examination. They are divorced. There are two areas of responsibility here.

Mr. McKinnon: But, the point that I'm trying to get at here, Mr. Chairman, is that this is capable of being done locally without the person, who has completed his apprenticeship training, going to another jurisdiction to take this examination.

Mr. Baston: We do it right here.

Mr. McKinnon: Now, Mr. Chairman, Mr. Baston mentioned three areas that are now capable of receiving certification in the Yukon after completion of an apprenticeship program. Is this correct?

Mr. Baston: No, on proof of at least four years experience in that trade, screened out by the screening committee of the trades advisory committee. This makes them eligible to write for the Yukon tradesman's qualification certificate.

Mr. McKinnon: But this does not give them a journeyman's....

Mr. Baston: Yes.

Mr. McKinnon: But Yukon oriented only. It's not the interprovincial certificate with the red seal. Now, I think, and I'd like to hear Mr. Baston's comments on this, that the whole end of the trades school program in the Yukon Territory should be, in my estimation, to provide graduates eventually with a red seal certificate that they're capable of using their qualification anywhere across this country. Now, I'd like to know if Mr. Baston agrees with this and how this program can we get put into operation that after the apprenticeship training program is through, these people that are qualified may receive their red seal that they are capable of being journeymen in their trade anywhere in the Dominion.

Mr. Baston: The Training Centre is a training establishment. It will provide whatever training is required either under apprenticeship or under pre-employment training. We do not under that program produce a journeyman. We produce a graduate of the school with a certain amount of background information, training and some experience, but it requires time in the trade to complete or round out this person to full journeyman status. To do this he then goes on on an apprenticeship contract involving a given number of years in the trade, and during each year of the apprenticeship he would come back to the Training Centre, and here's where the Training Centre comes into it again, for possibly one month out of the trade and take the training and the theory and the practical practices and demonstrations as required for that year of apprenticeship. Back to the trade...on successful completion of his formal training and four years in the trade, checked by the inspector of apprentices and by the reports by the employer, he then is

BILL #16. Mr. Baston continued:
completed and he's eligible to write the interprovincial examination. It has nothing to do with the Training Centre whatsoever. This is under the Apprenticeship Ordinance.

Mr. McKinnon: Mr. Chairman, certainly there is a tie-in, as Mr. Baston said, with the Training Centre because of the month out of every year that he's indentured as an apprentice that he has to return to the Vocational Training Centre to take his month of theory. Now, when the Apprentice Ordinance goes into operation, is the person in the Yukon who is a graduate of the trades school, will it be possible for him to complete the Apprentice Training Ordinance here in the Yukon, go to the trades school, receive his month of theory every year of the four year apprentice training program, and after this be qualified to write for his interprovincial examination that he will have his red seal and capable of qualifying as a journeyman anywhere all across Canada. Is this the end that we're looking for, and is this what is being progressed toward at this time?

Mr. Baston: Yes, this is exactly what we're working towards. The interprovincial examination can be administered by a province by writing to the province of issue. Each province has the responsibility of developing the interprovincial examination which is approval by all provinces, adopted by Ottawa, and then becomes the interprovincial red seal examination. The products of the training centre, depending upon the acceptance of that trade, would possibly go into a four year apprenticeship program with possibly two years reduced because of the ten months of practical or formal training they've received, and then complete two years of apprenticeship and then be eligible for writing the interprovincial examination. Still, during those two periods, the one month training would still be a prerequisite. The whole thing, as you can see, we're working at it and we're trying to get these things organized through the trade advisory committees for their approval. Hopefully, within the next three or four months enough development will be completed that we will have apprentices who will be indentured in the trades who will require this month training, but we have a very small population and the chances that we would have enough apprentices in any one year of apprenticeship in any one trade to warrant an instructor being hired to take care of that month may not occur for another year or two. In the interim we can have these people sent where the training is provided, paid for by Manpower.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I wonder if Mr. Baston could advise how many automotive mechanics have received certification from the Vocational School?

Mr. Baston: None have received certification from the Vocational School. A hundred have received certification from the Apprenticeship Ordinance, or through that process. You've got to keep these two divorced at the present time. One actually is the Department of Labour if it were in a province, and the other is the Department of Education if it were in the provinces, and as such these people writing the interprovincial examinations and the tradesmen qualification examinations are writing them through the authority of the Commissioner under the Apprenticeship Ordinance. They are passed on these exams and then issued with a certificate. One hundred mechanics out of one hundred and twenty-eight that have written are now holding the trademan qualification certificate in the automotive trade.

Mr. Chamberlist: Mr. Chairman, I wonder if Mr. Baston could BILL #16 say how many students have completed the course in automotive mechanics in the Trades School and are now certificated employees of any automotive business in the Yukon Territory.

Mr. Baston: I doubt very much if there is one. The reason - one of the prerequisites to be able to write the examination is four years experience in the trade or apprenticeship completion. Now, these people have not been out of the school long enough to have acquired the four years prerequisite to be eligible to write the examination for certification. Hopefully in the next year or two these people will be coming up and applying for this certification.

Mr. Chamberlist: Well, Mr. Chairman, Mr. Baston will perhaps correct me if I'm wrong. I understand that the school has been in operation more than four years and that the automotive mechanics course has been in operation more than four years, so that would it be correct to say there has been sufficient time because it's been in operation more than four years for certification to take place on students that have completed courses in the Vocational School?

Mr. Baston: It is a fact that there has been enough time for this to occur, but with the work pattern of the Territory not too many of the students are getting an opportunity to fill in this four year period with experience in the trade. A lot of them are moving on and a lot of them have moved from automotive into heavy equipment mechanic areas. One reason may be better pay and a different type of job. They're not meeting the public so much, they're getting into shops where they're sheltered and are then getting themselves experience as heavy equipment mechanics. There's a thin line here between these two trades in the training program and the objectives, and the training of one assists in the training of the other. If you have that training it helps you in the other trade.

Mr. Chamberlist: Mr. Chairman, there's been some criticism from some of the automotive business in regard to the fact that they're unable to get people who have completed courses in the Trade School to work for them. I wonder, Mr. Chairman, whether Mr. Baston could advise when the last trades advisory committee meeting was held in the Vocational School?

Mr. Baston: It would be about a year ago.

Mr. Chamberlist: Mr. Chairman, would Mr. Baston think that this is a healthy situation, and are there any steps being taken to call this trades advisory committee together to go over these various matters?

Mr. Baston: Yes, as I pointed out when I was first questioned, these trades advisory committees are now being called back into operation. If there are any new developments in the Territory, these people will also be included, and for this I refer to the heavy equipment mechanics where we have mining industries that have opened up. We're getting their representation on these committees as well. As you know, there has been a transitional period last year. I did not have the responsibility of calling these people to these meetings in the early part of the year, and since taking over the position I haven't had the time. Now I am making the time and setting things up. Letters have gone out to the carpenter trade, the automotive trade was the next one to go out, the heavy equipment mechanics trade, and the hairdressers. They are the three that I'm working on right now.

BILL #16

Mr. Chamberlist: Mr. Chairman, isn't there one overall committee that deals with the Vocational School, and I understand that Mr. Commissioner, or somebody, appointed me to it and I've been waiting to be called to a meeting, you know, and I've been waiting for nearly six or seven months. I know I'm not in a position to call the meeting myself.

Mr. Baston: The committee that you refer to, Mr. Chamberlist, is the Vocational Advisory Council.

Mr. Chamberlist: Yes, Mr. Chairman, this is what I want to know - when is that going to be called?

Mr. Baston: As soon as I get the time. At the present moment, as I've just advised you, the trade advisory committees are being called. The Vocation Advisory Council will be called within the month. You've been in Council and for this one reason I've been trying to hold back so that you have the time to attend the meeting, plus the fact that I did not receive the reception of all the people we contacted appointing them to the committee. There's still one or two that have not answered and I've sent letters out asking if they intend to or not.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I wonder if Mr. Baston could tell us if the Vocational School set-up here parallels the vocational schools you find outside, say at the Vancouver Vocational Institute for instance, and if it doesn't, can you tell us what the difference is?

Mr. Baston: In the main, it parallels the Vancouver Vocational Institute. They have the ten month programming courses there and the same objectives in that we are giving them a ten month background in the trade in preparation to work in that trade. The thing that we didn't have to follow up here of course was the apprenticeship contracts to pick them up and take them through their apprenticeship. We're getting that now.

Mr. Dumas: Their students then have to go through the same program processing to get their red seal approval as they do here? Is that right?

Mr. Baston: Yes.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, I wonder if I could raise the question I asked yesterday with regard to the Federal New Start Training Program, and ask once again if this program is presently in operation in the Yukon Territory. I understood from answers I received yesterday that we were not aware here of what this particular program may happen to be, and I have some information this morning for Committee, Mr. Chairman, to assist with this particular question, and I'll read from the point brought up in the Northwest Territories Council discussion on the matter where it says, the object of the entire research project is to develop and adapt the vocational training methods and programs which can be ultimately implemented on a wide spread basis by training and educational authorities to motivate and qualify disadvantaged youths and adults for stable and rewarding employment. The development of appropriate methods and techniques for training people in designated areas throughout the projects will train a number of people immediately although the major objective is the development of techniques for application to such areas generally throughout the country. And, further on

Mr. Livesey continued:

it states the range of their training needs varies and may include (a) motivation to enroll and persist in training, and (b) guidance concerning the type of appropriate work and training, and (c) counselling in vocational....and personal, social and study and work attitudes and skills, and (d) basic training for skill development, (e) training courses which are relevant to work opportunities, and (f) combination work and training. It further points out that the Federal Government is prepared to bear up to 100% of the costs in conducting these private projects in selected designated areas. I was wondering, Mr. Chairman, if there are any advantages to be obtained from the Federal Government, why are we not taking advantage of such a help if it is available.

Mr. Chairman: Mr. Baston.

Mr. Baston: The Projects Branch of the Manpower and Immigration in Ottawa appraise a training situation and then they contact an area to set up pilot project training situation. We have never been contacted in this respect. In the main, a lot of the things that you've quoted there are in effect in the Yukon. We receive from Manpower the coverage on the training costs, etc. As far as the disadvantaged is concerned, we are in the process at the present moment of having a meeting this afternoon to develop a report with respect to this particular problem. The disadvantaged require in the main some prior care or treatment before they actually can be appraised for vocational rehabilitation training. In other words, if this is an alcoholic, then before we should get involved in vocational rehabilitation for him, he should be dried out and certified that he is ready and motivated to take this training program. In the case of a person who has a physical disability, there may be physiotherapy required before this person is capable of taking a particular training program. What programs we do have at the Training Centre that these people could eventually fit into, they would be fitted in. We now have at the present moment two people who are actually disadvantaged. One has a hip condition and is unable to walk properly. She is being trained academically first and will be going on to a program of commercial training in the fall to make her hireable after the ten month training either as a stenographer or a bookkeeper. Her hip does not cause any problems for her sitting continuously. The other person was a diabetic who, as long as he was taking his treatment, there's no problems with him. He went through his upgrading course, and we've planned to put him on one of the courses at the Training Centre which he would be able to handle without being a detriment to the people in the trade. Now, people with arms missing and so on, these have to be put into a trade that will not create a problem to the workers in the trade. For example, mechanics need both arms. He has to hold the nut and pull the wrench. You need both arms. So, this area is still to be done, and this is what we're looking at today, this afternoon - what we can do in the Territory in this respect.

Mr. Livesey: Well, Mr. Chairman, as clarification, do I understand that we are participating in the New Start Program or we are not participating? Which is it?

Mr. Baston: I'm not conversant with the term "New Start Program". I've never heard it. I've heard of Pilot Projects Programs. I'd have to ask time to read up what you've got there to know what we're talking about in a New Start Program. We do have the B.T.S.D. Training at the Training Centre.

BILL #16 Mr. Chairman: Have you anything further? Mr. Shaw.

Mr. Shaw: It might be a little difficult to answer this particular question. Mr. Baston, in view of the fact that this vocational training is Canada wide, and where you come from and where you go to matter really, but just as a matter of interest, I wonder if Mr. Baston would know the percentage or the amount of graduates from the school that actually do find employment in the Yukon, if there is any statistics or figures to indicate how many are being used by the industries and trades in the Yukon?

Mr. Baston: This is pretty difficult to do. I would say at the present moment, as a conjecture, about 20%, and the reason I keep it that low is the fact that once the student leaves the school we have no control as to where they are going to go to work. You'll come up with statements, well, you've got nursing assistants working as cooks' helps. We have no control over this. These people are trained at a level that is accepted across the country and are entitled to go anywhere where there is a job providing they qualify for the employment. We are at the present moment developing a follow-up procedure so we know exactly where every student is that we can find, because quite often we lose contact completely and we will not be able to find them, and hopefully in the next number of visits to the various areas we will be looking for people we know who have taken training and then challenge them as to what it is they are doing, what have they done since they've taken the course, and what was the problem, which is important to us. It may be something lacking in one of our courses that is a problem for them to be hired in that trade, and we'd like to rectify this. But, there is a follow-up program underway right now. Mr. Timmins of the Training Centre has set up a number of contacts with the known students that have left us, asking them to fill out this form and return it, as to what they did upon leaving the Training Centre and what they are doing now. Now, again you can't force these people to answer. We're even submitting a self-addressed, stamped envelope for them to send it back, hoping that this will at least allow them to answer a few questions and put it in the mail without too many inconveniences.

Mr. Chairman: Have you anything further? Councillor Livesey.

Mr. Livesey: Yes, Mr. Chairman, while Mr. Baston is here on vocational training, I wonder if he could advise the Committee if he feels that the present mode of adding equipment to training programs for high schools and also piling up equipment in the Vocational Training Centre is a duplication of effort or intended for a singular purpose and worked out on that basis?

Mr. Baston: There is a difference between the academic vocational wing and the Vocational Training Centre. The academic vocational wing is an explorative program for those that are not going to make it on the university program for the high school graduation. It gives them an opportunity to be assessed and to allow them to experience certain operations that may be involved in certain trades that they may apply for. The Vocational School slants itself directly towards employment, and the courses we provide require certain pieces of equipment for the training that is required to go to work in these various trades.

Mr. Chairman: Mr. Livesey.

Mr. Livesey: Is there any program presently in effect to search out amongst the various native areas of population for those individuals capable of being properly trained in the Vocational School, not only those who are academically proficient but those who lack certain skills? BILL #16

Mr. Baston: Yes, all of our counselling and interviewing and receipt of applications are screened. The Indian Affairs Counsellor will go through these areas, he will appraise these people in the areas, he'll recommend them to us. If they do not qualify academically for entrance into a trade course direct, they are then put on basic training skill development which is the academic up-grading program.

Mr. Livesey: Mr. Chairman, what percentage of the native population of the Yukon directly now are being trained at the Vocational Training School? What is the percentage of the total?

Mr. Baston: About 40%

Mr. McKinnon: Mr. Chairman, the unions themselves have licencing or certification boards. Is this not correct? I'm clear as to what is a union certification board, and the difference between this and a provincial certification board, or, are they the same thing?

Mr. Baston: Generally they are combined. The department of apprenticeship or certification will call together a group representing that trade which will include one or two or more unions, if that is the situation in that trade, together with certain pertinent employers, to sit in an advisory capacity to develop the certification procedures. Now, a union may have within itself, on an international scale, certain examinations, etc., which they can apply to prove that their members are qualified journeymen within the union, and if the union is strong enough the employer must recognize this because he's going to have to deal with that union. But, the provincial attitude is, and the federal for that matter, that these people should be qualified on a scale that's acceptable across Canada, and therefore we must have these testing or qualifying procedures acknowledged and recognized by every province in Canada. That's why the provinces step in and have a provincial certificate. The unions will acknowledge the certificate as well because they were in on the approval of that procedure and the examination that was used.

Mr. McKinnon: Mr. Chairman, I'd just like to say that I'm going to follow this up continuously at each session of Council because there's twenty-four areas under the Apprentice Training Ordinance now, and I think seriously that we're just wasting time and money if the end product isn't going to be that we're going to have people certified with a red seal stamp that are qualified after receiving training in the Yukon Territory to practice as journeyman anywhere across the Dominion of Canada. I'm sure that Mr. Baston agrees that this is what he hopes will be the end result of the vocational training program that's going on in the Yukon Territory right now. I certainly hope that it will be, and I think it's just a waste of time, effort and money if, in the foreseeable and near future, the results of the vocational training programs that are in effect in the Yukon Territory don't produce the type of person that I'm talking about.

BILL #16 Mr. Commissioner: Mr. Chairman, I couldn't agree more with what the Councillor has just said. In fact, I sat on this Council when this particular Vocational Training School was turned down on two straight occasions because of the very question that has been raised here right now. Councillor Shaw and Councillor Livesey sat with me at that particular time. But, I would also like to make something very clear. You can take a horse to water but you can't make it drink, and the only...we are dependent upon the individuals who enter the Trade School as to whether or not they make use of the training facilities that we have to ultimately get themselves the full certification that they can get by virtue of their own endeavours and this has got a great bearing on giving effect to the program. Now, I'm the first to admit, and this was one of the major problems and I'm sure that Mr. Baston will sympathize with this particular situation because he was part of the problem, that we found that we were very greatly lacking in our trade school program here a year or eighteen months ago. I mean, we just had a vacuum here between what the end result of what we were able to do and what the individual himself was going to have to do in order to get that full certification. We're doing our best to close that gap, but it doesn't matter what we do at the organizational level of the thing, at the final analysis it boils itself down to the individual who is involved, Mr. Chairman. I want to state here right at the moment that the effort that is being put forth at the present time by Mr. Baston under Dr. Shield's direction and the people at the Trade School here I think is going to certainly grease the skids for these people in every manner that is possible, but I likewise intimate, in the final analysis we can make this thing available and the opportunity is there, but it has to be the individual who makes up his own mind that he is going to stick with the situation. I may say this, that in approximately another month's time, maybe less, give or take a few days, the sun will be getting a little further north and the green grass is going to start showing through, and \$3.47 an hour on some of the construction projects is pretty hard to turn your back on when you're a student over in the Vocational Training School over here, and you say, to heck with this noise, and bango, bango, you pack your bags and away you go. Now, our drop-out experience in the spring of the year, in fact, I don't know whether I should quote this or not, as I think it might give a false impression, but at one stage of the game here last year, I think about the month of May, I think we were down to about 65 active students. Am I correct on this, Mr. Baston? And, this was not our fault, this was the demands of the labour market, and this I simply reiterate at this point, Mr. Chairman.

Mr. Chairman: Have you anything further? Councillor Chamberlist.

Mr. Chamberlist: I wonder if I can get Mr. Commissioner, Mr. Chairman, to say down to 65 from what amount?

Mr. Commissioner: I would have to refresh my memory to get the accurate figure, but I believe that we have a winter time enrolment of around about 127 was it last year, Mr. Baston?

Mr. Baston: 154 that year. 165 this year.

Mr. Commissioner: Well, there you are. It just gradually decreased to that figure.

Mr. Chamberlist: Well, Mr. Chairman, it appears to me that the Vocational School then perhaps is not being used for the purpose it should be used and instead it's being used for a winter convalescent home for some people. I feel bad that this is taking place because it would appear then that those people that the government is trying to help are not recognizing that help. I think some steps should be taken to assure that those people who do not complete their course.... they should in some way or other pay back the money that is being spent on them, because it's absolutely wrong that the taxpayer should be placed in the position of having to raise the money and find the money to get the facilities available for vocational training and then have it treated in such manner. No wonder we can't get certificated people. If they won't finish their courses, we can't get them. I think that we've got to start thinking in terms of getting the people to recognize that they have to complete what they started out to. I would ask, Mr. Chairman, that Mr. Baston make every attempt to get the Advisory Council together so that some regulations in this regard can be recommended to the Administration for the recovery of funds that are being misused in this manner, especially those people that are using the dormitory as winter hotels at minimum costs so that they can take a job as soon as spring comes along. This is not the purpose at all for the Vocational Training Centre. BILL #16

Mr. Chairman: I'm afraid, gentlemen, this would have to be a decision of Council rather than a direction of one Member. At this time....

Mr. Chamberlist: Excuse me, on a point of order, Mr. Chairman, I'm aware of this. I'm in Committee now. I'm, Mr. Chairman, just making a suggestion in my talk about this. I realize that this should be....

Mr. Chairman: The Chair found that to be an instruction that regulations be created or something. This can only be decided by all Members of Committee. At this time I'll declare a recess.

RECESS

March 29, 1968.

11:00 o'clock a.m.

Mr. Chamberlist not present.

Mr. Chairman: At this time I will call Committee back to order.
Have you any further questions on apprenticeship training?

APPRENTICE-
SHIP TRAIN-
ING

Mr. Livesey: Yes, Mr. Chairman, I have a question I'd like to address to Mr. Baston. What portion of the forty per cent of the native people presently being trained are coming out of the school as having completed their courses?

Mr. Baston: Well, that is pretty hard to answer because the courses aren't completed. They are in training now until June.

Mr. Livesey: Well, Mr. Chairman, since the inception. On an average.

Mr. Baston: Oh. It is very low. I couldn't quote you a figure on this at all. It is very low, because a number of them are accepting responsibilities back in their villages and pulling out any time after April. Very few actually complete.

Mr. Livesey: Mr. Chairman, would it be ten per cent?

Mr. Baston: Of the forty per cent, yes.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, are these drop-outs as mentioned earlier - drop-outs Mr. Baston mentioned earlier allowed to enroll the following year again?

Mr. Baston: Generally, no. They have been given their opportunity. The attitude of the Department is they have had the money spent on them. Now, if Indian Affairs feels that a short completion period would round them out, then we do take a look at this aspect of it, and would possibly bring them in for two months if they had eight of the ten months completed to try to endeavour to complete them in that course to the achievement of the regular students on that course. We haven't had too many in this area.

Mr. Chamberlist enters Council Chambers.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I asked a question which I knew of course was difficult to answer on the percentage of students that are working in the Yukon but I haven't had too close an acquaintanceship with the school in so far as going down there and looking at this and looking at that, but I have in the past four years noticed that there are many people that go to this school that drop out of this school. For example, I think a hairdressing course has been going on for four years, but I don't seem to see any large group of hairdressers setting up a business. I am not picking this out any more than any other trade. It just happens that I have known people that have taken this course and I don't see any evidence of businesses starting up and these being available. I do not run into in my particular area - I might think of one person that took an electrical course that is successfully employed, but you don't see evidence of these people who have had this training in industry. When the Director - or I should - perhaps the Commissioner will state, and I believe it is quite correct, that approximately 65 finished out of one hundred and so many who started on the course. It would appear to me, Mr. Chairman, that we'll have to take a rather tougher attitude in respect of these people. I think that this is a wonderful

APPRENTICE-
SHIP TRAIN-
ING

opportunity for people to learn a trade. I am all for it in every way possible, but it grieves me to see public funds being spent where a person spends a few months, as the Honourable Member from Whitehorse East suggested, utilizing the facilities of the school more or less as a convalescent home for the wintertime and taking off in the spring. I quite understand that it is a very difficult situation when people do that. It has also been stated that you can lead a horse to water but you can't make him drink, but myself, Mr. Chairman, I would like to see a program where this kind of - these kind of shenanigans were cut to a minimum as much as it is humanly possible as far as the Department is concerned - Vocational Training or the Department of Education can see that these people - I believe there are some that take one course and a little later on go back in a year and take another course, and I think that this is public funds we are spending. We are doing our utmost to bring vocational standards up and I think that we must see if we can put most of our energies to people who are going to stay and who are going to learn.

Mr. Chairman: Is there anything further on this subject? Are we then clear on 323?

Mr. Shaw: Just one question, Mr. Chairman. I wonder if the Commissioner could inform Council if there are any ways and means where we could perhaps improve this situation.

Mr. Commissioner: Mr. Chairman, I think that this is the - we have to have Council's support and the public's support generally for this, and if I may say so, I think that until we have a great awareness on the general public that education costs money, hard-earned money, tax payer's money, and that we have got to get the greatest value possible for that dollar, we cannot successfully bring about the conditions that the Councillor has asked. Now, at the Administrative level we are doing our utmost and we are endeavouring to maintain the highest possible entrance standards. I mean they have gone up over the years now to the point where we feel that the entrance standards are about as high as practical for the community and the people in it to bear, but there also seems to be a very little awareness in the community in general of the tremendous cost that the tax payer is bearing in our total education system. This doesn't only apply to the Vocational Training School, but applies to every part of our school system. It is costing in round figures \$1,000 a pupil a year to send boys and girls to our schools, and we have to have everyone's support. We need the best value that we can get for these dollar bills, and I can assure you that every effort will be made to help to continue to bring this awareness before the general public, before Council, but we have to have your support if we are to give effect to a general toughening-up, should we say, of the attitude of the government towards the, should I say, the lack-a-daisical attitude that is exhibited by a goodly part of our student population towards the tremendous amount of money that somebody is having to work hard to pay taxes for to provide them with these opportunities that they have.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, well I hope that we can do something along this line. Speaking personally, I do not mind approving any amount of money that we have to further education, but I do not feel that I would want to approve one cent for bench warmers, and I think there is a considerable amount of them, and anything that we can do to make this more efficient in this line, personally, I am very much in favour.

Mr. Chairman: Well, are we clear on 323, Apprenticeship Training in the amount of \$22,531?

Mr. Shaw: Clear.

Mr. Chairman: I'd like to thank Mr. Baston and Dr. Shields for being with us this morning.

Mr. Baston and Dr. Shields leave Council Chambers.

Mr. Chairman: The next item of consideration is Vote No. 5, DEPARTMENT OF HEALTH VOTE #5
Department of Health, add apparently there is no one in the Yukon Territory left now that can sit with us on these discussions so we will have to bear with the Financial Advisory Committee, and I would strongly recommend that if questions that are asked cannot be answered, all we can do is take note of these questions and forward them to wherever we can find the answers.

Mr. Commissioner: Well, Mr. Chairman, you will have the Administration's fullest co-operation to get answers to questions if the answers are not readily available.

Mr. Chairman: This is in capital as found on page 30, under the capital section, Vote 5 of Health. The first item is General Health Services in the amount of \$56,500.

Mr. Dumas: Mr. Chairman, page 30 in Project and Loan Capital.....? I've got Vote 20 on page 30.

Mr. Chairman: Yes, but if you go down to 20.....

Mr. Dumas: Oh, I see. Right.

Mr. Commissioner: Vote 20 is the Capital Vote and 5 is the item....

Mr. Chairman: First is General Health Services \$56,500. Just for the edification of Committee in this regard, this covers Teslin health centre - we have \$27,000 - that's in the construction; the Watson Lake MO Residence \$25,000; Departmental vehicle \$2,500; and Old Crow Nursing Station \$2,000. Are we clear on 2502?

Mr. Shaw: No, we're not. I can't make it out. I can't read the writing, Mr. Chairman. It is a little faded.

Mr. Chairman: My copy is a little faded, too.

Mr. Shaw: I don't understand it.

Mr. Chairman: I'll go through it again. The first item - under General Health Services we have Teslin Health Centre \$27,000; Watson Lake MO Residence \$25,000 - these are carried over from contracts; and the next item is the Whitehorse Health Centre \$44,500. Is this correct?

Mr. MacKenzie: No, we are talking about four amounts here, Mr. Chairman; \$27,000 for Teslin, \$25,000 for Watson Lake, \$2,500 for a motor vehicle for Dawson City, and \$2,000 for a portable x-ray unit for Old Crow.

Mr. Chairman: Clear?

Mr. Dumas: Clear.

Mr. Shaw: Clear. What is the vehicle for Dawson City for?

Mr. Chairman: This is for the public health nurse at Dawson City - the second public health nurse. The next item is 2503 Dawson Cottage Hospital in the amount of \$44,500.

Mr. Shaw: Well, Mr. Chairman, it seems like it is going to be a pretty small hospital for \$44,500.

DEPARTMENT
OF HEALTH
VOTE #5

Mr. MacKenzie: I would suggest, Mr. Chairman, there will be a large carry-over into next year. If you look at the reports in the front of your blue book you will see next to the last paragraph, page ii or 2 - F.H. Collins Secondary 956 958 there.....194; Dawson City 268. Now that is a net amount, allowing for recovery of \$87,000 from Ottawa. The gross amount to be spent that will be allowed for in 1970 is \$355,500. You add to this \$44,005 to be spent this year, and you get the gross estimated cost of the hospital which is \$44,500.

Mr. Dumas: Clear.

Mr. Shaw: Well, what is this \$44,000 represent, Mr. Chairman?

Mr. Chamberlist: Mr. Chairman, in answer to Councillor Shaw's question, it is an amount that is put in for engineering, architectural plans, and the like.

Mr. Commissioner: And to permit the project to proceed during this fiscal year, Mr. Chairman, which is the most important aspect.

Mr. Shaw: Well, Mr. Chairman, that is the point I am getting at. This has been in the wind for about three years and I know we've had quite some difficulty with it, particularly the matter of the type of hospital we have. The other day when Dr. Butler was here he showed me a plan of the proposed hospital. I am wondering if that is the plan that has been accepted, similar to that, or is it a plan that of an existing hospital where we can start in on this operation or any details in respect of that?

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, there has been no firm plan made for the hospital. The amount of money that is in this budget now is, as explained earlier, is to allow the commencement of the project this year and to include for engineering and planning.

Mr. Shaw: The difficulty, Mr. Chairman, has always been that you draw up a plan, and that costs too much, so scrub that, and then we get another plan, and I am just hoping - I am just wondering if we are finally going to get down to something that will fit in within the budget, within the amount of money provided for, and that I could have the assurance of the Administration, Mr. Chairman, that this will definitely be started and all this preliminary work be done - the site picked, the plans picked and so this summer so that when the time comes that we could get these contracts out long before May of next year. In other words, so that they can be started at the first available opportunity in 1968, rather than have this carry over until the same sort of a proposition next spring. In other words, possibly the contracts will be called in January, or tenders sent out - or whatever you call it - so that all these people can get together and there will be no fooling around for next year.

Mr. Commissioner: Well, Mr. Chairman, I can verify the fact that for the first time in the history of all the conversations about this projected hospital in Dawson, we have been able to come up with a figure that is within the budgetary limitations of the Yukon Territory to provide. Now, this has been the problem. We have had edifices here that are been proposed from one million and seven to, I think, the last time around, including the furniture, we were going to have a 2½ million dollar hospital with about nine beds in it in Dawson City. Now, at some point in time somebody takes in their feet and says this is as far as we're going and that is just exactly what I did, and we have now got tacit agreement with the parties concerned and with our advisers on health, namely the Northern Health Services, that in fact a project plan that is within our monetary limitations to provide is to be proceeded

with and if Council sees fit to pass this bill, which I trust they will, the Administration will be proceeding forthwith to get this matter tended to.

DEPARTMENT
OF HEALTH
VOTE #5

Mr. Chairman: Are we clear?

Mr. Dumas: Clear.

Mr. Chairman: We will now revert to O and M, Operation and Maintenance, which is found on page 7. The first item is 501 Venereal Disease Control \$4,500.

Mr. Dumas: Clear.

Mr. Chairman: The next item is Tuberculosis Control \$35,000. Clear? The next item is Cancer Control \$18,050.

Mr. Chamberlist: Clear.

Mr. Chairman: The next is Mental Health Services \$60,000. The next is Disease Prevention Sanitation 505, which is \$13,970.

Mr. Dumas: Clear.

Mr. Chairman: 506, General Health Services \$208,540. 507, Child Welfare Services \$5,950. 508, Social Assistance \$26,600. 510, Whitehorse General Hospital 90-day accounts, \$10,000.

Mr. Shaw: Question, Mr. Chairman. Is this the amount the referees will not allow in which the Yukon Territory pays towards this?

Mr. Commissioner: Some of it could be. Some of this could be as a consequence of medical referee services, could it not?

Mr. MacKenzie: That is the case, Mr. Chairman, in respect of indigents and Territorial responsibilities, but not otherwise.

Mr. Chairman: The next item is 511, Subsidization of Travel, Medical Necessity \$10,000.

Mr. Shaw: Mr. Chairman, this is a very good program, especially for those people that live a long way from services. I wondered if the Commissioner found out that this was working within the frameworks that he figured it would be and is it a successful program?

Mr. Commissioner: Yes, Mr. Chairman, this is a very highly successful program because it eliminates any and all problems with regard to whether people are going to get evacuated to medical services or whether - it has eliminated all these questions, and subject - I was looking for the public accounts here for last year - I don't see them, but I do believe that we are even working within the framework of the money provided. Am I correct on this, Mr. MacKenzie?

Mr. MacKenzie: Yes, \$10,000 is a fair figure.

Mr. Commissioner: Yes, it hasn't been - was it exceeded in one year, Mr. MacKenzie?

Mr. MacKenzie: No.

Mr. Chairman: Are we clear?

Mr. Shaw: Clear.

Mr. Dumas: Clear.

Mr. Chairman: This gives us a total appropriation of \$374,590. The next vote is Game, Vote No. 7, and I see Mr. Fitzgerald is with us. Would you join us, Mr. Fitzgerald?

GAME
VOTE 07

Mr. Fitzgerald enters Council Chambers.

Mr. Chairman: We of course return now to Capital, Vote 30 - pardon me, Vote 20 on page 30, Game. The first item is item 2700 Road Equipment in the amount of \$3,000.

Mr. Dumas: Clear.

Mr. Chamberlist: I take it, Mr. Chairman, this will be a vehicle that will not be in the pool, but will be for the use of the sole purpose of the Game Department. I wonder if Mr. Commissioner could just clear that.

Mr. Commissioner: I know of no reason why it would not be part of the pool, Mr. Chairman, so that if other departments have the need of it they will have it available, but being as it is a half-ton pick-up, I just can't conceive of any other department requiring the use of it, but I am sure for practical purposes the end result will be that the Game Department will be the sole user.

Mr. Chairman: Are we clear?

Mr. Shaw: Clear.

Mr. Dumas: Clear.

Mr. Chairman: Next is Game Equipment \$4,300.

Mr. Dumas: Question. What is meant by Game Equipment?

Mr. Fitzgerald: Mr. Chairman, I don't think I have that complete list here.

Mr. Chairman: I could possibly assist you here. We have the radio telephones, motor toboggan, a trailer for transporting the toboggan, we have one trailer-toboggan, an eighteen foot boat and a 35 h.p. motor. Are we clear?

Mr. Dumas: Fine.

Mr. Shaw: Clear.

Mr. Chairman: Next is 2703, Mounting Game Animals and Birds \$6,000.

Mr. Livesey: Question, Mr. Chairman. I would like to rise at this time and address a question to our Minister of Finance, Mr. Mitchell Chamberlist ..

Mr. Chairman: Order, please.

Mr. Livesey: ...and ask him why he thinks that school grounds should be demolished - they don't need cleaning up in the Carmacks-Kluane Lake area, but we do need to stuff a bunch of ducks, geese, old fowl, anything that comes along, something to make this a little more, you know, the esthetic qualities of nature? I would like to know the comparison. I will address this question to the Honourable Minister.

Mr. Chamberlist: Mr. Chairmam, the manner in which the question has been put is indeed chicken.

Mr. Chairman: Order, please.

Mr. Chamberlist: There is no question at all about whether the mounting of game animals and birds is more important to what is required in schools, and there was no suggestion made that they were, but this is what has been asked for and this is what has been approved. If the Honourable Member from Carmacks-Kluane feels that this amount should not be in there, he should suggest that it should not be in there, and I wonder if Mr. Fitzgerald at this time can explain the reasons for the need to mount game animals and birds.

GAME
VOTE 07

Mr. Chairman: Mr. Fitzgerald.

Mr. Fitzgerald: Mr. Chairman, some time ago - I just forget exactly the date - I was asked to ascertain the approximate cost of having a representative of each of our fur bearers, big game animals, fixed in life-sized mounts to be displayed in a local museum. We shopped around considerably and found that it would cost in the area of \$10,000 to have this work done. At this time, most of the smaller animals, all the fur bearers, have been placed with the taxidermist, and I understand they will be arriving here in Whitehorse before the tourist season is over to be placed in the museum. We have one of the larger animals already finished - that is a white sheep that ranks third in the world record book - a life-sized mount, and this has been done by Jonas of Seattle who has completed this mount and presented it to the museum free of charge. It is now on display at the Carnegie Museum in Philadelphia, and be returned to Seattle and then Whitehorse. The larger animals such as the black bear, grizzly, stone-sheep, fanon sheep, caribou, have not been collected, and of course have not been paid for. This will cost a little bit more than the smaller animals. The man who, the taxidermist, who is also a sculptor, who is doing this type of work, has already been in Whitehorse at his own expense, to look at the area where these animals and birds would be displayed, and he thinks we have a good location for them. He is planning murals for the background and what have you. This will be one of the finest animal displays of North America.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: I remember this item in the budget a year ago, Mr. Chairman, and I did not oppose it and I still don't oppose it, but I would like to point out that in Dawson City in the museum there, the museum itself without government funds when they got a ram and a ewe, dahl sheep, mounted and shipped up there and is sitting up there right now, that right now is the finest display of Yukon animals in the Yukon Territory. Mind you, we had the utmost co-operation, the necessary permission to get the animals from the Commissioner, which was obtained. The Director of Game went out personally and got these animals - he got some beautiful animals - he did a wonderful job, and his assistant, Mr. Bidlake, knew somebody in the - Mr. Popp, the stuffer, the game mounter contributed one of these - made a contribution. The White Pass and Yukon Route brought them from Vancouver to Dawson free of charge. This didn't cost the government anything due to the very - kindness of these various people I have mentioned, and I appreciated that very much. We would like to go on further with that, but as is usual we will just have to go on on our own hook and hope to build a museum with our own efforts, and in the meantime you have \$10,000 for to have the same thing.

Mr. Chairman: Order, please. One at a time.

Mr. Shaw: I'm just stating the facts as they are. I think this is something that is worthwhile to the Yukon, that, as I say, we have to pull ourselves up by our own bootstraps.....

GAME
VOTE 07

Mr. Commissioner: I would verify, Mr. Chairman, that of the money voted last year, I understand we spent about \$2,000.

Mr. Fitzgerald: Mr. Chairman, we expect that the bill to be received just before - right now is in the vicinity of \$2,000.

Mr. MacKenzie: Mr. Chairman, we spent \$180 last year.

Mr. Chairman: Are we clear on 2703?

Mr. Livesey: No, we are not. Is this going to be some sort of Noah's ark animals, Mr. Chairman? I brought up this point the other day and I certainly can't depart from my contention that this budget certainly needs some questions raised on it, and I certainly intend to raise some questions on it. This is where I think money is being spent that is needed in other areas.

Mr. Chairman: Well, are we now clear on 2703?

Mr. Chamberlist: Clear.

Mr. Chairman: 2704, Kluane Game Sanctuary \$2,500. Councillor Livesey.

Mr. Livesey: Once again, Mr. Chairman, here we are spending \$2,500 on signs. As we all know that game sanctuary is too big to start with. It doesn't get the proper coverage. The signs are all very fine, but you can accept the signs or you don't accept them. That is the question. I don't think that the proper policing of the game sanctuary takes place. I think it is too big. I think it is not being policed properly. Signs or no signs, it would cost us way more money than we've got right now, and I think this is the time to point out that that sanctuary is way too big. There is no question about that in my mind. I believe it covers something like 8,800 square miles, and we don't have the proper picture of that game sanctuary at all, and I don't believe the last Council had it either. They didn't realize when they were making up the various ordinances that there had been changes made to the original Privy Council order in connection with the establishment of that game sanctuary whereby the effect of that sanctuary had been taken away from the sanctuary on the west side of the Alaska Highway in order to allow business establishments to purchase their own property. I believe the original size was 10,888 square miles, and in some sections it includes both sides of the highway which are not recognized at the moment, and the ordinance doesn't follow the Privy Council orders or the amendments, which there were some made I think in 1942 and 1943, and another was made later than that covering that sanctuary. So, I think there has to be a lot done to this situation before we even start putting signs on there because the park doesn't come to the west side of the Alaska Highway, and also I think this statement must be cleared up because you can't claim the park runs along the side of the highway when it doesn't, and this is precisely what we've been doing in this game ordinance.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I'm wondering whether the Honourable Member from Carmacks-Kluane is opposed to the amount for the Kluane Game Sanctuary Site?

Mr. Livesey: Well, I'd like to answer the Honourable Minister, Mr. Chairman, that if we're going to have signs, no one has told me exactly what is going on those signs yet. I don't know whether they're going to take into consideration the points brought to their attention, and I have also brought points to their attention in consideration of the area near the highway which is not in the park, and until they show me what is going on those signs, yes, I am opposed to it

Mr. Chairman: Well, gentlemen, at this time I think we will call a recess for lunch.

Friday, March 29, 1968.
2:00 P.M.

Mr. Chairman: At this time I will call Committee back to order. We are dealing with the Capital side of Vote 07, Game. We have one remaining item, 2704, Kluane Game Sanctuary, \$2500.00. Are we clear. VOTE 07
GAME

All: Clear.

Mr. Chairman: We will now proceed to Operation and Maintenance which is page 8, Vote 07. The first item is Establishment 51, Salaries and Wages, in the amount of \$30,514.00.

All: Clear.

Mr. Chairman: The next item is Wolf Bounty, \$4,000.00.

Mr. Dumas: Mr. Chairman, it says here provision for payment of \$25.00 for each wolf not less than half grown, taken in the Yukon Territory. Why is there a limitation on how old (inaudible).

Mr. Chairman: I believe this is to stop people from farming wolves...

Mr. Fitzgerald: Mr. Chairman the reason for that clause is that it has been learned that where you have the bounty stipulating wolf or coyote or fox or whatever it may be that people will clean up the den and leave the bitch and the dog there to reproduce next spring and each spring bring bring a little bank account in.

Mr. Chairman: Councillor Gordon.

Mrs. Gordon: It was the same question.

Mr. Livesey: I don't understand Mr. Chairman, how this is going to obviate the problem. I just don't understand it. How does this obviate the problem?

Mr. Chairman: To whom do you direct that question?

Mr. Livesey: To Mr. Fitzgerald.

Mr. Chairman: Mr. Fitzgerald.

Mr. Fitzgerald: I beg your pardon Mr. Chairman, I don't understand the question.

Mr. Livesey: Well, we were talking about the wolf with regard to the bounty and the age is significant and apparently my understanding was that your explanation was that this was necessary and that if we didn't have this system of age on there why obviously the people would be farming these wolves. Just how do you solve the problem?

Mr. Chairman: Mr. Fitzgerald.

Mr. Fitzgerald: Mr. Chairman, the people who examine these animals must puncture the base of the left ear and if it is obviously a wolf cub that in their opinion is under half grown then why they question the filling, or completing the bounty form and possibly refer it to our Branch here where we then obtain, if necessary, obtain the opinion of a biologist. We have had no problems in this direction up to now.

Mr. Chairman: Mr. Dumas.

VOTE 07
GAME

Mr. Dumas: If a wolf is half grown is it normal that it would have left its den, its original den?

Mr. Fitzgerald: I'm not too sure of this, Mr. Chairman; I feel when they are over half grown they may run in pack but they certainly don't make use of the den.

Mr. Chairman: Are we clear on this item.

Mr. Livesey: No, it is not clear Mr. Chairman! Why would you want to leave a wolf that is half grown and just don't knock him off - wait till he is grown because you can't get a bounty for it ...

Mr. Chairman: Councillor Chamberlist, would you take the Chair?

Mr. Taylor: Mr. Chairman, I think it is clearly stated by Mr. Fitzgerald on at least two occasions in this debate that people were using, or did have the practice of going into a den and taking the litter and leaving the bitch and the dog in order to farm more wolves. They were coming in and attempting to get bounty for them and not destroying the source which was the parents of these wolf pups and, so the reason, as has been stated, and which I state now, I suppose for the third time in this debate, the reason why they only pay bounty on full grown wolves rather than half grown wolves to stop this practice so that the wolves we pay bounty for are the wolves we want to get to. It is as simple as that, I can't see anything more simple.

Mr. Livesey:Mr. Chairman, what they do now, the male and female, fully grown, they knock those off and let the other seven or eight run around loose until they grow a little older. I don't follow this at all. It may be clear to you but it is not to me Mr. Chairman.

Mr. Taylor : It is the adult wolf that we are after and we are not running a wolf farm and subsidizing it by paying bounties for young wolves. Thank you Mr. Chairman, I will resume the Chair.

Mr. Chairman: Councillor Gordon.

Mrs. Gordon: I would suggest that it takes as much or probably more to feed young wolves than it does an adult one; at least until they are six months old and a family of pups, six or eight to be fed and feed off the game in our Territory for six months before it is allowable to pay bounty on them is a mistake. I am quite sure that the instances where the persons who have farmed these wolves are very limited because anyone who is bounty hunting isn't looking at it from just quite as narrow an angle, or shouldn't be.

Mr. Chairman: Is there anything further on 53.

Mr. Livesey: Yes, Mr. Chairman, I want to register my protest against the explanation for the simple reason that I had lots of complaints in my area where they say I have three wolves but only one is liable for bounty; the others are too young. Can you explain it. And I had to tell them no, I can't.

Mr. Chairman: Thank you Councillor Livesey, I am sure the Members of Committee have noted your protest. The next item is 54, Travel and Living Expense, \$5,000.00.

All: Clear.

Mr. Chairman: 56, Freight, express and Cartage, \$150.00.

All: Clear.

Mr. Chairman: Telephone and telegraph, \$550.00.

All: Clear.

Mr. Chairman: 59, Printing, \$500.00

All: Clear.

Mr. Chairman: 60, Advertising, \$1200.00.

All: Clear.

Mr. Chairman: 61, Stationery and office supplies, \$750.00.

All: Clear.

Mr. Chairman: Materials and supplies, \$310.00.

All: Clear.

Mr. Chairman: 63, Public utilities, \$400.00.

All: Clear.

Mr. Chairman: 64, Heating \$400.00.

All: Clear.

Mr. Chairman: 66, \$300.00.

All: Clear.

Mr. Chairman: Rental of Equipment, \$11,000.00.

Mr. Livesey: Rental of equipment and repairs.....are we talking about one and the same thing or are we talking about repairing rental equipment or are we talking about rental in the government.

Mr. Chairman: I believe it is outlined here - charter of aircraft for patrol work in remote areas, hunting camps, predator control etc, 2 boat rental, 3 car rental and 4 search and rescue.

Mr. Livesey: Well, where do the repairs come in Mr. Chairman.

Mr. Chairman: I believe repairs and upkeep of equipment is a nomenclature used in all..

Mr. Chamberlist: Mr. Chairman, if the Honourable Member will look at the sheet (inaudible) provision for repair and upkeep of office and miscellaneous equipment. Now these are miscellaneous equipment other than rental equipment.

Mr. Chairman: Are we clear on 70. 71. Unemployment Insurance, \$49.00.

All: Clear.

Mr. Chairman: 75, Employee superannuation \$1,478.00.

All: Clear.

VOTE 07
GAME

Mr. Chairman: Miscellaneous \$750.00., Clothing \$250.00. Death Benefit, \$30.00. Surgical, Medical Insurance \$196.00. And Canada Pension Plan 101, \$317.00. Which gives a total appropriation of \$19,360.00.

Mr. McKinnon: Mr. Chairman, I apologize to Committee for being late this afternoon. I wonder if anybody asked Mr. Fitzgerald how many bounties were paid last year.

Mr. Commissioner: 138. Year before 113; year before 58? Territorial Treasurer?

Mr. MacKenzie: Agreed. 108 in 1963-64, 131 in 1964-65. I don't have it later than that.

Mr. Livesey: Mr. Chairman, this certainly proves that the protest that we made a number of years ago in the House towards eliminating the wolf bounty certainly paid off as far as I am concerned. It put people to work who otherwise were not working and gave them some incentive to do something rather than hold out their hand.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Further to that first question, I wonder if the Game Director could tell me how many he assumed that he poisoned last year. I imagine he would know.

Mr. Fitzgerald: There were 150 or close to that, that we actually know of. There could be more that we couldn't find.

Mr. Shaw: This is just curiosity. I remember the big battle we had on this particular thing. Has it ever been estimated the cost per wolf by both methods, as a matter of statistics?

Mr. Fitzgerald: Mr. Chairman, it is granted that it is more expensive than poisoning, our program of poisoning or control because we have to make use of fixed wing aircraft. We only used helicopter on one or two occasions but we get into areas where the hunters usually visit these areas late in the fall. Ordinarily the ordinary resident who could pick up bounty in the areas there don't penetrate near as much but on these flights we do a lot of other work; observation, game concentration and so on that we put down really to predator control when they could be assessed to something else. The two comparisons are way off really.

Mr. Shaw: Would Mr. Fitzgerald feel the program we have now is pretty well balanced.

Mr. Fitzgerald: I think so Mr. Chairman.

Mr. Chamberlist: Mr. Chairman, without there having been a den to den census could there be a possibility that we might know approximately how many in the wolf family there are in the Territory - an assessment of this...

Mr. Fitzgerald: No, Mr. Chairman, unfortunately we haven't had a real assessment even of our game population but we do have a fairly large wolf population. This is taken from observations of trappers, outfitters, personal observations local biologist.

Mr. Dumas: Mr. Chairman, I wonder if Mr. Fitzgerald could comment on this bounty and so forth. Do you think that it is a good idea to carry on with it, no possibility of decimating the wolf population in the Territory in the future to a great extent?

Mr. Fitzgerald: Mr. Chairman, I know that in the provinces the matter of bounties and poison control is quite emphatically frowned on. They think this is an absolute old-fashioned way of handling the situation. As far as we are concerned in the Yukon Territory the situation is a little different and we handle our poison program a little differently; the matter of bounty certainly gives people something to do and I now speak more of trappers but this really doesn't actually bring down our wolf population. A man travelling with a dog team and suddenly meets a pack of 15 wolves, by the time he gets his rifle out he is very lucky if he gets one wolf out of this bunch whereas with proper wolf bait, fixed properly we can probably clean out the whole pack. This is the difference but really I don't think we should approach this with the idea of eliminating the wolf. I think we all realize that the wolf definitely has a place in the scheme of things. I wouldn't suggest for one moment that we progress that far that there is even a danger of eliminating the wolf. If we did not have rifles in the country and did not hunt the game I think probably we would not have to worry about keeping the population down.

Mr. Livesey: I have some questions Mr. Chairman and one is I would like to ask Mr. Fitzgerald if the program for a limited hunting of beaver and other animals ...been suspended and I would also like to ask him, Mr. Chairman, if he has any knowledge of any gas cached in the mountain area in the Kluane Game Sanctuary placed there by people using aircraft.

Mr. Chairman: Mr. Fitzgerald.

Mr. Fitzgerald: Mr. Chairman, I have no knowledge of this but they very likely exist because there are gas caches all over the Territory. We haven't got a lake in the Territory today that they can't find a gas drum floating around - I don't think.

Mr. Livesey: Well (inaudible) hear the answer to my question? For limited hunting for beaver, is that carrying on - cut off?

Mr. Fitzgerald: Sorry, I didn't - I forgot about that. On the muskrat, as you know we had a pretty active harvest for a couple of springs - about two springs ago, hardly anybody turned up to trap and the people who were overseeing this for us and the Indians and the trappers suggested that they had cut the population of the rats away back and possibly they should leave it for a spring or two to see what transpires with the idea of going in there again and taking the harvest and we will certainly go along with that idea....

Mr. Livesey: Mr. Chairman, with regard to the gas caches I was talking about; I'm not talking about Canadian gas caches in the various areas; I'm talking about gas placed there by those who don't live in the country at all. This is what I am talking about. And not only that but in that particular area I am thinking of, especially in the White River area there are organizations just on the other side of the border operating hunting businesses. My question is related to whether the Game Department knows of any activity going on there with regard to gas caches in Canada in the part where others are illegally hunting in our park in an area where we are not allowed to hunt.

Mr. Fitzgerald: Mr. Chairman, we definitely suspect that the west side of the park is being violated, south of the White River. The outfitter who was outfitting and comes down as far as the White River at the edge of the park; when he had an opportunity to cross over there and to see what was going

VOTE 07
GAME

Mr. Fitzgerald continues...
on and to keep an eye on any aircraft that was seen in there. They have watched small aircraft herding sheep in there, right in Dickson's big game guiding area. There was an American snow toboggan found in the park area just inside the line that was abandoned there and we suspect that it is being violated. We had arranged with the police to go in and base at Tchawsahmon Lake and patrol the border and take a look at anything they can see. Now they are willing to do this with their own aircraft when they think the opportunity is right but as you mentioned before Mr. Livesey, the park boundary runs almost 250 miles and I agree, I definitely agree that it should get more attention. There were three successful prosecutions last year of people hunting in the park but there are more. From the remains of some of the animals we found we know they were taken and the capes and heads and horns only taken and the meat left there.

Mr. Livesey: One question Mr. Chairman, with regard to poison, if poison is placed in the park area and also poison that is placed anywhere in the Territory at the present moment; is this being picked up in the spring on a regular basis.

Mr. Fitzgerald: Right now Mr. Livesey the baits that we had out in the southern part of the Yukon Territory we retrieved them all during this warm spell, a little while ago. We were afraid the bears would be out and we did not want to destroy any grizzlies so we picked them all up along with the dead animals that were there. This is an expensive thing; if you get a bunch of wolves sometimes you have to make two trips to haul them all in. In the park - now for the information of all the people here, we freeze these baits. We freeze these baits into the ice a sufficient distance from the shore where we are not going to kill the small, valuable fur bearers. As you know, the small fur bearer doesn't venture too far away from cover as the predators will, coyote, wolf, wolverine. The frozen bait cannot be picked up and carried into the bush and kill a lot of valuable small animals and the animals that are found at the bait are all picked up. If there are any left there it is only because we can't find them, or they are covered over by slush and snow and so on. Now, we don't drop any indiscriminately from an aircraft where we can't go and see the results obtained, and to retrieve the bait. We have watched very carefully who gets a permit to put out these baits. We have had our problems with this but not any more. And with regard to the park there was one bait in the Donjek River near 1128. That has been cleaned up. But since you spoke about the caribou the other day Mr. Livesey, we have placed out six baits, four in the area of Tepee Lake and two others just north of the highway on an unnamed lake just near where the caribou was shot and those are the only baits in the vicinity of the park this year.

Mr. Livesey: Will these baits be picked up in the spring because I have had experience to notice some floating in a swamp area where there was no inlet or outlet of water great chunks of strychnine...meat and this does not look very good Mr. Chairman.

Mr. Chairman: Are we clear? Thank you very much Mr.....

Mr. McKinnon: Mr. Chairman, I wonder before Mr. Fitzgerald leaves, I'd like to hear a comment on the necessity in the Yukon for an assessment of the game potential, for a game count.....

Mr. Fitzgerald: When we get to a position where we are going to say we are going to have a little larger department and then before we can probably, in my opinion, manage our game properly we would have to know what our population was. Now they have this down to quite a science today with aerial surveys of game and what have you and they are sometimes backed up by ground surveys. And the people are pretty highly specialized in this type of operation. I think it is necessary and I think this is what Dr. Pearson thinks.

Mr. McKinnon: I would be very interested Mr. Chairman if Mr. Fitzgerald could contact some wildlife agency that would be interested in doing this kind of assessment for the Yukon Territory and getting a price. I think it is essential in the Yukon before we really improve and extend our game department.....we really know and are able to assess what we are talking about and then manage it accordingly. And without knowing actually the essence of what we have it is pretty well impossible to do it knowledgeably and do it intelligently and I would much appreciate it sir if you would have some contact with Canadian Wildlife Service or whoever does this type of survey and if it can be done in conjunction with the Federal Government and what the charge to the Yukon would be. I really believe that it is essential; that it is a highly specialized field when the people are trained for in years and one that all the provinces I think at this time (inaudible).

Mr. Chairman: Councillor Chamberlist would you take the Chair?

Mr. Taylor: I had hoped that this thing wouldn't come up but unfortunately it did once again. This idea is not unique. This is one idea that Dr. Pearson brought up some time ago when the old Council were around. This was at a time when we were talking about building our Game Department; we were talking about this for a long time but every time we bring this to Ottawa or, I don't know if at the Territorial level or the Federal level, it gets chopped anyway. A long time ago we should have had Game Wardens throughout the Territory, or Conservation Officers, as you prefer. It seems to me that it would be folly to embark or even attempting to embark upon a game inventory unless you are guaranteed and committed and prepared financially and otherwise, administratively to develop the Game Department, because I feel they have got to come together. At the present time you find an expenditure in Game of \$19,360.00 indicated in the Budget, plus the Capital provisions. That is really not very much money. And this is a Department which - controls the only resource we indeed control in the Territory, natural resources. And until both levels of government are willing to concede that we need conservation officers throughout the Territory; are willing to concede that we should break the Territory up into big game management districts and to manage our game, there is no point in embarking upon a game inventory. Now the original suggestion by Dr. Pearson was that we get a whole bunch of biologists up here. I don't know whether we import them from Saskatchewan or Ontario but I guess you put them in a helicopter and fly them around and scare the devil out of every bit of game in the Territory and somehow these experts go gaze at a bunch of books and come back and tell you how much game you've got. This is nonsense too. There are approaches to this; I think that a good conservation officer working in a district with a biologist could accomplish much more than what is proposed by Dr. Pearson. At the time it was suggested I didn't go along with it for those reasons and I don't go along with it now.

VOTE 07
GAME

Mr. McKinnon: Dr. Pearson only happens to have his doctorate in mammology and I am quite prepared to accept his advice over the Honourable Member from Watson Lake on game.

Mr. Taylor: Yes, this might well be, but I know people who are in the mining exploration business, with which I am also reasonably conversant who are Ph.d. and couldn't walk two feet in the bush without getting into trouble and know nothing about the bush; they know about rocks but don't know how to find them.

Mr. Taylor: I'll resume the Chair Councillor Chamberlist.

VOTE 08
GENERAL

Mr. Chairman: Is there anything further on O. and M. on Game? Thank you Mr. Fitzgerald. Next is Vote 08, General. This is the Capital Side, page 30. The first item is furniture and office equipment, 2801, in the amount of \$26,179.00.

Mr. Dumas: I have a question Mr. Chairman, this is for all Departments pretty well - any and all Departments?

Mr. Chairman: Yes, this is correct, you will find a breakdown in the spread sheet underneath showing the breakdown into departments. Councillor Gordon.

Mrs. Gordon: May I ask what the five additional leather chairs are for - an increase in Council Membership?

Mr. Chairman: No, this is for the Council Chambers here at the present time. Anything on 2801?

All: Clear.

Mr. Chairman: Next is 2806 - partitioning of Lynn Building.

Mr. Livesey: Mr. Chairman, I would like to address a question to the Honourable Mr. Mitchell.

Mr. Chairman: Order, please, to whom do you wish to address the question....

Mr. Livesey: To the Honourable Member who now stands in great awe as Chairman of the Financial Advisory Committee.

Mr. Chairman: Proceed.

Mr. Livesey: (inaudible) partitioning of the Lynn Building for \$15,000.00. I wonder if the Chairman of Committee would advise me, the Committee of the Whole, as to the reasons in this respect.

Mr. Chamberlist: Mr. Chairman, Councillor Livesey will receive an answer in the manner that he has.....needed because the arrangements for the rental of the building do not include partitioning in certain areas. I understand that this Committee already approved the expenditure, rather approved a move from one building to another building and it is already agreed that the top floor of the Lynn Building is going to be used by the Territorial Government offices and that amount is to include for partitions in that area; that is an overall saving. As you will recall there was a Sessional Paper.

Mr. Livesey: This is in addition to the million dollar welfare program....

Mr. Chairman: Are we clear on 2806?

ALL: Clear.

Mr. Chairman: We will then proceed to Operation and Maintenance, Vote 08, to be found on page 9. The first item is Administration 800, in the amount of \$83,759.00.

Mr. Shaw: Mr. Chairman, a matter of curiosity, what is a Personnel Technician?

Mr. Chairman: To whom do you direct that question?

Mr. Shaw: Well, Mr. Chairman, I would direct that question to Mr. MacKenzie, he may know about these terms. I don't know that in personnel - something like this in radios.

Mr. MacKenzie: Mr. Chairman this is a term I am not familiar with and I cannot explain it.

Mr. Commissioner: Well, it is a very straight forward situation Mr. Chairman. This is a person who is involved in appraisal and the identification of people's work and getting the salary schedule and rates of pay and various other matters and formulating personnel policies and the person is trained in this particular type of work.

Mr. Shaw: Mr. Chairman, what about the Personnel Officer, what would his function be?

Mr. Commissioner: Similar nature only in a supervisory capacity.

Mr. Chamberlist: Mr. Chairman, of course I questioned these right at the first time of advertisements putting in for these positions. I myself am not clear as to the functions and I believe there is a duplication of functions but it is supposed to be for part of the over-all experiment of administration in the Territory.

Mr. Chairman: Anything further on Administration.

Mr. Shaw: Would the Commissioner, Mr. Chairman, say that this is starting to fit into line and working out as expected?

Mr. Commissioner: Well of course I don't know what was supposed to be expected Mr. Chairman. I inherited this particular situation and all I can tell you is this - that many of the inherent personnel problems that we have appear to be getting eliminated and it would appear to me that we have the makings of a smooth functioning of operation which will be, which is in fact, due to the size of our organization, very essential and a necessary part of government; in fact it is a very essential part of **business**.

Mr. Chairman: Are we clear on 800? 801, Central Registry \$69,295.00.

Mr. Livesey: Does this include Registrar of Statistics, Mr. Chairman?

Mr. Commissioner: No, this is strictly the Central Registry operation.

Mr. Chairman: Clear?

All: Clear.

Mr. Chairman: 802, Personnel, \$71,420.00.

VOTE 08
GENERAL

Mr. Dumas: Mr. Chairman, on the breakdown sheet spread this way, it is a new position - one of the new positions - maybe two of them should be scratched out, certainly the last one for Personnel Technician and the one for Clerk Typist 1 because I see on the last page where we have a list of salaries and wages - at least one Clerk Typist 1 and one Personnel Technician are scratched out - I don't know if it is (inaudible)

Mr. McKinnon: They were deleted.

Mr. Chairman: Are we clear? Next is 803, Commissioner's entertainment, \$1200.00.

Mr. Shaw: I was wondering on this item Mr. Chairman how in the heck a person can handle such a matter with such a small amount. We have to be fair in this matter Mr. Chairman, and how \$1200.00, being a type of public servant myself, it would appear to me that \$1200.00 is a mere bag of shells as far as it should actually be. I was wondering if it is possible to get by on an amount like that?

Mr. Chamberlist: Mr. Chairman, I have no intention of going around and raising a collection at this stage of the game. I think we've dealt very leniently indeed with the Commissioner.

Mr. Dumas: Mr. Chairman, it sounds like a very reasonable question, especially in view of the fact that in 1966-67 it was \$3,324.90.

Mr. Livesey: I would like to raise a question on that because I note the explanation and I raise it because of the thinking of the Honourable gentlemen opposite. It says here provisions for entertainment of an official nature required of the Commissioner relative to the interests of the Yukon. Does that mean that the interests have shrunk?

Mr. Chairman: I might say from the Chair that the Committee took this into account; in discussion in the Financial Committee we found that the Centennial year did place an unusual burden, thereby the large expenditure last year.

Mr. Commissioner: Many of these things were not really relative to the normal course of events.

Mr. Shaw: Mr. Chairman, while we are on this particular subject, last year the Council, in the spring, made a recommendation that an automobile be purchased for the Commissioner, for the Commissioner's use that would be a little better deal than the bucket of bolts he is presently using around the Territory. And that was the recommendation of Council and I feel that with all the automobiles that we provide, certainly this should be attended to. I wondered why the Honourable Minister of the Financial Advisory Committee didn't think that this should have had some consideration, or perhaps he wasn't aware of the fact in the Budget, General Budget. Of course I understand that it comes under Capital but it is also in this category.

Mr. Chamberlist: Mr. Chairman, I wasn't aware that there had been any recommendation last spring and if I was aware that there had been any recommendation I would have been opposed to it for the simple reason that the Commissioner is an employee of the Government of Canada and if the Government of Canada thinks that he should have a new car let them pay for it.

Mr. Chairman: Anything further on this?

VOYE 08
GENERAL

Mr. Shaw: Mr. Chairman, I can't quite see that. I've ridden in Mr. Bennett's car; he's got a Lincoln, Premier Bennett, Mr. Chairman, and I have seen the Prime Minister of Canada running around in a Cadillac. I don't think that you will notice that Premier Manning runs around in a staff car or a car of the government of the Volkswagon stage and it would appear to me that when one has to go and meet some of the people that you need a better vehicle than the existing one. And as I say the former Council did feel that the position required a little better vehicle than the old car that is presently in use by the Commissioner and they recommended that the Territory buy a car because it is used for Territorial purposes.

Mr. Chamberlist: Mr. Chairman, the weakness of the former Council have shown, been shown up in this Council. That is why we are here.

Mr. Chairman: Gentlemen, are we clear on item 803, Commissioner's entertainment.

All: Clear.

Mr. Chairman: Next is 804, Commissioner's residence, \$1800.00.

Mr. Chamberlist: Question.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I'm in an awkward position here because I must say I was opposed to this particular item while discussing this in the Financial Advisory Committee, and I'll explain why. The Commissioner's residence is the residence which is maintained wholly by the Department of Public Works as a Federal residence and when I read the amount of money was placed there as a contribution towards the maintenance of the Commissioner's residence for twelve months at \$150.00 a month, I would like to know what maintenance is being carried out on that building for \$150.00 a month. Now if that amount of money, or an amount of money was added to entertainment if that was called for, I could understand it but I have to speak against myself in this instance as a member of the Financial Advisory Committee because I do not believe it is proper that the Territorial Government funds should be paid out towards maintenance of the Commissioner's residence when there is already an agreement existing for all Federal government homes to be maintained by the Department of Public Works.

Mr. Chairman: Anything further on this item.

Mr. Dumas: Nothing except, Mr. Chairman, it certainly is a change to hear the Honourable Member criticize himself. I mean this is a refreshing instance.

Mr. Chairman: Are we clear on 804.

Mr. Chamberlist: I'm opposed.

All: Clear (except Councillor Chamberlist).

VOTE 08
GENERAL

Mr. Chamberlist: Mr. Chairman, I would ask that there be a vote on this particular item because I want hear those who will agree that the Territorial funds will be used for the maintenance of a Federal Government Department.

Mr. Chairman: Those in favour of this vote kindly signify? (Agreed - 2) Would those contrary kindly signify? (1).

Mr. Chairman: Next item is 805. Legal in the amount of \$25,792.00.

Mr. Shaw: Mr. Chairman, there is an illustration of where we have undertaken an expenditure in the Territory which we did not have before. This was Federal expenditure under the Department of Justice. Now we have it in the Territorial government and I think, I feel this is rightfully so. We have a Territorial Legal Department and we are just accepting responsibilities which we should assume.

Mr. Chairman: Are we clear?

All: Clear.

Mr. Chairman: Next item is Insurance General \$5,050.00. Clear?

All: Clear.

Mr. Chairman: Next is Insurance Property, \$43010.00.

Mr. Livesey: Mr. Chairman, quite some time ago the question was raised by Council towards the government considering the question of running their own insurance, same as the Federal Government who actually.....themselves. I do believe they operate a fund which covers the contingency in this respect and I was wondering if there had been any consideration by the Financial Advisory Committee Chairman towards this suggestion.

Mr. Chamberlist: Mr. Chairman, there hasn't been any discussion nor was there any discussion as far as I am aware during the consideration by the Financial Advisory Committee.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I would like to point out to Councillor Livesey that a contingent fund such as that probably would have been wiped out in the last 18 or 24 months because of the two school fires.

Mr. Chairman: Mr. Commissioner:

Mr. Commissioner: Mr. Chairman, the Territorial Government, by prior agreement with the Council and the Federal Government are self insurers on buildings to the extent of One hundred thousand dollars and this, at the present time, is under internal review and if we are going to propose any changes (inaudible) I think Mr. MacKenzie will verify this (inaudible).

Mr. MacKenzie: That is correct. There is one minor change and that is that if a building cost us less than One hundred thousand dollars with contents we do not insure it at all. If a building costs say Two hundred thousand dollars with contents we insure the whole lot of Two hundred thousand - it ...

Mr. Commissioner: No, I'm sorry, excuse me, what I'm getting at is that we are self-insurers to a value of One hundred

Mr. Commissioner continues...
thousand dollars on any one loss but where the loss can conceivably go beyond One hundred thousand we are.....

Mr. MacKenzie: Porter Creek School is a case in point. It has full coverage.

Mr. Commissioner: And we have more up-to-date information on this matter and will be coming up for discussion no doubt, in time.

Mr. Shaw: Regarding this insurance, it is a fact that we carry insurance on behalf of the people. It is a very good thing for the government. As far as government statistics are concerned. It doesn't apply the same for private coverage because that is continually increased and the biggest reason is that the government itself is the biggest fire bug we have had in the Yukon if you look at the amount of dollars and cents that are paid out in losses on fire insurance.

Mr. Chairman: Are we clear on this item? Next is 890, insurance equipment, \$21,075.00. Clear?

All: Clear.

Mr. Chairman: Next is 810, Workmen's Compensation Insurance, \$71,900.00.

Mrs. Gordon: Mr. Chairman, we have reached the end of insurance and I would ask Mr. MacKenzie; is there provision under the insurance, I can't see it on any of these itemized statements for public liability insurance?

Mr. MacKenzie: Yes, Mr. Chairman, we carry a comprehensive liability policy insuring us against risk of loss ...any eventuality, blanket policy.

Mr. Chamberlist: Mr. Chairman, when I look at Establishment 810, we pay out \$71,900.00 on Workmen's Compensation and then I hear that we cannot have the Workmen's Compensation administration wholly in the Yukon Territory it just absolutely messes my thinking up completely. How is it possible from one large employer, \$71,900.00 is paid on Workmen's Compensation and we cannot afford to have the Administration right here in the Territory? There must be something radically wrong with the thinking of our administration on this particular point where they just don't want to give way to what is obvious a necessity to bring back to the Territory what we are administering outside the Territory and I think the time must come along very very soon and I am sure by next Fall; I'm going to work on it during the summer and I promise to make sure that there can be a way found to bring Workmen's Compensation administration of our Ordinance right back in the Territory so that we can have control of it and start by showing we have the capability of managing our own affairs.

Mr. Livesey: Mr. Chairman, could anybody point out to me why our Workmen's Compensation Insurance is almost double in one year?

Mr. Chairman: Mr. MacKenzie.

Mr. MacKenzie: I notice this current fiscal year we have paid out \$65,000.00; that compares with \$71,000.00 proposed for next year so it is not double, just a little higher than the current year, and I may say Mr. Chairman, the premium we pay

VOTE 08
GENERAL

Mr. MacKenzie continues...
varies quite widely year by year according to experience
the insurance company Prudential has with us. If they had
heavy losses then we pay to some extent for those losses
the following year.

Mr. Commissioner: Mr. Chairman, also I'll point out that
Council legislated at the Fall session a year ago the require-
ment for us to carry a policy to cover a workman injured of
uninsured employers and this in itself accounts for a \$10,000.00
a year premium that has nothing at all to do with our own
employees at all but it was legislated by the Council.

Mr. Chairman: Are we clear?

Mr. Livesey: No, Mr. Chairman, do I understand that the
Estimates for 1967-68 were \$44,320.00 and the estimate for
this year were \$71,900.00. But the cost was more than the
estimates. Is this right?

Mr. MacKenzie: For the current fiscal year the answer is yes.
The estimate was 44 and we have paid out 65. As I said, the
amount paid varies quite widely, depending on the experience.

Mr. Chairman: Are there any further questions? Next item
is 815, Grant for Yukon Museums \$1,000.00.

Mr. Shaw: Mr. Chairman, I note that in 1964-65 up to now
\$1,000.00 for expenditures. But it appears to me somehow,
by some mistake or other Dawson Museum was not able to take
it, through their own fault did not take advantage one year.
They were kind of mixed up. Would that be correct Mr.
MacKenzie?

Mr. MacKenzie: It is news to me Mr. Chairman.

Mr. Shaw: Well, everybody gets mixed up... But it's put
down as \$1,000.00 and I'm almost sure that one year was lost.

Mr. Chairman: Clear?

All: Clear.

Mr. Chairman: Next is grant to Boy Scouts Association
\$1,000.00. Girl Guides Association \$1,000.00. Yukon
Chamber of Mines \$1500.00. Clear?

All: Clear.

Mr. Chairman: Next is witness fees and expenses for the
Territorial Court \$4,325.00.

All: Clear:

Mr. Chairman: Accommodation, Territorial Administration,
\$207,040.00. At this time we will call it recess.

Friday, March 29, 1968

3:30 p.m. o'clock

Mr. Chairman: Well at this time we will call Committee back to order and we are dealing with Vote 8, the accommodation, Territorial Administration. Anything on this? Councillor Dumas. VOTE 8

Mr. Dumas: On the Lynn Building, could the Commissioner advise me as to whether there is supposed to be parking with the Lynn Building. Whether anyone was supposed to supply some parking for this building.

Mr. Commissioner: Mr. Chairman, I have never seen any obligation but I would prefer that Mr. MacKenzie answer that.

Mr. MacKenzie: There is no firm obligation Mr. Chairman, but Mr. Lynn told me that he was going to pull down that old building next to the building and convert it to parking space.

Mr. Chamberlist: Mr. Chairman, I wonder if the Commissioner could say that this will be done without any charge to the Territorial Government.

Mr. Chairman: Councillor Dumas.

Mr. Commissioner: Could I say that the proprietors of the Lynn Building are going to provide parking without charge to the Territorial Government? I am afraid I am in no position to make that commitment Mr. Chairman.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: In view of what Mr. MacKenzie said, I wonder if he realizes that the old rat trap next to the Lynn Building was just rented for \$150.00 a month.

Mr. Chairman: Order please.

Mr. MacKenzie: It is my understanding Mr. Chairman, that building was bought by Mr. Lynn from the previous owner.

Mr. Chairman: Well is there anything further on 828, accommodation to Territorial Administration. EST.828

Mr. Chamberlist: I wonder Mr. Chairman, if the Commissioner will be able to get some information about parking in the Lynn Building area?

Mr. Commissioner: Mr. Chairman, I certainly will do my best but I would like to bring something to Council's attention in this particular regard. I think it is high time the City of Whitehorse had by-laws that says that when you build a building of so many square feet or something similar to the downtown area that for every square foot of you are going to have to provide so many feet of parking space. This is going on in every civilized city in the whole of North America and somebody has got some kind of a foolish idea that in Whitehorse we don't have to make these provisions but we have to do these things and I have no idea as to whether or not as part of one of the prerequisites getting a building permit for this building that the proprietor was supposed to provide this kind of parking space. These will certainly be part of my inquiries and I will do my utmost to bring a proper answer forth to Council but I mention this and I mention this in all sincerity that the parking problem in downtown Whitehorse here is being propagated and is allowed to be propagated due to the inactivity of the City Council of Whitehorse by-laws and enforcing them and that are going to require people who are going to use these properties for gain, that they are not required as part of that gain to provide parking space

EST. 828 Mr. Commissioner continued:
for the people who are going to be the patrons, whether it be the
Lynn Building or anything else.

Mr. Chairman: Are clear on 828, accommodation, Territorial Admini-
stration.

All: Clear.

EST. 829 Mr. Chairman: The next item is 829, Frontage Tax, City of White-
horse for \$2,000.00. Clear?

All: Clear.

Mr. Chairman: Next is Emergency Measures, Organization, \$4,000.00.
Councillor Dumas.

Mr. Dumas: Could I have some information on the Emergency Measures
Organization and what it does? What is the function?

Mr. Commissioner: Mr. Chairman, with respect, could I ask that this
question would be most fully answered the next time that we have Mr.
Baker here as he is the E.M.O. co-ordinating officer for our organi-
zation here in the Territory. Is this a reasonable request?

Agreed.

Mr. Chairman: I just say from the Chair, the answer to this one,
it was dealt with in the Budget Review Committee. The answer is
this what happened is salary of our Civil Defence Co-ordinator
which we share with the Northwest Territories and the cost ...

Mr. Commissioner: Yes, but that doesn't answer the question. The
Councillor has asked what function does this organization perform
as far as the Territory is concerned.

Mr. Chairman: I can answer that too.

Mr. Dumas: That brings something else up Mr. Chairman. That Civil
Defence was passe. It went out with the most recent bonds in the
last ten years.

Mr. Chairman: Councillor Chamberlist, will you take the Chair please.

Mr. Chamberlist: Yes.

Mr. Taylor: Mr. Chairman, I assist the Civil Defence people in
serving the Yukon so know something about it. The Civil Defence is
essential as I'm sure we'll all agree that in case of earthquakes,
in case of fire, floods, indeed in actual disasters and there are
many areas which here in the Yukon we can find ourselves in need
of Civil Defence. For instance, there is a fully equipped hospital
that can be flown in here and set up in a matter of hours for
emergencies as noted when Alaska had their problems we were quite
prepared to put our Emergency Measures Organization to work to
provide welfare, blankets, equipment, lighting plants and so forth.
This is why and I'm sure you will all agree, why we must keep this
E.M.O. functioning. It is noted that the cost to the Territory is
\$4,000.00. The Territory is in essence, in the larger communities
at least, and these are set up by an officer that we pay this
\$4,000.00 towards, by him coming to the community laying out a fan-
out programme, setting up committees on welfare, disaster committees
on welfare, committee on engineering and committees of various
communications and so forth and this is what he does, as well as
keep abreast and co-ordinate the general effort. So that's what it's
really all about.

Mr. Dumas: It sounds fairly reasonable. Can anyone tell me if EST. 829
this has been done in Whitehorse?

Mr. Chairman: Councillor Gordon.

Mrs. Gordon: Yes it has. I was attending the meeting in Mayo but it's quite a number of years ago and I'm wondering at the moment is how current the organization is now because I do know that some of the people who are connected with the organization in my own district and now have left this and I'm wondering if there has been any replacements.

Mr. Chairman: Councillor Taylor.

Mr. Taylor: I'm not too sure on that. The last time that the Territory was canvassed by the officer and I mean for the purpose of really setting this thing back up again and getting it on its feet was I believe, two years ago and the officer at that time did go to each community to set things up. The major communities anyway and what has happened since then, I don't know. I don't think that there has been any arranged, certainly not at Watson so I doubt if it has been done anywhere else. This usually has been left to the local committees to upgrade themselves and notify the planning officer.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, I also have some, not advance, but some knowledge of the situation and the last time I was on the Council I went to Edmonton with one of the administrative members of the Territorial Government and we inspected the entire Emergency Measures Organization in the City of Edmonton which I understand was the best in Canada and certainly I feel that emergency measures are necessary. One very sad aspect has come up quite recently whereby the radio that you go by, and most radios the dials show where the Civil Defence messages will come over, well we have now them in areas outside of or throughout the Yukon. We don't have 24 hours service at all. The Government has seen fit to cut us off during the night and so we only have part operation as far as the radio is concerned and therefore our Civil Defence has been challenged to that extent in my estimation so that there is no more 24 hour radio alarm as far as the Yukon is concerned. Now that we have lowered the status of 12 midnight Yukon Standard Time to 6:00 a.m. Yukon Standard Time. That is a very bad aspect I think because the way the world is situated today I'm quite sure that we all can see that it's possible for the thing to explode at any time without any advance notice.

Mr. Chairman: Councillor Taylor.

Mr. Taylor: Yes, I was just going to point out, I went through my file and I have a copy of the Whitehorse plan, the defence plan if anyone is interested in seeing it. Community plans as well.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman I don't know too much about this Emergency Measures Organization that jumped into I know that when we had the flood in Dawson it took the Dawson Administration, Council and what not, and the Territory to straighten things out. I don't know whether the Emergency Measures Organization were there at all, at least if they were, I certainly can't recollect where they were. Hiding? It was left up to the people there and to the Territorial Administration from Whitehorse and they did an excellent job but I didn't see where the Emergency Measures Organization came in. As far as these hospitals that are flying around, I think they packed the people from the hospital in the Federal Building.

Mr. Chairman: Councillor Dumas.

EST. 829 Mr. Dumas: The plan seems to be a fairly substantial one, it seems to me that the people should be let in on these plans, I'd like to know my escape route if something happens.

Mr. Taylor: Well Mr. Chairman, in answer to that, the general public many of whom of course do not attend these planning meetings must then depend on the radio station, the various forms of communication in times of disaster. These are set out and people are notified when anything happens.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman: I know how effectively it works in Dawson. For quite some time we have asked, we've kind of given up the idea now because it doesn't do any good, some ways in which we could connect into the local radio station so that in emergencies messages could be passed back and forth which is proven extremely helpful when we had our own radio station but since they got all this so well organized you have to get on the telephone and hope the line isn't out to contact Whitehorse if they could send the message up that way and so you might as well forget about it.

Mr. Taylor: Just point of comment Mr. Chairman, the total Civil Defence System in any given community in the Yukon Territory is only as good as the citizens of that community in keeping it functioning. This is something you can't run by remote control and if anything happened in Watson Lake, and if the Civil Defence System did not function they only people who could be blamed for it would be the people, the citizens in Watson Lake. The same would hold anywhere else in the Territory.

Mr. Chairman: Councillor Gordon.

Mrs. Gordon: I think this isn't necessarily true because if your local organization isn't kept current and it's fluctuating, sifting in and out, there's not much that you can hold to them as being to blame.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, by the time you get through all these ramifications you can forget about us. The people themselves when an emergency occurs, they have to take over, if you wait for them to contact all the other characters scattered all over the country you'd never get any place. You've got to do the job and do it now and that's the way it is done and people can certainly look after themselves which they have done in the past.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Yes, Mr. Chairman, there is got to be co-ordinating control. There is no use just talking about Civil Defence in Old Crow and none in Dawson or none in Carmacks or none in Watson Lake. This just doesn't work, the whole thing has to be co-ordinated. When the Canadian Army was up here in the Yukon they had this whole thing under control. This was another place in Edmonton that we took a look at, they had it all mapped out, everything was fixed, they had a real good organization. But what have we got today, that is what I'd like to know?

Mr. Chairman: Will you take the Chair?

Mr. Taylor: I will resume the Chair.

Mr. Chamberlist: Mr. Chairman, I'd like to have a little piece to say. In 1960 Inspector Vachon, Territorial Secretary Herb Taylor,

Mr. Chamberlist continued:

EST. 829

the Fire Chief from the City of Whitehorse, Larry Requa who was in charge of the Fire Department and myself, went down to the Alberta Civil Defence College and I have a certificate to say that I am now a specialist in E.M.O. Since we got back, to my knowledge, none of us have been called upon to participate in the E.M.O. at all. Actually it's quite a joke, you go out there for a week's holidays, somebody pays for the shot, you pass your course, you get a little badge that you can wear in your lapel, you have a certificate to say you passed the Alberta Civil Defence course and everybody is congratulating you for getting into the organization, you have pictures taken of yourself, then when you come back here feel... Haven't heard a word since 1960.

Mr. Shaw: I say Mr. Chairman, that it's not a stuffed duck, it's a dead duck.

Mr. Chairman: Clear?

All: Clear.

Mr. Chairman: The next item is Yukon Economic Studies, \$35,000.00 EST. 840 Est. 840.

Mr. Chamberlist: Yukon? What about 831?

Mr. Chairman: Oh, pardon me 831, Fitness and Amateur Sports, \$64,180.00 Councillor Livesey.

Mr. Livesey: Question. I would like to know how we get any money out of this, I mean, the people that are not close to the situation and have no relations on the Financial Advisory Committee, I would just certainly like to know how you get any assistance from this programme because I know in certain parts of my own constituency they have been getting assistance and in other parts the people haven't been getting any and I understand this is the situation in other areas throughout the Territory as well but I certainly would be very much obliged for any information that can be given to me as to how to get funds from this programme.

Mr. Chairman: I might just point out from the Chair that the usual procedure is to make application to the Administration and in this respect and we have dealt with the Sessional Paper which tells you what you can get and what you can't get but if you wish any further information which is not quite clear at that point I wonder if there is anyone here who can answer it. Councillor McKinnon.

Mr. McKinnon: Mr. Chairman, I was going to say that we have had a policy paper for us from the Director of Recreation in the Yukon which lays out for possibly the first time since this Fitness and Amateur Sports fund came into being. What the policy will be for the Yukon Territory and how monies can best be obtained from this Department for various communities, I might add that I had lunch with the Director of Recreation today and he has now been to the south end of the Yukon Territory. He has just returned from a trip to Dawson, Mayo, Elsa, Keno and said he had very successful meeting with all the different organizations and groups there and he was sure after having finished these meetings with them they were completely aware of all the facets of the Physical Fitness and Amateur Sport fund and were aware now of how they could make application. He has been to Haines Junction and has held meetings there and the only area in the Yukon that he hasn't been to, to explain the workings of the Physical Fitness and Amateur Sports fund is Beaver Creek and Destruction Bay and he hopes to get there in the next week or so. At that time he will have held public meetings in all the populated areas of the Yukon Territory, talked and gotten mailing lists of every organization that can possibly be helped under this fund and I think he is doing an excellent job. He is extremely interested in making

EST. 831 Mr. McKinnon continued:
sure that this money is given on the most equitable basis and distributed as wisely as possible and I think the Honourable Member for Carmacks-Kluane is going to find out that this programme in the next is going to work out very well.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Well Mr. Chairman, I am very, very happy to hear that from the Honourable Member who I know is interested in the physical sport and I think it's quite true that the Beaver Creek area and the Destruction Bay area and the North Alaska Highway. They're short of all kinds of things. They don't have any weather reports and they're off on the beam of time and they hear nothing about half a dozen other things. They got no clearance for the school grounds, why as a matter of fact, if you take a look at the list, I'm going to make a list one of these days, whereby all kinds, there's all kinds of things they don't have at all but I'm very happy to hear that someone, after this programme has been in effect for I don't know how long, is finally going to get there and tell these people just how they can participate. This is very, very encouraging Mr. Chairman.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I arise to state that the words about this particular Fitness and Amateur Sports, I think we are all very well aware of the fact that when this was introduced a number of years ago it was one of the most difficult pieces of legislation to interpret on who should receive assistance and how they should receive assistance. I had extreme difficulty myself, and in fact I never did really get down to what could be possible or otherwise. However, in all fairness I think I would say that I have circulated the fact in my particular area and I think I'm about as far away as anybody from the centre of activity.....pardon me, we all make slips. I have circulated to all the people concerned in my area Mr. Chairman, and I have pointed out and I'm sorry to say that I did point out, I didn't too thoroughly understand all the ramifications of the programme but indicated to them who they could contact in the Administration and they have all done that and they have received the assistance. I thought it was my duty to let people know I did that and they could get the information right from the Administration and I think they have been fairly treated in this respect.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Just one point Mr. Chairman, I notice there is no secretary or part time secretary and I know there is quite a bit of correspondence from this office

Mr. McKinnon: In this respect under Primary 274 to Codes 51-59 for clerical steno and draft assistance.

Mr. Chairman: Are you now clear?

All: Clear.

Mr. Chairman: The next item is Yukon Economic Studies \$35,000.00. ... (interruption) ... Well, the last item Fitness and Amateur Sport 831. The next item is Yukon Economic Studies \$35,000.00.

Mr. Chamberlist: 832, and 833.

Mr. Chairman: Well there are no expenditures for between those two. Are we clear?

Mr. Dumas: No. Yukon Economics Studies, it says \$4,335.00 per month from April to November 1968. Should that read 1967? Or is that study going on now?

Mr. McKinnon: The study is going on now.

Mr. Chairman: Next is Special and Unforseen, \$10,000.00.

All: Clear.

Mr. Chairman: And the next is 863, Arctic Winter Games, \$15,000.00 EST. 863

Mr. McKinnon: Mr. Chairman, I would like to bring Committee up to date on what is happening in respect of the Arctic Winter Games. On November 8th and 9th of 1967 there was a meeting in Whitehorse attended by Mr. Steve Agbaba, representative of the Governor, Hickle, of Alaska, Jim Whelly, representative of the Commissioner of the Northwest Territories, and Mr. Thorsen, our Recreational Director and this was as a result of suggestions arising from the first meeting of Winter Games in Quebec and discussions and correspondence in these ensuing months. These representatives met in Whitehorse for preliminary discussion of the proposal to hold our Winter Games. These games as proposed would in some way parallel the Canadian Winter Games that would involve competitors only from the three jurisdictions. The primary aim was to discuss at this meeting the basic promise of such games and assess the feasibility of proposals after establishing initially that the idea had the approval of principle of Commissioner Smith and Alaska Governor Hickle. Further considerations led this meeting to agree that the Arctic Winter Games should be initiated and the following recommendations were submitted:

- "1. The purpose of the Arctic Games should be to provide, at regular intervals, opportunities for competitors in appropriate forms of athletics and sports, representing the three areas of the north, to take part in major championship contests to the ends that the people of Northern Canada and Alaska come together in friendly competition at their own level, and to stress and develop the feeling of geographic identity among the people of the Territories and the State of Alaska.

That incentive be provided for athletes in all these areas to train and improve their skills in order to represent their Territory or State in the Games, and for the Territories and State to provide and improve facilities, both for training and staging the games.

That an added special event be placed in the calendar to provide entertainment and social opportunities to relieve the winter months."

Subsequent to this meeting, I was selected by the Commissioner to attend with Mr. Thorsen of further planning organizational meetings in Yellowknife. This was held on the 9th, 10th, and 11th of January. From the discussions in this meeting, I will inform Committee of the press release that was from Yellowknife which pretty well sums up what has been planned to date with the games and the first Arctic Games that was decided will be held in Yellowknife in March, 1970 coinciding with the Centennial Year of the Northwest Territories. The decision was announced as a result of the meeting in Yellowknife. The Games will be a realization of an idea originally proposed by Stuart Hodgson and Bud Orange, Member of Parliament for Northwest Territories. They will include twelve sports activities in the basic agenda with other special events such as a Games queen contest, a folk arts festival and a ceremonial parade. The Committee also agreed that the following second and third Games will be held in 1972 in the Yukon and 1974 in Alaska. It is hoped that the Arctic Winter Games will become a permanent event in the sports calendar of northern sports. The meeting also resolved to incorporate the Arctic Winter Games Corporation whose officers will be myself as President; Mr. Steve Agbaba, Vice-President of Fairbanks, Alaska; Mr. Malcolm Fraser, Treasurer of Yellowknife; and Directors, Bill Conley of Yellowknife, Bill T. Barratt of Anchorage, Alaska and John Thorsen of Whitehorse. The host area of each Games will be responsible for accommodation of the participants and provision of

EST. 863

Mr. McKinnon continued:
facilities for the Games. Each territory or state taking part will be responsible for transportation of its participants to the Games site. The Committee will place advertisements for a full-time Executive Secretary to be hired as soon as possible. The next meeting of the Board of Directors will be held in Juneau, Alaska some time in April we hope Mr. Chairman. Now, the \$15,000.00 is a budgetary item that will assist in the establishment of a permanent secretariat and the operation of this secretariat to get the first Arctic Winter Games off the ground. The Government of the Northwest Territories has already approved the item of \$15,000.00 in their budget. The Governor's Office in Alaska has stated that they are most willing to participate financially and also to contribute their \$15,000.00 to the organization of the first Winter Games and we hope that we will be meeting in Juneau sometime in April so that we can clarify with Alaska and finalize for sure their participation and also finalize the original budget of the first Arctic Winter Games. I must confess that at the outset of the Arctic Games I wasn't one of its really strong proponents. After meeting with peoples from Alaska and the Northwest Territories and discussing all aspects of these Games I think that they can be a tremendous success. I think that the participation of the Government should be completely minimal. If the Games cannot stand on the strength of the concept of the people of the Territory in the State of Alaska getting together in friendly competition then they don't deserve to be held. The enthusiasm in the Northwest Territories and those in the Yukon and those who I have talked to in the State of Alaska is really overwhelming and I think this is something for the Northern areas to really have a, put on a tremendous show, have a very good time, and it would be a tremendous success for all of the three areas.

Mr. Chairman: Is there anything further? This then brings us to a total \$559,361.00. The next item, Engineering Vote 9 is not available.

Mr. Dumas: Could I have that figure again please?

VOTE 9
VOTE 11

Mr. Chairman: The total figure for appropriations is \$559,361.00. Take a look at page 10, it follows page 9. Now Vote 9 ...we'll set that aside. We will go to Vote 11, Yukon Hospital Insurance Services and I believe Mr. MacKenzie will have something.

Mr. MacKenzie: It's not in the budget.

Mr. Chairman: There is nothing in capital on this so we will go to Operation and Maintenance. Clear?

All: Clear.

Mr. Chairman: The first item is Establishment No. 1300, Primary 51, Salaries and Wages \$16,221.00.

All: Clear.

Mr. Chairman: 52 is Professional and Special Services, \$3,525.00.

All: Clear.

Mr. Chairman: 54 is Travel Expenses, \$200.00. 55 is Removal Expenses for \$150.00.

All: Clear.

Mr. Chairman: 58, Telephone and Telegraph, \$200.00.

All: Clear.

Mr. Chairman: Stationery and Office Supplies, \$1,000.00. Repairs and Up-Keep of Equipment, \$50.00. Rental of Land, Buildings, & Works, \$300.00. Employees' Superannuation, \$811.00. In Service Training, \$6,000.00. And Hospitalization, \$715,593.00. VOTE 11

Mr. Livesey: Question. Mr. Chairman, I wonder if anyone here in Committee can explain to us now what position the Territory may be in with regard to this scheme and are we in the same position as we were in four or five years ago as regard to our percentage of contribution towards the scheme or has it increased or has any material changes taken place since the original scheme was set up, of any great importance.

Mr. Chairman: Mr. MacKenzie.

Mr. MacKenzie: No Mr. Chairman, the scheme today is pretty well what it was when first set up with possibly one important exception and that is the introduction of Medical Referee Service with a view to controlling hospital space and keeping expenditure for services down to a reasonable figure. If you will remember, at the out set when this scheme started it looked as though it was going to be far too costly for us to maintain it and as a result of this Medical Referee Service was instituted and it has served us very well indeed and now we'll find the figures are fairly steady. They're on a rising trend yes, but not too much so.

Mr. Chairman: Anything further on hospitalization?

Mr. Livesey: Yes, Mr. Chairman, I wonder if Mr. MacKenzie could advise why it's going to cost us \$47,000 more this year than for last year.

Mr. MacKenzie: One point is the rising trend of hospital costs, particularly outside. The in-patient rate for Vancouver General has increased around forty odd dollars I think, and St. Paul's in a similar category. The costs are rising all the time not only on the outside but in the Territory too. Also, there's one factor here which you will notice on this page at the bottom, out-patient services is \$20,843.00. The proposal here is to expand out-patient benefits so that they include all out-patient benefits and not just emergency treatments for accidents within twenty-four hours. In suggesting this we are following in the foot steps in the Northwest Territories who have this all inclusive out-patient service for the last two or three years. The cost is not excessive and this is considered a very good idea to go ahead with it.

Mr. Chairman: Clear?

All: Clear.

Mr. Chairman: The next is Death Benefits, \$14.00. Surgical-Medical Insurance, \$96.00 and Canada Pension Plan, \$162.00. This gives us a total appropriation of \$726,668.00. Councillor Shaw.

Mr. Shaw: Mr. Chairman, isn't the total amount \$744,000.00 rather than \$726,000.00?

Mr. Chairman: No the total appropriation is \$726,668.00. Can we now proceed to Vote 12, Travel and Publicity. Have we with us, Mr. Clerk, the Director of Travel and Publicity? I will declare a short recess here.

Mr. Gibson entered.

RECESS

VOTE 12

Mr. Chairman: Well at this time I will call Committee back to order and we have with us Mr. Gibson to discuss the budget and the estimates of the Travel and Publicity Department. So we will first proceed to capital 20 (12), just behind the engineering sheets. Capital, and the first item we have is Yukon Historical Sites and Artifacts in the sum of \$15,000.00.

Mr. Livesey: Mr. Chairman, I arise on the question at this point. Could somebody explain this?

Mr. McKinnon: It was felt by the Budgetary Committee that there should be some monies available under some vote in the budget to be able to purchase artifacts that are in danger of being lost to the Yukon Territory. I am involved personally at this time in dealing with some Yukon artifacts that are priceless. There are people in Edmonton and from Alaska that are after these artifacts. It has only been on my prevailing the people that have, that their duty is to the Yukon in maintaining, in letting the Yukon have first crack at them, that they are not already sold to Edmonton and Alaskan interests. As far as we have been able to ascertain and I am continuing to work with people knowledgeable in this area. This collection contains the only two known remaining large nude portraits that were in the Central Hotel in Dawson at the time of the gold rush. The people who have these in their possession have been offered \$5,000.00 for each one of these paintings by Edmonton interests at this time. Besides this, the collection consists of hundreds of artifacts that would be just disastrous if it were lost to the Yukon Territory at this time. I appealed to the Budgetary Programming Committee to have some monies available so that I could begin talking finances with these people and be able to assure that these artifacts remain in the Yukon Territory.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I think the appropriation of \$15,000.00 is probably a worthwhile one. The body paintings must remain in the Yukon.

Mr. Livesey: Does body, Mr. Chairman, also mean bawdy? I wonder if I could ask the honourable gentleman opposite, if this once again is another comparison. \$25,000.00 for these paintings, is this more important than school grounds?

Mr. Commissioner: Some of this is going out to Beaver Creek.

Mr. Livesey: Not that I know of. Have we got figures on this?

Mr. McKinnon: Mr. Chairman, in all seriousness I believe strongly that the Yukon history cannot be taken lightly and nothing can be more important to me, this is a personal thing with me that I detest to see any part of the Yukon's history leave this Territory and it would hurt me to the quick to see Alaskan and Edmonton interests receive part of the Yukon's heritage because this Council did not appropriate finances to have these things stay in the Yukon Territory.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: Mr. Chairman, I suggest that items of this type are an integral part of education.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I personally am happy to see something like this and I've been involved with trying to preserve as much of the Yukon's history as possible for nigh on to twenty-five years at least and in that time I have seen things taken out of the Yukon that there should have been a law against them from being taken out.

Mr. Shaw continued:

There was a building, a person died, and the building went up for bid in Dawson City in the Yukon Hotel, the persons around, namely the business association, they had \$1,800.00 in the kitty and they made a bid. That's all they had to get this hotel but it was bought by an American person in Alaska and in this particular hotel it had all the old furnishings that were there since the early days. It had a grand piano in there, it had artifacts as you might say that were absolutely irreplaceable. I don't know what he paid for it, it was handled by the Public Administrator, the Public Administrator was not in the Government's hands at the time, and we just could not get the money so this was purchased by this gentleman and he brought a D.C. 3 up to pack that stuff away in. A D.C. 3, Mr. Chairman, that's how valuable it was to him. In the meantime we just had to see it disappear, we didn't have the money and if we do not embark on a programme of trying to keep some of the Yukon's history here, it's something that you can't leave until tomorrow or the next day or the next day. It's almost left too long at the present moment. Now, last summer the Historical Sites Monument Board were up in the Dawson area and as you know by the Deputy Minister's remarks he felt definitely that so many buildings in the Yukon should be preserved. He didn't go into any details so I don't know what the details are but certainly it was these peoples opinion that this was a part of history, we should start working on it before it is too late and it would appear to me that if that was the feeling of the Federal Government, which I am very happy to see, then surely, we ourselves who live here, we're right on the job here, that contributions such as this is sorely needed and certainly warranted because it is something that if we don't attend to right now, it is going to be too late.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, 50 or 60 years hence people might be wanting to look at the oil paintings of the various speakers and especially the speaker of the last Territorial Council and I would hate to think that we would have missing the oil painting of our venerable speaker, and I'm sure he shouldn't argue against this particular vote, I'm sure he will say something further on it.

Mr. Livesey: I will say something further Mr. Chairman. I'm glad the Honourable Member gave me the opportunity. It seems to me that this programme as was forwarded by the honourable gentleman opposite he seems to be showing that he is more interested living end of the dead than he is in the living and the same advice we got with regard to the hospital, not the hospital, the F.H. Collins School. They came up with the brilliant idea because they thought someone had to be dead before they could put a name to a school, this I can't see. I would like to make a point of enquiry, to ask the Honourable Member opposite if he could tell who the artist is who painted these boudy paintings. Could I get this information because I have it that the Honourable Member has mentioned a little interest in this placing upon canvas the question of the living end of it.

Mr. Chamberlist: Mr. Chairman, when the Honourable Member from Carmacks-Kluane refers to the Honourable Member opposite, would he name, I don't know to which one he was referring to.

Mr. Livesey: Yes, the Minister of Finance.

Mr. Chairman: Well gentlemen, may I have your concurrence or otherwise on 3359 in the amount of \$15,000.00.

All: Agreed.

Mr. Chairman: The next item is 3360 Territorial Historic Sites Development Programme, \$10,000.00.

VOTE 12 All: Agreed.

Mr. Chairman: We will now move to Operation and Maintenance on Page 16. The first item is salary and wages, \$60,401.00.

All: Clear.

Mr. Chairman: The next item is Professional and Special Services, \$550.00. Travelling Expenses, \$4,500.00, Removal Expenses, \$515.00. Freight Express and Cartage \$950.00. Telephone and Telegraph, \$950.00. Advertising, \$63,500.00. Councillor Livesey.

Mr. Livesey: Question. Mr. Chairman, I wonder if Mr. Gibson could advise the Committee as to how much of this advertising is being directed at Alaska and I brought this point up before and I talked about it over and over again. Every time I come across it and bring it to the attention of this House why, nothing happens. All the attention is focused south. I think Mr. Chairman, that some of the attention should be focused north. There is just no point in ignoring Alaska. There is a place where there are potential tourists just the same as there are in the United States of America or in the Hawaiian Islands of which we do occasionally see some of them going up the Alaska Highway. Nevertheless they are tourists in that area and I don't believe Mr. Chairman that very much is being done towards trying to encourage them to come south to the same extent as that which we are doing towards trying to bring tourists from United States to come north and we may as well face it, as far as Alaska Highway travel is concerned, I know perfectly well and we better believe it that one of the greatest attractions to coming on the Highway is to get to Alaska, not to the Yukon, unfortunately I say this because I think that the sooner we start them to thinking about the Yukon coming from the south the better. But I would also like to see Alaska think of Yukon coming south to us as a tourist base and I would like to ask Mr. Gibson just precisely what is going on in the advertising field as far as \$63,500.00 is concerned.

Mr. Chairman: Mr. Gibson.

Mr. Gibson: Well Mr. Chairman, that primary includes not only advertising but the publication of our pamphlets. Without consulting our record I can't give you a complete run-down of the outlets in the State of Alaska who do carry supplies of Yukon pamphlets. One of the most important however, is the Fairbanks Chamber of Commerce who co-operate very well with us. The State of Alaska Tourist Information Centre at Tok Junction, the Haines, Alaska Tourist Information Centre, the City of Juneau Chamber of Commerce, these are just several of the outlets that carry supplies of our literature. The Alaska State Ferry System in the facilities of each of their ferries to us to provide quantities of literature so that even Alaskans travelling on the ferry system can pick up our pamphlets and be encouraged to come to the Territory. Perhaps the most important or the most valuable contact we have is through the pages of the Alaska Sportsmen magazine which is very widely distributed both in and out of the State and we have carried display advertisement for the months of February, March, and April if I recall correctly, in the Alaska Sportsmen magazine which is producing a very good return in returning coupons requesting kits of literature. I do think that we are making a good approach to the State of Alaska but we must relate here to the areas and the volume of tourists that visit the Territory and this part of the country from other parts of the North American Continent.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: I notice that the allotment for display material for three information centres has been reduced by one third. Now, I wondered if this was a reduction in the actual cost of display

Mr. Dumas continued:

VOTE 12

material for three information centres or whether it was decided that there should be two and it seems to me that the one in Prince George is probably superfluous since anybody coming up here by ferry or by car comes through Dawson Creek or Prince Rupert. Could you tell me if the intention is still to have one in Prince Rupert, Prince George and Dawson Creek.

Mr. Gibson: Well Mr. Chairman, It is our intention to proceed with the three. I believe there's a simple explanation for the reduction, at this moment we have made tentative arrangements for available space in these three communities where we can open tourist information centres. I have not personally inspected each of the areas though I am familiar with each of the three areas through photographs and descriptions. The allotment under Primary 60 which was originally \$2,250.00 was intended to buy display background photograph posters for each of these three areas. During the meeting of the Financial Advisory Committee group it was thought that perhaps this amount was larger than necessary, I agreed that it might be only because it allowed a certain amount of flexibility to do what would be required in these areas. If you understand we must have a display compatible with the rest of the interior area. We feel that we might be able to put up suitable display material and backgrounds in each of the three information centres that were mentioned for \$1,500.00.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Yes Mr. Chairman, last winter I believe travelling in the ferries for the British Columbia Navy going over to Victoria I noticed that they have a large area on the wall of the ferry state room in which all the pamphlets are located and at that time I didn't notice any from the Yukon Territory and it may have been this wrong time of the year or something like that, I think there were from every place imaginable, cities and towns, and what not. I wondered if the Director, Mr. Chairman, is the policy of putting them there or of having pamphlets in the ferries or will the commission not be granted.

Mr. Gibson: Mr. Chairman, It is our policy to put pamphlets every place we think the public will be able to see and pick them up and make use of them though we must rely on each of these contact forms to let us know when their supply has been depleted and they require more and unless they let us know that the 500 copies we sent six months ago is exhausted, the other alternative then would be to have some member of our staff make repeated contacts with all of these points saying do you need any more pamphlets. It is quite possible that some of these areas there is a temporary lapse when there is no Yukon literature available.

Mr. Shaw: Well I just wondered Mr. Chairman, to follow that along if there wasn't someone in Vancouver that the Director may know that once in a while could check up on it quite regularly and perhaps see that pamphlets are displayed. The fact that you send 500 down doesn't mean to say they put them up, does it.

Mr. Gibson: Well that is quite true because there has been a very definite trend towards the Province of British Columbia in trying to retain the tourist in their own province as long as possible.

Mr. Chairman: Are we clear on advertising, 60?

Mr. Livesey: No, one more question Mr. Chairman. I wonder if Mr. Gibson could give us any indication as to when the rising cost of this department is going to level off. It seems to me that during the period '62 to '64 they kept it down to, starting \$29,000.00 then \$59,000.00 in that two or three year period and since then it has been rising to more than \$30,000.00 a year. Now, just how long is

VOTE 12 Mr. Livesey continued:
this going to carry on and how is the expenses of the department going to be compared with the value of the increase in tourism predicated on the basis of the usefulness of the department, not on other aspects of the increase of tourism entry to the Territory.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, I would like to direct this to Mr. Gibson. I would like to say this. I want to tell you that so long as I am Commissioner it is going to be one of my prime duties to do my very utmost to exploit the tourist industry in the Yukon Territory to its very fullest. You cannot operate a one industry economy and if there is anything that does not detract from what we have here and does nothing but leave money in the Territory as the tourist industry and our department of Travel and Publicity, considering the importance of the industry that it represents to the Territory, is the most understaffed, under manned, under budgeted department that we have in the whole Territory and I would say this to you that I am going to be proposing continually in increasing expenditures of this department and I am going hopefully be able to propose increasing the expenditures on a justifiable basis that the Budgeting Programming Committee and the Territorial Council will see fit to accept. It is absolutely a crime in our Territory that we are not prepared to assist within our limitations, I am not suggesting that we can go overboard with millions of dollars a year, but it is an absolute crime that we should not use every bit of money that we possibly can in order to promote and promulgate this most valuable industry which is an absolute necessity to our continued economic viability in this Territory and I am not about to say that we should be throwing money around willy nilly, this is the last thought in mind but I make it very, very clear Mr. Chairman, that there isn't a hope in the world, so long as I am here, that you are not going to have continued requests for greater money in Travel and Publicity. Maybe you won't give it to me, I don't know; but I'm going to be asking for it.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I support the remarks of the Commissioner with reference to this department. I think this department with the funds that it has available, and in the last four years, has done an absolute tip top job and the only way that small communities such as Beaver Creek can grow is that we have funds available for encouraging tourists to travel through to that small community. It's my wish that Members of this Committee appreciate the fact that indeed the Travel and Publicity Department is the only department that has to reach not only all parts of the United States and I include Alaska, but other parts of the world as well where we have visitors. I think because there are increases in expenditures each year that there should be a suggestion that it is not levelling off, I think is wrong thinking. The money that is put into tourism for advertising purposes you cannot count in dollars and cents what comes back again because the dollar moves around so much and I hope that the Committee will accept the fact that tourism is one of our industries and it can be a major industry, we haven't even scratched the surface and everything should be done to encourage the tourist industry and if there is a legitimate reason why the Travel and Publicity Department, while I am a member of the Council or a member of the Government I hope the next time around, that we will be able to supply funds for that particular purpose.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: I am almost choked with emotion when I heard the Honourable Member's deep and sincere interest in the community of Beaver Creek. First time I've ever heard him come out with anything of the like and it really shook me. I could say that I don't think

Mr. Livesey continued:

it's really the advancement in Beaver Creek as being created by adding advertising of any type or description. I think in 1947 the population wasn't one but in 1949 it was one member and I happen to be that one member so I think I can give the honourable gentleman some information on the area if he so requires it at any time. My interest in this question I think is just as deep and sincere as his or as any Member of this table because that's precisely what my interest has been in the Territory primarily. Talking and discussing questions on this practically every day of my life on an all round yearly basis, 365 days a year. I talk to the people who come from the United States and they tell me what they think and what would attract them to the Territory and they don't talk about advertising, they talk about roads. They talk about comfort in travel. They talk about clean scenery, not dust loaded branches. This is what they talk to me about and this is precisely whay I bring this question up because I think this is a point that we should be taking into consideration. We should be putting far more pressure on attempting to try to clean up the arteries to the Yukon Territory, make them pleasant, don't give them a shock treatment in and another shock treatment out. This takes more than advertising and I am not decrying advertising but I say this and I certainly hope the Commissioner realizes that the problem today is not the advertising, it's the fact that we are getting the wrong type of advertising through the wrong type of equipment. This is the problem and when I talk to these people they tell me straight when I say, are you coming back next year. "No, I'm not and I'm going to tell my neighbors not to come back too." So what are we doing with our advertising, we are telling, we are advertising to those who haven't been here and they only come once and this is a once customer. I want to see a twice customer, three times, four times customer and this isn't going to be done with advertising, not of that type, not on paper. This is going to be done with putting pressure on to ehe Federal Government and all other interested parties to try to clean up this highway situation that we've got here in the Yukon where it's nothing but bumps and groans of a different type than you see in the theatre. Too many chuck holes. This isn't going to bring the people in. It's going to chase them out and I can't feel too strongly about this. It's not a question of how many pamphlets you're turning around, it's the people going back to the United States, talking to their neighbors over their back fence. This is about the best type of advertisement we can get but not the way we've got it today. The way we've got it today is completely in reverse. They are saying no, don't come instead of yes, do come. That's the problem.

Mr. Chairman: Gentlemen, could I have your concurrence or otherwise on item 60, Advertising, \$63,500.00?

All: Agreed.

Mr. Chairman: The next item is 61, Stationery & Office Supplies, \$3,000.00. Materials & Supplies \$100.00. Public Utility \$300.00. Heating \$200.00. Repair & Upkeep of Equipment \$175.00. Rental of Land or Buildings \$2,400.00. Rental of Equipment \$1,200.00. Insurance - Unemployment \$144.00. Grants \$10,000.00. Employees Superannuation \$2,086.00. Death Benefit \$50.00. Surgical-Medical Insurance \$336.00. Canada Pension Plan \$684.00, giving us a total appropriation of \$19,825.00. Clear?

All: Clear.

Mr. Chairman: Thank you very much Mr. Gibson for your assistance and you are now excused.

Mr. Gibson: Thank you gentlemen.

Mr. Chairman: It seems a little late to have another witness here, what is your pleasure?

Mr. Livesey: Well, can we do another vote Mr. Chairman?

Mr. Chairman: I say it seems a little late at this time to have anyone brought in.

YUKON
REGIONAL
LIBRARY

Mr. Livesey: How about the Library?

Mr. Chairman: How far away is this gentleman? Do we need him?

Mr. Commissioner: I doubt if you need him Mr. Chairman.

Mr. Chairman: Well if you wish to proceed. The Yukon Regional Library. Library Equipment for the sum of \$1,146.00. Councillor Shaw.

Mr. Shaw: I wondered Mr. Chairman, if the Commissioner could inform the Committee if there any plans to improve the facilities of the library up in Dawson.

Mr. Commissioner: We originally were hopeful that there was going to be funds available in the capital vote to do something about this Mr. Chairman but unfortunately the capital situation simply would not stretch to anything as far as library services were concerned beyond the immediate amount of \$1,646.00 and this was as far as the film library is concerned. I don't know just in what order of priority that the budget committee might look upon the library facilities in the outlying communities, if we are able to bring forth any supplementary estimates in the capital side of the budget but all I can say is that the Administration will keep on proposing this, what we know to be a necessary thing and I am sure that at the first opportunity that funds can be made available that they will be made available for this need in Dawson City.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, just for the benefit of Council I would like to point out that when we put these huge, large library facilities down here, at the time it was quite a large expenditure and they already did have a fairly decent library and it was with the understanding that there was going to be a programme of upgrading these particular libraries. Now, the one in Dawson, we did manage to get a corner of the Liquor Store and it was quite a fight to get it but there was a room there and we managed to be able to get half of this room so there is not even enough space to put a table in to sit down and do any reading which is a necessary part of a library and the library staff, if I'm correct in saying, is all volunteer work on their behalf. There were no salary or wages paid and further to that Mr. Chairman, I think if you would go back in your statistics you would find that the per person reading, the books per person or however you phrase these things, was the largest in the Yukon Territory was right in Dawson City so that this is a facility that is very much appreciated and is used to a very great extent. I was wondering Mr. Chairman, in view of my remarks which can be proven by going through the records of the Yukon Library institution that if we get facilities for the teachers, the living accommodations, the present accommodation that they are utilizing and that's mainly upstairs in the Liquor Store, perhaps that can be converted into a library or a part of it. I don't think it would be too expensive, the present equipment which is in the present library which is underneath, which is the main floor, could be moved upstairs and it would be a little more space. I don't think it would be a very expensive proposition, I'm not asking for a hundred thousand dollar building or anything like that. It's just that if we are providing for the teachers that we see what we can do - it probably won't be until this fall that it's completed, that we look at the possibility of moving the library upstairs in the existing teachers quarters and that consideration be given by the Budgetary Financial Advisory Committee and the Administration to see that the

Mr. Shaw continued:
possibilities of moving this fall and having something supplementary to do this.

YUKON
REGIONAL
LIBRARY

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, it was after very careful consideration that the suggestion was made that we build a new building for the teachers residence because of the high cost of operation in the existing building and all that was taken into consideration when the Budgetary Committee brought forward the figures that they have done. It is the intention of the Administration to seal up completely the upper floor of that building to prevent having to follow the Fire Marshall's regulations and spend about 48 to 50 thousand dollars on the necessary fire protection which will not be needed once it is closed off and will also reduce almost by 50% the overhead and operation costs of the old building. I felt sure the Honourable Member from Dawson will realize that we can only do so much with so much money and I'm sure that if he bears with us for next year, I'm sure there may well be that a new public library may be put in at that time.

Mr. Chairman: Gentlemen I'm just wondering if you might care to continue this discussion on Monday; our stenographer here has been working a pretty long shift, this is why I suggest that we didn't proceed any further.

Mr. Dumas: Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

Mr. Chamberlist: I second that motion.

Mr. Chairman: Could Mr. MacKenzie be excused? Thank you very much Mr. MacKenzie and we will see you Monday morning. It has been moved by Councillor Dumas, order please, seconded by Councillor Chamberlist that Mr. Speaker do now resume the Chair. Are you prepared for the question? Do you agree? I will declare the motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: Order please. I will now call Council to order. May we have a report from the Chairman of Committees?

Mr. Chairman: Mr. Speaker, Committee convened at 10:25 a.m. to discuss Bills, Sessional Papers, Motions, and Memorandums. Mr. MacKenzie, Dr. Shields, and Mr. Baston attended Committee to discuss Bill No. 16 Vote (3). Committee recessed at 12:00 Noon and reconvened at 2:10 p.m. Mr. Fitzgerald attended Committee to discuss Vote No. 7. Mr. Gibson also attended to discuss Vote No. 12. I can report progress on Bill No. 16. It was moved by Councillor Dumas and seconded by Councillor Chamberlist that Mr. Speaker do now resume the Chair and this motion carried.

Mr. Speaker: You have heard the report of the Chairman of Committees, are we agreed?

All: Agreed.

Mr. Speaker: May I have your further pleasure?

Mr. Taylor: Mr. Speaker, I would suggest that in Committee right now we are working on the main supply bill and we should continue with this endeavour on Monday morning.

Mr. Speaker: Are there any further suggestions?

Mr. Chamberlist: I move that we call it 5:00 o'clock.

Mr. Speaker: Is there a seconder for the motion?

Mr. Dumas: I second the motion.

Mr. Speaker: Moved by the Honourable Member for Whitehorse East, seconded by the Honourable Member for Whitehorse West that we call it 5 o'clock. Is the House prepared for the question?

All: Question.

Mr. Speaker: Are we agreed?

All: Agreed.

MOTION
CARRIED

Mr. Speaker: I will declare the motion carried. The House now stands adjourned until Monday morning 10:00 a.m.

Mr. Speaker read the daily prayer. All Councillors were present.

Mr. Speaker: Is there a quorum present, Mr. Clerk.

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call Council to order, and I have for tabling, Gentlemen, and your attention, Motions No. 20 and 21. Are there any Reports of Committees? Introduction of Bills? Notices of Motions or Resolutions?

Mr. Shaw: Mr. Speaker, I would like to give Notice of Motion respecting the Klondike.

Mr. Speaker: Are there further Notices of Motion or Resolutions? Under Orders of the Day, Notice of Motion for the Production of Papers, are there any Notices for Introduction of Papers. I wonder if I could inquire from Mr. Clerk, if there is any possibility of receiving the answers to Motion for Production of Papers No. 3.

Mr. Clerk: Mr. Speaker we are doing everything possible to get these answers to Council just as quickly as we possibly can.

Mr. Speaker: Thank you Mr. Clerk. Under Motions, we have Motion No. 20 and it is moved by the Honourable Member for Watson Lake, seconded by the Honourable Member for Whitehorse West, reference right-to-work legislation and the text reads that the matter of right-to-work legislation as it relates to local hiring practices being discussed in Committee of the Whole. Is the House prepared for the question on the Motion? Are we agreed? I will declare the motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: Motion No. 21. Moved by the Honourable Member for Whitehorse East, seconded by the Honourable Member for Whitehorse West. The text reads that Sessional Papers No. 37 and 38 be referred to the Committee of the Whole for discussion. Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: Are there any questions?

Mr. Taylor: Mr. Speaker, I wonder if Mr. Commissioner has prepared to advise Council as to how the fuel contract is progressing?

QUESTION
RE: FUEL
CONTRACT

Mr. Commissioner: Mr. Speaker, I have nothing to report at the moment.

Mr. Speaker: Are there any further questions?

Mr. Chamberlist: Mr. Speaker, a supplementary question. I wonder if the Commissioner could say what is the hold up with reference to the fuel contracts?

Mr. Commissioner: I am not prepared to answer that question at the moment.

Mr. Speaker: Are there any further questions?

Mr. Taylor: Supplementary to that, is it anticipated, Mr. Speaker, directed to Mr. Commissioner. Is it anticipated that we will have an answer this week in this matter?

Mr. Commissioner: I wouldn't make any prediction, Mr. Speaker.

Mr. Speaker: Order please. Are there any further questions this morning?

Mr. Chamberlist: Mr. Speaker, I wonder if the Commissioner will say when we will have someone available at the Council table that will answer questions when they are requested?

Mr. Speaker: I am sorry I will have to rule that question out of order. Are there further questions this morning?

Mr. Taylor: I have a further question of Mr. Commissioner, Mr. Speaker, I am wondering if he has yet received any communications from Ottawa in relation to the moving of the J.P. Court facilities out of police barracks in Watson Lake.

Mr. Commissioner: Somebody else got an answer for the Commissioner Mr. Speaker? I have nothing further to report beyond the last information that I was able to impart to Council in this Session.

Mr. Speaker: I wonder if I could inquire of Mr. Clerk when we will be having, when the House may expect to receive answers to questions 5, 10, 11, 19, 21, 22, 23 and 24?

Mr. Clerk: Just as soon as we can possibly get them here Mr. Speaker.

Mr. Chamberlist: Mr. Speaker, I wonder if I can address a question to the Commissioner. Is it the intention of the Administration now not to answer questions put to the Administration.

Mr. Speaker: I will also have to rule that question out of order as the Honourable Member may know that in a notation 171 both (g) (h) and (i), questions must not be hypothetical, contain inferences, or contain imputations. Are there further questions? May we proceed to Public Bills and Orders?

Mr. Shaw: Mr. Speaker, I would move that the Speaker do now leave the Chair and that Council resolve itself to the Committee of the Whole to discuss Bills, Memorandums, and Sessional Papers and Motions.

Mr. Speaker: Is there a seconder for the Honourable Member's motion?

Mrs. Gordon: I move to second that motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded by the Honourable Member for Mayo that Mr. Speaker leave the Chair for the purpose of convening the Committee of the Whole to discuss Bills, Memorandums, Sessional Papers and Motions. Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried and the Honourable Member for Watson Lake will please take the Chair in Committee.

MOTION
CARRIED

MOTION CARRIED

VOTE 14

Mr. Chairman: We will be discussing Vote No. 14 this morning, the Regional Library and I'll declare a short recess while we get Mr. MacKenzie to

RECESS

Mr. Chairman: Well at this time I will call Committee back to discussing Regional Library, Vote No. 14, Bill No. 16. Have you anything further on capital?

Mr. McKinnon: Mr. Chairman, if Members of the Committee will note VOTE 14 that Vote from the Yukon Regional Library, the project section went from \$198,626.00 to \$1,646.00 and \$196,000 chopped off by the Budgetary Programming Committee. All the monies that were chopped off weren't for the addition of an archival section to the Yukon Regional Library. This to me particularly, was a tough one to have to cut off the budget. I'm really interested in the history of the Yukon Territory as I'm sure all Members of Committee are. I think this is a very necessary adjunct to the library as it now stands. The idea was to put an archival addition on and be able to provide for micro-filming of documents to bring the archives that are presently in Ottawa back to the Yukon and make them resident in the Yukon Territory where they belong and have them there for the people of the Yukon to see and to study if they so have occasion to do so. I think this is such a necessary project that it should be one of the priorities in discussion in the next financial agreement with Ottawa. I think it's something that behooves all Members to take a real interest and to make sure this is one of the projects we will see in the next financial agreement.

Mr. Livesey: Now covering capital Mr. Chairman, I'm very happy to hear that the Honourable Member for Whitehorse North was prepared to make the sacrifice because it reminded me of the other two items which did remain in the budget at the expense of some things which I consider, Mr. Chairman, to be a totally lopsided issue but while we are talking about capital as far as the Library is concerned, I wonder if the Administration, this morning Mr. Chairman, could advise Committee with regard to any future plan for a legislative building where the library now sits in connection with any expansion of the present library. Now we're talking about this vote, if we're going to talk about expanding the library, what are we going to do about a legislative building? That's what I would like to know. I think Mr. Chairman, these two issues are the same, it belongs to the same problem and if we start talking about expanding the library obviously we are talking about taking up ground that I think was originally reserved for a Yukon legislative building.

Mr. McKinnon: Mr. Chairman, I could answer that question but it was addressed to the Administration and I will not answer as a member of such.

Mr. Chamberlist: And I understand that Administration are not answering any questions to day because....(interruption).

Mr. Livesey: Mr. Chairman, perhaps I could address it to the Minister of Finance.

Mr. Chairman: Mr. Commissioner, would you care to answer that question?

Mr. Commissioner: Mr. Chairman, later on in the budget you will see an item, I'm sorry I don't know the amount of money just off hand, that is provided in the budget for initial site selection of the proposed capital building of the Yukon Territory. Now, as you are probably aware, the metropolitan area plans made here in Whitehorse by the Housing Corporation a few years ago, the general area along First Avenue, as it included the former Post Office site and the site below the library closer to the river and this is designated as a capitol site area. Now, this doesn't mean to say that there are going to be built buildings which would cover this whole area. If The building were to be this big, I'm afraid that we would be looking too far off in the future, I'd like to see these things done while we are still alive, while we are sitting around this table and I can assure you that the proposed addition of the library is certainly in no way designed, or will it be so large as to intrude on the particular section that is involved and furthermore, site selection money that is available may conceivably come up with suggestions for a site which is different than that which is maybe presently proposed.

VOTE 14 Mr. Chairman: Are we clear on capital? Yukon Regional Library.

Mr. Livesey: No, I would like to ask one more question and that is in regard to the books that are stocked in the present library and I notice a tremendous amount of money is being spent in this direction. I certainly don't have anything to say against it, however, I wonder if any attempt is being made to provide books at the Yukon Library of a technical nature for which at present you have to apply for at the University right across Canada to obtain. I know of several books I've had to apply for in the past year or two years, they are not available in the library at all and I personally would like to point out that I think we should add certain volumes for the benefit of the future generations growin up in the Yukon, especially with regard to the Government and the various aspects of Government as we know it because I feel this is a worthwhile subject. I think it certainly would do no harm at all to add certain volumes to the library which I don't feel are there right now. I was wondering Mr. Chairman, if the Chairman of the Financial Advisory Committee had thought of this aspect when discussing the vote.

Mr. Chamberlist: Mr. Chairman, mine and the Committee's only thought when we were discussing the vote is to see how much money can be made available to the Yukon Library. I'm sure the Honourable Member from Carmacks-Kluane will discuss with the librarian the required books he wants, I'm sure co-operation will be given to him in obtaining them for the library.

Mr. Chairman: Are we clear now on this matter of capital? We will then proceed to Operation and Maintenance, Yukon Regional Library, Page 17. The first item is Primary 51, Salaries & Wages, \$63,620.00. Councillor Gordon.

VOTE 51 Mrs. Gordon: Question. I noted in Mr. Shaw's remarks, the Honourable Member from Dawson that their library was run on a volunteer basis; the same as in Mayo, but I note that in Vote 51 that the Dawson library clerk is allotted \$2,350.00 and the same at Watson Lake. Is this a new innovation?

Mr. Chairman: To whom do you wish to direct this question, Mr. Commissioner.

Mr. Commissioner: Yes, this is a new innovation.

Mr. Chairman: Anything further on 51?

Mrs. Gordon: Supplementary. Is the library facilities or the reading public in these areas so much larger that this is necessary? Is it going to be carried through a number of areas? We have two libraries, and a large reading and public library in Elsa and Mayo. I wonder how they compare to this on salary basis.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Well, you're faced with the same problem here Mr. Chairman and I think the question that has been raised by the Member from Mayo is a very valid question in that this is the first time that we have been able to find funds to make it possible to pay for custodial type services for the library in any points outside of Whitehorse, unless this is something that used to go on in years gone by which have happened before my time and all I can say is that as funds become available and it is possible for us to provide paid custodial services in other areas, I am quite confident that this will be done but as far as saying that this is going to happen at a specific time I don't think that I can commit myself to that point.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I note, which is a surprise to me, that salaries were provided, I can't find it right at the moment, and I also note that Councillor Gordon's question is an extremely valid question where we have libraries and some get paid and some don't get paid. Now, the question of a number of years the people working in Whitehorse that get paid. The people in other areas which do not get paid, it's a voluntary service. Now, there seems to be a new method that has started but still we are differentiating between one section of the Yukon and another and I don't know on what basis this salary is arrived at but it would appear to me Mr. Chairman, that possibly we should work this thing in a different manner by putting it on a basis that the amount of use made of a library and possibly giving grants to this library board of a fixed amount in relation to the amount of work accomplished that they would develop amongst themselves to see how that were paid rather than instituting a programme as salaries because the way it appears to me, that salaries we're liable to run into very, very heavy expenditures. To keep extending service whether we can pay it or not, this is going to be another matter and I wondered on what basis the Chairman on the Financial Advisory Committee can inform us that these salaries are arrived at in view of the remarks of Councillor Gordon, how do they determine whether this person should get paid for service and this person should volunteer because we are starting a new programme, it may be advisable at this time to figure out some equitable manner so that there can be a fair way to distribute it.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Well Mr. Chairman, this vote is a result of the recommendations made by the library director who is responsible for the libraries in the whole of the Yukon and it was on the basis of his request that this was considered. Apparently there have been no requests for the Mayo district. This is the only explanation I can make on that. Perhaps Councillor McKinnon can add anything to that.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: That's the point Mr. Chairman, the squeaky wheel gets the grease. Now, the promises from the director of the library, the secretary or whatever, I don't know the exact title. I recollect a number of years ago when they built a library in Whitehorse at a tremendous public expenditure, the same as they are doing in Carcross and were building libraries all over the place until we suddenly realized we just didn't have that kind of money to build similar type of libraries all over the country so that has not been done and I can quite understand you have financial conditions and we just can't embark on some of these glorified projects. But here we are starting on something new Mr. Chairman, and it would appear to me that with the amount of money that we have available that we're starting out fresh, that maybe some method will come up whereby on an equitable basis of distribution rather than some here and none there just because somebody has done some squawking.

Mr. Chairman: Councillor Gordon.

Mrs. Gordon: I am in accord with the Member from Dawson and I agree with \$4,700.00 to spend surely we can spread it a little more evenly and make some of the people in the outlying areas who have acted as librarians for a good number of years, a lot more happy with the situation. In my own particular district I am quite sure that the man we have for a librarian, for the past number of years, is going to give up his job and rightly so because he will feel he is discriminated against in that the person who is doing the same type of work in another area is being paid and he is not and I do know that he has put in many, many hours in this library.

VOTE 51 Mr. Shaw: Well that's the reason Mr. Chairman, it's some of these people that have provided this service over the years I know are going to be very hurt over matters such as this and with the conclusion the Committee Mr. Chairman, I would ask that we approve the amount in total and then perhaps see if we can meet some time with the director and see if we could find some equitable way, in the form possibly of an honorarium. There must be some way, that the way it is, in view of the rightful objections from the Member from Mayo.

Mr. McKinnon: I agree with the discussion that is around the table. I wonder if the Budgetary Programming Committee could ask the director of the library services of the Yukon Territory to prepare a policy paper on an equitable system of grants to the various libraries in the outlying districts from Whitehorse and I think if this money is voted that even at this time we can find some way of distributing it equitably as long as it is in the budget.

Mr. Chairman: Does the Committee agree?

All: Agreed.

VOTE 14 Mr. Chairman: Clear on 51. 52, Professional & Special Services \$3,000.00. 54, Travelling Expenses \$2,000.00.

55 Removal Expenses	500.00
56 Freight, Express & Cartage	1,700.00
58 Telephone & Telegraph	400.00
60 Advertising	7,000.00
61 Stationery & Office Supplies	3,375.00
62 Materials and Supplies	1,100.00
63 Public Utilities	3,000.00
64 Heating	2,400.00
65 Repairs & Upkeep of Buildings	5,200.00
66 Repairs & Upkeep of Equipment	525.00
71 Insurance - Unemployment	392.00
74 Grants	371.00
75 Employees Superannuation	2,765.00
94 Library Books	22,000.00
96 Death Benefits	95.00
98 G.S.M.I.P.	624.00
101 Canada Pension Plan	1,055.00

gives us a total appropriation of \$43,071.00 for this department.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Question. I didn't stop you when you were going through Mr. Chairman, but it seems to me that does Committee think we should add advertising costs? I wonder how this is explained.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, I would have to find out about this. I am afraid I don't have the answer off hand. Does Mr. MacKenzie have any background data Mr. Chairman, that might help us on this?

Mr. MacKenzie: There is an explanation provided on Page 3. \$6,000 of the \$7,000.00 represents audio-visio materials.

Mr. Commissioner: Mr. Chairman, can I have the privilege of saying a word on this matter? I think that Council are aware of that approximately six months ago we took the film library away from the Department of Education and made it a part of the Regional Library system and as a consequence of this and the availability of the films, projectors, and the other materials to the public, there has been a fantastic increase of usage and it has been a most gratifying situation and I also am told that the movement of these films in the

Mr. Commissioner continued:

VOTE 14

remoter parts of the Territory has increased tremendously and I was not aware of the fact that we had this under advertising here but I would like to advise Council that right at the present moment this money is probably best used money that we are making available for public service here in the Territory.

Mr. Chairman: Thank you Mr. Commissioner. Are we clear on Vote 14?

All: Clear.

Mr. Chairman: We will now proceed to the next vote, No. 15, Welfare and I'll declare a short recess as well.

VOTE 15

RECESS

Mr. Chairman: Well, at this time I will call Committee back to order and we are dealing with Vote No. 15, Welfare, capital is found on Page 32 and the first item is 3502, the Senior Citizens Home existing in Dawson in the amount of \$500.00. I will repeat once more Gentlemen, this is what recesses are for, is to locate papers and this is 3502, Senior Citizens Home existing in Dawson, \$500.00.

Mr. Shaw: What are they spending \$500.00 on?

Mr. Chairman: Order please. This is Provision for Replacement of Furnishings and Equipment as required. Is it clear?

All: Clear.

Mr. Chairman: The next item is 3503, Senior Citizens Home existing in Whitehorse is \$8,200.00.

All: Clear.

Mr. Chairman: The next item is 3504, St. Mary's Nursing Home at Dawson, \$1,200.00.

All: Clear.

Mr. Chairman: Next is 3506, Childrens' Group Home, \$12,000.00.

All: Clear.

Mr. Chairman: 3510, Welfare Staff Residence \$300.00. 3511, Senior Citizens Home (New) Whitehorse, \$400,000.00. Councillor Livesey.

Mr. Livesey: Question. Is this the edifice that we were going to put I believe on this downtown property and is now going to be put in Riverdale. Am I correct in this assumption?

Mr. Chairman: This is quite correct. Councillor Dumas.

Mr. Dumas: Since we last discussed this in Council several of the people living in the present Old Folks Home have wondered why an addition couldn't have been made to that one because there's just about a whole block there that could have been added.

Mr. Commissioner: Well Mr. Chairman, I would refer you to the Votes and Proceedings of the Fall Session just gone by and I think at that point of time the matter of explaining why we did not consider it advisable to try to add to the present building was explained at that time and I don't have all the things at the tip of my tongue Mr. Chairman, but the most important one being that we don't feel it's a good idea to put all our eggs in one basket and this is one of the major problem with the building, A, limited property and B, some of the facilities as far as the heating, etc., is concerned, it

VOTE 15 Mr. Commissioner continued:
is not a practical and proven thing to add to the present building.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I'm sure the Commissioner's remarks are not intended to appear that we're referring to our Senior Citizens as eggs. Excuse my humour, warped you might say. However, it was after very much consideration and discussion that we found it necessary to place this building in an area where there was sufficient land for it and also to the suggestion that was made by Councillor Dumas, the existing building now would not lend itself to expansion in that particular area. This was the reason why it wasn't considered.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Well, may I ask in considering these people who are going to enjoy privileges across in Riverdale, may I ask if any consideration has been given to the transportation of the individuals who may wish to come into Whitehorse and do their shopping or whatever else they want to do. What provision is being made here for transportation, or, just how has this been arrived at because after all if you take point A, take it away from where you originally think it is or should be and place it somewhere else, miles away, surely this consideration must have been seriously discussed. I feel sure of that because our Senior Citizens are certainly not a position to do too much hiking, especially in the winter time from across the river to over here.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, the subject matter has already been discussed and it was agreed to, that the place had already been agreed to by the Council.

Mr. Chairman: I think the question referred to by the Honourable Member from Carmacks-Kluane had to do with transportation and just speaking from the Chair, that the Committee did discuss this in detail and admittedly we have not resolved entirely the transportation problem which is a big factor but we felt that we would in time be able to resolve the transportation problem. However, we wished to get the project on the way this year. That's all I can say on that.

Mr. Livesey: Well, Mr. Chairman, am I to understand then that we go ahead with whatever we want to do to the tune of \$400,000.00 first then decide second, how we're going to operate.

Mr. McKinnon: Mr. Chairman, this was discussed both in Committee prior, and by the Budgetary Programming Committee, in some detail. It was only after long discussion with Mr. Murphy, and I am sure he can add to that after I am through, that he felt that the aesthetic quality of being able to have an area where there was lawns and gardens and areas where the Senior Citizens would be able to sit around in a park like atmosphere were more advantageous than being in a central location downtown and I previously was mostly in favour for central location downtown but the advantage of the Senior Citizens to be able to get around with more facilities, however, Mr. Murphy convinced me after a long debate that the area in the Riverdale subdivision suited itself more to this type of development than any place in the downtown area. There was a second consideration that as the architects plan were for the Senior Citizens Home, they could only be put on an area of a certain amount of footage that was not available even in the R.C.M.P. Compound or any other area that the Territorial Government had in downtown Whitehorse, that this architectural plan lent itself to this type of park like atmosphere which the Director of Welfare felt was most beneficial to the Senior Citizens and it was only after these arguments were presented to the

Mr. McKinnon continued:

Budgetary Committee that I was swayed in allowing my thinking to change from the downtown location over to the Riverdale area and I wonder if Mr. Murphy can expand on this problem.

Mr. Chairman: Mr. Murphy.

Mr. Murphy: The present design of the building is structured so that we can meet our projected needs over the next three to four years and in order to have sufficient land area to permit the expansion of the facility to provide for our needs accordingly, the site in Riverdale was selected as the most suitable and the only one that had sufficient space to accommodate the ability with the need for expansion. This particular subject is covered in Sessional Paper No. 6 and we also must I think remember that we did review all available Territorial and Federal property in the City Proper and we could not find an area that was large enough to accommodate this building. The building is designed with facilities, or utilities, that will permit expansion for another eight units in the next two years when the need arises. The site in Riverdale has aesthetic qualities which we believe are not available in the city itself and although accessibility services and amenities have to be considered for aged people. We believe that the aesthetic criteria for facilities for aged people are equally as important in selecting a site. We have researched this considerably in so far as locating these facilities are concerned and we found that throughout North America facilities for the aged are being located on the fringe areas of the outskirts of a city itself and as a result, the city builds into and around the facilities, the residential areas. They are not located in the downtown area of a city itself which is not possible in the large cities but one of the things that have to be considered is the environment these aged people wish to have in their declining years and we believe that not only for the reasons I have just mentioned, that the environment in the Riverdale area is the most suitable area for the Senior Citizens Home.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: One thing I note though on this particular building, these will be apartment size I understand and, small apartments, however, in the cost of this I note that it is going to cost about \$25,000.00 per apartment. This seems to be a large amount for a small apartment building and I wonder how, if the Budgetary Committee consider that as a reasonable cost of the project.

Mr. McKinnon: Mr. Chairman, I think it's much better to look at the cost per square foot than the cost of apartment buildings. There are all kinds of ancillary things in this building like lounges for the common use of all the people, laundry rooms for the common usage, kitchens, dining rooms for the common usage which are for the benefit for all the citizens in the home and yet are apart from the apartments of the citizens. I think it would be fair if we look at the price that is the square foot of the building rather than what an apartment is going to cost. I believe Mr. Murphy could answer whether it is per square foot.

Mr. Chairman: Mr. Murphy.

Mr. Murphy: I believe the architects are using the \$32.00 per square foot as the building costs.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Question Mr. Chairman. These buildings now that we are talking about kitchens and lounges, and so on. I was wondering now, is this not self-contained, each one of the units are self contained units with all kitchen facilities or are we embarking on

VOTE 15 Mr. Shaw continued:
a kitchen with cooks who cook the meals?

Mr. Chamberlist: Mr. Chairman, I wonder if we could get hold of the plans and make them available to the Committee here so that they could see what was going in.

Mr. Chairman: I would say that this would be the only way to resolve this, to have the plans. Could we have the plans made available Mr. Murphy?

Mr. Murphy: Yes, we can.

Mr. Chairman: At this time I will declare a recess.

RECESS

Monday, April 1, 1968.

11:00 o'clock a.m.

Mr. Chairman: I will now call Committee back to order, and BILL #16 we are discussing the Senior Citizens' Home in Whitehorse in the amount of \$400,000. Are we clear? The next item is 3515, public housing program, \$30,000. The next item is....

Mr. Shaw: Just on this public housing deal, Mr. Chairman, I would like to see....we had that last year and I didn't see too much activity in this respect. I would like to see this get operational this year some how or other.

Mr. Chairman: Is there anything further on the public housing program?

Mr. Dumas: Yes, I have a question. Has this been started?

Mr. Commissioner: Mr. Chairman, could I ask Mr. Murphy if he could answer that question.

Mr. Chairman: Mr. Murphy.

Mr. Murphy: The reason this program didn't....it got under way towards the end of last year because the arrangements we had, or the plan was that we would make use of the Indian Affairs Department's building crew to put up these houses and use the logs and materials that Indian Affairs had in stock. By the time they were finished their housing program for last year it was towards the end of August and we were only able to erect one log home on the Indian reserve with the permission of the Indian Affairs Branch. This coming year, though, we plan to liaison with the Engineering Department and we still have the results of our survey that was conducted last year to determine the most needy cases for these homes, and we intend to proceed as expeditiously as possible in the features for the year.

Mr. Shaw: Mr. Chairman, the unfortunate part of this program it seems, though, that these buildings, when you start to talk about these buildings, it seems we run into about the \$20,000 or \$30,000 class, and if we're going to wait for something like this I don't think we're ever get this thing off the road. It appears to me that we should start off and try to obtain homes that are available and figure out the exact cost of renovating them if necessary, and work from that program. I think that we can possibly go further.

Mr. Chairman: Are we clear? Are next item is the juvenile training home, \$75,000.

Mr. Livesey: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: It seems to me, Mr. Chairman, that we have a tremendous problem in the Yukon Territory, and if it isn't the senior citizens' level in Welfare that we're worried about, it's the junior level. We've got both ends of the problem. We're worrying about those coming into the world and otherwise. I can see a reasonable necessity in both areas, however, with junior members of society we seem to be having a tremendous problem. What is the problem in the Yukon with juveniles that in 15,000 people we have to have this kind of an institution. Surely we're one of the most least populated areas in Canada. As a matter of fact, if you divide 207,076 square miles of land and water that we've got here in the Yukon with 15,000

BILL #16 Mr. Livesey continued:
people, surely the children that we have here don't amount to much as far as population is concerned. Now, why do we have to concentrate and give so much effort towards training of juveniles? Where do the parents come in? This is what I'm talking about. Just precisely what do the parents do? Why does the government have to take over this? Could I have that explained, Mr. Chairman?

Mr. Shaw: Is there a Solomon around, Mr. Chairman?

Mr. Chairman: Councillor Dumas.

Mr. Livesey: Well, Mr. Chairman, I asked a question. Could I have this explained? It seems to me that the government seems to be moving in in all directions. We're moving in in places where I think it would be better if they kept out, and it seems to me that as soon as the government moves into all areas, both in the home and in everywhere else which normally should be private, that we're losing control, the public are losing control of running their own country, and I would like to ask Mr. Murphy what he may feel is the real problem where a place with such a small population as the Yukon Territory needs to spend this amount of capital, and in other areas too I notice it's cropping up, simply on the junior end of society.

Mr. Chairman: Mr. Murphy.

Mr. Murphy: It's a very difficult question to answer, Mr. Chairman. Probably I could begin by saying that there have been social problems existing in the Yukon for years and years and it was not until ten years ago that we began to develop the social services that are necessary to bring these problems under some form of control. The problem, I can't give an answer to what's wrong with the parents in the home. We're dealing here with juvenile training facilities, and with much regret I must say that the majority of the children involved are of an Indian racial origin, and we all know that the Indian problem is a very complex problem indeed. There is no one to my knowledge that has come up with any solutions. There have been many people who have expounded upon what should be done and what is being done now is not the right course of action. In my years of working in the Social Welfare field, I still can't come up with an answer with regard to the Indians - the social and the cultural problems existing. I think that with most of our juvenile offenders, the problem is environmental and with all our programs we are trying to aim at the totality of this problem. With our housing program we're working closely with the Indian Affairs Branch. We hope to eventually have a fully integrated social welfare program for all people of the Yukon, not just the Indians and whites...not separate the people. The reason for the juvenile training facility is because there's an actual need there. We've been sending these juveniles out to the provinces for a number of years. This is not good. There is a very negative influence on our offenders when they're sent out to the larger institutions in the provinces, and they return to the Yukon not much improved. We feel that the main reason is because the provincial authorities will not make space available for juvenile homes, and if we have a Juvenile Delinquents Act to implement, to enforce, and the juvenile court cannot enforce it because of lack of facilities, then we've just got to provide these facilities in order to rehabilitate these children. We are trying to provide an intensive preventive service through our child and family welfare program. We're working very closely with the Indian families and I think, and I speak on behalf of my staff, that

Mr. Murphy continued:

We have made considerable progress in this field, and I think I could truthfully say that the social problems that exist now would be much more complex and much worse if it were not for these preventive services that are being provided. We are trying to provide an extensive program throughout the Yukon Territory, and I think we are slowly achieving our objectives.

Mr. Chairman: Have you anything further? Councillor Dumas.

Mr. Dumas: Yes, Mr. Chairman, before I ask the question I was going to ask, I'd like to comment that I notice the juvenile home, the juvenile training home, was to accommodate fifteen and that is .001% of our population. I suggest that the juvenile problem that we have here in the Yukon, comparatively speaking, is very little. I have worked amongst juveniles and juvenile offenders in Vancouver. That's where they really do have problems. I think we're doing quite a good job with the problems that we have, but comparatively speaking, it's really not that serious. I wanted to ask the question of how you can cut the juvenile training home costs from \$210,000 to \$75,000 and still have anything that resembles the initial proposal. How many units, how many children will it accommodate.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, the amount of \$75,000 is put in the estimates just to get the project off the ground and underway.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I don't know the costs of this will evolve but it certainly is something that is an absolute vital necessity. In the past, in all areas of the Yukon where you have children that are getting to this particular age you have problems. The parents in most cases are not able to cope with the family part of the problem with the training, and the magistrate has not been able to, in most cases, do anything with the child as far as training is concerned. It's a case of either having to put them in jail, in the local jail in which there are no provisions for them, or send them outside to these particular homes, and it's quite possible that when they get outside in these particular homes that they're dealing with experts there in their own particular problem. There have been cases, I know of many of them, whereby children have been, these juveniles have been creating an awful problem and the magistrate has been powerless to do anything about it in most cases, or the courts, and these children are therefore permitted to go back into the environment, and particularly into the schools, and they in turn through their actions contaminate, if that may be the word, the other children. They set a very bad example and of course they get a certain amount of followers because they are leaders in some respects, even if it's in the wrong channels, so therefore to have a program like this is something that has been required for some number of years and I'm glad to see that we're embarking on it, even if it does cost us for each child say \$2,000 operating costs, and through that expenditure we produce a citizen that will be useful for the rest of his life, I think that is very good interest on the money that we've spend on it, and I'm for something such as this because it's really necessary.

BILL #16 Mr. Livesey: Mr. Chairman, I base my questions of this particular aspect of it because it seems to me we have a tremendous judicial system with judicial quality and qualification. This is true, but the fact that people are supposedly going to be hung if they murder doesn't prevent murder, and it seems to me that the books that we've been keeping after sentences of various kinds and descriptions doesn't seem to eliminate the problem from the law courts, so as far as I can see, the type of legislation that we've been enacting over the last hundred years or so has not in my view cleaned up the subjects at all. It's merely acted as a deterrent to a certain extent, and only a fractional deterrent at that. What I'm worrying about as far as these juniors are concerned is, as I know from discussing this question and being involved many years ago with young people, and certainly participating in attempts on a private basis to try to assist these people to provide themselves with better views towards society and the law of the society, that institutional care sounds good but doesn't always work out. As a matter of fact, it many a time generates a form of hatred for society, especially if it is a severe type and the strict type. I'm wondering, Mr. Chairman, if Mr. Murphy would inform me if this institution is going to follow something similar along the lines of a Borstal institution or not.

Mr. Chairman: Order, please.

Mr. Livesey: Could I have an answer to that?

Mr. Chairman: Do you wish to answer that question, Mr. Murphy.

Mr. Murphy: Yes, I could.

Mr. Chairman: You may proceed.

Mr. Murphy: The training, I think by the way we're trying to identify this facility, the juvenile training home, means quite a lot. This is not to be a reform school or a correctional institution. There'll be some correctional training involved of course, but what we're trying to do is to keep away from the image of an institution, to have the home on a cottage type basis, and the program itself will be developed to rehabilitate, to help these juveniles, and will be conducted in an open setting and will be one that will take advantage of as many of the community's facilities and resources as possible. It would be similar to our children's group home. The philosophy involved would be similar to this. We realize that institutional care for juveniles is not the answer and we realize this intensifies their hostilities, if you isolate them particularly from the community and put them in large institutions, and we are trying to keep away from this and we hope that in our planning for this facility we will try to meet all the principles and the new concepts involved and try to make the structure and the facility as modern and progressive as possible.

Mr. Chairman: Are we clear? We will now go to operation and maintenance which is found on page 18. The first item is 1500, administration, \$153,413. Are we clear? The next item is 1501, child welfare services, \$159,880.

Mr. Livesey: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Is this part of the same problem, Mr. Chairman, BILL #161 as we were talking about? It seems to me we have probation services....pardon me, we have juvenile detention, we have children's group homes, and we have child welfare services, and we're also going to build a home for juveniles. Now, this is a tremendous effort with regard to the number of children involved. Surely this is a terrific expense, and I was noting that the total of this operation and maintenance means a contribution of about, I think it's something like, perhaps a little less than \$50 per person including every man, woman and child in the Yukon Territory. Surely this is terrific. If we're going to talk about responsible government and eventual provincial status, where we are going to attempt to pay for everything here or make a tremendous contribution from the Yukon, surely this is a per budget per head cost for the welfare problems in the Yukon Territory, and it seems to me that this started out with something like \$23,000, if I remember right, or something like that. Now I notice it's up around, something less than \$750,000 mark. I wonder if Mr. Murphy, Mr. Chairman, could advise us if he feels this is going to increase over the years or is it going to remain steady or is there some possibility that this problem may decrease over the years due to the efforts made by the Department?

Mr. Chairman: Mr. Murphy.

Mr. Murphy: I might as well be honest and say that they are going to increase over the years. The cost of services are increasing each year, the same as the cost of living, and I think it's worth noting that if you review the expenditure picture over the past two or three years and the statistical data that we produce, I think it will be noted that we are maintaining a fairly fair level, the same level of activity and the case load figures in each program is being kept down to about the same level as in previous years, and I think this in itself denotes that we're getting to a point where we're getting some control over the situation. We must remember, as I said earlier on, that there were no social services in the Yukon up to '56 when I established the Department, and this of course, if we want to develop the north we'll have to develop our social services as well as our mineral resources. We have to think of our human resources and you know, and I can produce a lot of facts in this respect, that there has been considerable amounts of suffering and hardship particularly amongst the children in the Yukon Territory because services were inadequate. We have tried to carry out our responsibility as government and to develop these services, to extend them to all parts of the Yukon. I think that the expression of concern by Councillor Livesey is not only understandable, but it's highly desirable as well. I think there must always be a constant examination of all the costs, but we must also face the fact that adequate welfare services are going to cost us money. It is accepted that an adequate welfare program for the north country is recognized as an essential feature of northern development. I think it's only natural that we're all conscious of a certain reluctance to the price that we have to pay for these social services, and I can only assure that the Department, regarding to the administration, is doing its best to keep things under control and not to let expenditures get out of hand, but we must remember that the costs of services, for instances in maintaining children, the institutional rates for the care of handicapped children in the provinces, and we have a number of children out there, these rates have increased considerably. The care of our mentally defective children, these rates have increased tremendously. Our foster home rates have increased. The cost of clothing, the cost of food for our indigent people, the cost of services for our elderly, the nursing home care costs - all these costs have increased over the years, and I

BILL #16 Mr. Murphy continued:

think we must also remember that the Department of Welfare has, whether voluntarily or not, assumed other responsibilities. For instance, when the nursing home in Dawson City, when the Sisters of Saint Anne wished to leave the Yukon, the nursing home problem was vested in our Department. There have been additional programs established, there have been additional facilities such as the senior citizens' home. All these facilities were non-existent five or six years ago. We've also assumed the responsibility for the administration of the probation service. This is another mainly a preventive program and this is rather costly. I think it's going to cost us money in order to prevent the situation from getting out of hand, and the Department has been trying to cope with the problems that have developed over the years. Now, we must remember that society is changing so rapidly that the social problems that are...the new social problems are becoming so complex that before we get the old ones solved or try to solve them, the new ones have been created as a result of the changes in society. The only answer I can give really is that we will try to maintain a very rigid control over our expenditures in the Welfare Department and at the same time try to provide the services that are needed and that are absolutely necessary.

Mr. Livesey: Well, Mr. Chairman....

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, it is inevitable that there will be increases in welfare costs over the years in view of the nature of the expansion of the Yukon, not only as far as the benefits obtained from the natural resources of the Territory. The human resources become increased by the many people who will be moving into the area and with that of course we're going to get additional problems with additional people, and these problems are problems that we must be prepared to recognize will develop. I would, Mr. Chairman, draw your attention to the fact that the overall picture for welfare has increased...has rather, decreased somewhat since last year. You will note that the total amount that was voted in 1967/68 was \$810,950 and this year the estimate to be voted on is \$716,681 and showing a decrease of over \$94,000 which is approximately 11.4% of the overall amount, so it shows that the Department is doing its best to keep the costs down of Welfare, and the one particular item the Honourable Member from Carmacks-Kluane brought up dealing with juvenile detention, it should be noted that in this particular item there is a decrease, so that I would say that the juvenile situation isn't as critical as would appear to be. I always feel that our youngsters get the short end of the stick far too often and there's complaints about a juvenile delinquent situation in the Territory which is not in fact as serious as one would want to make it believed. I think there's a necessity to have facilities to take care of the situation as it develops and we should also do our best to stop the divertment of juvenile delinquency by having facilities of a preventative nature to prevent it from going into an area so large that we find perhaps that we cannot control it. I would suggest, Mr. Chairman, that the Department itself has done an excellent job in keeping the cost of welfare down as much as they possibly can, taking into view the fact that we are growing.

Mr. Livesey: Mr. Chairman, I'd like to reply to the Honourable Member for Whitehorse East. I don't think a figure of \$810,000 being reduced to \$716,000 has any criteria at all. The simple reason, I think if the Honourable Member viewed the price of the previous year he'd find out it went up and this year they put it back a little bit, so this is neither here nor there.

Mr. Livesey continued: It doesn't amount to a row of beans. I think that the per head per capita cost of welfare and all the services aimed at in this section of the budget, in my estimation, is a disgrace. I haven't done a search on all the other provinces' per capita as to what welfare is costing them, but I am mighty sure that this is a high price to pay. There's no doubt about that in my mind, and look at the salaries. Here, we're running at something like \$312,000 in comparison to a total expenditure of \$716,681 which I respectfully submit is possibly a 10% advance on what they might think they're going to spend, and this is what it's going to cost us per capita for welfare, which is a negative approach to success. Why, it seems to me that this is a mighty high price, and I would like to ask, Mr. Chairman, what is the view of the Department at the present moment? Is it to merely accommodate whatever problems may exist by government action, or is the Department doing its best to provide a solution to the problem with a long range view that, for instance, in social welfare, the people involved will have an opportunity to repay the Department for their help because it seems to me that the social amenities, especially under socialist systems, surely are supposed to be looked upon as temporary problems in order to tide people over from the point where they need assistance to the point where they have found self-help or some form of help to overcome their problem, and I would like to know from Mr. Murphy what is being done to offer people who quite obviously are receiving assistance, especially those on a continuing basis, not those on a temporary basis, on a continuing basis. How are we approaching this problem to try to solve it? In other words, this is a temporary situation as far as the Department is concerned. We expect you to do this, that and something else to help yourself. Now, how are we going about it, Mr. Chairman?

Mr. Chairman: Mr. Murphy.

Mr. Murphy: Mr. Chairman....

Mr. McKinnon: Mr. Chairman, I'd like to rise on a point of order. As far as I can see, the Honourable Member from Carmacks-Kluane has asked the Director of Welfare the same question before. Mr. Murphy replied at that time that he could not answer the question. I can't answer the question and I don't think any Member of this Council can answer the question of when the rising of welfare costs are going to stop or how they can be prevented. If the Honourable Member from Carmacks-Kluane can offer suggestions and alternatives, he'd be the most feated man in the Dominion of Canada today, and I certainly wish he'd give his advice to the people of Canada at this time as to how to cut down welfare costs.

Mr. Livesey: Mr. Chairman, my second question was not, was related, but was not the same form of question that I asked previously. What I'm asking now is, what is the Department doing to try to prevent these expenditures and are we asking these people to work, are we trying to find them work, or what are we trying to do, especially on social welfare? This is not the same question at all.

Mr. Chairman: I believe the question has already been answered by stating that the Welfare Department are doing everything humanly possible to solve this problem, however, I will allow this question to stand once more, but this is the last time I will permit this. Mr. Murphy.

BILL #16. Mr. Murphy: Mr. Chairman, Councillor Livesey is speaking on one small aspect of our total welfare program. I don't know really....I believe he's referring to the public assistance, assistance to the unemployed or the needy people. All I can say here is that this program, so far as I'm concerned, is one of the most rigidly controlled in Canada. I don't have statistics or figures here, but I can assure you that our per capita costs for welfare for social assistance are much lower than any of the western provinces. We must remember here that in our social assistance program, this is quite a broad program and it includes the supplementary assistance that our aged pensioners require, it includes the subsidization of the accommodation of our senior citizens in our senior citizens' home, it includes the costs of nursing care, it includes social allowance to deserted wives, to widows and their dependent children, to physically and mentally handicapped adults, and also to transient people who are coming into the Yukon because of the development that is going on here who are unskilled and are unable to obtain employment, and we must grant them the minimum assistance that they require until they are self-employed or they return to the province from which they came. Now, during the month of February, our social assistance case load was 129. This included 85 cases of public assistance, this is financial assistance.

Mr. Chairman: Is there anything else....pardon me.

Mr. Murphy: Excuse me. I would say that the number of unemployed and employable persons would not exceed 10 in that case load. The greatest percentage of that figure is made up of the handicapped adults and the deserted wives, and widows with dependent children for receiving social assistance. This is in reply to the social assistance program itself. Now, as I said earlier at the meeting, 13 other social welfare programs are administered by the Department. Of course, many of them don't involve the giving of financial assistance or the administration of financial assistance, but are mainly professional counselling and preventive services to families and unmarried mothers, adoption placements, services to our juvenile offenders and so forth.

Mr. Chairman: Are we clear on this item, child welfare services in the amount of \$159,880?

Mr. Shaw: Mr. Chairman, this isn't necessarily on child welfare. I refer to the Welfare Department in general. There's no doubt that this must be the most difficult and complex department in the government that we have to administer. If you assist these people, then you're giving hand-outs. If you don't assist them, then you're allowing them to starve right in front of you. I'm ~~certainly~~ glad I don't have the task of administrating such a department. I'd take anything but that. However, this does not preclude us asking questions on the matter to see if we can get some insight into this particular matter. Now, I would just like to ask a question, Mr. Chairman, in relation to the Dawson area. In the last few years there has been quite an amount of activity where jobs have been available to anyone that is prepared to work, I should say prepared and capable. Now, I wonder, the figures are not broken down here except in general amounts, and I wonder if he would feel that the social assistance program is diminishing or is it increasing, are there any particular problems concerned with it? In other words, what I'm trying to ascertain, Mr. Chairman, is how the situation in that particular locality is. Would he say that it is improving or going the other way around?

Mr. Chairman: I might just point out that we're digressing BILL #16 all over the country here, but I've allowed so much of it already this morning that we'll just have to go and answer that one.

Mr. Shaw: Mr. Chairman, we were on the assistance. I'm referring to this particular item of, what do you call it, child welfare services. That's what the question is concerned with?

Mr. Chairman: I'm sorry. Your question was initially related to social assistance. Mr. Murphy, would you answer that question on child welfare services?

Mr. Murphy: The child welfare situation in Dawson, I believe, is pretty well under control. There has been a leveling off in the number of cases in the northern area, which includes Mayo, Elsa, Stewart Crossing and Pelly River. I don't have the break-down of figures for the maintenance of children expenditure relating to the Dawson area, but I certainly could show Councillor Shaw the number of children in our care from the Dawson area from our records at the office.

Mr. Shaw: Mr. Chairman, my main question was, is the situation improving or is it getting worse. I mean, I would feel that at this time the activity, with the normal activity, it should be improving, and I wondered if it is improving or is the situation getting worse in relation to the children that our government has to care for for various reasons.

Mr. Murphy: This primary we're dealing with now, of course, relates to the care for children who are actually in our foster home care. They are not children who are in the families that get social assistance if this is what the Councillor means. I think the child welfare situation in Dawson City has improved, and I think it has improved throughout the Yukon Territory, if we look at our case load figures and if we look at the amount of activity in our preventive programs which of course do not show up in case load figures. What we're trying to do there is to prevent this family or that particular child from becoming a case. I think our northern area is very well serviced and that....I know of no unusual situation in this particular area that would cause us too much concern.

Mr. Shaw: Just one more question, Mr. Chairman, which is on the same subject. The children for adoption, is there....are you having no problem in getting all the children adopted that you have available in the Territory.

Mr. Murphy: Mr. Chairman, at the moment we **are** having difficulties in finding enough homes for the children who are relinquished for adoption. There has been a considerable increase in the number of **unmarried** mother cases in the past six months and a good percentage of the unmarried mothers are young girls who come to the Yukon Territory from other areas of Canada, and although we make every effort we can to encourage the unmarried mother if she's of majority age to keep her child and provide her with whatever assistance she may require, and this is the trend nowadays, in Canada at least if not in North America, is that the problem is becoming so acute that social agencies are not as willing as they were in the past to accept children into care for adoption placement because we just can't find the homes for them, and we believe that one natural parent at least the child is entitled to in his life, and if the unmarried mother can be provided with the assistance that she needs, with the counselling that she needs, the placement facilities that she

BILL #16 Mr. Murphy continued:
needs for her child so that she can take her place in the labour market as well as be a mother, then social agencies now are trying to go along with this concept, to promote this concept, but, as I mentioned earlier, there are not enough adoption homes for the children who are in our care now who are available for adoption.

Mr. Chairman: At this time I will declare Committee in recess until 2:00.

RECESS

Page 648
April 1, 1968.
2:00 o'clock p.m.

Mr. H. Murphy, Director of Welfare, present.

Mr. Chairman: Well, at this time we will call Committee back to order. We are dealing with the Estimates of Vote 15, Welfare. We are at 1501, Child Welfare Services. Are you clear on this one? WELFARE VOTE 15

Mr. Shaw: Just one question, Mr. Chairman. In relation to the adoption of children. A number of years ago there were very stringent conditions attached to the adoption of children by virtue of religion, colour and half colour, or what have you - I wondered in view of the fact that we have a surplus of these children as the Director stated, are these matters of fineness, are they taking a more lenient attitude towards it so the main objection is to get these children placed in a home?

Mr. Murphy: Mr. Chairman, yes, the eligibility requirements, if you wish to use the term, for adopting parents has considerably relaxed over the past four to five years, and there no longer exists these restrictive conditions as existed in the past, and the question of religion is also looked at in a much more broader context. The primary objective now is to meet the needs of the particular child, and if we have a shortage of homes of that particular religion, we explain to the unmarried mother what the situation is exactly and under the Adoption Ordinance if the mother wishes to give religious release then it is possible to place this child in the most suitable home regardless of religion affiliation, but the requirements of the past where you had to be not over forty years of age, and so much money in the bank, and owning your own home - this is long gone now. We are trying to find good homes with warm, loving parents is the main criteria at the moment.

Mr. Shaw: Mr. Chairman, would the Director have any problems with the mothers stating that it must be brought up under this particular denomination or is that something that you very seldom run into?

Mr. Murphy: Well, in the past, we've always adhered to the provisions of the legislation which states that a child must be placed in a home of the religion of its natural mother. However, there has always been this provision in the Ordinance if a mother gives religious release that the child can be placed in the home of another faith. In the past year or two we have been obtaining these releases from the natural parent in the event that we can't, within a reasonable length of time, find a home of the faith of the natural parent, and in most cases we endeavour to place the child in the home of the religion of the natural mother. However, after a reasonable period of time if this is not possible to find a good, secure home for the child, and in this case if we had religious release then we must take the first available home for this child regardless of religion.

Mr. Shaw: Let us say, Mr. Chairman, that when a child is relatively new born, old enough to be released to the foster parent, that is the prime time for to place a child in adoption. In other words, if you keep it over a certain period, another six months, while you work out all these prime points, the probability would be that it would be much more difficult to place that child. Would that be so?

Mr. Murphy: This is correct in most cases, Mr. Chairman. However, there are adopting parents who desire a child of the age of six months, one year, two years, three years. Usually they wish to have infants not over a month old.

WELFARE
VOTE 15

Mr. Chairman: Are we now clear on Child Welfare Services?

Mr. Livesey: No, Mr. Chairman. I wonder if Mr. Murphy can give me any indication when the changes as far as child adoption services were concerned - when these changes took place, because I know of several instances where foster parents in the Yukon Territory went to other provinces because it was easier to get a child from other provinces than it was to follow Yukon red tape?

Mr. Murphy: Mr. Chairman, we do have agreements with the Province of British Columbia and the Province of Alberta to refer adoption applications from Yukon residents where we cannot fill their request for a particular type of child. Now, I don't know about the amount of red tape in the Yukon Territory adoption program; however, I was always under the impression, having complete and full knowledge of the requirements of other provinces, that we were one of the areas where placements take place within a very short period of time after the application is made, and on this basis I would say that our red tape is considerably less than is found in the western provinces, at least, and I think what Councillor Livesey is referring to is there had been a number of Yukon people who have gone out to Edmonton or to Vancouver for their child, but this has been on a direct referral by our agency, and with our - under our interprovincial agreement. A number of times we have not had enough children to fill the need for adoptive homes and in these cases we have referred the application to outside agencies.

Mr. Chairman: Clear? Are we clear on Child Welfare Services?

Mr. Chamberlist: Clear.

Mr. Chairman: The next item is Social Assistance, 1503, \$113,375.

Mr. Dumas: Question. Mr. Chairman, I wonder if Mr. Murphy can tell me if his Department has given any thought to the possibility of subsidizing old age pensioners who are living in accommodation other than those provided by the Territory, in view of the fact that the cost of living up here is higher than other areas of Canada?

Mr. Chairman: Mr. Murphy.

Mr. Murphy: Mr. Chairman, under our social assistance program, social assistance is available to any recipient of a Territorial or a Federal pension, and this is based on the need of the particular individual. Now, if there happens to be a pensioner - an elderly person - who is living in his own home and requires assistance over and above what he receives in his pension, then upon application to the Department, we will assess the need in this particular case, and whatever the income deficit is we will grant a supplementary allowance to meet this deficit.

Mr. Dumas: Thank you.

Mr. Chairman: Clear?

Mr. Dumas: Clear.

Mr. Chairman: 1504, Old Age Assistance, \$15,300.

Mr. Livesey: Question. Mr. Chairman, am I correct in my assumption that after 1970 this will no longer be in evidence?

Mr. Murphy: Yes, Mr. Chairman, this is correct. I believe it is on January 1, 1970 all persons from age 65 upwards will be eligible for the Federal Old Age Security.

Mr. Livesey: Thank you.

Mr. Murphy: And this Territorial program will thereby be abolished at that time.

Mr. Chairman: Clear?

Mr. Livesey: Clear.

Mr. Dumas: Clear.

Mr. Chairman: 1505, Blind Persons Allowance, \$5,400.

Mr. Dumas: Clear.

Mr. Chairman: 1506, Disabled Persons Allowance, \$3,600.

Mr. Dumas: Clear.

Mr. Chairman: 1507, Alcoholism Service, \$18,143.

Mr. Livesey: Question.

Mr. Dumas: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: I don't know whether I was a second ahead of the Honourable Member to my left or not. I wonder if Mr. Murphy could give us any indication as to whether he feels that this service - it seems a doubtful one in view of the program of distributing liquor in the Yukon and the profit connected with it, and another part it seems the government sets itself up against the sale of liquor and the over-consumption. This is somewhat of a paradox, I think, in public relations. I wonder if Mr. Murphy could tell us whether this program, in his view, is working out successfully, and that we are, through the service, reducing the number of alcoholics in the Yukon?

Mr. Chairman: Mr. Murphy.

Mr. Murphy: Mr. Chairman, since the establishment of this service in February 1966, I feel that exceptionally good progress has been made in the development of the comprehensive and effective program of preventive treatment and educational services. They are all designed of course to reduce the incidence of individual and community problems arising from excessive or undisciplined use of alcohol. During the initial stage of this program, our basic aim was to develop a massive educational program designed to bring to the people and the communities the problems associated with alcohol and alcoholism, and I believe that the Alcoholism Division has done very good work in this regard, and in so far as the treatment program is concerned, the number of cases under treatment has increased in the past years. This is the type of program that is slow to catch on in the treatment area, and it is awfully difficult for the treatment councillor to - or the people, I should say, to accept the fact that they do have a problem, and the number of cases under treatment at the beginning of our program the first year was something like 15 cases, and now it has increased to 53 cases under treatment. This of course extends to other areas besides Whitehorse, and the main resource used besides counselling of course is the Alcoholics Anonymous group. The other area that the division is concentrating on of course is the development of an alcohol curriculum in the schools, and I think that the achievements to date for this type of program has - for the cost involved - has been very, very good indeed.

WELFARE
VOTE 15

Mr. Chairman: Councillor Dumas.

Mr. Dumas: No, no questions.

Mr. Chairman: Are we clear on Alcoholism Service, 1507?

Mr. Shaw: Clear.

Mr. Dumas: Clear.

Mr. Shaw: I was looking for information that I didn't know quite existed at the time. With your permission, if I could just go back - I'd like a small question answered in this particular matter, and that is in relation to section 10 of the Adoption Ordinance. This was made about 50 years ago when we didn't have the same problems of adopting children as we have now. There weren't that many people - children for adoption and now it is increasing every year, and I feel myself, personally, that the most important thing is to get this child adopted regardless, and we have a section here that reads as follows: 'Section 10. No adoption order shall be made unless the religion of the child is the same as that of the applicant, or one of the applicants, or unless the person whose consent is required under section 5 and 6 as requested otherwise in writing'. Now, this does seem to be somewhat restricted, and it would appear to me that if we could leave out this somewhat in line with our ordinance that you can't refuse anything to anybody by reason of race, religion and so forth - colour - that if this were amended, taken out, repealed, I should say, that it might work better, and have more prompt adoption orders. I would ask the Director what his opinion would be on that, Mr. Chairman.

Mr. Chairman: Mr. Murphy.

Mr. Murphy: Mr. Chairman, I think this is the - I think this will be taken care of in the new child welfare legislation that we hope to present in the fall session. Councillor Shaw has made a very good point, and I think it is recognized by all social agencies across Canada that this problem has to be dealt with - that this part of the legislation is quite restrictive and can seriously impair your adopting program to the detriment of the children involved. As I say, at the moment we are obtaining the religious releases from the natural parents if they so wish to give it. It is purely voluntary, and if we can find a home of the religion of the natural mother within a very short period of time then the child is placed in the home suitable of another religion.

Mr. Chamberlist: Mr. Chairman, I welcome the remarks of the Director of Welfare for the simple reason that I recall seeing the TV shows reports of an incident in Ontario of two children who spent many, many months with parents, and then the Welfare Department took the children away from these parents whom they had learned to love, just simply because they were of a different religion. I hope that type of situation will never rear its ugly head in the Yukon.

Mr. Chairman: Are we now clear?

Mr. Shaw: Clear.

Mr. Dumas: Clear.

Mr. Chairman: The next is 1511, Welfare Training Grants & Bursaries, \$6,000.

Mr. Dumas: Clear.

Mr. Chairman: 1512, St. Mary's Nursing Home, \$118,143.

Mr. Dumas: Clear.

Mr. Chairman: 1502, Social Assistance is clear now. 1515, Senior Citizens Home, Whitehorse, \$14,070.

WELFARE
VOTE 15

Mr. Dumas: Clear.

Mr. Chairman: Senior Citizens Home, Dawson, \$6,658. Childrens Group Home, \$31,051.

Mr. Dumas: Clear.

Mr. Chamberlist: Question. Back to the senior citizens home, Whitehorse - I wonder if Mr. Murphy can say whether the salary is for both people there as a couple, or is it for one of them?

Mr. Murphy: Mr. Chairman, that salary is for both - for the married couple.

Mr. Chamberlist: This brings up another point that has been raised here, Mr. Chairman. Is it permissible for either of these people to carry out Territorial Government work once they are employed by the Territorial Government under contract? I want to know if it is permissible for them to carry out the work. I won't go any further into it. I want to know whether it is permissible for them to carry out work for the Territorial or Federal Government?

Mr. Chairman: Do you mean can a man and his wife work together for the government?

Mr. Chamberlist: No, no. I'm not saying this at all. To explain, Mr. Chairman - they are employed as joint management of the senior citizens home - they manage it. Now, outside of that employment, can they - either one of them - also do contractual work for the Territorial Government separate from the employment they have with the Territorial Government?

Mr. Chairman: Well, I don't think Mr. Murphy can answer that question. These people work for him and whatever they can do apart from that you would probably have to ask Personnel.

Mr. Chamberlist: Well, I'm asking, Mr. Chairman, whether he is aware that they are doing work for the Territorial Government other than the employment that they have now?

Mr. Chairman: Well, these people are working for the government and make at least \$14,070 anyway.

Mr. Murphy: Under the present regulations they are not - Territorial employees - are not permitted to take contractual work with the Federal Government, and the second part of the question - so far as I know I am unaware of anything like this.

Mr. Chamberlist: I raised this, Mr. Chairman, because with respect, Mr. Chairman, you raised the question in another matter in the Watson Lake area. This is the same situation.

Mr. Chairman: I think matters of personnel in that respect should be directed to Personnel or someone else in the Administration.

Mr. Dumas: Clear.

Mr. Chairman: 1521, Dawson Welfare Office & Residence, \$2,035.

Mr. Dumas: Clear.

Mr. Chairman: 1522, Nursing Home Staff Residence Dawson, \$2,200.

Mr. Dumas: Clear.

WELFARE
VOTE 15

Mr. Chairman: 1523, Watson Lake Welfare Office and Residence, \$4,630.

Mr. Dumas: Clear.

Mr. Chairman: 1526, Juvenile Detention, \$18,520, and 1527, Probation Service, \$44,060.

Mr. Livesey: Question. Mr. Chairman, is this a reduction in the probation service, because the senior government saw fit to make our mobile operation here as far as the day was concerned into a very, very rigid operation, no longer mobile, and cut out just about everything we wanted, and it seems to me also cut down the probation service. I understood a number of years ago that we were definitely moving towards the day when we wouldn't have any more bad deals type of operation here, and a solid form of jail. We were going to have a working camp so that these people could, instead of sitting staring at each other in the bars - through the bars, I should say - they would be coming up with something a little more sensible. Now, is this a reduction in the probation service because we have to fall in line with pressure from the Federal Government or is this some other scheme that we have decided on here ourselves? This is the question I raise.

Mr. Murphy: Mr. Chairman, this is the - we're speaking here of the probation officers. This of course, as you know, at the moment is separate and apart from the operation of the medium security and mobile camp institutions, and we, as you will notice from the draft estimates, there is not as much money requested this year as there was in the estimates last year. This is due of course to the fact that we inherited this program from the Corrections Department, and last year we also inherited that part of the budget that related to the probation service, and it called for quite a number of probation officers. The expansion of the service without due regard to the extent of the problem - the actual problem that existed, and we have integrated the probation work in the outlying areas with the work done by the resident social worker, and we think as a result of this we have improved the standard of probation services in the outlying areas because the Whitehorse officers were not able to get out to these areas before on the basis of about once a month, and as a result of this the juvenile offenders were not seen as frequently as they should be, their families were not counselled, and the probations themselves were not counselled as they should be. The service is not being reduced to any extent, and we are still maintaining the same level of service as we assumed from the Corrections Department, and when the time - when the need is evident for an expansion of this service, then of course we will meet that when the time arises.

Mr. Chairman: Are we clear?

Mr. Dumas: Clear.

Mr. Chairman: The total appropriation is \$404,448. in Welfare.

Mr. Livesey: One more question, Mr. Chairman. Do I understand that under the Social Assistance, under 1503, that the assistance we are giving to the native people in the Yukon Territory as far as welfare is concerned is in accordance with the Canada Assistance Plan?

Mr. Murphy: Mr. Chairman, we don't at the moment provide social assistance to an Indian status person. This is still taken care of by the Indian Affairs Branch. We have - we do provide family and child welfare services, but this is not financial assistance in view of the carrying out of our responsibilities under the Child Welfare Ordinance. The extension - the proposed extension or integration of our services of course will bring this program to

the Indian within the pervue of our Department and this of course will be sharable under the Canada Assistance, and as it is now the social assistance of our own people - to the white status individual of course is shared at the moment, but we do not provide financial assistance to Indian status people at the moment. WELFARE VOTE 15

Mr. Livesey: Well, under the 1967 Report on Federal/Territorial Relations, it has this to say, Mr. Chairman. 'The Committee discussed the welfare programs in the Yukon with representatives of the Indian Affairs Branch, including the existing agreement relating to child welfare whereby the administrative costs are shared. It examined the advisability of a broader agreement being entered into between the Yukon and the Indian Affairs Branch by adapting Yukon requirements to the standard agreement with the provinces under part 2 of the Canada Assistance Plan, thus extending Territorial social assistance to Indians. The Committee also discussed with representatives of the Department of National Health and Welfare responsible for the administration of the Canada Assistance Plan, the benefits which the Yukon might derive under the Plan'. So, therefore do I understand then that we are not yet within the meaning of the Canada Assistance Plan - we are not involved with it as yet?

Mr. Murphy: That is correct. We're still operating under the agreement with the Federal Government under the Unemployment Assistance Program. We have passed the necessary legislation at the fall session - as you know the Social Assistance Ordinance that provides the Commissioner to sign an agreement with Canada under the Canada Assistance Plan. However, before this can be done, the regulations have to be approved by the Federal Government before they can even be signed. Now, this is in the process of being done, and we hope that the regulations and the - our legislation will be acceptable to the Federal authorities, and that the agreement can be signed before the fall, and at that time of course, depending on our staff situation and our ability to take on any further responsibility, we hope that we will be able to extend our social assistance services to Indians by virtue of part 2 of the Canada Assistance Plan.

Mr. Livesey: Thank you, Mr. Chairman. Clear.

Mr. Chairman: Are we clear on Welfare?

Mr. Livesey: Clear.

Mr. Chairman: Thank you, Mr. Murphy, for the assistance you have given us, and I will declare a short recess.

Mr. Murphy leaves Council Chambers.

RECESS

RECESS

Mr. Morrow of the Corrections Department enters Council Chambers. CORRECTIONS VOTE 17

Mr. Chairman: I will call Committee back to order at this time, and we have with us Mr. Morrow of Corrections to discuss Corrections. The first item for consideration will be - found on page 32, Vote 17, 3702, Equipment Institutions, \$2,680. Are we clear on this item?

Mr. Dumas: Clear.

Mr. Chairman: Next is 3703, Green House and Equipment, \$5,000.

Mr. Livesey: Question. Will this have any connection with the experimental farm?

CORRECTIONS Mr. Morrow: No, this is up here. That is related directly with
VOTE 17 our institutions directly up on the hill here.

Mr. Chairman: Are we clear?

Mr. Dumas: Clear.

Mr. Chairman: The next is 3704, Storage Building, \$2,000.

Mr. Dumas: Clear.

Mr. Chairman: And 3705, Landscaping, \$3,000.

Mr. Dumas: Clear.

Mr. Chairman: This gives us a total in capital of \$12,680. I will proceed to page 20, Operation and Maintenance, Vote 17, under Corrections, and the first item is Administration - General, 1700, in the amount of \$28,726. Clear? The next item is 1702, Medium and Minimum Security, \$462,847. Are you clear?

Mr. Livesey: Mr. Chairman, I'd like to.....the total vote I speak of now - are we considering in the future about taking over this while and entire cost, although we all know we had very little to say about its adoption and preparation here in the Yukon Territory? Am I correct in this?

Mr. Chairman: To whom do you direct that question?

Mr. Livesey: Perhaps Mr. Commissioner could answer that.

Mr. Commissioner: Well, I can assure you, Mr. Chairman, that the inheritance of this particular program was something that I went through quite a few experiences and trials and tribulations on, and while I don't profess to know anything at all about the day-to-day operation of a correctional program, I can certainly advise anyone who is undertaking one in the future a few of the pitfalls that they might conceivably consider avoiding, but at the present time the cost-sharing arrangement that is available to us under the present fiscal agreement with the Federal Government is a 50 per cent operation and maintenance cost-sharing program. This is - this becomes apparent under Vote 25, Revenue, it is page 28 where you will see that \$245,787. is the recovery that we have under this agreement at the present time. Now, the question is at some time in the future are we contemplating taking this under our wing 100 per cent, and I would say, Mr. Chairman, that this is very clearly a matter for negotiation in the fiscal agreement that we have with the Federal Government, and I don't think it would be right for me to predict what proportion of this will wind up in our bailiwick in future. All that I think that I would have a right to speak on is what is going on at the present time, namely the 50 per cent formula that we have under the present fiscal agreement.

Mr. Chairman: Are we clear? Councillor Dumas.

Mr. Dumas: I'd like to know how many employees there are in this whole Department, and how many inmates.

Mr. Morrow: 47 and 47. 47 staff and 47 inmates, but we have been up to as high as 60.

Mr. Dumas: Staff or inmates?

Mr. Morrow: No, the inmates. We hold our staff at 47. That's the limit.

Mr. Dumas: Thank you.

Mr. Chairman: Have you anything further on Corrections?

CORRECTIONS
VOTE 17

Mr. Commissioner: Mr. Chairman, could I be permitted a word on this at this particular time?

Mr. Chairman: Proceed.

Mr. Commissioner: I think that I would like to say, Mr. Chairman, that - a word of commendation for Mr. Morrow and his staff in connection with the operation of this program would be very much in order at this time. His men have started out on this program under what I would consider to be just about the most difficult circumstances imaginable and they have adhered to very strict cost controls which we had to inflict upon them, and also they have been able to recruit the vast majority of their staff from local residents here, and have done what I consider to be a first-class job in training these people and making good employees in the Corrections Program from them. I certainly do think they have done just an absolute marvel in the face of insurmountable objects, and I just wish to say so at this time, Mr. Chairman.

Mr. Chamberlist: Mr. Chairman, I notice that there is one Corrections Officer III that is vacant. Is that going to be filled?

Mr. Morrow: Yes, we have a competition out now, Mr. Chairman.

Mr. Chairman: Are we clear on Corrections?

Mr. Livesey: Mr. Chairman, my understanding is that the cost for criminals across Canada averages around \$2,000 per head, and my work out on this one seems to be \$8,200 in the Yukon which is four times as much, based on 60 inmates. I wonder if we could find out why it costs four times as much to keep them in the Yukon Territory than it does in the provinces.

Mr. Commissioner: Mr. Chairman, I would suggest that the situation is a very straight-forward one, and that is that you can't compare apples and oranges, and in this particular instance when you are comparing what incarceration costs are across the rest of Canada compared with incarceration costs here, I would like to submit that a corrections program and the type of incarceration program that we have here compares not unfavourably with similar types of incarceration programs in other parts of the country, but we are talking about the whole package.

Mr. Livesey: Well, I respectfully submit, Mr. Chairman, that if \$8,200 for a maximum of 60 - it is quite obvious that the cost is going up when you get less than 60. I think the cost is high. I really do. It is four times the national average. It is surely a high cost no matter how you look at it.

Mr. Chamberlist: Mr. Chairman, I'd like to hear from the Honourable Member from Carmacks-Kluane what are his suggestions about reducing this cost.

Mr. Livesey: Yes, I'll tell you my suggestion was to never start on it. That would be the first suggestion, and the second suggestion was that there would be, Mr. Chairman, that before the Federal Government brought this white wash organization up here and set it up that they take into consideration the views of the people of the Yukon Territory. That would be my second suggestion. I could continue on perhaps and take up too much time of the Committee, Mr. Chairman, in giving you some more suggestions but I will refrain from that.

Mr. Chamberlist: The suggestion now. Once the Honourable Member has been critical of this amount, I would like to hear from him how it can be dealt with now, not what has happened in the past. We have problems every now and again coming up where we need funds to fulfill a program that we have, and I think that the Honourable Member should bring forward a constructive criticism, not just a

CORRECTIONS criticism of what has happened in the past. If the Honourable
VOTE 17 Member has a way that he feels that could bring before this Table
a way of reducing that amount, I would be quite prepared to listen
to him to see if it was worthwhile doing - what he said.

Mr. Livesey: Yes, well, my remarks on the cost, Mr. Chairman, have
no relationship to the Honourable Gentlemen's opposite suggestion
that I go into protracted discussion on all the various aspects of
the operation of this unholy institution on top of the hill, and
if he will think back on this statement, he will find out as far
as I am concerned when I think the cost is high, I am quite
prepared to say that it is, and I don't think that I have to go
through the dictionary to find all the words to describe it. Its
high, its high, and that's all there is to it.

Mr. Chairman: Well, order, gentlemen. Are we now clear on
Corrections? Are we clear on Corrections?

Mr. Dumas: Clear.

Mr. Chairman: Thank you, Mr. Morrow, for your assistance in this
endeavour, and I'll declare a recess.

Mr. Morrow leaves Council Chambers.

RECESS

RECESS

Mr. K. Baker, Head of Engineering, enters Council Chambers.

Mr. Chamberlist not present.

ENGINEER-
ING
VOTE 20

Mr. Chairman: At this time we will call Committee to order, and
we have with us Mr. Baker to discuss the estimates of his Department,
namely Engineering and Municipal Affairs Department, Vote 20. The
first item is 2900, Road Equipment, \$440,400.

Mr. Dumas: Question. For information purposes, I wonder if
Mr. Baker could tell me what the life expectancy of a D7 tractor
would be. How many seasons?

Mr. Baker: Mr. Chairman, this works out to roughly 12,000 operating
hours, which would be ten to twelve years.

Mr. Chairman: Anything further on 2900?

Mr. Shaw: Mr. Chairman, I wonder does the Territorial Government
get any discount on this equipment at all?

Mr. Baker: Mr. Chairman, the answer to that is yes.

Mr. Chairman: Are we clear on 2900?

Mr. Livesey: Question. Is it still the policy of the Territorial
Government to make trade-ins on this equipment or are these vehicles
as they become obsolete or as they have been written off on the books,
are they placed for sale for purchase by the general public?

Mr. Baker: Mr. Chairman, the policy at present is to place all
surplus equipment to tender by the general public.

Mr. Chairman: Are we clear?

Mr. Livesey: Clear.

Mr. Chairman: The next item is.....Order, please. The next
item is 2902, Sundry Engineering Equipment, \$18,500. Are we clear?

Mr. Livesey: Clear.

Mr. Chairman: The next is 2904, Garage Tools and Equipment, \$8,433.

ENGINEER-
ING
VOTE 20

Mr. Livesey: Clear.

Mr. Chairman: The next item, and you have just received a break-down sheet on this, is the Fire Fighting Equipment, 2905, \$334,974.

Mr. Dumas: Clear.

Mr. Shaw: Mr. Chairman, I wondered if the Territorial Engineer could just give a brief idea of what these fire trucks are - will they have pumps or are they just by hose?

Mr. Baker: Mr. Chairman, these new trucks will contain a water tank with a proper pump and things of this sort which will make it a complete unit if it ever has to respond to a fire.

Mr. Shaw: Another question, Mr. Chairman. I see the Minister of Finance is not here right now. Perhaps the Assistant Minister might answer the question. The fire marshal recommended that there be a fire truck at Dawson. I notice it has been scrubbed out, and I wondered what is the reason for it.

Mr. Chairman: Just from the Chair, Dawson is a municipality and consequently that is the.....

Mr. Shaw: That is fine. I just wondered what the answer was. I might be asked that question myself. I'd like to know the answer, that's all.

Mr. Baker: Mr. Chairman, Dawson has covered off the purchase of a new fire truck in its new budget.

Mr. Shaw: Thank you.

Mr. Chairman: Are we clear on fire fighting equipment?

Mr. McKinnon: Mr. Chairman, just as a matter of interest, I would like to know who the Honourable Member from Dawson refers to when he refers to the Assistant Minister.

Mr. Shaw: Mr. Chairman, I refer to the Honourable Member from Whitehorse North and the Honourable Member from Whitehorse West - they themselves can determine who is the Assistant Minister.

Mr. McKinnon: Mr. Chairman, I'd like to inform the Honourable Member from Dawson that I have no ministerial responsibilities - quasi, pseudo or any other type, and I would like to be addressed as the Honourable Member from Whitehorse North period.

Mr. Dumas: Mr. Chairman, I'd like to know how the hell I got in the argument.

Mr. Chairman: Order. Are we clear on fire fighting equipment? The next item is 2910, Dawson Garage, \$1,000. Are we clear?

Mr. Dumas: Clear.

Mr. Shaw: Clear.

Mr. Chairman: The next is 2921, Watson Lake Territorial Office Building, \$150,000.

Mr. Livesey: Question here. Question, Mr. Chairman. I'd certainly like to know the details on that one.

ENGINEER- Mr. Chairman: Councillor Shaw, would you take the Chair a moment?
ING

VOTE 20 Mr. Shaw: I lost track of just where we were.

Mr. Chairman: 2921, Watson Lake Territorial Office Building.

Mr. Shaw: Thank you very much. Proceed Mr. Taylor.

Mr. Taylor: Well, Mr. Chairman, the reason of course for this building is to house the Territorial and Federal Governments where possible in one building in Watson Lake, rather than to keep embarking on this program of having them scattered all over town. The building has been in the wind for a few years, but this is the first year we have managed to get it into the budget. The idea behind it - I can't say at the particular moment what all will be found in this building, but conceivably in terms of the Territorial Government we've got the Welfare Department, we've got the Territorial Agent, Liquor Store, and we would need possibly a library requirement, the Engineering Department, the Local Improvement District people, and so forth; and certainly on the Federal side of the ledger requiring space we would of course have to consider Post Office, a court room, a badly needed court room, and Forestry, R.C.M.P., Northern Affairs and National Resources - like Indian Affairs - and so forth, so the idea is to get to get these into one building. If we build it the Federal Government will rent space from us, and if the Federal Government would have built it, we would have to rent the space from them, and this is sufficient to embark upon the project and get started this year.

Mr. Chairman: Does that answer your question, Mr. Livesey?

Mr. Livesey: Well, hardly, but I will accept the Honourable Member's description.

Mr. Chairman: Mr. Dumas.

Mr. Dumas: Mr. Chairman, I wonder where the detailed estimate of 2921 is?

Mr. MacKenzie: Mr. Chairman, you will find it on page 88 - that is the number of mine. It is one of the last pages. The first item on the top left.

Mr. Dumas: Right. Thank you. Clear.

Mr. Chairman: Anything further under this item?

Mr. Taylor: Thank you, Councillor Shaw, I'll resume the Chair.

Mr. Chairman: The next item is Foreman's Residence, Carmacks, Re-vote, \$500. Operator's Residence, Carmacks, Re-vote, \$500., 2945. 2946, Operator's Residence, Carmacks, Re-vote, \$500. 2948, Operator's Residence, Carmacks, Re-vote, \$500. 2950, Superintendent's Residence, Dawson, Re-vote, \$500.

Mr. Shaw: Question, Mr. Chairman. What is this \$500 - to complete the project?

Mr. Baker: Mr. Chairman, yes, it's to complete the project.

Mr. Shaw: Well, Mr. Chairman, while I'm on my feet, I know that these buildings we have built, we had built, I should say, cost about \$30,000 apiece for 1,150 square feet, and I feel that in the budget we have an amount of \$19,000, I think it is, for each one of these buildings, and I think at the time I was given to understand this would be a prefabricated type of building. Now, I don't where the situation occurs that we have an expenditure of \$19,000

and spend about \$30,000 for having substantially not the same thing but something for a specific purpose. The houses that have been built by a large company in that area - they complete those for about \$21,000, and they have had them for two or three years now and through the winter, and they have six inches of insulation on the ceiling, on the floor, and they have found them most satisfactory. They meet with all required building regulations. Now, we have constructed these other homes that cost almost 50 per cent more - 45 per cent more - and not only does it cost additional money to create that type of home, to build it, but it would appear to me that the person that was renting the home, namely an employee of the Territorial Government, would have to pay more for rent for the home that cost that much. In other words, they are faced with possibly 50 per cent more of a rent to pay in order to make up for the cost - the additional cost of the house. That is the way it would appear practical to me. Now, no doubt this may be a fault of the way the government is required to submit tenders for these particular things. A tender is submitted, I believe, and it requires - or I should say it lays out three or four different kinds of homes that can be bid on. If the government only receives bids on one type of home, that is namely one that you construct piece by piece, then it is obvious that it is going to cost a considerable amount more money. In fact, the costs as I have them, are a difference of about very close to \$5.00 a foot more. I am wondering, Mr. Chairman, in order that we can practice the most reasonable economies and to serve the same type of a purpose, whether the Engineer might explain some of the reasons for having to go to this greater expense would be by the method that he is obliged to go along in the form of putting out tenders, and if so, would he have any suggestions whereby we could possibly save ourselves a great deal of money on a matter such as this.

ENGINEER-
ING
VOTE 20

Mr. Baker: Well, Mr. Chairman, what Councillor Shaw says is quite correct. However, we must remember this that when we set up this particular tender call, we set out for alternatives for these houses. They could be bid upon as a mobile home, as a frame structure, or it could be a panel-type construction, or - I've forgotten the other type, but in any case when we receive the bids, we only receive one bid, and this particular contractor elected to build a frame house, and the price he bid of course was the price we eventually paid. Now, at the time there was no other way we could get out from under this particular situation. We needed the houses. We had one bid, and it follows therefore that we had to award the work to this particular contractor. If we hadn't done that we wouldn't have had the houses, but it is agreed that certainly mobile homes are cheaper than the type we got.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, these particular mobile homes I refer to have been well-tried over a three year period in pretty extreme temperatures and have been found just excellent. The people that have them - they have 20 or 30 of them - they are very happy with them and they informed me that the prices - I received the prices for them - namely \$21,043 - you might as well say \$21,000 - includes everything - including the setting up of the house, the sewer, and there is also an addition to that - it is \$1,000 for contingencies. I would assume would probably require - would possibly mean a washing machine and a few other things like that inside the building. Another very good point about these homes are that we do require them from time to time in various areas of the Territory where the economy sometimes fluctuates. We have too many here, not enough there. Well, these homes are just as mobile after 20 years as they are when they are put in, within certain limitations, and they can be taken up and they can be put on another site, whereas the other type of construction - it stays there and that is the end of it - you either let it sit there or tear it down, and I would feel, Mr. Chairman, that some other type of consideration in a very

ENGINEER-
ING
VOTE 20

important matter like that where we require so many, many houses that this sort of situation could be looked into. It could be specified that this is the type of home that we require, and order them accordingly. They have been well tried. They haven't been found wanting. There is a lot of metal in the buildings, much more metal than you would get in the others. The maintenance cost, I would assume, Mr. Chairman, would be less than having to repaint a house every three or four years, or if you did have to paint it, it could be painted at a much lesser cost with this aluminum siding than you would have to do by doing a wood job. So, I would wonder if the Commissisner, Mr. Chairman, being the head of the Administration would think that some consideration, or some program, or something could be looked into to go into all facets of this particular problem.

Mr. Commissioner: Well, Mr. Chairman, I think that there is a lot of merit in what the Councillor has to say and also there is a further problem that is involved here that doesn't present itself on the surface when we're talking about these estimates, but we are even finding, and I think that Mr. Baker will verify what I say here, that the contractors who are the successful bidders for the most part are contractors who have so much other work on their hands during the short building season that we find ourselves with house construction on the short end of the stick, and it would certainly appear to me that a lot of consideration and investigation of some other type of construction - conventional type of construction is more than called for, not only from the point of view of cost, but also from the point of view of the time that these houses are ready for us in. Now, I can't say for sure on this, but it seems to me that I did check with Mr. Baker here several weeks ago, and it seems to me that it was approximately January of this year before these houses were even completed at Carmacks. Is this correct?

Mr. Baker: This is correct, Sir.

Mr. Commissioner: So that there is not only the point of view of the fact that these other type homes are cheaper, but there is every possibility, providing of course that we are not calling tenders in the middle of June or July, which was also another impediment that we had to face last year because, through no fault of anybody's, the budget was not in Council until either the last week in May or the first week in June - it was July, I believe, before we were able to call these tenders, providing we are able to get ourselves in gear on this matter, there is a lot to be said on both sides of the fence, not only from the point of view of cost, but from the point of view of delivery time in so far as homes other than prefabricated - other than conventional type homes are concerned.

Mr. Chairman: Are we clear on this item?

Mr. Shaw: Just one thing, Mr. Chairman. I do not see why the - we know - the Engineers and various department heads know what most of their requirements will be, particularly, we'll say, with items like putting up homes in a certain area. They know well in advance when this occurs, and it would appear to me that these particular items - if they could be brought forth to get agreement, that they be included in - be brought forth in the fall with agreement that they be included and accepted in the spring budget, money being available, then we could have these jobs finished before fall came along, before we got away from all this high building cost. I know the houses at Dawson - I don't know what time they got finished - I think some of them were around January, too. What does that cost the contractor, which is naturally involved in the price of the contract, to have to build homes when it is about 30 or 40 below? The costs are just going to be at least 50 per cent more than if he could build them in nice weather, and it would be a matter of seeing if we could not be - get these things started well ahead of

time to get the maximum amount of value for the money that will be spent.

ENGINEER-
ING
VOTE 20

Mr. Chairman: Are we now clear on 2950, Superintendent's Residence, Dawson, \$500?

Mr. Shaw: Agreed.

Mr. Chairman: 2958, Mechanical Foremen's Residence, Dawson, Re-vote, \$500. Clear?

Mr. Dumas: Clear.

Mr. Chairman: I'll declare a short recess to allow for the change of stenographers.

RECESS

RECESS

Monday April 1, 1968
3.30 P.M.

Mr. Chairman: I will now call Committee back to order and: VOTE 09
I will proceed. The next item is 2980, Range, Road \$,500.00. ROADS

Mr. Livesey: Mr. Chairman, I would like to rise on a question of roads at this time. As I said the other day Mr. Chairman, if we are going to attract tourists to the Yukon Territory we will have to provide something here to keep them here in the Yukon Territory and attract them to the area. One of the ways of doing this apart from the struggle with the Federal government over the...Alaska Highway is to provide access roads to places for fishing and recreation and I looked down this list Mr. Chairman and I could see lots around here but I can't see anything on the Alaska Highway at all with the exception of Kusawa Lake and even that is closed to this area but the rest of it is completely nil. This is the thinking, from Watson Lake to Whitehorse and from Whitehorse to the Alaska border, where is one nickel going to be spent that amounts to anything on this question of roads and I won't go into the question of operation and maintenance Mr. Chairman. I'll bring something up on that later too. I don't see anything here with regard to roads on the main access into the Yukon for the tourist traffic which will start next month; I don't see anything, not one, with the exception of this Kusawa Lake, which we call by a different name. I don't see anything; I don't understand it and I wonder if I could get an explanation.

Mr. McKinnon: Mr. Chairman, the Budgetary Programming Committee was made aware of Councillor Livesey's successful lobbying for extra recreational roads when he was on Council prior and there are no other lakes that there can possibly be roads put into in his area at this time.

Mr. Livesey: Well, I have some news for the Honourable Member, Mr. Chairman, there most certainly are all kinds of lakes, dozens of them as a matter of fact, and most of them for which we haven't spent anything yet; as a matter of fact at Wellesley Lake why there is discussion going on right now seeing the government won't do anything, that the private citizens of the area are going to try and see what they can do on their own. Now that is just about how much they are looking after the roads and if we turn over the page we don't see anything for maintenance either. I think this is ridiculous.

Mr. Chairman: Are we clear on 2980.

Mr. Livesey: No, I'm not clear Mr. Chairman, I'm not satisfied.

Mr. Chairman: The next item is 2992, Kusawa Lake Road \$3,000.00. Tagish Road \$10,000; Service Road \$3,000.00; Mayo Access Road \$6,500.00; Ethel Lake Road \$2,000.00; Granville Road \$,000.00; Grey Mountain Road \$2,000.00; and the next item is 3033, Camp Ground and Picnic Area Development \$45,000.00. Clear?

All: Clear.

Mr. Chairman: Whitehorse Industrial Sub-division \$10,000.00.

Mr. Shaw: What is this Mr. Chairman?

Mr. Chairman: This is Whitehorse Industrial Sub-division of \$10,000.00.

VOTE 09 Mr. Shaw: They can build a road, built a house and a lake
Mr. Chairman ?

Mr. Chairman: This is for road construction.

Mr. Shaw: Thank you.

Mr. Chairman: Next item is 3066, Capital buildings, site selection, \$3000.00. Next is 3067, Whitehorse Central Warehouse \$1.00.

Mr. Shaw: I wonder, Mr. Chairman \$3,000.00 for a capital building site selection, there must be - I wonder how they spend \$3,000.00 for a site; is work to be done on the site?

Mr. Chairman: This would involve engineering expenses, sub-soil testing to find a suitable site. The next item is 3068, Whitehorse Services area \$25,000.00. Whitehorse Cemetery, Sixth Avenue, \$10,000.00.

Mr. Dumas: Mr. Chairman, I'd like to rise and point out to Committee that this is the first and only expenditure that I can see in the largest electoral district in the Yukon, that of Whitehorse West. I'm glad to see that we got something out of the Pot.

Mr. McKinnon: This shows the magnanimity of the Budgetary program.

Mr. Chairman: Next is 3070, Riverdale Sub-division \$158,600.00. Clear?

All: Clear.

Mr. Chairman: 3072, McRae sub-division \$5,000.00. Porter Creek Sub-division \$52,950.00. Beaver Creek Community Sub-division \$5,000.00.

Mr. Livesey: I might add Mr. Chairman that the Budgetary Committee saved a tremendous lot of money on Carmacks Kluane Lake area. They cut \$10,000.00 off the Beaver Creek sub-division and I respectfully submit Mr. Chairman that I worked real hard when I was last on Council to get this sub-division surveyed and the reason behind it was that we would not have a lot of lobsided lots strung all over the country where you could not put a road if you tried and if you did it would cost you money. So what happened, nothing, nothing at all and here that sub-division has been sitting there, I think since 1963 or 1964. Nothing done to it whatsoever, and you can't get into it if you tried as there is no road in there and as far as I know up to the time I came back to Council you could not even buy a lot in that sub-division. So the result is that the so called industrial area has been getting all the lots sold and houses built where they should have been built in the residential area. And I certainly see no reason why this matter was cut down at all. As a matter of fact it should have been started a long time ago for the simple reason that people are going elsewhere because they can't buy a place; they can buy no land in Beaver Creek at all and they are going elsewhere because they can't do this. If we go down to Haines Junction I note that has been knocked off and so is \$10,000.00 off the Carmacks area; same thing - sub-division in this particular area. A lot of money has been saved in the Carmacks Kluane Lake.

Mr. McKinnon: Mr. Chairman, I might add that this is only done upon the advice that these things were not absolutely necessary for this year. Councillor Livesey assured Committee

Mr. McKinnon continues... that instead of 3,000 feet of construction being needed in the Beaver Creek sub-division this year because of the hue and cry and demand for lots in that area, 3,000 feet are needed, not 1,000 feet, that I am sure Committee can find finances somewhere if the people need and want to purchase lots and need this construction in that area. It would behoove the Committee not to provide lots and access to people who want to build in Beaver Creek. It was just that we were assured upon the best advice that we could reach at that time through the Engineering Department that this would not be needed this year; that 1,000 feet of construction would suffice for all the lots that were going to be needed in the Beaver Creek sub-division this year. As I say, if Councillor Livesey could convince this Committee that there is such a demand for construction in this area at this time I am sure there will be no trouble convincing Committee to reinstate this in the Budget.

Mr. Livesey: Well Mr. Chairman, I think that I have already made that clear. If I was thinking about the necessity of it in 1963 surely in 1968 there still must be a necessity. Of course the trouble is in seeing the people who wanted lots couldn't buy any. And not only that but the question of where a person may want a lot is another thing. If you only build a small portion of ground and make that available, well some may want a corner lot, some may want some other type of lot; you can't tell. You must allow a choice in your sub-division. If it is a worth surveying it is worth opening up and I don't understand the argument at all that you were unaware of this because I'm might sure that it is more than obvious that people wanted lots.

Mr. Chairman: Are we clear on 3078, Beaver Creek sub-division \$5,000.00.

All: Clear.

Mr. Chairman: Next item is Carcross Sub-division, \$25,500.00.

Mr. McKinnon: Cut, Mr. Chairman, from \$129,000 - all originally asked for I might add.

Mr. Chairman: Next is Carmacks sub-division \$22,800.00.

Mr. Livesey: Question, why was this reduced because it seems to me, Mr. Chairman, that in the Carmacks area this if anywhere is going to improve; going to enlarge, must expand if the Anvil Mine goes the way we hope it will go. On top of that we have an increase in traffic from the Clinton Creek mine; we've got more families moving in; we have more families coming in from the Nansen mine area and I believe they are going to increase the number of people that the R.C.M.P. are going to have in the area.

Mr. McKinnon: Mr. Chairman, there was no reduction at all in the land area, the survey or the construction of streets. The only deletion from the original \$30,000.00 budgetted was sewer of 1600 feet at \$7.00 which we were assured by the Engineering Department could wait for another year. It may also interest Councillor Livesey to know that the Crestview Sub-division sewer estimated at \$120,000.00 was also foregone this year because of tight budgetary commitment but there was no thought of reducing the land available or the surveying of the land that was going to be available for sub-division or street construction in that area of Carmacks this year because we realize full well the demand for land....

VOTE 09: Mr. Chairman: The next item is 3085, Porter Creek water system, \$225,000.00. The next is 3088, Mayo Sewer System, \$2,500.00. 3089, Mayo Water System, \$2,500.00.

Mrs. Gordon: Question, is to provide new connections to the existing as a proviso or is this the possibility of ten new connections.

Mr. Baker: Mr. Chairman, in anticipation of 10 new connections this summer.

Mrs. Gordon: Thank you.

Mr. Chairman: Next item is 3093, Watson Lake Sewer system extension \$3,000.00. 3095, Crestview Sewer System, \$10,000.00.

Mr. Livesey: Question, what is this sewer system, Mr. Chairman, I understand you can't buy a lot there even if you wanted one. Is that correct?

Mr. McKinnon: Mr. Chairman, there has been - the Northern Health Services have already investigated twelve complaints of septic tanks backing up because of lack of proper drainage of septic tanks in the Crestview sub-division. The \$10,000.00 left in the budget this year was to do the engineering and planning for a sewer system that is needed, according to Northern Health Services and we hope that money will be available in future years so that this can be put into effect. There was originally \$125,000.00 asked for for the installation of a sewer which is needed in the Crestview area at this time. However, because of the tight budgetary commitments we reduced it to \$10,000.00 just to have the engineering and planning done this year in hopes that with a more flexible, with more flexible finances in future years we will be able to install this sewer system.

Mr. Livesey: Well, Mr. Chairman, do I understand correctly when there are no lots for sale in Crestview?

Mr. McKinnon: Yes, Mr. Chairman it is for the lots in existence at this time. Some of the houses there have been on septic tanks for some four to five years now and the ground in the Crestview sub-division does not lend itself to septic tank useage in perpetuity. Once you have a number of lots there and a certain number of people on the lots, there is danger that the septic tanks will not work any longer because of the ground situation and this is what is happening in the Crestview sub-division at this time.

Mr. Chairman: Are we clear on this item? Next item is 3108, Dawson City Sewer System, \$40,000.00. Next item is 3109, Dawson City Ferry, Campbell, \$8,000.00.

Mr. Shaw: Mr. Chairman, what are they doing to the Campbell? Just an auxillary vesse?

Mr. Baker: This money is required to make certain modifications demanded by the D.O.T. Steamship Inspector.

Mr. Shaw: New plates on the hull.

Mr. Baker: New plates on the hull and the rudder stacks have to be water-proofed, bulk heads have to be properly made water proof and this sort of modification, Mr. Shaw.

Mr. Chairman: Clear?

VOTE 09

All: Clear.

Mr. Next item is 3113, Teslin Fire Station, \$1200.00.
3125, Lot 19, Water and sewer installation, \$18,000.00.
3130, Beaver Creek Garbage Dump \$1,000.00. 3139, Community
Development Grants \$87,564.00.

Mr. McKinnon: Do I hear no protest on this item Mr.
Chairman?

Mr. Livesey; Well, no Mr. Chairman, there are so many
vacuums in other areas that this one will probably blow it-
self up.

Mr. Chairman: Next item 3150, Whitehorse Keno Highway in
the amount of \$500,000.00. Stewart Crossing-Dawson Road
\$385,000.00.

Mr. Shaw: Could the Engineer explain where they are going
to do reconstruction.

Mr. Baker: Mr. Chairman, first of all we intend to replace
the Claire Creek Bridge with a permanent structure; the Flat
Creek Bridge with a permanent structure and we plan to re-
align and up-grade that road between the bridge and the
ferry landing.

Mr. Shaw: Thank you Mr. Chairman.

Mr. Chairman: Next is the Canol Road \$276,000.00. The
Watson Lake-Ross River Road, \$200,000.000. 3157 Pre-engineer-
ing for roads under agreement \$30,000.00. 3200, Miscellaneous
minor projects, \$700,500,00. 3222, Ross River Forest Ranger
Station \$7,000.00.

Mr. Shaw: Mr. Chairman, I wonder what that comprises, the
Ranger station, residence, warehouses?

Mr. Baker: Mr. Chairman, it is - this total amount of money
will cover off the construction of a residence, garage
workshop, P.O.D. shed and miscellaneous stores warehouse.

Mr. Chairman: Clear?

All: Clear.

Mr. Chairman: We will now turn to O. and M.

Mr. Livesey: Question. I would like to know, Mr. Chairman,
I don't seem to be getting many answers this afternoon-on
why the Haines Junction sub-division was knocked off \$11,700.00.
This sub-division; this area of Haines Junction is a special
area, received I think one of the worst treatments of any
in the Yukon Territory. When it first started out it was a
town site under the auspices of the Federal government and
the General government sold all the lots in the town site.
And all the increments that accrued from the sale of these
lots, including the souvenirs that are laying around in the
main townsite, sold to our good friends from the south, are
still there, creating objections and high costs. And the
result was that this area is the town site behind in finances
and these are the people we are trying to encourage to become
self-sufficient and to join the movement towards a local

VOTE 09

Mr. Livesey continues.

improvement district so we, what they had to do was sell lots in a sub-division in order to pay for the problems in the townsite for which they had no money, no increment orof any type or description. I don't believe there is any other area in the Yukon in the same position. And this is why I don't feel this money should have been cut off that particular district at all. This operating money comes from They are one sub-division behind at all times and have been for a number of years so if they do open up a new sub-division to be able to put the money back into the one that exists they will still be behind. I don't understand at all why this is reduced and I would also like to point out that if we want to encourage these people to look after their own devices and I think that this is the administration's thinking as well as ours, they should accept this responsibility themselves towards the emancipation of the area, towards the municipality in the future; this sort of encouragement should be given to them so they can stand on their own feet but here, under this system I personally don't see from where they will get their finances. if we don't assist them to open up streets and encourage people to buy lots in the district.

Mr. Chairman: Anything further. We will proceed to O. and M. on age 11. The first item is Head Office Supervision, \$238,024.00. Are you clear? Next is Territorial Buildings, \$195,435.00. Next is 902, Dawson Dome Road, \$1,875.00. Next is 903, Bonanza Road, \$2,575.00. Next is 904, Granville Road, \$16,050.00. 905, Anvil Road, \$23,000.00; 906, Tagish Road, \$23,150.00; 907, Carcross Road, \$37,750.00; 908 Duncan Creek Road, \$4,525.00.

Mr. Dumas: Question, Mr. Chairman, the increase seems to be fairly substantial on the Carcross Road and on the Tagish Road and on the Atlin Road. I wonder why?

Mr. Baker: The reason for this Mr. Chairman is that we intend to embark on re-surfacing program on each road this summer.

Mr. Chairman: Next is the Mayo Lake Road, \$1,875.00; Cawley Lake Road, \$380.00; Next is 913, Campground Maintenance, 50% recoverable, \$45,000.00.; 914 Survey Gravel Pits and Others, \$1,500.00.

Mr. Livesey: Question, why would campground operation be cut out - \$35,000.00 last year - now it is nothing this year; is there any answer to that Mr. Chairman?

Mr. Chairman: Whom would you direct that question to?

Mr. Livesey: Mr. Baker.

Mr. Baker: Mr. Chairman, I don't have the answer to that. This has been a subject of discussion between Mr. MacKenzie's Department and Ottawa and perhaps he can provide the answer.

Mr. MacKenzie: I think it is intended in future for Ottawa to take care of this operation provision and expense. We no longer concern ourselves with it.

Mr. Dumas: Can we go back here a little. How is it that an item as large as SS Keno doesn't need any repair, maintenance or caretaking or does that come under some other item?

Mr. McKinnon: Yes, 110.....

Mr. Chairman: Clear?

VOTE 09

Mr. Livesey: No, Mr. Chairman, I'm not clear on the campgrounds. I'd like to know a little more about this idea of campground operation nil which was \$35,000.00 and Campground Maintenance, 50% recoverable \$45,000.00. We've got that but how about campgrounds operation. Surely this is in connection with the.....to satisfy the tourist traffic.

Mr. Chairman: May I have your question a little more specific?

Mr. Livesey: Yes, I would like to know a little more about this; why the campground operation is cut out. I haven't quite got that clear in my mind. I wonder if Mr. Commissioner perhaps could give us a rounded version.

Mr. Commissioner: I'm afraid not; I think the knowledgeable man on this would be Mr. Baker. I think he knows what is going on with the movement of these funds. With the SS Keno here I think it is a very straight forward situation. This comes under Historic Sites, I believe, and they look after this aspect of it. As far as the campground maintenance is concerned this is a figure we participate in with the Federal government and the maintenance end of it is administered through Forestry and the capital aspect of it is administered through yourself.

Mr. Chairman: Are we now clear?

Mr. Commissioner: Well, didn't you last year - I think Mr. MacKenzie brought up this matter, Mr. Chairman. Didn't this maintenance and operation; instead of being split \$22,500.00 each; didn't we combine it into \$45,000.00. Isn't that the answer?

Mr. MacKenzie: My impression is; as we explained already, campground operation is taken care of Federally. We handle the maintenance; they handle the operation. This I think was arranged months ago.

Mr. Chairman: Are we now clear on this item? Next item is 915, Tote Trail Assistance, \$100,000.00. 916 Tagish Micro Wave Road, \$280.00. Next is Nordenskiold Bridge, \$700.00; Next is 919, Lewes River Dam, \$1,000.00; next is 920, Range Road, \$3,000.00; 922 Survey and Planning, Territorial Roads, \$5,000.00; 923, Sawmill Road, Mile 3, Watross Road, \$200.00.

Mr. Livesey: Question, what is that Mr. Chairman; private sawmill?

Mr. McKinnon: To provide funds for snow removal to provide access for the school bus for the children to school.

Mr. Chairman: Clear? 924, Flood Control (engineering only) Dawson - \$10,000.00; 925, Third Party Services, \$60,000.00.

Mr. Dumas: Mr. Chairman, could I have that explained to me a little; this third party service, what is it?

Mr. Chairman: This is provision for work done other than Federal or Territorial projects, outlined on page 15.

Mr. Dumas: I have that too but it doesn't tell me a hell of a lot.

Mr. Chairman: Order, language, please. Mr. Baker.

Mr. Baker: Mr. Chairman, it could be explained this way.

VOTE 09 Mr. Baker continues...

From time to time we are asked to rent pieces of Territorial equipment to other people. When we make this available we have to charge it to this particular Establishment and it is just our authority really to make the piece of equipment available.

Mr. Dumas: That costs \$60,000.00?

Mr. Baker: This is approximately the amount we let out every year.

Mr. Chairman: Order, please, one at a time. Clear?
Next item is Litter Barrel signs \$500.00; 935 Administration Dawson Area, \$33,570.00; Whitehorse Statutory Grant, \$152,318.00; Next is Whitehorse Maintenance Grant \$10,000.00; Dawson Statutory Grant, \$11,840.00; Dawson City Road Maintenance Grant, \$5,275.00; Dawson City Conditional Grant, \$81,000.00; Dawson Sewer System \$18,000.00; Dawson Water System \$45,000.00; Mayo Services \$5,975.00; Mayo Fire Protection \$3,761.00; Mayo Sewer Service \$2,300.00; Mayo Water Service \$7,000.00; Mayo Local Improvement District \$1,150.00; Watson Lake Services, \$8,345.00; Watson Lake Fire Protection \$5,009.00; Division of Housing and Accommodation \$31,642.00.

Mr. Livesey: Question; what is that Mr. Chairman, I wonder if Mr. Baker can explain this particular item.

Mr. Chairman: Mr. Baker.

Mr. Baker: Yes, Mr. Chairman, this is to cover the cost of operating this particular branch.

Mr. Chairman: Next is 965, Watson Lake Sewer Services, \$2,980.00; Watson Lake Local Improvement District \$1,150.00; Teslin Services \$8,466.00; Teslin Fire Protection \$3,399.00; Teslin Water Services, \$600.00; Haines Junction Services \$4,498.00; Haines Junction Fire Protection \$3,205.00; Haines Junction Water Services, \$2,068.00; ..

Mr. Livesey: Question, amongst the myopic offerings that have been offered like crumbs beneath the rich man's table for Haines Junction I wonder if I could inquire Mr. Chairman what precisely is this money allotted for and what kind of service are the people of Haines Junction getting as far as water is concerned. I understand it is a very poor offering as far as water is concerned. At least that is my understanding of it.

Mr. Baker: Mr. Chairman, the water delivery of course is being undertaken by private contractor in Haines Junction and I was under the impression that he was doing a satisfactory job there; supplying water to anybody in the community who wanted it.

Mr. Livesey: My remarks are not aimed at any one at all; they have nothing to do with the people or who they are or what they are doing. The system is a sad set-up in Haines Junction as far as water is concerned; an absolute sad set-up. There are two areas.....where water can be obtained and one; one is at the old plant system on the back road and another one is at the old Army camp. Are these, in your estimation, properly looked after, Mr. Baker?

Mr. Baker: To the best of my knowledge, yes, they are.

Mr. Chairman: Are we clear?

All: Clear.

Mr. Chairman: Next item is Haines Junction Local Improvement District, \$1,150.00; Carmacks Services, \$23,373.00; Carmacks Fire Protection \$2,309.00; Keno Services \$2,548.00; Keno Fire Protection, \$2,944.00; Carcross Services, \$3,384.00; Carcross Fire Protection \$2,683.00; Beaver Creek Services \$2,784.00; Beaver Creek Fire Protection \$2,751.00; Destruction Bay Services, \$1,530.00; Destruction Bay Fire Protection \$2,170.00; Burwash Landing Services, \$200.00; Upper Liard Services, \$1,184.00; Old Crow Services \$612.00; Pelly Crossing Services, \$1,788.00. VOTE 09

Mr. Livesey: Question. Mr. Chairman, if there was ever a long-suffering community this is one of them and I would like to enquire at this time if anything is done about laying out a street situation as far as they are concerned. Have they got streets cut anywhere so that any one can purchase lots?

Mr. Baker: Mr. Chairman, I believe lots may be purchased at Pelly Crossing but there are no streets constructed as yet.

Mr. Livesey: Mr. Chairman, may I enquire of Mr. Baker if there is any possibility or probability that streets are going to be cut in this areas to encourage people to purchase land and build their own homes.

Mr. Baker: I would say Mr. Chairman, that there is a very good chance that we would do something if we were advised that there was a demand for property. In other words Mr. Livesey if individuals are going to purchase property then we are prepared to see that they have a road to service their property.

Mr. Livesey: What will the proposed amount that is now before us be spent on.

Mr. McKinnon: This is shown, Mr. Livesey on page 52a and it breaks down into cost of providing street lights or the rental of equipment as required, which would be for street maintenance and this is it.

Mr. Chairman: Are we clear. Next is Porter Creek Local Improvement District, \$1,150.00; Porter Creek Water Services, \$9,600.00; Porter Creek Services, \$12,116.00; Crestview Services, \$2,858.00; Canyon Crescent Services, \$193.00; next

Mr. Livesey: Question. Mr. Chairman, I understand that this was no sub-division and never has been won't be until some other areas are cleaned up. I understand that about five or six years ago this situation was....then. What is this amount being spent for now.

Mr. McKinnon: Mr. Chairman, I beg to differ. Canyon Creek Sub-division did come into being and there were lots sold as a Territorial sub-division by the Territorial government and then upon the recommendation of C.M.H.C. and upon consideration of the recommendation by this Council it was then closed. However, there are sub-lots in that area that were..... Territorial sub-division and were purchased in good faith by the Territorial Government and as long as those people are there they have to be provided access to their houses when they were sold these lots in good faith by the Territorial Government. This is all it provides for, access to their homes and snow removal to get out to the Alaska Highway in the winter.

Mr. Dumas: Mr. Chairman, this also is in Whitehorse West and I should think we wouldn't be begrudged \$193.00.

VOTE 09 Mr. Chairman: The next item is 1018, Wells Subdivision Services, \$2,450.00; 1019, Transient Subdivision Services, \$491.00; McRae Subdivision Services, \$997.00; Ross River Services, \$2,292.00; Ross River Water Services, \$2,500.00; Porter Creek and Crestview Fire Protection, \$2,802.00; Crestview Local Improvement District, \$1,150.00; Crestview Sewer Services, \$200.00; Ross River Fire Protection \$2,170.00; Water Services, areas adjacent to Whitehorse, \$29,228.00; Sewer Eductor Services \$2,555.00; Insect Control - Yukon Territory, \$35,000.00.

Mr. Livesey: Question. Mr. Chairman, in the community of Beaver Creek we have had no request to move into a local improvement district or anything of that type but the general opinion in the area of Beaver Creek is that the insect spraying from the air, at five o'clock in the morning usually, going around in circles in a small area doesn't do the slightest bit of good and therefore they want to do the job themselves and I submit Mr. Chairman we could do the job very much better and with greater satisfaction and better results and although I say it it shouldn't, some of us may get the benefit from it. What they would like is a barrel of DDT, they have the equipment there and can do a better job than the circling of buzzing mosquitoes that hasn't done a scrap of good as far as they are concerned and they said so time and time again and I would like to ask Mr. Chairman, right now, whether the request from the Beaver Creek area to this extent can be agreed upon as I am quite sure the people of Beaver Creek do the job themselves with the materials and I think it would cost a lot less and would be far more satisfactory.

Mr. Chairman: Mr. Shaw could you take the Chair please?

Mr. Livesey: Could I have that answered from Mr. Baker, Mr. Chairman.

Mr. Baker: Mr. Chairman, if it is the wish of the people at Beaver Creek to have an issue of DDT and fuel oil we'll certainly make this available rather than carry on with the air spray.

Mr. Livesey: Mr. Baker, you are a man after my own heart.

Mr. Chairman: Mr. Taylor.

Mr. Taylor: Mr. Chairman, I want to say, of course I mentioned this to the Honourable Member earlier, that last year the reason this didn't work very well was because it was about two weeks too late; some confusion raised in the tendering contract at that particular time and the Commissioner had to re-tender the thing and that kind of killed the program and that is why it didn't go well last year. This year the notice for tender has been called and tenders are being sought after in relation to this and once the budget has been approved I am sure that Administration will be able to get on with the contract. But I am saying that this is fine; if you people at Beaver Creek don't want this from the air; but you can't beat it with ground fog equipment. And it is only the member representing the area who will have to live with it if indeed the people decide that this is what they are going to do. But I am wondering that rather than scrub the money that should have been spent at Beaver Creek; if this Mr. Chairman could be spent at some other little community in the Yukon that has not already had this service.

Mr. Livesey: Desipte, Mr. Chairman, the ideas of the local shylock, I would suggest Mr. Chairman that nothing be scrubbed

Mr. Livesey continues
out of the area of Carmacks Kluane Lake without getting my.....at this point and I made the suggestion not with regard to the contract last year or the year before or the year before that because I don't think that at any time it has ever been sprayed it has been any good or did any good at all in any way shape or form except that it probably oiled up a few windshields and stains some of the washing. That is what we think of it and it has no relationship to the contract. I know last year it was late but it didn't make any difference whether it was late or early; it still didn't do any good. As a matter of fact I think we got more mosquitoes after the spraying than we had before and the one that were in the middle of it well they enjoyed it.

Mr. Taylor: Well, I can only say Mr. Chairman, from what I have heard at this table the rest of the Yukon seems to be doing pretty good. I feel very very sorry for these people at Beaver Creek. They seem to be in terrible, terrible state according to the Member from that district and I hope that maybe the work done by the Budgetary Review Committee on this Budget to assist them in order that they may upgrade as the rest of the citizens in the Territory will be rewarding to the people at Beaver Creek and the member representing those people thereof.

Mr. Livesey: Mr. Chairman, the Honourable Member's sympathies are well received.

Mr. Taylor: Thank you Councillor Shaw, I will resume the Chair. Councillor Shaw.

Mr. Shaw: While we are on this matter of bugs there is one thing I - the people in Dawson very much appreciate the efforts of the spraying in cutting down the bug menace. However when these airplanes come over here at 1.30 in the morning and everybody is sleeping and all of a sudden these things come and clear your roof tops at about 20 feet and it would appear to me that perhaps they could pick a little better hours than that. When this thing goes over Mr. Chairman your whole house shakes and you jump out of bed thinking surely someone is invading the country except you don't know when they are going to get there; about 1.30 in the morning. If they could at least get there at some sort of reasonable hour. Certainly they can.

Mr. Chamberlist: Mr. Chairman, I think there should be some sympathy towards the Honourable Member from Dawson. He has problems in sleeping anywhere. However, the job must be done and it is unfortunate that some people have to be awakened; I can only suggest that the Member from Dawson get some sleeping tablets.

Mr. Shaw: I can suggest Mr. Chairman that we tell these characters that have got this thing that they don't go around at two o'clock in the morning; buzzing over your house top about 20 feet above and the whole building is shaking like that you you jump out of bed thinking the gremlins have got you for sure. Let's talk a little reasonably - I don't think that's unreasonable. I'm sure if I buzzed your house, Councillor Chamberlist, over your hotel at about two o'clock in the morning, you would come out roaring. Mr. Chairman, he may be on night shift so these things don't bother him but I work a normal shift in the day time, from five o'clock in the morning until eleven o'clock at night and after that I would like to get some sleep.

VOTE 09 Mr. Chairman: Are you clear on insect control? Next is dust control, Yukon Territory, \$25,000.00;

Mr. Livesey: Question, here is something else, Mr. Chairman. I take pleasure in rising on - something which is handed out like some sort of political I would like to know if the government at this time, this year, when they are talking about dust control are they talking about assisting the tourists we hear so much about coming up the highway or are they talking about some kind of view points that they have enamoured themselves to here in Whitehorse correct procedure. I understood years ago when the Council tendered a resolution in this House on this very question that the question of putting down dust control in front of existing business places was passed by this Council and I would like to know if this is the policy that is going to be followed because I feel once again we have to offer the tourists something else besides pamphlets. We certainly have to help them this way; if they are going to go into these places to get services surely they want to go in there and sit in a clean place and purchase clean goods and materials and I would like to know Mr. Chairman if this is going to be the policy of this government.

Mr. Chairman: To whom do you address that question Councillor Livesey?

Mr. Livesey: Mr. Baker.

Mr. Chairman: Mr. Baker.

Mr. Baker: Mr. Chairman, as far as policy is concerned we do undertake to carry out dust control in all communities, of course and on the Alaska Highway and other roads in the Territory we do spray in front of Highway Lodges and this is about the extent of our program.

Mr. Livesey: And if you changed the wording of that from Highway Lodges to Highway businesses which was a Motion I think passed by this House, how much extra would it cost Mr. Baker.

Mr. Baker: I really don't have any idea Mr. Chairman, but I don't think it would cost very much.

Mr. Livesey: Quite correct, Mr. Chairman.

Mr. Commissioner: This definition of this qualification it involves itself in highway businesses, highway lodges seems to be a matter that comes up from time to time and last year Mr. Baker and I spoke about this matter and we endeavoured, insofar as the funds were available to do everything that we could with regard to establishments on the highway, just so long as they were a business that was offering a service to the public. Now I know that maybe we did not get around to them all simply because money was not floating around too freely but there was an effort made to eliminate, as far as we possibly could the distinction between lodges and businesses. What we endeavoured to do was as long as the business was offering service to the public we endeavoured to give what dust control provisions we could to it.

Mr. Chairman: Councillor Chamberlist would you take the Chair?

Mr. Dumas: Mr. Chairman, just before the Honourable Member from Watson Lake gets up, if Mr. MacKenzie can tell me where the break-down on that is at 1032. I can't find it.

Mr.

Mr. MacKenzie: It is on page 63.

VOTE 09

Mr. Dumas: I don't have page 63.

Mr. MacKenzie: Perhaps if I read it out to you. Materials and supplies \$7,000.00; Cost of Fuel Oil \$18,000.00, rental of equipment, this is for the use of government.... various sub-divisions, travelling time, wages..... \$25,000.00.

Mr. Chairman: Councillor Taylor.

Mr. Taylor: Thank you Mr. Chairman, I just want to get back to this business of what we are oiling, in front of lodges on highways. Now we get down to the business of oiling businesses. I don't think there has been any direction from Council or Committee in this matter and if there should be a direction I think it should be done by a motion under orders of the day but I would like to direct a question to Councillor Livesey at this time and ask him if he is aware of any other business on the Alaska Highway except his own what wants oiling.

Mr. Livesey: Well, Mr. Chairman, this is just a question but I didn't like to put it the way you put it.

Mr. Taylor: Mr. Chairman, the reason for asking the question is it seems to me I'm hearing increasingly more of this in Council and I don't like it and I am hear to stand and say I don't like it. If people bring their own personal affairs to Council. Now

Mr. Livesey: That's not fair, I object, this is unfair.

Mr. Taylor: It seems to me there is a request here to have the business oiled and if the member owns the business... fair and proper place to do it, in Council chambers and I rise to state that; and that is a fact and it is quite in order to say so.

Mr. Livesey: I don't think it is Mr. Chairman, I think it is entirely unfair. I didn't mention anybody's business. I talked about the question as a general fact and I think the gentleman himself brought this to the Council table, to the Committee table, not me; I didn't bring it; he did it on purpose, he certainly brought it, definitely as a definite statement and tried to get the answer out of me and I answered him. And ...

Mr. Chairman: Have we anything more on dust control.

Mr. Taylor: Mr. Chairman, I say that a rose by any other name is still the same thing.

Mr. Chairman: Anything further?

Mr. Taylor: I will resume the Chair. The next item is Removal of Condemned Buildings and Clean-up, \$5,000.00; Territorial Tax Assessment, \$9,500.00; Fire Protection, Whitehorse Metropolitan Area, \$2,400.00; Fire Marshal, Yukon Territory, \$20,639.00.

Mr. Shaw: One thing I can say about this Mr. Chairman; this is the most expensive single item I think we have in the Territory. Not only this but the results -maybe if we cut it in half we might get half the problems.

VOTE 09

Mr. Chairman: Next is Training Program, Fire Brigades, \$2,200.00; Investigation, Fires, \$1,000.00; 1045, Kookatsoon Lake Road \$305.00; Grey Mountain Road \$775.00; Lewes Lake Road \$550.00; Annie Lake Road \$2,750.00; Fish Lake Road \$2,525.00; Jackson Lake Road \$550.00; Takhini Hot Springs Road \$3,850.00; Miles Canyon Road \$1,450.00; Chadburn Lake Road, \$1,450.00; Whitehorse Ski Hill Road \$450.00; Marsha Lake Road \$2,750.00; Hansen Lake Road \$3,600.00; Deep Creek - Lake LeBarge Road \$410.00; Horse Creek-Lake LeBarge Road \$550.00; Minto Lake Road \$2,200.00; Kathleen Lake Road \$675.00; Pickhandle Lake Road \$250.00; Simpson Lake Road \$250.00; Tagish Lake Road \$250.00; Ethel Lake Road \$4,975.00; Tatchum Lake-Frenchman Lake Road \$4,625.00; Small Lake-Snag Road that's out.

Mr. Livesey: Question. You've got the answer right here in a nutshell Mr. Chairman. This will put the skids under some of arguments I've been hearing from the Chairman. There you have Snag Lake Road crossed off, nothing. Christmas Lake Road nothing! Kusawa Lake Road, yes that is in there. Diamin Lake Road knocked out, Kluane Lake Road nothing, Niggerhead Lake Road nothing, Millhaven, Bates, Kloo and Moraine nothing. Now, these are the places, Mush Lake also is another one. There is nothing there either. The very places that get the U.S. traffic is being totally neglected and I would certainly like to know why. I really would. I don't understand why there is nothing being provided for maintenance on these roads yet on the Aishihik Lake Road where at the end of the road there is absolutely nothing as far as I know; here you have an appropriation of \$23,650.00. Could I have that explained? Could Mr. Baker explain that.

Mr. Baker: Mr. Chairman, the reason we require \$23,650.00 for Aishihik Lake is because of the length of the road; its 84 miles long and in order to do a fair job of maintenance we require this amount of money to keep the road in such shape that people can get back and forth.

Mr. Livesey: But where are they going to go back from? My understanding is that the Department of Transport pulled out of there and the Indian people naturally could not stay there in the winter when it is all blocked off with the snow and no maintenance so they had to come out as well so what is in it. What is there. You are joking!

Mr. Chairman: We have 1067, a road near Lewes Dam in the amount of \$250.00.

Mr. Livesey: Mr. Chairman, could I have an answer as to why these lakes - by the way it is no longer Niggerhead Road.

Mr. Chairman: I believe we will be getting to the Aishihik Lake Road a little later, Councillor Livesey. I wonder if we could catch up to that point.

Mr. Livesey: Mr. Chairman, I don't want to keep bringing them one at a time; otherwise I'll be jumping up and down like a Jack in the Box. Could I have an answer from Mr. Baker why these roads need no maintenance; the very places that we are going to get the tourist traffic this year!

Mr. Baker: The answer Mr. Chairman is that in some cases of course the roads don't exist. For instance Christmas Lake, that should actually read Christmas Bay Road; this road doesn't exist as a recreational road at the moment and this is why funds have not been provided.

Mr. Livesey: It was last year.

Mr. Chairman: 1067, Road near Lewes River Dam \$250.00; Are you clear? Next is Sydney Lake Road \$625.00; next is proposed Recreational Road Haines Junction, \$250.00; Next is Pine Lake Road \$300.00; Kusawa Lake Road \$4,375.00; next is the Aishihik Lake Road \$23,650.00. Are you clear.

Mr. Livesey: No, these other lakes do exist; the ones that have been crossed off. Surely the argument that they don't exist doesn't fit into the figure!

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I am sure that Councillor Livesey will appreciate that the Financial Advisory Committee in conjunction with those Members of Administration which make up the Budgetary Committee must be guided by the head of the department who advises which roads are, have a priority in having some money spent on it. Now it would be very very easy to spend money if you have it, for every road but where there are not the funds available it can only be used to the best advantage possible. I am suggesting Mr. Chairman, that in going through these amounts, these different items, the Budgetary Committee, after much consideration agreed with the head of Department that these were the priority roads that were required and we can only accept it on that basis. Dealing with the Aishihik Lake Road, this is a very much used road by tourists; it is quite true that it does not go to the Aishihik airport where it originally went but it certainly goes somewhere. It speaks for itself. It is the Aishihik Lake Road and that is where it goes to and it is for the purpose of keeping that lake road open to the tourist traffic that the Honourable Member from Carmacks Kluane has shown so much concern in the past that this money is being spent and I am sure he will realize, and even more so because it is in his own particular constituency, how considerate the members of the Financial Advisory Committee were towards him.

Mr. Livesey: I'm getting a charge out of this one Mr. Chairman! Ever since I have been in Council I have maintained the assumption this road is being used by tourists..... 25 miles from the Alaska Highway. Now what tourists are going to go up the Snag Road? I think that these appropriations have been made without any consultation of the Member from the particular area living there for twenty-five years. That is about the size of that - not on the basis of my representation; it is on the basis of (inaudible) not being able to make representations. That is the answer to that question and I would offer my services Mr. Chairman, at any time to the Chairman of the Financial Advisory Committee when he needs any form of advice from the members that represent the constituency and I am quite sure that he will no doubt, within the scope of his congeniality accept this and I hope he does because I think this is the best way to understand the problem and I think this is one of the reasons why we have representatives so they can bring these matters to the attention of those that count and I would suggest that this whole set-up here, as far as I am concerned, is entirely wrong. And as far as the Niggerhead Lake Road is concerned I hope that Administration will cross that out and put the proper name there that rightfully belongs to an old prospector who has lived in the area for many years.

Mr. Chairman: The next item is 1081 Snag Road at \$4,685.00. Unallocated Additional Roads \$2,000.00.

Mr. Shaw: Mr. Chairman, these particular road sections; I don't know the names (inaudible)...Niggerhead, Millhaven and Bates Lake, if those are used for people to go and fish

VOTE 09

Mr. Shaw continues...

on, surely they might need to go over with a grader from time to time. It appears that Councillor Livesey feels that this Aishihik Lake road doesn't need to go as far as what it does and could not some of that be put on some of the other roads that are handy so they will be passable by vehicles.

Mr. Livesey: Mr. Chairman,.....indulgence of Committee I will discuss this question with the quasi Minister of Finance.

Mr. Chairman: I draw your attention to the time, gentlemen. Next is the Service Road, \$1,500.00; South Access Road, Whitehorse, \$6,525.00; Dawson Airport (100% recoverable) \$4,800.00; Mayo Airport (100% recoverable) \$4,800.00; Ross River Airstrip \$1,500.00; Sea Plane Dock, Mayo \$390.00; Carmacks Airport \$330.00; Old Crow Airport \$200.00;

Mr. Shaw: Mr. Chairman, what could they spend \$200.00 on? Is this a hand picking rock proposition? I'm asking a question Mr. Chairman, how can we spend \$200.00 on something that doesn't exist.

Mr. Baker: Mr. Chairman, all this money is spent in the winter time clearing snow off the ice to enable aircraft to land and take off.

Mr. Chairman: Braeburn Airstrip \$330.00; Minto Airstrip \$330.00; Float Plane Dock, Ross River, \$390.00;

Mr. Livesey: Question.

Mr. Chairman: Order please. For a total appropriation of \$2,999,173.00.

Mr. Livesey: Question.

Mr. Chairman: Proceed.

Mr. Livesey: Yes, I have a question. On this Carmacks Airport, I don't know what \$390.00 will do but I would suggest that it would be an easy enough proposition to have the equipment of the Government go over that with a grader or whatever is necessary to clean it up. I remember the last time I was on Council, I had..... and see if we could get it cleaned up and the obvious necessity is that I think it is there and especially now we have so much activity going on and I think it would be well worth while. As far as the Beaver Creek air strip is concerned there were \$2,000.00 allotted last year and none of it was spent. This year there is nothing on the Beaver Creek air strip. I don't intend to take up too much time of the Committee's Chairman this afternoon but I think this is a myopic (inaudible). I think that air strip should be improved but not only that I think it should be **recognized** by the Department of Transport, under the circumstances. A number of years ago the money was allotted by the Federal Government, as far as I understood, to go on a 50-50 basis on that airport which could service not only the district as a means of increasing the increment of this area for whoever may be involved in it but for the general and well being of the district. It would serve as a proper air strip for emergency cases coming to Whitehorse from hospitals throughout the area from accidents on the Alaska Highway and also serve as an attraction for tourists from Alaska. I've made this statement several times in this House and so far I thought we had this under control a number of years ago but apparently it has gone entirely in the

Mr. Livesey continues

opposite direction. I understand now, even on the one local aircraft we have in Beaver Creek if he happens to take off for Alaska; if he happens to come back he has to go to Whitehorse and go back to Beaver Creek to land. This is a ridiculous set-up and it is high time something was done about it and I certainly hope Mr. Chairman that the Administration will think a little better of that airstrip than just merely allotting and the Federal Government doesn't even recognize it.....I think this is entirely wrong and I can't put this to you more strongly than I do as a sensible fact to put that airport into operation. The way it is now it is totally ridiculous. We have Customs Officer sitting right there within a mile and a half or two miles of the airport and who can check planes in and check planes out. The business that could be taken there from incoming aircraft is now and has been going to Alaska, to Northway; this is where these small planes land. They land at Northway because there is no recognition - nobody to say yes they can land and yes they can take off and the Customs Officer, and I understand in the summer we are going to have R.C.M. Police. This is totally wrong and I hope that Committee takes full cognizance of what I have said.

Mr. Chairman: In view of the time what is your pleasure?

Mr. Shaw: Mr. Chairman, in all truthfulness; when you see an expenditure of about \$10,000.00 for airports, it is a pitiful situation. It is pitiful.....he died quite a long time ago Mr. Chairman. Surely there must be some means whereby the Federal Government can -they control this aircraft deal; this isn't funny, Mr. Chairman, not a bit funny. This \$10,000.00 for airports, for an area of about two hundred odd thousand square miles. I don't know how I've been trying to make representations over the years through this Council and it seems a very hopeless situation Mr. Chairman. This amount - they put in murals, for goodness sake - they are fighting over a mural back in Montreal now where they put a bombing plane instead of a transport plane; that mural likely cost four times or enough to keep the airports going here for what they call airports, for about ten years . I wondered if the Commissioner has any idea of any possible way we can get the Department of Transport involved in something which is under their control. This is a sick situation and has been that way for years.

Mr. Commissioner: Mr. Chairman, despite our repeated efforts; I think I was asked the question concerning dealing with the Minister of Transport. We have no success at all. Mr. Baker is familiar with the frustration that we meet with this particular thing. There is an airport policy within our own Department. The only thing is they never give us any money to carry out the policy with and certainly the only thing I can see to do is in the course of the next fiscal agreement we have with the Federal Government I think this is the time and the place to get capital funds diverted to our own channels for airport upgrading insofar as we are capable of doing so and I see no other alternative to it and quite frankly Mr. Chairman I think that any other alternatives are simply that you get so bogged down in the bureaucratic mess and you are down so low on the totem pole you are wasting your time and certainly in the next fiscal year that we will be negotiating here within the next few months I would certainly feel that an airport construction program during the course over whatever period of time the agreement is to be for

VOTE 09

Mr. Commissioner continues...
I am sure it is one we could give effect to very well and in the places where it is needed and our Engineering Department is more than capable of looking after this. And insofar as spending other time is concerned dealing with the problem I'm afraid that we would be beating our head up against a stone wall.

Mr. Dumas: Mr. Chairman, I move that Mr. Speaker do now resume the Chair.

Mr. Chairman: Is there a seconder?

Mrs. Gordon: I beg leave to second that Motion.

Mr. Chairman: Before I put the question, gentlemen, I wonder if you would agree to complete Vote 09 tomorrow following our meeting with the tax people.

All: Agreed.

Mr. Chairman: Thank you Mr. Baker, we will notify you when we need you again. Thank you Mr. MacKenzie.

Mr. Chairman: Moved by Councillor Dumas, seconded by Councillor Gordon that Mr. Speaker do now resume the Chair. Are you prepared for the question? Are you agreed?
I declare the Motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: I will call Council to order. May we have a report from the Chairman of Committee.

CHAIRMAN
OF
COMMITTEE
REPORT

Mr. Taylor: Mr. Speaker, Committee convened at 10.10 A.M. to discuss Bills, Sessional Papers, Motion and Memoranda. Mr. MacKenzie and Mr. Murphy attended Committee to discuss Bill No. 16, Vote 15. Committee recessed at twelve noon and reconvened at 2:05 P.M. Mr. Morrow attended to discuss Vote 17 and Mr. Ken Baker attended to discuss Vote 09. I can report progress on Bill No. 16. It was moved by Councillor Dumas and seconded by Councillor Gordon that Mr. Speaker do now resume the Chair. Motion carried.

Mr. Speaker: We have heard the report, are we agreed.

All: Agreed.

Mr. Speaker: May I have your further pleasure.

Mr. Speaker: May I have a seconder for the Honourable Member's Motion?

Mr. Chamberlist: I'll second the Motion.

Mr. Speaker: Moved by Councillor Dumas, seconded by Councillor Chamberlist that we call it five o'clock. Is the House prepared for the question on the Motion. Are we agreed. I will declare the Motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: The House now stands adjourned until 10.00 A.M. tomorrow morning.

Page 681
Tuesday, April 2, 1968
10:00 o'clock

Mr. Speaker read the daily prayer. All Councillors were present.

Mr. Speaker: Is there a quorum present, Mr. Clerk.

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call Council to order and I have for
tabling gentlemen, and your attention, Sessional Paper No. 39
covering reference, Questions, Municipal By-Laws. Are there any
Reports of Committees? Introduction of Bills? Notices of Motions
and Resolutions?

SESSIONAL
PAPER #39

Mr. Chamberlist: Mr. Speaker, at this time I will give Notice of
Motion on Sessional Paper No. 39.

Mr. Speaker: Thank you Mr. Chamberlist. Are there any further
Notices of Motion? If not, may we pass to Orders of the Day,
Notices of Motion for the Production of Papers? Are there any
Notices of Motion for the Production of Papers? You will note that
Motion No. 3 for Production of Papers is still on the Order Paper
and yet unanswered. May we now pass to Motions and we have for our
attention this morning, gentlemen, No. 22, moved by the Honourable
Member for Dawson, seconded by the Honourable Member for Watson Lake
reference "Kondike" copyright and the text reads "In the opinion of
Council it is respectfully requested that the Commissioner instruct
the Legal Counsel to advise and if considered advisable, prevent by
legal action the misuse by firms or organizations of the word "Klon-
dike" and in particular it's use in Edmonton, Toronto and Montreal."
I wonder if the Honourable Member for Dawson would be prepared to
go ahead and discuss Motion No. 22 at this time.

MOTION #3
MOTION
#22

Mr. Shaw: Yes, thank you Mr. Speaker. I do not wish to discourse
on this particular subject at great length Mr. Speaker. I think we
are all very well aware just what exactly is happening in respect to
the misuse of the word "Klondike", the fact that this is copyrighted
by legal means in the name of the Commissioner and the persons using
this term are obliged to get permission. I have a recent article
in the Whitehorse Star, March 29 in which it points out at quite
some length the way that Edmonton, Toronto and Montreal, are going
to have a big affair which they call the "Klondike Days". This has
been going on for quite some time. Local people in the Yukon, a
very small population, have raised a lot of money amongst themselves
and the Government have contributed to endeavour to stop Edmonton
from the use of this term which they have been putting into the
minds of the travelling public the fact that the Klondike is in
Edmonton when in reality it is up here. This is an absolute robbery
in transferring a part of Canada's history to some other place. We
have gone on about this before at quite some length and I will not
elaborate on this further Mr. Speaker but I think that the time has
now come that we should endeavor to stop this by legal means. That
is about the only way it can be done, it cannot be done by persuasion
and we are not large enough to do it by force so any other method
other than taking them to court and the object of this motion Mr.
Speaker is to see if this can be effected, nothing else has been
within our power to date and this is to ask the Administration to
take the necessary action. As you know, it is considered advisable
to prevent this by legal action. There are so many ramifications
involved that I'm not quite sure this can be effected but certainly
we should find out.

Mr. Taylor: Mr. Speaker, as seconder of the Motion, I naturally
concur wholeheartedly with it. Councillor Shaw has pretty well
covered the subject. I might say that some years ago we carried on
a very vigorous campaign, a publicity campaign aiming at bringing

MOTION #22 Mr. Taylor continued:

the Klondike and all it represents back to its proper place here in the Yukon Territory. The problem is one of, one might say, a product of identification and the Klondike truly belongs to the Yukon and indeed we went so far as to invest in this advertising campaign something in the excess of twenty to thirty thousand dollars to let Canada know just what we were talking about and that we were mad. It was unfortunate that in the last year or so, what with cut-backs and so forth and the set backs with Council, that we have been unable to continue this battle. However, the Minister has lent us his support to the cause at least to the extent of providing us with trademark protection and I feel as I'm sure all other Members feel that now that we have this protection under this Federal Statute we should start exercising it and the motion looked into and would ask that this be reviewed and institute action to get on with it, so consequently for those reasons I second and support the motion.

Mr. McKinnon: Mr. Speaker, approximately three weeks ago, on March 8th I put a question on the Order Paper and the question read in connection with the use of the trademark named "klondike" by Edmonton, a letter dated May 4th, 1967 and signed by the Honourable Minister of Indian Affairs and Northern Development states that "It is my belief that decision as to whether legal action should be pursued against Edmonton must be made by the Territorial Government." Has the Administration given any consideration to commencing legal action against Edmonton for their apparent and unauthorized use of the trademark "Klondike". Mr. Speaker, subsequent to my putting this question on the Order Paper, I was assured by Mr. Commissioner that there would be a detailed answer given to all Members of the Council, explaining the legal position and the pros and cons of the legal situation concerning the use of the trademark "Klondike" as it now stands. I think that the motion could have naturally have flown out of the information that was received by the Commissioner in answer to this question and I'd be in a much better position and I think all Members of Council would be in a much better position to vote on the motion once this detailed information that has been promised by the Commissioner is placed before this Council. I would ask Mr. Speaker, that the mover of the motion at this time not ask that the question be put until the information in answer to my question of March 8th be tabled before this Council. Thank you Mr. Speaker.

Mr. Chamberlist: Mr. Speaker, one of the problems that we will be faced with is that if any action is taken, from a date after the word "Klondike" has been patented, where the word "Klondike" has been used by the City of Edmonton prior to that date it may well be that we are in the position of not being able to do anything to counteract that situation. However, I am in full agreement with the remarks that have been made by the Honourable Member from Whitehorse North that the question be, not be put until the information which is almost a month in coming and requested, brought forward to this Council. From that answer, other Members of this Council will be able to support or otherwise of the motion that is before the Council and by the same token, be able to, if necessary, to discuss the strongest manner in which action should be taken. But certainly, I feel that we cannot fulfill the needs required in the motion until that information is before us.

Mr. Speaker: Any questions? Mr. Taylor.

Mr. Taylor: I have a question I would like to direct at this time to the Commissioner Mr. Speaker. That is, in view of the fact that many of the requests for information which you make at Council are not necessarily answered at the Council Session. Could we have some assurance that this information would be prepared and presented to the Council.

Mr. Speaker: Mr. Commissioner.

MOTION #22

Mr. Commissioner: Well Mr. Speaker my Legal Adviser and the Council's Legal Adviser, the Legal Adviser to the Territorial Council has spent most of his time in keeping the Commissioner out of jail and his time is rather limited but ...(interruption)

Mr. Speaker: Order. Order please.

Mr. Commissioner: Thank you Mr. Speaker, but this might be a lot easier on me. Might I say that this along with a lot of other questions could no doubt could resolve itself in a very simple manner and that there is no problem here in the Yukon Territory that I am aware of that money will be short and I will certainly ask the Legal Adviser, and while he is here, he might have something to say on the matter himself to get an answer for Council, but it is certainly one that if a course of action is embarked upon that would involve legal proceedings I would certainly be less than hesitant to saying the proceedings at this point of time would be of very much value. There is a considerable bill to be encountered in the process, in connection with this and I would certainly strongly suggest that the people who have the motion on the floor might well go along with Councillor McKinnon's suggestion that this information be made available before a course of action is decided upon.

Mr. Speaker: Order. I will ask the Legal Adviser at this time if he has anything to offer to the House which may assist Members in their deliberation on this point.

Mr. Legal Adviser: Mr. Speaker, the position is this. I appear here to have my clients asking me legal questions about an offensive lie which is taking place in Edmonton and they want me to give them that advice in public so that our potential opponent which is the City of Edmonton itself and the traders of the City of Edmonton will know exactly our legal position right from the start. This is not the normal way a lawyer does business. I would prefer not to give this legal advice in public. I would prefer that arrangements be made connection to this question, with individual Councillors and give them my legal advice in a confidential fashion. There are very few privileges allowed a person in a Court of Law but one of those privileges are that no communication between a client and his lawyer can be even asked of him never mind being coerced and here it appears to me that Council is throwing one of these valuable privileges out of the window and we might lose our case and my answer before we start by giving away information we didn't want to give so with leave of the House I would prefer, I could give a short answer to Mr. McKinnon's question and then suggest a method whereby we might do something about this problem in the privacy of a caucus room.

All: Agreed.

Mr. Speaker: Order. Mr. Taylor.

Mr. Taylor: I was merely going to ask in view of the question if there would be information forthcoming but I think the Legal Adviser has pretty well

Mr. Speaker: Mr. Dumas.

Mr. Dumas: Mr. Speaker, in view of what the Legal Adviser has said it seems that we are going to have a case here and I'm wondering if we shouldn't proceed on this motion. I would like to comment too that Edmonton has stolen the term "Klondike" and I understand that Fort Nelson is now holding a "Sourdough Rendezvous". It leaves one wondering if down south there is any original thinking of their own but I'm prepared to vote now on Motion 22 and support it whole heartedly.

MOTION #22 Mr. Speaker: May I have your direction in this matter?

Mr. Shaw: Mr. Speaker, the suggestions from the Honourable Members from Whitehorse West and Whitehorse East, I think is quite valid and I am prepared to leave this in abeyance until we get information, however, I would like to point out Mr. Speaker that for two years we've had this copyright and for two years nothing has been done in the line of any possible action, any legal moves, and in the meantime, it's a case of which comes first the chicken or the egg, and in the meantime this community of Edmonton, due to the fact that it is a highly profitable and promotional campaign they had, this is one of the most successful things ever done they have tried by various and sundry means to compete with the City of Calgary to have a celebration and finally have stolen one from some other part of Canada and are using it to tremendous advantage. The matter of legal action, I'm not qualified to say whether that will be successful or not, I don't know, but I do feel, Mr. Speaker, that we must some time or other take action on this matter, if we lose, we lose. It can't be any worse than it is now and possibly we may be able to get this back to where it belongs and as far as I am concerned I do not think that I would be able to make a motion to the effect that this question not be put on a term of contribution, motion, however I think it would be quite satisfactory to me that the motion was not put and leave this for.....but I would hope that it would be during this Session.

Mr. Speaker: Well Gentlemen, what now may be your pleasure with regard to the question of the Motion?

Mr. McKinnon: Mr. Speaker, I would like to move that the question on the motion 22 be not put at this time and until the Council has met with the Legal Adviser to discuss courses of action available to Council.

Mr. Chamberlist: I will second that Motion, Mr. Speaker.

Mr. Speaker: May I have a written copy of the Motion, Mr. Clerk, from the Honourable Member from Whitehorse North?

Mr. Taylor: Does this not have to be put in the Orders of the day according to rule of Council?

Mr. Speaker: Order please.

Mr. Clerk gives Mr. Speaker the written copy of the motion.

Mr. Speaker: I have before me Gentlemen, a procedural motion with regard to the disposition of Motion No. 22 which reads as follows; it is moved by the Honourable Member from Whitehorse North, seconded by the Honourable Member from Whitehorse East "that the question on Motion No. 22 be not now put until the Council has met with the Legal Adviser to discuss courses of action respecting Motion No. 22. Is the House prepared for the question on this motion? Are we agreed? I will declare the motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: Are there any questions?

Mr. Taylor: Yes, Mr. Speaker. This morning some of these items arrived in the Council Chambers and I'm wondering if Mr. Commissioner could inform me or enlighten me as to who ordered them. How much do they cost? Who paid for them?

Mr. Commissioner: Yes, I can take full blame for them. They are part of the total Council furnishings Mr. Speaker, and while I don't know exactly what they cost I will find out about them, I don't

Mr. Commissioner continued:

know, apart from the fact that they were a part of the total package of furnishings for the Council Chambers.

Mr. Speaker: Are there any further questions?

Mr. Taylor: Yes, I wonder Mr. Speaker, if Mr. Commissioner could advise me this morning as to progress in two matters. One is the shutting down of the Women's Detention facilities in Watson Lake and the other is moving the J.P. Court out of the Police Barracks at Watson Lake. I wonder if there is any further news.

Mr. Speaker: Mr. Commissioner.

Mr. Commissioner: Mr. Speaker, I'm afraid that I can't report any thing further to Council on either of these matters other than what I've already done.

Mr. Speaker: Mr. Taylor.

Mr. Taylor: Well Mr. Speaker, I would ask Mr. Commissioner if it is his intention in order to possibly save a life that this detention cell, of cutting it down, if he will be in contact with the Dominion Fire Marshall's Office in an effort to have this unit closed.

Mr. Commissioner: Well Mr. Speaker, I don't know just exactly how far I can personally go on this matter and while I would like to answer that question definitively I think that when a question is asked, the person is entitled to a definitive answer but the last that I reported to Council was to the effect that the Dominion Fire Marshall was endeavouring to co-operate with the R.C.M.P. in order to get this matter brought to a head and this was my understanding that the matter of bringing it to a head would be to replace the facilities Mr. Speaker, and all I could promise would be that I will further contact the Dominion Fire Marshall and ask him if he would give me a progress report as to just how negotiations with the Government Agency involved is concerned but I'm afraid that I couldn't go much further than that Mr. Speaker.

Mr. Speaker: Mr. Chamberlist.

Mr. Chamberlist: Mr. Speaker, has the Commissioner, he appears to be somewhat amenable to answering questions this morning, I would like to ask the Commissioner whether, in view of the fact that the fuel oil contract for last year expired in March 31st and that the fuel oil contract, to my knowledge, has not been signed yet, who is receiving the orders for fuel we receive at this time.

Mr. Commissioner: Mr. Speaker, to the best of my knowledge such fuel requirements as we have which are very minimal at the moment are being dealt with on a posted type basis from the normal suppliers that is, the suppliers who have been providing the fuel up to this point and we will be doing our utmost to bring this matter to a head within the next twenty-four hours so that there will not have to be any continuation of the indecisiveness with regard to this matter.

Mr. Speaker: Are there further questions?

Mr. Commissioner: Mr. Speaker, I wonder if I might rise to provide an answer to a question which was asked of me several days ago as it applied to the importing of labourers by a construction company that has a contract in the Anvil area and I would like to reply that our direct communication with this company tells us that they have here one superintendent, two assistants, two time-keepers, and four

Mr. Commissioner continued:

labourers who were all hired in Whitehorse. This is the most definitive information that I have been able to ascertain with regards to this question.

Mr. Dumas: Mr. Speaker, a supplementary question to that. Did they inform the Commissioner how many they hired from out of Whitehorse?

Mr. Commissioner: Mr. Speaker, I'm sorry this, as of yesterday, it is my understanding that this was the total number in this company's labour force that is employed on this specific project.

Mr. Speaker: Mr. Taylor.

Mr. Taylor: Again a supplementary question related to labour. Some days ago Mr. Commissioner informed us that 50% of the employees on this clearing project which we hear in Anvil were to his information were local employees from the Yukon and indeed I found there is only 3 people employed here so I'm told there are only three people out of the total project in the Yukon. I'm wondering if Mr. Commissioner will be looking further into this.

Mr. Commissioner: Mr. Speaker could I take this as notice and we will certainly look into this.

Mr. Taylor: Agreed.

Mr. Speaker: Mr. Chamberlist.

Mr. Chamberlist: Mr. Speaker, I wonder if the Commissioner will say when referring to labour from the Yukon whether it is labourers who are residents or labourers who have come in, in the last few days and then taken on as residents.

Mr. Commissioner: Well Mr. Speaker, I think a reasonable definition of resident, and I would hope that when I speak of the word resident that this would be the definition that would be placed upon it, is a person who under normal conditions makes his home. Now, I would certainly feel that a person who normally works here possibly has been away from the area, we'll say for the past several months, over the winter and has returned and taken up employment, I would certainly feel that the person at least for the liberal interpretation that I would like to put on this, small "l" Mr. Speaker, would be that this man would be a resident of the area. However, I would certainly feel that if I was being supplied information by anyone who says they had hired local people and this turned out to be something that the company themselves had encouraged, to come from the last job and emigrated themselves into the Yukon, arrived here two days before they were hired on the payroll of a company in the Yukon Territory, I am certainly very hopeful that I am not being mislead myself and in turn misleading the Council by referring to that person as a resident of that area.

Mr. Speaker: Mr. Shaw.

Mr. Shaw: Mr. Speaker, I would like to ask the Commissioner a question in relation to the new proposed housing in Watson Lake. In this particular building are provisions being made for a Court Room?

Mr. Commissioner: Mr. Speaker, I'm sorry I can't answer that in detail, I think that there is a considerable amount of work and negotiation has got to go on and I believe that the Engineering Department can possibly be involved right now in the first instance in determining what the Federal agencies would rent space from the Territorial Government were this space be available and this would be the category that such space as the court room would fall into. This would be up to the Department of Justice who are responsible for this to arrange

to rent this space from the Territorial Government. In the first instance it would not be a question of whether we would be providing this space or not, it would be a question of if we were to provide this space would the responsible Federal agency be prepared to rent from us and put it to use for that purpose.

Mr. Chamberlist: Mr. Speaker, this is a question for the Commissioner. I wonder Mr. Commissioner can say at this time whether the Anvil townsite has been chosen.

Mr. Commissioner: Mr. Speaker, such definitive information as has come to me and this I particularly refer to as the Consultant's reports with their final recommendations on this matter have not reached my desk yet.

Mr. Chamberlist: Supplementary question Mr. Speaker. Can it be assumed then that the bid for contract to clear a certain area for the townsite has not been signed.

Mr. Commissioner: This is beyond my ability to answer but I think it would be a reasonable assumption that it has not been signed. I have not seen or heard of this being signed and if it has been done it has been done by the Anvil Corporation or some other corporation but it has not been done by the Yukon Territorial Government.

Mr. Speaker: Are there any further questions? If not, may we pass to Public Bills and Orders?

Mr. Shaw: Mr. Speaker, I would move that the Speaker do now leave the Chair, that Council resolve itself into Committee of the Whole to discuss Bills, Memorandums, Sessional Papers and Motions.

Mr. Speaker: Is there a seconder to the Honourable Member's motion?

Mrs. Gordon: I would second that motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded by the Honourable Member for Mayo that Mr. Speaker do now leave the Chair for the purpose of convening in Committee of the Whole to discuss Bills, Memorandums, Sessional Papers and Motions. Is the House prepared for the question? Are we agreed? I will declare the motion carried and the Honourable Member for Watson Lake will please take the Chair in Committee.

MOTION
CARRIED

MOTION CARRIED

Mr. Chairman: We will be discussing the matter of the Taxation Study this morning and I will declare a recess while we get our witnesses to the table.

TAXATION
STUDY

RECESS

RECESS

Mr. Chairman: Well, at this time I will call Committee to order and we have with us three gentlemen this morning to discuss the Taxation Study, Mr. Newman, Mr. Fenwick, and Mr. MacKenzie, our Treasurer. I wonder if you would care to proceed. Councillor Dumas.

Mr. Dumas: Mr. Chairman, I would like to start the discussion off with making a few general comments about this Study, so called. During my course of studies in the university, I got involved in a philosophy course or two and one thing that they continually hammered home to us was that when presenting an argument or making a presentation the basic premises had to be correct and in the same way the whole argument and conclusions of the same were worthless. I suggest that this is the case with this Study. Using the 1964-65 year on which to base this Study was a, to say the least, a bad choice because

TAXATION
STUDY

Mr. Dumas continued:

it was pointed out in one of our local newspapers yesterday we were at the bottom of an economic cycle at that time. The Yukon today economically bears no similarity whatsoever to the Yukon of only four years ago. I suggest that on this alone the whole argument is invalidated. Not only on the premises but some of the comments made are if not inaccurate they are certainly misleading and this of course would bring one to question again the whole report. I refer for instance to Page 4 where it says the mean January temperature for instance is 17.6 degrees below zero. I think I take it means for the whole Territory and somebody not familiar with the Territory would feel that indeed it is a harsh climate as you say. However, the mean temperature in most of the populated areas in January is approximately 5 below. Now this is a small thing I grant you but it causes one to question the credibility of the whole report when we see things like this. There are contradictions throughout the Report, there are statements made of a political nature which causes one to wonder if the Report wasn't ghost written by Arthur Laing because it certainly backs up some of the arguments that he has presented to this Council at various times. It suggests in the Report that even though the years 1964-65 are used the conclusions are still valid, is nonsense. I suggest gentlemen without going into detail on a general basis that the whole Report, if it were submitted as a thesis in a university would probably receive a failing grade if the marker knew anything at all about the Yukon, its geographic location, its economical situation at this time, my critique is limited and very general. I believe that my colleagues will have more to say.

Mr. Chairman: Mr. McKinnon.

Mr. McKinnon: Mr. Chairman, to get the Members of this Committee clear before we enter into some kind of an acrimonious debate or discussion. Isn't it generally the purpose of this Committee that when they are placed before a report of this nature, the results of which I don't absolutely agree with to any large extent, isn't it intent of the Committee of this, to ask questions of the witnesses that come before Committee and whose product of report is to get the background on how the Report conclusions were arrived at, that the debate on the relative merit and the value of the report is something that is done either in Council or Committee in a debate amongst members alone. That is the normal conduct of business to ask questions, to pick the brains of the witnesses that we have before us in order that we may arrive in our own minds to our satisfaction as to how their conclusions have been arrived at. I don't think we are going to serve anything or make any progress because if we don't agree with the conclusions that are found in the Report we immediately all get up and make a statement condemning what we really don't know how this was arrived at. I think it would be better for all Members of Council that if we moved in this way...

Mr. Chairman: And this is quite right, remember to make the proper observations. Councillor Dumas.

Mr. Dumas: Well Mr. Chairman, I stand corrected. I would like to ask the witnesses how valid they feel the statements of the Report on 1964-65 is.

Mr. Newman: Mr. Chairman, I think that I know that at one point in the Report we said that we regretted that we were unable to do with more current information. This is a common problem in the field of public finances these days and it is unfortunate but the use of the data in my opinion does not that the final conclusions are improper or incorrect. The degree of precision and the relevance of any particular item of taxation the writings might change as in fact were changed but in total the fact that this situation existed in 64-65 in comparison to all Provinces of Canada in 64-65 suggest that

Mr. Newman continued:

TAXATION
STUDY

as long as the Yukon has progressed somewhat along the same as the Canadian average conditions have not changed radically that the conclusions of today would still be valid. It is regrettable the information is not more current, we regret it as much as anyone else, but I might say that the same sort of information forms the basis for massive transfer of payment from the Federal Government to the Province and there is every intention and hope that in future the information will be more current.

Mr. Chamberlist: Mr. Chairman, I wonder if the witnesses can say, I don't know which is Mr. Newman and which is Mr. Fenwick, or who I am talking to ...

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, I am not arguing with the Report in the manner in which it is given, I would presume that, correctly I think the figures are based on figures that were available in relation to other parts of Canada, but for an example it has been intimated that the Yukon Territory or the residents can stand particularly the municipalities, can afford a higher rate of taxation. For example, gasoline tax, I think can be shown by the report that the consumption of gasoline is twice as much here as what it is in other parts of Canada, that is, instead of paying 12 to 18 cents as they pay in other parts of Canada, only pay 11 cents so therefore they can pay more. I wondered Mr. Chairman, I have a bunch of questions all involved I'll ask one at a time. I wondered if the gentlemen who composed the Report also took into consideration that the cost of this gasoline was a great deal higher here than in other parts of Canada. That, when we talk about how much tax we must pay we must also take into consideration the cost of the finished product. In other words, the transportation and all these other costs have to be added to it. For example, I don't know if the gentlemen know that to buy gasoline in Dawson City is 70 cents a gallon, that's municipalities and I wondered if this was taken into consideration in the statements that the people can stand more taxes.

Mr. Newman: Mr. Chairman, this fact was certainly taken into consideration. The ability of course of people to pay taxes is not necessarily determined on prices of the product but in fact their income and you will see in the Report that deals with special factors that subject again to the very inadequate basic information that we felt that the income of the Yukon Territory was higher than the average in Canada, we recognize the prices are higher but the two combined suggests to us that this is not a situation that is peculiar to the Yukon Territory. If you take an out part of Newfoundland or Northern Quebec you will find of course that prices are higher and Quebec's gasoline tax rates was just announced last week of 19 cents a gallon. I'm sure the situation will exist in many parts of Canada and so while we were quite aware of this and recognize the differential cost, the differential income coupled with the fact that this was not a phenomenon in the Yukon. It did not cause us to change our mind with respect to the tax laws.

Mr. Shaw: Thank you Gentlemen. Mr. Chairman, I wonder, were the gentlemen up in Dawson City?

Mr. Newman: No we were not.

Mr. Shaw: Well, were the surveys conducted mostly in the, in Whitehorse here we are in the centre of transportation where any commodity which lands here is the cheapest possible. Now when you extend to other parts of the Territory, it doesn't matter what business it may be in or what livelihood of the employed, you find that everything costs far more I believe, with all due respects, to what you have stated in your Paper as the cost of living. For example,

TAXATION
STUDY

Mr. Shaw continued:

fuel oil costs in Dawson and the same I think would apply to Watson Lake, we'll say a three hundred mile area, Mayo, Beaver Creek. All these are additional transportation costs so that we find fuel oil in Dawson, I can tell you that because I come from that area, of 45 cents a gallon. That is to heat your house. Further to that, the climate is much colder than it would be here so you use a great deal more so possibly that could be, that item alone could be 150% greater than the Canadian average. Food, no matter what price, there is nothing you can buy that will not cost \$300.00 a hundred weight more, that is just a rough guess. If you have water, you pay \$12.50 a month, your electric lights you pay from 12 to 15 cents per kilowatt for electric power. So, these are not luxuries. Mr. Chairman, these are necessities of life. So therefore it would appear to me and with all due respects to the Report, the cost of living here is considerably higher than 20% over the Canadian average. Much higher and therefore the people find it very hard to get by. The municipal level of taxation, it has been commented that it is relatively low on the amount of dollars they pay well, I think if you had travelled in that area you would have found that they do not have the large homes that you see in other parts of Canada, \$40,000.00 homes, \$35,000.00 homes where the assessment basis is considerably higher there, the homes may be at a value of much, much less than that, in fact that insofar as it is not easy to get Central Mortgage and Housing Loans that they have to build houses on their own resources which bring the category down to homes of eight or ten thousand dollars and the assessment rate of course for that home is 55 mills on the same assessment rate as Alberta so therefore the maximum I would say for what they had is the total amount of money that the municipality would receive. So, for to tax these people more would be out of line because they haven't these things to tax. So in other words, I would fail to see how it would be possible to tax these people, make them contribute any more than they do right now. These are the facts and of course they don't reflect themselves in the Report. In other words, we'll say a ten thousand dollar house, you can only tax that ten thousand dollar house so much. The tax of 55 mills on the same basis as Alberta so how is it possible to raise any additional revenue. I'm sure also that licences are much, much higher than it would be in a municipality so these are the facts that do not show up in the Report and one might say that the Report would be contrary in that respect. I wonder if you have considered that on account of not having been there and size up the situation.

Mr. Newman: Mr. Chairman, I think that one point I would like to make that of course considering the fiscal capacity of the Territory we have had to consider the Territory as one unit. The cost of any particular product of service in one part of the Territory compared with another of course was far beyond our capability to examine. Again I would say that this exists of course in almost any other place in Canada. There are wide differences in costs and so we have had to look at it in aggregate terms. In connection with the Municipal Tax our terms of reference did not require us to make a detailed study of the municipal taxation but rather, whether the municipal organization had some bearing on the general burden of taxation in the Territory.

Mr. Chairman: Well, at this time I will declare a recess for tea.

RECESS

Tuesday, April 2, 1968.

11:00 o'clock a.m.

Mr. Chairman: At this time I will call Committee back to TAXATION order, and I wonder if you'd continue your discussions on the STUDY Taxation Study. Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I would like to address a question to Mr. Newman. Mr. Newman, would it not be correct to say, especially in view of your remarks that the information that is in the report is somewhat inadequate, would it not be correct to say that if information in a report is inadequate that it follows that the report itself is inadequate?

Mr. Newman: Mr. Chairman, I'm not sure....I'm quite prepared to be corrected, but I'm not sure I said the information is inadequate. If I did, I would like to correct that statement. The information is unfortunately not as current as we would like to have it, but this is beyond our ability to do anything about. The fact that the information is not current I suggest does not invalidate the conclusion.

Mr. Chairman: Councillor Chamberlist, would you take the Chair?

Mr. Chamberlist: Yes.

Mr. Taylor: Mr. Chairman, I would like to direct a question to the witnesses this morning that is in relation to the Study as it applies....I notice we've covered mineral revenues, oil revenues and so forth. Are we speaking strictly in relation to the Territorial budget or are we indeed speaking about all government expenditures in the north?

Mr. Newman: I'm sorry, Mr. Chairman, I don't quite understand the question.

Mr. Chairman: Could you put it again, please, Mr. Taylor?

Mr. Taylor: What I'm wondering is, are we talking strictly in relation to the Territorial Government's budget in relation to this study or indeed, as indicated here when we talk about revenues in oil and natural gas and so forth, are we talking about generally all expenditures at all levels of government?

Mr. Newman: No, these are expenditures specifically related to the Yukon Territory.

Mr. Taylor: To the Territorial budget, or to all levels of government in the Yukon, federal as well?

Mr. Newman: Federal revenues and federal expenditures.

Mr. Taylor: Well then, Mr. Chairman, I just have one thing to say. I think that somebody has missed something here in this report. I'm wondering if it is noted that a deficit grant was received by the Territory, and this is a tremendous smoke-screen that Author Laing and his cohorts in Ottawa always use in telling the people of Canada about this high deficit area here in the Yukon, and has this deficit....has it been recognized by the committee making this Tax Study that the deficit grant indeed contained a great deal of revenue which normally should accrue to the Territory for services rendered by the Territory to the Federal Government, and is not really in essence totally a deficit grant at all. I think that if the committee had reviewed that they would have come out with some different recommendations. It is also noted that, in the

TAXATION
STUDY

Mr. Taylor continued:

report, the committee that set up this report obviously has missed the fact that though we propose, for instance, this year a nineteen million dollar budget that substantial portions of that money will not be spent, more particularly in relation to 100% recoverable items from the Federal Government, even though for the general public and the people of the Yukon they've got a nineteen million dollar budget and they figure they're doing real fine. I don't think this was considered, however, it may have been. The third and the most important item is the reason why I asked the question whether this was federal expenditure or Territorial expenditure that we're really talking about in this Tax Study, and that is government wastage in the north which is abominable in some instances, certainly in Indian Affairs and in Northern Health Services. That is, for instance, where they built \$100,000 portable homes and this type of thing. I'm wondering if any or all of these factors I just cited were actually considered in the compilation of this report.

Mr. Newman: Mr. Chairman, if I may, I would like to refer to table 2 so that we can if possible get a little more precision with respect to the figures.

Mr. Chamberlist: What page is that, sir?

Mr. Newman: It's in the tables, the section right behind the light green paper, table 2, in which the federal revenues from natural resources originating in the Yukon Territory are set out for three years, and the federal expenditures which are related to those activities or functions are also set out. If these are the figures that the Councillor was referring to, these are Federal Government revenues and expenditures attributable to the Yukon Territory. If this answers the question, sir, I....

Mr. Taylor: I set three areas. I asked if three areas were considered. One is the area of the deficit grant, indeed, considering that it is not entirely a deficit grant. It is a payment for services rendered by the Territory to wards of the Federal Government or to the Federal Government, and I would point out for the edification of the two gentlemen with us that it is easier...we are told it is easier bookkeeping for the Territorial Government and the Federal Government in their fiscal negotiations to say, well, rather than we pay you a lump sum for the children that we have going to your schools, we'll just let you pay your own and we'll pick up the rest and put it in the deficit grant, and then very proudly every spring, just to remind us what a high deficit area we are, they run down the street and Uncle Arthur gets up and comes out with this business, boy, look at the money we're pouring into the Yukon, look at that deficit grant that we, the taxpayers of Canada are picking up. In truth, it's distorting the complete fiscal picture of the Territory.

Mr. Newman: Mr. Chairman, I think reference to page 55 will show that this was our area in which we were quite concerned. The tendency to simply increase the operating grant without recognizing that certain revenues which would normally go to the Territory if it were a province are simply lumped into the grant, so we've taken the figure, the 67/68 operating grant and we feel that it should properly be broken down to the components that we show on page 55, namely, personal income tax, corporation income tax, the share of income tax on power utilities which goes to a province, those costs which would be reimbursed to any province if it accrued to them on

Mr. Newman continued:

behalf of the Federal Government, an additional adjustment payment with respect to post-secondary education even though the Territory does not have a university, and finally a residual grant or operating grant reduced to its lowest figure.

Mr. Shaw: There's one matter, Mr. Chairman, I know isn't in the report. Of course, the terms of reference may not include it but I think it should be included as part of the general picture, and that is the money that is invested in the Yukon, and what happens to those dollar bills that are invested. I think the Study, more or less, is to ascertain the relationship as to what the Territory receives from the Federal Government and in turn what the Territory pays to the Federal Government. I don't know quite the exact figures. Perhaps Mr. Newman or Mr. Fenwich may know that when a dollar bill is spent in Canada, a very large part of that, a substantial part of that reverts back to the Federal Government in taxation - municipal government and provincial government and so on.... well, we can forget the provincial government because the Federal Government takes the place of that in taxes or in some services. Now, I think I've read, by the Dominion Bureau of Statistics or some periodical, that about 38% of the tax dollar earned goes back into....38% or 40% goes back into municipal, provincial and federal coffers. Now, in the Yukon, when we had some large project going such as Clinton Creek where twenty-five million dollars have been put into that, and in this Anvil there is going to be something like seventy-five million or sixty-six million or whatever it is, it is quite a lot of money going in there. However, from these operations the Federal Government must indeed get a tremendous amount of this back into federal coffers by virtue of the wages that are earned by the people. Many of them, in fact the majority of them have come from the various and sundry other provinces so their income tax is quite likely paid in that particular province. That's where they will file it. They'll go back home, file their income tax, if their home is in Burnaby, B.C., or someplace in Nova Scotia or where ever they come from. The amount of sales tax that is put on materials, machinery, gosh knows what else, that is used in this particular area, it goes back into taxes in federal coffers, so when you add this up, the whole amount, we'll say even a twenty-five million dollar expenditure, it could be quite conceivable, Mr. Chairman, to me that 30% of that could work its way back into the federal treasury. In other words, we say that that is a contribution from the Yukon insofar as the minerals that are here are making that contribution to Canada, but we get no recognition of this fact, or in fact no credit. It's always deficit, but that to me is a definite contribution to Canada, the Federal Government or what have you, and I wonder if this has been taken into consideration, Mr. Chairman.

Mr. Newman: Mr. Chairman, I cannot comment of course on the 30% figure. I have no way of knowing that. But, I would like to say that there are....If I'm not mistaken, you're speaking really of two different types of revenues, or three different types of revenues that will originate in the Yukon Territory. The first would be the income taxes of the individuals who have earned their income here, some of which will be paid here, and it all goes to the Federal Government, some of which, by the regulations under the Income Tax Act will be paid where the person resided on the last day of the year and would not be attributable to the Yukon in the accounting for income tax. This is a fact, of course, between any province. It's where a person lives on the last day of the year where the tax is creditable. You may have, in fact, I would suggest that you

TAXATION
STUDY

Mr. Newman continued:

probably do have more people who leave to go outside the Yukon Territory, and therefore this may be more pronounced in the Territory. But, I think you will find that our recommendation suggests that certainly the tax which was collected and can be identified as Yukon income tax which will be paid by these people who are working on the twenty-five million dollar project should come to the Yukon. The next type of tax is sales tax. Now, there's no doubt that certain sales taxes would be exitable with respect to buildings and supplies that are used in construction. But, none of these taxes of course, in any part of Canada, go back to a province. They are federal taxes as such, therefore, under our terms of reference where we're asked to make a comparison between the Territory and the province we could not say that these were Territorial revenues. You named three types - the income tax, the sales tax and then the natural resource revenue itself. In the natural resource revenue, this revenue of course increases and it will go to the Federal Government, but I would refer you, sir, to page 2 which shows a significant disparity between the revenues of these resources and the expenditures by the Federal Government by developing those resources. So that, if the Territory were to receive the resources' revenues and was to undertake the expenditures to develop those resources, they would have a substantial shortfall or excess of expenditures over income, as shown in table 2.

Mr. McKinnon: Certainly, Mr. Chairman, the conclusion to this argument would have to be that the Federal Government is wasting the taxpayers' money in Canada in developing these resources at this time because they're never going to get any money back from them.

Mr. Newman: I can't comment on that, sir, I....

Mr. Chairman: Order, please.

Mr. McKinnon: Mr. Chairman, this is the point. The figures in table 2, I have no reason at all to question the truthfulness of these figures. The point is, it's either one of two things, that the Federal Government, acting as good businessmen, truthfully believe, and the Minister of Northern Affairs and Indian Development has stated publicly, that by 1970 the money that they have invested in the Northwest Territories and the Yukon is going to be paid back, and paid back many times over, in the monies that they are going to receive from the mining companies in taxation after the three year tax holiday has finished. Now, this is the point, if they're not going to do this then they are bad businessmen in putting these mines into effect at this time. Now, at this time in the history of the Yukon Territory there is no one with any common sense who would argue that the development of resources is costing more than is coming out. But, I don't agree that this argument is going to be in perpetuity. This is one of the reasons why I'm here, because I won't accept that this is going to be. Now, you're using figures from 64/65, but in the last eighteen months there has been over one hundred and fifty million dollars, of monies both private capital and government, invested in the Yukon Territory, in an area with fifteen thousand people, which is something that has never happened in a concentrated area in Canada before. This, certainly, sir, hasn't been taken into account in this Study because it couldn't have been at that time. By the time that Anvil, Clinton Creek and New Imperial have finished their tax holiday the resources accruing in taxation to the federal coffers by the same method of taxation which you say should

Mr. McKinnon continued:

TAXATION
STUDY

continue, that the Federal Government develop the resources and receive the benefit from the development of these resources, certainly this is going to have a profound effect on what the operating grant, under the terms that you propose, will be back to the Yukon. If the words of the Minister are correct, then the Federal Government is going to be receiving all sorts of revenues from these mines that will certainly change the figures in this Study to such a degree that because of the potential of resources that we have, that this will no longer hold true that this will be a deficit area in financing. Does this follow?

Mr. Newman: Your point is well taken. I would like to say, Mr. Chairman, that I simply can't comment on what the Federal Government's policy is with respect to expenditures in the Yukon. It's an area beyond my competence or concern. But, there are two types of revenue owing from natural resources. One is a natural resource revenue which is the sale of exploratory permits, and oil and gas production, and timber permits and royalties, and water power rentals, and this type of thing which is posed from production if you like. These are the revenues that we're speaking of. We're not speaking of corporations. However, we are suggesting that the corporation tax or its equivalent be transferred to the Territory, and if, to take a for instance, the companies in the Yukon become tremendously profitable and their corporation tax goes up dramatically, we suggest this comes to the Territory, and it could very well under those circumstances produce a result which would show that you don't need a deficit grant from the Federal Government. So, the more prosperous the Territory becomes, the more revenues attributable to the Territory increase, the less need there would be for any deficit grants.

Mr. McKinnon: Mr. Chairman, with respect, this is the impossibility. I grant that as far as an economist is concerned, presenting the cold, hard facts of an economic study before a political body can be done objectively, but, as you must realize, the political body has to temper the economic thinking with a certain amount of political thought and philosophy. One of the philosophies that I hold is you are making comparison time and time again with outposts in Newfoundland and Labrador, and I'm of the opinion that the people north of 60 deserve some incentive to be here, that in essence there are hardships to living north of 60, there is a pioneering spirit inherent in the people who are here and are here because of this, and that is why people from southern Canada are in no great rush to move north of 60. Now, this has been accepted by so many northern nations and northern hemispheres other than Canada, that because they go to the north and develop the resources of that country they are given advantages and privileges that people living in the softer climates and where there are more amenities of life don't get. I see nowhere in this report where you have projected anything of this nature, that because of where people are located they deserve certain escape from taxation that the people in other areas of the country are taxed on fully. I believe in this politically and I believe in it as a philosophy, that people north of 60 who are developing the country in the north deserve something more than the people in the southern climates do. If I believe this philosophy and this report doesn't take it into account whatsoever, then with all respect, sir, I can't agree with the report.

Mr. Newman: Mr. Chairman, I....

Mr. Chairman: Well, gentlemen.... Oh, I beg your pardon. Go ahead, sir.

TAXATION
STUDY

Mr. Newman: I would like to explain one point. Our terms of reference asked us to consider the taxation system and the ability of the Yukon Territory to pay taxes. It did not ask us to consider the possible means of incentive, either in tax reduction or in direct payments; it did not ask us to consider the economic means which could be used to develop the Yukon Territory. It was completely outside of our terms of reference. The fact is, of course, and this point was very ably made by the Royal Commission on Taxation, that probably a tax system is not the best way to provide incentives. If incentives are indeed necessary, they can better be provided by expenditures. Instead of giving people a reduction in taxes, you tax them the same everywhere in Canada and you give them something in addition. So, I mention this because, to provide incentives through the tax system, this becomes a rather fuzzy sort of thing. How much in fact are the people getting through the reduction? Is it worthwhile or is it not? Whereas, if everyone is being taxed at the same level in the country and you provide some other means of incentive, this is measurable, and possibly more effective. But, I would like to say that this is an area in which we were not involved. I would hope, and I know nothing about the terms of reference with the Economic Study, but I would certainly hope that this is an area which would be completely covered by them.

Mr. Taylor: Councillor Chamberlist, I'll resume the Chair. Councillor Dumas.

Mr. Dumas: Mr. Chairman, since I understand we're not supposed to be making speeches and just asking questions, I'll simply ask whether the Study considered corporations that have their head offices outside of the Territory as contributing to the tax income of the Territory. I notice on page 55, corporation income tax shows \$200,000. Now, would that include companies such as White Pass that has their head office in Vancouver and would pay their taxes from that head office but their whole operation is in the Yukon?

Mr. Newman: Yes, Mr. Chairman. The basis for determining this amount of money is that the rules of allocation of income used for income tax purposes, and as the Council undoubtedly knows, this is a formula used in gross revenue where ever it happens to be, and wages where ever they happen to be paid, and this is a method used to allocate corporate taxes to the provinces, and this is a corresponding figure. Now, if there are weaknesses in that formular, of course, that is a different thing. If this was a province, this is the money that would come from the corporate tax at the normal abatement allowed by the Federal Government.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, with regard to revenue potential, I notice the report points out the Yukon Territory apparently has a higher revenue potential than possibly British Columbia and Alberta combined if you refer to the Yukon yield, not inclusive of the federal contribution. Now, I don't feel that this is a...really proves anything at all, and I wonder, Mr. Chairman, if the gentlemen can inform Committee what they really mean by the revenue potential, because the way it seems to me is that due to the fact that the Federal Government does the spending in the Yukon and has done for the past number of years and it's entirely beyond our control, and have demanded, not asked, demanded taxation from the Territory as a proportion of their contribution to what they want to spend our money on, it seems to me that they have control over what we are going

Mr. Livesey continued:
to contribute, and it's not a question of the potential so much as it is, we want, we take. Whether the fact that we are capable of making this contribution or not seems to me beside the point. I don't see it in the report, and I wondered if we could have this explained, as to what is really meant by potential as far as taxation is concerned.

Mr. Newman: Mr. Chairman, the potential is a measure of the Territory to raise revenues from all sources that are normally used by provincial governments at a level that would not involve a rate of tax or burden higher than the average in Canada, and the method of arriving at this is to take a variety of different indices or basis to measure the Yukon's position compared to the national average. You take the national average tax rate which is only hypothetical, and apply to the base to say what the Yukon presumably can raise from that source without exerting more than the national average capita. This is what we're trying to do by each type of tax - what is the potential for each type of tax in the Yukon. The other part of your question...I'm sorry, my mind has just slipped on this here. You asked about potential and why do the Federal Government....

Mr. Livesey: No, no. Mr. Chairman, the potential, the base....

Mr. Newman: And what was the relevance?

Mr. Livesey: Yes. As far as I can see, the question of the fact that per capita, with reference to per capita, you inform us throughout the entire report, and it seems to me as far as I'm concerned that there's no comparison whatsoever.....for this reason, only the strong shall survive in the Yukon, and this is about the size of it, and the fact that you have five or six times more people enjoying more by producing less doesn't mean to say that the potential is here, it means to say that they're demanding more from each and every individual than they would normally outside for less in return. We're paying more for less, it's not the other way about. This is what I wanted you to explain.

Mr. Newman: Well, sir, the measures which have been used are irrespective of per capita terms. They are measures that have been adopted and agreed between all of the ten provinces and the Federal Government as being appropriate to measure what the provinces can raise. It is my understanding that in the past, when budgets and fiscal arrangements were being considered, that it was difficult to establish what level of taxation the Territory should be raising and this of course resulted in the residual amount which became part of the operating grant to the Territory. But, it was a very difficult area to say, well, the Territory should be raising at least this much, and there's a tendency for the person who must raise it to say it should be much less and for the person who doesn't have to raise it to say it should be much more. What we have tried to do in measuring these areas' potential in the tax sources which are available to a province is to say that based on these measures which are acceptable today to the Federal Government and all of the provinces, the potential of the Territory to raise that tax is so much. If you're not raising it, that's fine. You may be raising more in some other tax. But, you take all the provincial type taxes together, and you are raising at the moment less than the potential of those taxes, and this is the figure which we think is helpful in the discussion of what the level of Territorial taxes should be, a measure of saying, well, they should be at this level without calling upon the people in the Territory to exert more than a national average tax effort.

TAXATION
STUDY

Mr. Livesey: Mr. Chairman, the fact that we have just a few people up here shouldn't give the indication that we're capable of doing more. The whole thing is entirely in reverse. For the simple reason that....contribution to the fact that we have less the demand is higher. If the attraction was more, we'd have more people, therefore, the potential accordingly per capita would be less. This is why I don't think the per capita in this instance means so much. I don't think you could compare the north with what goes on in the south at all. What goes on in the south is their problem. What goes on in the north here seems to be our problem, and a bad one, and if we had areas that would create the type of attraction that we need to bring more people into the Yukon, I think the per capita situation would materially change. I don't think that putting this down on a per capita basis means anything. This is the point I'm arguing.

Mr. Newman: Sir, I should explain this, that you can have a situation....If you didn't produce at the per capita terms, it would be completely meaningless in a statistical sense, because you can have, say fifteen thousand people consuming an average of five gallons of gasoline a year, so that's seventy-five thousand gallons. You could have in some other province double the consumption rate with the same number of people for instance. Now, the ability of those people to pay a tax depends on the number of people to pay it, otherwise you get a great distortion as to the ability to raise taxes if you don't relate it to people, because it's the people who pay taxes. So, you're a small population. We suggest that it's a very significant fact in the ability to pay taxes, and we have tried to measure, otherwise large population areas would tend to show a very much higher capacity, which would be to your detriment.

Mr. Chairman: Gentlemen, we have only about four minutes left here, and these gentlemen will be leaving this afternoon. I wonder if there's any last round of fast questions? Mr. Commissioner.

Mr. Commissioner: I wonder, Mr. Chairman, I would appreciate the opportunity of asking....

Mr. Chairman: Proceed, Mr. Commissioner.

Mr. Commissioner: There's a couple of things here that I would like to ask about. First and foremost, on page 55, you intimate here the share of power utility income tax as showing a part of the total here to affect the total operating grant, and it is the way that the federal remission of this particular ninety thousand dollars, or whatever the figure should happen to be, actually precludes its becoming part of this total. I think that you're probably aware of this. This has to be made available to the people who pay it, so I would strongly recommend that if we are going to be dealing much further with this, this ninety thousand dollars has got to be identified as only being available to the individuals who paid it through the power corporation that pays the income tax. We can't use it as part of the Territorial revenues the way the act is written at the present time.

Mr. Newman: I'm sure you're absolutely right. I can say that it's historical, and none of the provinces have passed this on.

Mr. Commissioner: I realize that, sir, but this is a small argument that I'm having internally just now with my own Minister, but this is beside the point. However, I just wanted to point this out so that there would....that ninety thousand dollars should be identified so we know in the future.

Mr. Fenwick: Mr. Chairman, on this point, we realize that it has to go back to the power company, but we wanted to put it in so that in future it would be identified as such. Now, it's going to affect your expenditures, I'll grant you that, but that will be on the expenditure side. TAXATION
STUDY

Mr. Commissioner: There's one other thing. I wonder...I realize that you have laid out here, and we all understand that we get our capital funds here in the Yukon under a very peculiar arrangement. In other words, we are given the capital when we need it, when we can show need, and we are then at future dates given the money to repay the capital with interest. This is to permit the Federal Government to maintain its current method of budgeting. Now, this is all very well but there is a further little kitty that I wondered if you took a look at and that is the Canada Pension Plan funds, ninety some odd percent of which are made available to all the provincial jurisdictions, but by the way the act is written are not available to the two territories to use for capital purposes. If I remember correctly on this, I think that there is an amount identified on the basis of three month periods, as to what the demand might be on the basis of three month periods, and I was wondering if in your thinking here where you are intimating the capital branch should have some local participation...I think you were intimating here there should be a percentage of the local participation, in other words, the current budget should participate in these funds, in capital funds, I'm wondering if part of your Study took a hard look at these Canada Pension Plan funds that under normal conditions are available to the provinces. At the moment, we have, roughly speaking, about two million dollars. I get arguments back and forth about this, but we have roughly about two million dollars sitting in this fund that is directly attributable to monies that have been accumulated from workers who can be identified with the Yukon Territory. Now, some of it, like income tax, has reverted to the provinces by the fact that the workers themselves no doubt have gone to the provinces after their termination here. Have you tried to identify this?

Mr. Newman: Mr. Chairman, no, we have not. I don't know what the accumulated figure might be, but I think, if I can use one province as an example, and I can just remember their figures, the province of Nova Scotia, with a population, approximating, eight hundred thousand people, collects twenty million dollars a year from the Federal Government as their share of the Canada Pension Plan money, so we're talking of something less than thirty dollars per capita, so we're talking about approximately seven hundred and fifty thousand dollars a year in available capital money.

Mr. Commissioner: Times three.

Mr. Newman: Times three?

Mr. Commissioner: Three years.

Mr. Newman: Oh, each year. Seven hundred and fifty thousand each year. It's not a revenue item and it's not a tax item, and I must admit we did not consider it, but certainly to the extent that you're asking for, say, two million dollars a year or three million dollars, this could be a good source of capital funds, I would agree with you completely.

TAXATION Mr. Chairman: Gentlemen, I've been informed by Mr. Newman
STUDY and Mr. Fenwick that their plane schedule would permit an hour
this afternoon. Would Committee agree that we pursue this at
two o'clock?

All: Agreed.

Mr. Chairman: This being the case, I will then place Committee
in recess until two o'clock this afternoon.

RECESS

Page 701
April 2, 1968.
2:00 o'clock p.m.

Present are Mr. Newman and Mr. Fenwick of Touche, Ross, Bailey and Smart.

Mr. Chairman: Well, at this time I will call Committee back to order. Have you any further questions to.....

TAXATION
STUDY

Mr. Chamberlist: Mr. Chairman, it would appear to me that when referring to Appendix 'C' which is the terms of reference, I would ask first Mr. Newman to say quite clearly that there is only one main objective in this study and according to the terms of reference that is, which is this - it is the purpose of the study is to determine an equitable level of revenue which would be raised by the Territorial Government as part of the future financial agreement expected to commence the first of April 1969. Now, I would suggest that this is the only term of reference as to scope of the study. Am I correct in assuming this?

Mr. Newman: Mr. Chairman, that was not what we were led to believe. In the objective of the study - as we understood the section which you refer to, Sir, this was one of the difficult problems arising from periodic negotiations arising between the Federal Government and the Council, and it flows that the study would be carried out to provide this information on the appropriate level of taxation, and then as an over-riding purpose of the study it then gets into the scope of the study which were given to us as our terms of reference.

Mr. Chamberlist: Well, Mr. Chairman, I must be insistent on this particular paragraph which has its heading Objective of the Study. Now, it is quite clear to me at least that when these terms of reference are broken down the very first thing that it is concerned with is the reason why this study, Mr. Chairman, is being brought about. Now, it would appear from this, and I would submit there is no other way in which you can deal with the rest of the terms of reference, because the rest of the terms of reference is the background for you to follow in reaching the objective that has been laid down for you, and this - it shows you the background, it gives you the key problems, tells you what the scope of the study is, but the objective of the study is very clear, and I'm submitting, Mr. Chairman, that the study has gone beyond what you were required to do, and I am suggesting that this study has been placed in such a position to compare it with various provinces so that it can in fact give to the Federal Government reasons as to why not certain autonomous measures should be created for the Yukon Territory. Now, I wonder, Mr. Chairman, if Mr. Newman could answer this very simple question, and I'll put it in this way - are the contents of this study basically for helping the Federal Government to prepare as is put here the future financial agreement expected to commence on the first of April 1969? This is the scope and I want to know if this is the basis of it.

Mr. Newman: Mr. Chairman, I am not obviously in a position to know all of the reasons of the Federal Government as to why this report should be required, but the objectives of the study we have tried to comply with as being an important part of the study in trying to determine an equitable level of revenue which could be raised by the Territorial Government.

Mr. McKinnon: Mr. Chairman, I am quite interested in knowing how the Touche-Ross people arrived at certain statistics. I have been trying to obtain the cost of living statistics for the Yukon Territory for some time and have been told that they

TAXATION
STUDY

are not isolated in the Yukon, that they are lumped together with B.C., I think. How are these - how did you manage to get these figures?

Mr. Newman: Mr. Chairman, the report sets out of course that we had great difficulty in getting prices, D.B.S. unfortunately - I think it will change now - but unfortunately has been lumping many things together, either the Yukon and the Northwest Territories, or the Yukon-Northwest Territories-British Columbia, or Yukon-British Columbia, and in instances this information is available from D.B.S., and with the assistance of the Department of Finance the information was sought and some of it was obtained from them. They don't publish the information, and so they gave it to us as part of the needs of the study, but in future I would suggest that this information will be made available.

Mr. Chamberlist leaves Council Chambers.

Mr. McKinnon: Mr. Chairman.....publish it, they do not make it available to the Yukon Legislative Council when it is asked for. I'm very interested in one aspect of this report because it is one of the few economic reports that I have seen that actually takes into account political consideration, and I thought - on page 51 of the report where it says 'we have considered the merit of introducing some measure of Territorial responsibility into the capital expenditure program so that the Territory would have a direct financial involvement in the level of capital spending'. As the report says in other sections that the people who prepared it were well aware that though we didn't have the executive ability of provincial government, we did have the power to raise provincial revenue. Now, it would seem to me that another aspect of the report would - says that some 84 or 87 cents, I believe - or \$87 per capita in the Yukon Territory is spent on road construction and maintenance which is double the national average, and I believe the figures are correct, if I remember from my reading of the report, but now certainly the reason for this high per capita cost of road building is because of Federal Government policy plan of building roads to various resource spots over which the Territorial Government has no control in the saying of how this capital money should be spent in any way, but I would think and I would wonder what is the feeling of Mr. Newman that the concept of the report that we extend taxation to reach the revenue potential that is here and the revenue potential that provinces have to reach, that this has to be concillary and at the same time as we receive the responsibility of saying how we should spend this money. Certainly the two have to go hand in hand. Would he agree with that?

Mr. Newman: Yes, I would agree, Mr. Chairman, expect that in addition of course to the operating grant, and I think Table 3 sets out some of these things. In addition to the operating grant, of course, the Federal Government is in addition paying 85 per cent of the cost of certain highway construction and maintenance. Therefore, on the highway part of it, and this as I say is in addition to the operating grant - on the highway part of it, the Federal Government's contribution is proportionately quite large. If I may just take this one step further. When we have suggested a level of taxation in relation to the expenditures of the Territory, we are not suggesting nor are we including the fact that the Federal Government has an arrangement with the Territorial Government to pick up a large share of highway construction and maintenance cost which it does not do for any other province. We have said because of the sparse population and the tremendous number of miles of road involved, we think this is something which

should continue, and we say no more about it, but that contribution TAXATION in 1964-65 was \$1,291,000. That was the cost sharing contribution. STUDY They had additional direct payments of one million and one for a total of nearly \$2,400,000 on transportation - in the broad category of transportation.

Mr. McKinnon: How much work would be involved in trying to ascertain figures and applying this study to figures of the current fiscal year? Is this a real major undertaking?

Mr. Newman: They are simply not available. You see one of the problems in this area is that it is - the comparisons are with the provincial governments so the Dominion Bureau of Statistics puts out its financial statistics of provincial governments, a whole series of them. They have to wait until all of the provincial governments have completed their year at the end of March. Some of them don't submit their public accounts until the next session, which is January or February the following year, and then they have to take those reports and do a tremendous job of reconciling because all the public accounts are quite different, and then they come out with a report, so you're talking of at least a year and a half after the provincial government figures for the year are finished to get the actual revenue rates and expenditure patterns of the provinces.

Mr. McKinnon: Would Mr. Newman, Mr. Chairman, be prepared to theorize if this study were being done at this time and figures for the '67-68 fiscal year were available, that the contents of this study would appear, considering the eighteen month economic boom that we have just gone through in the Yukon Territory would be much more favourable to the Yukon Territory at this time than the study - the figures which are presented under the '64-65 D.B.S. one?

Mr. Newman: That is very difficult for me to say. We've tried to - look at Table 17, for instance - we've tried there to do a comparison of potential and estimated revenue yields for '67-68. One of the problems with the data, really, involves the revenue basis which exists for the calendar year 1965 only. This is because this was the first year the figures were available. They will become available in the future because they form the basis of the Federal Provincial fiscal arrangement, and they must be prepared annually, and we hope will be prepared more currently. The basis - for instance the gallons of gasoline sold - in all of these figures we're using 1965. Now, this may sound as though this figure is no good, but for the extent that it establishes a relationship between different jurisdictions, unless the relationship is changed dramatically, then the comparisons are probably still valid, but it is very difficult to say what the result might be. I'll - if you'll bear with me, I'll go out a little bit on the limb to say that I think that the short-fall, what we call the short-fall here, could be less. The actual revenue.....

Mr. McKinnon: Certainly, Mr. Chairman, the Touche-Ross report must be the - have the ability as the type of company they are in projecting figures to the future. This kind of work must be part of your discipline also. Now, do you see a favourable economic climate if this - to the Territory in the future under this type of arrangement with the Federal Government, or do you see one where the Territory would be suffering in economic liability under such an arrangement as the report suggested to the Federal Government?

Mr. Newman: Well, to begin with, I would hesitate again to comment on the ultimate economic effect of a tax study, but I would prefer to think that the economic study would be a better measure of that potential, but I'll say this in connection with this report, that I think it is consistent with the growth and objectives of autonomy

TAXATION
STUDY

of the Yukon Territory and the ability and desire to deal with its own fiscal matters.

Mr. McKinnon: Mr. Chairman, we will be dealing with the Federal Government in a few months time in trying to negotiate a financial arrangement for the next three years. Now, certainly without this projection of the economics of the Yukon Territory for the foreseeable future, for the next three years, it is going to be very difficult for the Members of the Territorial Council to sit down and do justice to the people who have seen fit to elect them to a responsible position, and I agree that this is a very important study and that it is an extremely - one that is going to have very great bearing on the future of the economic Territory - or the future of the Yukon Territory in the financial agreement with the Federal Government, but don't see how we can really negotiate rationally without having the Carr Commission report before us, too, which is going to project the economic study of the Territory in the future, and I would like to know if Mr. Newman has any comments on this.

Mr. Newman: Mr. Chairman, I have. I think you will find in the report that what we are suggesting is that in the next three years, that is the year ending '69, '70, '71 that the Federal Government advise the Territorial Government that this will form the basis of the next agreement. Let's assume that that is a three year agreement as we recommend to prevent the Territory from being hurt by any sudden changes of economic situation or revenue. That then would cover the year '72, '73, '74, and it is at that point that that formula would come into play, but the Territory must understand that if the Federal Government will take the position that they would use the formula in the first year of that agreement, March '72, the year ended March '72, that unless the Territory has brought its revenues up to the point where they are measured in terms of a normal level of taxation, that this will have an adverse effect on the Territorial Government's expenditure, and so we're not suggesting - we think really that it would be improper or unfair, I guess is the right word, to require the Territory to suddenly boost its revenues in order to fall squarely under the terms - under this type of order. We're suggesting the Territory be given three years in fact to bring itself to the position where it will not suffer. So, we're not suggesting that this formula be used.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Well, Mr. Chairman, in so far as this is - the objectives of this are to determine the stability of the people of the Territory to raise revenue. I think that was one of the prime reasons for this particular report, and I do note, Mr. Chairman, where it has been stated that the average municipality over the provinces was \$1111, and in the Yukon they raised but \$48 per person, and so I have no question that these are figures are correct which have been available to the gentlemen. However, it does appear to me that when you take something like this, it could create erroneous impressions as to what persons are contributing unless factors that do not exactly show up in books or in figures are taken under advisement. For example, we have but two municipalities. Now, the amount the people pay is based at \$48, which is very low. They could certainly stand more to reach the Canadian average. However, I do not believe that in the Canadian average they pay, we'll say, \$120, \$250 for their water, not to the city necessarily but to some other agency, which is what might be termed taxes or rates, but are not in fact taxes in the direct source of revenue. We have in this municipality of Whitehorse - you have an extremely large government entity - I'd say much larger than any like-size municipality in Canada. We do not pay taxes in the normal course of events. They have the government buildings and then of course government residences. Three, there is a large native and Indian population that do not contribute the same amount per capita over - within the municipalities,

so there are factors there that are very, very important and are reasonable and many of the reasons why it costs so much to operate the municipality, but none the less the actual costs per person per house that is paying it, I wondered if that had been taken into consideration, and I wondered if these other extraneous issues which are very important had also been taken into consideration in arriving at a figure of \$48 with the notation that it is far below the Canadian average?

Mr. Newman: Mr. Chairman, this is a most difficult area. It was not one in which we were asked to do an extensive study. We were concerned more with its effect on the Territorial Government than the effect on the municipal tax payer. We just really could draw some broad conclusions and leave it there. We think a greater study of this particular subject is as we say in the report is within the competence of the Territorial Government. We detect certain figures which are just basic raw data which indicates that the level of taxation is not high, and I personally think that this could be investigated further. When you come to the actual rate of municipal taxation and try and compare it, it is virtually impossible in Canada to do this. To begin with there is no consistent level, no consistent basis of valuation of property in Canada, so that as you know tax rate and valuation combine produce a tax, but if you don't have a common valuation basis, it is no use looking for tax rates. Secondly, the municipal organization and the responsibility given to municipalities by the provinces vary considerably. Some provinces allow the municipalities to have their own light, to have their own water. These are profit-making ventures. They, in turn, reduce the property tax but not the ultimate monies paid by the property owners but there is so many varieties of arrangements that it is impossible to get a common measure. We found, for instance, that the basis of evaluation in the Territory is the same as it is in Alberta. So, we thought we could get something there that would at least show that in the northern part of Alberta the tax burden was so much on a house of \$10,000. In actual fact you can't even do that because you find the government of Alberta have given to certain municipalities the right to provide the water in which case they make a profit, and they can reduce their taxes. They have a foundation education program which shifts the whole burden of education between municipalities depending on a variety of factors, and even there where we had a common basis of evaluation, we could not draw a solid conclusion. I'm not suggesting it couldn't be done, but it seemed to us that this was simply beyond our terms of reference. If we could have had it easily as we were trying to go through the study, we would have been pleased to put it in the report, but we couldn't do it, and so all we're suggesting is that a figure of - I think you quoted \$48 - appears low in terms of the national average, but I would like to qualify that. Obviously, the city of Whitehorse does not have to spend as much per capita as is spent in the city of Toronto per capita. The type of service is entirely different, so that the simple fact that you have a low per capita expenditure doesn't mean that the people aren't paying enough taxes. Municipal taxes are user taxes. You pay a tax for what you get. The thing, however, that struck us was the fact that in levying certain taxes to provide services, the Territorial Government is contributing almost as much as it raises in taxes. Now, this is a situation that simply does not exist in any municipality that I know of. So, these are the broad type of figures that we found which suggested that there might be some good reasons for investigating the relationship between the Territory and the municipalities.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: You see, Mr. Chairman, there are certain facts that I just don't know how you can put the relationship between the Federal and Territorial Governments. Now, in reference to raising taxes and the ability of the citizens to carry what is considered the normal load as in the provinces. Now, I'll give a very good illustration.

TAXATION
STUDY

The Yukon Territory is faced with paying for the cost of education to which the government makes a deficit grant. Now, in the past - ten years ago - it used to cost about \$350 to educate each child, and the Federal Government used to reimburse the Territorial Government for the amount of children that went to school so that worked out somewhat even. However, it was quite complicated - it was felt that this could be absorbed in a deficit grant. At the present day a Federal employee may be posted to the Yukon who is put into a Federal house. Now, in the first instance that is not on the tax roll. Money derived from that is in the form of a grant. If that person has four children at the present cost of things, the cost of educating those children on the average basis will be \$1,000 per child in rough figures. So, there is \$4,000 which the Territory is obliged to pay for the education of the child or children of this employee. There is nothing wrong with it. I just want to establish a few facts. So, that where this person moves into the municipality, or the Yukon in fact, we are faced with \$4,000 of costs of providing education alone for the children apart from any other municipal services, so that if we want to carry it to an extreme point, we could very easily break the Territory by bringing 500 families into tax-free homes, paying a grant on it, but at the same time having to educate all the children, so that it is just going to be facts, Mr. Chairman, that these people have a right to come here, they are required here. Their children are required to be educated, so therefore I wonder if these kind of situations had been considered in establishing the.....of pay. Those are the very difficult questions it appears to me requires a tremendous amount of research.

Mr. Newman: Mr. Chairman, Mr. Fenwick has just brought me up to date on one point. The grants in lieu of taxes paid by the Federal Government to the municipalities include education.

Mr. Shaw: Well, Mr. Chairman, I think if we figure out the cost of education in Whitehorse on a per capita basis, I somewhat doubt if that would cover.....

Mr. Newman: Oh, I'm sure that is true, but they are paying the same tax that anyone else would pay, the same education tax that anyone else would pay on that property as a grant instead of tax to the extent that that would not cover the cost of course. That is not correct? Sorry.

Mr. Shaw: It may be based on that - that might be correct, Mr. Chairman, but I would submit that if we had to pay the cost of education in the Yukon Territory we would have to move out, because you couldn't possibly do that. The ramifications are so great and the cost so high that it would be impossible to carry that load ourselves. Where we would normally be able to do it in past in some other part where it was more compact, it is scattered all over and around too much. It is a problem that is essentially one of both the Northwest Territories and the Yukon Territory, and it would appear to me that if you base it on the same per capita grant, it does not cover, but the deficit grant is what covers it. That is why the deficit grant, in my estimation, is much higher than it would normally be in relation to the provinces. Would you feel that that was correct and necessary?

Mr. Newman: No, Sir, I would not because I find it difficult to give you a precise answer, but I think you will have observed in the report that where the responsibility for educating Indians falls squarely on the shoulders of the Federal Government, we are suggesting that the Territorial Government be reimbursed for the actual cost. It is a Federal responsibility and we see no reason why it should be simply swept into a total operating grant. When it comes to the children of Federal employees, this is a Territorial responsibility to the extent that the grant is in lieu of taxes. It may not cover the cost of educating these children. I am not in a position to say at the moment - I think we have some figures on it, but I'm sorry I

just can't get my hands on it, but I gather that the Federal Government in making a grant is making the same contribution as if that house was owned by someone else and they pay the tax. So, I would suggest that there would be no great difference between a province and the Territory.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, in reading the report I seem to have judged that the report seems to indicate that the potential for raising taxes or more taxes in the Yukon is good. This is what I read out of the report, and the report also goes on to say that we wouldn't be in a position here in the Yukon to absorb equalization or forms of equalization as they do in the other provinces because the taxes raised in the Yukon apparently are much higher per capita than they are elsewhere, and the potential is higher, but I would like to submit, Mr. Chairman, that it seems to me that some of these figures can give a false picture if the percentage of contributors isn't taken into account. For instance, if you have 3/4 say of a thousand people making a contribution, the average per capita is so much, but if only 25 per cent of that thousand people are making a contribution the average of course is much less, but the actual incidence on each one that pays the tax is much higher, so I would suggest when some of these figures are taken out and really argued out to the final point, it would seem to me that a lot of them are going to - unless we consider the percentage of the number of people making those contributions - we're going to wind up with a false assumption. This is what I get out of the report, and this would seem to indicate that the - sometimes - and it seems to me unless you talk about percentage of contributors, that what you may think is less than the national average may be on an individual basis very much higher than the national average, and due to the fact that in the Yukon Territory, for instance, in certain sections of our communities, the contributions on property tax are nil, and the government as far as property tax, add property tax and as such from the government is nil because it is incorporated into some other form of taxation, and you - I think if the report is judged, the amount of individuals that we have here in the Yukon Territory - each one making and contributing property tax - you won't find there is much higher percentage - there isn't much higher percentage involved here and one of the reasons of course in my estimation is the lack of availability of land from the Federal Government and one hundred and one other things that are controlled by the Federal Government, and I feel that this is where we are going to, and could possibly, wind up a set of figures that could give us a false impression, and I feel that in a good many instances here due to the relative few that are making this type of contribution, in their individual aspects looking at the situation, they are paying more than the national average, but dividing the whole amount by the individuals who don't make a contribution - it looks as though the contribution is less than the national average. I mean this is why I don't feel these figures are going to help us in that respect.

Mr. Chairman: You have about fifteen minutes left, gentlemen.

Mr. McKinnon: Mr. Chairman, there is one thing that I don't understand, that I think is the most important thing of the whole study, and I would wonder if one of these gentlemen could explain to me the role of resource development in the Yukon and its potential to the Yukon Territory under the terms of this taxation study?

Mr. Newman: Mr. Chairman, we were - we have, you will see in the report, we have simply said that it is the intention of the Federal Government to continue to control the resources of the Territory. It was of little furtherance to us to simply say we ignore the Federal Government's policy and we will say that they belong to the Territory. It seems to me that this would be fruitless. We have

TAXATION
STUDY

tried to show the cost to the Federal Government in adequate or inadequate. We don't even know this. We have simply taken the figures related to the expenditures of the Territory; we've taken the revenue that comes from the Territory, and we put them down. Now, whether they are doing a job on developing natural resources is really - we haven't even considered it.

Mr. McKinnon: Mr. Chairman, this is what I did understand from the report. I do consider it to be such an integral part of the Yukon Territory's development at this time that I just can't accept the ignoring of it because the Federal Government were controlling the resources of the Yukon Territory and it is our philosophy that we're going to continue to control them for some time in the future, and a study like this, to me, has to consider what the revenue back to the Territory is going to be eventually from the development of resources within the Territory, because I believe and I believe firmly that the resources of the Yukon Territory as the resources of any other province in Canada belong to the people who live here, not to the Federal Government. Now, in the future, development of these resources is going to be a very great financial benefit to the people of the Yukon Territory. I firmly believe this, and how this just is ignored in a report of this nature, whether this is going to be a task that the Carr Commission report to take into consideration, I don't know, but I would certainly - I have to see it somewhere - a projection for the next five years on the premise that the resources of the Yukon Territory are not going to abide in perpetuity to the discussion of the Federal Government.

Mr. Newman: Mr. Chairman, I would agree completely with what has been said and I think the natural resource potential of the Yukon will ultimately be of great significance to the Territory in the foreseeable future, and we have no projection, no study, but the range now between revenue and expenditure is so great that it would seem that unless something drastic happens in the very near future, there is a net benefit to the Territory.

Mr. McKinnon: All I can go by is the dramatic statement of the Honourable Minister of the Department who says by 1970 this loss of money to the tax payer is going to be more than made up many, many times over.

Mr. Newman: I have no knowledge of the statement nor do I know on what it is based. On this question of the resources - it is interesting to observe that when the province of Manitoba became a province that the Federal Government reserved the rights to natural resources for many years after that time. Now, I'm not - all I'm saying is this was the policy that was presented to us. We have not considered the ultimate, the natural benefits to the Yukon. My personal feeling is that it will be as great in the Yukon as it may be for instance in the province of Alberta today, some time in the future. In the immediate future it looks as if the Federal Government is spending more than it is getting currently - for how long, I don't know.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: I was just going to comment that Mr. Newman said that unless something drastic happens in the near future, I would suggest that something drastic has happened and is happening and it will be in the very near future when this one offsets the other, and in fact we might find the reverse of the situation as it occurred a few years back.

Mr. Newman: Two things of course come from that. One is to the extent that the mining development will produce its corporation taxes - we are suggesting that these go to the Territory, but the other question of the resource revenues themselves for oil or something

like that - I suggest - I'm sorry, but I suggest it is a matter between the Territory and the Federal Government, and really not part of our study. I think we would have been presumptuous to have spoken of it because it was not in our terms of reference.

TAXATION
STUDY

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, the argument used many years ago when the other provinces were being formed, I think is just as valid today, and it seems to me that the Federal Government hasn't got the store maybe but they have all the goods in it. They own everything that we could make money from here - everything, except game. It is the only thing that is left to us. There is no use trying to turn around and telling us we're not paying them enough money or they have to pay us money. I think they should pay us money. This is their duty. Obviously, if they intend to weight all the potential revenue-making sources that are available from us with the exception of game, well then certainly they must foot the bill for the rest of it. It seems to me that what they are paying to us is not so much a gift as it is rent for the fact that they have control over all our revenue resources with the exception of game. Surely, they don't expect us to support a provincial-type government here on the resources of game. Well, this is what it appears in the report, and seems to be co-operating by a search of history. This is precisely all that is left to us - is game, and in other words they are getting the rent for the store but they have all the goods on the inside, and not only that but under section 4 of the British North America Act of 1871 they were given the right to provide this order for good government for the Northwest Territories and the Yukon Territory, and therefore it is their responsibility for providing government up to this point - is the responsibility of the Federal Government. So, in actual fact they are not really paying us all these revenues at all - they're only fulfilling their duties.

Mr. Chairman: Have you anything further, gentlemen?

Mr. Shaw: Just one question, Mr. Chairman. The terms of reference that you had, Sir, appear to me to really get down to a study on this potential would require a great deal more than what you have here, would it not - other than the straight figures. I mean the implication such as - you have heard about during the discussions - that to create a real report that would take all these factors into consideration would require a much greater deal of reference than what you have here? Would that be correct?

Mr. Newman: Well, Sir, we were present when the terms of reference - draft terms of reference were presented. If you refer to the objectives of the study as a method of determining an appropriate level of taxation in the Yukon Territory is the prime objective, and I think the terms of reference were perfectly adequate, and I think that the report in the additional objectives that were set out have been able to split up.

Mr. Shaw: What I'm trying to get at, Mr. Chairman, is the fact that if we take this on a very cold-blooded basis the same as it would be in the provinces where the climate has been nothing like here, and the distances to travel are much shorter - I'm talking about the whole province not just the northern tip of it. Then we could say that if we had to go on the same financial implication - in other words, pay the same amount then it would get to a point where the.....would stagnate so that the people would not be able to withstand the burden of taxation to pay for the services that they receive. It would not be possible, I say this because I know - having been here for quite a number of years, I know how hard it is for many people, most of the people, particularly in the north end of the province of the Territory to make a living at all. It is quite a struggle with the high cost of all foods. You do mention using

TAXATION
STUDY

120 per cent as a figure, but it is 150 per cent - the cost of living, but I would submit, Sir, that it is far, far higher than that - the cost of living. I mean the cost of living with the necessities of life - food, water, clothing, shelter and all this kind of stuff, and that if the people were called upon to pay any more I think you would just drive them out of the Territory rather than try and build it up. The Territory is in a transitional stage - it has a rugged climate and in order to - for the Canadian people to derive future benefits from the storehouses of minerals that are here does require a large capital expenditure on their behalf in order to have people stay here, that if we taxed people on the same level as it would be in the southern parts of Canada that you would - it would have a tendency to drive them out because they couldn't survive it.

Mr. Newman: I'd only like to say one thing. I don't know where people are going to go these days. If I go and buy a car in Montreal it costs me eight per cent sales tax. On a \$3,000 car that is \$240. I have a gasoline tax of 19 cents a gallon, and I have a long way to drive in business and everything else. I know the price is different but incomes are different as well. I'm not trying to be argumentative. I am only suggesting that taxes are going up so rapidly in Canada that you just have to look at the last five provincial budgets presented in the last two months to find that the province of Ontario increased its tax by \$60 per capita in the last budget - they increased it by \$60 per capita in the province of Ontario. This is a tremendous pressure on the provincial tax....., and I don't see an end to it, and I think so long as people require the services of all levels of government, then I think the level of taxation will increase.

Mr. McKinnon: Mr. Chairman, I wonder if I could ask who set out the terms of reference of this study?

Mr. Newman: The terms of reference were of course finally agreed upon by the Federal Government, but to be very fair when the study started and it was asked if this measure could be made, it was not even known if some of the data could be made available. If it could have been done years ago, I'm sure it would have been done, but it was very doubtful as to what we could do, so it was set out and to be very honest with you at the first meeting we sort of had our fingers crossed that we could in fact do parts of it and not have to come back and say we're sorry, the data is not sufficient to enable us to measure, so to that extent we were involved with the Federal people in saying well, yes but you'll have to watch this area, or don't try to do this because it is impossible, so of course finally.....

Mr. McKinnon: Mr. Chairman, I'd just like to follow this up. I think that within the terms of reference set down by the Federal Government that your firm has done an admirable job in the study. The only thing I disagree with is the philosophy behind the terms of reference because at this time I disagree with the philosophy of the Federal Government in the development of the north, and this is not taking into consideration at all the study of - that you have prepared which would - in the terms of reference I think is excellent, but I say my complaint is against the philosophy of the Federal Government in the Development of the north at this time. That's the long and the short of it.

Mr. Commissioner: Mr. Chairman, I would like to ask a question here. As I understand it this morning Mr. Newman intimated that the general philosophy of the Federal Government taxation is to maintain an equitable level for taxation and then as opposed to regional forms of taxation and then pay for specific projects or pay towards certain things in certain areas. For example, we'll say they decide that the fishing fleet in the Maritimes has got to be replaced so they decide that they are going to subsidize to

the extent of 40 per cent.....or call it the construction of fish boats under a certain condition. It would appear to me that on page 55 here when you have taken a look at this, the sources, should we say, of monies that are available to the Territorial Government here - you have not made any attempt, except on the power utility income here to identify any particular way in which some of the generalized taxes would come back specifically to the Territory except under the operating grant, and that I am wondering about is in your studies, did you come across very much outside of such as Arda, Adda, and things of this nature where in specific areas that the Federal Government is giving or pouring out specific sums of money for specific purposes? Now, what I have in mind is roughly this - I am personally of the opinion that the great deficiencies or the great anomalies here as far as the individual living is concerned in the remote areas of Canada - this doesn't only apply to the Yukon - it applies to any remote part of Canada - is mostly involved in the high cost of energy and the high cost of heating units. Now, energy in the form of electricity if you wish to identify it, and heating fuel we'll say in the Yukon Territory in the form of oil consumption which is basically the fuel that is used here. Now, do you - have you run across any specific instances that could possibly be applied to the cost of living of the individual living here that would approximate such a request of the Federal Government? Now, the Yukon Territorial Government that the individual would have the opportunity of getting some form of equalization in these two areas - through tax abatement or boat payment to be included in such things as the operating grant here, the deficit grant, anything along those particular lines at all?

Mr. Newman: Mr. Chairman, the answer is no. We have a section of the report that deals with all of the Federal-Provincial programs. We mentioned the Atlantic Development Board, which is the most unusual one which is designed to try for many, many years to develop the Atlantic provinces. There is nothing of this sort of thing that you are referring to. If it is related to defence and they are building a boat somewhere - well, that is quite different of course, but in terms of giving money to a province to do something apart from the programs we have listed - we think, you know, you're not in it, but there might be some advantages - I'm sorry area development. The Atlantic Development Board is the only one and it is a peculiar animal to the Atlantic provinces and there the money is put into such things as power generation and that sort of thing, but as I understand it the Canada Northern Power Corporation is also involved in the same sort of thing in the north, but to answer your question specifically, no, nothing which suggests that any province is receiving anything unusual or anything which we did not comment on.

Mr. Chairman: Well, gentlemen, it is - actually, these two gentlemen do have an airplane to catch.

Mr. Shaw: In conclusion, I think that you gentlemen have done a pretty good job and a difficult job on this. However, I would feel that the terms of reference should have gone deeper in many facets, both as far as the actual dollars and cents, but the other matters which have been brought up. I would like to mention though, and I recollect you said I believe in Ontario it went up \$60 last year. The last ordinance - requiring additional levy of taxes in the amount of \$660,000 which works out to \$36 per capita so we are doing our best to keep up. Thank you, Mr. Chairman.

Mr. Chairman: Are you now clear?

Mr. Dumas: Clear.

Mr. Chairman: Well, I believe these gentlemen do have an airplane to catch and I would like to thank Mr. Fenwick and Mr. Newman for joining us. I'd don't know how far we've got here. It has been very enlightening in any event. I'll declare a short recess at this time.

Tuesday April 2, 1968
3.30 P.M.

Mr. Chairman: At this time I will Committee to order. **VOTE 09**
On page 14 we have Vote 09, O. and M. Establishment 1130, **O. & M.**
Stewart Crossing Dawson Road, \$214,407.00; 1131, Dawson
Boundary Road \$128,175.00.

Mr. Dumas: Question, Mr. Chairman, I see there was an
increase of \$14,175.00 from the original submission.
I wonder if I could have this explained.

Mr. Chairman: I'm just wondering what you are referring
to; there is actually a decrease in expenditure of \$1325.00.

Mr. Dumas: On the Dawson Boundary Road, item No. 1131.
Didn't you say it is \$128,000.00 now?

Mr. Chairman: \$128,175.00.

Mr. Dumas: It is listed on page 72 as \$114,000.00; there
is \$14175 added, page 72.

Mr. Dumas: Page 72, spread sheet, ...

Mr. Chairman: These are work sheets.

Mr. Dumas: Well, that is clear Mr. Chairman, that is
probably where that comes in.

Mr. Chairman: We are working off sheet 14, it is usually
the best guide, page 14. Are we clear? Next is 1132,
Ferry, Dawson Boundary Road, \$77,250.00; Whitehorse Keno
Highway, \$579,176.00;

Mr. Dumas: Question Mr. Chairman, I am wondering why the
large increase. Is there a special large project this year?

Mr. Chairman: Mr. Baker.

Mr. Baker: Yes, Mr. Chairman, there is a special project
this year. We intend to undertake quite a large crushing
program and this accounts for the increase.

Mr. Chairman: Next is Two Mile Hill, Whitehorse, \$11,536.00;
Canol Road \$150,700.00; Dempster Highway \$98,046.00;
Watson Lake-Ross River Road (Mile 0 - 220) \$231,880.00;
South McQuesten Road \$16,797.00.

Mr. Livesey: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Now that we have come to the end of the roads
here I wonder if I could ask - Dawson Boundary Road is
being highly improved for the operation, for the cost of
operation here. Will this have a tendency to make a con-
tribution towards shipping other than through the Yukon
Territory now or in the future or is it just simply a
certain section of the highway.

Mr. Chairman: To whom do you address that question?

Mr. Livesey: Mr. Baker.

Mr. Chairman: Mr. Baker.

Mr. Baker: Mr. Chairman, the piece of road that we maintain
with this money, in the summer time it extends from Dawson
City to the Alaskan boundary, some 60 miles; in the winter

VOTE 09 Mr. Baker continues...
O. & M. we maintain only 38 miles of that road.

Mr. Chairman: Clear?

All: Clear.

Mr. Chairman: 1190. Yukon Forest Service Lookout Tower Roads and Trails, \$8,800.00; Yukon Forest Service Access Roads \$11,000.00; Federal Building Maintenance \$12,000.00; Ross River - Carmacks Road (0 - 142) \$182,400.00.

Mr. Livesey: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, is this road completed now Mr. Chairman.

Mr. Baker: Mr. Chairman, it is not completed and it won't be until October of this year.

Mr. Chairman: Are we clear? The Nahanni Range Road \$70,000.00 - the Nahanni Range Road is the Cantung Road. And Skyline Operation, \$27,900.00. That gives us a total appropriation of \$2,999,173.00.

Mr. Dumas: Mr. Chairman, before we clear this Vote I would like to ask the Engineer what is being done with Puckett Gulch at the end of Black Street?

Mr. Chairman: Order please. Is this in the City or Territory?

Mr. Dumas: It is a Territorial responsibility in the constituency of Whitehorse West I understand.

Mr. Chairman: Mr. Baker.

Mr. Baker: Mr. Chairman, we do have a glacier problem in the winter months and it is our intention some time this summer to undertake corrective work.

Mr. Dumas: I am very glad to hear it Mr. Chairman. Now one other item we were going to ask Mr. Baker when he came before us was this one of E.M.O., what it is and what it is doing here in the Territory.

Mr. Baker: Mr. Chairman, I can't really answer that as I am really only a member of the Emergency Measures Organization. Mr. Fingland is the Chairman and I think the question should properly be put to him. The Deputy Chairman is Mr. Fleming.

Mr. Chairman: Next item. I am wondering if you have any further requirements for Mr. Baker at this time. May he then be excused?

Mr. Livesey: Mr. Chairman, I am wondering if there are any problems of any significance on the route to the Nansen Mines Mr. Baker could advise us on at this time.

Mr. Baker: Mr. Chairman, the only one I am aware of is the fact that the bridge over the Nordenskiold River is somewhat under capacity for 95,000 pound G.B.W. trucks. We have been corresponding with Ottawa on this and I have just received a letter today on this, as a matter of fact, to the effect that next year funds will be provided in the Federal budget to upgrade this particular bridge. Other than

Mr. Baker continues...
this problem I'm not aware of any other which exist on the road.

Mr. Chairman: Are you clear?

Mr. Shaw: I have one question Mr. Chairman, before Mr. Baker takes off. I wonder, Mr. Chairman, if Mr. Baker has given consideration to the dust problem that will no doubt be evident in about two or three years' time when the Anvil starts production from Carmacks to Whitehorse. That will be a serious problem and something will have to be done. I wonder if he has started assessing that situation and going into all matters so that this dust problem can be controlled.

Mr. Baker: Mr. Chairman, we recongized this problem a year or a year and a half ago now and last Fall when I was in Ottawa I mentioned this to the Chief Engineer of the Division and we discussed it at some length and he advised me to include in the 1969-70 budget sufficient funds for some form of oil treatment between Whitehorse and Carmacks to eliminate this particular hazard.

Mr. Shaw: I am very pleased to hear that because according to my calculations I figured that if a vehicle left every ten minutes twenty-four hours a day and if we don't have some control only essential vehicles would travel and completely cut off the tourists. I am very pleased to hear that.

Mr. Dumas: Mr. Chairman, regarding stabilization of the escarpment at the edge of the City, I would like to know if he has any knowledge of any move being made on the part of D.O.T. to enact stablization ...

Mr. Baker: Mr. Chairman, I haven't been made aware of any plans for stablization this summer to be performed by the Department of Transport.

Mr. Chairman: Are we clear now? I would like to thank you, Mr. Baker, for your assistance. We have in our Budget the Personnel Services in the amount of \$4,453,133.00 which you will note on going through your O. and M. sheets, included in each Department. This is the total. This is correct is it not Mr. MacKenzie?

Mr. MacKenzie: Correct.

Mr. Chairman: As approved in each of the Budgets, so are we clear on this item?

Mr. Livesey: Mr. Chairman, I would like to direct a question to Mr. MacKenzie to ask him if the seeming system of advancing wages by about a million dollars a year - is this going to continue. Does Administration feel this.....

Mr. MacKenzie: Well, to some extent Mr. Chairman, the increase in cost of labour is inevitable; how much of course, impossible to say but certainly should not be expected to decrease.

Mr. Livesey: Mr. Chairman, it seems to me that most negotiations are carried on on the basis of increase in the cost of living index. Is there any relationship to cost of living index per annum and the increase in the cost of operation for the Territorial Government?

VOTE 09
O. & M.

Mr. MacKenzie: Yes, Mr. Chairman, the cost of living in the Yukon enters into the picture quite definitely.

Mr. Chairman: Are we clear on this item?

Mr. Livesey: No, I am not.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: That's all right, skip it Mr. Chairman.

Mr. Chairman: Are we clear. The next item is Miscellaneous Services as gathered through the Votes, \$215,041.00. Clear. We will turn to page in your blue book, to page 36, which is Amortization, Loan, Vote 19, Loan Amortization Expenditure with \$1,126,373.38. Are we clear?

All: Clear.

Mr. Chairman. We will proceed to the last final Capital items which may be found on page 33 under Project and Loan Capital. We find an item 5302, Liquor Control, Liquor Store Whitehorse Conversion \$26,000.00.

All: Clear.

Mr. Chairman: Under Vote 2019, Loans to Third Parties Provision for Low Cost Housing and Second Mortgage Loans in the amount of \$500,000.00.

Mr. Shaw: Question, Mr. Chairman.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, could Commissioner inform Committee have we some working capital on that for people who may require loans under this Low Cost Housing at the present moment, or is the fund dried up?

Mr. MacKenzie: That is what the money is for; to provide us with capital with which to make low cost housing personal loans and any other loans that may be necessary; for example in Whitehorse or the City of Dawson, that is what this \$500,000.00 is for.

Mr. McKinnon: At the moment what is the state of the fund of the Low Cost Housing.

Mr. MacKenzie: The position of the three type housing loans that we make is this: the \$8,000.00 per person, first mortgage we have passed Ordinances enabling us to borrow \$1,110,000.00. We have borrowed \$560,000.00. We have paid out by way of loans to third parties \$483,700.00 so we have funds remaining of \$76,300.00. Now whilst we have received \$560,000.00, we can see a need now for \$762,200.00 so we appear to be reaching a short position of \$202,200.00. So I have telegraphed Ottawa informing them of this position; borrowing more money under the ceiling and I propose to arrange for this to be increased by an amending Ordinance; that is the first mortgage loans of \$8,000.00. The second mortgage loan handled by C.M.H.C. you have a ceiling by legislation of \$200,000.00. We have borrowed from Ottawa \$100,000.00 and we have loaned \$83,809.00 so the funds remain for loan purposes in amount of \$16,191.00. But we can foresee a need for \$83,809.00 so there again we are going to be short so there again it is a case of having

Mr. McKenzie continues...
the ceiling increase by amending legislation and arranging for that to be done. The third and final type of low cost housing loan is second mortgage loan grant of \$1,000.00. There we have a ceiling of \$80,000.00 and - of which we have paid out \$20,000 and we can foresee the need for \$114,000.00 so there again we are going to be short and there again it is a case of additional money and additional legislation. All three matters are being attended to.

Mr. Chairman: Are we clear? That gives a total Project and Loan Capital Figure of \$6,414,579.00.

Mr. Livesey: Question.

Mr. Chairman: Councillor Livesey.

Mr. Livesey: Mr. Chairman, does the public realize that this money is available and the Territorial Government were to make it known to the public this money is available in order that private people may make a contribution towards eliminating the housing problem?

Mr. Chairman: Are you speaking in relation to this budgetary figure we are dealing with now or the loans.

Mr. Livesey: Yes, yes, in relation to the loans,

Mr. McKinnon: Mr. Chairman, there were 57 houses built in the electoral district that I represent, last year, under the terms of the Low Cost Housing Ordinance. The people there are fully aware of the terms and provisions of the Low Cost Housing Ordinance. I must answer at least three or four enquiries on it per day and the people in my constituency are certainly completely aware of the existence of this program. They are building a totally new community on the strength of this Low Cost Housing program and certainly it is incumbent upon every member around this table to make the people in his constituency aware of the availability of these monies under the Low Cost Housing Ordinance.

Mr. Chamberlist: Mr. Chairman, I am sure that Councillor Livesey made the suggestion so that an ad could be put in the paper for the benefit of his constituency - who is unable to get around.

Mr. Livesey: Mr. Chairman, I think if there is any infirmity they belong to the Honourable gentleman opposite; I won't say where those infirmities are. Now, the thing is that this may be the situation in Porter Creek; it certainly isn't the situation in Carmacks-Kluane Lake. Now, if I happen to be looking for advertising for this particular scheme and the government wants to designate that position to me I'm only too glad to accept but I don't feel that this is my problem. I think that is the prerogative of the Government to make this known to the government. Certainly, if that is, we have got this sort of thing, let the people know what the score is and this is the question I ask and I would like to get an answer.

Mr. Chairman: I believe this has been completely and widely advertised for years and Mr. Commissioner maybe can add something to this.

Mr. Commissioner: Mr. Chairman, with respect, in the course of the last year there have been, considerable public monies have been voted towards advertising this and secondly it has

VOTE 09

Mr. Commissioner continues...
been a matter of innumerable sessional papers in the Council; it has been discussed in the newspapers by many, many means and I may say that I personally spoke on this matter I believe on two or possibly three occasions in the speaker's riding and I am prepared to do anything within reason to help out the situation but believe you me I think I had better have some specific indication as to just exactly what it is to be Mr. Chairman, and I will be most happy to see that my Administration can assist Councillor Livesey with regard to the apparent lack of information in his riding.

Mr. Livesey: Well, Mr. Chairman, the propogation must have been either minute or to such a low extent that the wave didn't emanate too strong because I have several letters lately wanting to know what is going on; not only that they don't even know where land is available. Where you can get land to put their houses on. How do they go about it. They don't know anything about it. And I know as far as I am concerned it seems to me every time I make an enquiry - "No, that's shut down; this place is shut down, that's closed off" and so on. This is why I want to know. Let's get these things together so we can get working on them.

Mr. Chairman: Well, are we clear on \$6,414,579.00.

All: Clear.

Mr. Chairman: Which gives us a total appropriation of \$18,907,456.38. What is your pleasure in relation to this Bill?

Mr. Chamberlist: Mr. Chairman, I move that this Bill be passed out of Committee without amendment.

Mr. Dumas: I'll second the Motion.

Mr. Chairman: It has been moved by Councillor Chamberlist, seconded by Councillor Dumas, that Bill No. 16 be reported out of Committee without amendment. Are you prepared for the question? Are you Agreed? Any Contrary? We will declare the Motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Chairman: Now we have before us some amendments to the Labour Ordinance but I wonder if I could, with your indulgence, draw your attention to Sessional Papers at this time. Possibly we can clean them up and I believe we also have a motion on right to work legislation. Would this be agreeable to Committee?

Mr. Commissioner: Could I ask Mr. Chairman, do I understand that insofar as the legislative program is concerned now that the Labour Bill is the one uncompleted business; is this correct at the moment.

Mr. Chairman: Right at the moment we have two Bills to be completed. One is the Labour Bill for which we have proposed an amendment before us for consideration and the other is the Low Cost Housing Ordinance, information for which we seem to be getting nowhere.

Mr. Commissioner: Low Cost Housing Ordinance.

BILL #14

Mr. Chairman: That is correct; Bill No. 14. What is your pleasure in relation to Bill No. 14?

Mr. McKinnon: Mr. Speaker, I requested information from the Administration in respect to this Bill and I don't really think that that information is too difficult to obtain. It was questions on Low Cost Housing program and a question on the Order Paper that I think was approximately a week ago put on the Order Paper. Question No. 24. BILL #14

Mr. Chairman: Mr. Commissioner could this information be gathered within the next - today or tomorrow?

Mr. Commissioner: Mr. Chairman, I specifically spoke to Mr. Clerk on the matter of all questions that are outstanding on the Order paper and I understand that an effort has been put forth today to try and get as many of these things available for tomorrow morning as possible. On this Low Cost Housing Program the questions, I'm not aware just from memory what these are but I would certainly say we will do our utmost to get these here promptly as well as the matter of answering all other questions so Council can complete its work....

Mr. Shaw: Mr. Chairman, I have noted on this Bill, Bill 14, "died".

Mr. Chairman: Well Number 14 is not by any means dead at the moment.

Mr. Shaw: I shall bring it back to life.

Mr. Commissioner: Mr. Chairman, could I ask if Mr. MacKenzie could be excused at this time?

Mr. Chairman: Yes, is Committee agreed?

All: Agreed.

Mr. Chairman: Thank you Mr. MacKenzie. The next Sessional Paper before us at this time is Sessional Paper 37, Medicare. SESSIONAL PAPER #37

MEDICARE

Mr. Dumas: Mr. Chairman, on page two it says in the fourth paragraph "it is realized this will require an increase in general revenue by taxation to meet the increased cost of Medicare". Sessional Paper 37. The whole idea of Medicare as proposed in this paper I find repugnant on the basis that this is forced upon all of the citizens whether they want it or not. Many many citizens I think can take care of their own - have their own medical plans, are ready, willing and able to take care of themselves as far as medication is concerned; therefore I feel should not be forced into a program such as this where they have to pay, participate in something they may not want. This to me is mandatory socialism and something that I oppose vehemently. I oppose it on the grounds that people should be given the right to choose how they want to look after themselves (inaudible). I believe that for those who need medical help there is now the proper system set up so that they can receive it; those who can't afford medical help can get help from the government under the present system and I think that this is only right and fair but I do not think that a medical care program should be rammed down the throats of 90 to 95 percent, as it says here, of the people of the Yukon Territory. I don't think that additional taxes should be levied at this time in view of the high cost of living already in the Yukon. I think this whole idea of medicare for the Yukon Territory should be rejected outright by this Council. It makes no allowance for private plans and so forth; it makes no allowance for the rights of the individuals to choose that

SESSIONAL Mr. Dumas continues....

PAPER #37 Mr. Dumas: plan of protection for his family that he wishes.

Mr. Chairman: If I might direct a question from the Chair to Mr. Commissioner. When will this come up for discussion in Council?

Mr. Commissioner: Well, I think what your question possibly should be is when might legislation be presented to you in this regard? I think that this is something that Administration is going to look very much to Council for guidance on and if it is Council's wish that legislation be prepared and presented for Council's consideration why then we would be guided by Council's wishes on the matter. This paper that is before you now is strictly an information paper and we are not saying that you know medicare should or we are not saying that medicare should not. We are bringing this forward as information. If it was Council's wish that they feel they would want to institute a medicare plan as outlined under the Federal Legislation, it would require enabling legislation and if Council requested this we would bring it forth and I would supplementry to that legislation would of course be the monetary requirement and I think that all Councillors are aware that under the present fiscal arrangement that we have with the Federal Government there is no specific provision made for dealing with the cost of medicate so that there would be three things; first of all Council's wishes; if Council's wishes were in the affirmative then legislation would be brought forth and supplementary to the legislation would have to be provision for the necessary financing of the cost program but insofar as the administration is concerned, we are making no move in this regard until Council makes a move.

Mr. Dumas: Mr. Chairman, I suggest that we save the Administration a lot of expense and a lot of trouble by rejecting now the principle of medicare as outlined in this Sessional Paper.

Mr. Chamberlist: Well Mr. Chairman, I think it is most improper to reject anything without giving thorough consideration to it. We have a responsibility to the people that we represent and we have to consider everything that comes before this Council and anybody that doesn't want to do that is failing in his duties.

Mr. Dumas: Point of privilege Mr. Chairman..

Mr. Chairman: Order, please. What is your...

Mr. Dumas: The suggestion and the innuendo is there. The paper has been before Council for some time. Some of us have had a look at it.

Mr. Chamberlist:point of privilege, Mr. Chairman.

Mr. Chairman: Proceed.

Mr. Chamberlist: Thank you. What concerns me in this particular Sessional Paper is the reference to the scale of fees to be paid are those adopted by the Yukon Medical Association. Now apparently there is no reference made at all here considering the request that has been made that there be a resident doctor at the hospital. In view of this paper and the proposition of members here, I would suggest Mr. Chairman that we wait until such time as we hear

Me. Chamberlist continues...
from the Administration what can be done about getting
a resident doctor into the hospital before medicare is
considered.

Mr. Chairman: Have you anything further on this paper?

Mr. Shaw: I have a question Mr. Chairman.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: With the Medicare Program, Mr. Chairman, I must say that at the present time I am not conversant with all its aspects and I can only take a brief look at this and see the costs involved. When I see that this Territory will have to cough up \$405,000.00 and am wondering where this \$405,000.00 will come from and it somewhat sobers me up. In embarking on a plan I do feel though that it would behoove the Territory to carry on surveys to see exactly what the thing would cost but I think we would also have to take in advisement Mr. Chairman that if we do have medicare in the Territory that we are going to positively somehow or other get more doctors in as it will be necessary with something like that so that these can be spread around the Territory so that every one will have the same opportunity of having this medical care; the same as what we have in hospitalization. And that might possibly entail quite a few more costs than what we have at present. However, these are things that will come out when all these surveys have been made. I note that we have administrative costs of approximately \$20,000.00 per annum. This is the amount that will cost to administer the plan; do all the bookkeeping, pay the bills and what not. We take from that the total estimated cost—from the total estimated cost \$765,000.00 we find that we have a bill of \$745,000.00 which we are going to pay for the services rendered by these doctors. It is a case of multiplying doctors by how much you are going to pay. So the amount of doctors in the Territory right now is probably about, I don't know, maybe eight; I'm not quite sure of the exact amount. That is roughly \$100,000.00 per person. If we have a medical plan like this it would appear to me we must, in order to give everyone an equal service to which they are entitled; we must get some more doctors; possibly four or six...same basis, it would appear to me that the plan will go well over a million dollars. Now my figures possibly could be wrong but we have administrative costs and we have medical costs, \$745,000.00 for medical costs and \$20,000.00 for administrative costs so that boils down to just about \$100,000.00 per doctor so, I think it would be very good for administration to carry on to see what this thing would actually cost but I would hesitate to say at this time that we embark on such a plan until we get right down to facts and figures and exactly what it is.

Mr. McKinnon: Mr. Chairman, it is going to be extremely interesting I think when Members of the Financial Advisory Committee or the Council as a whole negotiates the next Fiscal Agreement. If the Administration is the same as the present one, it is going to be very, very interesting in seeing what their argument is in refusing to make in our Operating Deficit Grant some provision for a medicare plan which they instituted upon the unwilling Canadian public at this time. It is going to be very interesting to see how they will only give us a payment back on the National average at this time according to this paper where they admit that the medical costs to the Territory are 32% higher than in the rest of Canada, and Mr. Chairman, I think this was an act of

SESSIONAL
PAPER #37

Mr. McKinnon continues...
fiscal responsibility on the part of the Federal Government to add this to the dearth of the taxpayer of Canada at this time when the economy is in the sad shape that it is. I think it was done for the political expediency of the moment by the Federal Government and I object to it; I object to the cost of \$405,766.00 to the Yukon Territory and as I say I think that there are going to be some very interesting answers that are going to have to come from the present administration in Ottawa when this Committee deals with the problem of medicare when negotiating the next three year agreement for the Yukon Territory.

Mr. Chamberlist: Mr. Chairman, I had hoped that we would get through this session without too much party politics being involved. I at times am critical of Federal politics never mind what side of the fence they are and whether they are wearing blue or the lovely colour of reddish brown. But what must be realized is, we are dealing with whether not only we can afford medicare but whether it is good for us to have medicare and I am quite content to leave the situation until such time, as I said earlier, I know that we are going to have sufficient medical practitioners to attend to the needs of the people; this comes first and foremost. When we know we can have that then I am sure we can discuss medicare.

Mr. Chairman: Gentlemen, are we clear on this paper at this time?

All: Clear.

SESSIONAL
PAPER #38

Mr. Chairman: The next Sessional Paper is No. 38, question regarding tender openings.

Mr. Chamberlist: Mr. Chairman, the reason why I asked for this paper to be prepared for Committee is that it has come to my attention that there have been two occasions that mail has been collected from the Post Office Box at 3.55 P.M. as a matter of fact just a couple of minutes before four and when the mail was taken up and by the time it was sorted to see what was in the mail it was found at 4.25 that a piece of mail represented a tender. The tenders had already been opened at 4 o'clock and the tendering people had already left the room. This tender was then refused on the basis that it got to the Commissioner's office too late. In actual fact it did get there too late but the person had mailed it in time but it was sorted and picked up too late from the Post Office and I would suggest that perhaps administration could give consideration saying in the tender documents - when tender documents are mailed out that the postal time on the envelope will be the time of whether a tender has actually been in time or not for opening. Now this is something that has happened right within this building. The Postal people might be busy and they might not be able to get the envelope into the Territorial Government box in sufficient time for the people who are clearing the box to get them up into the Commissioner's office or up into Central Registry so it places some people at a disadvantage; it is nobody's fault, nobody could be held responsible for any wrong doing. It is just something that happens and I would appreciate it if the Commissioner would comment on this particular point.

Mr. Commissioner: Mr. Chairman, I would not want to give any off the cuff answer to this because there may be more problems involved than just appear on the surface. We have endeavoured in the course of the last several months to improve

Mr. Commissioner continues..
the tender receiving and opening practices and towards this end we have made one move and while it was very simple in itself we have endeavoured to make it possible for us to identify these tenders by providing specifically coloured envelopes at the time the tender documents are given out and this, mainly to indentify these tenders as such so that they will not be dealt with through the regular mail; in other words they can be pulled immediately. I believe they are green in colour; I am subject to correction on this, but I believe they are green and another colour of lettering on them, and we felt that this had removed one great element of error whereby every once in a while an envelope would come and wasn't too well marked on the outside and it would get opened. Maybe the contents were not taken out but at least it was getting opened by Central Registry. Now the point raised is a very valid one Mr. Chairman and I would be very pleased to look into the situation and if something further can be done to help to improve our tender calling opening and receiving practices I will be very pleased to do so but I would not want to give the Councillor an off the cuff answer to this particular subject.

Mr. Chairman: Are we clear? Councillor Gordon.

Mrs Gordon: I don't know whether the Member from Whitehorse East realizes it or not but in all probability the only Post Office in all the Yukon Territory that uses time on it is the one in Whitehorse. The ones in the outlying areas just have the date, neither A.M. or P.M. on them.

Mr. Chairman: Anything further on this paper?

All: Clear.

Mr. Chairman: The only remaining item then for consideration is the Motion respecting the right to work legislation. I wonder Mr. Clerk if you could grab the Commissioner before he gets too far because we will require him for this. Or we can deal with it tomorrow. I am informed that Mr. Commissioner has a meeting.

Mr. Dumas: I move that Mr. Speaker do now resume the Chair.

Mr. Chairman: Would anyone be interested in seconding that Motion.

Mr. Shaw: I'd be delighted to second that motion.

Mr. Chairman: Moved by Councillor Dumas, seconded by Councillor Shaw that Mr. Speaker do now resume the Chair. Are you prepared for the question? Are you prepared for the question? Are you agreed? Any contrary. I declare the Motion carried.

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: I will now call Council to order. May we have the report from the Chairman of Committee.

Mr. Taylor: Mr. Speaker, Committee convened at 10.40 A.M. to discuss Bills, Sessional Papers, Motions and Memoranda. Mr. Newman, Mr. Fenwick and Mr. MacKenzie attended the meeting to discuss the tax study report. Committee recessed at twelve noon and reconvened at 2:15 P.M. Mr. K. Baker attended Committee to discuss Bill No. 16, Vote. 9. It was moved by Councillor Chamberlist, seconded by Councillor Dumas that Bill No. 16 be reported out of Committee without

Mr. Taylor continues....
amendment. This Motion carried. It was moved by
Councillor Dumas, seconded by Councillor Shaw that the
Speaker do now resume the Chair and this Motion also
carried.

Mr. Speaker: You have heard the report. Are you agreed?
May I have your further directions for tomorrow?

Mr. Taylor: Mr. Speaker, in respect of the agenda, we have
now concluded all our work but Bills No. 8, the Labour
Ordinance and Bill No. 14, An Ordinance to Amend the Low
Cost Housing Ordinance. We have before us some proposed
amendments which we can deal with tomorrow. Otherwise I
believe there is one Sessional Paper on its way into
Committee and one Motion and that is the conclusion of
our business at this time.

Mr. Speaker: Are there further comments?

Mr. Shaw: I would move that we call it five o'clock, Mr.
Speaker.

Mr. Dumas: I second the Motion.

Mr. Speaker: It has been moved by Councillor Shaw, seconded
by Councillor Dumas that we call it five o'clock. Is the
House prepared for the question on the Motion. Are we
agreed. I declare the Motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: The House now stands adjourned until ten o'clock
tomorrow morning.

Page 724
Wednesday, April 3, 1968
10:00 o'clock, a.m.

Mr. Speaker read the daily prayer. All Councillors were present.

Mr. Speaker: Is there a quorum present Mr. Clerk.

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: I will now call Council to order and I have for tabling gentlemen, a letter in reply to the Motion for Production of Paper No. 3 which reads; "Attached please find a copy of the lease entered into between Canada and Anvil Mining Corporation Limited. In reply to the question of pollution control, your attention is drawn specifically to Section 4(b) on page 2 of the lease." And it is signed J. Smith, Commissioner, and letter No. 2 I wish to table with respect to the question of Dental Services to schools in the Yukon. Are there any Introduction to Bills, Notices of Motion or Resolution?

RE: ANVIL MINING
RE: DENTAL SERVICES

Mrs. Gordon: Mr. Speaker, I would like to give Notice of Motion this morning regarding Financial Advisory Agreement.

Mr. Speaker: Are there any further Notices of Motion? Under orders of the Day, Notices for the Production of Papers? You will note under Motion for the Production of Papers passed that we now have a paper from the Administration covering this item No. 3. May we now pass to Motion No. 22, moved by the Honourable, excuse me I don't have a copy of Motion No. 22.

RE: MOTION #22

Mr. Shaw: Mr. Speaker, I believe that Motion No. 22 is in abeyance pending further action.

Mr. Speaker: Yes, Thank you Mr. Shaw. May we pass to Motion No. 23, moved by the Honourable Member for Whitehorse East, seconded by the Honourable Member for Whitehorse West and the text reads that Sessional Paper No. 39 be passed to Committee for discussion. Is the House prepared for the question? Are we agreed? I will declare the Motion carried.

MOTION CARRIED

MOTION CARRIED

Mr. Speaker: We are now in the question period and I wonder if Mr. Clerk can obtain the Commissioner for a few minutes for discussion on questions this morning.

Mr. Commissioner enters.

Mr. Speaker: I will call a five minute recess.

RECESS

Mr. Speaker: I will call Council or Order and we have Mr. Commissioner with us this morning and you may proceed with questions at this time.

Mr. Taylor: Mr. Speaker, in the question period yesterday Mr. Commissioner indicated that possibly within the next twenty-four hours he would have some information relative to the awarding of the Territorial fuel contracts and twenty-four hours having expired, I wondered if Mr. Commissioner will now inform us who the successful contractor is.

Mr. Commissioner: Mr. Speaker, it's the next item on my desk and I hope to get this attended to.

Mr. Speaker: Mr. Chamberlist.

Mr. Chamberlist: Mr. Speaker, a supplementary question. I wonder if we can be assured that we will know this information before this

QUESTION RE: Mr. Chamberlist continued:
FUEL OIL Council prorogues?
CONTRACT

Mr. Speaker: Mr. Commissioner.

Mr. Commissioner: Well, I don't know exactly when Council is going to prorogue Mr. Speaker but I think I gave assurance yesterday that I would be looking into this matter just as promptly as possible.

Mr. Taylor: Mr. Speaker, I have another question this morning and it relates to a question which I asked on March 8th which I think is some considerable time ago. Itemized on the Order Paper is No. 10 respecting Federal cut-backs. In view of the fact that we don't ask these questions without seriously requiring information, I wonder if Mr. Commissioner could inform me as to why the delay and as to when we may expect a reply to this question?

Mr. Speaker: Mr. Commissioner.

Mr. Commissioner: Mr. Speaker, I am informed by the Clerk that once again the Territorial Treasurer has telexed to Ottawa. This is a follow-up on at least two prior requests for information and so far we have been unsuccessful in getting it and I bring forward this information Mr. Speaker to make it very clear to Council that there is no intentional hold-up on my Administration's part in getting this information. It is simply a matter of it not forthcoming from the source that we have to get it from.

Mr. Speaker: Are there any further questions? I wonder if Mr. Clerk could inform the House when the rest of the questions, the balance of 5, 10, 11, 19, 21, 22, 23, 24 may possibly be forthcoming.

Mr. Clerk: Mr. Speaker, I can assure you that you will have the answers to questions 21, 22, 23, 24 tomorrow morning. The answer to question No. 5, the Interim Sessional Paper, as indicated, we have to wait for word from Ottawa and that applies to No. 10 and the Legal Adviser is working on Question No. 11.

Mr. Speaker: Thank you Mr. Clerk. Are there any further questions? If not, I believe that Mr. Commissioner would like to return to the business meeting this morning.

Mr. Commissioner: Thank you Mr. Speaker. Mr. Commissioner leaves.

Mr. Speaker: May we now pass to Public Bills and Orders.

QUESTION RE: BILL #16 Mr. Shaw: Mr. Speaker, I will move that Bill No. 16, an Ordinance for granting to the Commissioner certain sums of money to defray the expenses of the public service of the Territory, be given third reading at this time.

Mr. Taylor: I will second the motion Mr. Speaker.

MOTION CARRIED

Mr. Speaker: It has been moved by the Honourable Member for Dawson, seconded by the Honourable Member for Watson Lake that third reading be given to Bill No. 16, an Ordinance for granting to the Commissioner certain sums of money to defray the expenses of the public service of the Territory. Is the House prepared for the question on the motion? Are we agreed? I will declare the Motion carried. Is the House prepared to adopt the title of Bill No. 16?

Mr. Shaw: Mr. Speaker, I will move that the title to Bill No. 16 namely, an ordinance for granting to the Commissioner certain sums of money to defray the expenses of the public service of the Territory, be adopted as written.

Mr. Taylor: I would second the motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded by the Honourable Member for Watson Lake that the title of Bill No. 16, an ordinance for granting to the Commissioner certain sums of money to defray the expenses of the public service of the Territory, be adopted as written. Is the House prepared for the question on the motion? Are we agreed? I will declare the motion carried and that Bill No. 16 has passed this House. TITLE OF BILL #16 MOTION CARRIED

MOTION CARRIED

Mr. Speaker: May I have your further directions.

Mr. Shaw: Mr. Speaker, I will move that Mr. Speaker do now leave the Chair and Council resolve itself into Committee of the Whole to discuss Bills, Memorandums, Motions, and Sessional Papers.

Mr. Dumas: I will second that motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded by the Honourable Member for Whitehorse West that Mr. Speaker do now leave the Chair for the purpose of convening Committee of the Whole to discuss Bills, Memorandums, Motions, and Sessional Papers. Is the House prepared for the question on the Motion? Are we agreed? I will declare the motion carried and the Honourable Member for Watson Lake will please take the Chair in Committee of the Whole. MOTION CARRIED

Mr. Chairman: We will be discussing this morning Bill No. 8, and the amendments to Bill No. 8, an Ordinance to provide for labour standards in the Yukon Territory. I'll just declare a short recess while we get our papers in order. BILL #8

RECESS

Mr. Chairman: Well, at this time I will call Council to order, I wonder if we can have some order please. Gentlemen, I called Committee to order. Now, we have some proposed amendments, I believe the first matter was Section 4 of the Bill. Someone has indicated to that sub-section (m) in relation to wages of section 2.

Mr. Legal Adviser: "shop" has been changed Mr. Chairman, somewhat.

Mr. Chairman: "shop" has been changed?

Mr. Legal Adviser: Not to my knowledge. I didn't draft the changed part but I believe it is changed somewhere.

Mr. Chairman: No, I find it to be the same. Sub (m), what is your thinking on sub (m)?

Mr. Chamberlist: Mr. Chairman, I would like to clarify that wages includes bonus. This is the very point I made. It must say that it would include both. I knew that "wages", includes every form of remuneration for work performed but does not include tips and other gratuities; but is a bonus a remuneration? If it's a remuneration that's fine but if it's not a remuneration, it's separate from wages, it should say that. That was the point I conveyed at that time.

Mr. Legal Adviser: Well, Mr. Chairman, it's difficult when you are drafting because if you start including something you have to define, bonus does not mean the same to every person that you're dealing with. I prefer as a definition, I prefer wages as it's here with the exception that it has acquired a capital W. In the change-over I prefer it called with a small "w" but the definition includes every form of remuneration of work performance. It appears to me

BILL #8 Mr. Legal Adviser continued:
as omnibus as can possibly be drafted. If you say include bonus you then start an argument of what is a bonus and what is not a bonus. I am in the hands of the Council but it's more of a matter of taste or definition and I prefer the definition as it is.

Mr. Chamberlist: Mr. Chairman, perhaps Mr. Legal Adviser will advise whether bonus is part of wages. Now, if he can say it's a part of wages then I will be content. If he cannot say this then it must spell it out.

Mr. Legal Adviser: I am prepared to say that in my opinion a bonus for work done is included in the definition of wages as drafted.

Mr. Chamberlist: Thank you. It's recorded, that's all I wanted.

Mr. Chairman: It would be necessary for someone to move this amendment, gentlemen.

Mr. Shaw: Mr. Chairman, it appears to me that when we had discussions on this particular motion, I'm quite in agreement with the present sub-section (m) because I feel as the Legal Adviser has pointed out, you do run into problems with what is bonus, what isn't so it includes every form of remuneration and is certainly all inclusive. However, I had to look back to see how that coincided with the section 29 in relation to holiday pay on page 8 and we have pay granted to an employee in respect of a general holiday on which he does not work shall for all purposes be deemed to be wages. I haven't had the opportunity to go through all of this but I believe that Council felt that for wages at the end of the year for normal holiday pay would be to include the bonus, however, for matters of working on statutory holidays it would not. I wonder if the Legal Adviser could state if that is the way the ordinance reads later on when we get to that page.

Mr. Chairman: Mr. Legal Adviser.

Mr. Legal Adviser: Mr. Chairman, would it be convenient for me to indicate the changes which I have drafted as a package deal so that Council could have before them as a comprehensive whole so they can understand it. The pages which have been drafted and how they fit into the existing frame work of the ordinance as it originally came before the Council. If it would be convenient I would be happy to do it.

Mr. Chamberlist: I think that's a worthwhile suggestion.

Mr. Chairman: If we do this gentlemen, I would like your concurrence that we will deal and not digress onto other areas if we can deal with each section one at a time. Having knowledge of this why, this would be quite agreeable to the Chair. Mr. Legal Adviser.

Mr. Legal Adviser: Mr. Chairman, the old definition of wages had an exclusion in relation to section 8 and you will recall that a certain amount of debate occurred as to how much should be paid to an employee in respect of holiday pay, that is vacation pay, and how much should be paid to, in the respect of an individual's single holiday which occurred during a working period and a second matter which came for serious discussion was the number of hours of work which an employee would be permitted to work or an employer would be permitted to allow him to work. Now, in regards to the first point the changes I have drafted have been an attempt to standardize wages as being inclusive of every form of remuneration for work that would be including a bonus and shift pay and everything else but not including tips and gratuities which are very difficult to calculate and then for his vacation pay give him 4% of the wages he earned

Mr. Legal Adviser continued:

during the year which from an employer's point of view is a relatively easy calculation. This is a common follow-up proceeding throughout the Provinces and especially the Northwest Territories. Now, in respect of the pay which is to be given to him for working on a holiday, we still left wages as is and my draft is designed to make it easy for the employer to calculate a man's pay because if you recall some of the briefs which came to Council mentioned the difficulty the accountants in a company would have in overlapping pay periods for the purpose of calculating one day. In other words, as the ordinance was drafted he was getting the average he was getting the previous four weeks so if the holiday occurred in the second week of a month then the accountant would have to pull out the books for half a month before and half a month current, average it out and divide it by something or other and come out with an answer so that each individual employee had to have a one, two, or three, calculations made in respect of this which could cause a certain amount of inconvenience so my amendments to average it on a pay period so that the accountants could average it out over that particular pay period and that's it. He's paid a week before or a month, that won't make any difference. He just gets a week's pay without deductions and this should make it relatively simple. Now, so far as the hours of work are concerned, the amendment adopts the form which has just been passed by the Northwest Territories and in the Northwest Territories they had adopted the suggestion which I think was made by Councillor Shaw to the effect that there should be an overall, in other words, to the standard week, to a standard number of hours a day, so many days a week. That's the standard but you allow him to work more than the standard, you fix the excess as being ten hours a day or 60 hours a week. Now, beyond that, if he wants to go beyond that then he has to go to the Board. Now, this may or may not, it's very hard to say at any particular time, the Board will meet with the wishes of the Council but this is an attempt to meet these suggestions which the Council put forward of permitting an employee, if he wants to, to work more. Now as far as the seasonal worker is concerned the section which we had which permitted the seasonal work have, as I drafted, should be in section 6, I've added in the words, in addition to the fact that you can go to the Board, special applications, a class thereof is a seasonal nature, in other words, if the nature of work of excessive hours, or, if the work is seasonal or intermittent - you will note that Section 6 is accidentally enclosed in brackets. It's on page 3 of the new Bill and the addition of where they are seasonal or intermittent in nature. Another suggestion which was made was in Section 13. When Mr. Chamberlist said that the cart was being put before the horse here, as the section originally ran was an employer may only employ a person under 17 yrs. of age in certain designated types and areas of work and he suggested it would be simpler if we permitted him to employ a person under 17 except in certain areas of work. In other words, to designate the prohibited area rather than the permitted areas as being a bit simpler and this amendment has been drafted.

Mr. Chairman: Well, in relation to the first item at hand which is sub-section (m) of section 2 I wonder if I could have your indication here.

Mr. Chamberlist: With respect Mr. Chairman, I have no wish to interrupt the proceedings that, the manner that you have laid down to discuss these particular items but I find that there has been no suggestion from Mr. Legal Adviser as to the situation in regards to those who are in the mining industry. Now, I wonder if Mr. Legal Adviser can show where any amendments have been made to deal with such situations and all Members of the Council, Mr. Chairman, have received a letter from the Yukon Chamber of Mines outlining their opinion why there should not be such restrictive clauses in legislation in dealing with those who are employed in the mining industry.

BILL #8

Mr. Legal Adviser: I haven't drafted anything dealing with mining. It's seasonal work or if the necessity arises then, except for underground work they can apply to the Board in a normal way or they can work ten hours, but for prohibition I have not made an attempt to change the prohibition that an underground worker is limited to working 8 hours a day. As far as the mining industry is concerned, and other industries, the only addition to them is that the person actually working underground is not permitted to work more than 8 hours a day.

Mr. Chamberlist: Well Mr. Chairman, with respect, it appears to me that the mining sections deals mandatorily with all those that are employed in the mining industry and this is why I raised this point that it would be clarified that it applies only to those that are working underground I'm sure would be quite satisfactory but there are other people that work in the mining industry who do not work underground if legislation prohibits them from working too.

Mr. Legal Adviser: I think it would be convenient if we come to that point when we are dealing with it.

Mr. Chairman: Now Gentlemen, we are just duplicating ourselves by discussing these things ahead of time. We should just take them one at a time to avoid duplication. This would be helpful. What is your pleasure in relation to sub-section (m) of section 2.

Mr. Dumas: Mr. Chairman, I would like to move that sub-section (m) of section 2 be adopted as amended.

Mr. Chairman: Just from the Chair, your motion could read Bill No. 8, section 2, sub-section (m) be amended to read as follows then read the section that is amended.

Mr. Dumas: If you wish. Bill No. 8, Section 2, sub-section (m) be amended as follows: "Wages", includes every form of remuneration for work performed but does not include tips and other gratuities; and".

Mr. Chairman: Is there a seconder?

Mr. McKinnon: I second that amendment Mr. Chairman.

Mr. Chairman: It has been moved by Councillor Dumas, seconded by Councillor McKinnon that Bill No. 8, section 2, sub-section (m) be amended to read as follows: "Wages", includes every form of remuneration for work performed but does not include tips and other gratuities; and. Are you prepared for the question? Are you agreed? Any contrary? I'll declare that the motion is carried and the amendment is carried.

MOTION &
AMENDMENT
CARRIED

MOTION & AMENDMENT

Mr. McKinnon: Mr. Chairman, I wonder if, with the Committee's indulgence, if I could bring the Legal Adviser's attention to section 5, sub-section (1) where there was some consideration given by the Cassiar people that an employer responsible if an employee chose to find another job or in the vernacular today, of moonlighting, that the, as the section is presently worded an individual employer might be found responsible in connection with the worker who chooses to moonlight. Perhaps the legislated attempt would be more accurately reflected by the adoption of the wording in section 5 of the Canada Labour standards working hours of an employee shall not exceed such and such a number of hours, does he find any

Mr. Legal Adviser: I am prepared to accept it, I haven't actually considered this point.

Mr. McKinnon: Does the Legal Adviser feel that there could be some controversy on the wording as it now stands as the suggestion was forwarded.

Mr. Legal Adviser: Well, I prefer as a matter of taste, I prefer the hours because then you can catch the person who is a subsidiary employer. You see you need guilty knowledge, you need proved knowledge and you would have to prove this in court. Now, the secondary employer, the person who was moonlighting might be guilty of this where the first one would not because the second one would know of this happening, the first one could not be inflicted with this particular knowledge but as I said I have no very hard, fast rules on it. I don't think that the primary employer would be guilty but if during the coffee break we could get together on amendments and I expect for to be swayed by it.

Mr. Chamberlist: Mr. Chairman, I feel the senior Legal Adviser is quite in order with the suggestions he has made. I feel that there can be no difference imputed from what is actually written, especially if the employee takes work elsewhere. I think it's the employer who holds the unemployment insurance books, etc., and who pays the workmen's compensation on that particular one is responsible as the employer that he would only be responsible if he went beyond that particular section.

Mr. Dumas: Mr. Chairman, I agree with my learned colleagues.

Mr. Shaw: Mr. Chairman, I would say that this then, this section is therefore unassailable.

Mr. Chairman: The next item of consideration is section 4 which was marked for amendment. What is your pleasure in relation to section 4. It doesn't appear to me that there's been an amendment.

Mr. Legal Adviser: I didn't make any amendment Mr. Chairman.

Mr. Chairman: Is it your desire to allow this section to stand?

All: agreed.

Mr. Chairman: And section 5, sub-section 3, I believe.

Mr. Chamberlist: Mr. Chairman, I have requested that the word "normal" be placed in sub-section (1) between the working hours and to read the normal working hours and continue the word normal throughout but in view of the amendment that already has been made in section 6, I withdraw my objection to that. I think it's satisfactory.

Mr. Chairman: Are we agreed?

All: Agreed.

Mr. Chairman: Do I have it then that there will be an amendment to section 5?

Mr. Legal Adviser: No, because it's taken up in section 6.

Mr. Chairman: The next section then is section 6.

Mr. Dumas: Mr. Chairman, I wonder about this now. Does an employee have to work. Where is his coverage here where he doesn't have to work since he may be employed. The problem that we were having was how we could get around sub 3 in section 5 by saying except with the consent of the employer or something to this effect, at the endthere. No employer shall cause or permit an employee to work

BILL #8

Mr. Dumas continued:
in excess of the standard hours of work, unless it was agreed to by both parties. Now, could you explain how this is covered in 6(1) please?

Mr. Legal Adviser: That particular point isn't covered in 6(1). It's not easy to draft a change as in any event the employer and employee have got to mutually agree with as far as they can go and if the employee doesn't and we forbid him to, dismiss the employee for interfering with the normal contractual right between an employer and employee but once we do that then we may have to cover this with a series of other sections because an employer will win in the end unless there is a trade union involved. We're largely dealing here and we're legislating for people who have got no trade union. With a trade union there is no difficulty you just cannot fire a particular individual. With non-trade unions it's very difficult to an employee's winning over an employer if he doesn't work. It it's the wish of the House that this should go in and I would prefer to draft an amendment I just want us to be sure at the time of drafting whether it's what you want. This then will go in.

Mr. Dumas: Mr. Chairman, I thought this was the main point of discussions on this thing, trying at least to give protection to the employees so that he is not forced to work overtime if he doesn't want to.

Mr. Chamberlist: Mr. Chairman, I think it's recognized that already an employee is not compelled to work more than the normal hours. I don't think you can make legislation for something that is already recognized as such.

Mr. Legal Adviser: I would go easy on that. I think that if Mr. Houegen is having a Mexican Fiesta and he increases his store hours to 8 o'clock and he tells the employees that they are not to go to the Taku until after 8 o'clock, I have a feeling he might be able to find cause for dismissal if he found a bunch of them whooping it up at the Taku at 7 o'clock if they were supposed to be working and they refused to do so. It's a nice point I agree and it's not easy to define but if the employee did not work the hours allotted to him then it would be a cause for dismissal. I can't conceive of the Yukon Electrical for instance to send some person out on an emergency job and the person refuses to go and then say he shouldn't have to go. He would have to go until the job was over.

Mr. Chairman: What is your pleasure in relation to the proposed amendment to section 6?

Mr. Dumas: Mr. Chairman, I would like to hear what the Labour Provisions Officer has to say to this.

Mr. Chairman: Mr. Clerk.

Mr. Clerk: Well Mr. Chairman, we've never had any occasion to prosecute in this way. We've never had an employee fired because he refused to work overtime. Most employees just don't refuse to work and they would rather work overtime than not work at all. I think this is quite acceptable this way, it allows them to work overtime. I think this is a big improvement to what we had before.

Mr. Shaw: Well Mr. Chairman, I think that rather than get too complicated on this particular section, that we leave it as it is. It's permissive, it says may, and as the Labour Provisions Officer has just stated there are no problems involved in that a person can get overtime in addition to his work, there may be times that a normal eight hour day is common practice and there come emergencies and I would feel that at times it might be necessary to work these

Mr. Shaw continued:

BILL #8

few hours overtime and if we get into too many complications on that were people are signing agreements and that sort of stuff it will just create more problems. To me it's quite satisfactory Mr. Chairman.

Mr. Chairman: It will be necessary for someone in proposing this amendment to read the total section 6 into the amendment.

Mr. Shaw: Well Mr. Chairman, I would move that Section 6 be amended to read as follows: Section 6(1) An employee may be employed in excess of the standard hours of work but, subject to sections 11 and 12, the total hours that may be worked by any employee shall not exceed ten hours in any day and sixty hours in any week or such fewer number of hours as may be prescribed by the regulations as maximum working hours in the industrial establishment in respect of which he is employed.

(2) Notwithstanding subsection (1), a person referred to in subsection (2) of section 5 may be employed in excess of the standard hours of work but, subject to sections 11 and 12, the total hours that may be worked by such person shall not exceed two hundred and sixty hours in any month.

(3) Where, in the opinion of the Advisory Board the nature of the work performed in an industrial establishment or in a class thereof is seasonal or intermittent in nature or requires that the standard hours of work be exceeded, the Commissioner, on the recommendation of the Advisory Board, shall order that the standard hours of work of any person or class thereof employed upon or in connection with that industrial establishment or class thereof shall be increased.

(4) Before a recommendation is made to the Commissioner under subsection (1), the Advisory Board shall consider (a) the nature of the industrial establishment or class thereof; (b) the conditions of employment therein; and (c) the welfare of the employees.

Mr. Chamberlist: I will second that motion.

Mr. Chairman: It has been moved by Councillor Shaw and seconded by Councillor Chamberlist that Bill No. 8, section 6 be amended to read: (Mr. Chairman reads the above section). Are you prepared for the question? Are you agreed? Any Contrary. I shall declare the motion carried. MOTION CARRIED

MOTION CARRIED

Mr. Chairman: I think at this time we will declare a recess.

RECESS

Mr. Chairman: At this time I will call Committee back to order. Mr. Legal Adviser, what is the next item? The next item I have noted for amendment is section 13. Is there anything after that point? LABOUR BILL

Mr. Legal Adviser: No, not to my knowledge, sir.

Mr. Chamberlist: Mr. Chairman, I raise the question of section 9 (2) where it read originally that "No employer shall require or permit an employee engaged in mining operations underground in a shaft or tunnel to work or to be at his disposal..." I raise that question, and I'm raising the question dealing with mining generally, and I wonder if there has been anything at all on that particular section, as I said earlier, especially in view of the letter that has been forwarded to us by the Chamber of Mines. Is there any way we can alleviate the situation in regards to making it....leaving the proposed legislation as it is when dealing with people working underground, except of course, as was pointed out that on a drilling operation people are brought in to work on very expensive equipment and if they cannot work longer than forty-eight hours it would appear then that the equipment is not being used, and it's costing the operators of the equipment so much money a day for that equipment to be there. The letter also pointed out that we would possibly lose certain skilled labour in this particular area for the simple reason that people want to work as much as they possibly can and we would lose them in the Territory when they would go elsewhere, and especially in British Columbia, where they are not limited to the amount of hours they can work in the mining industry. I wonder if any consideration has been given to this and to the letter that was supplied to us.

Mr. Legal Adviser: I don't remember seeing that in the letter from the Chamber of Mines regarding this. This only applies to a very limited class of workers, who in fact are all trade unionized at this time, and in fact they do not work anymore than eight hours a day or forty-eight hours in a week. It doesn't apply to people who are engaged in diamond drilling or any of these operations. It applies only to a person who is operating in a shaft or tunnel. Just that limited class of workers, workers who are actually working underground in a shaft or tunnel. It doesn't apply to people overground, it doesn't apply to drillers in the normal way, it doesn't apply to the supervisors, and it doesn't apply to any of the rest of the staff. This being so, I made no change in the draft.

Mr. Chamberlist: Except, Mr. Chairman, there are many people who are, when they're working on, I understand, cutting an adit into the side of a mountain this becomes a tunnel after a certain time, and these people get paid by bonus as well as by day. They come up here to work as long as they possibly can and this prevents them from doing this. I have, in the last few days, had a number of these people who actually do this type of work who say, well, what's the use in being up here if we're only permitted to work forty-eight hours a week. They come up here to put the extra hours in. We would lose those people that we need to get this exploration work done so that the mining can then go on from that. Now, I'm not an expert on mining, and I would hope that those people that have had more experience in mining would be able to bring this particular thing forward. I would like to read the third paragraph of the letter of March the twenty-eighth from the Yukon Chamber of Mines, which reads as follows: "Due to the

LABOUR BILL Mr. Chamberlist continued:

isolated nature of most exploration and development work, the workers must be housed in temporary or portable camps where accomodation for married personnel is usually not available. Employees working in these locations on single status are usually removed so far from home and family that they are not able to commute home daily or on weekends, and they are therefore always anxious to work longer hours on the job and then be able to take off several consecutive days to come 'out of the bush' to the settled communities. This type of break is very beneficial to the well-being of the individual. In the early stages of exploration and development work, recreational facilities are usually limited; and so a worker housed in some isolated location and having too much spare time to hang around with nothing to do, will frequently resort to alcohol or will move off to some other location. This type of work in the Yukon is very seasonal, so that those workers who follow the mining exploration industry (e.g. diamond drillers) are often faced with a winter lay-off and it is therefore again in their interest to work extra hours during the short exploration season and thus put away a few extra dollars to provide for themselves and their families for the winter." Now, this whole letter I think gives an exceptionally good grounds as to why there should not be restrictions of any description in the mining industry, and I feel as the Honourable Member from Mayo has expressed in the past that the need for restricting those people who are working underground from working beyond a certain number of hours has quite a lot of merit, and I rather feel that we should not do anything that would hinder the mining industry. I think that the summary of the letter is very, very important because it reads: "In summary, may we present these points for your consideration. We feel that too restrictive a policy relating to daily hours of work or hours per week would be detrimental to the mining and construction industries because: 1. In isolated locations workers prefer to work long hours and make a 'stake'. 2. Working longer hours they can afford time off for a visit home or to 'the city'. 3. Recreational facilities in camps are usually minimal (e.g. no girls) so workers get bored with too much free time and nothing to do. 4. By working long hours they can save up some money for the winter shut-down. 5. With shorter hours more employees would be required 'on camp' to do the same amount of work." Now, this is important. "This would require correspondingly larger camps; and this is expensive dead work which uses funds which should go in the ground."...for exploration...another valid point, Mr. Chairman. "6. Better workers go where the money is. The Yukon would lose its better workers to other areas where they can work longer hours." An exceptionally good point that we must at all times give consideration to. "7. Skilled tradesmen required in much work today won't be attracted into this area in competition with such places as B.C., where extensive overtime is the practice. 8. Much of the season equipment cannot be operated efficiently for 2 shifts, but could be for 10 or 12 hours." Now, this is another important thing there. "9. Highway haulage operations do not lend themselves to a hard and fast 8-hour day." And the example is: "who wants to spend the day off half way between Ross River and Watson Lake?"... where, if they finish their 8 hours they have to stop because they're in the mining industry, you see? I'm submitting that it's not clearly spelled out. We're dealing with trucks in the mining industry. Now "If the provisions regarding the hours of work remain unchanged and if the advisory board is set up as indicated, it is hoped that in the interest of a continueing healthy mining industry, the board will give a sympathetic ear to requests from mining exploration and development, and road construction and mining plant construction when

Mr. Chamberlist continued:

they require that standard hours of work should be exceeded because of isolation or of the seasonal nature of a particular project." Now, this in toto I think is a sound objection to any restriction in the mining industry except for the people working underground. I would be satisfied if Mr. Legal Adviser could clear up a specific point. Would the legislation interfere with an employer in the mining industry being able to have his employees, except those who work underground, work to a normal sixty hour work...work to a sixty hour week, as long as they pay the required overtime? Now, if there is a restriction on that, then I think we should correct it. If there's no restriction, then there's no point in talking about it.

Mr. Legal Adviser: There is no restriction, but possibly it might make it really clear at any rate to the non-legal people who will be reading this and are engaged in the mining industry, if we just reverse the order of some of the words in this, and if instead of the existing subsection it read like this: No employer shall require or permit an employee engaged in mining operations to work or to be at his disposal for work, underground in a shaft or a tunnel in excess of the standard hours of work. This makes the thing quite clear to the lay-person, I think.

Mr. Chairman: Councillor Shaw, would you take the Chair a moment, please?

Mr. Shaw: Yes. Councillor Taylor.

Mr. Taylor: Mr. Chairman, I wasn't at liberty to engage in this debate until this moment, but I did want to say that all the suggestions laid down in the brief by the Chamber of Mines seem to be met by the adoption of section 6, which we have now adopted, and of course, which they had no knowledge of at the time they made the brief. The only exclusion to the mining industry now, which I believe the Honourable Member from Whitehorse East feels hasn't been considered if I have this correctly, is people who do work underground in a tunnel or a shaft, or this type of thing, whatever, and it has been clearly pointed out that these people who do this type of work underground generally do so basically on a contract basis, but they do work three 8 hour shifts, and they get bonuses for extra footages and so forth per shift. It has been recognized from the safety aspect that it is not desirable to extend this particular 8 hour shift to a 10 hour shift or to anything else. You have problems of silicosis and you have multi problems underground. But, certainly all the balance of the categories of employment in relation to the mining industry have been covered in my opinion by section 6, and also subsection 4 of section 5, which provides for individuals who search for minerals. I really think that the way it's spelled out now, I think we've got it. I can't find any problems now the Chamber of Mines has been satisfied.

Mr. Chamberlist: Mr. Chairman, I have to differ with the Honourable Member from Watson Lake because section 6 applies to everything else except the mining industry. Now, section 9 deals specifically with the mining industry. It's quite true that shifts are 8 hours but my understanding is that many of these people are working an 8 hour shift for 7 days a week. Now, this is the point that I'm making here. I am quite prepared to accept the amendment as has been given by the Legal Adviser because this would satisfy my particular objection on this, and if that could be put in I would be quite content, that is, the wording the way Mr. Legal Adviser brought forward.

LABOUR BILL Mr. Taylor: Mr. Chairman, I'm amenable to the change. I don't see its need. I really feel that everything is covered here the way it's spelled out, but if it makes it more clear, I'll go along with it.

Mr. Chamberlist: Mr. Chairman, just to satisfy the Honourable Member from Watson Lake, I wonder if Mr. Legal Adviser can agree with the point that I make that section 9 is a section that deals more or less specifically with the mining industry requirements and doesn't necessarily apply with section 6.

Mr. Chairman: Mr. Legal Adviser.

Mr. Legal Adviser: Well, no, that wouldn't be fully stating the position. It deals specifically with people who work underground in shafts or tunnels in mining operations.

Mr. Chairman: Is it agreed that the Legal Adviser process section 9 as has been indicated?

Mr. Dumas: Mr. Chairman, I can't agree. I know that I'm not convinced it is necessary. I think it's just going to hold up proceedings.

Mr. Taylor: Mr. Chairman, I feel the same way. I see no necessity to change this. I think this meets all the requirements.

Mr. Chairman: Well, gentlemen, there seems to be some dispute on this particular matter. Perhaps those who are for this change will please raise their hand.

Mr. Taylor: Mr. Chairman, just before, Mr. Clerk has indicated that he may have something to add to this.

Mr. Chairman: You'd like to have his opinion, Mr. Taylor?

Mr. Taylor: Yes, please.

Mr. Chairman: Mr. Clerk, would you please comment on this?

Mr. Clerk: Mr. Chairman, I'd just like to point out for Committee's edification that this clause, the wording in this clause, is identical to the existing Labour Provisions Ordinance, which has been in effect since 1958. There has never been any doubt that this applies only to underground workers, and there can't be any question of us increasing these hours as then we would be in conflict with the Mining Safety Ordinance, which restricts the working hours of underground workers to 8 hours in any one day. This is quite definite. This applies to diamond drillers working underground as well. It's anyone except the foreman, the pumpman, a cage tender, or any person engaged solely in surveying or measuring.

Mr. Chamberlist: Mr. Chairman, any time somebody brings forward, when we're bringing up new legislation, something that exists in past legislation, and because it's been there for so many years this doesn't necessarily mean that it's satisfactory. It might be a point to discuss. Now, also I haven't in this debate suggested that the hours should exceed that of 8 hours a day. I'm saying that many of these people that come up here to work, work 8 hours a day for 7 days a week, and you see, this would restrict them from doing that because of the way the words refer to the standard hours of work. Now, I don't want to be too stubborn on this particular point but I feel it is not clear that it's only for the purpose of underground work, and this is why I would be quite satisfied with

Mr. Chamberlist continued:

the way Mr. Legal Adviser has re-adjusted this, because I think this would then satisfy the needs of the whole section. Obviously, the Yukon Chamber of Mines, I know most Members will agree, speak with some authority about the requirements of the mining industry, and if they have come forward with a particular suggestion, we must only accept that they have done much considerable study on it before they have brought this matter forward. I feel that we have a responsibility, when an organization takes the trouble to come forward with a suggestion, that consideration be given to the suggestion if it doesn't interfere generally with the whole context of the legislation itself, and it is because of that reason that I bring this forward, and it's because of that reason I feel that the manner in which Mr. Legal Adviser has revamped that particular section, the amendment should be made to this. We mustn't rush this just because some of us want to get home. We mustn't rush this legislation just to satisfy our particular needs, but we must deal with the legislation to better the whole mining industry if we possibly can, and also by bettering the mining industry, certainly a firm statement can be made that we better the whole of the economy itself. Now, I am firm in my belief that there is a requirement to clarify. I am satisfied that the clarification made by the Legal Adviser in amending this particular section would satisfy my particular needs and I'm sure would satisfy the needs of the Yukon Chamber of Mines.

Mr. Taylor: Well, Mr. Chairman, I would just like to point out that I am a director of this Chamber of Mines and, as I state, the amendments that we have carried so far, especially in section 6, makes section 9, subsection (2) quite acceptable to the Chamber of Mines, and indeed to the mining industry as written at this time.

Mr. Chamberlist: Well, Mr. Chairman, with respect, the Honourable Member from Watson Lake can't speak for the Chamber of Mines in this Chamber now, because this has been sent out by the Chamber of Mines and it's obvious that this is what they have asked for. He can't say now that it deals with it. The date of this letter is March the twenty-eighth, and certainly this was after these amendments were made. Apart from that, the need itself is necessary.

Mr. Taylor: Mr. Chairman, in reply to the Honourable Member, Mr. Chairman, I just want to say that if he sets himself as some sort of expert in mining, then maybe I'll resume the Chair and allow the Honourable Member who is an expert in everything to take over this Chamber.

Mr. Chairman: Gentlemen, we have got to the point of somewhat impassable.... Would it be agreeable to this Committee that the Legal Adviser just take a small piece of paper and print out the section as desired, and we could discuss it further then from that view-point at two o'clock when we recess. Is that agreed?

All: Agreed.

Mr. Chairman: Well then, I will turn the Chair to.... Is there any contrary? I'll turn the Chair over to Councillor Taylor.

Mr. Taylor resumes Chair.

Mr. Chairman: Where is the next item of amendment, Mr. Legal Adviser?

LABOUR BILL Mr. Legal Adviser: The next item is section 13.

Mr. Chairman: Oh, yes.

Mr. Shaw: I would bring your attention to the time, Mr. Chairman.

Mr. Chairman: Is it your wish that we adjourn for lunch?

All: Agreed.

Mr. Chairman: Committee stands in recess until two o'clock.

Page 739
April 3, 1968.
2:00 o'clock p.m.

Mr. Chairman: Well, at this time I will call Committee to order and we are discussing section 9. Councillor Shaw, would you take the chair a moment.

BILL
#8
LABOUR
STANDARDS

Mr. Shaw: Yes, Councillor Taylor. Order, please.

Mr. Taylor: Mr. Chairman, during the noon hour - the lunch hour, I endeavoured to contact some members of the Chamber of Mines and the industry and seek their immediate views in relation to this section, and I also had a short discussion with the Mining Inspector, and we are all, and they are all, of the opinion that sub-section 2 of section 9 should stand as it is. It is causing no problems and they do express some doubt that by changing it or by re-wording it that it may take on a different meaning or take on a different interpretation than is now understood, and so therefore they would wish to have this remain, and although I'll be back in the chair and won't be able to vote on this issue, but my vote would be that it remain as the industry desires.

Mr. McKinnon: Agreed.

Mr. Chairman: Mr. Chamberlist.

Mr. Chamberlist: Mr. Chairman, I wonder if the Legal Adviser has during the lunch hour obtained any information with reference to the item in question.

Mr. Chairman: Mr. Legal Adviser.

Mr. Legal Adviser: Would you repeat the question.

Mr. Chamberlist: Well, I wonder, Mr. Chairman, if we can get some attention from the Legal Department so that we may continue with the business of this Committee.

Mr. Chairman: Mr. Legal Adviser.

Mr. Legal Adviser: I was about the business of the Committee. What was the specific question?

Mr. Chairman: Would you please repeat your question.

Mr. Chamberlist: Mr. Chairman, I wonder if Mr. Legal Adviser could say that whether during the lunch hour he was able to get some information about the area we were discussing this morning, that is section 9 of this ordinance dealing with the mining.

Mr. Legal Adviser: I have obtained no additional information, but as I informed the House to meet the wishes of the particular Member if it would make it clearer the rewording of sub-section 2 if the Council wishes. As I see it at the moment it is clear, but if anybody wants to make it more understandable, I am prepared to reverse the order of the words if that would meet with your wishes.

Mr. Chairman: Mr. Dumas.

Mr. Dumas: Mr. Speaker, did I understand the Honourable Member for Watson Lake to say that he had been in touch with some of the people from the Chamber of Mines over the noon hour?

Mr. Chairman: I understood this.

BILL #8
LABOUR
STANDARDS

Mr. Taylor: Mr. Chairman, this is quite correct. This is where I spent my total noon hour.

Mr. Dumas: That's good enough for me.

Mr. Chairman: Well, gentlemen, in view of what we have just heard is there any more discussion on section 9?

Mr. McKinnon: Clear.

Mr. Chairman: Are you all clear? Are there any of them not clear?

Mr. Chamberlist: Contrary. I'm not clear at all on this. As I said this morning, I don't wish to appear to be stubborn on a particular point, but it is not clear and I visualize many problems if this matter ever got into a legal argument, and I say that the method that the Legal Adviser has suggested would clear the situation completely. Now, if it will clear the situation, why be opposed to it? Mr. Legal Adviser has said that he feels that it would be made clearer. Now, surely some times we must accept his advice.

Mr. Dumas: Clear.

Mr. Taylor: Thank you, Councillor Shaw, I'll resume the chair. The next section....

Mr. Chamberlist: Mr. Chairman, please would you not cross over when I have raised objections. I have asked that this Committee have Mr. Legal Adviser amend in the manner he had suggested because he has said it is not clear. Otherwise, he would have said it is not clear, but there must be a doubt in his mind because he has come forward with the suggestion to amend, and I repeat, we must at times accept his advice, and at this time I accept his advice that to make it clearer it should be reworded in the manner that he has said.

Mr. McKinnon: Mr. Chairman, with respect, as far as I have heard before this Table it is absolutely clear to the Chamber of Mines, it is absolutely clear to the Labour Standards Officer, it is absolutely clear to the Labour - it is absolutely clear to the Legal Adviser, it is absolutely clear to all Members of Council except the Honourable Member from Whitehorse East.

Mr. Chamberlist: This was not so. I do not believe that anybody can speak for the Chamber of Mines unless the Chamber of Mines is sitting here, because I have received a communication from them and I am going on the basis of their communication. They have put that in writing and they have objected to a certain section of it, and this is the thing that they have objected to. Now, if you wish to go ahead and vote to accept it, that is fine, but I am - I will vote contrary to - as it is now, because I believe - I visualize much trouble over that particular section.

Mr. Chairman: I think the matter has already been decided by vote with one being contrary.....

Mr. Chamberlist: There has been no vote called, Mr. Chairman.

Mr. Chairman: Pardon me if I am wrong here, gentlemen, but I understood that the Assistant Chairman took a vote in Committee here just a few moments ago and got all positive replies with the exception of one, being the Honourable Member from Whitehorse East who voted contrary. Now, do we have to do this all over again, or just what is the.....

Mr. Chamberlist: I was contrary to the suggestion, BILL #8
Mr. Chairman, that it be accepted, but there was not a vote LABOUR
taken. If it is going to be voted on, that's fine and dandy, STANDARDS
but I want you to understand that you got a responsibility
to see that these particular sections are clear in this new
piece of legislation so that you don't have future problems.

Mr. Chairman: May we now proceed to section 13?

Mr. Chamberlist: Are we going to take a vote on this,
Mr. Chairman?

Mr. McKinnon: With respect, Mr. Chairman, there is no vote
necessary.

Mr. Chairman: There is no vote.

Mr. Chamberlist: Well, I have - I would move at this time -
perhaps I might be able to find one seconder - some person
who has the courage to recognize that there may well be an
injustice done - that this section 9(2) be amended in the
manner prescribed by Mr. Legal Adviser. Now, I can only put
it to you this way, Mr. Chairman, that if I do not receive a
seconder it means also that there is a lack of confidence in
Mr. Legal Adviser.

Mr. Chairman: Is there a seconder to the Member's motion?
There being no seconder, we will now proceed to section 13.

Mr. Chamberlist: Mr. Chairman, at this time I would like to
say that I am very upset that this Committee has shown a lack
of confidence in the Legal Adviser.

Mr. Chairman: Well, just unless there be any doubt, there
has been no matter of confidence in respect of any person in
the House or anyone else involved in this motion, and now we
will proceed to section 13, and I believe there was an amend-
ment drafted to this. Mr. Legal Adviser.

Mr. Legal Adviser: Well, I apologize, Mr. Chairman, I am
somewhat mystified.

Mr. Chairman: Order, please.

Mr. Legal Adviser: As it happens, Mr. Chairman, the page
containing the amendment was not before me, and now it is.
This amendment, section 13, is a reversal from back to front
of the wording. The sense is the same, but instead of saying
an employer may only employ a person in occupations as may be
prescribed, I have reversed it in accordance with the wishes,
expressed by one of the Honourable Members, and said no employer
shall in such occupations..... In other words, the Council
thought that it was easier to prohibit a list of non-employable
employment than permit a list of employable employment.

Mr. Livesey: Well, this is absolutely correct, Mr. Chairman.
How about school children that surely need to be employed during
the summer time in order to augment their existence in the
winter time by going to school, and if we are going to be too
tight on these youngsters, why we're just teaching them that
it's better to do nothing than to work.

Mr. Chairman: Is it the wish of Committee to adopt this amend-
ment?

BILL #8 Moved by Councillor Dumas, seconded by Councillor Livesey
LABOUR that section 13 of Bill No. 8 be amended to read 'No employer
STANDARDS shall employ a person under seventeen years of age (a) in
such occupations as may be prescribed by regulations; (b) at
a wage less than the minimum wage prescribed by the regulations
for the occupation in which such person is employed; or (c)
contrary to such conditions as may be prescribed'.

MOTION
CARRIED

MOTION CARRIED

Mr. Dumas: Mr. Chairman, I'd like to point out a typographical error. There is a period after the first sentence.

Mr. Chairman: Yes, should that be a semi-colon?

Mr. Legal Adviser: A semi-colon.

Mr. Chairman: Are there any further amendments, Mr. Legal Adviser? Yes, I believe section 18 has been amended to delete sub-section 2. Is this correct?

Mr. Legal Adviser: This is correct, Mr. Chairman.

Moved by Councillor Chamberlist, seconded by Councillor Dumas, that sub-section 2 of section 18 be deleted.

MOTION
CARRIED

MOTION CARRIED

Mr. Chairman: Are there any further amendments, Mr. Legal Adviser?

Mr. Clerk: Mr. Chairman, sub-section 3 of section 26 has been amended.

Mr. Legal Adviser: Mr. Chairman, the effect of this amendment has been to make the - an attempt to make the calculation easier for those who are paying employees, so that when a holiday falls in any period the method of paying him for that day's pay when he is absent is to be based upon the average of his daily wages exclusive of overtime for the week in which such general holiday occurs. So, whether it is a week, a fortnight, or a month, the clerk in charge can just give him a full week's pay without worrying about calculations at all.

Mr. Shaw: Mr. Chairman, I'd like to direct a question to the Legal Adviser. How does this apply to bonus, Mr. Chairman?

Mr. Legal Adviser: Well, we just use the definition of wages as the same definition unchanged throughout the ordinance. So, it just includes whatever he is paid. If he is paid a bonus, that's what he gets. Instead of getting four days' pay, he gets five days' pay in that week - whatever he is getting during the week - whatever he would have normally got if there was a single day's holiday during the week. He gets his week's pay at the end of it even though a holiday occurred.

Mr. Shaw: Well, Mr. Chairman, I don't think that is quite - at least what I expected. We have different categories. This does become a little confusing, but in my mind, for example, for vacation pay, a man will receive what he earns in his normal wages, plus what he earns as a bonus, plus what he earns as overtime. That will be his - the basis on which you calculate the pay - holiday pay. Now, when we have a statutory holiday, or what you call a general holiday, where a man is getting paid 2½ times for working on that particular day, it was my understanding, and it has been agreed to by unions, so I would imagine it is fairly satisfactory, that that person

will only receive the amount of 2½ times his wages for that particular day, not 2½ times the bonus and a few other things. That is the question that I am rising, Mr. Legal Adviser.

BILL #8
LABOUR
STANDARDS

Mr. Legal Adviser: This of course, Mr. Chairman, is for the House to decide. As the present law stands, a man who does not work on a holiday is not entitled to get paid at all. If he does work he gets time and a half. Now, it is a matter for the House to decide whether if he misses a day he gets the same pay that week for missing a day as he would have got for that week anyway, which would be including bonus and anything else that was coming to him, or whether you bring it back and say he should get his basic pay exclusive of bonus and so forth and so forth for that particular day.

Mr. Shaw: Mr. Chairman, bonus, no - this is not definitive at all. According to - a man when he works on that day is not getting time and a half, he is getting two times and a half according to my estimation if he works on that day. He gets \$10 for that day, he is going to get \$25 for that day, and I am quite in agreement with that, but I am not in agreement that you pay two and a half times for the average of bonus, incentive pay and other things for producing, which is a separate item to wages. Now, it seems fair to me to base the vacation pay on all the earnings, yes, however you call it, but when you come to a holiday pay I think that that is going a little bit overboard when you take - include the bonus, incentive pay and all this stuff. Further to that, I would say that the unions themselves have agreed to their collective bargaining that to exactly what we have with the exception of this. In other words, they get two and a half times the wages. That is the earned pay, but not the bonus on a general holiday, and it was my understanding when we discussed this, Mr. Chairman, that the ordinance would read accordingly for this general holiday. I hope I made myself clear on this particular matter.

Mr. Chairman: Councillor Dumas.

Mr. Dumas: The way I read this is that if a man earns as wages, exclusive of bonus, \$10 per day, and during the last five days there was one holiday on which he didn't work, he gets his \$50 anyway, and the bonus that he earned on the four days that he did get, he gets that also. Is that correct?

Mr. Legal Adviser: Not quite, no. Mr. Chairman, the way an average works is - this is a difficult section to put across, but first of all as this section reads at the moment without a change, it would mean that if every week a man is drawing \$50, if a holiday occurs he gets \$50, provided - assuming he doesn't work on a statutory holiday - he gets \$50 and that's it. If you bring in the mention of bonus, then a calculation has to be made as to the part of his wages which are bonus part and the part of his wages which are basic pay - but \$50, that is \$10 a day - if we make the assumption that his basic rate of pay was \$1.00 an hour for 5 days and a \$1.00 bonus, then he would get the average of five-day week calculated at \$5 per day and not \$10 per day. In other words, for the day off he would get \$5, not \$10. Now, the existing law, and I think the Councillor misunderstood when I said the law at present. What I meant to say and make clear is that as the law presently in force in the Territory is when an employee gets a day off for Christmas, he does not have to be paid at all. He just loses a day's pay for a day he doesn't work. If, however, he does work on Christmas day and he gets time and a half, but if he doesn't work he gets nothing.

Mr. Shaw: He gets 2½ times.

BILL #8 Mr. Legal Adviser: Not the way the present - the one in the
LABOUR green book says. As we are designing it, if he works on
STANDARDS Christmas day he either gets money or a holiday some other later
 time, which is a day's pay, and for a day he works he gets once
 and a half times his pay which is 2½ times it works out as.

Mr. Chamberlist: Mr. Chairman, it appears to me that a lot of difficulty and misunderstanding in this holiday pay section could have been dispensed with if the suggestion was that the amount of holiday pay is four per cent of the total wages earned. Now, I am surprised - perhaps somebody could correct me, but I am surprised to find that there is no area where the actual scale of holiday pay is laid out. Now, perhaps I am - now, this deals with annual vacations. Now, when we talk about annual vacations and holiday pay, are we talking about the same things? Well, are we then? I mean this seems to be a little bit different now. If we are using the word holiday pay for purposes of vacation pay, and then we have two sections - we have two sections dealing with the same thing. Now, having two sections dealing with the same thing - why do we need this second section if the vacation pay or holiday pay - whichever way we wish to term it - it is quite clear that it is based on four per cent of the total wages, and we have already decided in other sections what comprises the wages. That is wages includes bonuses, but excludes tips and gratuities, so in other words, there is no problem really then, because we add the wages and the bonuses together, we take four per cent of the total amount, and this is the holiday pay, so what are we straining ears about?

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: With respect, Mr. Chairman, I don't often tell about Certiorari but I know something about this, and this situation here the Councillor, with respect, Mr. Chairman, is confusing the very thing that we're trying to straighten out. Annual vacation and holiday pay are synonymous. They are the same thing, and what you are talking about here and this particular section is the basis of calculating pay on a day which is looked upon as a general holiday. This is exactly what you're after and a general holiday is one which is a statutory holiday for which a person is to get paid whether he works or whether he doesn't and then the conditions under which they work. What you are arguing about here right now I thought was all straightened out here the last time we went over the ordinance. With all respect, Mr. Chairman, it was my understanding that for purposes of calculating pay for a general holiday that bonus was not to be included as part of the calculation but that to define wages for to calculate annual vacations or holiday pay as it applies to annual holidays, that bonuses were to be included. I thought the whole thing was settled at that point. I am very surprised to even see the discussion here at this time.

Mr. Chamberlist: Well, Mr. Chairman, I wonder if Mr. Legal Adviser can say whether the opening statement of the Commissioner that he knows more about this than Certiorari is correct because he's been given a lesson in the last few days?

Mr. Chairman: Order. Gentlemen, I wonder if we could keep this down to the limit of debate here and to try and resolve this problem instead of playing games.

Mr. Shaw: Mr. Chairman, exactly what the Commissioner has just stated is exactly the way I figured it would be, but it does not appear to be that by this section. For example, wages, whether you call it average or otherwise, you say exclusive of overtime. That is excluded, Mr. Chairman, but bonus is not

excluded. Now, when a person works on that day - we'll say for example he makes \$20 a day for wages plus an incentive bonus of \$10 - we arrive at a figure of \$30 that he receives for his labour for that day, and has for the past two weeks. So, this holiday comes around. My question is - I hope Mr. Legal Adviser has this \$30 in his mind now, comprised of \$20 wages and \$10 bonus - according to my calculations if that person should be required to work that day, then he would receive 2½ times \$30 which is \$75 for that day because that is going to include the bonus, whether he will receive that or whether he will receive 2½ times \$20? That is the question, Mr. Chairman.

BILL #8
LABOUR
STANDARDS

Mr. Chairman: Mr. Legal Adviser.

Mr. Legal Adviser: As I understand overtime - overtime is 1½ times the rate of the job. This man is earning \$20 plus \$10 bonus, so therefore for the day he worked he is paid 1½ times his rate of pay, then he should be paid \$20 plus \$10 plus \$10, and he gets paid 1½ times his bonus as well as 1½ times his basic rate of pay - this is hard to say, but so far as I personally am concerned and so far as the Administration is concerned, we have no particular view as to how this problem should be resolved. Its a matter for the Council to decide and it appears to be a clear enough issue to me. An amendment to meet the wishes of Mr. Shaw would be very simple by just adding the words or bonus immediately after the word overtime where it occurs in sub-section 3, and this then would meet the wishes of Mr. Shaw and if that is the wish of the Council then it is just a question of when the amendment is being read just to say exclusive of overtime or bonus.

Mr. Livesey: Mr. Chairman, I don't want to confuse things any further, Mr. Chairman, but it seems to me that the word holiday certainly doesn't mean vacation for the simple reason that under the Interpretation Act sub-section 17 of section 28 describes holiday and it gives you what it says. Holiday, that is a certain day off under the.....covering what a holiday appears to be, and they're all in the Interpretation Act and also if you go to the Interpretation Statute - Interpretation Ordinance of the Territory, you'll find exactly the same thing and not in anywhere does it mention the word holiday as it mentions vacation. So, if there is any problem about vacation, all you have to do is put the word vacation in part of the Interpretation section of the Labour Code and then you know what it is, but holiday no where, either in the Federal Act nor in the Territorial Ordinance, describes holiday anything but meaning Sunday, Good Friday, New Year's Day, Easter Monday. It doesn't say anything about vacations. Vacations - the word vacation is no where included in the description.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, we are right now embarking on a very, very important ordinance that has very far reaching effects. Now, in creating this ordinance, I think the main objective is to protect the employee from being exploited by the employer. At the same time I think it behoves us to take into advisement that the person that pays the shot also has problems in respect to some of these particular things. Now, the person - it has been stated on many occasions that we are trying to protect, is the person that has no union behind him. That is the main objective, I think, of anything of this particular bill. Now, I think we have done very wise in getting information that Committee has on what is the practice between organized labour and management. When we find out what they have done in respect to certain matters such as this, I think that that is very, very important to use that if possible as a yardstick of where

BILL #8
LABOUR
STANDARDS

we shall go because labour has set down with management - they have had very hard bargaining, and they have come up with certain formulas. Now, this particular subject that we are discussing right now relates to the bonus section has been discussed and agreed upon by management and labour under, no doubt, great pressure from and on both sides, and I would say - my sentiments, Mr. Chairman, would be to accept something that has been negotiated on as practical and within the realms of possibility of the management being able to pay and being satisfactory to the unions who receive it, and I would not like to go either one way down or one way up to go contrary to what has been - is the formula now in the Yukon Territory. That is why I stood up on this particular matter because I think that we have to have something that will work and benefit all. If we make it too high in one way, you can't get people to work. If we make it too low, they won't work. So, we have to reach something that is sensible, and to me I think the bonus should be included with the overtime. That is my opinion because that is the present practice between union and management.

Mr. Chamberlist: Mr. Chairman, a bonus is an additional payment for work that has been done. Now, how can you pay 2½ times for work that hasn't been done? I mean this is what is being suggested, but apparently as I understood Councillor Shaw that he should include the bonus in the.....

Mr. Shaw: The other way around.

Mr. Chamberlist: The other way around - in that case, of course, I agree with him.

Mr. McKinnon: Well, Mr. Chairman, Mr. Legal Adviser has asked for a clear direction from Council, but this was the clear direction of Council prior to asking him to amend the ordinance - exactly what the Honourable Member from Dawson has said, that his vacation pay and bonus is included and general holiday is not, the same as the arrangement with labour and management in the Yukon Territory.

Mr. Chairman: Well, gentlemen, just in order that we might be able to resolve this problem, it is just about time for a recess. I would suggest the parties who wish to propose this amendment get together with the Legal Adviser over this little recess and maybe we can solve this problem. I will declare Committee in recess at this point in time.

RECESS

RECESS

Wednesday April 3, 1968
3.30 P.M.

Mr. Chairman: At this time I will call Committee back to order.

Mr. Shaw: Mr. Chairman, I would like to move that the amendment to sub-section 3 of Section 26 be as follows: "an employee whose wages are calculated on any basis other than a basis referred to in sub-section 1 and or 2 shall, for a general holiday on which he does not work, be paid at least the equivalent of his daily wages based upon the average of his daily wages, exclusive of overtime or bonus for the week in which such general holiday occurs".

BILL #8

Mr. Chamberlist: I will second that Motion Mr. Chairman.

Mr. Legal Adviser: Mr. Chairman, with respect, will you eliminate the 's' from weeks. That should be for the week.

Mr. Chairman: Committee so notes. I have a Motion, moved by Councillor Shaw, seconded by Councillor Chamberlist, that Bill No. 8, Section 22, sub-section 3 be amended to read:(reads as noted above). Are you prepared for the question? Are you agreed? Any contrary? I declare the Motion carried.

MOTION CARRIED

MOTION
CARRIED

Mr. Dumas voted contrary.

Mr. Chairman: Are there any further amendments? What is your pleasure in relation to this Bill?

Mr. McKinnon: Mr. Chairman, there was some discussion on the all-encompassing powers of the Labour Standards Officer pertaining to examination of books and records. I wonder if the Legal Adviser took into consideration these discussions and attempted or thought of doing anything to curtailing somewhat the powers of the Labour Standards Ordinance in being able to deal with all the employers records even though only one employee was in question?

Mr. Legal Adviser: Well, I did discuss the matter with the Labour Standards Officer Mr. Chairman. We didn't consider there was any way around this as this is basically enforced by accounting methods and the way in which it is done is either by routine inspection or on complaint being made, the account books are called for and a check is made to ensure an employee has been paid or has not been paid according to the Ordinance. It is not the intention or practice to go past that point; it's just an accounting method but he needs to have the record; the day book or the wages book or whatever book happens to be inspected.

Mr. Chairman: Councillor Gordon.

Mrs. Gordon: I have noted in my copy of the Bill, Section 43 on page 11, and I believe it was intended at one time to reduce the time from one year to six months. I don't see any subsequent paper to cover this.

Mr. Chairman: What is the Committee's pleasure in relation to this?

Mr. Legal Adviser: I don't remember any discussion about this. I may not have been here that day.

Mr. McKinnon: There was in the Fall session, Mr. Chairman.

BILL #8

Mr. Chairman: What is Committee's proposal in relation to 43?

Mr. Shaw: Well, Mr. Chairman, didn't we agree on six months on this particular matter. It appears to me that possibly Councillor Dumas objected but it seems to me we wondered why we should let this prolong for an unreasonable length of time.

Mr. Chamberlist: Mr. Chairman, I think that time should be reduced for a very simple reason; as a matter of fact I would even be in favour of reducing it by even less because of Section 4. It would appear to me that an employee could work for an employer for one year and make some arrangements whereby they can work all the over time they want to and then they wait until the end of the year and then they sue. This way the employer doesn't have a chance although he has accepted the word of the employee he doesn't have a chance because he can sue for some \$5,000 or \$6,000 although an arrangement has been made. I think there is a responsibility on us to make sure the employee isn't being taken advantage of by the employer and conversely that the employer isn't being taken an advantage of by the employee. Labour Relations has got to be a two way street and I feel that the time limit for commencing an offence or an employee laying a charge against an employer should be limited to an amount of time that in many instances is considered 6 months; I think this is in summary conviction matters in any offence. Perhaps Mr. Legal Adviser would comment on that; I think there is a time limit, Statute of Limitations with reference to offences that is where a charge can be laid under an offence, I think it is six months.....

Mr. Legal Adviser: This is so. Under summary convictions procedure in force the normal time of six months is the time but I don't remember much discussion about Section 43, but the Commissioner reminds me it was discussed and the result of the discussion was to leave the section as it is. Now it is possible the discussion may have centred around - and it is coming back to me about the employer who had to keep books and the question was how long would he have to keep his books in existence in order to be able to verify whether or not an employee had in fact worked for him and worked over-time for a particular period. As I recollect it the sense of the discussion was that it would be reasonable to expect an employer to keep his books in existence for a year; beyond that time no, and therefore sufficient protection would exist in the employer's accounting department in the normal way and the sense of the discussion centred around this.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: For example a construction outfit comes up from British Columbia or Alberta, does work and commits an offence. Then the employee may not know that he could do anything about it and if there isn't a notation that something has to be done in a reasonable time that person in a year be out of the Territory and be under no jurisdiction whatsoever under the Labour Code. So therefore it is to the advantage of an employee to also know that he has some period of time to commence action and if anyone has any complaint surely after six months you should know whether you have a complaint or not. Let's be reasonable, I would say. If it was two weeks I would object to that but six months, surely. I know if someone hurts me before six months are up. Thank you Mr. Chairman.

Mr. Chairman: Councillor Dumas.

BILL #8

Mr. Dumas: Mr. Chairman, the point I was trying to make earlier was that we had not definitely decided anything on this yet. I am inclined to agree with the six months period.

Mr. McKinnon: Mr. Chairman, with all respect, it was decided at the last Fall Session, page 609 of your Votes and Proceedings of that year, Section 43 was agreed to after some five pages of discussion on the time of limitation of one year and the final say in the matter was more or less decided was by Mr. Commissioner who said on page 608 of the Fall Session "I might say you get into the realm of holiday pay and you must be very careful that you don't put in something here which would effectively make it impossible for a person by his six months limitation and say at the end of fifteen months they were quitting their job and had fifteen months holiday pay coming that you were not preventing them from getting that. In other words you might place the employer in a position of having to be taken to court simply to enforce him to pay the holiday pay that was due and he might try to get away with six months holiday pay just on that limitation. In fact I think it has already been tried on one or two occasions and with that argument that it has been tried to get away without paying the full holiday pay on the six months limitation in the Ordinance as it now stands, this argument won the day and all Councillors accepted the one year limit which appears in the Ordinance at this time.

Mr. Shaw: Mr. Chairman, I can see that point but I was interpreting this, in this particular matter, as six months or one year after the termination of employment. That is what I was interpreting Mr. Chairman.

Mr. Dumas: It says, Mr. Chairman, "one year after the time when the subject matter of proceedings arose", not termination....

Mr. Chamberlist: Mr. Chairman, by the same token, dealing with holiday pay, if a person is due holiday pay after the end of a year's employment then there is six months beyond that that is the time limit when the subject matter of proceedings arise. The proceedings would not arise for holiday pay until the holiday pay is due and that is at the end of the year so then within six months - quite frankly for many reasons I would feel that Councillor Gordon has raised a very very good point indeed. Every now and again my colleague certainly comes out with good suggestions and I think this is a good one on her part but it should be reduced to six months and if she is prepared to move an amendment to that I will be prepared to support it.

Mr. Chairman: Councillor Shaw.

Mr. McKinnon: I might add that it was reduced from two years to one year period which was agreed on and four or five months later we go to six months and I preclude that by this Fall Session we will be down to three months and the one after that no time limitation.

Mr. Chairman: Councillor Shaw, would you take the Chair?

Mr. Taylor: Mr. Chairman, I did want to have a word on this particular subject. I am in favour of leaving it to a year

BILL #8

Mr. Taylor continues....

and I can't just immediately place too many instances where this would count but I can certainly think of one and that has to do with a certain line laying company that hired many employees from the Whitehorse area here and Ross River area one year in the early days of the Anvil development. They hired these people to do line-cutting work and then could not pay them but promised to pay them at a later date and eventually blew the country. Some of these people who were promised pay waited for their cheques and went on to other employment in the summer months and in the fall when they came back out of the bush found that their money or check wasn't there as promised, they were bilked, and then would have to go to the Labour Provisions Officer in which case, if we had it down to six months you would rule out the possibility of a person acting against the employer.... I don't think that a year is too long to consider for a limitation; I think a year is fair; I think any less would be unfair and any more would be unfair.

Mr. Chamberlist: Mr. Chairman, the argument put up by Councillor Taylor is not a valid one for the simple reason that if a contractor failed to meet his commitment, especially on a contract of any large amount; there is always hold-back money in the contract for that where no money is paid to the contractor until such time as he has managed commitments as far as labour ... etc. is concerned and there is always a method by which the workman can obtain his payment by going to the so that these payments are then withheld from the contractor until such time as the labour charges have been met. I feel that more than anything else it is a protection for both employer and employee against unscrupulous actions on one side or the other. It is unfortunate that in many instances employees do, and we had this discussion in the Fall Session, employees do have the habit of after maybe making a commitment with an employer and then taking action against the employer after without the employer being very much aware of the situation. I know that the Labour Relations Provisions Officer has had some cases brought to his attention of this and yet there is no way that the employer can be helped out of trouble because he has gone beyond the Ordinance where he is unable to make an agreement with employees which are any less favourable than in the Ordinance itself but you often find; and this deals specifically with people who are holding two jobs; you often find that people ask for this extra work, get this extra work, make an agreement for this extra work and then when there is some difference of opinion they leave and are over in the Labour Provisions Office and making complaints that they haven't been paid, and some of them, if this has happened for a year, some of them go back for a year and try and get - this is just a sort of blackmail which you would be permitting and I don't think we have a function to perform to create legislation in such a way that would open up the doors for blackmail to unscrupulous people and I feel if Councillor Gordon wishes to move an amendment for six months I will support her and I will only go on the basis of whether she has asked for it, whether she wants it or not. If she wants it I will support her, if she doesn't well.

Mr. Taylor: Just in answer to the Member from Whitehorse East, I think that, without throwing smoke screens around this thing, I think it should be made abundantly clear that when you make a contract you are not forced by the Ordinance to terms of your contract. There is nothing in your Contract to say you have to hold back pay; this may be the practice in government and some corporations and not the practice

Mr. Taylor continues... of other corporations so this does not form a part of all . BILL #8 contracts. Contracts exist between one person and another and there is nothing in law that states that this has to be done and indeed in the case I cited earlier the money was obtained by the prime contractor who failed to pay his employees. As a matter of fact today none of them have been paid to my knowledge. As a matter of fact I don't think they ever found the fellow again. It is not too much to ask to protect an employee, especially in an area and region such as we exist in here in the Yukon where people do disappear in the bush often in the summer months and sometimes come home in the Fall before they find out they have been bilked. They should have at least a year in order that they can seek restitution for anything that has been done against them and I am going to stand and fight for the one year for those people.

Mr. Chairman: Mrs. Gordon.

Mrs. Gordon: In light of the remarks of the Honourable Member from Whitehorse North and the Honourable Member from Watson Lake, and the fact the one year period in Section 43 was a reduction from a two year period and the instances that I know as well as the Member from Watson Lake does of people who are in the outback in the bush for a considerable length of time, I would wish that Section 43 remain as it is.

Mr. Taylor: Thank you Councillor Shaw, I'll resume the Chair. What is your further pleasure regarding Bill No. 8 at this time.

Mr. Shaw: Mr. Chairman, do we require any changes to be made in this Bill before final passage, with the exception of this one part that we have put in relating to sub-section 3 of Section 26; is it clear to pass.

Mr. Chairman: We have all the amendments with- only with the noted addition of two words in Section 26. I would think it would be..

Mr. Shaw: Well Mr. Chairman, I would move that Bill No. 8 be reported out

Mr. Chairman: Mr. Legal Adviser.

Mr. Legal Adviser: Just one point, Mr. Commissioner has asked me to make a change. I can't just make it in five minutes; I need to consult with Mr. MacKenzie. Just as a final check...but I think we had better do it concerning the powers he wants to have confirmed if he does appoint a Board he has to pay them money which is a rather important point. I would prefer to consult with Mr. MacKenzie on this point.

All: Agreed.

Mr. Shaw: Mr. Chairman, I would move that we report progress on this Bill.

Mr. Chamberlist: Mr. Chairman, with respect, I don't think that that particular point would enter into the Bill at all. I don't see how it could enter into the Bill at all because there must be a method that could be found as to when you can pay Boards. Surely we can, we want to find...and make sure that we can do it; we can have a piece of legislation brought forward that will deal with all Boards.

Mr. Legal Adviser: This is the idea.

BILL #8

Mr. Chamberlist: Isn't it, then it wouldn't interfere with it.

Mr. Legal Adviser: The government would aim at is a comprehensive series or pieces of legislation to deal with all the Boards that seem to be growing more numerous as we go through the various Ordinances and they would aim at setting up a comprehensive code of procedure to be used by a Board in its dealings with the public but that is not a thing of today or tomorrow; this is a thing in the less immediate future.

Mr. Chamberlist: My point is, Mr. Chairman, there should be no reason why we cannot pass this out of Committee as amended.

Mr. Shaw: Mr. Chairman I wonder if the Honourable Member, just out of courtesy, would permit the investigation of it and we can always, it is just the formality of passing it at the present time; I don't think it changes the Ordinance. If it is necessary at this time well I don't see why not.

Mr. Chairman: Mr. Legal Adviser do you find that this is necessary at this time?

Mr. Legal Adviser: Well I don't like to (inaudible) to be frank with you. I prefer to have it - if the House has nothing to do it is embarrassing but if the House is willing to adjourn a short while I will consult with Mr. MacKenzie as I prefer to be satisfied that we have in fact got the power either through our basic Financial Administration Ordinance or inherently to pay a per diem fee to the Chairman of this Board when in fact he sits.

Mr. Chairman: I will declare a recess for ten minutes.

RECESS

Mr. Chairman: I will now call Committee back to order and Mr. Legal Adviser, have you something to report.

Mr. Legal Adviser: Yes Mr. Chairman, as you will recall the Commissioner asked me to check whether or not the Bill, as presently drafted, would require any addition to ensure that the members of the Advisory Board could be paid per diem or expenses and it appears this will be done through an item or allotment in the Appropriation Ordinance or a Supplementary Appropriation Ordinance.

Mr. Chairman: Thank you, what is your further pleasure in relation to this Bill.

Mr. Shaw: Mr. Chairman, I would move that Bill No. 8, An Ordinance to Provide for Labour Standards in the Yukon Territory, be reported out of Committee as amended.

Mr. Chairman: Is there a seconder? Is there a seconder to this Motion? I'm afraid then there is no Motion.

Mr. Shaw: Councillor McKinnon, would you care to second that Motion?

Mr. Chairman: There has been a Motion proposed but there is no seconder so there is no Motion.

Mr. McKinnon: What was the motion Mr. Chairman?

Mr. Chairman: The motion as presented was that Bill No. 8

Mr. Chairman continues...
be reported out of Committee as amended.

BILL #8

Mr. McKinnon: I'll second that Motion Mr. Chairman.

Mr. Shaw: Thank you Mr. McKinnon.

Mr. Chairman: It has been moved by Councillor Shaw, seconded by Councillor McKinnon that Bill No. 8 be reported out of Committee as amended. Are you prepared for the question? Are you agreed? Any contrary? I declare the Motion carried.

MOTION CARRIED

MOTION
CARRIED

Mr. Dumas: Voting contrary.

Mr. Chairman: We have two remaining items in Committee at this time. We have Sessional Paper No. 39. This is questions, municipal by-laws. What is your pleasure in relation to this paper?

SESSIONAL
PAPER #39

Mr. McKinnon: Mr. Chairman, I believe that it was Councillor Chamberlist who moved this...and with all respect I think he should be here when it is discussed.

Mr. Chairman: Mr. Clerk would you endeavour to find out where the Member from Whitehorse East is? I'll declare a short recess.

RECESS

Mr. Chairman: I will call Committee back to order. The Member from Whitehorse East cannot be found so we have one further item and that is Motion No. 20. I am wondering if Councillor Shaw would take the Chair at this time?

MOTION
#20

Mr. Taylor: Mr. Chairman, the reason for Motion No. 20 which you will recall, referred to a right to work legislation. I felt should be raised at this session. I had not intended to go into any great detail on it but it seems to me that when the Labour leaders were here before us in Committee and the matter of the right to work in the Yukon was discussed and indeed it is a great problem, several of the Labour leaders indicated that indeed they were exercising good, fair local hiring practices and those that, upon which complaints were being raised, I think the Teamsters were one; their rep indicated they would like to work with the people of the Yukon Territory and the Council of the Territory in order to see that everything is done in a fair and proper manner. I am still getting complaints from people who can't go to work because they are not members of a union. However, in all fairness to everybody I feel that if we are going to have a special session this summer; possibly in the next month or two, we give these Unions the opportunity to show their good faith. Those who are not employing good hiring practices and failing that and if by that time they have not shown good faith and if indeed it is necessary to bring down legislation to protect the workmen in the Yukon, that we seek some advice somewhere on how we could provide right to work legislation. In this regard I don't think there are any of us here in the Territory who are that proficient in this particular realm so it would seem to me that we would have to contact possibly the B.C. Department of Labour for experts and indeed maybe the Federal Department of Labour to send experts in here; people who have dealt with this problem elsewhere, to advise us. But I think that the matter is of such import

BILL #8

Mr. Taylor continues...
that we should review this at some point in mid-summer and if we are not getting our labour force - the labour force here in the Yukon is not getting a just deal from some labour unions, I think it is essential that we bring down **such** legislation and this is why I wanted the matter discussed in Committee before the prorogation of this Session. I would like to hear what Mr. Commissioner's point of view would be in relation to this.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: First and foremost, Mr. Chairman, it is one thing putting legislation on our books and it is another matter entirely to enforcing legislation. I think that the point that the Councillor is bringing up here is a very good and important one but I question very, very much if in fact right to work legislation as we understand the term as it is applied is really the answer to the particular problem that he raises. My personal attitude would be this that I think we should leave no stone unturned to protect the rights of our people not only to go to work but in many other fields as well; but I also think that if we can only do this by legislation we should think very carefully before we give effect to legislation as to how we are going to enforce it. You boil yourself down to the realm of the relationship of one individual to another and I am not going to pass any legal opinions on this because the Legal Adviser I am sure is much more qualified than I to talk on this subject but when you are getting down to this it is a matter of proving or disproving the allegations of one person's word against that of another and it is a very difficult and a very hazardous sphere, particularly as it applies to the person's right to make a livelihood. This is really what we are talking about; whether you call it the right to work or not; the right to provide for his wife and his family; this is what we are really talking about. And when it comes down to the question of having union sanction for a person to go to work and this is really what we are talking about here. I think that we are getting off into a realm which is a little different really than the right to work. It's getting itself into an area where a union is not conducting itself as a good corporate citizen is, are we going to allow this union to even function in the Territory; are we going to allow this corporation to function in the Territory. I would strongly suggest that before we take any plunges off into this particular area which I may say, to the best of my knowledge is a field that is a little alien to Canadian legislative action, I would suggest that we take a look at many, many other aspects giving effect to the very problem that the Councillor has brought forth here. In other legislative fields if necessary but preferably in fields that will not call for legislation. I would put this to you that if we get down to the point where we have to legislate in this particular regard I would also suggest that we are going to have to take a very, very hard look at our ability to pay the costs to give effect to this legislation.

Mr. Chairman: Mr. Taylor.

Mr. Taylor: Mr. Chairman, here is the problem; in a sense it is something that none of us fully understand all the ramifications thereto but what you have now is you have a small population and a small working force in relation to the area that we call the Yukon and yet you have these people moving around in a sea of insecurity at this point and time because their ability to go to work is impaired by the fact in many instances that they are not members of a union

Mr. Taylor continues... and I think this is what they called a closed-shop operation in a union and it means that a man who is a cat skinner or a man who is a carpenter or a man who is involved in any of these trades; if he is a resident of the Yukon, say outside of Whitehorse, the central area, say in Watson Lake or Mayo or in Dawson or in any other smaller community, and a project comes up in his area where he has a home or family and he is refused employment that means he has to pick up his family pretty well and move out of the Territory; go some place else and I don't feel that it should be the right of an internationally dominated union to force that man in that position. I whole-heartedly agree with Mr. Commissioner that this is a very, very touchy area and we really don't know what to do but I notice that across Canada there are many provinces that have a Fair Employment Practices Act. We have an Ordinance to this effect which respects a workman's right to work regardless of race, ethnic origin and so forth. It is a field that I quite frankly do not fully understand and I know the principles behind the thing but I don't know all the ramifications. I really think we owe it to the people at any cost to protect the citizens of the Yukon against discrimination of this nature and certainly it will indeed affect the whole of the Yukon if we turn the Yukon over to a Vancouver or Edmonton based work force who come in here and milk the country dry and move out in the fall and chase all the qualified local residents out, then we have done a disservice to both our people and the Territory and it seems to me that somewhere in Canada; possibly in British Columbia, where they have had a great deal of work done in this field, that we would find expert advice and guidance to assist us in this endeavour but in any event I don't think this is something we should leave go for the next two or three years and watch it. I think that somewhere at mid-summer or during this building season while this thing is in it's maturity we should get after this thing and get on to it and find out what we can do; even the Federal Department of Justice or the Federal Department of Labour, but somebody because we do have a segment of our labour force in the Yukon Territory right now who are very disillusioned and are wondering what to do with themselves; to retrain, move out of the Territory or go through the rigors of flying to Vancouver and attempting to join a union and then have to wait on the ninetieth spot on the roster to go and get to work. I am very very concerned and really and truly, I have had many people come to me with this problem and we just have to do something, no matter what the cost, we have to do something.

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, it is not a simple situation; neither is it one which can be just brushed off to the side. This is a very important situation and there is one recommendation that I would make to the members of Council and that is when they run into specific instances of this very problem, if they would be good enough to get these documented; not just word of mouth situations that are untraceable, but get these things documented in no matter how crude a form and get this information to my office we will do our utmost to track these situation down and prove or disprove them because I feel that we have a public declaration from the leaders of construction unions and other affiliated unions that were here that this indeed was not the type of practice that they were going to be the propogators of. I think in the first instance we have to take these people at their word and in the second instance we have to bring infractions of their words specifically to their attention to give them the opportunity of correcting these situations

BILL #8

Mr. Commissioner continues... and then if at that point they still do not give effect to this commitment, then we have to take a look at other means of securing a place on the economic scheme of things for those people who are normal residents here. However, there is one more point which I would like to make Mr. Chairman, while I am here on my feet and that is as to what we look upon as the labour force who are the residents of the Territory and those people who are forming part of the labour force who come here either of their own volition, or who come here at the volition of their employers. And I think that we must all recognize the fact that every one of us who are here in the Yukon today except those who are indigenous population here or immigrants to the area. We came here either seeking work at the behest of an employer who had already contracted with us or we came here on our own seeking employment, or came here as a consequence of our family, having done this prior to this point. And I think that we have to have more people in the Territory. In other words we cannot put up artificial barriers that says we have to have 110% of our population fully occupied putting in all the allowable hours under the Labour Provisions Ordinance before we are going to allow one more person to come to the Yukon Territory. This is the extreme that is just as bad as the other one that we are talking about and we have to find some kind of a mid-way stream that is going to be acceptable to those people who are looking to make a living and for those people who are looking for work so that I would strongly suggest that we allow the matter to stand as it is at the moment. I think we have done our best, legislative-wise, to provide for the protection of the individual after he goes to work that he has the verbal assurances of those leaders of the labour movement who have the ability in their power to let these people go to work or keep them out of work and if we see that we are not getting satisfaction from the public declarations that have been made then we have to seek other sources of protecting those people who are the basis of our population and who by the way we represent and who are our pay cheques.

Mr. Taylor: Mr. Chairman, the course suggested by the Commissioner is obviously the only course we can take now but I don't think that we should be sleeping on the job. I would like to say something respecting documentation. Unfortunately we are dealing with a rare type of cat here because since our meetings here I have asked two or three people here "would you give an affidavit" and they said "absolutely not because if we can get into the union by some method if we give you a documentation saying and causing trouble for the union we would be what they call 'black-listed' and never again no matter where we go would we get a job on that union. There are many involvements here and so in this case some people are reluctant these things for fear of reprisals to them at some future date. However, no doubt there are some that can be and I certainly will make an effort to get documentation whenever possible but it is going to be difficult for that reason and I don't believe that we should ever go to the extreme as suggested by Mr. Commissioner. It is certainly not my intention but I think some protection should be given to employees of the Yukon. I am prepared to leave it at that point for the present time.

Mr. Chairman: Is there anything further on this, Motion No. 20? Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, I think that I should say

Mr. Commissioner continues.. something to qualify my statement concerning documentation. We would not be looking for anything in the way of a notarized statement and also I would say that the same confidence is extended to this information once it comes within the administration net here as is given to all other information. We would not be using these people's names without their prior consent if we had to do that. We would be using the information, if this information was given to us, in documented form and at that point this would be the privileged situation on that.

Mr. Taylor: Thank you Councillor Shaw. I will resume the Chair.

Mr. Chairman: Is there anything further on this subject?
Councillor Livesey:

Mr. Livesey: I wonder if the Commissioner could supply us with any advice, Mr. Chairman, towards enlightenment as to whether any of our large mining operations at the moment are in the same position and cannot hire people from the Yukon and they must go to Vancouver to follow this procedure because if this is the case then all this talk about the tremendous resources of the Yukon being spread among the population is somewhat of a lopsided nature. I am just wondering, what benefits are going to accrue to us seeing the Federal Government own the resources and companies from the outside have moved in and bought out these resources and are shipping them out of the country with people hired in Vancouver. This is a rather bleak picture. I wonder if Mr. Commissioner can inform us if all the mines presently operating in the Yukon Territory, of any size, are committed in such a fashion?

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, I am not aware of a commitment towards a point of hiring. I am aware that practically all the operating mines of any consequence have agreement with the unions which certainly have a clause concerning hiring practices and to the very best of my knowledge, without naming any of these mines which I don't think I should, at this point, operating mines are not under any impediment that I am aware of for their normal workers to have to go to Vancouver. They are for the most part provided with some officer of the union already in their employ, normally the shop steward, and at this particular point most of their local ordinary labour requirements are able to be dealt with; as far as the specialized people are concerned there is no doubt that they have to go outside the Territory in order to get these particular specialized people. Now, to my knowledge, if there are any signed agreements after the mines are in operation, to have to go to Vancouver, I am not aware of it. As far as the construction end of the situation is concerned, now this is another matter entirely and I am sorry I didn't have any of the mining agreements in here the other day but we certainly had many of the construction agreements that were here and they certainly made it very clear what the hiring practices were to be Mr. Chairman. But I think that you are dealing with two different questions here; for example the people who are hiring underground miners, to the very best of my knowledge, are having to use the Vancouver and Edmonton labour market in order to satisfy the needs of this particular trade or profession. They don't find this group of people to be available here. As far as the surface people are concerned, where they are dealing with, say operating engineers or heavy-duty type operators it is my

BILL #8

Mr. Commissioner continues.
understanding that this particular union has an office set up here and they also, during the last week anyway I had one of their operating men in here who apparently lives in Dawson Creek and comes into this area as the representative of the union and I know there has been some questions about signing up people into this union and I think that they have been resolved satisfactorily as far as I know. Beyond that I am in no position to give detailed information but I would be quite prepared to secure further detailed information and make it available for Council at a later date on the subject but that is as close as I can come to it.

Mr. Chairman: Is there anything further on this matter? I aired, when we were last discussing Bills and drawing to your attention that we still have to resolve the matter of Bill No. 14, the Low Cost Housing Bill. What is your wish?

Mr. Commissioner: Mr. Chairman, this was held up I think on account of administrative inability to provide the answer to questions in Council. I signed a paper that gave those answers not too long ago; I don't know whether they are in the Councillors' hands as yet but I think that is the information....

Mr. Chairman: Councillor McKinnon.

Mr. McKinnon: Mr. Chairman, I would request that Bill No. 14 which means nothing, does nothing and is an absolute non-entity and a nullity, die on the Order Paper. The Low Cost Housing Ordinance has been one of my prime considerations before this Council table in both terms that I served as a member of this Council. It was upon the unanimous motion passed by this Council that we asked the Federal Government to consider the first mortgage loan under the Low Cost Housing Ordinance be raised to \$10,000; the second mortgage loan remain at \$1,000, but the loans to be made regardless of the finished cost of the house. All of the Council agreed that this was a sensible way of building homes in the Yukon where people could not qualify under the C.M.H.C. regulations. The Administration agreed with the decision of Council. This request was forwarded to Ottawa; Ottawa refused to accede to the request of both the Council and Administration and in discussions with the Deputy Minister of Indian Affairs and Northern Development, Mr. MacDonald, it appears that they are still unwilling to accede to the request of the people of the Yukon Territory who should know the building conditions that are met in the Yukon Territory. The only thing I can say to Council is that I am prepared to argue the point to the best of my ability and as long as I possibly can hold out when we approach Ottawa in dealing with the next fiscal agreement with them. I think that it was a sensible motion that this Council passed; I think it should have been accepted; I think it would have been of great benefit to the people wishing to build homes in the Yukon Territory if it had been accepted and I am extremely disappointed that Ottawa has not seen fit to accede to our request at this time. Thank you Mr. Chairman.

Mr. Chairman: Would Committee agree to the proposal by the Honourable Member?

All: Agreed.

Mr. Shaw: Mr. Chairman, that is what I said yesterday - we had permitted it to die.

Mr. McKinnon: Mr. Chairman, I was hoping that after the visit of the Deputy Minister of Indian Affairs and Northern

Mr. McKinnon continues...

BILL #8

Development that we could resolve the question and we would be allowed to bring in under the Low Cost Housing Ordinance the increase to the first mortgage loan so that we would have a real effective piece of legislation but now that he has seen fit to refuse the request of this Council then I have no further use for the Bill at this time and will now allow it to die.

All: Agreed.

Mr. Chairman: Well, the only remaining item for consideration in Committee is Sessional Paper No. 39, questions municipal by-laws. SESSIONAL PAPER #39

Mr. Chamberlist: Mr. Chairman, I wish to discuss the third part of this question. "Does the Commissioner know that revenue is being raised by the municipality of the City of Whitehorse contrary to Section 62 of the Municipal Ordinance, the only measure for the raising of revenue". Now the answer received is nothing at all to do with the question. I have ascertained that the Legal Adviser didn't give any advice on this so it is not a legal answer. I have ascertained that the Commissioner just signed the document because it came out of the Municipal Department so he doesn't know much about it. I am in the position of having to answer a, rather of making comments on something where the question should have been answered, hasn't been answered. Now section 62 is a revised section, it repealed section 62 of the original Ordinance of 1959, repealed that and it is a new section 62 which was brought in 1966 First Session and it reads as follows: "Subject to this Ordinance the Council may pass by-laws providing for the raising of revenues by the imposition and collection of a tax upon real property in a municipality and by the imposition and collection of a business tax". Stop, it doesn't say anything further than that. The answer that we get is this: "although the revenue section of the Budget of the City of Whitehorse" now who is talking about the budget, when I brought this up, I don't know, I don't know how they even brought this into it at all," indicates some ten main sources of revenue I do not necessarily consider that, with the exception of property tax; these revenues are being collected contrary to the provisions of Section 62 of the Ordinance." Well it doesn't take anybody with too much in between the ears to see that there - whoever answered this question hasn't got too much in between the ears, with respect.

Mr. Legal Adviser: Mr. Chairman.

Mr. Chairman: Order, please.

Mr. Legal Adviser: Mr. Chairman,I hesitate to interpose at this point butinsolence(inaudible)

Mr. Chairman: This is quite correct, this is quite out of order.

Mr. Chamberlist: I am not part of the Administration Mr., Mr. Chairman and

Mr. Chairman: Order Councillor Chamberlist. I have just stated that it is not proper in any parliamentary procedure in Committee or the House to cast such aspersions at the Administration.

Mr. Chamberlist: Would you refer which particular order you are referring to for reference, please?

SESSIONAL PAPER #39 Mr. Chairman: I am quite sure the Honourable Member knows to what I refer.

Mr. Chamberlist: Please, Mr. Chairman, would you refer the order that you refer to?

Mr. Chairman: I have made my ruling Councillor Chamberlist and I stand by it. Would you proceed.

Mr. Chamberlist: Would you please show me your ruling Mr. Chairman, please?

Mr. Chairman: Councillor Chamberlist, this is not a court of law; this is a legislative chamber and we would expect a little more courtesy towards both the Administration and the Chair.

Mr. Chamberlist: I

Mr. Chairman: Would you kindly proceed.

Mr. Chamberlist: I am proceeding Mr. Chairman and I would expect you to respect me too! But if you think that I am out of order would you please quote the rule under which I am out of order if you can. I would be **obliged** to abide by it but please quote the rule.

Mr. Chairman: Mr. Chamberlist, I have stated that it is contrary to the rules of the Committee and the House to cast aspersions at the Administration in saying that people do not have something between the ears. Now you know what we are talking about. This is not a court of law. I have ruled accordingly and if you wish to appeal to the Speaker, this is fine, but I suggest we get on with the proceedings in a proper and sensible manner.

Mr. Chamberlist: I take it Mr. Chairman that you have not the rule available or cannot find it; this is why you are reluctant to bring it forward so I will continue. The answer, nevertheless at this time, Mr. Chairman, I would like to know which constituency the legal adviser represents when he interrupts an elected member of this Committee. Now, Mr. Chairman, I will continue. This question is properly raised in accordance with this section and I am going to continue to discuss this Sessional Paper.

Mr. Chairman: I have one further question, if I may be permitted at this time, of the Honourable Member from Whitehorse East. Is this a matter that is before the Courts at this time?

Mr. Chamberlist: No, certainly not.

Mr. Chairman: Thank you, would you then proceed.

Mr. Chamberlist: Now, the answer given to the question that was put does not in any way represent the reference to the question that was given, My question, I've already brought forward and I am being answered that the budget doesn't conflict in any way with Section 62 of the Ordinance. Now, my question is quite simple and it was to the Commissioner. The Commissioner has signed this; apparently he has signed this but he hasn't given the answer. It was some incompetent Civil Servant that gave the answer and I might say that I have the right to say that.

Mr. Chairman: Order, Councillor Chamberlist.

Mr. Chamberlist: All right, go ahead. I will not speak any further.

Mr. Chairman: Mr. Chamberlist you are out of order.

Mr. Chamberlist: Ohhhh! You are out of your mind!

Mr. Chairman: Councillor Chamberlist, any continuation of this will be held as contempt of this Committee.

Mr. Chamberlist: Any continuation of what Mr. Chairman?

Mr. Chairman: Of statements which you have already been warned not to make, Councillor Chamberlist. Would you kindly continue and in a proper and parliamentary manner.

Mr. Chamberlist: I am continuing in a proper and parliamentary manner and I don't approve of the manner in which you are treating me. I am an elected member here and I am going to speak on this particular basis because there has been wrong information brought before this Committee and I am intending to bring this forward to this Committee.

Mr. Chairman: Councillor Chamberlist, I think that you would agree that as a rational individual

Mr. Chamberlist: Oh, thank you Mr. Chairman!

Mr. Chairman: That it is not the easiest job in the world to chair a committee such as this when such things arise and I think you would also agree that it is only right and fair that we extend to the members of Administration the courtesies that one extends to other members of this House. And the manner in which you have been addressing the Administration is not conducive to that particular feeling and that particular action and I would ask that you get on with our case and we stop hurling accusations back and forth and I think we can probably resolve this problem.

Mr. Chamberlist: Well, Mr. Chairman, I think there is no point at this time because tempers are frayed and mine is frayed because of the action of the Chair. I think he is not very well and I appreciate his situation. I know he should be in bed because he is sick and so I am therefore ..

Mr. Chairman: Mr. Chamberlist, if you would kindly get to the point or sit down.

Mr. Chamberlist: Well, I am getting to the point and I am telling you that I am sorry that you are sick. Now the answer further goes on further to say that the revenues of - the revenues that he is talking about - other revenues than of those are collected under Section 62 have nothing to do with my question. My question is this: "Does the Commissioner know that revenue is raised by the municipality of the City of Whitehorse contrary to Section 62 of the Municipal Ordinance, the only measure for the raising of revenues?". Now I wonder if Mr. Commissioner can give me the answer to that question because what has been answered isn't an answer to the question! It is as simple as that!

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: I'm not personally aware nor have I

SESSIONAL
PAPER #39

Mr. Commissioner continues...
been advised of any unconstitutional revenues that are being raised by the municipality and the questions says: "Does the Commissioner know if revenue is being raised by the municipality of the City of Whitehorse contrary to Section 62 of the Municipal Ordinance, the only measure for the raising of revenues?". I would wonder myself exactly what is looked upon as revenue. I am assuming that this is taxation that is being referred to here. If I remember correctly I think that under Section 62 it says the City may raise revenue by certain specific means and if the question is, is it coming to our knowledge by, should we say, coming to our direct knowledge that the City is contravening in taking in monies I would say that I am not personally up on this particular situation. If this is the question that Council wants us to look into the operation of the City of Whitehorse, as possibly we have authority under the Municipal Ordinance to determine if in fact they are gaining revenue and I think that revenue would have to be pretty well defined here as to just what we are talking about, then I think that this is a proper question. I think it is our duty to have the inspector of municipalities check into that situation.

Mr. Chamberlist: Thank you Mr. Chairman. Mr. Chairman, I raise this question because I would ask that the Administration look into it because it appears that the municipality is raising revenue from parking on crown streets. Now I want you to look into it. I've been trying to get the Territorial Government to look into it. Now in answer to the Commissioner that he will be prepared to look into it, would the Commissioner say that he will now look into the situation where revenue is being obtained by the installation of parking meters on.....

Mr. Chairman: This would have to be a decision of Committee- I would suggest that you raise this under Orders of the Day.

Mr. Chamberlist: Well, Mr. Chairman, the Commissioner has intimated that he would look into it if he was asked to do so. I am just asking him if he would be prepared to do so. He can say 'yes' or he can say 'no'.

Mr. McKinnon: Mr. Chairman, this is a relationship between the Honourable Member from Whitehorse East and the Commissioner and it should not come as a direction of Committee. The Committee has asked the Administration (inaudible) right, and I think this could more probably be done on a personal relationship basis if the Honourable Member wants to. Why waste time of Committee on a personal basis. If he wants Committee to go along with it then it should come as a motion through Council (inaudible).

Mr. Chamberlist: With respect, Mr. Chairman, I have received an answer to a question that I have put in a Sessional Paper. I am not satisfied because the answer is in contradiction to the question that I asked and I am therefore asking whether the Commissioner, in view of what he has said, would look into the matter. Now this is all he has got to say; he has got to say 'yes' or 'no'!

Mr. Chairman: The question is quite in order, as long as there is no direction Mr. (inaudible).

Mr. Chamberlist: No (inaudible).

Mr. Commissioner: If Council wish me to look into this I am quite prepared to do it. If there is, there are 101 ways as far as I am aware, gentlemen, for the City of Whitehorse

Mr. Commissioner continues....
can charge fees; I don't know. They charge me fees....
whether they are legal or illegal or anything else but I
know it cost me \$10.00 the other day to get a tag for my
dogs. I don't know just exactly what is involved in this
particular situation but it is a straight forward question
here and if Council wish Administration to look into it I
will have them do so. If the Councillor, as an individual,
Councillor would request Administration to do this I am
quite prepared to pass it along; this doesn't have to become
an issue, Mr. Chairman. We will be most happy to...

Mr. Chamberlist: As an individual and an elected Member
I ask a simple question

Mr. Chairman: Councillor Chamberlist, through the Chair.

Mr. Chamberlist: Pardon, yes Mr. Chairman, I'm sorry.
You see Mr. Chairman, this is all I'm asking just as an
individual member I am getting up and asking whether he will
look into this and this is the thing - you come back Mr.
Chairman and the Commissioner comes back with the remark
"if the Council will tell me to do this", well the
Council doesn't have to tell you to do everything. It
seems every time I raise a point I have the Administration,
the Legal Department and everybody else finding a way
Mr. Chairman in which they can beat answering a question.
I mean, I'm not

Mr. Chairman: Order

Mr. Commissioner: Well, I'm sorry, I'm not prepared to
accept that criticism..

Mr. Chamberlist: Well of course not...

Mr. Commissioner: All because it is not....

Mr. Chairman: Order, please

Mr. Commissioner: and I already have said that I am
prepared to do this, I can't do any more.

Mr. Chairman: This is quite correct. Have we concluded
this paper, Sessional Paper No. 39.

Mr. Chamberlist: No, I would ask that it be left in
abeyance. I am not concluded with it.

Mr. Chairman: Committee agree?

Mr. McKinnon: Mr. Chairman, I wonder if I could ask the
Honourable Member from Whitehorse East what tact he wishes
to take further on this paper. All questions have been
answered to my satisfaction and as far as I know it is the
last item on the agenda of this Council. If the Honourable
Member from Whitehorse East can say that he really does seek
seek more information; really does need more time to ask
questions on this paper, far be it for me to not allot him
the time to do so but I certainly like him to have the
courtesy to give this House what more direction he needs on
this paper.

Mr. Chamberlist: Mr. Chairman, it brings to my mind right
now the answer to a question by Mr. Legal Adviser after
the Honourable Member from Dawson raised a question about
the conduct. His answer then, Mr. Legal Adviser's answer
then was to the effect that you don't tell the other side

SESSIONAL
PAPER #39

Mr. Chamberlist continues...

what you are up to. I am in the position of having been placed on the other side by Administration on this particular thing and if the Member would ask me privately in the same manner and the same words that Mr. Legal Adviser used I will be pleased to tell him.

Mr. Chairman: Are we clear then on this Sessional Paper No. 39?

Mr. Chamberlist: I would request that it be left in abeyance.

Mr. Chairman: Committee agree to this?

Mr. Chamberlist: Tomorrow will be sufficient.

Mr. Chairman: Committee agree?

All: Agreed.

Mr. Chairman: What is your further pleasure at this time? You have now concluded all the business you can do, except for Sessional Paper No. 39.

Mr. Shaw: Mr. Chairman, I would move that the Speaker do now resume the Chair.

Mr. Dumas: I second that Motion.

Mr. Chairman: Moved by Councillor Shaw and seconded by Councillor Dumas that Mr. Speaker do now resume the Chair. Are you prepared for the question? Are you agreed? Any contrary? I will declare the Motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Livesey: Thank you Mr. Chairman.

Mr. Speaker: I will now call Council to order and may we have a report from the Chairman of Committees.

CHAIRMAN
OF
COMMITTEE

Mr. Taylor: Mr. Speaker, Council convened at 10.25 A.M. to discuss Bills, Sessional Papers, Motions and Memoranda. It was moved by Councillor Dumas, seconded by Councillor McKinnon that Bill No. 8, Section 2, sub-section M be amended to read: "wages", includes every form of remuneration for work performed but does not include tips and other gratuities, and". This Motion carried. It was moved by Councillor Shaw, seconded by Councillor Chamberlist that Bill No. 8, Section 6 be amended to read: "An employee may be employed in excess of the standard hours of work but, subject to sections 11 and 12, the total hours that may be worked by any employee shall not exceed ten hours in any day and sixty hours in any week or such fewer number of hours as may be prescribed by the regulations as maximum working hours in the industrial establishment in respect of which he is employed. (2) Notwithstanding subsection (1), a person referred to in subsection (2) of section 5 may be employed in excess of the standard hours of work but, subject to sections 11 and 12, the total hours that may be worked by such person shall not exceed two hundred and sixty hours in any month. (3), Where, in the opinion of the Advisory Board the nature of the work performed in an industrial establishment or in a class thereof is seasonal or intermittent in nature or requires that the standard hours of work be exceeded, the Commissioner, on the recommendation of the Advisory Board, shall order that the standard hours of work of any person or class thereof employed upon or in connection with that industrial establishment or class thereof

Mr. Taylor continues... shall be increased. (4) Before a recommendation is made to the Commissioner under subsection (1), the Advisory Board shall consider (a) the nature of the industrial establishment or class thereof; (b) the conditions of employment therein; and (c) the welfare of the employees." This motion carried. Committee recessed at twelve noon and reconvened at 2.25 P.M. It was moved by Councillor Dumas, seconded by Councillor Livesey that Bill No. 8, Section 13 be amended to read: "No employer shall employ a person under seventeen years of age; (a) in such occupations as may be prescribed by regulations; (b) at a wage less than the minimum wage prescribed by the regulations for the occupation in which such person is employed; or (c) contrary to such conditions as may be prescribed." This Motion carried. It was moved by Councillor Chamberlist, seconded by Councillor Dumas, that Bill No. 8, Section 18, subsection 2 be deleted. This Motion carried. It was moved by Councillor Shaw, seconded by Councillor Chamberlist that Bill No. 8, Section 26, sub-section 3 be amended to read: "An employee whose wages are calculated on any basis other than a basis referred to in subsection (1) or (2) shall, for a general holiday on which he does not work, be paid at least the equivalent of his daily wages, based upon the average of his daily wages, exclusive of overtime, or bonus for the week in which such general holiday occurs." This motion carried. It was then moved by Councillor Shaw, seconded by Councillor McKinnon that Bill No. 8 be reported out of Committee as amended. This Motion carried. It was moved by Councillor Shaw and seconded by Councillor Dumas that Mr. Speaker do now resume the Chair and this Motion carried.

Mr. Speaker: Are we agreed with the report of the Chairman of Committees?

All: Agreed.

Mr. Speaker: I have an item here, gentlemen, I would like to bring to your attention and that is Sessional Paper No. 40 and there is a request from the Administration for advice from the House and I was wondering if at this time you wish to discuss this tomorrow; if you will be prepared to proceed with suspension of standing order No. 41 on it. I would like your pleasure in this respect.

Mr. Shaw: Mr. Speaker, I would move that Standing Order No. 41 be suspended in order that we may discuss Sessional Paper No. 40 tomorrow in Committee of the Whole.

Mr. Dumas: I will second the Motion.

Mr. Speaker: Moved by the Honourable Member from Dawson, seconded by the Honourable Member for Whitehorse West that Standing Order 41 be suspended in order that we may discuss Sessional Paper #40 tomorrow in Committee of the Whole. Is the House prepared for the question on the Motion? Are there any opposed? I will declare the Motion carried.

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: Would the House now be prepared to proceed with a Motion to this effect?

Mr. Shaw: Mr. Speaker, I believe I made the Motion? I made the Motion Mr. Chairman that this be -that Standing Order be suspended and this be referred to Committee of the Whole; that was all inclusive. Does that have to be separate?

Mr. Speaker: Yes, your move to suspend the standing order has no relationship to the item involved.

Mr. Shaw: Mr. Speaker I will move that Sessional Paper No. 40 be discussed in Committee of the Whole tomorrow.

Mr. Speaker: Is there a seconder for the Honourable Member's Motion?

Mr. Dumas: I'll second the Motion.

Mr. Speaker: Moved by Councillor Shaw, seconded by Councillor Dumas that Sessional Paper No. 40 be discussed tomorrow in Committee of the Whole. Is the House prepared for the question on the Motion? Are we agreed? I will declare the Motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: Does the House have any feeling towards Sessional Paper No. 41 other than that it be tabled?

Mr. McKinnon; Yes, very strong feelings.

Mr. Speaker: How do you wish the House to proceed? Is there any further business?

Mr. Taylor: Mr. Speaker

Mr. Taylor: Mr. Speaker, in respect of the agenda, having resolved the Sessional Paper, there is nothing further left in Committee with the exception of Sessional Paper No. 39 upon which I don't feel we are making too much progress. So this will leave us with two Sessional Papers and then I believe we could have our closing speeches and have Council prorogue.

Mr. Speaker: Any further directions?

Mr. Shaw: I would move Mr. Speaker, that we call it five o'clock.

Mr. Speaker: Is there a seconder for the Honourable Member's Motion?

Mrs. Gordon: I beg leave to second that Motion.

Mr. Speaker: Moved by Councillor Shaw, seconded by Councillor Gordon that we call it five o'clock. Are we agreed? I declare the Motion carried.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: The House now stands adjourned until 10:00 A.M. tomorrow morning.

Page 767
Thursday, April 4, 1968
10:00 o'clock, a.m.

Mr. Speaker read the daily prayer. All Councillors were present.

Mr. Speaker: Is there a quorum present, Mr. Clerk.

Mr. Clerk: There is, Mr. Speaker.

Mr. Speaker: Will now call Council to order. I have for tabling gentlemen, and your attention,

Mr. Chamberlist: On a point of privilege. Last night on a broadcast

Mr. Speaker: I am sorry, I will have to rule you out of order..
(interruption) Will you now proceed.

Mr. Chamberlist: Mr. Speaker, on a point of privilege. Last night in a radio broadcast there was a statement made that I had impugned that the Members of Council were opposed to me at any point that I had raised. Mr. Speaker, I did not say that and it was an erroneous reply. I therefore wish to make it clear that not at any time have I suggested that Members of this Council are opposed to any points that I have raised.

Mr. Speaker: Thank you Mr. Chamberlist. I have for your attention SESSIONAL this morning gentlemen, the tabling of Sessional Papers No. 42, 43, PAPERS # and 44. Are there any Reports of Committees? Introduction of Bills? 42, 43, 44 Notices of Motion or Resolution? Under Orders of the Day, Notices of Motion for the Production of Papers. We have two Motions at this point on the Order Paper and one is being held in abeyance, that is Motion No. 22. Motion No. 24 moved by Councillor Gordon, MOTION #24 seconded by Councillor Dumas and the text reads, it is respectfully recommended by this Council that the Commissioner appoint as Members to the Financial Advisory Committee George O. Shaw, J. Kenneth McKinnon, and John F. Dumas, Councillors from Dawson, Whitehorse North, and Whitehorse West. Would the Member from Mayo be prepared at this time to proceed with Motion No. 24.

Mrs. Gordon: Yes, Mr. Speaker, I am quite prepared to speak on the motion though my remarks will be brief. It's set out in the Yukon Act, section 12, the amended section assented to on June 9th, 1960. It is clearly set out that there shall be three members recommended by the Council to constitute the Advisory Committee on finance. It is my submission that since sub-section 3 of section 12 states that the Commissioner can consult with such Advisory Committee on finance in the preparation of the estimates in expenditures and appropriations required to defray the charges and expenses of public service of the Yukon for each fiscal year and that the fiscal year 1967-68 ended three days ago. This is the opportune moment to act on the election of the Advisory Committee on Finance for the current fiscal year which ends March 31st, 1969. You will note that to keep the continuity from the previous Advisory Committee on Finance, the Councillor from Whitehorse North is among the three members in the motion.

Mr. Speaker: Is there any discussion?

Mr. Chamberlist: Mr. Speaker, my understanding is that the 1968-69 estimates are the estimates that have been dealt with and therefore that the 1968-69 Advisory Committee is the Advisory Committee that is now in effect and I would further point out that the appointments that have been made by the Commissioner are for 1968-69.

Mr. Speaker: Mr. Taylor.

Mr. Taylor: Mr. Speaker, this is correct. It has been the practice of Council since the Financial Advisory Committee was first formed

RE: ADVIS-Mr. Taylor continued:

ORY COMM. to have a Financial Advisory Committee follow a budget and this is ON FINANCE generally an appointment which is made at the Fall Session. The new Committee having been appointed the Fall Session throughout the winter time would work with the forthcoming budget for that fiscal year. This is then carried in the spring, in this case this year now we have had an opportunity to work right directly with the budget in its preparation and there will be a supplementary estimates to this budget and then naturally the Financial Advisory Committee would follow through with those supplements having concluded this function by the Fall Session and then normally a new election takes place so that Members will then get into and enjoy the experience of being on a Financial Advisory Committee and there is a lot of merit to the motion. I think though that this is a matter more of properly to be dealt with ⁱⁿ the Fall Session in the normal fashion. As for the matter of continuity, I'm on the Finance Committee, I have no real hard, firm conviction here and it was hoped and thought by the former Council and indeed I believe this Council at its fall sitting last, that all the members should have an opportunity to serve on this committee during the term of their three years in Council and therefore that we would have three new members attached to it but actually I couldn't vote for the motion at the moment. I think it was well intended but I think it's a little premature and should be a matter of being properly discussed in the Fall.

Mr. Dumas: Mr. Speaker, I may as well take the wraps off this conversation. We are breaking with the tradition in this motion, what we are doing here is a definite move towards responsible Government in the Yukon Territory. ^{were} We made at this time, both Councillor Gordon and myself, fully aware of what the undertaking is here. We ask for the backing of the majority of Council on this. It has been said politics is the art of governing and only if we have a viable group to govern with. I believe that as elected politicians and elected officials we would be lax in our duty if we didn't take any and every opportunity to govern to the best of our ability for all the peoples of the Territory and areas which we represent. This I suggest we intend to do and we shall do.

Mr. Speaker: Any further discussion?

Mr. Shaw: Well Mr. Speaker, the fact that a change has been made in the Financial Advisory Committee at this time I think it's quite sensible and I think we have to consider that this year's budget has been prepared now there has to be preparations made for carrying on next year's as has been suggested by the Honourable Member from Watson Lake, which he certainly has a point, that to extend it beyond a year, in the matter of extending it to the Fall until the supplementaries come, in that time I would submit Mr. Speaker that the preparation must be done. Start it now for next year's budget. Not in the Fall or after the Fall Session and therefore I would feel that the motion is quite in order.

Mr. Speaker: Well, if I might bring the point of observation from the Chair, I understand the present Financial Advisory Committee has jurisdiction for a year.

Mr. McKinnon: Mr. Speaker, I would call the attention of the House to Chapter 24 being an Act to amend the Yukon Act, assented to on the ninth of June of 1960. There shall be an Advisory Committee on finance, section 12, consisting of three members of the Council to be appointed by the Commissioner upon the recommendation of the Council. 2. Two Members of the Committee constitute a quorum. 3. The Commissioner shall consult with the Committee in the preparation of the estimates and expenditures and appropriations required to defray the charges and expenses of the public service to the Territory for the fiscal year. Mr. Speaker, with respect, there is

Mr. McKinnon continued:

nothing laid down as to which of the Members of Council that constitute the Financial Advisory Committee what their term of office shall be. It has become a tradition in this House for the Financial Advisory Committee to sit for a year, however, there is nothing in law that states this so has to be the case and it is the prerogative of this Council at any time they so choose under the well defined terms of the Yukon Act to change the makeup of the Financial Advisory Committee. The motion has been studied in depth, it is perfectly in order, and I think the question should be called.

MOTION
#24

Mr. Chamberlist: Mr. Speaker.

Mr. McKinnon: Order. On a point of order Mr. Speaker, the Honourable Member from Whitehorse East has already spoken once on the motion and I think by the rules of this House, that he does not have another opportunity.

Mr. Taylor: That is correct.

Mr. Chamberlist: Well I'm sorry Mr. Taylor. I wasn't going to speak on the motion, I was going to raise another point but that's quite alright. Sometimes the Honourable Members jump ahead of their time.

Mr. Taylor: Would a question be permitted Mr. Speaker?

Mr. Speaker: Yes.

Mr. Taylor: I would like to direct a question to the Honourable Member from Whitehorse North. I would ask him if anything could be found in sub-section 4 (a) where the indemnity is established for the Financial Advisory Committee for each calendar year, if this would indicate anything to him.

Mr. McKinnon: Nothing.

Mr. Chamberlist: Question Mr. Speaker. Mr. Speaker, I wonder if the Honourable Member that has made this motion had in effect the thought of depriving Council of the Membership of the Financial Advisory Committee that has been appointed for one year under seal by the Commissioner for the Yukon Territory. Could I get an answer Mr. Speaker, from the Honourable Member who made the motion?

Mr. Speaker: Councillor Gordon.

Mrs. Gordon: May I ask a question of the Chair? May I see the appointment?

Mr. Speaker: I don't understand the question.

Mrs. Gordon: May I see the appointments made? Hasn't the Financial Advisory Committee, has received from the Council last Fall?

Mr. Speaker: Just to whom do you address your question?

Mrs. Gordon: To the Chairman of the Financial Advisory Committee of the budget that just passed.

Mr. Chamberlist: It's very unusual for a question to be answered with a question. I haven't my papers here but if the Honourable Member had prepared herself properly she could be able to come up with an answer.

Mr. Taylor: If I may be of assistance here Mr. Speaker, I have a copy of such appointment but it doesn't specify the year. It's merely dated the sixteenth day of November, 1967 when the current

MOTION
#24

Mr. Taylor continued:
Financial Advisory Committee started. This motion would of course mean that they would only have half fulfilled their duty if they were now removed.

Mr. Speaker: Well, if you would take the indulgence from the Chair I am not at this point at all sure that this motion is in order.

Mr. McKinnon: Mr. Speaker, with respect, certainly this is a question for the House to decide whether this motion is in order or not.

Mr. Speaker: I believe it is the prerogative of the Chair to decide whether the question is in order according to Beauchesne and all other authorities.

Mr. McKinnon: Mr. Speaker, I just rise to point out that the Speaker, with respect, Mr. Chairman, as every Member of the Council is well aware, is the servant of the House and that if the majority of this House feels that this motion is in order then this motion will be put.

Mr. Speaker: I disagree with the Honourable Member. It's up to the Speaker of the House to bring to the House a question that is in his mind with regard to any question related to the order of any matter which is presently before it and then later after a decision has been made, this can of course be disputed by all Members of the House. I wonder if the House would assist me with this question and allow me to withhold a decision upon it until I have had further opportunity to look into the question.

Mr. McKinnon: Mr. Speaker, I'm more than willing to go along with it but I think you will find that the motion has been examined in depth to make sure that it meets all the requirements of the House as a motion should. I think that after your examination you will find that the motion is well in order but I am willing to give the privilege to the Speaker time for examining the motion. I wonder if the House could be informed of how long this will take before we find whether the motion is in order as far as the Chair is concerned or not.

Mr. Speaker: I am not at this moment capable of giving you that answer but I would ask your indulgence at this time.

Mr. McKinnon: Mr. Speaker, would the Chair require a recess at this time to examine whether the motion is in order or not?

Mr. Speaker: I will give those directions at any specific time that I require I will ask from the House but at the moment I would much prefer if you would assist me with this question and allow me to proceed with it at a later specified time. Are we agreed?

All: Agreed.

Mr. Speaker: Are there any questions and I wonder Mr. Clerk, if we could have Mr. Commissioner with us this morning.

Mr. Shaw: Mr. Speaker, I believe that I have a motion on the Order Paper that hasn't been processed by this Council at this time and I wondered in view of the proximity to the Chairman of the Council, I wondered we can take under advisement Motion No. 22?

Mr. Speaker: It is my understanding Mr. Shaw, that this question is being held in abeyance. The Commissioner will be here shortly, I will declare a five minute recess.

RECESS

Mr. Commissioner entered the Chambers.

Mr. Speaker: I will call Council to order. We have the question period and Mr. Commissioner is with us here this morning. You may proceed.

Mr. Taylor: Mr. Speaker, I have a question of very paramount importance to direct to Mr. Commissioner this morning and to all people or all members. It was reported by the press media last evening that some very severe cut-backs could be affecting at least seventeen positions within the Forest Service here in the Yukon, in relation to forest protection. I would like to ask Mr. Commissioner if he could advise the House as to whether or not he has made representation to the Federal Government in an effort to have these positions retained in the Yukon Territory, in view of the most extremely volatile situation we are expecting in the forests this summer.

QUESTION
RE: FIRE
PROTECT-
ION

Mr. Commissioner: Mr. Speaker, I can answer that question by saying that I have not made personal representation to the Federal Government in this matter but representations have been made by my Administration in regards to this matter. The problem involves two types of employees, those who are permanent staff and where positions have become vacant since the freeze was established by the Federal Government and there are another type of employee who are looked upon as seasonal workers and I think the most important question before us the question of seasonal workers. The matter is going to be reviewed by the Treasury Board not only as it applies to the people who are involved in our Forestry Service here but to similar situations of the public service in Canada across the Dominion in the very near future. I have been endeavouring to contact our offices in Ottawa this morning before I came into Council to see if I could find out when these representations were to be made to the Treasury Board, I have been unable to do so but I hope that before the day is out to determine the exact time. I could say that there is no reason to believe at this point that the representations that will be made on behalf of the seasonal work force of the Yukon Forest Service will not meet Treasury Board approbation and that the funds will not be made available to provide for necessary forest protection, particularly as it applies to the seasonal workers.

Mr. Taylor: Just supplementary to this. I wonder if in the representations from the Administration if Mr. Commissioner could inform me as to whether or not the meteorological situation in the critical situation as it now shapes up here in the Yukon has been made known to Treasury Board in relation to this.

Mr. Commissioner: Mr. Speaker, I can't specifically, you know, give assurances on that point but I would say that the conditions that normally prevail here during the forest fire season is certainly part of the representation that will be made so that there will be no misunderstanding as to what the representation will be about.

Mr. Chamberlist: Mr. Speaker, question to Mr. Commissioner. Mr. Commissioner it was earlier intimated in this House before your arrival that there was to be political division in this House. Would Mr. Commissioner be able to say what party the Administration will be supporting.

Mr. Taylor: Point of order Mr. Speaker. I believe that question is quite out of order.

Mr. Speaker: I believe it is. I will have to rule that question out of order at this time.

Mr. Shaw: Mr. Speaker: I heard over the air this morning that there is to be a big meeting of the Chiefs of Indian Bands at Terrace, in

QUES. RE: Mr. Shaw continued:

INDIAN relation to possible changes to be made to the Indian Act. I wonder
MEETING ATMr. Chairman if the Commissioner could advise the Council if repre-
TERRACE sentation of the bands of the Yukon will attend that meeting.

Mr. Commissioner: Mr. Speaker I can't speak with regards to this specific meeting. I'm sorry I can't do that but I can speak with knowledge to the effect that representations of a similar nature, whether it be this particular meeting or some other meeting, certainly would be; is to be sought from the native people in the Yukon Territory in a similar vein concerning the potential changes that are proposed to the Indian Act. There was no intent at all not to hear from our people here but I cannot answer the question as to whether this is the particular meeting that they will be going to.

Mr. Shaw: Thank you Mr. Commissioner.

Mr. Taylor: Mr. Speaker, in light of the fact that some forty-eight hours have transpired since the Commissioner first indicated that he would shortly be able to tell us how these fuel contracts were let, I wonder if Mr. Commissioner, now this being our last day, might be kind enough to inform the Members of Council as to just who these contracts are to be tendered to.

Mr. Commissioner: Mr. Speaker, the last words I had with my Territorial Engineer, about five minutes before coming into Council, concerned this matter and there is every possibility, and every indication that I will be able to advise Council of the outcome of this before they depart.

Mr. Speaker: Are there any further questions?

Mr. Taylor: One further question, I would like to direct to Mr. Commissioner as this is possibly the last day and it has reference to the fuel tax ordinance and the raising of revenues in the Territory and I would like to ask Mr. Commissioner. In view of the fact that we do propose these changes in the fuel tax ordinance pro-rating mileage, I'm wondering if Mr. Commissioner could tell me if he will have this ordinance available for Council at its Special Summer Session.

Mr. Commissioner: Mr. Speaker, it would not be a proven thing for me to promise Council that they will have this for their Special Summer Session. I do think it would be proper for me to say that barring something unforeseen, the Administration will have the necessary legislation available for the Fall Session of Council but I do not wish to mislead Councillors, Mr. Speaker, to indicate that it will be ready for the Special Summer Session.

Mr. Chamberlist: Mr. Speaker, a question to the Commissioner. Mr. Commissioner, it would appear that there may be a political division in this House and if the White Paper would be coming out in the summer period, would the Commissioner be able to say whether this Council will be finished and a new election called on political party affiliations.

Mr. Commissioner: Mr. Speaker, this would be most presumptuous on my part to even attempt to answer this question.

Mr. Speaker: Are there any further questions? If not, may we proceed to Public Bills and Orders?

1ST READING Mr. Shaw: Mr. Speaker, I would move that the amendment to Bill No.
FOR BILL # 8, an ordinance to provide for labour standards in the Yukon Terri-
8 tory be given first reading at this time.

Mr. Taylor: I would second that motion Mr. Speaker. FIRST READ-
ING BILL #

Mr. Speaker: Moved by the Honourable for Dawson, seconded by the 8
Honourable Member for Watson Lake, that the amendment to Bill No. 8
an ordinance to provide for labour standards in the Yukon Territory
be now given first reading. Is the House prepared for the question
on the amendment? Are we agreed? I will declare the motion carried. MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: When shall the amendment be read for the second time?

Mr. Shaw: Mr. Speaker, I would move that amendment to Bill No. 8 SECOND READ-
an ordinance to provide for labour standards in the Yukon Terri- ING OF BILL
tory be given second reading at this time. #8

Mr. Taylor: I would second that motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded
by the Honourable Member for Watson Lake that second reading be
given to the amendment of Bill No. 8, an ordinance to provide for
labour standards in the Yukon Territory. Is the House prepared for
the question on the motion? Are we agreed? I will declare the MOTION
motion carried. CARRIED

MOTION CARRIED

Mr. Speaker: When shall the bill be read for the third time? Now? THIRD
READING OF

Mr. Shaw: Mr. Speaker, I would move that third reading be given to BILL #8
Bill No. 8, an ordinance to provide for labour standards in the
Yukon Territory.

Mr. Taylor: I second the motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded
by the Honourable Member for Watson Lake that third reading be given
to Bill No. 8, an ordinance to provide for labour standards in the
Yukon Territory. Is the House prepared for the motion on the question?
Are we agreed? I will declare the motion carried. MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: Is the House prepared to adopt the title to Bill No.8? TITLE
TO BILL

Mr. Shaw: Mr. Speaker, I will move that the title to Bill No. 8, # 8
namely, an ordinance to provide for labour standards in the Yukon
Territory, be adopted as written.

Mr. Taylor: I would second the motion.

Mr. Speaker: Moved by the Honourable Member for Dawson, seconded
by the Honourable Member for Watson Lake that the title to Bill No.
8, an ordinance to provide for labour standards in the Yukon Terri-
tory be adopted as written. Is the House prepared for the question
on the motion? Are we agreed? I will declare the motion be carried MOTION
and that Bill No. 8 has passed this House. CARRIED

MOTION CARRIED

Mr. Speaker: May I have your further pleasure?

Mr. McKinnon: Well, Mr. Chairman, or Mr. Speaker, excuse me. I for
one am not prepared to leave the Orders of the Day section at this
time, until the question of Motion No. 24 has been decided and I
would suggest that the House recess until the question on Motion
No. 24 has been resolved Mr. Speaker.

QUES. RE: Mr. Speaker: Well I have asked the House for your indulgence in
MOTION # this matter, how do you wish to proceed?

24

All: Question.

Mr. Chamberlist: Mr. Speaker

Mr. Speaker: I have asked for your indulgence, I think I clearly explained this and I cannot proceed with this further until I have looked into the question. I think I made this point clear.

Mr. McKinnon: Mr. Speaker, I am speaking on the point of order considering the status of Motion No. 24. With respect, Mr. Speaker, you are now deciding on a question of order and Members certainly have the right to aid the Speaker in questions of order and I would just like to suggest, Mr. Speaker, that if it is opportune at this moment that the Speaker recess the Council so that he can decide the question of order on Motion No. 24, that now would be the opportune time to do so. It is going to take a special motion of this Council to revert back to Orders of the Day to have this question put later on in the day and as this is the day when we most possibly be proroguing I do not think that it would be wise for this Council to be put into the position that we have to suspend a standing order in order to come back to Orders of the Day to call the question on Motion No. 24. All that I'm stating is that this, in full regard of Mr. Speaker's wish for indulgence, that this would be the opportune time for him to examine the question of order on Motion No. 24.

Mr. Speaker: Yes, I would explain to the Honourable Member though that my position is that I have reserved my decision on this point.

Mr. Chamberlist: Mr. Speaker, I find it difficult to follow the Honourable Member from Whitehorse North when first he asks for recess and then he asks that the question be called. He said this within about two minutes of each other, of each item. I'm sure that the Honourable Member, if he would start to remember that Mr. Speaker can only deal with one matter at a time, I'm sure that the Honourable Member will then recognize the fact that the Speaker's request for indulgence of this House is quite a legitimate request and I would agree that the Speaker be granted whatever time he desires to answer the question in a proper manner.

Mr. McKinnon: With respect, Mr. Speaker, my whole point is that I wish to know whether the reservation on this decision will be decided before this House prorogues at this Session.

Mr. Speaker: I am not prepared at this point to make any answer on that question or give an answer to that question. However, I believe the House did agree that I would be allowed to reserve my decision and bring it forward to the House when I have further looked into the question.

Mr. McKinnon: With respect, Mr. Speaker,

Mr. Speaker: I will call the Member to order please.

Mr. Shaw: Mr. Speaker, I would like to ask a question in relation to this; if we are endeavouring to conclude the proceedings today and we have two matters on hand, two motions that still are to be voted upon, if we leave the Orders of the Day, does that mean that we can no longer process these motions today?

Mr. Speaker: No. May I have your further directions?

Mr. McKinnon: Mr. Speaker, with respect, the only way that we can come back to a motion is through unanimous consent of the House through the waiving of a standing order. I do not think that this unanimous

Mr. McKinnon continued:

consent will be given at this time. I am going to stay at this Council Chamber until the question of Motion No. 24 is decided upon. This may mean that we will not be able to prorogue today or until such time as the reservation which the Speaker has asked for, the reservation on the motion that the Speaker would like to look into is decided and I for one, and I'm sure there's other Members in this House who are prepared to stay in this House until the question of Motion No. 24 is decided and with respect, Mr. Speaker, if you do not give a ruling on whether Motion No. 24 is called or not at this time, then this House is not going to prorogue today.

QUESTION
RE: MOTION
24

SHORT RECESS

Mr. Speaker: Gentlemen, I will now bring you all to order. I have ruled on this matter and there is no further need for further discussion at this point on this question. I will now call a recess of the House.

RECESS

extension
branch of
the govt
in the house

in agreement

Mr. Speaker: I will now call Council to order. Do I have your unanimous consent to return to motions?

MOTION
NO. 24

All: Agreed.

Mr. McKinnon: Mr. Speaker, I wonder, with the indulgence of the House, whether I may be permitted to make a statement at this time?

Mr. Speaker: Are we agreed?

All: Agreed.

Mr. McKinnon: Mr. Speaker, we have had a most interesting caucus meeting. In fact, it may be one of the last caucus meetings that we hold with all seven Members of this Council being present. [During the course of the last year, there has been a major change in the constitutional set-up of the Yukon Territorial Government. This change has not been effected through a change in legislation. It has come about through a change in the operation of the Financial Advisory Committee. For the first time, the Financial Advisory Committee is an effective, ^{VIAABLE} institution. All three Members who were on the Financial Advisory Committee, and as such became a part of the Budgetary Programming Committee, were well aware of how effective their voices were in actually preparing a budget for the Yukon Territory. It was the first time that the elected Members really had an effective say in the Government of the Yukon Territory. Because of this sudden change in the constitutional make-up of the Territory, a majority of the Members of the House, more or less of like-minded philosophy, decided they would band together and from amongst their members choose the members of the Financial Advisory Committee, and then be able to present the budget to this House as a budget which had the majority of this House in favour of it. This, of course, would change the make-up of the Chambers to some great degree. It would mean that some Members of Council were, in fact, presenting the government's budget and would be prepared to stand or fall on the acceptance or rejection of that budget in the House.] It was for this reason, Mr. Speaker, that the motion changing the make-up of the Financial Advisory Committee came before this Council this morning. I believe, I have always believed, and I think my statements in the House will bear me out, that it is the duty and the responsibility incumbent upon an elected Member if he can govern the affairs of the constituents or of the citizens of the Yukon, then it is his duty to do so. In the past, this was not available to the Members of Council. In the future, it is going to be. I think it is the responsibility of every Member of this House to attempt to govern, pursue policies, present policies that he feels will be beneficial to the people of the House, which he can in essence effect. This is a very great change in the make-up of the Government of the Yukon Territory, and make no mistake about it. Because, Mr. Speaker, we found in the caucus that Members of Council had the understanding that any changes in a constitutional framework for the Yukon Territory would be discussed in caucus prior to their being put before the Council table, certain Members felt that a gentlemen's agreement amongst Members of this Council had been broken and bridged. Although I cannot accept the feeling that there was a direct violation of a gentlemen's agreement, when a change in the governmental system does ensue in the Yukon Territory, I, for one, do not want to be accused of going about it in a dubious manner. I

MOTION
NO. 24

Mr. McKinnon continued:
would like to be considered honest enough to be able to place my cards on the table and say, Mr. Speaker, this is what we intend to do, this is what we want to do, this is what we think we should do and this is what we are going to do. I think at this time, Mr. Speaker, because it probably is the last day of Council, because there will not be in effect any change or any meeting of the Budgetary Programming Committee that essentially will be preparing a further budget for quite some time, to get away from any feeling of any Member that this was done in a behind-the-scene, dubious, nefarious way, I think the mover and the seconder of the motion would be prepared to withdraw the motion at this time with the understanding, and make no mistake about this either, that the same motion will be presented before Council at the Fall Session so that, we hope, the preparation of the next budget will see members of the Financial Advisory Committee on it who command a majority in this House. Thank you very much, Mr. Speaker.

Mr. Chamberlist: Mr. Speaker, can I ask the indulgence of the House to make a statement in the same manner as given to the Member before spoken?

Mr. Speaker: Are we agreed?

All: Agreed.

Mr. Chamberlist: Mr. Speaker, the first point I would wish to make is this, that the Financial Advisory Committee, which was being set up by legislation, is a legislative body in as much as it has to deal with matters of finance. The Yukon Act provides that the Commissioner shall consult with the committee, that is, the Financial Advisory Committee, and that the Commissioner in manufacturing the Budgetary Committee has done so outside of the legislation. Notwithstanding that, I recognize that it is a move forward for the Yukon in as much as those Members who make up the Financial Advisory Committee consult directly with those Heads of Administration who bring forward a budget for discussion and estimates for discussion before it finally comes before the Commissioner for presentation to the Council. But, I will make a particular point of showing that the Budgetary Committee as such is not part of the Government of the Yukon Territory, and it may possibly be that it will in the future be a part of the Government of the Yukon Territory. I, Mr. Speaker, welcome the intent of the motion to bring into the elected Legislative Assembly political partisanship on party political lines. I do not oppose this. I look forward with great glee in fact to political fisticuffs, and it pleases me, Mr. Speaker, that the Honourable Member from Whitehorse North is prepared to encourage the mover and the seconder of the motion to withdraw their motion now that notice has been given in fact that this legislative body will henceforth be separated on political party lines. Thank you, Mr. Speaker.

Mr. Speaker: Is there any further discussion from the floor? No question has been called and none should be called.

Mr. Gordon: Mr. Speaker, I wish to withdraw Motion No. 24 on the Order Paper of April fourth, 1968.

Mr. Dumas: I, too, am prepared to withdraw at this time, Mr. Speaker.

Mr. Speaker: Does the House unanimously agree that the motion be withdrawn?

All: Agreed.

Mr. Speaker: The motion is so withdrawn.

MOTION WITHDRAWN

MOTION
WITHDRAWN

Mr. Shaw: Mr. Speaker, I wondered if we may not proceed to Motion No. 22 at this time in relation to the "Klondike" copyright.

Mr. Speaker: I wonder if Mr. Clerk would give us any information at this time as to how we may proceed with Motion No. 22, as it is being held in abeyance with reference to legal proceedings or legal commissions.

Mr. Clerk: Mr. Speaker, the reason for holding the motion in abeyance was to attempt to await the answer to Question No. 11, which is forthcoming from the Legal Adviser. He probably could be of some assistance at this time.

Mr. Legal Adviser: Mr. Speaker, I understood there was to be a private meeting between the Members and the Legal Adviser to consider this question, rather than have it thrashed out in Council.

Mr. Shaw: Mr. Speaker, if I may just bring to your attention, the motion asked that the Commissioner instruct the Legal Counsel to advise him, and if the Legal Adviser deems it advisable and the Commissioner, that legal action be commenced, Mr. Speaker. There is no mandatory action or instructions given from the Council. That is a matter of consultations between the Commissioner and the Legal Adviser, Mr. Speaker, and I would hope that we get results from it, but at the same time, as I pointed out, it's to ask the Commissioner if he will take a certain action that the motion is requesting.

Mr. Taylor: Mr. Speaker, as seconder of the motion, I concur. I would feel that we could at this point in time call the question and deal with motion, and leave the motion in the hands of the Legal Adviser.

Mr. Speaker: Does the House agree that the question be called?

All: Agreed.

Mr. Speaker: Are we agreed? I will declare the motion carried.

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: May I have your further directions, gentlemen?

Moved by Councillor Shaw, seconded by Councillor Gordon, that Mr. Speaker do now leave the Chair for the purpose of convening in Committee of the Whole to discuss Bills, Memorandums and Sessional Papers.

MOTION CARRIED

MOTION
CARRIED

Mr. Speaker: The Honourable Member for Watson Lake will please take the Chair in Committee.

Mr. Taylor takes Chair.

Mr. Chairman: We have for our consideration, Sessional Paper No. 40, which is a fairly lengthy document. I don't know if anyone has had a chance to peruse it, and it's also a very

SESSIONAL
PAPER #40

SESSIONAL
PAPER #40

Mr. Chairman continued:
important item of land disposal in the Yukon Territory. I'm wondering what Committee's feelings are in relation to dealing with it, either at this Session or the following one.

Mr. McKinnon: Mr. Chairman, I think it is an extremely important Paper, and it was not tabled before Council until yesterday and it wasn't introduced until last evening. I honestly haven't had a chance to examine it. I think the only way it can be dealt with intelligently in Committee is for it to be read as it's gone through and have the Administration comment on it as we go through it. I think it's too important to leave until the Fall Session, but at this time, I haven't had the opportunity to study it, and I couldn't speak intelligently on it unless we went through it paragraph by paragraph in Committee.

Mr. Chamberlist: I wonder, Mr. Chairman, as there has been a suggestion that there may be a special Session in a couple of months' time, and I wonder if perhaps we can deal with it then?

Mr. Chairman: Are there any other comments?

Mr. Shaw: Mr. Chairman, I would like to pose a question to the Commissioner. I think we only have about four or five pages. Would the Commissioner request this advice at this time? Would it be something that he requires answers on in order to formulate any special type of policy?

Mr. Chairman: Mr. Commissioner.

Mr. Commissioner: Mr. Chairman, to underestimate the importance of a proper land disposal policy as it will apply to those crown lands which are going to come under my administration and control, either now or in the immediate future, I just could not overestimate the importance of this. I would likewise point out to you that a land disposal policy at this particular point in time is going to be something that there is going to be a certain amount of trial and error in connection with, and we don't make any pretence of saying that those items which we have before you here now as our proposed policy is indeed an air-tight and a perfect situation. I don't think that perfection in these matters can be attained in one try. If Council would agree to discussing this Paper at this time, I would certainly appreciate it, but at the same time, I realize that it has been late in this Session getting here and therefore I don't think that I'm in any position to make any particular request of Council in this matter. However, if Council did wish to consider the Paper, and I would hope that they would, Mr. Chairman, I would be quite prepared to ask Mr. Fingland to come and attend Committee. He has been one of the main administrative workers with regard to this. You may wish to ask someone else to come along with him. If this would help Committee at all, I would be most pleased to try to make anyone available that would help in these discussions. As I said, Mr. Chairman, it is an attempt on our part to set up a disposal policy, and we just want to try to incorporate many desirable things as opposed to some of the undesirable ones that we have at the moment.

Mr. Shaw: Mr. Chairman, it appears to me that this is sufficiently important and I think we should give it our attention at the first available opportunity. I think the Commissioner has the persons who could explain the matters and I think that it would be a very good point if we started in on this at this time.

Mr. Chamberlist: Mr. Chairman, I wonder if we cannot start in on Sessional Paper No. 40 at two o'clock and in the meantime just complete Sessional Paper No. 39, on which I have a question to raise. SESSIONAL
PAPER #40

Mr. Chairman: Would Committee require the services of Mr. Fingland this afternoon?

All: Agreed.

Mr. Chairman: Mr. Clerk, would you so note. Is it your wish to return to Sessional Paper No. 39 at this time? SESSIONAL
PAPER #39
Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I have a question I would put to the Commissioner at this time relative to the last paragraph. I wonder, Mr. Commissioner, whether you can give the ten main sources of revenue which do not conflict with section 62 of the Ordinance that money can be raised on?

Mr. Commissioner: I don't happen to have these on hand, Mr. Chairman.

Mr. Chamberlist: Mr. Chairman, this Sessional Paper is signed by the Commissioner, and I have been informed that he must accept responsibility for the people who give him the information, and I feel that my question is a proper question to ask at this time, and I wonder if Mr. Commissioner would bring this information immediately after lunch?

Mr. Chairman: This would again have to be a decision of the Committee. It appears from my copy that the Commissioner has indicated that there is a revenue section of the budget of the City of Whitehorse indicating some ten main sources of revenue, and I think if you ask him to bring this information it should be at the concurrence of all Members of Committee.

Mr. Chamberlist: The answer, with respect, Mr. Chairman, you have taken it out of its context. It reads as follows: "Although the revenue section of the budget of the City of Whitehorse indicates some ten main sources of revenue, I do not..." Now, when he says "I", he signed the letter, so therefore it is his reply. "I do not necessarily consider that, with the exception of property taxes, these revenues are being collected contrary to the provision of section 62 of the Ordinance." So, I am therefore asking him as a result of his answer, would he supply me with the ten sources of revenue that do not conflict with section 62 of the Ordinance. I think that is a fair question to ask. I don't think it needs the Committee to say whether he should give it or not because I have asked the Commissioner a question, Mr. Chairman, relevant to the Sessional Paper itself.

Mr. Commissioner: Mr. Chairman, with respect, I'll bring forward the budget of the City of Whitehorse. We have nothing to hide from this Committee, Mr. Chairman. We'll supply any information that is asked for if we have it available to us.

Mr. Chamberlist: Mr. Chairman, with respect, I have not asked for the budget of the City of Whitehorse, and I hope that nobody will be confused on this particular point. I have not asked for that, I have asked for the ten main sources of revenue which Mr. Commissioner, Mr. Chairman, has said, "I do not necessarily consider that, with the exception of property tax, these revenues are being collected contrary to section 62..." This is what I've asked for, not for the budget, but for those ten particular items, and I think I should have them.

SESSIONAL PAPER #39 Mr. Chairman: The Chair would consider at this point in time that such a question should be approached under Orders of the Day, under Motions for the Production of Papers, or in the normal fashion of entering oral questions.

Mr. Chamberlist: With respect, Mr. Chairman, this arises out of the Sessional Paper which is under discussion, and because this Sessional Paper has been passed into Committee for discussion, anything that arises from this Sessional Paper, I believe I'm entitled to an answer to. If the Commissioner is unable to give that answer, this is fine, but he should say so.

Mr. McKinnon: Mr. Chairman, before we get all wound up again, the Commissioner has stated that he is willing to bring the information that the Honourable Member from Whitehorse East wants before this table.

Mr. Chamberlist: Mr. Chairman, I think the Commissioner did say the budget....that he would be prepared to bring and I'm not interested.

Mr. Shaw: Mr. Chairman, in this particular Paper, the Commissioner says, "Although the revenue section of the budget of the City of Whitehorse indicates some ten main sources of revenue...." and so on. The Commissioner has stated that he would be prepared to table the budget of the City of Whitehorse. It would appear to me, the Honourable Member could then get the facts as they are contained, or whatever they may happen to be, he can get all the information from that particular section. It would appear to me that he would have the same facilities for looking at this as the Commissioner himself has.

Mr. Dumas: Mr. Chairman, maybe we can resolve this by simply asking the Commissioner if what he tables this afternoon will contain the ten main sources of revenue asked for.

Mr. Commissioner: I know of no reason why it won't, Mr. Chairman.

Mr. Chamberlist: Mr. Chairman, I am going on the basis of the answer. When the answer of the Commissioner says, "I do not necessarily consider that..." Now, when he replies to a question and says, I do not consider that this is, then it's an entirely different thing. I'm not asking for how much was in the budget, whether there were ten sources or twenty sources. He says, in effect, that he doesn't consider that there is a breach of section 62, and therefore, it's on him to show, and with respect I say, Mr. Chairman, that these are the revenues that can be raised that are not in conflict with section 62. Now, if Mr. Commissioner cannot say that, then it's fine. All he's got to say is, I can't give this information, and this is all I'm looking for.

Mr. Chairman: Mr. Commissioner, would you be prepared to, as stated earlier, allow the Member a copy of the budget this afternoon?

Mr. Chamberlist: I don't need it. It doesn't answer the question, Mr. Chairman. I don't want the budget. I'm not interested in the budget. I'm not interested. I just want the answer that the Commissioner has given here. Perhaps it's worded wrong. Just answer the question.

Mr. Chairman: Well.... Order, please. As Chairman of Committees, I have left that to the prerogative of the Commissioner. There has been no direction from Committee of the Whole, there has been no Motion for the Production of Papers in respect of this, and if the Commissioner....the Chair would leave it to his prerogative as to what he wishes to provide in addition to Sessional Paper No. 39.

Mr. Chamberlist: Mr. Chairman, with respect, when you say prerogative, I don't know whether the Commissioner has any prerogative in this matter. Mr. Chairman, it's quite a simple answer. I can't understand why the Administration is refusing to answer such a simple question as I'm putting to them. If the Commissioner says he hasn't got this information available, then fine, my question is answered. If he has got the information available, could he produce the information. I just want, where are the particular areas in which we can raise this revenue. It's as simple as that. I'm not asking for anything more.

SESSIONAL
PAPER #39

Mr. Chairman: Once again, the Chair has ruled that this is the prerogative of the Commissioner, and if he so wishes to bring something before Committee, then fine, he's not compelled to do so. That is my ruling. Gentlemen, in view of the time, I will declare Committee in recess until two o'clock.

RECESS

April 4, 1968.

2:00 o'clock p.m.

Witnesses present were Mr. Frank Fingland, Executive Assistant to the Commissioner; Mr. Gordon McIntyre, Regional Director of Resources; and Mr. Doug Spray, Director of Municipal Affairs.

Mr. Chairman: Well, at this time I will call Committee to order and we are discussing Sessional Paper No. 40, Land Disposal - Yukon Territory, and we have to assist us in this regard Mr. McIntyre, Mr. Spray and Mr. Fingland, and I would suggest that possibly Mr. Fingland could possibly apprise us of the content of this paper and just what is requested. Would Committee agree with this proposal?

All: Agreed.

Mr. Chairman: Mr. Fingland.

Mr. Fingland: Well, Mr. Chairman, as I think all the Members of Committee are aware, the method by which the Territorial Government has been disposing of Crown land under the administration and control of the Commissioner has bedevilled us right from the beginning. It is only in the last eight or ten years that significant amounts of lands of this kind have been placed under the administration and control of the Commissioner, but during the past few years these have increased quite considerably and are going to increase again quite considerably with the transfer of Crown land in the immediate vicinity of the communities in the Territory are transferred to us. I think you are all familiar with the existing sub-divisions which have been transferred to the administration and control of the Commissioner. There is Riverdale and Porter Creek and there is Mayo, and there are also other scattered lots here and there in some of the other communities, but this is now started to assume monumental proportion, and hitherto it has been confined pretty much to surveyed residential lots with some exception, but now we're faced with having to deal with huge tracts of territory surrounding these communities being transferred to our administration and control, and it is our opinion that the time has come to have a clear-cut policy understanding with the Council about the way in which we dispose of these properties. I might say that we have learned a great deal by trial and error during the years that we have had these other sub-divisions under our control, and we have tried various expedients to bring the land into use by members of the public in a manner that is consistent with the broad public interest of having the land put into use and not held strictly for speculation. Some of these expedients have not worked entirely to our satisfaction. The one example that I always hark back to is the case at Haines Junction where the Administration is in control of a surveyed block of land came into our control - this was before I came to the Territory - and it was immediately sold off and letters patent were given to the buyers and nothing happened, because the buyers were interested in holding the land for whatever purpose, and then when other people wanted to get hold of this land, we had to come in and survey a further block beyond what had already been sold. So, it was in order to avoid a repetition of this situation in successive sub-divisions that we tried to devise ways and means of requiring a buyer of a piece of property to make use of it, and we even got down to the point, you recall, where we were selling property in some sub-divisions with a down payment as low as \$35, and it just didn't work so we had to abandon it. We found out that the only people who were genuinely interested were people who were prepared to lay out a certain amount of money. We found that people were laying out \$35 and then simply going away and doing nothing about it, and in fact - this is perhaps one of the

SESSIONAL facets of human nature, but Riverdale, for example, has been
PAPER #40 one of the best sub-divisions of all where we have had no
LAND requirement in the agreement for sale that a certain amount of
DISPOSAL building construction be completed before we released title.
A buyer of a lot in Riverdale can get his letter patent immediately,
but he has to make a very large payment, and it has been our
experience where a person has had to lay out the kind of money
that is required in Riverdale that they are genuinely interested
in making use of it and they are also quite certain that they
do have their financing squared away before they lay out that
much money. Now, we have tried to take advantage of this
experience and at the same time provide a formula which we think
will meet with acceptance from the public and will at the same
time make it possible for us to get Crown land into private use,
because these lands are of no value to the Crown sitting idle.
They are of no use to anyone unless they can be put into the
hands of private individuals who can make use of them. So, I
think, Mr. Chairman, in summary that is the underlying philosophy
of what we've done in this paper.

Mr. Chamberlist: Mr. Chairman, I would like a question to be
answered by Mr. Fingland if he can. Mr. Chairman, Mr. Fingland,
I wonder whether this policy will be a policy for lands other
than lands that are in a sub-division or proposed sub-division.

Mr. Fingland: This policy, Mr. Chairman, would apply to all
lands under the administration and control of the Commissioner.
Now, this will include the existing sub-divisions at Porter
Creek, Crestview, Watson Lake and there may be others that
Mr. Spray could enumerate. It will also include all the land
surrounding the community of Whitehorse, whether surveyed or
not - unoccupied Crown lands.

Mr. Chamberlist: Well, Mr. Chairman, I wonder then in that
case whether Mr. Fingland could say that this would include
for all land as has been - as is shown in section 45(c) of the
Yukon Act, which includes for all roads, streets, lanes and
trails and public land, are and remain vested in Her Majesty in
right of Canada? I wonder if it applies to that particular
area.

Mr. Fingland: It applies to all lands, Mr. Chairman, where
there has been an Order in Council transferring the administration
and control to the Commissioner.

Mr. Chairman: Well, I wonder in order to expedite matters, if
it would be possible, Mr. Fingland, to step by step go through
this policy and getting concurrence as we go point by point. I
think this might be the most expeditious way of dealing with
this. Could you possibly indicate where we start and where we
begin?

Mr. Fingland: Well, I would suggest that if you wish to take
it point by point that the main item number 1, Legislation and
Policy, would be the place to begin.

Mr. Chairman: Well, have we not specific proposals here, one,
two, three, four, five that we can deal.....

Mr. Fingland: Yes, we can deal with the proposals and leave
out the preamble. Well then, that would be number 3 on page 4
where the recommendations begin.

Mr. Shaw: I would suggest that perhaps we at least start it
on section 2, or perhaps on page 1 on sub-section (b) of section 1
because as we get further I notice that there are changes that
are proposed.

Mr. Chairman: I believe this is a preamble - that 3 is a preamble of what now exists. I was thinking that possibly Members may wish to ask questions, and we could get down to the matters of policy, and.....

SESSIONAL
PAPER #40
LAND
DISPOSAL

Mr. Shaw: Mr. Chairman, on page 3 on section 2, I note 'Commencing in 1968 all lots subdivided in Porter Creek will be based on the more realistic size of 75 feet by 100 feet'. I think that that is definitely policy.

Mr. McKinnon: Mr. Chairman, as I have mentioned before we broke for lunch this morning that nobody has had a chance to examine and study this paper because it only was tabled before Council last evening, and I think it is so important and at a glance at the paper I see things that I certainly want to discuss in Committee, and I think the only proper way to go through it is reading it paragraph by paragraph. I can't see any other solution.

Mr. Chamberlist: I would agree with this, Mr. Chairman.

Mr. Chairman: Is Committee agreed?

All: Agreed.

Mr. Chairman: Reads section I A.

Mr. McKinnon: Mr. Chairman, I wonder if I would be permitted a question. I'd like to know if this paper outlines further - as I said, I haven't had a chance to go through it all yet - that all Crown lands now under control of the Federal Government in the Whitehorse metropolitan area will now be transferred to the administration of the Territorial Government?

Mr. Fingland: Mr. Chairman, it isn't - the lands that are to be transferred to the administration and control of the Commissioner are not identical with the boundaries of the metropolitan area. If you will take a look at the maps attached to the back, you will see the areas that are involved. Actually the boundaries of the metropolitan area are somewhat further out.

Mr. McKinnon: Mr. Chairman, I am to understand that all the lands in the heavy black border are now to come under control of the Territorial Administration. Is this correct?

Mr. Fingland: That is correct.

Mr. Chairman: May I proceed?

Mr. Shaw: Proceed.

Mr. Chairman: Reads section I B.

Mr. Chamberlist: Question. Mr. Chairman, I wonder if Mr. Fingland can say that lands that are held by the Commissioner for the beneficial use of the Territory may be transferred and sold. I'm referring of course to section 45 of the Yukon Act.

Mr. Fingland: It's our understanding, Mr. Chairman, that section 45 becomes operative after a Federal Order in Council has been passed, and at that point these lands are under the administration and control of the Commissioner and the Consolidated Revenue Fund of the Yukon Territory then is the beneficiary, if you will, of section 45.

Mr. Chamberlist: Mr. Chairman, would Mr. Fingland agree then that before this particular policy could come into effect there would have to be an Order in Council by the Governor General to bring this into effect?

SESSIONAL Mr. Fingland: Mr. Chairman, there would have to be an Order in
PAPER #40 Council transferring lands which are not now under the administration
LAND and control of the Commissioner, but there are already significant
DISPOSAL blocks of land throughout the Territory which are already under the
administration and control of the Commissioner to which the policy
set out in this paper could apply, if the Council agreed.

Mr. Chamberlist: Mr. Chairman, control and management of land is
separate from what may be referred to as beneficial use. Now, I
wonder if this policy paper has in fact taken into consideration
the section 45 of the Yukon Act that deals specifically with land,
and that if it has not taken this into consideration, would it not
be necessary to have an amendment to section 45 so that this policy
can in fact be complied with?

Mr. Fingland: Well, this is not our understanding, Mr. Chairman.
We were aware of section 45 when we drew this policy paper. We feel
that there are now lands in the hand of the Commissioner - Crown
lands in the hands of the Commissioner which have been transferred
pursuant to section 45 of the Yukon Act, and for which the Territory
is entitled to the beneficial use or the proceeds, and each time a
piece of Crown land comes into the control of the Commissioner, it
must come into his hands by an Order in Council and at that point
section 45 then applies.

Mr. Chamberlist: Mr. Chairman, would it not be right to say that
section 45(a) and (b) are applicable now because there are certain
lands that have been acquired before or after the coming into force
of that Act with Territorial funds, and (b) public lands, the admin-
istration of which has before or after the coming into force of this
Act be transferred by the governing Council of the Territory? This
has already been done, so I'll agree that subsections (a) and (b)
come into effect and as a matter of fact are in effect, but I'm
suggesting that section 45(c) which deals specifically with the fact
that they will remain vested in the right of Her Majesty in right
of Canada, but the right to the beneficial use or the proceeds is
appropriated to the Territory and is subject to the control of the
Commissioner in Council. That's if the Commissioner in Council gives
control to those lands, and then there is a second proviso, and that
second proviso says this, that any such lands, roads, streets, or
trails may be held by and in the name of the Commissioner for the
beneficial use of the Territory, and I'm suggesting that they have
to be held for the beneficial use of the Territory until such time
as the land is withdrawn and given under section (a) or (b) to the
Territory by an Order in Council. Isn't that the case? This is
the way it reads to me, Mr. Chairman.

Mr. Fingland: Mr. Chairman, I don't think there is really any
difference of view here. Section 45 applies to lands which have
been transferred by an Order in Council from the administration and
control of the Federal Government to the control of the Commissioner,
and in the disposal of these lands certain monies accrue to the
Territory which become then part of the Consolidated Revenue Fund
of the Territory and are subject to the disposal of the Commissioner
in Council by appropriation, and it is quite right - what Mr. Chamberlist
says is quite right about this already applying to certain lands in
the Territory and there are certain significant revenues already
accruing to the Territory from the disposal of lands which are under
the administration and control of the Commissioner.

Mr. Chamberlist: But, would it be not right to say then, Mr. Chairman,
that the beneficial use of the land, that is any money derived from
Crown lands, should be - go into the Consolidated Revenue Fund?
Would this be right to say?

Mr. Fingland: Yes.

Mr. Chamberlist: Thank you. I suppose this applies to parking meters
in that case.

Mr. Chairman: Well, gentlemen, I wonder if we could stick strictly to the terms of reference to this paper instead of digressing into these other fields. We are just taking the time of Committee and.....

SESSIONAL
PAPER #40
LAND
DISPOSAL

Mr. McKinnon: Well, Mr. Chairman, I haven't got a leading question concerning parking meters in mind. I'd like to know if the general Order in Council has now been passed by the Federal Government allowing for the transferring of Crown lands in the Whitehorse area to the Territorial Government?

Mr. Fingland: I'm told by Mr. McIntyre, Mr. Chairman, that it might be today.

Mr. Chairman: May I proceed?

Mr. Dumas: By all means.

Mr. Chairman: Reads section II A, B and C.

Mr. Chamberlist: Question has been called, Mr. Chairman, with respect, by the Honourable Member from Carmacks-Kluane.

Mr. Chairman: I wasn't aware anyone.....

Mr. Livesey: Covering 'It is recommended that of the present five residential sub-divisions on the Alaska Highway only Porter Creek be allowed to expand.....' The present five, is this - just where does this extend when we talk about the five sub-divisions, Mr. Chairman?

Mr. Fingland: Mr. Chairman, this applies only to the sub-divisions on the Alaska Highway within the metropolitan area of Whitehorse. That qualification was understood, we thought, but it certainly wasn't clear, Mr. Chairman, but it should be understood by the Committee that we intended it to mean only the metropolitan area of Whitehorse.

Mr. McKinnon: Mr. Chairman, certainly the second paragraph on this page 3 that all lots now subdivided in Porter Creek will be based on the more realistic size of 75 feet by 100 feet - certainly this can't come about by a unilateral action of the Administration just saying 'Here you are, fellas, this is what we think is good for you, and this is what you're going to have from now on'. This certainly must be a decision of the residents of the area who choose to live there, and if they are willing to pay for the services of a higher lot - of a higher frontage, then they should be considered that this is their prerogative and they can have these higher lots if they so desire. The Administration seems to feel that the whole criteria of the water service, now that there is water service there, that people will no longer desire any larger lots than 75 by 100 feet. I don't think that this is correct. I think the reason for the exodus to Porter Creek from the downtown Whitehorse metropolitan area is because people in the Yukon generally like a little room to breath and live, and a 100 by 200 foot lot serves this purpose a lot better than a 75 by 100 foot lot. Now, certainly, Mr. Chairnan, if the people are willing to support the cost of the services that they have to by the size of these lots, then it is within their right to do so and their privilege to do so, and the lots should be made available to the size that they want to support the facilities for, and I certainly would - can't go along with the suggestion that the Administration just at this moment, all of a sudden, cut down the size of the lots in the Porter Creek sub-division from 100 by 200 feet to 75 by 100 feet. This has to be a recommendation from the people of the area certainly.

SESSIONAL
PAPER #40
LAND
DISPOSAL

Mr. Fingland: Mr. Chairman, I wonder if I might comment on this. This is certainly open I think to the Council, and I think the Administration would be open to suggestion from any community that wanted to deviate from this. The 75 foot by 100 foot lot layout is in here because it was specifically requested by the Council several sessions ago by resolution that all sub-divisions be subdivided 75 feet by 100 feet. Now, as far as we were concerned, we were quite amenable to any modification, alteration or change that the Council may wish or desire.

Mr. McKinnon: But, Mr. Chairman, this is something that can't be decided at this moment because here is the first suggestion that I have had that the lots in Porter Creek are going to be cut down to this size. If it was passed two sessions ago, I was not here at the time and wasn't aware that this had been made a resolution of this Council, and I certainly am going to have to have some time to be able to discuss this with the constituents of Whitehorse north before I can go along with this suggestion, and I can't do it at this moment. I just don't know enough of the wishes of the people at this time.

Mr. Commissioner: Mr. Chairman, this is perfectly understandable.

Mr. Shaw: Mr. Chairman, this was a resolution some years back and appeared quite sensible at the time, and in fact still does appear sensible. I think we do come across the situation where someone wants a lot on Porter Creek - they may just want a lot to build a house on. However, when they get a lot that is 100 by 200 feet, they take it or they leave it. They have no option but to accept it, and this was primarily set up to have large lots on accounting to have wells and septic tanks, and that was considered the reason for this. The lots were established large for that purpose, not expecting to have the modern services. Now that water is being made available to Porter Creek, it is very likely that to cut down on the cost of these services that the people may be quite amenable to having smaller lots. Certainly this does not effect the people that already have lots in a particular area, but when we are talking about sub-dividing, it is a very expensive proposition to lay out large lots - everything costs more, more roads, more lanes - in fact more of everything, and the point is that when you have these additional - large size to contend with, you also have much larger costs of putting in water and sewer and also obviously of maintaining them, and I agree very much that this is something that being as it is a particular recommendation for this particular area, that the Member representing Whitehorse north call together these people and get an idea of their collective views and their views for the future of the area. I think this is an area that could have quite some very interesting discussions on. They are the people that have to live with it and have to pay for it.

Mr. Chairman: Councillor Chamberlist.

Mr. Chamberlist: Mr. Chairman, I would also add to the Honourable Member from Dawson's remarks that the Member from Whitehorse North certainly has every right to discuss this matter with his constituents, but I must also be pointed out that sooner or later as is referred to, Porter Creek is in the Whitehorse metropolitan area, and the tax structure of maintaining the services of lots of such a large area would indeed be almost prohibited, and I am sure that he will be pointing these particular items out to the members - the people in his constituency, and if somebody wanted to buy two lots, which would be side by side to give them some extra space, they would be allowed to do that, but it would appear to me that having lots of 100 by 200 really is placing too much on the - as a burden on those other tax payers who will eventually have to participate in the Whitehorse area as well for these larges services. Now, I think this point should be considered. I feel that 75 by 100 is a very good-sized lot for residents.

Mr. Chairman: Is there anything further on this at this time?

SESSIONAL
PAPER #40
LAND
DISPOSAL

Mr. Shaw: Mr. Chairman, I would just ask that no decision be made on this following further consultation in relation to it. Personally I agree with the size, but out of respect for the Members concerned, I feel they should bring this matter to the attention of their constituents before any action is taken.

Mr. Chairman: Would Committee agree with this?

All: Agreed.

Mr. Dumas: Mr. Chairman, I wonder if there has been any action taken on this now. Has there been any surveying done for 75 by 100 lots, or any concrete moves already taken to go ahead with processing of 75 by 100 foot lots?

Mr. Fingland: Mr. Chairman, I am told that there is.

Mr. Dumas: Could you please tell us what it is?

Mr. Spray: Mr. Chairman, additional lots are being surveyed in the Porter Creek sub-division based on 85 by 150 feet rather than 75 by 100. The planner didn't feel they could cut down to 75 by 100 immediately, but this is being done with the concurrence of the Member from Whitehorse North, Mr. Chairman.

Mr. Chamberlist: Mr. Chairman, how can one bring a policy forward to us and ask us to give comments on a policy and then getting information that the policy is changed already? I don't understand it.

Mr. McKinnon: No, this survey, Mr. Chairman, was done long before this policy was presented before Council.

Mr. Chamberlist: Yes, but now I'm mentioning this, Mr. Chairman, because now I hear that the survey was done before this policy appeared. Well, I wish somebody would explain it.

Mr. Commissioner: Mr. Chairman, the survey that has been referred to by Mr. Spray is a survey that was undertaken here several months ago and the plan of survey includes lots of an irregular size due to the contour of the land, and this plan of survey was, to the best of my knowledge, was before the Councillor from the area - as to whether it was before the community group of the area, I'm sorry I can't verify that, but the Councillor of the area had the opportunity of commenting on this and to the best of my knowledge agreed that on the base of the contour of the land and the other circumstances that this irregular type survey was an acceptable and a proper thing to do.

Mr. Dumas: Mr. Chairman, I'd like to remind Committee that my question asked, if there had been any concrete moves toward processing of 75 by 100 foot lots, and the answer that I got was yes, and I'd like to know now what has been done to process or what has been done towards establishment of 75 by 100 foot lots.

Mr. Spray: Mr. Chairman, the answer was yes in as much as we have reduced the size of the lots down to 85 by 150, not down to 75 by 100.

Mr. Chairman: May I proceed? May I proceed?

Mr. Dumas: Yes.

Mr. Shaw: Proceed.

Mr. Chairman: Reads last paragraphs of section II C.

SESSIONAL Mr. McKinnon: Question, Mr. Chairman. Why the cut-off right at
PAPER #40 the beginning of the Crestview sub-division?
LAND

DISPOSAL Mr. Fingland: I can't answer that, Mr. Chairman. I don't know. As a matter of fact it was something of a surprise quite frankly that the delineation of the area to be transferred to the administration and control of the Commissioner didn't conform with the boundaries of the metropolitan area of greater Whitehorse.

Mr. Dumas: Mr. Chairman, whose decision was this? Was this a Federal decision?

Mr. Fingland: Yes.

Mr. Dumas: Thank you.

Mr. Chamberlist: Mr. Chairman, how can we have a section headed 'Whitehorse Metropolitan Area' and then come along with a plan brought forward to us which says 'Whitehorse Metropolitan Area' and then we're told that it doesn't conform with the Whitehorse metropolitan area. Now, what are we getting into? Are we going to get some factual statements made here or are we just going to have statements made just for the purpose of lining up the particular pieces of paper that have been given to us on the Table?

Mr. Fingland: Am I expected to answer that question?

Mr. Chamberlist: Yes, I would like to know. What is the procedure? What are we going to deal with in this policy? Are we going to deal with the Whitehorse metropolitan area or are we going to deal with the actual paper that is given to us? If we know, I know which way to think. I don't know which way to think when I am asked to deal with the Whitehorse metropolitan area, and then have a policy paper in fact that doesn't deal with the Whitehorse metropolitan area.

Mr. Fingland: Well, we're talking about a portion of land, Mr. Chairman, which lies within the Whitehorse metropolitan area, and I think it only proper that it should be referred to as the Whitehorse metropolitan area rather than Whitehorse because Whitehorse is generally taken to mean only that area lying within the boundaries of the municipality. In the same way, I think, if we were talking about only a portion of Watson Lake, we would still have had a general sub-heading in the paper of Watson Lake, and this is only a general sub-heading. It's not intended to be precise.

Mr. McKinnon: Mr. Chairman, it seems awful strange to me that here we have an area under this plan which includes every populated area adjacent to Whitehorse in the Whitehorse metropolitan area, yet for some purpose which nobody has been able to explain, the sub-division of Crestview which is a populated area, a residential sub-division within the metropolitan - within the Whitehorse metropolitan area is not included in the plan, and I see no rhyme nor reason why it is excluded, and simply asked the question why is it. There must be a reason.

Mr. Commissioner: Mr. Chairman, I can't offer any reason as to why it is not included in this block of land, but I can say that by prior agreement that no further sub-dividing will take place in this Crestview sub-division so it would appear that the development of land within the lines of land that are shown here is the desirable area for land disposition.

Mr. Chairman: Councillor Shaw.

Mr. Shaw: Mr. Chairman, the Whitehorse metropolitan area is and always has been somewhat complicated. Agreements on certain facets of this seem to change from one year to the next, and from a Member from out of the particular area as a general rule they are not too conversant with all that is involved. I wondered, Mr. Chairman, if

we could perhaps at the appropriate time form a committee - that would have to be done, I think, in Council - form a committee to meet - a committee of the Whitehorse Members to meet with the Administration to go over this particular matter. I think that that would serve the purpose best. They are aware of all that is involved much better than I am personally, and I think that between them they could resolve the answers to this particular problem, and that we go on - we leave that in abeyance with that in mind and go on to the disposition of land under the Commissioner's control over the Yukon Territory.

SESSIONAL
PAPER #40
LAND
DISPOSAL

Mr. Chairman: Councillor Shaw, I wonder if you would take the chair a moment?

Mr. Shaw: Yes. Proceed, Mr. Taylor.

Mr. Taylor: Well, Mr. Chairman, the matters before us here today have been before us prior to this in other Councils and other debates, and on each occasion the matter when land policy did come before Committee, it took lengthy debate - it took days of consideration and discussion and question answering and question asking, and it seems to me a matter as weighty as this - a matter as important as this is going to have to be given a great deal more consideration than what I think we can do justice to at this particular time. Now, we have been informed that very likely we will be having a summer session. Now, for instance we haven't even got into the new land policy yet in this paper - we're on page 3, and we're talking about what the metropolitan plan recommends. Now, it seems to me that as Councillor Shaw has suggested that the three Members from the Whitehorse area and the Improvement District people - Porter Creek is an improvement district - should be consulted and I think everyone should have an opportunity to really get their teeth into this one so that when we discuss it before Council everybody is pretty conversant with what it contains and best equipped to bring it to a fruitful solution, and I would strongly recommend that we take this paper and take it home with us when we prorogue and that the Administration do nothing in changing land policy from what it presently has, and make do until such time as we do have this special session at which time we'll have our questions, we'll have our answers, and we'll have a better understanding of the matter at hand because I can see us just hopping backwards and forwards here in Committee for days and days and days and getting absolutely nowhere with it.

Mr. Dumas: Mr. Chairman, as I have said many times before in Council, this problem is a critical one and something that has to be handled just as soon as possible. Now, I'm willing to go along with the suggestion of the Honourable Member from Watson Lake to the extent that the Whitehorse Members of Council meet with the Administration and discuss this whole problem, but if we have to wait for a special session of Council, I would be willing to go along with that too, provided the special session is held very, very soon because if this is going to be put into force and if we are going to effectively accomplish anything by putting it into force, it has to be done now, it has to be done in time for the building season which is close upon us.

Mr. Chamberlist: Mr. Chairman, this might be fine for we three of the Whitehorse metropolitan - of the Whitehorse metropolitan area, but this policy will apply to other parts of the Territory, and it is just as important for other Members to become familiar with it. I note on page 7, paragraph 3, it refers to land disposal, Yukon Territory, and in brackets beyond the limits of the Whitehorse metropolitan area. This policy therefore is going to apply outside, and quite frankly there is insufficient time to study a paper of this description. There are so many things that must be thought of before this Committee in fact can deal with on this particular policy. There is certainly some contradiction relative to the sizes of lots, that fact that these words 'It is the Administration's intention to

SESSIONAL
PAPER #40
LAND
DISPOSAL

subdivide all future residential lots, in all communities, on the 75 feet by 100 feet basis as recommended by Council.....', and then we have already heard that there is subdivision that has taken place already outside that measurement. Now, this to me is a contradiction. Now, we have got to know which way we're going with this policy. If it is going to be a firm policy, then we have to either agree or disagree with the policy. Quite frankly, I am not prepared to give firm answers on something that I haven't had sufficient time to study, and I think the suggestion that has been made by the Honourable Member from Watson Lake is a sound one and should be left in abeyance until such time as we have time to study it.

Mr. Chairman: Mr. Taylor.

Mr. Taylor: Mr. Chairman, just before I resume the Chair, I hadn't noticed this section 3 on page 7, but indeed just judging at a curious inspection of it, judging from what it imports, I would certainly want to have an opportunity to discuss this subject, at least to a limited extent, with the Local Improvement District, for instance in Watson Lake, and certainly with my other people so that I can come up here and give a proper recommendation or otherwise in relation to the establishment of this policy, because it is something we are going to have to live with for many years to come, and I really feel strongly that this matter should be deferred for consideration by the Members and brought up at the special session, because if we're going to be called in here to talk about the Alaska Highway, or talk about the Anvil Agreement, we can certainly be well equipped to talk about this, too - more so than now.

Mr. Livesey: Mr. Chairman, I would like to ask at this time - does this mean that the present subdivided - sub-divisions not now available and held rather than being in a position for disposal at the present time are going to be re-surveyed into new sized lots?

Mr. Chairman: Who do you refer your question to, Mr. Livesey?

Mr. Livesey: Mr. Fingland.

Mr. Chairman: Mr. Fingland.

Mr. Fingland: No, Mr. Chairman, we have no intention of re-surveying existing lots. What we're referring to here are new sub-divisions or extensions of existing sub-divisions.

Mr. McKinnon: Mr. Chairman, the more I get into this paper, the more I have to agree with the Honourable Member for Watson Lake. I just read - which I think are valid objections, I have already raised the first on page 2 which says 'The lands beyond the limits of the established communities are invariably Crown in Right of Canada.....' Now, invariably as far as I understand means not changing or capable of any change, and, Mr. Chairman, certainly I disagree with Federal philosophy and I'm certainly not going to agree with it in this paper, and I've already mentioned the size of the lots in Porter Creek which seem by a unilateral action of the Administration is going to be cut to 75 by 100 without any consideration of the feelings of the people, and I think that this should be taken into consideration, and, Mr. Chairman, I really believe we are going to have to have some time to be able to study the full import of the change in policy of this paper and we're going to have to leave it in abeyance and discuss this later at the special session, and I think that the Chairman should report progress on this paper.

Mr. Chairman: Mr. Dumas.

Mr. Dumas: Mr. Chairman, before we do that, there are a couple of questions I would like to ask as we need the answers now, such as the number of lots available in Porter Creek. How many are available right today in Porter Creek? If somebody wanted to go down and buy a lot, could they do it? I ask that of Mr. Spray.

Mr. Chairman: Mr. Spray, can you answer that question?

SESSIONAL
PAPER #40
LAND
DISPOSAL

Mr. Spray: Mr. Chairman, the latest information that I have is that lots for sale - there are three lots, three or four on sale by public tender in Porter Creek, with the tender closing on April 9. Further than that, I refer you to Tables 1 and 2.

Mr. Dumas: Yes, I'm looking at Table 1 now. The problem seems to be that the lots aren't being made available fast enough, yet I see that they are surveyed. I don't know what the hold-up is, but I've been given to understand that up to the end of last week for a period of approximately five or six weeks, and prior to that there were 125 enquiries for property at Porter Creek, and of course the number of lots available - the number of lots surveyed won't even match that, but the point I am making is that there are lots that are surveyed and yet aren't up for sale. I realize that the Land Office is doing all it can to alleviate the problem, but I wonder if this - the putting up of land for sale couldn't be expedited in some manner. Mr. Spry.

Mr. Spray: Mr. Chairman, the engineers have advised us that at least 49 lots in Porter Creek, which you see in Table 1, as being possibly available in 1968 on the construction of roads and services are not to be placed on sale until they have investigated the matter of water service to them. They have discovered rock outcropping in the vicinity and they want to make absolutely sure they can put in water service without excessive cost.

Mr. Chamberlist: Mr. Chairman, I wonder if Mr. Spray can make any reference to the 72 lots that are reserved. Who are they reserved for? Why are they on the reserved list and why cannot these have been disposed of and some others reserved at a later date?

Mr. Spray. The 72 lots, Mr. Chairman, include the lots which are held for the use of the Porter Creek school - the new school - they have taken lots out of circulation at the school site. It includes some lots which have been turned into road allowances to allow expansion of the sub-division and access into the back part. They also include the site of the Porter Creek garage which houses the Porter Creek water truck. This pretty well covers the 72 lots which are held back.

Mr. Dumas: I'd like to point something out, Mr. Chairman, for the edification of Committee. On Table No. 1, it says Canyon Crescent - there are 108 lots surveyed as of February 29, 1968 but not available - access not provided. I don't think that is quite actually correct. There is access to, I would say, somewhere in the vicinity of 60 lots already provided. Indeed, some people have already built houses out there. Another question on industrial property. There have been many enquiries made recently for industrial property in the greater Whitehorse area, and this includes McRae, Porter Creek, or anywhere where these people could set up. Now, how soon - do you - Mr. Chairman, I would like to know if Mr. Spray feels that by April 15, 1968 there will be some industrial property available.

Mr. Spray: Mr. Chairman, the information that we have from the surveyors undertaking the survey of the Whitehorse industrial sub-division just north of the city boundaries is that the date the plan of survey should have been registered on April 1, which was indeed two days ago. Now, I have not checked on this, but if this is right then we should be able to place these on sale on the expected date of April 15.

Mr. Dumas: Thank you.

Mr. Taylor: Thank you, Councillor Shaw, I will resume the Chair. How do you wish to proceed in this matter, gentlemen? May I have some direction?

SESSIONAL PAPER #40
LAND
DISPOSAL Mr. Dumas: Mr. Chairman, I would suggest that if there are no more questions regarding this paper that you report progress.

Mr. Chairman: Does Committee agree that I should report progress on this matter?

All: Agreed.

Mr. Shaw: Mr. Chairman, I wonder if in respect of this particular matter that when this next comes up that the Members who have the various improvement districts and those that are concerned in living in the Whitehorse area or in the environs of the Whitehorse metropolitan district that they can possibly get together on the findings of this so that when we do take this matter up again that we'll have a very good idea of just what the score is.

Mr. Chairman: I wonder if the witnesses may be excused now?

All: Agreed.

Mr. McKinnon: Mr. Chairman, before witnesses are excused, I wonder if Mr. Fingland's office would make arrangements for the three Whitehorse Councillors to meet with him concerning Sessional Paper No. 40 in the near future?

Mr. Fingland: Mr. Chairman, it's always a pleasure for me to discuss these matters with the Members any time.

Mr. Chairman: Well, we thank you gentlemen for your assistance in this regard.

Mr. McIntyre, Mr. Fingland and Mr. Spray leave Council Chambers.

Mr. Chairman: Well, gentlemen, in relation to Committee you have cleared all bills, or dealt with all bills, you have cleared all motions and all memoranda, and Sessional Paper Nom 40 you have asked progress to be reported on. Is there anything further? I would then entertain a motion that Mr. Speaker do now resume the Chair.

Moved by Councillor Dumas, seconded by Councillor Shaw that Mr. Speaker do now resume the Chair.

MOTION
CARRIED

MOTION CARRIED

Mr. Speaker: I will now call Council to order. May we have a report from the Chairman of Committees?

REPORT
OF CHAIR-
MAN OF
COMMITTEES

Mr. Chairman: Mr. Speaker, Committee convened at 11:45 a.m. to discuss bills, memoranda, sessional papers and motions. Committee recessed at 12:00 noon and reconvened at 2:00 p.m. Mr. McIntyre, Mr. Spray and Mr. Fingland attended Committee to discuss Sessional Paper No. 40. I can report progress on Sessional Paper No. 40. It was moved by Councillor Dumas, seconded by Councillor Shaw, that Mr. Speaker do now resume the Chair and this motion carried.

Mr. Speaker: Are we agreed with the Report of the Chairman of Committees?

All: Agreed.

Mr. Speaker: I will now call a ten minute break to allow for change of stenographers and for afternoon refreshment.

RECESS

RECESS

Page 795
Thursday, April 4, 1968.
3.30 P.M.

Mr. Speaker: I will now call Council to order and I believe at this time, gentlemen, it is the usual practice that we now proceed with replies to the Commissioner's opening address. Would you please proceed Councillor McKinnon.

Mr. Speaker: Councillor McKinnon. (Mr. McKinnon's speech set out as Sessional Paper No. 46).

Mr. Speaker: Thank you Mr. McKinnon. Mr. Chamberlist. (Mr. Chamberlist's Speech set out as Sessional Paper No. 47).

Mr. Speaker: Thank you Mr. Chamberlist. Mr. Shaw. (Mr. Shaw's speech set out as Sessional Paper No. 48).

Mr. Speaker: Thank you Mr. Shaw. Mrs. Gordon. (Mrs. Gordon's speech set out as Sessional Paper No. 49).

Mr. Speaker: Thank you Mrs. Gordon. Mr. Dumas. (Mr. Dumas's speech set out as Sessional Paper No. 50).

Mr. Speaker: Thank you Mr. Dumas. Mr. Taylor. (Mr. Taylor's speech set out as Sessional Paper No. 51).

Mr. Speaker: Thank you Councillor Taylor. Will the Honourable Member please take the Chair?

Mr. Taylor takes Chair.

Mr. Speaker: Councillor Livesey. (Mr. Livesey's speech set out as Sessional Paper No. 52).

Mr. Speaker: Thank you Councillor Livesey. Would you kindly resume the Chair?

Mr. Livesey resumes Chair.

Mr. Speaker: Mr. Clerk, would you please request Mr. Commissioner to appear at this Chamber in order that we may hear his closing address?

Mr. Clerk leaves Chambers.

Mr. Commissioner is escorted into Chambers.

Mr. Speaker: The Commissioner of the Yukon Territory, gentlemen.

All rise.

Mr. Speaker: Please be seated. Mr. Commissioner, the Council of the Yukon Territory has at its present sittings thereof passed a number of Bills which, in the name and on behalf of the said Council, I respectfully request your assent.

Mr. Clerk: Bill No. 1, An Ordinance to Amend the Fur Export Ordinance; Bill No. 2, An Ordinance to Amend the Motor Vehicles Ordinance; Bill No. 3, An Ordinance to Amend the Judicature Ordinance; Bill No. 4, An Ordinance to Amend the Evidence Ordinance; Bill No. 5, An Ordinance to Amend the Police Magistrate's Courts Ordinance; Bill No. 6, An Ordinance to Modify the Rules Against Perpetuities; Bill No. 7, An

Ordinance To amend the Liquor Ordinance; Bill No. 8, An Ordinance to Provide for Labour Standards in the Yukon Territory; Bill No. 10, An Ordinance to Amend the Jury Ordinance and No. 11, An Ordinance to Amend an Ordinance to Close Certain Portions of Fifth Avenue and Lambert and Elliott Streets in the Townsite of Whitehorse from use as Streets by the Public being Chapter 9 of the Ordinances of the Yukon Territory, 1906; Bill No. 12, An Ordinance to Amend the Mining Safety Ordinance; Bill No. 16, An Ordinance for Granting to the Commissioner Certain Sums of Money to Defray the Expenses of the Public Service of the Territory.

Mr. Speaker: The House now stands adjourned in order that we may be able to hear the Commissioner's Closing address.

Mr. Commissioner gave his closing address which is set out in Sessional Paper No. 53.

Mr. Speaker: I would like to thank the Commissioner for his closing address and also extend to him the thanks of the House and all Members for all the very kind efforts of the work of his Department, members of the Administration and all Members of the Staff of the House. I am sure all Members agree with me that we do appreciate the efforts the Commissioner has seen fit to provide for us at this Session.

Mr. Commissioner leaves the Chambers.

Mr. Speaker: I will now call Council to order. Proceed
Mr. Clerk.

Mr. Clerk: It is the Commissioner's will and pleasure that this Council be now prorogued and this Council is accordingly prorogued.